By the Committee on Community Affairs; and Senator Simpson 578-03640-16 20161508c1

1 A bill to be entitled 2 An act relating to airport zoning; amending s. 333.01, 3 F.S.; defining and redefining terms; amending s. 4 333.025, F.S.; revising the requirements relating to 5 permits required for obstructions; requiring certain 6 existing, planned, and proposed facilities to be 7 protected from airport hazards; requiring the local 8 government to provide a copy of a complete permit 9 application to the Department of Transportation's 10 aviation office, subject to certain requirements; 11 requiring the department to have a specified review 12 period following receipt of such application; 13 providing exemptions from such review under certain 14 circumstances; revising the circumstances under which 15 the department issues or denies a permit; revising the 16 department's requirements before a permit is issued; 17 revising the circumstances under which the department 18 is prohibited from approving a permit; providing that the denial of a permit is subject to administrative 19 20 review; amending s. 333.03, F.S.; conforming 21 provisions to changes made by the act; revising the 22 circumstances under which a political subdivision 23 owning or controlling an airport and another political 24 subdivision adopt, administer, and enforce airport 25 protection zoning regulations or create a joint 26 airport protection zoning board; revising the 27 provisions relating to airport protection zoning 28 regulations and joint airport protection zoning 29 boards; requiring the department to be available to 30 provide assistance to political subdivisions regarding 31 federal obstruction standards; deleting provisions 32 relating to certain duties of the department; revising

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33	provisions relating to airport land use compatibility
34	zoning regulations; revising construction; providing
35	applicability; amending s. 333.04, F.S.; authorizing
36	certain airport zoning regulations to be incorporated
37	in and made a part of comprehensive plans and
38	policies, rather than a part of comprehensive zoning
39	regulations, under certain circumstances; revising
40	requirements relating to applicability; amending s.
41	333.05, F.S.; revising procedures for adoption of
42	airport zoning regulations; amending s. 333.06, F.S.;
43	revising airport zoning regulation requirements;
44	repealing s. 333.065, F.S., relating to guidelines
45	regarding land use near airports; amending s. 333.07,
46	F.S.; revising requirements relating to local
47	government permitting of airspace obstructions;
48	requiring a person proposing to construct, alter, or
49	allow an airport obstruction to apply for a permit
50	under certain circumstances; revising the
51	circumstances under which a permit is prohibited from
52	being issued; revising the circumstances under which
53	the owner of a nonconforming structure is required to
54	alter such structure to conform to the current airport
55	protection zoning regulations; deleting provisions
56	relating to variances from zoning regulations;
57	requiring a political subdivision or its
58	administrative agency to consider specified criteria
59	in determining whether to issue or deny a permit;
60	revising the requirements for marking and lighting in
61	conformance with certain standards; repealing s.
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62	333.08, F.S., relating to appeals of decisions
63	concerning airport zoning regulations; amending s.
64	333.09, F.S.; revising the requirements relating to
65	the administration of airport protection zoning
66	regulations; requiring all airport protection zoning
67	regulations to provide for the administration and
68	enforcement of such regulations by the political
69	subdivision or its administrative agency; requiring a
70	political subdivision adopting airport zoning
71	regulations to provide a permitting process, subject
72	to certain requirements; requiring a zoning board or
73	permitting body to implement the airport zoning
74	regulation permitting and appeals process if such
75	board or body already exists within a political
76	subdivision; authorizing a person, a political
77	subdivision or its administrative agency, or a
78	specified joint zoning board to use the process
79	established for an appeal, subject to certain
80	requirements; repealing s. 333.10, F.S., relating to
81	boards of adjustment provided for by airport zoning
82	regulations; amending s. 333.11, F.S.; revising the
83	requirements relating to judicial review; amending s.
84	333.12, F.S.; revising requirements relating to the
85	acquisition of air rights; amending s. 333.13, F.S.;
86	conforming provisions to changes made by the act;
87	creating s. 333.135, F.S.; requiring conflicting
88	airport zoning regulations in effect on a specified
89	date to be amended to conform to certain requirements;
90	requiring certain political subdivisions to adopt
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91	certain airport zoning regulations by a specified
92	date; requiring the department to administer a
93	specified permitting process for certain political
94	subdivisions; repealing s. 333.14, F.S., relating to a
95	short title; providing an effective date.
96	
97	Be It Enacted by the Legislature of the State of Florida:
98	
99	Section 1. Section 333.01, Florida Statutes, is amended to
100	read:
101	333.01 Definitions <u>As used in</u> For the purpose of this
102	chapter, the <u>term</u> following words, terms, and phrases shall have
103	the meanings herein given, unless otherwise specifically
104	defined, or unless another intention clearly appears, or the
105	context otherwise requires:
106	(1) "Aeronautical study" means a Federal Aviation
107	Administration study, conducted in accordance with the standards
108	of 14 C.F.R. part 77, subpart C, and Federal Aviation
109	Administration policy and guidance, on the effect of proposed
110	construction or alteration upon the operation of air navigation
111	facilities and the safe and efficient use of navigable airspace.
112	(1) "Aeronautics" means transportation by aircraft; the
113	operation, construction, repair, or maintenance of aircraft,
114	aircraft power plants and accessories, including the repair,
115	packing, and maintenance of parachutes; the design,
116	establishment, construction, extension, operation, improvement,
117	repair, or maintenance of airports, restricted landing areas, or
118	other air navigation facilities, and air instruction.
119	(2) "Airport" means any area of land or water designed and

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578-03640-16 20161508c1 120 set aside for the landing and taking off of aircraft and used 121 utilized or to be used utilized in the interest of the public 122 for such purpose. 123 (3) "Airport hazard" means an obstruction to air navigation 124 which affects the safe and efficient use of navigable airspace 125 or the operation of planned or existing air navigation and 126 communication facilities any structure or tree or use of land 127 which would exceed the federal obstruction standards as contained in 14 C.F.R. ss. 77.21, 77.23, 77.25, 77.28, and 77.29 128 129 and which obstructs the airspace required for the flight of 130 aircraft in taking off, maneuvering, or landing or is otherwise 131 hazardous to such taking off, maneuvering, or landing of 132 aircraft and for which no person has previously obtained a permit or variance pursuant to s. 333.025 or s. 333.07. 133 134 (4) "Airport hazard area" means any area of land or water 135 upon which an airport hazard might be established if not 136 prevented as provided in this chapter. 137 (5) "Airport land use compatibility zoning" means airport 138 zoning regulations governing restricting the use of land on, 139 adjacent to, or in the immediate vicinity of airports in the 140 manner enumerated in s. 333.03(2) to activities and purposes 141 compatible with the continuation of normal airport operations 142 including landing and takeoff of aircraft in order to promote public health, safety, and general welfare. 143 (6) "Airport layout plan" means a set of scaled drawings 144 145 that provide a graphic representation of the existing and future 146 development plan for the airport and demonstrate the 147 preservation and continuity of safety, utility, and efficiency

148 of the airport detailed, scale engineering drawing, including

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149	pertinent dimensions, of an airport's current and planned
150	facilities, their locations, and runway usage.
151	(7) "Airport master plan" means a comprehensive plan of an
152	airport which typically describes current and future plans for
153	airport development designed to support existing and future
154	aviation demand.
155	(8) "Airport protection zoning regulations" means airport
156	zoning regulations governing airport hazards.
157	(9) "Department" means the Department of Transportation as
158	created under s. 20.23.
159	(10) "Educational facility" means any structure, land, or
160	use that includes a public or private kindergarten through 12th
161	grade school, charter school, magnet school, college campus, or
162	university campus. The term does not include space used for
163	educational purposes within a multi-tenant building.
164	(11) "Landfill" has the same meaning as provided in s.
165	403.703.
166	(12)-(7) "Obstruction" means any existing or proposed
167	manmade object or object, of natural growth or terrain, or
168	structure construction or alteration that exceeds violates the
169	federal obstruction standards contained in 14 C.F.R. part 77,
170	<u>subpart C</u> ss. 77.21, 77.23, 77.25, 77.28, and 77.29 . <u>The term</u>
171	<u>includes:</u>
172	(a) Any object of natural growth or terrain;
173	(b) Permanent or temporary construction or alteration,
174	including equipment or materials used and any permanent or
175	temporary apparatus; or
176	(c) Alteration of any permanent or temporary existing
177	structure by a change in the structure's height, including

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578-03640-16 20161508c1 178 appurtenances, lateral dimensions, and equipment or materials 179 used in the structure. 180 (13) (8) "Person" means any individual, firm, copartnership, 181 corporation, company, association, joint-stock association, or 182 body politic, and includes any trustee, receiver, assignee, or other similar representative thereof. 183 184 (14) (9) "Political subdivision" means the local government 185 of any county, municipality city, town, village, or other subdivision or agency thereof, or any district or special 186 district, port commission, port authority, or other such agency 187 188 authorized to establish or operate airports in the state. 189 (15) "Public-use airport" means an airport, publicly or privately owned, licensed by the state, which is open for use by 190 191 the public. 192 (16) (10) "Runway protection clear zone" means an area at 193 ground level beyond the runway end to enhance the safety and 194 protection of people and property on the ground a runway clear 195 zone as defined in 14 C.F.R. s. 151.9(b). 196 (17) (11) "Structure" means any object τ constructed, 197 erected, altered, or installed by humans, including, but not 198 limited to without limitation thereof, buildings, towers, 199 smokestacks, utility poles, power generation equipment, and 200 overhead transmission lines. 201 (18) "Substantial modification" means any repair, 202 reconstruction, rehabilitation, or improvement of a structure 203 when the actual cost of the repair, reconstruction, 204 rehabilitation, or improvement of the structure equals or 205 exceeds 50 percent of the market value of the structure. 206 (12) "Tree" includes any plant of the vegetable kingdom.

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578-03640-16 20161508c1 207 Section 2. Section 333.025, Florida Statutes, is amended to 208 read: 209 333.025 Permit required for obstructions structures 210 exceeding federal obstruction standards.-211 (1) A person proposing the construction or alteration In 212 order to prevent the erection of an obstruction must obtain a 213 permit from the department structures dangerous to air 214 navigation, subject to the provisions of subsections (2), (3), 215 and (4), each person shall secure from the Department of 216 Transportation a permit for the erection, alteration, or 217 modification of any structure the result of which would exceed 218 the federal obstruction standards as contained in 14 C.F.R. ss. 219 77.21, 77.23, 77.25, 77.28, and 77.29. However, permits from the 220 department of Transportation will be required only within an airport hazard area where federal obstruction standards are 221 222 exceeded and if the proposed construction or alteration is 223 within a 10-nautical-mile radius of the airport reference point, 224 located at the approximate geometric geographical center of all 225 usable runways of a public-use airport or a publicly owned or 226 operated airport, a military airport, or an airport licensed by 227 the state for public use. (2) Existing, planned, and proposed Affected airports will 228 229 be considered as having those facilities on public-use airports contained in an which are shown on the airport master plan, in 230

Or an airport layout plan submitted to the Federal Aviation Administration, Airport District Office or in comparable military documents shall, and will be so protected from airport hazards. Planned or proposed public-use airports which are the subject of a notice or proposal submitted to the Federal

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578-03640-16 20161508c1 236 Aviation Administration or to the Department of Transportation 237 shall also be protected. 238 (3) A permit is not required for existing structures that 239 requirements of subsection (1) shall not apply to projects which 240 received construction permits from the Federal Communications 241 Commission for structures exceeding federal obstruction 242 standards before prior to May 20, 1975, provided such structures

242 Standards <u>before</u> prior to May 20, 1975, provided such structures 243 now exist; <u>a permit is not required for</u> nor shall it apply to 244 previously approved structures now existing, or any necessary 245 replacement or repairs to such existing structures <u>if</u>, so long 246 as the height and location are is unchanged.

247 (4) If When political subdivisions have, in compliance with 248 this chapter, adopted adequate airport airspace protection zoning regulations, placed in compliance with s. 333.03, and 249 250 such regulations are on file with the department's aviation 251 office, and established a permitting process Department of 252 Transportation, a permit for the construction or alteration of 253 an obstruction is such structure shall not be required from the 254 department of Transportation. Upon receipt of a complete permit 255 application, the local government shall provide a copy of the 256 application to the department's aviation office by certified 257 mail, return receipt requested, or by a delivery service that 258 provides a receipt evidencing delivery. To evaluate technical 259 consistency with this subsection, the department shall have a 260 15-day review period following receipt of the application, which 261 must run concurrently with the local government permitting 262 process. Cranes, construction equipment, and other temporary 263 structures in use or in place for a period not to exceed 18 264 consecutive months are exempt from the department's review,

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265	unless such review is requested by the department.
266	(5) The department of Transportation shall, within 30 days
267	<u>after</u> of the receipt of an application for a permit, issue or
268	deny a permit for the construction or $\frac{1}{2}$ erection, alteration, or
269	modification of an obstruction any structure the result of which
270	would exceed federal obstruction standards as contained in 14
271	C.F.R. ss. 77.21, 77.23, 77.25, 77.28, and 77.29. The department
272	shall review permit applications in conformity with s. 120.60.
273	(6) In determining whether to issue or deny a permit, the
274	department shall consider:
275	(a) The safety of persons on the ground and in the air.
276	(b) The safe and efficient use of navigable airspace.
277	<u>(c)</u> The nature of the terrain and height of existing
278	structures.
279	(b) Public and private interests and investments.
280	(d) The effect of the construction or alteration of an
281	obstruction on the state licensing standards for a public-use
282	airport contained in chapter 330 and rules adopted thereunder.
283	<u>(e)</u> The character of <u>existing and planned flight</u> flying
284	operations and planned developments <u>at public-use</u> of airports.
285	<u>(f)</u> Federal airways, visual flight rules, flyways and
286	corridors, and instrument approaches as designated by the
287	Federal Aviation Administration.
288	(g) (e) The effect of Whether the construction <u>or alteration</u>
289	of <u>an obstruction on</u> the proposed structure would cause an
290	increase in the minimum descent altitude or the decision height
291	at the affected airport.
292	(f) Technological advances.
293	(g) The safety of persons on the ground and in the air.
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294	(h) Land use density.
295	(i) The safe and efficient use of navigable airspace.
296	<u>(h)(j)</u> The cumulative effects on navigable airspace of all
297	existing obstructions structures, proposed structures identified
298	in the applicable jurisdictions' comprehensive plans, and all
299	other known proposed <u>obstructions</u> structures in the area.
300	(7) When issuing a permit under this section, the
301	department of Transportation shall, as a specific condition of
302	such permit, require the owner obstruction marking and lighting
303	of the obstruction to install, operate, and maintain, at the
304	owner's expense, marking and lighting in conformance with the
305	specific standards established by the Federal Aviation
306	Administration permitted structure as provided in s.
307	333.07(3)(b) .
308	(8) The department <u>may</u> of Transportation shall not approve
309	a permit for the <u>construction or alteration</u> crection of <u>an</u>
310	obstruction a structure unless the applicant submits both
311	documentation showing both compliance with the federal
312	requirement for notification of proposed construction <u>or</u>
313	alteration and a valid aeronautical study. A evaluation, and no
314	permit <u>may not</u> shall be approved solely on the basis that <u>the</u>
315	Federal Aviation Administration determined that the such
316	proposed construction or alteration of an obstruction was not an
317	airport hazard structure will not exceed federal obstruction
318	standards as contained in 14 C.F.R. ss. 77.21, 77.23, 77.25,
319	77.28, or 77.29, or any other federal aviation regulation.
320	(9) The denial of a permit under this section is subject to
321	administrative review pursuant to chapter 120.
322	Section 3. Section 333.03, Florida Statutes, is amended to

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578-03640-16 20161508c1 323 read: 324 333.03 Requirement Power to adopt airport zoning 325 regulations.-326 (1) (a) In order to prevent the creation or establishment of 327 airport hazards, Every political subdivision having an airport 328 hazard area within its territorial limits shall, by October 1, 329 1977, adopt, administer, and enforce, under the police power and 330 in the manner and upon the conditions hereinafter prescribed in 331 this section, airport protection zoning regulations for such 332 airport hazard area. (b) If Where an airport is owned or controlled by a 333 political subdivision and if any other political subdivision has 334 335 land upon which an obstruction may be constructed or altered 336 which underlies any surface of the airport as provided in 14 337 C.F.R. part 77, subpart C, the political subdivisions airport 338 hazard area appertaining to such airport is located wholly or 339 partly outside the territorial limits of said political 340 subdivision, the political subdivision owning or controlling the 341 airport and the political subdivision within which the airport 342 hazard area is located, shall either: 343 1. By interlocal agreement, in accordance with the 344 provisions of chapter 163, adopt, administer, and enforce a set of airport protection zoning regulations applicable to the 345 346 airport hazard area in question; or 2. By ordinance, regulation, or resolution duly adopted, 347 348 create a joint airport protection zoning board that, which board

350 <u>set of</u> airport <u>protection</u> zoning regulations applicable to the 351 airport hazard area in question as that vested in paragraph (a)

shall have the same power to adopt, administer, and enforce a

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352	in the political subdivision within which such area is located.
353	The Each such joint airport protection zoning board shall have
354	as voting members two representatives appointed by each
355	participating political subdivision participating in its
356	creation and in addition a chair elected by a majority of the
357	members so appointed. However, The airport manager or \underline{a}
358	representative of each airport in managers of the affected
359	participating political subdivisions shall serve on the board in
360	a nonvoting capacity.
361	(c) Airport protection zoning regulations adopted under
362	paragraph (a) <u>must</u> shall , <u>at</u> as a minimum, require:
363	1. A permit variance for the construction or erection,
364	alteration , or modification of any <u>obstruction</u> structure which
365	would cause the structure to exceed the federal obstruction
366	standards as contained in 14 C.F.R. ss. 77.21, 77.23, 77.25,
367	77.28, and 77.29;
368	2. Obstruction marking and lighting for obstructions
369	structures as specified in s. 333.07(3);
370	3. Documentation showing compliance with the federal
371	requirement for notification of proposed construction <u>or</u>
372	alteration of structures and a valid aeronautical study
373	evaluation submitted by each person applying for a permit
374	variance;
375	4. Consideration of the criteria in s. 333.025(6), when
376	determining whether to issue or deny a <u>permit</u> variance; and
377	5. That <u>approval of a permit not be based</u> no variance shall
378	be approved solely on the <u>determination</u> by the Federal Aviation
379	<u>Administration</u> basis that <u>the</u> such proposed structure <u>is not an</u>
380	airport hazard will not exceed federal obstruction standards as

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578-03640-16 20161508c1 contained in 14 C.F.R. ss. 77.21, 77.23, 77.25, 77.28, or 77.29, 381 382 or any other federal aviation regulation. 383 (d) The department shall be available to provide assistance 384 to political subdivisions regarding federal obstruction 385 standards shall issue copies of the federal obstruction 386 standards as contained in 14 C.F.R. ss. 77.21, 77.23, 77.25, 387 77.28, and 77.29 to each political subdivision having airport 388 hazard areas and, in cooperation with political subdivisions, 389 shall issue appropriate airport zoning maps depicting within 390 each county the maximum allowable height of any structure or 391 tree. Material distributed pursuant to this subsection shall be 392 at no cost to authorized recipients. 393 (2) In the manner provided in subsection (1), political 394 subdivisions shall adopt, administer, and enforce interim 395 airport land use compatibility zoning regulations shall be 396 adopted. Airport land use compatibility zoning When political 397 subdivisions have adopted land development regulations shall, at 398 a minimum, in accordance with the provisions of chapter 163 399 which address the use of land in the manner consistent with the 400 provisions herein, adoption of airport land use compatibility 401 regulations pursuant to this subsection shall not be required. 402 Interim airport land use compatibility zoning regulations shall 403 consider the following:

(a) <u>The prohibition of new landfills and the restriction of</u>
 <u>existing landfills</u> Whether sanitary landfills are located within
 the following areas:

407 1. Within 10,000 feet from the nearest point of any runway
408 used or planned to be used by <u>turbine</u> turbojet or turboprop
409 aircraft.

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410	2. Within 5,000 feet from the nearest point of any runway
411	used only by <u>only nonturbine</u> piston-type aircraft.
412	3. Outside the perimeters defined in subparagraphs 1. and
413	2., but still within the lateral limits of the civil airport
414	imaginary surfaces defined in 14 C.F.R. <u>s. 77.19</u> part 77.25 .
415	Case-by-case review of such landfills is advised.
416	(b) <u>Where</u> Whether any landfill is located and constructed
417	<u>in a manner</u> so that it attracts or sustains hazardous bird
418	movements from feeding, water, or roosting areas into, or
419	across, the runways or approach and departure patterns of
420	aircraft. The <u>landfill operator must</u> political subdivision shall
421	request from the airport authority or other governing body
422	operating the airport a report on such bird feeding or roosting
423	areas that at the time of the request are known to the airport.
424	In preparing its report, the authority, or other governing body,
425	shall consider whether the landfill will incorporate bird
426	management techniques or other practices to minimize bird
427	hazards to airborne aircraft. The airport authority or other
428	governing body shall respond to the political subdivision no
429	later than 30 days after receipt of such request.
430	(c) Where an airport authority or other governing body
431	operating a publicly owned, public-use airport has conducted a
432	noise study in accordance with the provisions of 14 C.F.R. part
433	150, or where a public-use airport owner has established noise
434	contours pursuant to another public study approved by the
435	Federal Aviation Administration, the prohibition of incompatible
436	uses, as established in the noise study in 14 C.F.R. part 150,
437	Appendix A or as a part of an alternative Federal Aviation
438	Administration-approved public study, within the noise contours

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578-03640-16 20161508c1 439 established by any of these studies, except if such uses are 440 specifically contemplated by such study with appropriate 441 mitigation or similar techniques described in the study neither 442 residential construction nor any educational facility as defined 443 in chapter 1013, with the exception of aviation school 444 facilities, shall be permitted within the area contiguous to the 445 airport defined by an outer noise contour that is considered incompatible with that type of construction by 14 C.F.R. part 446 447 150, Appendix A or an equivalent noise level as established by other types of noise studies. 448

449 (d) Where an airport authority or other governing body 450 operating a publicly owned, public-use airport has not conducted 451 a noise study, the prohibition of neither residential 452 construction and nor any educational facility as defined in 453 chapter 1013, with the exception of aviation school facilities, 454 shall be permitted within an area contiguous to the airport 455 measuring one-half the length of the longest runway on either 456 side of and at the end of each runway centerline.

457 (e) (3) The restriction of In the manner provided in 458 subsection (1), airport zoning regulations shall be adopted 459 which restrict new incompatible uses, activities, or substantial 460 modifications to existing incompatible uses construction within 461 runway protection clear zones, including uses, activities, or 462 construction in runway clear zones which are incompatible with 463 normal airport operations or endanger public health, safety, and 464 welfare by resulting in congregations of people, emissions of 465 light or smoke, or attraction of birds. Such regulations shall 466 prohibit the construction of an educational facility of a public or private school at either end of a runway of a publicly owned, 467

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468	public-use airport within an area which extends 5 miles in a
469	direct line along the centerline of the runway, and which has a
470	width measuring one-half the length of the runway. Exceptions
471	approving construction of an educational facility within the
472	delineated area shall only be granted when the political
473	subdivision administering the zoning regulations makes specific
474	findings detailing how the public policy reasons for allowing
475	the construction outweigh health and safety concerns prohibiting
476	such a location.
477	(4) The procedures outlined in subsections (1), (2), and
478	(3) for the adoption of such regulations are supplemental to any
479	existing procedures utilized by political subdivisions in the
480	adoption of such regulations.
481	(3)(5) Political subdivisions shall provide The Department
482	of Transportation shall provide technical assistance to any
483	political subdivision requesting assistance in the preparation
484	of an airport zoning code. a copy of all local airport
485	protection zoning codes, rules, and regulations <u>and airport land</u>
486	use compatibility zoning regulations, and any related amendments
487	and proposed and granted variances thereto, to shall be filed
488	with the department's aviation office within 30 days after
489	adoption department.
490	(4)(6) Nothing in Subsection (2) may not or subsection (3)
491	shall be construed to require the removal, alteration, sound
492	conditioning, or other change, or to interfere with the
493	continued use or adjacent expansion of any educational <u>facility</u>
494	structure or site in existence on July 1, 1993 , or be construed
495	to prohibit the construction of any new structure for which a
496	site has been determined as provided in former s. 235.19, as of

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578-03640-16 20161508c1 497 July 1, 1993. 498 (5) This section does not prohibit an airport authority, a 499 political subdivision or its administrative agency, or any other 500 governing body operating a public-use airport from establishing 501 airport zoning regulations more restrictive than prescribed in 502 this section in order to protect the health, safety, and welfare 503 of the public in the air and on the ground. 504 Section 4. Section 333.04, Florida Statutes, is amended to 505 read: 506 333.04 Comprehensive zoning regulations; most stringent to 507 prevail where conflicts occur.-508 (1) INCORPORATION. - In the event that a political 509 subdivision has adopted, or hereafter adopts, a comprehensive 510 plan or policy zoning ordinance regulating, among other things, the height of buildings, structures, and natural objects, and 511 512 uses of property, any airport zoning regulations applicable to 513 the same area or portion thereof may be incorporated in and made 514 a part of such comprehensive plan or policy zoning regulations, 515 and be administered and enforced in connection therewith. 516 (2) CONFLICT.-In the event of conflict between any airport 517 zoning regulations adopted under this chapter and any other 518 regulations applicable to the same area, whether the conflict be 519 with respect to the height of structures or vegetation trees, 520 the use of land, or any other matter, and whether such regulations were adopted by the political subdivision that which 521 522 adopted the airport zoning regulations or by some other 523 political subdivision, the more stringent limitation or 524 requirement shall govern and prevail. 525 Section 5. Section 333.05, Florida Statutes, is amended to

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526 read:

527 333.05 Procedure for adoption of <u>airport</u> zoning 528 regulations.-

529 (1) NOTICE AND HEARING. - No Airport zoning regulations may 530 not shall be adopted, amended, or repealed changed under this 531 chapter except by action of the legislative body of the 532 political subdivision or affected subdivisions in question, or the joint board provided in s. 333.03(1)(b)2. s. 333.03(1)(b) by 533 534 the political subdivisions bodies therein provided and set 535 forth, after a public hearing in relation thereto, at which 536 parties in interest and citizens shall have an opportunity to be 537 heard. Notice of the hearing shall be published at least once a 538 week for 2 consecutive weeks in a newspaper an official paper, 539 or a paper of general circulation, in the political subdivision 540 or subdivisions where in which are located the airport zoning 541 regulations are areas to be adopted, amended, or repealed zoned.

542 (2) AIRPORT ZONING COMMISSION.-Before Prior to the initial 543 zoning of any airport area under this chapter, the political 544 subdivision or joint airport zoning board that which is to 545 adopt, administer, and enforce the regulations must shall 546 appoint a commission, to be known as the airport zoning 547 commission, to recommend the boundaries of the various zones to 548 be established and the regulations to be adopted therefor. Such 549 commission shall make a preliminary report and hold public 550 hearings thereon before submitting its final report, and the 551 legislative body of the political subdivision or the joint 552 airport zoning board may shall not hold its public hearings or 553 take any action until it has received the final report of such 554 commission, and at least 15 days shall elapse between the

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578-03640-16 20161508c1 555 receipt of the final report of the commission and the hearing to 556 be held by the latter board. If Where a planning city plan 557 commission, an airport commission, or a comprehensive zoning 558 commission already exists, it may be appointed as the airport 559 zoning commission. 560 Section 6. Section 333.06, Florida Statutes, is amended to 561 read: 562 333.06 Airport zoning regulation requirements.-563 (1) REASONABLENESS.-All airport zoning regulations adopted 564 under this chapter shall be reasonable and may not none shall 565 impose any requirement or restriction which is not reasonably 566 necessary to effectuate the purposes of this chapter. In 567 determining what regulations it may adopt, each political 568 subdivision and joint airport zoning board shall consider, among 569 other things, the character of the flying operations expected to 570 be conducted at the airport, the nature of the terrain within 571 the airport hazard area and runway protection clear zones, the 572 character of the neighborhood, the uses to which the property to 573 be zoned is put and adaptable, and the impact of any new use, 574 activity, or construction on the airport's operating capability 575 and capacity. 576 (2) INDEPENDENT JUSTIFICATION.-The purpose of all airport 577 zoning regulations adopted under this chapter is to provide both 578 airspace protection and land uses use compatible with airport 579 operations. Each aspect of this purpose requires independent 580 justification in order to promote the public interest in safety, 581 health, and general welfare. Specifically, construction in a 582 runway protection clear zone which does not exceed airspace 583 height restrictions is not conclusive evidence per se that such

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578-03640-16 20161508c1 use, activity, or construction is compatible with airport 584 585 operations. 586 (3) NONCONFORMING USES. - An No airport protection zoning 587 regulation regulations adopted under this chapter may not shall require the removal, lowering, or other change or alteration of 588 any obstruction structure or tree not conforming to the regulation regulations when adopted or amended, or otherwise

589 590 591 interfere with the continuance of any nonconforming use, except as provided in s. 333.07(1) and (3). 592 (4) ADOPTION OF AIRPORT MASTER PLAN AND NOTICE TO AFFECTED 593

594 LOCAL GOVERNMENTS. - An airport master plan shall be prepared by 595 each public-use publicly owned and operated airport licensed by 596 the department of Transportation under chapter 330. The 597 authorized entity having responsibility for governing the 598 operation of the airport, when either requesting from or 599 submitting to a state or federal governmental agency with 600 funding or approval jurisdiction a "finding of no significant 601 impact," an environmental assessment, a site-selection study, an 602 airport master plan, or any amendment to an airport master plan, 603 shall submit simultaneously a copy of said request, submittal, 604 assessment, study, plan, or amendments by certified mail to all 605 affected local governments. As used in For the purposes of this 606 subsection, the term "affected local government" is defined as 607 any municipality city or county having jurisdiction over the airport and any municipality city or county located within 2 608 609 miles of the boundaries of the land subject to the airport 610 master plan.

611 Section 7. Section 333.065, Florida Statutes, is repealed. Section 8. Section 333.07, Florida Statutes, is amended to 612

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578-03640-16 20161508c1 613 read: 333.07 Local government permitting of airspace obstructions 614 615 Permits and variances.-616 (1) PERMITS.-617 (a) A person proposing to construct, alter, or allow an 618 airport obstruction in an airport hazard area in violation of 619 the airport protection zoning regulations adopted under this 620 chapter must apply for a permit. A Any airport zoning 621 regulations adopted under this chapter may require that a permit 622 be obtained before any new structure or use may be constructed 62.3 or established and before any existing use or structure may be 624 substantially changed or substantially altered or repaired. In any event, however, all such regulations shall provide that 625 626 before any nonconforming structure or tree may be replaced, 627 substantially altered or repaired, rebuilt, allowed to grow 628 higher, or replanted, a permit must be secured from the 629 administrative agency authorized to administer and enforce the 630 regulations, authorizing such replacement, change, or repair. No 631 permit may not shall be issued if it granted that would allow 632 the establishment or creation of an airport hazard or if it 633 would permit a nonconforming obstruction structure or tree or 634 nonconforming use to be made or become higher or to become a 635 greater hazard to air navigation than it was when the applicable 636 airport protection zoning regulation was adopted which allowed 637 the establishment or creation of the obstruction, or than it is 638 when the application for a permit is made. (b) If Whenever the political subdivision or its 639 administrative agency determines that a nonconforming 640

obstruction use or nonconforming structure or tree has been

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642	abandoned or is more than 80 percent torn down, destroyed,
643	deteriorated, or decayed, <u>a</u> no permit <u>may not</u> shall be granted
644	<u>if it</u> that would allow <u>the obstruction</u> said structure or tree to
645	exceed the applicable height limit or otherwise deviate from the
646	airport protection zoning regulations.; and, Whether or not an
647	application is made for a permit under this subsection or not ,
648	the said agency may by appropriate action, compel the owner of
649	the nonconforming obstruction may be required structure or tree,
650	at his or her own expense, to lower, remove, reconstruct, <u>alter,</u>
651	or equip such <u>obstruction</u> object as may be necessary to conform
652	to the <u>current airport protection zoning</u> regulations. If the
653	owner of the nonconforming obstruction neglects or refuses
654	structure or tree shall neglect or refuse to comply with such
655	<u>requirement</u> order for 10 days after notice thereof , the
656	administrative said agency may report the violation to the
657	political subdivision involved therein, which subdivision,
658	through its appropriate agency, may proceed to have the
659	obstruction object so lowered, removed, reconstructed, altered,
660	or equipped $_{m{ au}}$ and assess the cost and expense thereof upon the
661	owner of the obstruction object or the land whereon it is or was
662	located, and, unless such an assessment is paid within 90 days
663	from the service of notice thereof on the owner or the owner's
664	agent, of such object or land, the sum shall be a lien on said
665	land, and shall bear interest thereafter at the rate of 6
666	percent per annum until paid, and shall be collected in the same
667	manner as taxes on real property are collected by said political
668	subdivision, or, at the option of said political subdivision,
669	said lien may be enforced in the manner provided for enforcement
670	of liens by chapter 85.

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671	(c) Except as provided herein, applications for permits
672	shall be granted, provided the matter applied for meets the
673	provisions of this chapter and the regulations adopted and in
674	force hereunder.
675	(2) CONSIDERATIONS WHEN ISSUING OR DENYING PERMITSIn
676	determining whether to issue or deny a permit, the political
677	subdivision or its administrative agency must consider the
678	following, as applicable:
679	(a) The safety of persons on the ground and in the air.
680	(b) The safe and efficient use of navigable airspace.
681	(c) The nature of the terrain and height of existing
682	structures.
683	(d) The effect of the construction or alteration on the
684	state licensing standards for a public-use airport contained in
685	chapter 330 and rules adopted thereunder.
686	(e) The character of existing and planned flight operations
687	and developments at public-use airports.
688	(f) Federal airways, visual flight rules, flyways and
689	corridors, and instrument approaches as designated by the
690	Federal Aviation Administration.
691	(g) The effect of the construction or alteration of the
692	proposed structure on the minimum descent altitude or the
693	decision height at the affected airport.
694	(h) The cumulative effects on navigable airspace of all
695	existing structures and all other known proposed structures in
696	the area.
697	(i) Additional requirements adopted by the political
698	subdivision or administrative agency pertinent to evaluation and
699	protection of airspace and airport operations.

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578-03640-16 20161508c1 700 (2) VARIANCES.-701 (a) Any person desiring to erect any structure, increase the height of any structure, permit the growth of any tree, or 702 703 otherwise use his or her property in violation of the airport 704 zoning regulations adopted under this chapter or any land 705 development regulation adopted pursuant to the provisions of 706 chapter 163 pertaining to airport land use compatibility, may 707 apply to the board of adjustment for a variance from the zoning 708 regulations in question. At the time of filing the application, 709 the applicant shall forward to the department by certified mail, 710 return receipt requested, a copy of the application. The 711 department shall have 45 days from receipt of the application to 712 comment and to provide its comments or waiver of that right to 713 the applicant and the board of adjustment. The department shall 714 include its explanation for any objections stated in its 715 comments. If the department fails to provide its comments within 716 45 days of receipt of the application, its right to comment is 717 waived. The board of adjustment may proceed with its 718 consideration of the application only upon the receipt of the 719 department's comments or waiver of that right as demonstrated by 720 the filing of a copy of the return receipt with the board. 721 Noncompliance with this section shall be grounds to appeal 722 pursuant to s. 333.08 and to apply for judicial relief pursuant 723 to s. 333.11. Such variances may only be allowed where a literal 724 application or enforcement of the regulations would result in 725 practical difficulty or unnecessary hardship and where the 726 relief granted would not be contrary to the public interest but 727 would do substantial justice and be in accordance with the 728 spirit of the regulations and this chapter. However, any

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578-03640-16 20161508c1 729 variance may be allowed subject to any reasonable conditions 730 that the board of adjustment may deem necessary to effectuate 731 the purposes of this chapter. 732 (b) The Department of Transportation shall have the 733 authority to appeal any variance granted under this chapter 734 pursuant to s. 333.08, and to apply for judicial relief pursuant 735 to s. 333.11. 736 (3) OBSTRUCTION MARKING AND LIGHTING.-737 (a) In issuing a granting any permit or variance under this 738 section, the political subdivision or its administrative agency 739 or board of adjustment shall require the owner of the 740 obstruction structure or tree in question to install, operate, 741 and maintain thereon, at his or her own expense, such marking 742 and lighting in conformance with the specific standards 743 established by the Federal Aviation Administration as may be 744 necessary to indicate to aircraft pilots the presence of an 745 obstruction. 746 (b) Such marking and lighting shall conform to the specific 747 standards established by rule by the Department of 748 Transportation. 749 (c) Existing structures not in compliance on October 1, 750 1988, shall be required to comply whenever the existing marking 751 requires refurbishment, whenever the existing lighting requires replacement, or within 5 years of October 1, 1988, whichever 752 753 occurs first. 754 Section 9. Section 333.08, Florida Statutes, is repealed. 755 Section 10. Section 333.09, Florida Statutes, is amended to 756 read: 757 333.09 Administration of airport protection zoning

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758	regulations
759	(1) ADMINISTRATIONAll airport protection zoning
760	regulations adopted under this chapter shall provide for the
761	administration and enforcement of such regulations by the
762	political subdivision or its administrative agency an
763	administrative agency which may be an agency created by such
764	regulations or any official, board, or other existing agency of
765	the political subdivision adopting the regulations or of one of
766	the political subdivisions which participated in the creation of
767	the joint airport zoning board adopting the regulations, if
768	satisfactory to that political subdivision, but in no case shall
769	such administrative agency be or include any member of the board
770	of adjustment. The duties of any administrative agency
771	designated pursuant to this chapter <u>must</u> shall include that of
772	hearing and deciding all permits under <u>s. 333.07</u> s. 333.07(1),
773	deciding all matters under s. 333.07(3), as they pertain to such
774	agency, and all other matters under this chapter applying to
775	said agency , but such agency shall not have or exercise any of
776	the powers herein delegated to the board of adjustment.
777	(2) LOCAL GOVERNMENT PROCESS
778	(a) A political subdivision required to adopt airport
779	zoning regulations under this chapter shall provide a process
780	to:
781	1. Issue or deny permits consistent with s. 333.07.
782	2. Provide the department with a copy of a complete
783	application consistent with s. 333.025(4).
784	3. Enforce the issuance or denial of a permit or other
785	determination made by the administrative agency with respect to
786	airport zoning regulations.

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787	(b) If a zoning board or permitting body already exists
788	within a political subdivision, the zoning board or permitting
789	body may implement the airport zoning regulation permitting and
790	appeals processes.
791	(3) APPEALS.—
792	(a) A person, a political subdivision or its administrative
793	agency, or a joint airport zoning board that contends a decision
794	made by a political subdivision or its administrative agency is
795	an improper application of airport zoning regulations may use
796	the process established for an appeal.
797	(b) All appeals taken under this section must be taken
798	within a reasonable time, as provided by the political
799	subdivision or its administrative agency, by filing with the
800	entity from which the appeal is taken a notice of appeal
801	specifying the grounds for appeal.
802	(c) An appeal shall stay all proceedings in the underlying
803	action appealed from, unless the entity from which the appeal is
804	taken certifies pursuant to the rules for appeal that by reason
805	of the facts stated in the certificate a stay would, in its
806	opinion, cause imminent peril to life or property. In such
807	cases, proceedings may not be stayed except by order of the
808	political subdivision or its administrative agency on notice to
809	the entity from which the appeal is taken and for good cause
810	shown.
811	(d) The political subdivision or its administrative agency
812	shall set a reasonable time for the hearing of appeals, give
813	public notice and due notice to the parties in interest, and
814	decide the same within a reasonable time. Upon the hearing, any
815	party may appear in person, by agent, or by attorney.

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816	(e) The political subdivision or its administrative agency
817	may, in conformity with this chapter, affirm, reverse, or modify
818	the decision on the permit or other determination from which the
819	appeal is taken.
820	Section 11. Section 333.10, Florida Statutes, is repealed.
821	Section 12. Section 333.11, Florida Statutes, is amended to
822	read:
823	333.11 Judicial review
824	(1) Any person <u>,</u> aggrieved, or taxpayer affected, by any
825	decision of a board of adjustment, or any governing body of a
826	political subdivision <u>,</u> or the Department of Transportation or
827	any joint airport zoning board <u>affected by a decision of a</u>
828	political subdivision, or its of any administrative agency
829	hereunder, may apply for judicial relief to the circuit court in
830	the judicial circuit where the <u>political subdivision</u> board of
831	adjustment is located within 30 days after rendition of the
832	decision by the board of adjustment . Review shall be by petition
833	for writ of certiorari, which shall be governed by the Florida
834	Rules of Appellate Procedure.
835	(2) Upon presentation of such petition to the court, it may
836	allow a writ of certiorari, directed to the board of adjustment,
837	to review such decision of the board. The allowance of the writ
838	shall not stay the proceedings upon the decision appealed from,
839	but the court may, on application, on notice to the board, on
840	due hearing and due cause shown, grant a restraining order.
841	(3) The board of adjustment shall not be required to return
842	the original papers acted upon by it, but it shall be sufficient
843	to return certified or sworn copies thereof or of such portions
844	thereof as may be called for by the writ. The return shall
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578-03640-16 20161508c1 845 concisely set forth such other facts as may be pertinent and 846 material to show the grounds of the decision appealed from and 847 shall be verified. 848 (2) (4) The court has shall have exclusive jurisdiction to 849 affirm, reverse, or modify, or set aside the decision on the 850 permit or other determination from which the appeal is taken 851 brought up for review, in whole or in part, and, if appropriate 852 need be, to order further proceedings by the political 853 subdivision or its administrative agency board of adjustment. 854 The findings of fact by the political subdivision or its 855 administrative agency board, if supported by substantial 856 evidence, shall be accepted by the court as conclusive, and an 857 no objection to a decision of the political subdivision or its 858 administrative agency may not board shall be considered by the 859 court unless such objection was raised in the underlying 860 proceeding shall have been urged before the board, or, if it was 861 not so urged, unless there were reasonable grounds for failure 862 to do so.

863 (3) (5) If In any case in which airport zoning regulations 864 adopted under this chapter, although generally reasonable, are 865 held by a court to interfere with the use and enjoyment of a 866 particular structure or parcel of land to such an extent, or to 867 be so onerous in their application to such a structure or parcel 868 of land, as to constitute a taking or deprivation of that 869 property in violation of the State Constitution or the 870 Constitution of the United States, such holding shall not affect 871 the application of such regulations to other structures and 872 parcels of land, or such regulations as are not involved in the 873 particular decision.

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578-03640-16 20161508c1 874 (4) (6) A judicial No appeal to any court may not shall be 875 or is permitted under this section until the appellant has 876 exhausted all of its remedies through application for local 877 government permits, exceptions, and appeals, to any courts, as 878 herein provided, save and except an appeal from a decision of 879 the board of adjustment, the appeal herein provided being from 880 such final decision of such board only, the appellant being 881 hereby required to exhaust his or her remedies hereunder of 882 application for permits, exceptions and variances, and appeal to 883 the board of adjustment, and gaining a determination by said 884 board, before being permitted to appeal to the court hereunder. 885 Section 13. Section 333.12, Florida Statutes, is amended to 886 read: 887 333.12 Acquisition of air rights.-If In any case which: it 888 is desired to remove, lower or otherwise terminate a 889 nonconforming obstruction is determined to be an airport hazard 890 and the owner will not remove, lower, or otherwise eliminate it 891 structure or use; or the approach protection necessary cannot, 892 because of constitutional limitations, be provided by airport 893 zoning regulations under this chapter; or it appears advisable 894 that the necessary approach protection be provided by 895 acquisition of property rights rather than by airport zoning 896 regulations, the political subdivision within which the property 897 or nonconforming obstruction use is located, or the political subdivision owning or operating the airport or being served by 898 899 it, may acquire, by purchase, grant, or condemnation in the manner provided by chapter 73, such property, air right, 900 901 avigation navigation easement, or other estate, portion, or 902 interest in the property or nonconforming obstruction structure

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578-03640-16 20161508c1 903 or use or such interest in the air above such property, tree, 904 structure, or use, in question, as may be necessary to 905 effectuate the purposes of this chapter, and in so doing, if by 906 condemnation, to have the right to take immediate possession of 907 the property, interest in property, air right, or other right 908 sought to be condemned, at the time, and in the manner and form, 909 and as authorized by chapter 74. In the case of the purchase of 910 any property, or any easement, or estate or interest therein or the acquisition of the same by the power of eminent domain, the 911 912 political subdivision making such purchase or exercising such 913 power shall, in addition to the damages for the taking, injury, 914 or destruction of property, also pay the cost of the removal and 915 relocation of any structure or any public utility that which is 916 required to be moved to a new location.

917 Section 14. Section 333.13, Florida Statutes, is amended to 918 read:

919

333.13 Enforcement and remedies.-

920 (1) Each violation of this chapter or of any <u>airport zoning</u> 921 regulations, orders, or rulings <u>adopted</u> promulgated or made 922 pursuant to this chapter shall constitute a misdemeanor of the 923 second degree, punishable as provided in s. 775.082 or s. 924 775.083, and each day a violation continues to exist shall 925 constitute a separate offense.

(2) In addition, the political subdivision or agency
adopting the airport zoning regulations under this chapter may
institute in any court of competent jurisdiction an action to
prevent, restrain, correct, or abate any violation of this
chapter or of airport zoning regulations adopted under this
chapter or of any order or ruling made in connection with their

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932	administration or enforcement, and the court shall adjudge to
933	the plaintiff such relief, by way of injunction <u>,</u> (which may be
934	mandatory <u>,</u>) or otherwise, as may be proper under all the facts
935	and circumstances of the case in order to fully effectuate the
936	purposes of this chapter and of the regulations adopted and
937	orders and rulings made pursuant thereto.
938	(3) The department of Transportation may institute a civil
939	action for injunctive relief in the appropriate circuit court to
940	prevent violation of any provision of this chapter.
941	Section 15. Section 333.135, Florida Statutes, is created
942	to read:
943	333.135 Transition provisions
944	(1) Any airport zoning regulation in effect on July 1,
945	2016, which includes provisions in conflict with this chapter
946	shall be amended to conform to the requirements of this chapter
947	by July 1, 2017.
948	(2) Any political subdivision having an airport within its
949	territorial limits which has not adopted airport zoning
950	regulations shall, by July 1, 2017, adopt airport zoning
951	regulations consistent with this chapter.
952	(3) For those political subdivisions that have not yet
953	adopted airport zoning regulations pursuant to this chapter, the
954	department shall administer the permitting process as provided
955	<u>in s. 333.025.</u>
956	Section 16. Section 333.14, Florida Statutes, is repealed.
957	Section 17. This act shall take effect July 1, 2016.

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