1	A bill to be entitled
2	An act relating to correctional work programs;
3	repealing provisions of part II of chapter 946, F.S.,
4	relating to leased or managed work programs and the
5	authorization of a certain nonprofit corporation to
6	operate correctional work programs using buildings and
7	land leased by the Department of Corrections;
8	providing a directive to the Division of Law Revision
9	and Information; creating ss. 946.5101 and 946.5102,
10	F.S.; providing legislative findings and intent;
11	creating s. 946.5103, F.S.; providing definitions;
12	creating s. 946.51035, F.S.; providing
13	nonapplicability with respect to certain inmate
14	programs; creating s. 946.5104, F.S.; authorizing the
15	department to use specified facilities and equipment
16	in connection with correctional work programs;
17	creating s. 946.5105, F.S.; authorizing the department
18	to create and operate correctional work programs;
19	providing for evaluation and assignment of inmates to
20	such programs; creating s. 946.5106, F.S.; providing
21	for rulemaking; creating s. 946.5107, F.S.; providing
22	for the sale of goods and services produced in
23	correctional work programs; prohibiting state agencies
24	from purchasing goods and services from other sources
25	in certain circumstances if correctional work programs
26	produce comparable goods and services; providing for
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27 sale or disposal of agricultural commodities; 28 exempting sales to government entities from specified 29 purchasing provisions; authorizing the department to 30 provide inmate services or inmate goods to private 31 enterprises in certain circumstances; providing 32 applicability; creating s. 946.5108, F.S.; prohibiting 33 the sale of goods made by inmates except when in compliance with specified provisions; creating s. 34 946.5109, F.S.; providing for the rights of inmates; 35 specifying that inmates are not state employees; 36 creating s. 946.5111, F.S.; authorizing the department 37 38 to contract with the private sector to establish a 39 prison industry enhancement (PIE) program; providing 40 purposes and objectives of such a program; requiring private-sector employers to provide participating 41 42 inmates with workers' compensation coverage; specifying that an inmate's participation in the PIE 43 program is not employment for purposes of unemployment 44 45 compensation; transferring, renumbering, and amending 46 s. 946.522, F.S., relating to the Prison Industries 47 Trust Fund; conforming provisions to changes made by the act; creating s. 946.5113, F.S.; creating the 48 Prison Industry Board of Directors; providing for 49 membership, meetings, and compensation of the board; 50 51 providing for staggered terms of members; creating s. 52 946.5115, F.S.; providing for powers and duties of the

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53	board and the department; requiring an annual report
54	to the Governor and Legislature; amending ss. 212.08,
55	255.25001, 283.33, 403.757, 957.04, and 958.12, F.S.;
56	conforming provisions to changes made by the act;
57	providing an effective date.
58	
59	Be It Enacted by the Legislature of the State of Florida:
60	
61	Section 1. <u>Sections 946.501, 946.502, 946.5025, 946.5026,</u>
62	946.503, 946.504, 946.505, 946.506, 946.509, 946.5095, 946.510,
63	<u>946.511, 946.512, 946.513, 946.514, 946.515, 946.516, 946.517,</u>
64	946.518, 946.520, 946.523, 946.524, and 946.525, Florida
65	Statutes, are repealed.
66	Section 2. The Division of Law Revision and Information is
67	directed to rename part II of chapter 946, Florida Statutes,
68	consisting of ss. 946.5101-946.5115, as "Department of
69	Corrections Programs."
70	Section 3. Section 946.5101, Florida Statutes, is created
71	to read:
72	946.5101 Legislative findings
73	(1) The Legislature finds that the department's
74	correctional work programs are unique from other state
75	government programs since it is essential to the state that
76	correctional work programs provide inmates with useful
77	activities that, to reduce recidivism, can lead to meaningful
78	employment after release.

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79 The Legislature also finds that the mission of the (2) department's correctional work programs are, in order of 80 81 priority, to: (a) Provide a joint effort between the department, the 82 correctional work programs, and other vocational training 83 84 programs to reinforce relevant education, training, and 85 postrelease job placement and help reduce recidivism. 86 Serve the security goals of the state through (b) 87 reduction in the idleness of inmates and provision of an 88 incentive for good behavior in prison. 89 (C) Reduce costs to state government by operating 90 enterprises primarily with inmate labor while requiring that the 91 enterprises do not seek to unreasonably compete with private 92 enterprise. (d) Serve the rehabilitative goals of the state by 93 94 duplicating in prison, as closely as possible, free enterprise 95 and profitmaking activities. The Legislature further finds that correctional work 96 (3) 97 programs which duplicate in prison, as closely as possible, the 98 production of goods and services outside prison aid inmates in 99 adjustment after release, prepare inmates for gainful 100 employment, and serve the best interests of the state, inmates, 101 and the public. 102 Section 4. Section 946.5102, Florida Statutes, is created 103 to read: 104 946.5102 Legislative intent.-It is the intent of the Page 4 of 21

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105 Legislature that the department operate correctional work programs that provide inmates with useful activities that, to 106 107 reduce recidivism, can lead to meaningful employment after 108 release. Section 5. Section 946.5103, Florida Statutes, is created 109 110 to read: 111 946.5103 Definitions.-As used in this part, the term: "Correctional work program" means an inmate work 112 (1) 113 program administered by the department or operated at any state 114 correctional facility. 115 "Department" means the Department of Corrections. (2) 116 (3) "Facilities" means the buildings and land used in the 117 operation of a correctional work program on state property. 118 (4) "Inmate" means a person incarcerated within a state, county, municipal, or private correctional facility in this 119 120 state. 121 Section 6. Section 946.51035, Florida Statutes, is created 122 to read: 123 946.51035 Applicability.-This part does not apply to a 124 program authorized by s. 945.091 or s. 946.40. 125 Section 7. Section 946.5104, Florida Statutes, is created 126 to read: 127 946.5104 Use of facilities.-The department is authorized 128 to use all leased facilities, including all buildings, land, 129 furnishings, equipment, and other chattels, as well as any 130 subsequently constructed or otherwise acquired facilities, in

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131	connection with its operation of correctional work programs.
132	Section 8. Section 946.5105, Florida Statutes, is created
133	to read:
134	<u>946.5105 Inmate labor</u>
135	(1) The department is authorized to create and operate
136	correctional work programs.
137	(2)(a) Inmates shall be evaluated during the reception
138	process to determine basic literacy, employment skills, academic
139	skills, vocational skills, and remedial and rehabilitative
140	needs. The evaluation shall prescribe education, work, and work-
141	training for each inmate, as appropriate. Assignment of inmates
142	to programs shall be based on the evaluation and length of time
143	the inmate will be in the department's custody, shall be
144	reviewed every 6 months to ensure proper placement based on bed
145	space availability, and shall be governed by the following
146	objectives and priorities:
147	1. Inmates shall be assigned to programs to meet the work-
148	requirement needs of the department, including performing
149	essential operational functions and meeting the requirements of
150	revenue-generating contracts.
151	2. Inmates shall be assigned to correctional education
152	programs.
153	3. Inmates shall be assigned to programs to meet all other
154	work-requirement needs of the department, including performing
155	remaining operational functions and meeting the requirements of
156	non-revenue-generating contracts.
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157	(b) For purposes of this subsection, the term "revenue-
158	generating contracts" includes contracts with the department;
159	the Department of Transportation; private-sector businesses
160	operating programs authorized under s. 946.5111; and federal,
161	state, or local governmental entities or subdivisions providing
162	services authorized under s. 944.10(7).
163	Section 9. Section 946.5106, Florida Statutes, is created
164	to read:
165	946.5106 RulemakingThe department may adopt rules,
166	procedures, and policies relating to the use of its inmates in
167	correctional work programs.
168	Section 10. Section 946.5107, Florida Statutes, is created
169	to read:
170	946.5107 Goods and services produced in correctional work
171	programs
172	(1) Any service or item manufactured, processed, grown, or
173	produced by the department in a correctional work program may be
174	furnished or sold to any legislative, executive, or judicial
175	agency of the state; any political subdivision; any other state;
176	any foreign entity or agent thereof; any agency of the Federal
177	Government; any contract vendor for such agencies; any
178	subcontractor of the contract vendor for such agencies; or any
179	person, firm, or business entity, if not prohibited by federal
180	law.
181	(2) A state agency may not purchase from any other source
182	a product or service of comparable price and quality found
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183	necessary for the agency's use which is similar to a product or
184	service produced by the department through a correctional work
185	program if the department certifies that the product is
186	manufactured by, or the service is provided by, inmates and the
187	product or service meets the comparable performance
188	specifications and comparable price and quality requirements of
189	s. 287.042(1)(f) or as determined by an individual agency as
190	provided in this section. The purchasing authority of any such
191	state agency may make reasonable determinations of need, price,
192	and quality with reference to goods and services available from
193	the department. If there is a dispute between the department and
194	a purchasing authority based on price or quality under this
195	section or s. 287.042(1)(f), either party may request a hearing
196	before the Department of Management Services and, if not
197	resolved, either party may request a proceeding pursuant to ss.
198	120.569 and 120.57, which shall be referred to the Division of
199	Administrative Hearings within 60 days after such request, to
200	resolve any dispute under this section. No party is entitled to
201	an appeal pursuant to s. 120.68.
202	(3) Agricultural commodities, including, but not limited
203	to, sugar cane, vegetables, beef, and dairy products, may be
204	sold to private entities or may be sold or disposed of as
205	provided in subsections (1) and (2).
206	(4) Part I of chapter 287 does not apply to any purchases
207	of commodities or contractual services made by any legislative,
208	executive, or judicial agency of the state from the department.
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209 The department may contract to provide inmate goods or (5) 210 inmate services to private enterprises when such goods or 211 services are under the direct supervision of the department and 212 it is determined by the Governor that the department, by 213 providing such services or goods, does not unreasonably seek to 214 compete with other businesses in this state. 215 (6) Section 946.5108 does not apply to this section. Section 11. Section 946.5108, Florida Statutes, is created 216 217 to read: 218 946.5108 Sale of goods made by inmates.-Goods, wares, or 219 merchandise manufactured or mined, in whole or in part, by 220 inmates, other than inmates on parole or probation, may not be 221 sold or offered for sale in this state by any person or by any 222 federal authority or state or political subdivision thereof; 223 however, this section does not forbid the sale, exchange, or 224 disposition of such goods within the limitations of ss. 946.5107 225 and 946.5111. 226 Section 12. Section 946.5109, Florida Statutes, is created 227 to read: 228 946.5109 Rights of inmates; inmates not state employees; 229 liability for inmate injuries.-230 This part does not restore, in whole or in part, the (1) 231 civil rights of inmates. 232 (2) An inmate compensated under this part or by the 233 department is not an employee of the state or the department for 234 any purpose.

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235	Section 13. Section 946.5111, Florida Statutes, is created
236	to read:
237	946.5111 Prison industry enhancement program
238	(1) The department may operate or contract with the
239	private sector for substantial operational involvement in a
240	prison industry enhancement (PIE) program that includes, but is
241	not limited to, contracts for the operation of a private-sector
242	business within a prison and the hiring of inmates for such
243	business. A contract authorized by this subsection must comply
244	with federal law governing inmate work programs and must not
245	result in the significant displacement of employed workers in
246	the community. The purposes and objectives of this program are
247	to:
248	(a) Increase the benefits to the public by reimbursing the
249	state for a portion of the costs of incarceration.
250	(b) Provide purposeful work for inmates.
251	(c) Increase an inmate's job skills.
252	(d) Provide additional opportunities for rehabilitating
253	inmates who are otherwise ineligible to work outside prison,
254	such as maximum security inmates.
255	(e) Develop and establish new models for prison-based
256	businesses which create prison employment that resembles
257	private-sector employment.
258	(f) Generate funds for deposit into the Crimes
259	Compensation Trust Fund.
260	(g) Substantially involve the private sector and its
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261 capital, management skills, and expertise in the design, 262 development, and operation of prison-based businesses. 263 Provide a financial means for an inmate to contribute (h) 264 to the support of his or her family. 265 (i) Provide for the payment of state and federal taxes on 266 an inmate's wages, which are paid at the rate of the prevailing 267 or minimum wage rate. 268 Provide savings for the inmate to have available for (j) 269 his or her use upon his or her release from prison. 270 Notwithstanding s. 440.15(8) and any other provision (2) 271 of law, private-sector employers shall provide workers' 272 compensation coverage to inmates who participate in a prison 273 industry enhancement (PIE) program under subsection (1). 274 However, an inmate's participation in such a program is not 275 employment that, pursuant to s. 443.1216, is subject to 276 unemployment compensation or reemployment assistance. 277 Section 14. Section 946.522, Florida Statutes, is 278 transferred, renumbered as s. 946.5112, Florida Statutes, and 279 amended to read: 280 946.5112 946.522 Prison Industries Trust Fund.-281 (1)The Prison Industries Trust Fund is created, to be 282 administered by the Department of Financial Services. The trust 283 fund shall consist of moneys authorized to be deducted pursuant 284 to 18 U.S.C. s. 1761(c) and the applicable federal guidelines,

286 the department which are generated from corporation authorized

to be appropriated by the Legislature, and moneys deposited by

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287 under this part to manage and operate correctional work 288 programs. The appropriated funds shall be used by the <u>department</u> 289 corporation for purposes of construction or renovation of its 290 facilities or for the expansion or establishment of correctional 291 work programs as described in this part or for prison industries 292 enhancement (PIE) programs as authorized under s. <u>946.5111</u> 293 <u>946.523</u>.

294 (2) The funds must be deposited in the State Treasury and 295 may be paid out only on warrants drawn by the Chief Financial 296 Officer upon receipt of a corporate resolution that has been 297 duly authorized by the board of directors of the corporation 298 authorized under this part to manage and operate correctional 299 work programs. The corporation shall maintain all necessary 300 records and accounts relative to such funds.

(2)(3) The trust fund is exempt from s. 215.20.

302 <u>(3)(4)</u> Notwithstanding s. 216.301 and pursuant to s. 303 216.351, any balance in the trust fund at the end of any fiscal 304 year shall remain in the trust fund at the end of that year and 305 shall be available for carrying out the purposes of the trust 306 fund.

307 <u>(4)(5)</u> Pursuant to s. 19(f)(3), Art. III of the State 308 Constitution, the trust fund consists of assets held by the 309 state for purposes of, in a trustee capacity, as an agent or 310 fiduciary for the corporation authorized under this part, and is 311 not subject to termination under s. 19(f)(2), Art. III of the 312 State Constitution.

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1	
313	Section 15. Section 946.5113, Florida Statutes, is created
314	to read:
315	946.5113 Prison Industry Board of Directors; creation;
316	membership; meetings; compensation
317	(1) The Prison Industry Board of Directors is created
318	within the department and shall be composed of seven members, as
319	follows:
320	(a) Six members shall be appointed by the Governor and
321	confirmed by the Senate, two of whom shall be representatives of
322	Florida-based business enterprises, two of whom shall be
323	representatives of agricultural enterprises, and two of whom
324	shall be representatives of the field of vocational training.
325	(b) One member shall be the Secretary of Corrections.
326	(2) All members, except the Secretary of Corrections,
327	shall serve 4-year staggered terms. The Secretary of Corrections
328	shall serve ex officio as a voting member while he or she
329	remains secretary. Members may be reappointed. Vacancies shall
330	be filled by appointment for the remainder of the unexpired
331	portion of the term by the occupant of the office from which the
332	appointment to the vacant seat was originally made.
333	(3) As soon as practicable after members are appointed,
334	the board shall hold an organizational meeting and elect a chair
335	and such other officers as it deems necessary. However, the
336	Secretary of Corrections is not eligible for election to any
337	office. Officers shall serve for 1 year and may be reelected.
338	(4) The board shall meet at least four times each year and

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339	may hold additional meetings at the call of the chair, provided
340	each member is given at least 3 days' notice of such meeting. A
341	majority of the members constitutes a quorum for the transaction
342	of business. Action may be taken by a majority of the members
343	present at a meeting when a quorum is present.
344	(5) Members shall serve without compensation but are
345	entitled to per diem and travel expenses as provided in s.
346	<u>112.061.</u>
347	Section 16. Notwithstanding s. 946.5113, Florida Statutes,
348	as created by this act, to establish staggered terms for the
349	Prison Industry Board of Directors, the terms of the initial
350	members appointed by the Governor shall be as follows: two
351	members shall serve for 2 years, two members shall serve for 3
352	years, and two members shall serve for 4 years, as determined by
353	the Governor.
354	Section 17. Section 946.5115, Florida Statutes, is created
355	to read:
356	946.5115 Prison Industry Board of Directors; powers and
357	duties
358	(1) The Prison Industry Board of Directors shall:
359	(a) Plan correctional work programs that provide suitable
360	training and work experience to assist the rehabilitation and
361	training of persons confined to adult correctional institutions.
362	(b) Recommend the establishment and maintenance of
363	industrial plants that can be operated primarily by inmates in a
364	manner beneficial to the state and beneficial in the training of

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365	inmates through the manufacturing, processing, or producing of
366	items that are practical and adaptable for the prison industry
367	and items that are needed and used by any legislative,
368	executive, or judicial agency of the state; any political
369	subdivision; any other state; any foreign entity or agent
370	thereof; any agency of the Federal Government; any contract
371	vendor for such agencies; any subcontractor of the contract
372	vendor for such agencies; or any person, firm, or business
373	entity, if not prohibited by federal law.
374	(c) Annually review the operation of correctional work
375	programs.
376	(d) Determine which existing industries are operated on a
377	self-sustaining basis and recommend policies that would assist
378	all correctional work programs in achieving a financially self-
379	sustaining foundation.
380	(e)1. Provide an annual report to the Governor, the
381	President of the Senate, and the Speaker of the House of
382	Representatives before July 1 of each year summarizing the
383	status of the correctional work programs, including, but not
384	limited to, the proposed use of the profits from such programs,
385	a breakdown of the amount of noninmate labor used, work
386	subcontracted to other vendors, use of consultants, finished
387	goods purchased for resale, and the number of inmates working in
388	the correctional work programs. The department shall also
389	include, as a part of its annual report, a report on postrelease
390	job placement and the rate of subsequent recidivism for those

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391 inmates who have participated in the correctional work programs 392 operated by the department. The annual report may also include 393 any other relevant information and recommendations for changes 394 in any other area of offender rehabilitation that would aid in 395 the establishment or success of a correctional work program. 2. In addition, the board shall submit to the Governor, 396 397 the President of the Senate, the Speaker of the House of 398 Representatives, and the Auditor General an annual financial 399 audit report and such other information as may be requested by 400 the Legislature. 401 (2) The department may implement correctional work 402 programs, taking into consideration the recommendations of the 403 board. The department shall work with the board, is responsible 404 for the administration of the correctional work programs, and 405 shall provide the board with staff assistance to carry out this 406 part. 407 Section 18. Paragraph (kk) of subsection (7) of section 408 212.08, Florida Statutes, is amended to read: 409 212.08 Sales, rental, use, consumption, distribution, and 410 storage tax; specified exemptions.-The sale at retail, the 411 rental, the use, the consumption, the distribution, and the 412 storage to be used or consumed in this state of the following 413 are hereby specifically exempt from the tax imposed by this 414 chapter. 415 MISCELLANEOUS EXEMPTIONS.-Exemptions provided to any (7) 416 entity by this chapter do not inure to any transaction that is Page 16 of 21

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417 otherwise taxable under this chapter when payment is made by a representative or employee of the entity by any means, 418 419 including, but not limited to, cash, check, or credit card, even 420 when that representative or employee is subsequently reimbursed 421 by the entity. In addition, exemptions provided to any entity by 422 this subsection do not inure to any transaction that is 423 otherwise taxable under this chapter unless the entity has 424 obtained a sales tax exemption certificate from the department 425 or the entity obtains or provides other documentation as 426 required by the department. Eligible purchases or leases made 427 with such a certificate must be in strict compliance with this subsection and departmental rules, and any person who makes an 428 429 exempt purchase with a certificate that is not in strict 430 compliance with this subsection and the rules is liable for and 431 shall pay the tax. The department may adopt rules to administer 432 this subsection.

(kk) Nonprofit corporation conducting the Correctional
work programs.-Products sold pursuant to s. <u>946.5107</u> 946.515 by
<u>a correctional work program</u> the corporation organized pursuant
to part II of chapter 946 are exempt from the tax imposed by
this chapter. This exemption applies retroactively to July 1,
<u>1983.</u>

439Section 19. Section 255.25001, Florida Statutes, is440amended to read:

441 255.25001 Department of Management Services not required
442 to participate in PRIDE leasing process; Department of

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443 Agriculture and Consumer Services authorized to sell property 444 without complying with specified laws, distribution of 445 proceeds.-Notwithstanding the provisions of:

446 (1) Section 946.504(3), as amended by chapter 92-279, Laws 447 of Florida, the Department of Management Services shall not be 448 required to participate with the Department of Corrections in 449 the correctional work program (PRIDE) leasing process.

450 (1) (2) Notwithstanding chapters 253 and 287, the 451 Department of Agriculture and Consumer Services is shall be 452 authorized to sell any tangible personal property, real 453 property, or structures on leased or department-owned real 454 property without complying with other provisions of law or 455 Florida Statutes, with the proceeds being deposited into the 456 Property Trust Account in the General Inspection Trust Fund. 457 Before Prior to finalizing any such sale, the department's 458 proposed action is shall be subject to the notice and review 459 procedures set forth in s. 216.177, as amended by chapter 92-460 142, Laws of Florida.

461 (2) (2) (3) Notwithstanding subsection (1) (2), funds derived 462 from the sale of property by the Department of Agriculture and 463 Consumer Services located in Sanford, Florida, shall be 464 deposited into the Market Improvements Working Capital Trust 465 Fund. Before finalizing such sale, the department's proposed 466 action shall be subject to the notice and review procedures set 467 forth in s. 216.177. This subsection expires July 1, 2015. 468 Section 20. Subsection (4) of section 283.33, Florida

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469	Statutes, is amended to read:
470	283.33 Printing of publications; lowest bidder awards
471	(4) <u>Section 946.5107(4)</u> does The provisions of s.
472	946.515(4) shall not apply to purchases of printing.
473	Section 21. Subsection (2) of section 403.757, Florida
474	Statutes, is amended to read:
475	403.757 Coordination with other state agencies
476	(2) The nonprofit corporation established pursuant to s.
477	946.502 shall examine the feasibility of using used oil to fuel
478	boilers and furnaces of state government buildings.
479	Section 22. Paragraph (f) of subsection (1) of section
480	957.04, Florida Statutes, is amended to read:
481	957.04 Contract requirements
482	(1) A contract entered into under this chapter for the
483	operation of private correctional facilities shall maximize the
484	cost savings of such facilities and shall:
485	(f) Require the contractor to be responsible for a range
486	of dental, medical, and psychological services; diet; education;
487	and work programs at least equal to those provided by the
488	department in comparable facilities. The work and education
489	programs must be designed to reduce recidivism, and include
490	opportunities to participate in such work programs as authorized
491	pursuant to s. <u>946.5111</u> 946.523 .
492	Section 23. Subsection (1) of section 958.12, Florida
493	Statutes, is amended to read:
494	958.12 Participation in certain activities required
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495 A youthful offender shall be required to participate (1)496 in work assignments, and in career, academic, counseling, and 497 other rehabilitative programs in accordance with this section, 498 including, but not limited to: 499 (a) All youthful offenders may be required, as 500 appropriate, to participate in: 501 1. Reception and orientation. 502 Evaluation, needs assessment, and classification. 2. 503 3. Educational programs. 504 4. Career and job training. 505 5. Life and socialization skills training, including 506 anger/aggression control. 507 6. Prerelease orientation and planning. 508 7. Appropriate transition services. 509 (b) In addition to the requirements in paragraph (a), the 510 department shall make available: 511 1. Religious services and counseling. Social services. 512 2. 513 3. Substance abuse treatment and counseling. 514 Psychological and psychiatric services. 4. 515 5. Library services. Medical and dental health care. 516 6. 517 7. Athletic, recreational, and leisure time activities. 518 8. Mail and visiting privileges. 519 520 Income derived by a youthful offender from participation in such Page 20 of 21

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521 activities may be used, in part, to defray a portion of the 522 costs of his or her incarceration or supervision; to satisfy 523 preexisting obligations; to pay fines, counseling fees, or other 524 costs lawfully imposed; or to pay restitution to the victim of the crime for which the youthful offender has been convicted in 525 an amount determined by the sentencing court. Any such income 526 527 not used for such reasons or not used as provided in s. 528 946.5111(1) 946.513 or s. 958.09 shall be placed in a bank 529 account for use by the youthful offender upon his or her 530 release.

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Section 24. This act shall take effect July 1, 2016.

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