1 House Memorial 2 A memorial to the Congress of the United States, 3 urging Congress to pass electromagnetic pulse event 4 legislation, direct the United States Secretary of 5 Defense to expedite funding and other support for the 6 newly reestablished Electromagnetic Pulse Commission, 7 and direct the United States Secretary of Homeland 8 Security to request resources necessary to protect 9 against and recover from the impacts of serious 10 electromagnetic pulse threats, cyberattacks, and 11 geomagnetic storms in the United States. 12 13 WHEREAS, the United States relies on electric power to 14 support a complex network of critical infrastructures that 15 supply water, food, fuel, communications systems, transport, 16 financial transactions, and government services, and 17 WHEREAS, natural geomagnetic storms that involve 18 disturbances in the earth's geomagnetic field caused by solar activity and manmade electromagnetic pulse (EMP) events have the 19 ability to disrupt and destroy key critical infrastructure that 20 21 is necessary for the seamless functioning of the United States 22 society and economy, and 23 WHEREAS, disruptions of electrical power caused by 24 geomagnetic storms, such as the Solar Storm of 1859, also known 25 as the Carrington Event, the New York Railroad Storm of 1921, 26 and the collapse of Hydro-Québec's transmission grid during the Page 1 of 7

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27 geomagnetic storm of 1989, have occurred many times and will be 28 even more devastating as our society increases its reliance on 29 technology in our daily lives, and

30 WHEREAS, Congress has been aware of and has commissioned 31 numerous hearings on high-altitude, nuclear-weapon-generated EMP 32 threats for almost 20 years, including hosting the House 33 Committee on National Security hearing on the EMP Threat in 1997 34 and the House Subcommittee on Military Research and Development 35 hearing on the threat to the United States of potential EMP 36 attacks in 1999, and

37 WHEREAS, in 2001, recognizing the potential threats to the 38 United States, Congress passed Public Law No. 106-398 and first 39 established the Commission to Assess the Threat to the United 40 States from Electromagnetic Pulse Attack (EMP Commission), and

WHEREAS, in 2004 and 2008, the EMP Commission issued reports that found that an enemy using a low-yield nuclear weapon detonated at a high altitude above the United States could produce an EMP attack against the United States that could place our society at risk and defeat our military forces, and

WHEREAS, on the heels of these important reports, Congress commissioned additional hearings and reports and created programs to address EMPs, including the joint hearing before the House Subcommittee on National Security and the House Subcommittee on Interior, Environment, and Related Agencies in 2005; the congressional commission report, "Critical National Infrastructures" in 2008; the United States Navy EMP Program in Page 2 of 7

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53 2010; the North American Electric Reliability Corporation/United 54 States Department of Energy report, "High-Impact, Low-Frequency 55 Event Risk to the North American Bulk Power System" in 2010; and 56 the United States Department of Homeland Security testimony to 57 the House Committee on Homeland Security, "The Electromagnetic 58 Pulse Threat: Examining the Consequences" in 2012, and

59 WHEREAS, in April 2013, North Korea threatened a nuclear 60 strike on the United States and apparently practiced EMP attacks 61 with a satellite that overflew Florida and the eastern seaboard 62 and with a North Korean freighter carrying nuclear-capable 63 missiles that transited the Gulf of Mexico, and

64 WHEREAS, in April 2013, an electrical substation in San 65 Jose, California, was attacked with gunfire, leaving 66 transformers disabled for nearly 4 weeks in an apparent attempt 67 to disrupt power to Silicon Valley, raising questions about the 68 vulnerability of electric power grids across the United States 69 to sabotage, cyberattacks, and EMP attacks, all of which could 70 be mitigated by EMP protection, and

71 WHEREAS, in October 2013, the Knights Templar drug cartel 72 blacked out Mexico's Michoacán state, terrorizing 420,000 people 73 and executing leaders opposed to the drug trade, and

74 WHEREAS, Governor Rick Scott was apprised of the threats 75 posed by electromagnetic pulses, cyberattacks, and geomagnetic 76 storms in a letter dated June 3, 2014, signed by experts 77 including Dr. William R. Graham, former administrator of the 78 National Aeronautics and Space Administration (NASA) and chair 79 Page 3 of 7

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79 of the EMP Commission; R. James Woolsey, Jr., former director of 80 the Central Intelligence Agency (CIA) and Under Secretary of the United States Navy; Ambassador Henry F. Cooper, former Director 81 of the Strategic Defense Initiative Organization; and Vice 82 Admiral Robert R. Monroe, former Director of the Defense Nuclear 83 84 Agency and former Director of Navy Systems Analysis, and Governor Scott was informed that such threats are critical and 85 86 an attack or event of this nature would shake the foundation of 87 both the nation and the state, making it imperative that the state and federal governments work together to protect this 88 89 country from such threats by protecting the electrical grid and 90 other critical infrastructure from EMPs, and

91 WHEREAS, in the same month, Al-Qaeda, in the Arabian 92 Peninsula, blacked out the nation of Yemen, terrorizing 16 93 cities and 24 million people, which acts of sabotage, if 94 attempted in the United States, could be mitigated by 95 preparation for an EMP attack, and

96 WHEREAS, in July 2014, Russia reportedly inserted a cyber-97 virus called Dragonfly into 1,000 power plants in Western Europe 98 and the United States, possibly to cause a future blackout, and

99 WHEREAS, in July 2014, NASA reported that in 2012 a solar 100 flare narrowly missed the earth that would have caused a 101 geomagnetic super-storm and natural EMP event with catastrophic 102 consequences for electric power grids and life-sustaining 103 critical infrastructures worldwide, and that the probability of 104 a catastrophic natural EMP event is 12 percent each decade, and 105 Page 4 of 7

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105 WHEREAS, in September 2014, two strong and unusual solar 106 storms were widely reported to have caused some disruption, but, 107 whether by luck or by chance, the flares did not directly hit 108 the earth, which would have led to the destruction of lives and 109 property, and

110 WHEREAS, in November 2014, National Security Agency 111 Director and United States Cyber Command Commander, Admiral 112 Michael S. Rogers, testified before Congress that China and 113 other nations could black out the national electrical grid for 114 18 months with catastrophic consequences for society and the 115 survival of the American people, and he urged the United States 116 to protect its electrical grid, and

117 WHEREAS, in January 2015, Pakistan, a nuclear weapons 118 state, experienced a debilitating temporary blackout nationwide, 119 reportedly because of terrorist sabotage of its electric grid, 120 and

121 WHEREAS, in March 2015, Turkey, a North Atlantic Treaty 122 Organization (NATO) member state, experienced a debilitating 123 temporary blackout nationwide, reportedly because of an Iranian 124 cyberattack, and

WHEREAS, in April 2015, the Cybersecurity and EMP Legislative Working Group met in Tallahassee to discuss these critical issues, which included participation by Ambassador R. James Woolsey, Jr., former CIA director and Under Secretary of the United State Navy; Dr. Peter Pry, executive director of the Task Force on National and Homeland Security; and Dr. Alberto Page 5 of 7

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2016

131 Ramirez Orquin, advisor on grid security to the United States 132 Department of Homeland Security, and 133 WHEREAS, in the hearing before the Senate Committee on 134 Homeland Security and Government Affairs in July 2015 and the 135 joint hearing before the House Subcommittee on Oversight and 136 Investigations, the House Subcommittee on Energy, and the House 137 Committee on Science, Space, and Technology in September 2015, 138 Ambassador R. James Woolsey, Jr., provided expert testimony 139 titled, "Heading Toward an EMP Catastrophe," and 140 WHEREAS, in November 2015, Iran continued to illegally test 141 ballistic missiles capable of carrying a nuclear warhead and 142 launching an EMP attack, and 143 WHEREAS, in December 2015, a book titled "Blackout Wars" by 144 the Task Force on National and Homeland Security was published, which documents that Russian, Chinese, and Iranian military 145 146 textbooks all advocate a new way of warfare called a "Revolution 147 in Military Affairs" based on attacking electrical grids with 148 cyber, sabotage, and EMP, and specifically named the United States as a target, further stressing the importance of 149 150 protecting our electric power grid against a nuclear EMP attack, 151 NOW, THEREFORE, 152 153 Be It Resolved by the Legislature of the State of Florida: 154 155 That the United States Congress is urged to pass the Critical Infrastructure Protection Act, filed as H.R. 1073 and 156 Page 6 of 7

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2016

157 awaiting action before the United States Senate, having passed 158 the United States House of Representatives by unanimous consent 159 on November 16, 2015; to direct the United States Secretary of 160 Defense to expedite funding and any other necessary support to 161 the EMP Commission that was reestablished on November 25, 2015; 162 and to direct the United States Secretary of Homeland Security 163 to request resources necessary to protect against and recover 164 from the impacts of serious electromagnetic pulse threats, cyberattacks, and geomagnetic storms in the United States and 165 166 ensure that plans, resources, and implementing structures are in 167 place to accomplish these goals.

BE IT FURTHER RESOLVED that copies of this memorial be dispatched to the President of the United States, to the United States Secretary of Defense, to the United States Secretary of Homeland Security, to the President of the United States Senate, to the Speaker of the United States House of Representatives, and to each member of the Florida delegation to the United States Congress.

Page 7 of 7

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