1 A bill to be entitled 2 An act relating to public records; amending s. 3 112.3188, F.S.; revising an exemption from public 4 records requirements for the identities of informants 5 and investigatory information held by the Chief 6 Inspector General, agency inspectors general, and 7 other appropriate local officials; revising requirements providing for the disclosure of 8 9 confidential information to specified persons or 10 entities; providing for future legislative review and repeal of the exemption; providing a statement of 11 12 public necessity; providing a contingent effective 13 date. 14 15 Be It Enacted by the Legislature of the State of Florida: 16 17 Section 1. Section 112.3188, Florida Statutes, is amended to read: 18 19 112.3188 Confidentiality of information given to the Chief Inspector General, internal auditors, inspectors general, local 20 21 chief executive officers, or other appropriate local officials.-2.2 The name or identity of any individual who discloses (1)23 in good faith to the Chief Inspector General or an agency inspector general, a local chief executive officer, or other 24 25 appropriate local official information that alleges that an 26 employee or agent of an agency or independent contractor: Page 1 of 7

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27 Has violated or is reasonably suspected of having (a) violated any federal, state, or local law, rule, or regulation, 28 29 thereby creating and presenting a substantial and specific 30 danger to the public's health, safety, or welfare; or 31 (b) Has committed an act of gross mismanagement;  $\tau$  gross 32 misconduct; gross malfeasance;  $\tau$  gross misfeasance;  $\tau$  gross waste 33 of public funds; Medicaid fraud or program abuse; - or gross 34 neglect of duty on the part of an agency, public officer, or 35 employee, 36 37 may not be disclosed to anyone other than a member of the Chief 38 Inspector General's, agency inspector general's, internal 39 auditor's, local chief executive officer's, or other appropriate 40 local official's staff, or staff of the Florida Commission on 41 Human Relations, without the written consent of the individual, 42 unless the Chief Inspector General, internal auditor, agency 43 inspector general, local chief executive officer, or other 44 appropriate local official, or staff of the Florida Commission 45 on Human Relations, determines that + the disclosure of the 46 individual's identity is necessary to prevent a substantial and 47 specific danger to the public's health, safety, or welfare, or 48 to prevent the imminent commission of a crime, and the 49 information is disclosed only to persons who are in a position 50 to prevent the danger to the public's health, safety, or 51 welfare, or to prevent the imminent commission of a crime; or 52 the disclosure of the individual's identity is unavoidable and Page 2 of 7

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absolutely necessary during the course of the audit, evaluation, or investigation. <u>If the individual provides signed comments to</u> the final report pursuant to s. 112.3189(6)(b), unless necessary pursuant to 112.3188(1)(b), the individual's identity may not be disclosed without the written consent of the individual.

58 Except as specifically authorized by s. 112.3189, (2) (a) 59 all information received by the Chief Inspector General or an agency inspector general or information produced or derived from 60 fact-finding or other investigations conducted by the Florida 61 62 Commission on Human Relations or the Department of Law 63 Enforcement is confidential and exempt from s. 119.07(1) and s. 64 24(a), Art. I of the State Constitution, if the information is 65 being received or derived from allegations as set forth in 66 paragraph (1)(a) or paragraph (1)(b) $\tau$  and an investigation is 67 active.

68 All information received by a local chief executive (b) 69 officer or appropriate local official or information produced or 70 derived from fact-finding or investigations conducted pursuant 71 to the administrative procedure established by ordinance by a 72 local government as authorized by s. 112.3187(7)(b) 73 112.3187(8)(b) is confidential and exempt from s. 119.07(1) and 74 s. 24(a), Art. I of the State Constitution, if the information 75 is being received or derived from allegations as set forth in 76 paragraph (1)(a) or paragraph (1)(b) and an investigation is 77 active.

78

(c) Information deemed confidential under this section may

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79 be disclosed by the Chief Inspector General, agency inspector general, internal auditor, staff of the Florida Commission on 80 81 Human Relations, local chief executive officer, or other 82 appropriate local official receiving the information if the 83 recipient determines that the disclosure of the information is 84 absolutely necessary to prevent a substantial and specific 85 danger to the public's health, safety, or welfare or to prevent the imminent commission of a crime. Information disclosed under 86 this subsection may be disclosed only to persons who are in a 87 position to prevent the danger to the public's health, safety, 88 89 or welfare or to prevent the imminent commission of a crime based on the disclosed information. 90

91

1. An investigation is active under this section if:

a. It is an ongoing investigation or inquiry or collection
of information and evidence and is continuing with a reasonable,
good faith anticipation of resolution in the foreseeable future;
or

b. All or a portion of the matters under investigation or
inquiry are active criminal intelligence information or active
criminal investigative information as defined in s. 119.011.

99 2. Notwithstanding sub-subparagraph 1.a., an investigation100 ceases to be active when:

101 a. The written report required under s. 112.3189(9) has 102 been sent by the Chief Inspector General to the recipients named 103 in s. 112.3189(9);

104

b. It is determined that an investigation is not necessary

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105	under s. 112.3189(5); or						
106	c. A final decision has been rendered by the local						
107	government or by the Division of Administrative Hearings						
108	pursuant to s. 112.3187(7)(b) <del>112.3187(8)(b)</del> .						
109	3. Notwithstanding paragraphs (a), (b), and this						
110	paragraph, information or records received or produced under						
111	this section which are otherwise confidential under law or						
112							
113							
114	4. Any person who willfully and knowingly discloses						
115							
116	commits a misdemeanor of the first degree, punishable as						
117	provided in s. 775.082 or s. 775.083.						
118	5. An individual's identity may be disclosed if the						
119	individual:						
120	a. Files a qui tam action under s. 68.083 and the court						
121	unseals the related complaint; or						
122	b. Voluntarily discloses his or her identity outside of						
123	the privileged communications described in ss. 90.502-90.5055.						
124	(3) This section is subject to the Open Government Sunset						
125	Review Act in accordance with s. 119.15 and shall stand repealed						
126	on October 2, 2021, unless reviewed and saved from repeal						
127	through reenactment by the Legislature.						
128	Section 2. The Legislature finds that it is a public						
129	necessity that the name and identity of any individual who						
130	discloses in good faith to the Chief Inspector General or an						

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131	agency inspector general, a local chief executive officer, staff							
132	of the Florida Commission on Human Relations, or other							
133	appropriate local official information that alleges an employee							
134	or agent of an agency or independent contractor has violated or							
135	is reasonably suspected of having violated any federal, state,							
136	or local law, rule, or regulation or has committed an act of							
137	gross mismanagement; gross misconduct; gross malfeasance; gross							
138	misfeasance; gross waste of public funds; Medicaid fraud or							
139	program abuse; or gross neglect of duty, and all information							
140	produced or derived from fact-finding or the investigation of							
141	such allegations, be held confidential and exempt from s.							
142	119.07(1), Florida Statutes, and s. 24(a), Article I of the							
143	State Constitution while the investigation is active. Such							
144	whistleblower information and the names or identities of the							
145	individuals disclosing such information, if publicly available,							
146	could contribute to cover-up or retaliatory action, impede the							
147	effective and efficient operation of investigatory functions, or							
148	cause a chilling effect that deters such individuals, including							
149	employees or former employees of an agency or an agency's							
150	independent contractor, from reporting observed occurrences of							
151	such violations, gross mismanagement, gross misconduct, gross							
152	malfeasance, gross misfeasance, gross waste of public funds,							
153	Medicaid fraud or program abuse, or gross neglect of duty.							
154	Section 3. This act shall take effect on the same date							
155	that HB 1399 or similar legislation takes effect, if such							
156	legislation is adopted in the same legislative session or an							
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157 extension thereof and becomes a law.

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