Bill No. CS/HB 191 (2016) Amendment No. CHAMBER ACTION Senate House Representative Dudley offered the following: 1 2 3 Amendment (with title amendment) 4 Remove everything after the enacting clause and insert: 5 Section 1. Section 377.06, Florida Statutes, is amended to 6 read: 7 377.06 Public policy of state concerning natural resources 8 of oil and gas; preemption.-It is hereby declared the public policy of this state 9 (1) to conserve and control the natural resources of oil and gas in 10 this state \overline{r} and the products made from oil and gas in this 11 12 state; to prevent waste of natural resources; to provide for the protection and adjustment of the correlative rights of the 13 owners of the land in which the natural resources lie, of the 14 977325 Approved For Filing: 1/25/2016 1:50:07 PM

Page 1 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

owners and producers of oil and gas resources and the products made from oil and gas, and of others interested in these resources and products; <u>and</u> to safeguard the health, property, and public welfare of the residents of this state and other interested persons and for all purposes indicated by the provisions in this section.

21 (2) Further, It is the public policy of this state 22 declared that underground storage of natural gas is in the 23 public interest because underground storage promotes 24 conservation of natural gas, + makes gas more readily available to the domestic, commercial, and industrial consumers of this 25 26 state, + and allows the accumulation of large quantities of gas 27 in reserve for orderly withdrawal during emergencies or periods 28 of peak demand. It is not the intention of this section to 29 limit, restrict, or modify in any way the provisions of this 30 law.

31 (3) The Legislature declares that all matters relating to 32 the regulation of the exploration, development, production, processing, storage, and transportation of oil and gas are 33 34 preempted to the state, to the exclusion of all existing and 35 future ordinances or regulations relating thereto adopted by any 36 county, municipality, or other political subdivision of the 37 state. Any such existing ordinance or regulation is void. A 38 county or municipality may, however, enforce an existing zoning ordinance adopted before January 1, 2015, if the ordinance is 39 40 otherwise valid.

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 2 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

41 Section 2. Section 377.19, Florida Statutes, is amended to 42 read: 43 377.19 Definitions.-As used in ss. 377.06, 377.07, and 377.10-377.45 377.10-377.40, the term: 44 "Completion date" means the day, month, and year that 45 (1)46 a new productive well, a previously shut-in well, or a 47 temporarily abandoned well is completed, repaired, or 48 recompleted and the operator begins producing oil or gas in 49 commercial guantities. 50 (2)"Department" means the Department of Environmental Protection. 51 52 "Division" means the Division of Water Resource (3) 53 Management of the Department of Environmental Protection. 54 "Field" means the general area that is underlaid, or (4)55 appears to be underlaid, by at least one pool. The term includes the underground reservoir, or reservoirs, containing oil or gas, 56 57 or both. The terms "field" and "pool" mean the same thing if 58 only one underground reservoir is involved; however, the term "field," unlike the term "pool," may relate to two or more 59 60 pools. "Gas" means all natural gas, including casinghead gas, 61 (5) 62 and all other hydrocarbons not defined as oil in subsection (15). 63 64 (6) "Horizontal well" means a well completed with the 65 wellbore in a horizontal or nearly horizontal orientation within 66 10 degrees of horizontal within the producing formation. 977325

Approved For Filing: 1/25/2016 1:50:07 PM

Amendment No.

(7) "Illegal gas" means gas that has been produced within the state from any well or wells in excess of the amount allowed by any rule, regulation, or order of the division, as distinguished from gas produced within the State of Florida from a well not producing in excess of the amount so allowed, which is "legal gas."

(8) "Illegal oil" means oil that has been produced within the state from any well or wells in excess of the amount allowed by rule, regulation, or order of the division, as distinguished from oil produced within the state from a well not producing in excess of the amount so allowed, which is "legal oil."

(9) "Illegal product" means a product of oil or gas, any part of which was processed or derived, in whole or in part, from illegal gas or illegal oil or from any product thereof, as distinguished from "legal product," which is a product processed or derived to no extent from illegal oil or illegal gas.

83 (10) "Lateral storage reservoir boundary" means the 84 projection up to the land surface of the maximum horizontal 85 extent of the gas volume contained in a natural gas storage 86 reservoir.

(11) "Native gas" means gas that occurs naturally within this state and does not include gas produced outside the state, transported to this state, and injected into a permitted natural gas storage facility.

91 (12) "Natural gas storage facility" means an underground 92 reservoir from which oil or gas has previously been produced and

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 4 of 32

Amendment No.

93 which is used or to be used for the underground storage of 94 natural gas, and any surface or subsurface structure, or 95 infrastructure, except wells. The term also includes a right or 96 appurtenance necessary or useful in the operation of the 97 facility for the underground storage of natural gas, including 98 any necessary or reasonable reservoir protective area as 99 designated for the purpose of ensuring the safe operation of the storage of natural gas or protecting the natural gas storage 100 101 facility from pollution, invasion, escape, or migration of gas, 102 or any subsequent extension thereof. The term does not mean a transmission, distribution, or gathering pipeline or system that 103 104 is not used primarily as integral piping for a natural gas 105 storage facility.

(13) "Natural gas storage reservoir" means a pool or field from which gas or oil has previously been produced and which is suitable for or capable of being made suitable for the injection, storage, and recovery of gas, as identified in a permit application submitted to the department under s. 377.2407.

(14) "New field well" means an oil or gas well completed after July 1, 1997, in a new field as designated by the Department of Environmental Protection.

(15) "Oil" means crude petroleum oil and other hydrocarbons, regardless of gravity, which are produced at the well in liquid form by ordinary production methods, and which are not the result of condensation of gas after it leaves the

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 5 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

119 reservoir.

120 (16) "Oil and gas" has the same meaning as the term "oil 121 or gas."

122 (17) "Oil and gas administrator" means the State123 Geologist.

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(18) "Operator" means the entity who:

125 (a) Has the right to drill and to produce a well; or

(b) As part of a natural gas storage facility, injects, or
is engaged in the work of preparing to inject, gas into a
natural gas storage reservoir; or stores gas in, or removes gas
from, a natural gas storage reservoir.

(19) "Owner" means the person who has the right to drill into and to produce from any pool and to appropriate the production for the person or for the person and another, or others.

(20) "Person" means a natural person, corporation,
association, partnership, receiver, trustee, guardian, executor,
administrator, fiduciary, or representative of any kind.

(21) "Pool" means an underground reservoir containing or
appearing to contain a common accumulation of oil or gas or
both. Each zone of a general structure which is completely
separated from any other zone on the structure is considered a
separate pool as used herein.

(22) "Producer" means the owner or operator of a well orwells capable of producing oil or gas, or both.

144 (23) "Product" means a commodity made from oil or gas and 977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 6 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

145 includes refined crude oil, crude tops, topped crude, processed 146 crude petroleum, residue from crude petroleum, cracking stock, 147 uncracked fuel oil, fuel oil, treated crude oil, residuum, gas oil, casinghead gasoline, natural gas gasoline, naphtha, 148 149 distillate, condensate, gasoline, waste oil, kerosene, benzine, 150 wash oil, blended gasoline, lubricating oil, blends or mixtures 151 of oil with one or more liquid products or byproducts derived 152 from oil or gas, and blends or mixtures of two or more liquid 153 products or byproducts derived from oil or gas, whether 154 hereinabove enumerated or not.

155 (24) "Reasonable market demand" means the amount of oil 156 reasonably needed for current consumption, together with a 157 reasonable amount of oil for storage and working stocks.

(25) "Reservoir protective area" means the area extending up to and including 2,000 feet surrounding a natural gas storage reservoir.

(26) "Shut-in bottom hole pressure" means the pressure at
the bottom of a well when all valves are closed and no oil or
gas has been allowed to escape for at least 24 hours.

164 (27) "Shut-in well" means an oil or gas well that has been165 taken out of service for economic reasons or mechanical repairs.

(28) "State" means the State of Florida.

167 (29) "Temporarily abandoned well" means a permitted well 168 or wellbore that has been abandoned by plugging in a manner that 169 allows reentry and redevelopment in accordance with oil or gas 170 rules of the Department of Environmental Protection.

977325

166

Approved For Filing: 1/25/2016 1:50:07 PM

Page 7 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

(30) "Tender" means a permit or certificate of clearance for the transportation or the delivery of oil, gas, or products, approved and issued or registered under the authority of the division.

(31) "Waste," in addition to its ordinary meaning, means "physical waste" as that term is generally understood in the oil and gas industry. The term "waste" includes:

(a) The inefficient, excessive, or improper use or
dissipation of reservoir energy; and the locating, spacing,
drilling, equipping, operating, or producing of any oil or gas
well or wells in a manner that results, or tends to result, in
reducing the quantity of oil or gas ultimately to be stored or
recovered from any pool in this state.

(b) The inefficient storing of oil; and the locating, spacing, drilling, equipping, operating, or producing of any oil or gas well or wells in a manner that causes, or tends to cause, unnecessary or excessive surface loss or destruction of oil or gas.

(c) The producing of oil or gas in a manner that causesunnecessary water channeling or coning.

(d) The operation of any oil well or wells with aninefficient gas-oil ratio.

(e) The drowning with water of any stratum or part thereofcapable of producing oil or gas.

195 (f) The underground waste, however caused and whether or 196 not defined.

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 8 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

(g) The creation of unnecessary fire hazards.
(h) The escape into the open air, from a well producing
both oil and gas, of gas in excess of the amount that is
necessary in the efficient drilling or operation of the well.
(i) The use of gas for the manufacture of carbon black.

(i) The use of gas for the manufacture of carbon black.(j) Permitting gas produced from a gas well to escape into

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the air.

(k) The abuse of the correlative rights and opportunities of each owner of oil and gas in a common reservoir due to nonuniform, disproportionate, and unratable withdrawals, causing undue drainage between tracts of land.

(32) "Well site" means the general area around a well, which area has been disturbed from its natural or existing condition, as well as the drilling or production pad, mud and water circulation pits, and other operation areas necessary to drill for or produce oil or gas, or to inject gas into and recover gas from a natural gas storage facility.

214 <u>(33) "Well stimulation" means all stages of a well</u> 215 <u>intervention performed by acidizing or low-pressure stimulation</u> 216 <u>or high-pressure stimulation. As used in this subsection, the</u> 217 <u>term:</u>

(a) "Acidizing" or "low-pressure stimulation" means a treatment used to improve the permeability of reservoir rocks by injecting acids into the well in order to dissolve the rock, which improves production by creating channels in the rock to allow oil and natural gas to reach the well.

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 9 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

223	(b) "High-pressure stimulation" means the injection of
224	fluids into a rock formation at high pressure that exceeds the
225	fracture gradient of the rock formation in order to propagate
226	fractures in such formation to increase production at an oil or
227	gas well by improving the flow of hydrocarbons from the
228	formation into the wellbore.
229	Section 3. Subsection (2) of section 377.22, Florida
230	Statutes, is amended to read:
231	377.22 Rules and orders
232	(2) The department shall issue orders and adopt rules
233	pursuant to ss. 120.536 and 120.54 to implement and enforce $rac{ extsf{the}}{ extsf{the}}$
234	provisions of this chapter. Such rules and orders shall ensure
235	that all precautions are taken to prevent the spillage of oil or
236	any other pollutant in all phases of the drilling for, and
237	extracting of, oil, gas, or other petroleum products, <u>including</u>
238	well stimulations, or during the injection of gas into and
239	recovery of gas from a natural gas storage reservoir. The
240	department shall revise such rules from time to time as
241	necessary for the proper administration and enforcement of this
242	chapter. Rules adopted and orders issued in accordance with this
243	section are for, but not limited to, the following purposes:
244	(a) To require the drilling, casing, and plugging of wells

(a) To require the drilling, casing, and plugging of wells
to be done in such a manner as to prevent the pollution of the
fresh, salt, or brackish waters or the lands of the state and to
protect the integrity of natural gas storage reservoirs.

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(b) To prevent the alteration of the sheet flow of water

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 10 of 32

Amendment No.

249 in any area.

(c) To require that appropriate safety equipment be installed to minimize the possibility of an escape of oil or other petroleum products in the event of accident, human error, or a natural disaster during drilling, casing, or plugging of any well and during extraction operations.

(d) To require the drilling, casing, and plugging of wells
to be done in such a manner as to prevent the escape of oil or
other petroleum products from one stratum to another.

(e) To prevent the intrusion of water into an oil or gas
stratum from a separate stratum, except as provided by rules of
the division relating to the injection of water for proper
reservoir conservation and brine disposal.

262 To require a reasonable bond, or other form of (f) 263 security acceptable to the department, conditioned upon properly 264 drilling, casing, producing, and operating each well and 265 properly plugging the performance of the duty to plug properly each dry and abandoned well and upon the full and complete 266 restoration by the applicant of the area over which geophysical 267 268 exploration, drilling, or production is conducted to the similar 269 contour and general condition in existence before prior to such 270 operation.

(g) To require and carry out a reasonable program of
monitoring <u>and inspecting</u> or inspection of all drilling
operations, <u>well stimulations</u>, producing wells, or injecting
wells, <u>and well sites</u>, including regular inspections by division

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 11 of 32

Amendment No.

275 personnel. <u>Inspections are required during the testing of</u> 276 <u>blowout preventers, during the pressure testing of the casing</u> 277 <u>and casing shoe, and during the integrity testing of the cement</u> 278 <u>plugs in plugging and abandonment operations.</u>

279 To require the making of reports showing the location (h) 280 of all oil and gas wells; the making and filing of logs; the 281 taking and filing of directional surveys; the filing of 282 electrical, sonic, radioactive, and mechanical logs of oil and 283 gas wells; if taken, the saving of cutting and cores, the cuts 284 of which shall be given to the Bureau of Geology; and the making 285 of reports with respect to drilling and production records. However, such information, or any part thereof, at the request 286 287 of the operator, shall be exempt from the provisions of s. 288 119.07(1) and held confidential by the division for $\frac{1}{2}$ 289 1 year after the completion of a well.

(i) To prevent wells from being drilled, operated, or
produced in such a manner as to cause injury to neighboring
leases, property, or natural gas storage reservoirs.

(j) To prevent the drowning by water of any stratum, or part thereof, capable of producing oil or gas in paying quantities and to prevent the premature and irregular encroachment of water which reduces, or tends to reduce, the total ultimate recovery of oil or gas from any pool.

298 (k) To require the operation of wells with efficient gas-299 oil ratio $_{\overline{r}}$ and to fix such ratios.

300 (1) To prevent "blowouts," "caving," and "seepage," in the 977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 12 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

301 sense that conditions indicated by such terms are generally 302 understood in the oil and gas business. 303 To prevent fires. (m) 304 To identify the ownership of all oil or gas wells, (n) 305 producing leases, refineries, tanks, plants, structures, and 306 storage and transportation equipment and facilities. To regulate the "shooting," perforating, and chemical 307 (\circ) 308 treatment, and stimulation of wells. 309 To regulate secondary recovery methods, including the (p) 310 introduction of gas, air, water, or other substance into producing formations. 311 312 To regulate gas cycling operations. (q) 313 To regulate the storage and recovery of gas injected (r) 314 into natural gas storage facilities. 315 If necessary for the prevention of waste, as herein (s) defined, to determine, limit, and prorate the production of oil 316 317 or gas, or both, from any pool or field in the state. To require, either generally or in or from particular 318 (t) areas, certificates of clearance or tenders in connection with 319 320 the transportation or delivery of oil or gas, or any product. 321 To regulate the spacing of wells and to establish (u) 322 drilling units. 323 To prevent, so far as is practicable, reasonably (V) 324 avoidable drainage from each developed unit which is not 325 equalized by counterdrainage. To require that geophysical operations requiring a 326 (w) 977325 Approved For Filing: 1/25/2016 1:50:07 PM Page 13 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

327 permit be conducted in a manner which will minimize the impact 328 on hydrology and biota of the area, especially environmentally 329 sensitive lands and coastal areas.

330 (x) To regulate aboveground crude oil storage tanks in a331 manner which will protect the water resources of the state.

(y) To act in a receivership capacity for fractional mineral interests for which the owners are unknown or unlocated and to administratively designate the operator as the lessee.

335 <u>(z) To evaluate the history of past adjudicated,</u> 336 <u>uncontested, or settled violations committed by permit</u> 337 <u>applicants or the applicants' affiliated entities of any</u> 338 <u>substantive and material rule or law pertaining to the</u> 339 <u>regulation of oil or gas.</u>

340 Section 4. Subsections (1), (2), (4), and (5) of section 341 377.24, Florida Statutes, are amended, and subsections (10) and 342 (11) are added to that section, to read:

343 377.24 Notice of intention to drill well; permits;
344 abandoned wells and dry holes.-

Before drilling a well in search of oil or gas, before 345 (1) 346 performing a well stimulation, or before storing gas in or 347 recovering gas from a natural gas storage reservoir, the person 348 who desires to drill for, store, or recover gas, or drill for oil or gas, or perform a well stimulation shall notify the 349 350 division upon such form as it may prescribe and shall pay a 351 reasonable fee set by rule of the department not to exceed the 352 actual cost of processing and inspecting for each well or

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 14 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

353 reservoir. The drilling of any well, the performance of any well 354 <u>stimulation</u>, and the storing and recovering of gas are 355 prohibited until such notice is given, the fee is paid, and <u>a</u> 356 the permit is granted. <u>A permit may authorize a single activity</u> 357 <u>or multiple activities.</u>

358 (2) An application for the drilling of a well in search of 359 oil or gas, for the performance of a well stimulation, or for 360 the storing of gas in and recovering of gas from a natural gas 361 storage reservoir, in this state must include the address of the 362 residence of the applicant, or applicants, which must be the 363 address of each person involved in accordance with the records 364 of the Division of Water Resource Management until such address 365 is changed on the records of the division after written request.

366 (4) Application for permission to drill or abandon any
367 well <u>or perform a well stimulation</u> may be denied by the division
368 for only just and lawful cause.

369 (5) The department may not grant a No permit to drill a gas or oil well within the jurisdictional boundaries of a county 370 371 or municipality unless the applicant provides notice of the 372 permit application by certified mail to the governing authority 373 of the county or municipality. The applicant shall include a 374 copy of the notice with the permit application shall be granted 375 within the corporate limits of any municipality, unless the 376 governing authority of the municipality shall have first duly 377 approved the application for such permit by resolution. 378 (10) The department may not approve a permit to authorize

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 15 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

379	a well stimulation until the department adopts rules for well	
380	stimulations which are based on the findings of the study	
381	required pursuant to s. 377.2436 and such rules take effect.	
382	(11) The rules for well stimulation shall be submitted to	
383	the President of the Senate and Speaker of the House of	
384	Representatives and may not take effect until they are ratified	
385	by the Legislature.	
386	Section 5. Subsections (5), (6), and (7) are added to	
387	section 377.241, Florida Statutes, to read:	
388	377.241 Criteria for issuance of permitsThe division, in	
389	the exercise of its authority to issue permits as hereinafter	
390	provided, shall give consideration to and be guided by the	
391	following criteria:	
392	(5) For well stimulations, whether the well stimulation as	
393	proposed is designed to ensure that:	
394	(a) The groundwater near the well location, including	
395	groundwater through which the well will be or has been drilled,	
396	is not contaminated as a result of the well stimulation; and	
397	(b) The well stimulation is consistent with the public	
398	policy of this state as specified in s. 377.06.	
399	(6) As a basis for permit denial or imposition of specific	
400	permit conditions, including increased bonding up to five times	
401	the applicable limits and increased monitoring, the history of	
402	past adjudicated, uncontested, or settled violations committed	
403	by the applicant or an affiliated entity of the applicant of any	
404	substantive and material rule or law pertaining to the	
	977325	

Approved For Filing: 1/25/2016 1:50:07 PM

Page 16 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

405	regulation of oil or gas, including violations that occurred	
406	outside the state.	
407	(7) Matters raised in comments timely submitted by a	
408	municipality to the division pursuant to s. 377.24(5).	
409	Section 6. Section 377.242, Florida Statutes, is amended	
410	to read:	
411	377.242 Permits for drilling or exploring and extracting	
412	through well holes or by other meansThe department is vested	
413	with the power and authority:	
414	(1)(a) To issue permits for the performance of a well	
415	stimulation or the drilling for, exploring for, or production of	
416	oil, gas, or other petroleum products <u>that</u> which are to be	
417	extracted from below the surface of the land, including	
418	submerged land, only through the well hole drilled for oil, gas,	
419	and other petroleum products.	
420	1. A No structure intended for the drilling for, or	
421	production of, oil, gas, or other petroleum products may <u>not</u> be	
422	permitted or constructed on any submerged land within any bay or	
423	estuary.	
424	2. A No structure intended for the drilling for, or	
425	production of, oil, gas, or other petroleum products may <u>not</u> be	
426	permitted or constructed within 1 mile seaward of the coastline	
427	of the state.	
428	3. A No structure intended for the drilling for, or	
429	production of, oil, gas, or other petroleum products may <u>not</u> be	
430	permitted or constructed within 1 mile of the seaward boundary	
977325		
	Approved For Filing: 1/25/2016 1:50:07 PM	

Page 17 of 32

Amendment No.

431 of any state, local, or federal park or aquatic or wildlife
432 preserve or on the surface of a freshwater lake, river, or
433 stream.

434 4. A No structure intended for the drilling for, or 435 production of, oil, gas, or other petroleum products may not be 436 permitted or constructed within 1 mile inland from the shoreline 437 of the Gulf of Mexico, the Atlantic Ocean, or any bay or estuary 438 or within 1 mile of any freshwater lake, river, or stream unless 439 the department is satisfied that the natural resources of such 440 bodies of water and shore areas of the state will be adequately protected in the event of accident or blowout. 441

5. Without exception, after July 1, 1989, a no structure 442 443 intended for the drilling for, or production of, oil, gas, or 444 other petroleum products may not be permitted or constructed 445 south of 26°00'00" north latitude off Florida's west coast and south of 27°00'00" north latitude off Florida's east coast, 446 447 within the boundaries of Florida's territorial seas as defined in 43 U.S.C. s. 1301. After July 31, 1990, a no structure 448 intended for the drilling for, or production of, oil, gas, or 449 450 other petroleum products may not be permitted or constructed north of 26°00'00" north latitude off Florida's west coast to 451 452 the western boundary of the state bordering Alabama as set forth 453 in s. 1, Art. II of the State Constitution, or located north of 454 27°00'00" north latitude off Florida's east coast to the 455 northern boundary of the state bordering Georgia as set forth in s. 1, Art. II of the State Constitution, within the boundaries 456

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 18 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

457 of Florida's territorial seas as defined in 43 U.S.C. s. 1301. 458 Subparagraphs (a)1. and 4. do not apply to permitting (b) 459 or construction of structures intended for the drilling for, or 460 production of, oil, gas, or other petroleum products pursuant to an oil, gas, or mineral lease of such lands by the state under 461 462 which lease any valid drilling permits are in effect on the 463 effective date of this act. In the event that such permits 464 contain conditions or stipulations, such conditions and 465 stipulations shall govern and supersede subparagraphs (a)1. and 466 4.

(c) The prohibitions of subparagraphs (a)1.-4. in this
subsection do not include "infield gathering lines," provided no
other placement is reasonably available and all other required
permits have been obtained.

471 (2) To issue permits to explore for and extract minerals
472 which are subject to extraction from the land by means other
473 than through a well hole.

474 (3) To issue permits to establish natural gas storage
475 facilities or construct wells for the injection and recovery of
476 any natural gas for storage in natural gas storage reservoirs.
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Each permit shall contain an agreement by the permitholder that
the permitholder will not prevent inspection by division
personnel at any time, including during installation and
cementing of the casing, during the testing of blowout

| 977325

482

Approved For Filing: 1/25/2016 1:50:07 PM

Page 19 of 32

preventers, during the pressure testing of the casing and casing

Bill No. CS/HB 191 (2016)

Amendment No.

483 <u>shoe, and during the integrity testing of the cement plugs in</u> 484 <u>plugging and abandonment operations</u>. The provisions of this 485 section prohibiting permits for drilling or exploring for oil in 486 coastal waters do not apply to any leases entered into before 487 June 7, 1991.

488 Section 7. Subsection (1) of section 377.2425, Florida 489 Statutes, is amended to read:

490 377.2425 Manner of providing security for geophysical
491 exploration, drilling, and production.-

492 (1)Before Prior to granting a permit for conducting to 493 conduct geophysical operations; drilling of exploratory, 494 injection, or production wells; producing oil and gas from a 495 wellhead; performing a well stimulation; or transporting oil and 496 gas through a field-gathering system, the department shall 497 require the applicant or operator to provide surety that these 498 operations will be conducted in a safe and environmentally 499 compatible manner.

(a) The applicant for a drilling, production, <u>well</u>
<u>stimulation</u>, or injection well permit or a geophysical permit
may provide the following types of surety to the department for
this purpose:

1. A deposit of cash or other securities made payable to the Minerals Trust Fund. Such cash or securities so deposited shall be held at interest by the Chief Financial Officer to satisfy safety and environmental performance provisions of this chapter. The interest shall be credited to the Minerals Trust

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 20 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

509 Fund. Such cash or other securities shall be released by the 510 Chief Financial Officer upon request of the applicant and 511 certification by the department that all safety and 512 environmental performance provisions established by the 513 department for permitted activities have been fulfilled.

514 2. A bond of a surety company authorized to do business in 515 the state in an amount as provided by rule.

516 3. A surety in the form of an irrevocable letter of credit 517 in an amount as provided by rule guaranteed by an acceptable 518 financial institution.

(b) An applicant for a drilling, production, <u>well</u> 520 <u>stimulation</u>, or injection well permit, or a permittee who 521 intends to continue participating in long-term production 522 activities of such wells, has the option to provide surety to 523 the department by paying an annual fee to the Minerals Trust 524 Fund. For an applicant or permittee choosing this option, the 525 following shall apply:

526 1. For the first year, or part of a year, of a drilling, 527 production, <u>well stimulation</u>, or injection well permit, or 528 change of operator, the fee is \$4,000 per permitted well.

529 2. For each subsequent year, or part of a year, the fee is 530 \$1,500 per permitted well.

531 3. The maximum fee that an applicant or permittee may be 532 required to pay into the trust fund is \$30,000 per calendar 533 year, regardless of the number of permits applied for or in 534 effect.

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 21 of 32

Amendment No.

4. The fees set forth in subparagraphs 1., 2., and 3. shall be reviewed by the department on a biennial basis and adjusted for the cost of inflation. The department shall establish by rule a suitable index for implementing such fee revisions.

540 (c) An applicant for a drilling or operating permit for 541 operations planned in coastal waters that by their nature warrant greater surety shall provide surety only in accordance 542 543 with paragraph (a), or similar proof of financial responsibility 544 other than as provided in paragraph (b). For all such 545 applications, including applications pending at the effective 546 date of this act and notwithstanding the provisions of paragraph 547 (b), the Governor and Cabinet in their capacity as the Administration Commission, at the recommendation of the 548 549 department of Environmental Protection, shall set a reasonable 550 amount of surety required under this subsection. The surety 551 amount shall be based on the projected cleanup costs and natural 552 resources damages resulting from a maximum oil spill and adverse 553 hydrographic and atmospheric conditions that would tend to 554 transport the oil into environmentally sensitive areas, as 555 determined by the department of Environmental Protection.

556 Section 8. Section 377.2436, Florida Statutes, is created 557 to read:

- 558
- 559

377.2436 Study on well stimulations.-

(1) The department shall conduct a study on well

560 stimulations. The study must:

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 22 of 32

Amendment No.

561	(a) Evaluate the underlying geologic features present in	
562	the counties where oil wells have been permitted and analyze the	
563	potential impact that well stimulation and wellbore construction	
564	may have on the underlying geologic features.	
565	(b) Evaluate the potential hazards and risks that well	
566	stimulation poses to surface water or groundwater resources. The	
567	study must assess the potential impacts of well stimulation on	
568	drinking water resources, identify the main factors affecting	
569	the severity and frequency of impacts, and analyze the potential	
570	for the use or reuse of recycled water in well stimulation	
571	fluids while meeting appropriate water quality standards.	
572	(c) Review and evaluate the potential for groundwater	
573	contamination from conducting well stimulation under or near	
574	wells that have been previously plugged and abandoned and	
575	identify a setback radius from previously plugged and abandoned	
576	wells that could be impacted by well stimulation.	
577	(d) Review and evaluate the ultimate disposition of well	
578	stimulation fluids after use in well stimulation processes.	
579	(e) Review and evaluate the potential direct and indirect	
580	economic benefits from the use of well stimulation, including	
581	the effect on state and local tax revenues, royalty payments,	
582	employment opportunities, and demand for goods and services.	
583	(f) Review and evaluate potential seismic activity	
584	associated with well stimulation and deep-well disposal of oil	
585	and gas production wastewater.	
586	(g) Review and evaluate the feasibility and impact of	
977325		

Approved For Filing: 1/25/2016 1:50:07 PM

Page 23 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

587	waterless fracking to perform well stimulation.	
588	(2) The department shall continue conventional oil and gas	
589	business operations during the performance of the study. There	
590	may not be a moratorium on the evaluation and issuance of	
591	permits for conventional drilling, exploration, conventional	
592	completions, or conventional workovers during the performance of	
593	the study.	
594	(3) The study is subject to independent scientific peer	
595	review.	
596	(4) The department shall submit the findings of the study	
597	to the Governor, the President of the Senate, and the Speaker of	
598	the House of Representatives by June 30, 2017, and shall	
599	prominently post the findings on its website.	
600	(5) The department may not adopt rules for well	
601	stimulation until the findings of the study are submitted to the	
602	Legislature. However, by March 1, 2018, the department shall	
603	adopt rules to implement the findings of the study if such rules	
604	are warranted to protect public health, safety, and the	
605	environment.	
606	Section 9. Paragraph (a) of subsection (1) of section	
607	377.37, Florida Statutes, is amended to read:	
608	377.37 Penalties	
609	(1)(a) <u>A</u> Any person who violates any provision of this	
610	chapter law or any rule, regulation, or order of the division	
611	made under this chapter or who violates the terms of any permit	
612	to drill for or produce oil, gas, or other petroleum products	
977325		
	Approved For Filing: 1/25/2016 1:50:07 PM	
Page 24 of 32		

Amendment No.

613 referred to in s. 377.242(1) or to store gas in a natural gas 614 storage facility, or any lessee, permitholder, or operator of 615 equipment or facilities used in the exploration for, drilling 616 for, or production of oil, gas, or other petroleum products, or 617 storage of gas in a natural gas storage facility, who refuses 618 inspection by the division as provided in this chapter, is 619 liable to the state for any damage caused to the air, waters, or 620 property, including animal, plant, or aquatic life, of the state 621 and for reasonable costs and expenses of the state in tracing 622 the source of the discharge, in controlling and abating the source and the pollutants, and in restoring the air, waters, and 623 624 property, including animal, plant, and aquatic life, of the 625 state. Furthermore, such person, lessee, permitholder, or 626 operator is subject to the judicial imposition of a civil 627 penalty in an amount of not more than \$25,000 \$10,000 for each offense. However, the court may receive evidence in mitigation. 628 629 Each day during any portion of which such violation occurs 630 constitutes a separate offense. This paragraph does not 631 authorize Nothing herein shall give the department the right to bring an action on behalf of a any private person. 632 633 Section 10. Section 377.45, Florida Statutes, is created 634 to read: 635 377.45 Well stimulation chemical disclosure registry.-636 (1) (a) The department shall designate the national chemical disclosure registry, known as FracFocus, developed by 637 the Ground Water Protection Council and the Interstate Oil and 638 977325 Approved For Filing: 1/25/2016 1:50:07 PM

Page 25 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

Approved For Filing: 1/25/2016 1:50:07 PM

Page 26 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

	Amendment No.	
665	information received under paragraph (b), excluding any	
666	information protected under chapter 688.	
667	(d) If FracFocus cannot accept and make publicly available	
668	any information specified in this section, the department shall	
669	9 post the information on its website, excluding any information	
670	protected under chapter 688.	
671	(2) A service provider, vendor, or well owner or operator	
672	shall:	
673	(a) Report the information required under subsection (1)	
674	to the department within 60 days after the initiation of the	
675	well stimulation for each well on which such well stimulation is	
676	performed.	
677	(b) Notify the department if any chemical ingredient not	
678	previously reported is intentionally included and used for the	
679	purpose of performing a well stimulation.	
680	(3) This section does not apply to an ingredient that:	
681	(a) Is not intentionally added to the well stimulation; or	
682	(b) Occurs incidentally or is otherwise unintentionally	
683	present in a well stimulation.	
684	(4) The department shall adopt rules to administer this	
685	section.	
686	Section 11. Section 377.07, Florida Statutes, is amended	
687	to read:	
688	377.07 Division of <u>Water</u> Resource Management; powers,	
689	duties, and authorityThe Division of <u>Water</u> Resource Management	
690	of the Department of Environmental Protection is hereby vested	
977325		
Approved For Filing: 1/25/2016 1:50:07 PM		
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Page 27 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

691 with power, authority, and duty to administer, carry out, and 692 enforce the provisions of this part law as directed in s. 693 370.02(3).

694 Section 12. Section 377.10, Florida Statutes, is amended 695 to read:

696 377.10 Certain persons not to be employed by division.-A 697 No person in the employ of, or holding any official connection 698 or position with, any person, firm, partnership, corporation, or 699 association of any kind, engaged in the business of buying or 700 selling mineral leases, drilling wells in the search of oil or 701 gas, or producing, transporting, refining, or distributing oil 702 or gas may not shall hold any position under, or be employed by, 703 the Division of Water Resource Management in the prosecution of 704 its duties under this part law.

705 Section 13. Subsection (1) of section 377.243, Florida 706 Statutes, is amended to read:

707 377.243 Conditions for granting permits for extraction708 through well holes.-

709 (1)Before applying Prior to the application to the 710 Division of Water Resource Management for the permit to drill 711 for oil, gas, and related products referred to in s. 377.242(1), the applicant must own a valid deed, or other muniment of title, 712 or lease granting the said applicant the privilege to explore 713 714 for oil, gas, or related mineral products to be extracted only 715 through the well hole on the land or lands included in the 716 application. However, unallocated interests may be unitized

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 28 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

717 according to s. 377.27.

718 Section 14. Subsection (1) of section 377.244, Florida 719 Statutes, is amended to read:

377.244 Conditions for granting permits for surface
exploratory and extraction operations.-

Exploration for and extraction of minerals under and 722 (1)723 by virtue of the authority of a grant of oil, gas, or mineral 724 rights, or which, subsequent to such grant, may be interpreted 725 to include the right to explore for and extract minerals which 726 are subject to extraction from the land by means other than 727 through a well hole, that is by means of surface exploratory and 728 extraction operations such as sifting of the sands, dragline, 729 open pit mining, or other type of surface operation, which would include movement of sands, dirt, rock, or minerals, shall be 730 731 exercised only pursuant to a permit issued by the Division of 732 Water Resource Management upon the applicant's compliance 733 applicant complying with the following conditions:

(a) The applicant must own a valid deed, or other muniment
of title, or lease granting <u>the</u> applicant the right to explore
for and extract oil, gas, and other minerals from <u>the</u> said
lands.

(b) The applicant shall post a good and sufficient surety bond with the division in such amount as the division <u>determines</u> may determine is adequate to afford full and complete protection for the owner of the surface rights of the lands described in the application, conditioned upon the full and complete

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 29 of 32

Bill No. CS/HB 191 (2016)

Amendment No.

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743 restoration, by the applicant, of the area over which the 744 exploratory and extraction operations are conducted to the same 745 condition and contour in existence <u>before prior to</u> such 746 operations. 747 Section 15. For the 2016-2017 fiscal year, the sum of \$1 748 <u>million in nonrecurring funds is appropriated from the General</u> 749 <u>Revenue Fund to the Department of Environmental Protection to</u>

750 <u>conduct a well stimulation study pursuant to s. 377.2436</u>,

751 Florida Statutes, as created by this act.

Section 16. This act shall take effect July 1, 2016.

TITLE AMENDMENT

756 Remove everything before the enacting clause and insert: 757 A bill to be entitled 758 An act relating to the regulation of oil and gas 759 resources; amending s. 377.06, F.S.; preempting to the 760 state all matters relating to regulation of the exploration, development, production, processing, 761 762 storage, and transportation of oil and gas; declaring 763 existing ordinances and regulations relating thereto void; providing an exception for certain zoning 764 765 ordinances; amending s. 377.19, F.S.; applying the 766 definitions of certain terms to additional sections of 767 chapter 377, F.S.; revising the definition of the term 768 "division"; defining the term "well stimulation"; 977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 30 of 32

Amendment No.

769	amending s. 377.22, F.S.; revising the rulemaking
770	authority of the Department of Environmental
771	Protection; amending s. 377.24, F.S.; requiring that a
772	permit be obtained before the performance of a well
773	stimulation; specifying that a permit may authorize
774	single or multiple activities; requiring the applicant
775	to notify counties or municipalities of permit
776	applications within their jurisdictional boundaries;
777	deleting provisions that prohibit the Division of
778	Water Resource Management from granting permits to
779	drill gas or oil wells within the limits of a
780	municipality without approval of the governing
781	authority of the municipality; prohibiting the
782	department from approving permits for well stimulation
783	until certain rules are adopted and take effect;
784	requiring legislative ratification of such rules;
785	amending s. 377.241, F.S.; requiring the division to
786	give consideration to and be guided by additional
787	criteria when issuing permits; amending s. 377.242,
788	F.S.; authorizing the department to issue permits for
789	the performance of a well stimulation; revising permit
790	requirements to specify that permitholders agree not
791	to prevent certain division inspections; amending s.
792	377.2425, F.S.; requiring an applicant or operator to
793	provide surety that performance of a well stimulation
794	will be conducted in a safe and environmentally

977325

Approved For Filing: 1/25/2016 1:50:07 PM

Page 31 of 32

Amendment No.

795 compatible manner; creating s. 377.2436, F.S.; 796 requiring the department to conduct a study on well 797 stimulation; providing study criteria; requiring the 798 department's findings from the study to be submitted 799 to the Governor and Legislature and posted on the 800 department's website; prohibiting the department from 801 adopting rules until the study is submitted to the 802 Legislature; requiring the department to adopt rules 803 under certain conditions by a specified date; amending 804 s. 377.37, F.S.; increasing the maximum amount of a 805 civil penalty; creating s. 377.45, F.S.; requiring the 806 department to designate the national chemical 807 disclosure registry as the state's registry; requiring 808 service providers, vendors, and well owners or 809 operators to report certain information to the 810 department; requiring the department to report certain 811 information to the national chemical registry; requiring the national chemical disclosure registry to 812 813 provide certain information to the department if it is 814 unable to make the information public; providing 815 applicability; requiring the department to adopt rules; amending ss. 377.07, 377.10, 377.243, and 816 817 377.244, F.S.; conforming provisions to changes made 818 by the act; providing an appropriation; providing an effective date. 819

977325

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Page 32 of 32