	LEGISLATIVE ACTION	
Senate	•	House
Comm: WD	•	
03/21/2017	•	
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The Committee on Criminal Justice (Bracy) recommended the following:

Senate Amendment (with title amendment)

3 Between lines 470 and 471

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insert:

Section 9. Paragraph (e) of subsection (1) of section 921.002, Florida Statutes, is amended to read:

921.002 The Criminal Punishment Code.—The Criminal Punishment Code shall apply to all felony offenses, except capital felonies, committed on or after October 1, 1998.

(1) The provision of criminal penalties and of limitations

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upon the application of such penalties is a matter of predominantly substantive law and, as such, is a matter properly addressed by the Legislature. The Legislature, in the exercise of its authority and responsibility to establish sentencing criteria, to provide for the imposition of criminal penalties, and to make the best use of state prisons so that violent criminal offenders are appropriately incarcerated, has determined that it is in the best interest of the state to develop, implement, and revise a sentencing policy. The Criminal Punishment Code embodies the principles that:

(e) The sentence imposed by the sentencing judge reflects the length of actual time to be served, shortened only by the application of incentive and meritorious gain-time as provided by law, and may not be shortened if the defendant would consequently serve less than 85 percent of his or her term of imprisonment as provided in s. 944.275(4)(b)3.; however, a defendant who is 65 years of age or older may have his or her sentence reduced by up to 50 percent as a result of a favorable determination made by the Florida Commission on Offender Review under a discretionary and revocable release program provided in s. 947.148 or s. 947.149. The provisions of chapter 947, relating to parole, shall not apply to persons sentenced under the Criminal Punishment Code.

Section 10. Subsection (1) of section 945.6034, Florida Statutes, is amended to read:

945.6034 Minimum health care standards.-

(1) The Assistant Secretary for Health Services is responsible for developing a comprehensive health care delivery system and promulgating all department health care standards.



40 Such health care standards shall include, but are not limited 41 to, rules relating to the management structure of the health 42 care system and the provision of health care services to 43 inmates, health care policies, health care plans, quality management systems and procedures, health service bulletins, and 44 45 treatment protocols. In establishing standards of care, the department shall examine and consider the needs of inmates older 46 47 than 50 years of age and adopt health care standards unique to 48 this population. Section 11. Section 947.148, Florida Statutes, is created 49 50 to read: 51 947.148 Supervised conditional elderly release.-52 (1) The commission shall, in conjunction with the 53 department, establish a supervised conditional elderly release 54 program. 55 (2) An inmate is eligible for the commission's 56 consideration for release under the program when the inmate is 57 determined by the department to meet all of the following 58 criteria: 59 (a) Is 65 years of age or older. 60 (b) Has been convicted of a felony and has served at least 61 50 percent of his or her sentence. 62 (c) Is not eligible for parole or conditional medical 6.3 release. 64 (d) Has no more than two prior felony convictions, neither 65 of which is: 66 1. A capital offense; 67 2. A violent felony of the first degree; 68 3. A sexual offense; or



09	4. All offense involving a child.
70	(e) Is not currently sentenced for:
71	1. A capital offense;
72	2. A sexual offense; or
73	3. An offense involving a child.
74	(f) Has not received a disciplinary report within the
75	previous 6 months.
76	(3) A petition filed on behalf of an inmate to participate
77	in the program must contain the inmate's:
78	(a) Proposed release plan.
79	(b) Any relevant medical history, including current medical
80	prognosis.
81	(c) Prison experience and criminal history. The criminal
82	history must include all of the following:
83	1. A claim of innocence, if any.
84	2. The degree to which the inmate accepts responsibility
85	for his or her acts leading to the conviction of the crime.
86	3. How any claim of responsibility has affected the
87	inmate's feelings of remorse.
88	(d) Any history of substance abuse and mental health
89	<u>issues.</u>
90	(e) Any disciplinary action taken against the inmate while
91	in prison.
92	(f) Any participation in prison work and other prison
93	programs.
94	(g) Any renunciation of gang affiliation.
95	(4) An inmate may not file a new petition within 1 year
96	after receiving notification of denial of his or her petition to
97	participate in the supervised conditional elderly release

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program. A petition that is filed before the 1-year period ends shall be returned to the inmate, along with a notation indicating the date that the petition may be refiled. (5) All matters relating to the granting, denying, or revoking of an inmate's supervised conditional release shall be decided in a meeting that is open to the public. A victim of the crime committed by the inmate, the victim's parent or guardian if the victim is a minor, or the lawful representative of the victim or of the victim's parent or guardian if the victim is a minor may make an oral statement or submit a written statement regarding his or her views as to the granting, denying, or revoking of the inmate's supervised conditional release. A person who is not a member or employee of the commission, the victim of the crime committed by the inmate, the victim's parent or quardian if the victim is a minor, or the lawful representative of the victim or of the victim's parent or quardian if the victim is a minor may participate in deliberations concerning the granting, denying, or revoking of an inmate's supervised conditional release only upon the prior written approval of the chair of the commission. The commission shall notify a victim of the crime committed by the inmate, the victim's parent or guardian if the victim is a minor, or the lawful representative of the victim or of the victim's parent or quardian if the victim is a minor:

- (a) Of the inmate's petition for supervised conditional release within 30 days after the petition is received by the commission;
- (b) Of the commission's meeting within 30 days before the meeting; and



127	(c) Of the commission's decision within 30 days after the
128	decision.
129	(6) The commission may approve an inmate for participation
130	in the supervised conditional elderly release program if the
131	inmate demonstrates all of the following:
132	(a) Successful participation in programs designed to
133	restore the inmate as a useful and productive person in the
134	community upon release.
135	(b) Genuine reform and changed behavior over a period of
136	<u>years.</u>
137	(c) Remorse for actions that have caused pain and suffering
138	to the victims of his or her offenses.
139	(d) A renunciation of criminal activity and gang
140	affiliation if the inmate was a member of a gang.
141	(7) In considering an inmate's eligibility for
142	participation in the program, the commission shall review the
143	<pre>inmate's:</pre>
144	(a) Entire criminal history and record;
145	(b) Complete medical history, including history of
146	substance abuse, mental health issues, and current medical
147	<pre>prognosis;</pre>
148	(c) Prison disciplinary record;
149	(d) Work record;
150	(e) Participation in prison programs; and
151	(f) Gang affiliation, if any.
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153	The commission shall consider the inmate's responsibility for
154	the acts leading to the conviction, including prior and
155	continued statements of innocence and the inmate's feelings of
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remorse.

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- (8) (a) An examiner shall interview an inmate within 90 days after a petition is filed on behalf of the inmate. An interview may be postponed for a period not to exceed 90 days. Such postponement must be for good cause, which includes, but is not limited to, the need for the commission to obtain a presentence or postsentence investigation report or a violation report. The reason for postponement shall be noted in writing and included in the official record. A postponement for good cause may not result in an interview being conducted later than 90 days after the inmate's initial scheduled interview.
- (b) During the interview, the examiner shall explain the program to the inmate and review the inmate's information described in subsection (7).
- (c) Within 10 days after the interview, the examiner shall deny the petition or recommend in writing to a panel of at least two commissioners appointed by the chair a release date for the inmate. The commissioners are not bound by the examiner's recommended release date.
- (9) An inmate may not be placed in the program merely as a reward for good conduct or efficient performance of duties assigned in prison. An inmate may not be placed in the program unless the commission finds that there is reasonable probability that, if the inmate is placed in the program, he or she will live and conduct himself or herself as a respectable and lawabiding person and that the inmate's release will be compatible with his or her own welfare and the welfare of society.
- (10) If the commission accepts the petition, approves the proposed release plan, and determines that the inmate is

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eligible for the program, a panel of at least two commissioners shall establish the terms and conditions of the supervised release. When granting supervised release under the program, the commission shall require the inmate to participate in 10 hours of community service for each year served in prison, require the inmate to be subject to electronic monitoring for at least 1 year, and require the inmate to pay reparation or restitution to the victim for the damage or loss caused by the offense for which the inmate was imprisoned. The commission may elect not to impose any or all of the conditions if it finds reason that it should not do so. If the commission does not order restitution or orders only partial restitution, the commission must state on the record the reasons for its decision. The amount of such reparation or restitution shall be determined by the commission.

- (11) The commission may impose special conditions it considers warranted from its review of the release plan and the inmate's record, including, but not limited to, a requirement that an inmate:
- (a) Pay any debt due and owing to the state under s. 960.17 or pay attorney fees and costs that are owed to the state under s. 938.29.
- (b) Not leave the state or a specified area within the state without the consent of the commission.
- (c) Not associate with persons engaged in criminal activity.
- (d) Carry out the instructions of his or her supervising correctional probation officer.
- (12)(a) An inmate may request a review of the terms and conditions of his or her release under the program. A panel of

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at least two commissioners appointed by the chair shall consider the inmate's request, render a written decision and the reasons for the decision to continue or to modify the terms and conditions of the supervised release, and inform the inmate of the decision in writing within 30 days after the date of receipt of the request for review. During the period of review of the terms and conditions of the supervised release, the inmate is subject to the authorized terms and conditions of the supervised release until such time that a decision is made to continue or modify the terms and conditions of the supervised release.

- (b) The length of supervision shall be the remaining amount of time the inmate has yet to serve, including calculations for gain-time credit, as determined by the department.
- (c) An inmate's participation in the program is voluntary, and the inmate must agree to abide by all terms and conditions of the supervised release. The commission, upon authorizing a supervised release date, shall specify in writing the terms and conditions of the program supervision and provide a certified copy of these terms and conditions to the inmate.
- (13)(a) At the time of sentencing, a trial court judge may enter an order retaining jurisdiction over an offender for review of a release order by the commission under this section. Such jurisdiction of the trial court judge is limited to the first one-third of the maximum sentence imposed. When an offender is convicted of two or more felonies and concurrent sentences are imposed, the jurisdiction of the trial court applies to the first one-third of the maximum sentence imposed for the most severe felony for which the offender was convicted. When an offender is convicted of two or more felonies and

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consecutive sentences are imposed, the jurisdiction of the trial court judge applies to the first one-third of the total consecutive sentences imposed.

- (b) In retaining jurisdiction for purposes of this subsection, a trial court must state the justification with individual particularity, and such justification shall be made a part of the court record. A copy of the justification and the uniform commitment form issued by the court pursuant to s. 944.17 shall be delivered to the department.
- (c) Gain-time as provided for by law shall accrue, except that an offender over whom the trial court has retained jurisdiction as provided in this subsection may not be released during the first one-third of his or her sentence by reason of gain-time.
- (d) In such a case of retained jurisdiction, the commission, within 30 days after the entry of its release order, shall send notice of its release order to the original sentencing judge and to the appropriate state attorney. The release order is contingent upon entry of an order by the appropriate circuit judge relinquishing jurisdiction as provided for in paragraph (e). If the original sentencing judge is no longer serving, notice shall be sent to the chief judge of the circuit in which the offender was sentenced. The chief judge may designate a circuit judge within the circuit to act in the place of the original sentencing judge.
- (e) The original sentencing judge or his or her replacement shall notify the commission within 10 days after receipt of the notice required under paragraph (d) as to whether the court desires to retain jurisdiction. If the original sentencing judge

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or his or her replacement does not so notify the commission within the 10-day period or notifies the commission that the court does not desire to retain jurisdiction, the commission may dispose of the matter as it sees fit.

- (f) Upon receipt of notice of intent to retain jurisdiction from the original sentencing judge or his or her replacement, the commission shall, within 10 days, forward to the court its release order, the examiner's report and recommendation, and all supporting information upon which its release order was based.
- (q) Within 30 days after receipt of the items listed in paragraph (f), the original sentencing judge or his or her replacement shall review the order, findings, and evidence. If the judge finds that the order of the commission is not based on competent, substantial evidence or that participation in the program is not in the best interest of the community or the inmate, the court may vacate the release order. The judge or his or her replacement shall notify the commission of the decision of the court, and, if the release order is vacated, such notification must contain the evidence relied on and the reasons for denial. A copy of the notice shall be sent to the inmate.
- (14) A correctional probation officer as defined in s. 943.10 shall supervise the inmate released under this program.
- (15) The department and the commission shall adopt rules to administer this section.

Section 12. Section 947.141, Florida Statutes, is amended, to read:

947.141 Violations of conditional release, control release, supervised conditional elderly release, or conditional medical release, or addiction-recovery supervision.-

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- (1) If a member of the commission or a duly authorized representative of the commission has reasonable grounds to believe that an offender who is on release supervision under s. 947.1405, s. 947.146, s. 947.148, s. 947.149, or s. 944.4731 has violated the terms and conditions of the release in a material respect, such member or representative may cause a warrant to be issued for the arrest of the releasee; if the offender was found to be a sexual predator, the warrant must be issued.
- (2) Upon the arrest on a felony charge of an offender who is on release supervision under s. 947.1405, s. 947.146, s. 947.148, s. 947.149, or s. 944.4731, the offender must be detained without bond until the initial appearance of the offender at which a judicial determination of probable cause is made. If the trial court judge determines that there was no probable cause for the arrest, the offender may be released. If the trial court judge determines that there was probable cause for the arrest, such determination also constitutes reasonable grounds to believe that the offender violated the conditions of the release. Within 24 hours after the trial court judge's finding of probable cause, the detention facility administrator or designee shall notify the commission and the department of the finding and transmit to each a facsimile copy of the probable cause affidavit or the sworn offense report upon which the trial court judge's probable cause determination is based. The offender must continue to be detained without bond for a period not exceeding 72 hours excluding weekends and holidays after the date of the probable cause determination, pending a decision by the commission whether to issue a warrant charging the offender with violation of the conditions of release. Upon

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the issuance of the commission's warrant, the offender must continue to be held in custody pending a revocation hearing held in accordance with this section.

- (3) Within 45 days after notice to the Florida Commission on Offender Review of the arrest of a releasee charged with a violation of the terms and conditions of conditional release, control release, supervised conditional elderly release, conditional medical release, or addiction-recovery supervision, the releasee must be afforded a hearing conducted by a commissioner or a duly authorized representative thereof. If the releasee elects to proceed with a hearing, the releasee must be informed orally and in writing of the following:
- (a) The alleged violation with which the releasee is charged.
 - (b) The releasee's right to be represented by counsel.
 - (c) The releasee's right to be heard in person.
- (d) The releasee's right to secure, present, and compel the attendance of witnesses relevant to the proceeding.
- (e) The releasee's right to produce documents on the releasee's own behalf.
- (f) The releasee's right of access to all evidence used against the releasee and to confront and cross-examine adverse witnesses.
 - (g) The releasee's right to waive the hearing.
- (4) Within a reasonable time following the hearing, the commissioner or the commissioner's duly authorized representative who conducted the hearing shall make findings of fact in regard to the alleged violation. A panel of no fewer than two commissioners shall enter an order determining whether

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the charge of violation of conditional release, control release, supervised conditional elderly release, conditional medical release, or addiction-recovery supervision has been sustained based upon the findings of fact presented by the hearing commissioner or authorized representative. By such order, the panel may revoke conditional release, control release, supervised conditional elderly release, conditional medical release, or addiction-recovery supervision and thereby return the releasee to prison to serve the sentence imposed, reinstate the original order granting the release, or enter such other order as it considers proper. Effective for inmates whose offenses were committed on or after July 1, 1995, the panel may order the placement of a releasee, upon a finding of violation pursuant to this subsection, into a local detention facility as a condition of supervision.

(5) Effective for inmates whose offenses were committed on or after July 1, 1995, notwithstanding the provisions of ss. 775.08, former 921.001, 921.002, 921.187, 921.188, 944.02, and 951.23, or any other law to the contrary, by such order as provided in subsection (4), the panel, upon a finding of guilt, may, as a condition of continued supervision, place the releasee in a local detention facility for a period of incarceration not to exceed 22 months. Prior to the expiration of the term of incarceration, or upon recommendation of the chief correctional officer of that county, the commission shall cause inquiry into the inmate's release plan and custody status in the detention facility and consider whether to restore the inmate to supervision, modify the conditions of supervision, or enter an order of revocation, thereby causing the return of the inmate to

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prison to serve the sentence imposed. The provisions of this section do not prohibit the panel from entering such other order or conducting any investigation that it deems proper. The commission may only place a person in a local detention facility pursuant to this section if there is a contractual agreement between the chief correctional officer of that county and the Department of Corrections. The agreement must provide for a per diem reimbursement for each person placed under this section, which is payable by the Department of Corrections for the duration of the offender's placement in the facility. This section does not limit the commission's ability to place a person in a local detention facility for less than 1 year.

- (6) Whenever a conditional release, control release, supervised conditional elderly release, conditional medical release, or addiction-recovery supervision is revoked by a panel of no fewer than two commissioners and the releasee is ordered to be returned to prison, the releasee, by reason of the misconduct, shall be deemed to have forfeited all gain-time or commutation of time for good conduct, as provided for by law, earned up to the date of release. However, if a conditional medical release is revoked due to the improved medical or physical condition of the releasee, the releasee shall not forfeit gain-time accrued before the date of conditional medical release. This subsection does not deprive the prisoner of the right to gain-time or commutation of time for good conduct, as provided by law, from the date of return to prison.
- (7) If a law enforcement officer has probable cause to believe that an offender who is on release supervision under s. 947.1405, s. 947.146, s. 947.148, s. 947.149, or s. 944.4731 has

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violated the terms and conditions of his or her release by committing a felony offense, the officer shall arrest the offender without a warrant, and a warrant need not be issued in the case.

(8) If a law enforcement officer or a correctional probation officer has probable cause to believe that an offender who is supervised under the supervised conditional elderly release program has violated the terms and conditions of his or her supervision in a material respect, the officer may arrest the offender without warrant and bring him or her before one or more commissioners or a duly authorized representative of the commission. Proceedings must take place after a warrant has been issued by a member of the commission or a duly authorized representative of the commission.

Section 13. Present paragraphs (a) and (b) of subsection (1) of section 947.149, Florida Statutes, are redesignated as paragraphs (b) and (c), respectively, a new paragraph (a) is added to that subsection, and subsection (5) of that section is republished, to read:

947.149 Conditional medical release.

- (1) The commission shall, in conjunction with the department, establish the conditional medical release program. An inmate is eligible for consideration for release under the conditional medical release program when the inmate, because of an existing medical or physical condition, is determined by the department to be within one of the following designations:
- (a) "Elderly and infirm inmate," which means an inmate who has no current or prior conviction for a capital or first degree felony, who has no current or prior conviction for a sexual

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offense or an offense against a child, who is 65 years of age or older, and who has a condition caused by injury, disease, or illness which, to a reasonable degree of medical certainty, renders the inmate infirm or physically impaired to the extent that the inmate does not constitute a danger to himself or herself or others.

- (5)(a) If it is discovered during the conditional medical release that the medical or physical condition of the medical releasee has improved to the extent that she or he would no longer be eligible for conditional medical release under this section, the commission may order that the releasee be returned to the custody of the department for a conditional medical release revocation hearing, in accordance with s. 947.141. If conditional medical release is revoked due to improvement in the medical or physical condition of the releasee, she or he shall serve the balance of her or his sentence with credit for the time served on conditional medical release and without forfeiture of any gain-time accrued prior to conditional medical release. If the person whose conditional medical release is revoked due to an improvement in medical or physical condition would otherwise be eligible for parole or any other release program, the person may be considered for such release program pursuant to law.
- (b) In addition to revocation of conditional medical release pursuant to paragraph (a), conditional medical release may also be revoked for violation of any condition of the release established by the commission, in accordance with s. 947.141, and the releasee's gain-time may be forfeited pursuant to s. 944.28(1).

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Section 14. For the purpose of incorporating the amendment made by this act to section 947.141, Florida Statutes, in a reference thereto, subsection (1) of section 947.1405, Florida Statutes, is reenacted to read:

947.1405 Conditional release program.-

(1) This section and s. 947.141 may be cited as the "Conditional Release Program Act."

Section 15. For the purpose of incorporating the amendment made by this act to section 947.141, Florida Statutes, in references thereto, subsections (12) and (14) of section 947.146, Florida Statutes, are reenacted to read:

947.146 Control Release Authority.-

- (12) When the authority has reasonable grounds to believe that an offender released under this section has violated the terms and conditions of control release, such offender shall be subject to the provisions of s. 947.141 and shall be subject to forfeiture of gain-time pursuant to s. 944.28(1).
- (14) Effective July 1, 1996, all control release dates established prior to such date become void and no inmate shall be eligible for release under any previously established control release date. Offenders who are under control release supervision as of July 1, 1996, shall be subject to the conditions established by the authority until such offenders have been discharged from supervision. Offenders who have warrants outstanding based on violation of supervision as of July 1, 1996, or who violate the terms of their supervision subsequent to July 1, 1996, shall be subject to the provisions of s. 947.141.



========= T I T L E A M E N D M E N T ========== 504

And the title is amended as follows:

Delete line 53

and insert:

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provisions to changes made by the act; amending s. 921.002, F.S.; authorizing defendants 65 years of age or older who receive favorable determinations from the commission under discretionary and revocable release programs to serve less than 85 percentage of their sentences; authorizing the reduction in sentence up to a specified percentage based on such determination; amending s. 945.6034, F.S.; requiring the Department of Corrections to consider the needs of inmates older than 50 years of age and adopt health care standards for that population; creating s. 947.148, F.S.; requiring the Florida Commission on Offender Review, in conjunction with the department, to establish a supervised conditional elderly release program; providing criteria for program eligibility; requiring that the petition to participate in the program include certain documents; prohibiting inmates from filing new petitions under certain circumstances; requiring specified matters to be decided in meetings that are open to the public; authorizing certain persons to make a statement regarding an inmate's supervised release under the program; requiring that the commission notify certain persons within a specified period regarding specified matters; authorizing the commission to approve an inmate's

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participation in the program under certain circumstances; requiring the commission to review certain information in considering an inmate's eligibility for the program; requiring an examiner to interview an inmate who has filed a petition for supervised release under the program within a specified time; requiring the examiner to explain the program and review certain criteria; requiring that the examiner deny the petition or recommend a release date for the inmate; prohibiting use of the program under certain circumstances; requiring a panel of commissioners to establish terms and conditions of the supervised release under certain circumstances; specifying required conditions for participating in the program; providing exceptions; authorizing the commission to impose special conditions of supervised release; authorizing the inmate to request a review of the terms and conditions of supervised release; specifying the length of the supervised release; providing that participation in the program is voluntary; requiring the commission to specify in writing the terms and conditions of release and provide a certified copy to the inmate; authorizing the trial court judge to enter an order to retain jurisdiction over the offender; providing a limitation of the trial court's jurisdiction; providing for accrual of gain-time; providing procedures if the trial court retains jurisdiction of the inmate; requiring a correctional probation officer to

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supervise an inmate who is released under the program; requiring rulemaking; amending s. 947.141, F.S.; conforming provisions to changes made by the act; authorizing the arrest of a releasee under certain circumstances; requiring that the proceedings take place under certain circumstances; amending s. 947.149, F.S.; defining the term "elderly and infirm inmate"; expanding eligibility for conditional medical release to include elderly and infirm inmates; reenacting ss. 947.1405(1) and 947.146(12) and (14), F.S., relating to a short title and the Control Release Authority, respectively, to incorporate the amendment made to s. 947.141, F.S., in references thereto; providing an