House

Florida Senate - 2017 Bill No. CS for CS for SB 364



LEGISLATIVE ACTION

Senate Floor: WD/2R

04/30/2017 03:07 PM

Senators Gainer, Broxson, and Montford moved the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause

and insert:

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Section 1. Section 288.80, Florida Statutes, is amended to read:

288.80 Short title\_-This section and <u>ss. 288.8011-288.8018</u> <del>ss. 288.8011-288.8017</del> may be cited as the "Gulf Coast Economic Corridor Act."

Section 2. Section 288.8012, Florida Statutes, is amended to read:

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12	288.8012 Definitions.—As used in <u>ss. 288.8011-288.8018</u> <del>ss.</del>
13	<del>288.80-288.8017</del> , the term:
14	(1) "Awardee" means a person, organization, or local
15	government granted an award of funds as authorized in s.
16	288.8017 from the Recovery Fund for a project or program.
17	(2) "Department" means the Department of Economic
18	Opportunity.
19	(3)(2) "Disproportionately affected county" means Bay
20	County, Escambia County, Franklin County, Gulf County, Okaloosa
21	County, Santa Rosa County, Walton County, or Wakulla County.
22	(3) "Earnings" means all the income generated by
23	investments and interest.
24	(4) "Settlement agreement" means the agreement entitled
25	"Settlement Agreement Between the Gulf States and the BP
26	Entities with Respect to Economic and Other Claims Arising from
27	the Deepwater Horizon Incident," which was entered into on
28	October 5, 2015, in the case styled In re: Oil Spill by the Oil
29	Rig "Deepwater Horizon" in the Gulf of Mexico, on April 20,
30	2010, MDL 2179 in the United States District Court for the
31	Eastern District of Louisiana "Recovery Fund" means a trust
32	account established by Triumph Gulf Coast, Inc., for the benefit
33	of the disproportionately affected counties.
34	Section 3. Section 288.8013, Florida Statutes, is amended
35	to read:
36	288.8013 Triumph Gulf Coast, Inc.; Recovery Fund; creation;
37	funding; investment
38	(1) There is created <del>within the department of Economic</del>
39	Opportunity a nonprofit corporation, to be known as Triumph Gulf
40	Coast, Inc., which shall be registered, incorporated, organized,

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and operated in compliance with chapter 617, and which is not a 41 42 unit or entity of state government. Triumph Gulf Coast, Inc., 43 may receive, hold, invest, and administer the Recovery Fund in 44 support of this act. Triumph Gulf Coast, Inc., is a separate budget entity and is not subject to control, supervision, or 45 46 direction by the department of Economic Opportunity in any 47 manner, including, but not limited to, personnel, purchasing, 48 transactions involving real or personal property, and budgetary 49 matters.

50 (2) Seventy-five percent of all payments to the state 51 pursuant to the settlement agreement shall be transferred 52 immediately by the Chief Financial Officer from the General 53 Revenue Fund to the Triumph Gulf Coast Trust Fund Triumph Gulf 54 Coast, Inc., must create and administer the Recovery Fund for 55 the benefit of the disproportionately affected counties. The 56 principal of the fund shall derive from 75 percent of all funds 57 recovered by the Attorney General for economic damage to the 58 state resulting from the Deepwater Horizon disaster, after 59 payment of reasonable and necessary attorney fees, costs, and 60 expenses, including such attorney fees, costs, and expenses 61 pursuant to s. 16.0155.

(a) Such funds are appropriated to Triumph Gulf Coast, Inc., and shall be released by the department for deposit into the trust account established by Triumph Gulf Coast, Inc., pursuant to subsection (3) as follows:

66 <u>1. Seventy-five percent of the moneys received by the state</u>
 67 <u>pursuant to the settlement agreement on or before July 1, 2017,</u>
 68 <u>shall be immediately released to Triumph Gulf Coast, Inc.</u>
 69 2. Seventy-five percent of the moneys received by the state

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70	pursuant to the settlement agreement after July 1, 2017, shall
71	be released to Triumph Gulf Coast, Inc., no later than 30 days
72	after such funds are transferred to the Triumph Gulf Coast Trust
73	Fund.
74	(b) Triumph Gulf Coast, Inc., shall make awards for
75	projects or programs within the geographic boundaries of each
76	disproportionately affected county based on the following
77	minimum allocations:
78	1. At least 40 percent of the moneys transferred to Triumph
79	Gulf Coast, Inc., pursuant to subparagraph (a)1., must be
80	allocated equally among the eight disproportionately affected
81	counties based on a minimum allocation of at least 5 percent per
82	county.
83	2. For each transfer of funds to Triumph Gulf Coast, Inc.,
84	pursuant to subparagraph (a)2., at least 32 percent of the
85	moneys must be allocated equally among the eight
86	disproportionately affected counties based on a minimum
87	allocation of at least 4 percent per county.
88	(c) Each board of county commissioners shall solicit
89	proposed projects and programs from other elected local
90	governing boards within the county and shall provide Triumph
91	Gulf Coast, Inc., with a list of proposed projects and programs
92	located within its county. The submitted list of proposed
93	projects and programs must include projects and programs
94	submitted by other elected local governing boards and projects
95	and programs recommended by the board of county commissioners.
96	(d) Any remaining funds shall be allocated by Triumph Gulf
97	Coast, Inc., for administrative costs and to make awards
98	pursuant to s. 288.8017. Administrative costs may not exceed

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99 0.75 percent of the funds released to Triumph Gulf Coast, Inc. (3) The Recovery Fund must be maintained as a long-term and 100 stable source of revenue, which shall decline over a 30-year 101 102 period in equal amounts each year. Triumph Gulf Coast, Inc., 103 shall establish a trust account at a federally insured financial 104 institution to hold funds received from the Triumph Gulf Coast 105 Trust Fund and make deposits and payments. Interest earned in 106 the trust account shall be deposited monthly into the Triumph Gulf Coast Trust Fund. Triumph Gulf Coast, Inc., may invest 107 108 surplus funds in the Local Government Surplus Funds Trust Fund, pursuant to s. 218.407, and interest earned, net of fees, shall 109 110 be transferred monthly into the Triumph Gulf Coast Trust Fund 111 Earnings generated by investments and interest of the fund, plus 112 the amount of principal available each year, shall be available 113 to make awards pursuant to this act and pay administrative 114 costs. Earnings shall be accounted for separately from principal 115 funds set forth in subsection (2). Administrative costs may are 116 limited to 2.25 percent of the earnings in a calendar year. 117 Administrative costs include payment of investment fees, travel 118 and per diem expenses of board members, audits, salary or other 119 costs for employed or contracted staff, including required staff 120 under s. 288.8014(9), and other allowable costs. The annual 121 salary for any employee or contracted staff may not exceed 122 \$130,000 and associated benefits may not exceed 35 percent of 123 salary Any funds remaining in the Recovery Fund after 30 years 124 shall revert to the State Treasury. 125 (4) Triumph Gulf Coast, Inc., shall invest and reinvest the

125 (4) friumph cull coast, inc., shall invest and reinvest the 126 principal of the Recovery Fund in accordance with s. 617.2104, 127 in such a manner not to subject the funds to state or federal Florida Senate - 2017 Bill No. CS for CS for SB 364



128 taxes, and consistent with an investment policy statement 129 adopted by the corporation.

130 (a) The board of directors shall formulate an investment 131 policy governing the investment of the principal of the Recovery 132 Fund. The policy shall pertain to the types, kinds, or nature of investment of any of the funds, and any limitations, conditions 133 134 or restrictions upon the methods, practices, or procedures for 135 investment, reinvestments, purchases, sales, or exchange transactions, provided such policies shall not conflict with nor 136 137 be in derogation of any state constitutional provision or law. 138 The policy shall be formulated with the advice of the financial 139 advisor in consultation with the State Board of Administration.

(b) Triumph Gulf Coast, Inc., must competitively procure 140 141 one or more money managers, under the advice of the financial 142 advisor in consultation with the State Board of Administration, 143 to invest the principal of the Recovery Fund. The applicant 144 manager or managers may not include representatives from the 145 financial institution housing the trust account for the Recovery 146 Fund. The applicant manager or managers must present a plan to 147 invest the Recovery Fund to maximize earnings while prioritizing the preservation of Recovery Fund principal. Any agreement with 148 149 a money manager must be reviewed by Triumph Gulf Coast, Inc., 150 for continuance at least every 5 years. Plans should include 151 investment in technology and growth businesses domiciled in, or 152 that will be domiciled in, this state or businesses whose 153 principal address is in this state.

154 (c) Costs and fees for investment services shall be 155 deducted from the earnings as administrative costs. Fees for 156 investment services shall be no greater than 150 basis points.

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157 (d) Annually, Triumph Gulf Coast, Inc., shall cause an audit to be conducted of the investment of the Recovery Fund by the independent certified public accountant retained in s. 160 288.8014. The expense of such audit shall be paid from earnings 161 for administrative purposes.

<u>(4)</u> (5) Triumph Gulf Coast, Inc., shall report on June 30 and December 30 <u>of</u> each year to the Governor, the President of the Senate, and the Speaker of the House of Representatives on the financial status of the Recovery Fund and its investments, the established priorities; $\tau$  the project and program selection process, including a list of all submitted projects <u>and programs</u> and reasons for approval or denial; $\tau$  and the status of all approved awards.

(5)(6) The Auditor General shall conduct an operational audit of the Recovery Fund and Triumph Gulf Coast, Inc., annually. Triumph Gulf Coast, Inc., shall provide to the Auditor General any detail or supplemental data required.

Section 4. Subsections (2), (3), (4), (7), and (9) of section 288.8014, Florida Statutes, are amended to read:

288.8014 Triumph Gulf Coast, Inc.; organization; board of directors.-

178 (2) Triumph Gulf Coast, Inc., shall initially be governed 179 by a five-member 5-member board of directors. Each of the Trustees of the State Board of Administration, the President of 180 181 the Senate, and the Speaker of the House of Representatives 182 shall each appoint one member from the private sector. As of the 183 effective date of this act, the number of board members is 184 increased to seven, with the President of the Senate and the 185 Speaker of the House of Representatives each appointing an

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186 additional member from the private sector in one of the four least populous disproportionately affected counties, as 187 188 identified by the United States Census Bureau in its April 2016 189 estimates of county populations, to ensure that two such 190 counties are represented on the board. The board of directors 191 shall annually elect a chairperson from among the board's 192 members. The chairperson may be removed by a majority vote of 193 the members. His or her successor shall be elected to serve for the balance of the removed chairperson's term. The chairperson 194 195 is responsible to ensure records are kept of the proceedings of 196 the board of directors and is the custodian of all books, 197 documents, and papers filed with the board; the minutes of 198 meetings of the board; and the official seal of Triumph Gulf 199 Coast, Inc.

200 (3) Notwithstanding s. 20.052(4)(c), each initial 201 appointment to the board of directors by the Board of Trustees 202 of the State Board of Administration shall serve for a term that 203 ends 4 years after the Legislature appropriates funds to Triumph 204 Gulf Coast, Inc. the Recovery Fund. To achieve staggered terms 205 among the members of the board, each initial appointment to the 206 board of directors by the President of the Senate and the 207 Speaker of the House of Representatives shall serve for a term 208 that ends 5 years after the Legislature appropriates funds to 209 Triumph Gulf Coast, Inc. the Recovery Fund. Thereafter, each 210 member of the board of directors shall serve for a term of 4 211 years. A member is not eligible for reappointment to the board;  $\tau$ 212 except, however, any member appointed to fill a vacancy for a 213 term of 2 years or less may be reappointed for an additional 214 term of 4 years. The initial appointments to the board must be

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215 made by November 15, 2013. Vacancies on the board of directors 216 shall be filled by the officer who originally appointed the 217 member. A vacancy that occurs before the scheduled expiration of 218 the term of the member shall be filled for the remainder of the 219 unexpired term.

220 (4) The Legislature determines that it is in the public 221 interest for the members of the board of directors to be subject 222 to the requirements of ss. 112.313, 112.3135, and 112.3143, 223 notwithstanding the fact that the board members are not public 224 officers or employees. For purposes of those sections, the board 225 members shall be considered to be public officers or employees. 226 In addition to the postemployment restrictions of s. 112.313(9), 227 a person appointed to the board of directors must agree to 228 refrain from having any direct interest in any contract, 229 franchise, privilege, project, program, or other benefit arising 230 from an award by Triumph Gulf Coast, Inc., during the term of 231 his or her appointment and for  $6\frac{2}{2}$  years after the termination 232 of such appointment. It is a misdemeanor of the first degree, 233 punishable as provided in s. 775.082 or s. 775.083, for a person 234 to accept appointment to the board of directors in violation of 235 this subsection or to accept a direct interest in any contract, 236 franchise, privilege, project, program, or other benefit granted 237 by Triumph Gulf Coast, Inc., to an awardee within 6 2 years after the termination of his or her service on the board. 238 239 Further, each member of the board of directors who is not 240 otherwise required to file financial disclosure under s. 8, Art. 241 II of the State Constitution or s. 112.3144 shall file 242 disclosure of financial interests under s. 112.3145. 243 (7) The board of directors shall meet at least quarterly,

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244 upon the call of the chairperson or at the request of a majority 245 of the membership, to review the Recovery Fund, establish and 246 review priorities for economic recovery, diversification, and 247 <u>enhancement of the in disproportionately affected counties</u>, and 248 determine use of <u>funds</u> the carnings available. A majority of the 249 members of the board of directors constitutes a quorum. Members 250 may not vote by proxy.

(9)(a) Triumph Gulf Coast, Inc., is permitted to hire or contract for all staff necessary to the proper execution of its powers and duties to implement this act. The corporation is required to retain:

1. An independent certified public accountant licensed in this state pursuant to chapter 473 to inspect the records of and to annually audit the expenditure of <u>funds</u> the earnings and available principal disbursed by Triumph Gulf Coast, Inc.

2. An independent financial advisor to assist Triumph Gulf Coast, Inc., in the development and implementation of a strategic plan consistent with the requirements of this act.

3. An economic advisor who will assist in the award process, including the development of priorities, allocation decisions, and the application and process; will assist the board in determining eligibility of award applications and the evaluation and scoring of applications; and will assist in the development of award documentation.

2.4. A legal advisor with expertise in not-for-profit investing and contracting and who is a member of The Florida Bar to assist with contracting and carrying out the intent of this act.

(b) All Triumph Gulf Coast, Inc., shall require all

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273 employees of the corporation shall to comply with the code of 274 ethics for public employees under part III of chapter 112. Retained staff under paragraph (a) must agree to refrain from 275 276 having any direct interest in any contract, franchise, 277 privilege, project, program, or other benefit arising from an 278 award of funds by Triumph Gulf Coast, Inc., during the term of 279 his or her appointment and for 6  $\frac{2}{2}$  years after the termination 280 of such appointment. 2.81 (c) Retained staff under paragraph (a) shall be available 282 to consult with the board of directors and shall attend meetings 283 of the board of directors. These individuals shall not be 284 permitted to vote on any matter before the board. 285 Section 5. Subsection (2) of section 288.8015, Florida 286 Statutes, is amended to read: 287 288.8015 Board of directors; powers.-In addition to the 288 powers and duties prescribed in chapter 617 and the articles and 289 bylaws adopted in compliance with that chapter, the board of 290 directors may: 291 (2) Make expenditures including any necessary administrative expenditure from earnings consistent with its 292 293 powers. 294 295 Under no circumstances may the credit of the State of Florida be 296 pledged on behalf of Triumph Gulf Coast, Inc. 297 Section 6. Subsection (4) of section 288.8016, Florida 298 Statutes, is amended to read: 299 288.8016 Triumph Gulf Coast, Inc.; duties.-Triumph Gulf 300 Coast, Inc., shall have the following duties: 301 (4) Operate in a transparent manner, providing public

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302 access to information, notice of meetings, awards, and the 303 status of projects and programs. To this end, Triumph Gulf 304 Coast, Inc., shall maintain a website that provides public 305 access to this information. At least 14 calendar days before 306 approving an award pursuant to s. 288.8017, Triumph Gulf Coast, 307 Inc., shall publish on the website a summary of the project or 308 program and indicate its intent to approve the award. Section 7. Section 288.8017, Florida Statutes, is amended 309 310 to read: 311 288.8017 Awards.-312 (1) Triumph Gulf Coast, Inc., shall make awards from 313 available funds earnings and principal derived under s. 314 288.8013(2) to projects or programs that meet the priorities for 315 economic recovery, diversification, and enhancement of the 316 disproportionately affected counties, notwithstanding s. 377.43. 317 Awards may be provided for: 318 (a) Ad valorem tax rate reduction within disproportionately 319 affected counties; 320 (b) Payment of impact fees adopted pursuant to s. 163.31801 321 and imposed within disproportionately affected counties; 322 (c) Administrative funding for economic development 323 organizations located within the disproportionately affected 324 counties; 325 (b) (d) Local match requirements of s. 288.0655 ss. 326 288.0655, 288.0659, 288.1045, and 288.106 for projects in the 327 disproportionately affected counties; (e) Economic development projects in the disproportionately 328 329 affected counties; 330 (c) (f) Public infrastructure projects for construction,

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331 <u>expansion, or maintenance which</u> that are shown to enhance 332 economic <u>recovery</u>, diversification, and enhancement of 333 development in the disproportionately affected counties;

334 <u>(d) (g)</u> Grants to local governments in the 335 disproportionately affected counties to establish and maintain 336 equipment and trained personnel for local action plans of 337 response to respond to disasters, such as plans created for the 338 Coastal Impacts Assistance Program;

339 (e) (h) Grants to support programs of excellence that 340 prepare students for future occupations and careers at K-20 341 institutions that have home campuses in the disproportionately 342 affected counties. Eligible programs include those that increase 343 students' technology skills and knowledge; encourage industry 344 certifications; provide rigorous, alternative pathways for 345 students to meet high school graduation requirements; strengthen 346 career readiness initiatives; fund high-demand programs of 347 emphasis at the bachelor's and master's level designated by the 348 Board of Governors; and, similar to or the same as talent 349 retention programs created by the Chancellor of the State 350 University System and the Commission of Education, encourage 351 students with interest or aptitude for science, technology, 352 engineering, mathematics, and medical disciplines to pursue 353 postsecondary education at a state university or a Florida 354 College System institution within the disproportionately 355 affected counties; and

356 (f) Grants to support programs that provide participants in 357 the disproportionately affected counties with transferrable, 358 sustainable workforce skills that are not confined to a single 359 employer; and

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360 (g) (i) Grants to the tourism entity created under s.
361 288.1226 for the purpose of advertising and promoting tourism
362 and, Fresh From Florida, and grants to promote workforce and
363 infrastructure, or related content on behalf of one or all of
364 the disproportionately affected counties.

(2) Triumph Gulf Coast, Inc., shall establish an application procedure for awards and a scoring process for the selection of projects and programs that have the potential to generate increased economic activity in the disproportionately affected counties, giving priority to projects and programs that:

(a) Generate maximum estimated economic benefits, based on tools and models not generally employed by economic input-output analyses, including cost-benefit, return-on-investment, or dynamic scoring techniques to determine how the long-term economic growth potential of the disproportionately affected counties may be enhanced by the investment.

(b) Increase household income in the disproportionately affected counties above national average household income.

(c) Expand high growth industries or establish new high growth industries in the region.

1. Industries that are supported must have strong growth potential in the disproportionately affected counties.

2. An industry's growth potential is defined based on a detailed review of the current industry trends nationally and the necessary supporting asset base for that industry in the disproportionately affected counties region.

<u>(c)</u> (d) Leverage or further enhance key regional assets, including educational institutions, research facilities, and

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389 military bases.

(d) (e) Partner with local governments to provide funds, infrastructure, land, or other assistance for the project.

(f) Have investment commitments from private equity or private venture capital funds.

(g) Provide or encourage seed stage investments in start-up companies.

(h) Provide advice and technical assistance to companies on restructuring existing management, operations, or production to attract advantageous business opportunities.

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(e)(i) Benefit the environment, in addition to the economy.

(f)(j) Provide outcome measures for programs of excellence support, including terms of intent and metrics.

<u>(g)</u> (k) Partner with K-20 educational institutions or school districts located within the disproportionately affected counties <u>as of January 1, 2017</u>.

(h) Are recommended by the board of county commissioners of the county in which the project or program will be located.

(i) (1) Partner with convention and visitor bureaus, tourist development councils, or chambers of commerce located within the disproportionately affected counties.

410 (3) Triumph Gulf Coast, Inc., may make awards as 411 applications are received or may establish application periods 412 for selection. Awards may not be used to finance 100 percent of 413 any project or program. Triumph Gulf Coast, Inc., may require a 414 one-to-one private-sector match or higher for an award, if 415 applicable and deemed prudent by the board of directors. An 416 awardee may not receive all of the funds earnings or available 417 principal in any given year. An award may supplement but may not

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418 supplant existing funding sources. (4) A contract executed by Triumph Gulf Coast, Inc., with 419 420 an awardee must include provisions requiring a performance 421 report on the contracted activities, must account for the proper 422 use of funds provided under the contract, and must include 423 provisions for recovery of awards in the event the award was 424 based upon fraudulent information or the awardee is not meeting 425 the performance requirements of the award. Awardees must 42.6 regularly report to Triumph Gulf Coast, Inc., the expenditure of 427 funds and the status of the project or program on a schedule 428 determined by the corporation. 429 Section 8. Section 377.43, Florida Statutes, is repealed. 430 Section 9. The revision made by this act to s. 288.8014(4), 431 Florida Statutes, applies only to persons who are appointed to 432 serve on the board of directors of Triumph Gulf Coast, Inc., on 433 or after July 1, 2017. 434 Section 10. The Division of Law Revision and Information is 435 directed to replace the phrase "the effective date of this act" 436 where it occurs in this act with the date this act takes effect. 437 Section 11. This act shall take effect upon becoming a law. 438 439 440 And the title is amended as follows: 441 Delete everything before the enacting clause 442 and insert: 443 A bill to be entitled 444 An act relating to the Gulf Coast Economic Corridor; amending s. 288.80, F.S.; conforming provisions to 445 446 changes made by the act; amending s. 288.8012, F.S.;

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447 defining and redefining terms; amending s. 288.8013, 448 F.S.; deleting the creation and identification of purposes of the recovery fund; requiring a specified 449 450 percentage of payments made to the state under a 451 specified settlement of litigation related to the 452 Deepwater Horizon oil spill be immediately transferred 453 from the General Revenue Fund to the Triumph Gulf 454 Coast Trust Fund; providing an appropriation and for 455 the transfer of funds; providing requirements for the 456 allocation of funds; requiring Triumph Gulf Coast, 457 Inc., to make awards for projects or programs within 458 disproportionately affected counties based on 459 specified minimum allocations; requiring each board of 460 county commissioners for such counties to solicit 461 certain projects and programs from certain elected 462 local governing boards; requiring such boards of 463 county commissioners to provide Triumph Gulf Coast, 464 Inc., with a list of projects and programs that are 465 consistent with certain awards and priorities; 466 providing a requirement for the list; providing for 467 the disposition of any remaining funds; limiting 468 administrative costs; requiring interest in the Triumph Gulf Coast, Inc., trust account to be 469 470 deposited into the Triumph Gulf Coast Trust Fund; 471 revising provisions related to the investment of funds 472 in the trust account; limiting the annual salary of 473 employees or contracted staff of Triumph Gulf Coast, 474 Inc.; revising annual reporting requirements; amending 475 s. 288.8014, F.S.; expanding the membership of the

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476 board of directors; specifying conditions for 477 appointing additional board members; deleting references to the recovery fund; deleting obsolete 478 479 language; revising conflict of interest restrictions 480 imposed on board members of Triumph Gulf Coast, Inc.; 481 removing the requirement that Triumph Gulf Coast, 482 Inc., retain an independent financial advisor and an economic advisor; revising provisions relating to 483 484 conflict of interest restrictions imposed on retained 485 staff; amending s. 288.8015, F.S.; conforming a 486 provision to changes made by the act; amending s. 487 288.8016, F.S.; requiring Triumph Gulf Coast, Inc., to 488 publish on its website specified information before 489 making an award; amending s. 288.8017, F.S.; 490 conforming provisions to changes made by the act; 491 revising provisions governing the uses of awards from 492 Triumph Gulf Coast, Inc.; repealing s. 377.43, F.S., 493 relating to the disbursement of funds received for 494 damages caused by the Deepwater Horizon oil spill; 495 specifying that certain conflict of interest 496 restrictions imposed on board members of the Triumph 497 Gulf Coast, Inc., apply to members appointed on or after a specified date; providing a directive to the 498 499 Division of Law Revision and Information; providing an 500 effective date.