By Senator Smith

31-00682-16 2016868

A bill to be entitled

An act relating to community contribution tax credits; amending s. 212.08, F.S.; specifying that ownership interests in a real property holding company are an eligible form of community contribution for the purpose of a certain sales and use tax credit for donations; defining a term; amending s. 220.03, F.S.; revising the term "community contribution" to include ownership interests in a real property holding company; defining a term; amending s. 624.5105, F.S.; specifying that ownership interests in a real property holding company are an eligible form of community contribution for the purpose of a certain tax credit for donations by insurers; defining a term; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (p) of subsection (5) of section 212.08, Florida Statutes, is amended to read:

212.08 Sales, rental, use, consumption, distribution, and storage tax; specified exemptions.—The sale at retail, the rental, the use, the consumption, the distribution, and the storage to be used or consumed in this state of the following are hereby specifically exempt from the tax imposed by this chapter.

- (5) EXEMPTIONS; ACCOUNT OF USE.-
- (p) Community contribution tax credit for donations.-
- 1. Authorization.—Persons who are registered with the

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department under s. 212.18 to collect or remit sales or use tax and who make donations to eligible sponsors are eligible for tax credits against their state sales and use tax liabilities as provided in this paragraph:

- a. The credit shall be computed as 50 percent of the person's approved annual community contribution.
- b. The credit shall be granted as a refund against state sales and use taxes reported on returns and remitted in the 12 months preceding the date of application to the department for the credit as required in sub-subparagraph 3.c. If the annual credit is not fully used through such refund because of insufficient tax payments during the applicable 12-month period, the unused amount may be included in an application for a refund made pursuant to sub-subparagraph 3.c. in subsequent years against the total tax payments made for such year. Carryover credits may be applied for a 3-year period without regard to any time limitation that would otherwise apply under s. 215.26.
- c. A person may not receive more than \$200,000 in annual tax credits for all approved community contributions made in any one year.
- d. All proposals for the granting of the tax credit require the prior approval of the Department of Economic Opportunity.
- e. The total amount of tax credits which may be granted for all programs approved under this paragraph, s. 220.183, and s. 624.5105 is \$18.4 million in the 2015-2016 fiscal year, \$21.4 million in the 2016-2017 fiscal year, and \$21.4 million in the 2017-2018 fiscal year for projects that provide housing opportunities for persons with special needs or homeownership opportunities for low-income households or very-low-income

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households and \$3.5 million annually for all other projects. As used in this paragraph, the term "person with special needs" has the same meaning as in s. 420.0004 and the terms "low-income person," "low-income household," "very-low-income person," and "very-low-income household" have the same meanings as in s. 420.9071.

- f. A person who is eligible to receive the credit provided in this paragraph, s. 220.183, or s. 624.5105 may receive the credit only under one section of the person's choice.
 - 2. Eligibility requirements.-
- a. A community contribution by a person must be in $\underline{\text{any of}}$ the following forms $\underline{\text{form}}$:
 - (I) Cash or other liquid assets. +
- (II) Real property, including ownership interests in a real property holding company. For purposes of this sub-sub-subparagraph, the term "real property holding company" means an entity organized under the laws of this state which:
 - (A) Is wholly owned by the person;
- (B) Is the sole owner of real property, as defined in s. 192.001(12), located in this state;
- (C) Is disregarded as an entity separate from its owner for federal income tax purposes pursuant to 26 C.F.R. s. 301.7701-3(b)(1)(ii); and
- (D) At the time of contribution to an eligible sponsor, has no material assets other than the real property and any other property that qualifies as a community contribution.
 - (III) Goods or inventory.; or
- (IV) Other physical resources identified by the Department of Economic Opportunity.

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b. All community contributions must be reserved exclusively for use in a project. As used in this sub-subparagraph, the term "project" means activity undertaken by an eligible sponsor which is designed to construct, improve, or substantially rehabilitate housing that is affordable to low-income households or very-lowincome households; designed to provide housing opportunities for persons with special needs; designed to provide commercial, industrial, or public resources and facilities; or designed to improve entrepreneurial and job-development opportunities for low-income persons. A project may be the investment necessary to increase access to high-speed broadband capability in a rural community that had an enterprise zone designated pursuant to chapter 290 as of May 1, 2015, including projects that result in improvements to communications assets that are owned by a business. A project may include the provision of museum educational programs and materials that are directly related to a project approved between January 1, 1996, and December 31, 1999, and located in an area which was in an enterprise zone designated pursuant to s. 290.0065 as of May 1, 2015. This paragraph does not preclude projects that propose to construct or rehabilitate housing for low-income households or very-lowincome households on scattered sites or housing opportunities for persons with special needs. With respect to housing, contributions may be used to pay the following eligible special needs, low-income, and very-low-income housing-related activities:

- (I) Project development impact and management fees for special needs, low-income, or very-low-income housing projects;
 - (II) Down payment and closing costs for persons with

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special needs, low-income persons, and very-low-income persons;

- (III) Administrative costs, including housing counseling and marketing fees, not to exceed 10 percent of the community contribution, directly related to special needs, low-income, or very-low-income projects; and
- (IV) Removal of liens recorded against residential property by municipal, county, or special district local governments if satisfaction of the lien is a necessary precedent to the transfer of the property to a low-income person or very-low-income person for the purpose of promoting home ownership. Contributions for lien removal must be received from a nonrelated third party.
- c. The project must be undertaken by an "eligible sponsor," which includes:
 - (I) A community action program;
- (II) A nonprofit community-based development organization whose mission is the provision of housing for persons with specials needs, low-income households, or very-low-income households or increasing entrepreneurial and job-development opportunities for low-income persons;
 - (III) A neighborhood housing services corporation;
 - (IV) A local housing authority created under chapter 421;
- (V) A community redevelopment agency created under s. 163.356;
- (VI) A historic preservation district agency or organization;
 - (VII) A regional workforce board;
- 144 (VIII) A direct-support organization as provided in s. 145 1009.983;

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(IX) An enterprise zone development agency created under s. 290.0056;

- (X) A community-based organization incorporated under chapter 617 which is recognized as educational, charitable, or scientific pursuant to s. 501(c)(3) of the Internal Revenue Code and whose bylaws and articles of incorporation include affordable housing, economic development, or community development as the primary mission of the corporation;
 - (XI) Units of local government;
 - (XII) Units of state government; or
- (XIII) Any other agency that the Department of Economic Opportunity designates by rule.

A contributing person may not have a financial interest in the eligible sponsor.

- d. The project must be located in an area which was in an enterprise zone designated pursuant to chapter 290 as of May 1, 2015, or a Front Porch Florida Community, unless the project increases access to high-speed broadband capability in a rural community that had an enterprise zone designated pursuant to chapter 290 as of May 1, 2015, but is physically located outside the designated rural zone boundaries. Any project designed to construct or rehabilitate housing for low-income households or very-low-income households or housing opportunities for persons with special needs is exempt from the area requirement of this sub-subparagraph.
- e.(I) If, during the first 10 business days of the state fiscal year, eligible tax credit applications for projects that provide housing opportunities for persons with special needs or

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homeownership opportunities for low-income households or very-low-income households are received for less than the annual tax credits available for those projects, the Department of Economic Opportunity shall grant tax credits for those applications and grant remaining tax credits on a first-come, first-served basis for subsequent eligible applications received before the end of the state fiscal year. If, during the first 10 business days of the state fiscal year, eligible tax credit applications for projects that provide housing opportunities for persons with special needs or homeownership opportunities for low-income households or very-low-income households are received for more than the annual tax credits available for those projects, the Department of Economic Opportunity shall grant the tax credits for those applications as follows:

- (A) If tax credit applications submitted for approved projects of an eligible sponsor do not exceed \$200,000 in total, the credits shall be granted in full if the tax credit applications are approved.
- (B) If tax credit applications submitted for approved projects of an eligible sponsor exceed \$200,000 in total, the amount of tax credits granted pursuant to sub-sub-sub-subparagraph (A) shall be subtracted from the amount of available tax credits, and the remaining credits shall be granted to each approved tax credit application on a pro rata basis.
- (II) If, during the first 10 business days of the state fiscal year, eligible tax credit applications for projects other than those that provide housing opportunities for persons with special needs or homeownership opportunities for low-income

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households or very-low-income households are received for less than the annual tax credits available for those projects, the Department of Economic Opportunity shall grant tax credits for those applications and shall grant remaining tax credits on a first-come, first-served basis for subsequent eligible applications received before the end of the state fiscal year. If, during the first 10 business days of the state fiscal year, eligible tax credit applications for projects other than those that provide housing opportunities for persons with special needs or homeownership opportunities for low-income households or very-low-income households are received for more than the annual tax credits available for those projects, the Department of Economic Opportunity shall grant the tax credits for those applications on a pro rata basis.

- 3. Application requirements.-
- a. An eligible sponsor seeking to participate in this program must submit a proposal to the Department of Economic Opportunity which sets forth the name of the sponsor, a description of the project, and the area in which the project is located, together with such supporting information as is prescribed by rule. The proposal must also contain a resolution from the local governmental unit in which the project is located certifying that the project is consistent with local plans and regulations.
- b. A person seeking to participate in this program must submit an application for tax credit to the Department of Economic Opportunity which sets forth the name of the sponsor, a description of the project, and the type, value, and purpose of the contribution. The sponsor shall verify, in writing, the

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terms of the application and indicate its receipt of the contribution, and such verification must accompany the application for tax credit. The person must submit a separate tax credit application to the Department of Economic Opportunity for each individual contribution that it makes to each individual project.

- c. A person who has received notification from the Department of Economic Opportunity that a tax credit has been approved must apply to the department to receive the refund. Application must be made on the form prescribed for claiming refunds of sales and use taxes and be accompanied by a copy of the notification. A person may submit only one application for refund to the department within a 12-month period.
 - 4. Administration.—
- a. The Department of Economic Opportunity may adopt rules necessary to administer this paragraph, including rules for the approval or disapproval of proposals by a person.
- b. The decision of the Department of Economic Opportunity must be in writing, and, if approved, the notification shall state the maximum credit allowable to the person. Upon approval, the Department of Economic Opportunity shall transmit a copy of the decision to the department.
- c. The Department of Economic Opportunity shall periodically monitor all projects in a manner consistent with available resources to ensure that resources are used in accordance with this paragraph; however, each project must be reviewed at least once every 2 years.
- d. The Department of Economic Opportunity shall, in consultation with the statewide and regional housing and

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financial intermediaries, market the availability of the community contribution tax credit program to community-based organizations.

5. Expiration.—This paragraph expires June 30, 2018; however, any accrued credit carryover that is unused on that date may be used until the expiration of the 3-year carryover period for such credit.

Section 2. Paragraph (d) of subsection (1) of section 220.03, Florida Statutes, is amended to read:

220.03 Definitions.

- (1) SPECIFIC TERMS.—When used in this code, and when not otherwise distinctly expressed or manifestly incompatible with the intent thereof, the following terms shall have the following meanings:
- (d) "Community contribution" means the grant by a business firm of any of the following items:
 - 1. Cash or other liquid assets.
- 2. Real property, including ownership interests in a real property holding company. For purposes of this subparagraph, the term "real property holding company" means an entity organized under the laws of this state which:
 - a. Is wholly owned by the business firm.
- b. Is the sole owner of real property, as defined in s. 192.001(12), located in this state.
- c. Is disregarded as an entity separate from its owner for federal income tax purposes pursuant to 26 C.F.R. s. 301.7701-3(b)(1)(ii).
- d. At the time of contribution to an eligible sponsor, has no material assets other than the real property and any other

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31-00682-16 2016868 property that qualifies as a community contribution. 3. Goods or inventory. 4. Other physical resources as identified by the department. This paragraph expires June 30, 2018. Section 3. Paragraph (a) of subsection (5) of section 624.5105, Florida Statutes, is amended to read: 624.5105 Community contribution tax credit; authorization; limitations; eligibility and application requirements; administration; definitions; expiration.-(5) DEFINITIONS.—As used in this section, the term: (a) "Community contribution" means the grant by an insurer of any of the following items: 1. Cash or other liquid assets. 2. Real property, including ownership interests in a real property holding company. For purposes of this subparagraph, the term "real property holding company" means an entity organized under the laws of this state which: a. Is wholly owned by the insurer; b. Is the sole owner of real property, as defined in s. 192.001(12), located in the state; c. Is disregarded as an entity separate from its owner for federal income tax purposes pursuant to 26 C.F.R. s. 301.7701-3(b)(1)(ii); and d. At the time of contribution to an eligible sponsor, has no material assets other than the real property and any other

property that qualifies as a community contribution.

3. Goods or inventory.

2016868___ 31-00682-16 320 4. Other physical resources which are identified by the department. 321 322 Section 4. This act shall take effect July 1, 2016.