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1	A bill to be entitled
2	An act relating to government accountability; amending
3	s. 11.40, F.S.; specifying that the Governor, the
4	Commissioner of Education, or the designee of the
5	Governor or of the commissioner, may notify the
6	Legislative Auditing Committee of an entity's failure
7	to comply with certain auditing and financial
8	reporting requirements; amending s. 11.45, F.S.;
9	defining the terms "abuse," "fraud," and "waste";
10	revising the definition of the term "local
11	governmental entity"; excluding water management
12	districts from certain audit requirements; removing a
13	cross-reference; authorizing the Auditor General to
14	conduct audits of tourist development councils and
15	county tourism promotion agencies; revising reporting
16	requirements applicable to the Auditor General;
17	amending s. 28.35, F.S.; revising reporting
18	requirements applicable to the Florida Clerks of Court
19	Operations Corporation; amending s. 43.16, F.S.;
20	revising the responsibilities of the Justice
21	Administrative Commission, each state attorney, each
22	public defender, the criminal conflict and civil
23	regional counsel, the capital collateral regional
24	counsel, and the Guardian Ad Litem Program, to include
25	the establishment and maintenance of certain internal
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26 controls; amending s. 112.061, F.S.; revising certain 27 lodging rates for the purpose of reimbursement to 28 specified employees; authorizing an employee to expend 29 his or her funds for certain lodging expenses; 30 defining the term "statewide travel management system"; requiring agencies and the judicial branch to 31 32 report certain travel information of public officers 33 and employees in the statewide travel management system; requiring executive branch state agencies and 34 35 the judicial branch to use the statewide travel 36 management system for certain purposes; amending ss. 37 129.03, 129.06, and 166.241, F.S.; requiring counties and municipalities to maintain certain budget 38 39 documents on the entities' websites for a specified period; amending s. 215.86, F.S.; revising the 40 41 purposes for which management systems and internal controls must be established and maintained by each 42 43 state agency and the judicial branch; amending s. 215.97, F.S.; revising certain audit threshold 44 requirements; amending s. 215.985, F.S.; revising the 45 requirements for a monthly financial statement 46 47 provided by a water management district; amending s. 48 218.32, F.S.; revising the requirements of the annual financial audit report of a local governmental entity; 49 50 authorizing the Department of Financial Services to

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51 request additional information from a local 52 governmental entity; requiring a local governmental 53 entity to respond to such requests within a specified timeframe; requiring the department to notify the 54 55 Legislative Auditing Committee of noncompliance; 56 amending s. 218.33, F.S.; requiring local governmental entities to establish and maintain internal controls 57 58 to achieve specified purposes; amending s. 218.39, 59 F.S.; requiring an audited entity to respond to audit 60 recommendations under specified circumstances; amending s. 218.391, F.S.; revising membership for the 61 62 audit committee; prohibiting an audit committee member from being an employee, a chief executive officer, or 63 64 a chief financial officer of the respective governmental entity; requiring an auditor to include 65 certain information in a management letter; requiring 66 67 the chair of a governmental entity's governing body to submit an affidavit containing certain information 68 69 when the entity contracts with an auditor to conduct an audit; providing requirements and procedures for 70 71 selecting an auditor; requiring the Legislative 72 Auditing Committee to determine whether a governmental entity should be subject to state action under certain 73 74 circumstances; amending s. 286.0114, F.S.; prohibiting 75 a board or commission from requiring an advance copy

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76	of testimony or comments from a member of the public
77	as a precondition to being given the opportunity to be
78	heard at a public meeting; amending s. 373.536, F.S.;
79	deleting obsolete language; requiring water management
80	districts to maintain certain budget documents on the
81	districts' websites for a specified period; amending
82	s. 1001.42, F.S.; authorizing additional internal
83	audits as directed by the district school board;
84	amending s. 1002.33, F.S.; revising the
85	responsibilities of the governing board of a charter
86	school to include the establishment and maintenance of
87	internal controls; removing obsolete provisions;
88	amending s. 1002.37, F.S.; requiring completion of an
89	annual financial audit of the Florida Virtual School;
90	specifying audit requirements; requiring an audit
91	report to be submitted to the board of trustees of the
92	Florida Virtual School and the Auditor General;
93	deleting obsolete provisions; amending s. 1010.01,
94	F.S.; requiring each school district, Florida College
95	System institution, and state university to establish
96	and maintain certain internal controls; amending s.
97	1010.30, F.S.; requiring a district school board,
98	Florida College System institution board of trustees,
99	or university board of trustees to respond to audit
100	recommendations under certain circumstances; amending
TOO	recommendations under certain circumstances; amending

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ss. 218.503 and 1002.455, F.S.; conforming provisions 101 102 and cross-references to changes made by the act; 103 declaring that the act fulfills an important state 104 interest; providing an effective date. 105 Be It Enacted by the Legislature of the State of Florida: 106 107 108 Section 1. Subsection (2) of section 11.40, Florida 109 Statutes, is amended to read: 110 11.40 Legislative Auditing Committee.-(2) Following notification by the Auditor General, the 111 112 Department of Financial Services, or the Division of Bond Finance of the State Board of Administration, the Governor or 113 114 his or her designee, or the Commissioner of Education or his or 115 her designee of the failure of a local governmental entity, district school board, charter school, or charter technical 116 117 career center to comply with the applicable provisions within s. 118 11.45(5)-(7), s. 218.32(1), s. 218.38, or s. 218.503(3), the 119 Legislative Auditing Committee may schedule a hearing to determine if the entity should be subject to further state 120 121 action. If the committee determines that the entity should be 122 subject to further state action, the committee shall: In the case of a local governmental entity or district 123 (a) school board, direct the Department of Revenue and the 124 125 Department of Financial Services to withhold any funds not

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126 pledged for bond debt service satisfaction which are payable to 127 such entity until the entity complies with the law. The 128 committee shall specify the date that such action must shall 129 begin, and the directive must be received by the Department of 130 Revenue and the Department of Financial Services 30 days before 131 the date of the distribution mandated by law. The Department of 132 Revenue and the Department of Financial Services may implement 133 the provisions of this paragraph.

134

(b) In the case of a special district created by:

135 1. A special act, notify the President of the Senate, the Speaker of the House of Representatives, the standing committees 136 of the Senate and the House of Representatives charged with 137 special district oversight as determined by the presiding 138 139 officers of each respective chamber, the legislators who 140 represent a portion of the geographical jurisdiction of the special district, and the Department of Economic Opportunity 141 142 that the special district has failed to comply with the law. 143 Upon receipt of notification, the Department of Economic 144 Opportunity shall proceed pursuant to s. 189.062 or s. 189.067. 145 If the special district remains in noncompliance after the 146 process set forth in s. 189.0651, or if a public hearing is not held, the Legislative Auditing Committee may request the 147 department to proceed pursuant to s. 189.067(3). 148

149 2. A local ordinance, notify the chair or equivalent of150 the local general-purpose government pursuant to s. 189.0652 and

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151 the Department of Economic Opportunity that the special district 152 has failed to comply with the law. Upon receipt of notification, 153 the department shall proceed pursuant to s. 189.062 or s. 154 189.067. If the special district remains in noncompliance after 155 the process set forth in s. 189.0652, or if a public hearing is 156 not held, the Legislative Auditing Committee may request the 157 department to proceed pursuant to s. 189.067(3).

3. Any manner other than a special act or local ordinance, notify the Department of Economic Opportunity that the special district has failed to comply with the law. Upon receipt of notification, the department shall proceed pursuant to s. 189.062 or s. 189.067(3).

(c) In the case of a charter school or charter technical
career center, notify the appropriate sponsoring entity, which
may terminate the charter pursuant to ss. 1002.33 and 1002.34.

Section 2. Subsection (1), paragraph (j) of subsection (2), paragraph (u) of subsection (3), and paragraph (i) of subsection (7) of section 11.45, Florida Statutes, are amended, and paragraph (x) is added to subsection (3) of that section to read:

171 11.45 Definitions; duties; authorities; reports; rules.172 (1) DEFINITIONS.-As used in ss. 11.40-11.51, the term:

(a) "Abuse" means behavior that is deficient or improper
 when compared with behavior that a prudent person would consider
 a reasonable and necessary operational practice given the facts

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or performance audit.

179

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176 <u>and circumstances. The term includes the misuse of authority or</u> 177 <u>position for personal gain.</u> 178 <u>(b) (a)</u> "Audit" means a financial audit, operational audit,

180 (c) (b) "County agency" means a board of county 181 commissioners or other legislative and governing body of a 182 county, however styled, including that of a consolidated or 183 metropolitan government, a clerk of the circuit court, a separate or ex officio clerk of the county court, a sheriff, a 184 185 property appraiser, a tax collector, a supervisor of elections, or any other officer in whom any portion of the fiscal duties of 186 187 a body or officer expressly stated in this paragraph are the 188 above are under law separately placed by law.

189 (d) (c) "Financial audit" means an examination of financial statements in order to express an opinion on the fairness with 190 191 which they are presented in conformity with generally accepted 192 accounting principles and an examination to determine whether 193 operations are properly conducted in accordance with legal and 194 regulatory requirements. Financial audits must be conducted in 195 accordance with auditing standards generally accepted in the 196 United States and government auditing standards as adopted by 197 the Board of Accountancy. When applicable, the scope of financial audits must shall encompass the additional activities 198 necessary to establish compliance with the Single Audit Act 199 200 Amendments of 1996, 31 U.S.C. ss. 7501-7507, and other

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201 applicable federal law.

202 "Fraud" means obtaining something of value through (e) 203 willful misrepresentation, including, but not limited to, the 204 intentional misstatements or intentional omissions of amounts or 205 disclosures in financial statements to deceive users of 206 financial statements, theft of an entity's assets, bribery, or 207 the use of one's position for personal enrichment through the 208 deliberate misuse or misapplication of an organization's 209 resources.

210 <u>(f)(d)</u> "Governmental entity" means a state agency, a 211 county agency, or any other entity, however styled, that 212 independently exercises any type of state or local governmental 213 function.

214 <u>(g) (c)</u> "Local governmental entity" means a county agency, 215 municipality, <u>tourist development council, county tourism</u> 216 <u>promotion agency</u>, or special district as defined in s. 189.012. 217 <u>The term</u>, but does not include any housing authority established 218 under chapter 421.

219 <u>(h) (f)</u> "Management letter" means a statement of the 220 auditor's comments and recommendations.

(i) (g) "Operational audit" means an audit whose purpose is to evaluate management's performance in establishing and maintaining internal controls, including controls designed to prevent and detect fraud, waste, and abuse, and in administering assigned responsibilities in accordance with applicable laws,

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226 administrative rules, contracts, grant agreements, and other 227 quidelines. Operational audits must be conducted in accordance 228 with government auditing standards. Such audits examine internal 229 controls that are designed and placed in operation to promote 230 and encourage the achievement of management's control objectives 231 in the categories of compliance, economic and efficient 232 operations, reliability of financial records and reports, and 233 safequarding of assets, and identify weaknesses in those 234 internal controls.

235 <u>(j)(h)</u> "Performance audit" means an examination of a 236 program, activity, or function of a governmental entity, 237 conducted in accordance with applicable government auditing 238 standards or auditing and evaluation standards of other 239 appropriate authoritative bodies. The term includes an 240 examination of issues related to:

241

1. Economy, efficiency, or effectiveness of the program.

242 2. Structure or design of the program to accomplish its243 goals and objectives.

3. Adequacy of the program to meet the needs identified bythe Legislature or governing body.

246 4. Alternative methods of providing program services or247 products.

5. Goals, objectives, and performance measures used by the agency to monitor and report program accomplishments.

250 6. The accuracy or adequacy of public documents, reports,

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251 or requests prepared under the program by state agencies.

252 7. Compliance of the program with appropriate policies,253 rules, or laws.

8. Any other issues related to governmental entities as
directed by the Legislative Auditing Committee.

256 <u>(k)(i)</u> "Political subdivision" means a separate agency or 257 unit of local government created or established by law and 258 includes, but is not limited to, the following and the officers 259 thereof: authority, board, branch, bureau, city, commission, 260 consolidated government, county, department, district, 261 institution, metropolitan government, municipality, office, 262 officer, public corporation, town, or village.

(1) (j) "State agency" means a separate agency or unit of 263 264 state government created or established by law and includes, but 265 is not limited to, the following and the officers thereof: 266 authority, board, branch, bureau, commission, department, 267 division, institution, office, officer, or public corporation, 268 as the case may be, except any such agency or unit within the 269 legislative branch of state government other than the Florida 270 Public Service Commission.

271 (m) "Waste" means the act of using or expending resources 272 unreasonably, carelessly, extravagantly, or for no useful 273 purpose.

- 274 (2) DUTIES.—The Auditor General shall:
- 275

(j) Conduct audits of local governmental entities when

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276 determined to be necessary by the Auditor General, when directed 277 by the Legislative Auditing Committee, or when otherwise 278 required by law. No later than 18 months after the release of 279 the audit report, the Auditor General shall perform such 280 appropriate followup procedures as he or she deems necessary to 281 determine the audited entity's progress in addressing the 282 findings and recommendations contained within the Auditor 283 General's previous report. The Auditor General shall notify each 284 member of the audited entity's governing body and the 285 Legislative Auditing Committee of the results of his or her 286 determination. For purposes of this paragraph, local 287 governmental entities do not include water management districts. 288 289 The Auditor General shall perform his or her duties 290 independently but under the general policies established by the 291 Legislative Auditing Committee. This subsection does not limit 292 the Auditor General's discretionary authority to conduct other 293 audits or engagements of governmental entities as authorized in 294 subsection (3). 295 AUTHORITY FOR AUDITS AND OTHER ENGAGEMENTS.-The (3)

Auditor General may, pursuant to his or her own authority, or at the direction of the Legislative Auditing Committee, conduct audits or other engagements as determined appropriate by the Auditor General of:

300

(u) The Florida Virtual School pursuant to s. 1002.37.

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301	(x) Tourist development councils and county tourism
302	promotion agencies.
303	(7) AUDITOR GENERAL REPORTING REQUIREMENTS
304	(i) The Auditor General shall annually transmit by July
305	15, to the President of the Senate, the Speaker of the House of
306	Representatives, and the Department of Financial Services, a
307	list of all school districts, charter schools, charter technical
308	career centers, Florida College System institutions, state
309	universities, and local governmental entities water management
310	districts that have failed to comply with the transparency
311	requirements as identified in the audit reports reviewed
312	pursuant to paragraph (b) and those conducted pursuant to
313	subsection (2).
314	Section 3. Paragraph (d) of subsection (2) of section
315	28.35, Florida Statutes, is amended to read:
316	28.35 Florida Clerks of Court Operations Corporation
317	(2) The duties of the corporation shall include the
318	following:
319	(d) Developing and certifying a uniform system of workload
320	measures and applicable workload standards for court-related
321	functions as developed by the corporation and clerk workload
322	performance in meeting the workload performance standards. These
323	workload measures and workload performance standards shall be
324	designed to facilitate an objective determination of the
325	performance of each clerk in accordance with minimum standards
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326 for fiscal management, operational efficiency, and effective 327 collection of fines, fees, service charges, and court costs. The 328 corporation shall develop the workload measures and workload 329 performance standards in consultation with the Legislature. When 330 the corporation finds a clerk has not met the workload 331 performance standards, the corporation shall identify the nature 332 of each deficiency and any corrective action recommended and 333 taken by the affected clerk of the court. For quarterly periods 334 ending on the last day of March, June, September, and December of each year, the corporation shall notify the Legislature of 335 336 any clerk not meeting workload performance standards and provide 337 a copy of any corrective action plans. Such notifications shall be submitted no later than 45 days after the end of the 338 339 preceding quarterly period. As used in this subsection, the 340 term:

341 1. "Workload measures" means the measurement of the 342 activities and frequency of the work required for the clerk to 343 adequately perform the court-related duties of the office as 344 defined by the membership of the Florida Clerks of Court 345 Operations Corporation.

346 2. "Workload performance standards" means the standards 347 developed to measure the timeliness and effectiveness of the 348 activities that are accomplished by the clerk in the performance 349 of the court-related duties of the office as defined by the 350 membership of the Florida Clerks of Court Operations

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351	Corporation.
352	Section 4. Subsections (6) and (7) of section 43.16,
353	Florida Statutes, are renumbered as subsections (7) and (8),
354	respectively, and a new subsection (6) is added to that section
355	to read:
356	43.16 Justice Administrative Commission; membership,
357	powers and duties
358	(6) The commission, each state attorney, each public
359	defender, the criminal conflict and civil regional counsel, the
360	capital collateral regional counsel, and the Guardian Ad Litem
361	Program shall establish and maintain internal controls designed
362	to:
363	(a) Prevent and detect fraud, waste, and abuse as defined
364	in s. 11.45(1).
365	(b) Promote and encourage compliance with applicable laws,
366	rules, contracts, grant agreements, and best practices.
367	(c) Support economical and efficient operations.
368	(d) Ensure reliability of financial records and reports.
369	(e) Safeguard assets.
370	Section 5. Subsection (6) of section 112.061, Florida
371	Statutes, is amended, and subsection (16) is added to that
372	section, to read:
373	112.061 Per diem and travel expenses of public officers,
374	employees, and authorized persons
375	(6) RATES OF PER DIEM AND SUBSISTENCE ALLOWANCEFor
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376 purposes of reimbursement rates and methods of calculation, per 377 diem and subsistence allowances are provided as follows: 378 All travelers shall be allowed for subsistence when (a) 379 traveling to a convention or conference or when traveling within 380 or outside the state in order to conduct bona fide state business, which convention, conference, or business serves a 381 382 direct and lawful public purpose with relation to the public 383 agency served by the person attending such meeting or conducting 384 such business, either of the following for each day of such 385 travel at the option of the traveler: 386 1. Eighty dollars per diem; or 387 2. If actual expenses exceed \$80, the amounts permitted in 388 paragraph (b) for subsistence, plus actual expenses for lodging 389 at a single-occupancy rate, except as provided in paragraph (c), 390 to be substantiated by paid bills therefor. 391 392 When lodging or meals are provided at a state institution, the 393 traveler shall be reimbursed only for the actual expenses of 394 such lodging or meals, not to exceed the maximum provided for in 395 this subsection. 396 All travelers shall be allowed the following amounts (b) 397 for subsistence while on Class C travel on official business as 398 provided in paragraph (5) (b): Breakfast.....\$6 399 1. 400 2. Lunch......\$11

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401 3. Dinner.....\$19 402 (c) Actual expenses for lodging associated with the 403 attendance of an employee of a state agency or the judicial branch at a meeting, conference, or convention organized or 404 sponsored in whole or in part by a state agency or the judicial 405 406 branch may not exceed \$150 per day. However, an employee may 407 expend his or her own funds for any lodging expenses that exceed 408 \$150 per day. For purposes of this paragraph, a meeting does not 409 include travel activities for conducting an audit, examination, 410 inspection, or investigation or travel activities related to a 411 litigation or emergency response. 412 (d) (c) No one, whether traveling out of state or in state, 413 shall be reimbursed for any meal or lodging included in a 414 convention or conference registration fee paid by the state. 415 (16) STATEWIDE TRAVEL MANAGEMENT SYSTEM.-(a) For purposes of this subsection, "statewide travel 416 management system" means the system acquired by the Executive 417 418 Office of the Governor to: 419 1. Standardize and automate agency travel management; 420 2. Allow for travel planning and approval, expense 421 reporting, and reimbursement; and 3. Allow a person to query travel information by public 422 employee or officer name and position title, purpose of travel, 423 424 dates and location of travel, mode of travel, confirmation of 425 agency head or designee authorization if required, and total

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426 travel cost.

427 (b) All agencies and the judicial branch must report 428 public officer and employee travel information in the statewide travel management system, including, but not limited to, officer 429 430 or employee name and position title, purpose of travel, dates and location of travel, mode of travel, confirmation of agency 431 432 head or designee authorization if required, and total travel 433 cost. At a minimum, such information must be reported in the 434 statewide travel management system on a monthly basis.

435 (c) All executive branch state agencies and the judicial
 436 branch must use the statewide travel management system for
 437 purposes of travel authorization and reimbursement.

438 Section 6. Paragraph (c) of subsection (3) of section439 129.03, Florida Statutes, is amended to read:

440

129.03 Preparation and adoption of budget.-

The county budget officer, after tentatively 441 (3) 442 ascertaining the proposed fiscal policies of the board for the 443 next fiscal year, shall prepare and present to the board a 444 tentative budget for the next fiscal year for each of the funds 445 provided in this chapter, including all estimated receipts, 446 taxes to be levied, and balances expected to be brought forward 447 and all estimated expenditures, reserves, and balances to be carried over at the end of the year. 448

(c) The board shall hold public hearings to adopttentative and final budgets pursuant to s. 200.065. The hearings

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451 shall be primarily for the purpose of hearing requests and 452 complaints from the public regarding the budgets and the 453 proposed tax levies and for explaining the budget and any 454 proposed or adopted amendments. The tentative budget must be 455 posted on the county's official website at least 2 days before 456 the public hearing to consider such budget and must remain on 457 the website for at least 45 days. The final budget must be posted on the website within 30 days after adoption and must 458 459 remain on the website for at least 2 years. The tentative budgets, adopted tentative budgets, and final budgets shall be 460 461 filed in the office of the county auditor as a public record. 462 Sufficient reference in words and figures to identify the 463 particular transactions must shall be made in the minutes of the 464 board to record its actions with reference to the budgets. 465 Section 7. Paragraph (f) of subsection (2) of section 466 129.06, Florida Statutes, is amended to read:

467

129.06 Execution and amendment of budget.-

468 (2) The board at any time within a fiscal year may amend a 469 budget for that year, and may within the first 60 days of a 470 fiscal year amend the budget for the prior fiscal year, as 471 follows:

(f) Unless otherwise prohibited by law, if an amendment to a budget is required for a purpose not specifically authorized in paragraphs (a)-(e), the amendment may be authorized by resolution or ordinance of the board of county commissioners

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476 adopted following a public hearing.

477 The public hearing must be advertised at least 2 days, 1. 478 but not more than 5 days, before the date of the hearing. The 479 advertisement must appear in a newspaper of paid general 480 circulation and must identify the name of the taxing authority, 481 the date, place, and time of the hearing, and the purpose of the 482 hearing. The advertisement must also identify each budgetary 483 fund to be amended, the source of the funds, the use of the funds, and the total amount of each fund's appropriations. 484

485 2. If the board amends the budget pursuant to this 486 paragraph, the adopted amendment must be posted on the county's 487 official website within 5 days after adoption <u>and must remain on</u> 488 the website for at least 2 years.

489 Section 8. Subsections (3) and (5) of section 166.241,
490 Florida Statutes, are amended to read:

166.241 Fiscal years, budgets, and budget amendments.-

492 (3) The tentative budget must be posted on the 493 municipality's official website at least 2 days before the 494 budget hearing, held pursuant to s. 200.065 or other law, to 495 consider such budget and must remain on the website for at least 496 45 days. The final adopted budget must be posted on the 497 municipality's official website within 30 days after adoption and must remain on the website for at least 2 years. If the 498 municipality does not operate an official website, the 499 500 municipality must, within a reasonable period of time as

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501 established by the county or counties in which the municipality 502 is located, transmit the tentative budget and final budget to 503 the manager or administrator of such county or counties who 504 shall post the budgets on the county's website.

505 (5) If the governing body of a municipality amends the 506 budget pursuant to paragraph (4)(c), the adopted amendment must 507 be posted on the official website of the municipality within 5 508 days after adoption and must remain on the website for at least 509 2 years. If the municipality does not operate an official 510 website, the municipality must, within a reasonable period of time as established by the county or counties in which the 511 512 municipality is located, transmit the adopted amendment to the manager or administrator of such county or counties who shall 513 514 post the adopted amendment on the county's website.

515 Section 9. Section 215.86, Florida Statutes, is amended to 516 read:

517 215.86 Management systems and controls.—Each state agency 518 and the judicial branch as defined in s. 216.011 shall establish 519 and maintain management systems and <u>internal</u> controls <u>designed</u> 520 <u>to:</u>

521 (1) Prevent and detect fraud, waste, and abuse as defined 522 in s. 11.45(1). that

523 (2) Promote and encourage compliance with applicable laws, 524 rules, contracts, and grant agreements.;

525

(3)

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Support economical and economic, efficient, and

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526 effective operations.;

527 (4) Ensure reliability of <u>financial</u> records and reports.;
 528 (5) Safeguard and safeguarding of assets. Accounting
 529 systems and procedures shall be designed to fulfill the
 530 requirements of generally accepted accounting principles.

531 Section 10. Paragraph (a) of subsection (2) of section 532 215.97, Florida Statutes, is amended to read:

533

215.97 Florida Single Audit Act.-

534

(2) As used in this section, the term:

"Audit threshold" means the threshold amount used to 535 (a) 536 determine when a state single audit or project-specific audit of 537 a nonstate entity shall be conducted in accordance with this 538 section. Each nonstate entity that expends a total amount of 539 state financial assistance equal to or in excess of \$750,000 in 540 any fiscal year of such nonstate entity shall be required to 541 have a state single audit  $\tau$  or a project-specific audit  $\tau$  for such 542 fiscal year in accordance with the requirements of this section. 543 Every 2 years the Auditor General, After consulting with the 544 Executive Office of the Governor, the Department of Financial 545 Services, and all state awarding agencies, the Auditor General 546 shall periodically review the threshold amount for requiring 547 audits under this section and may recommend any appropriate statutory change to revise the threshold amount in the annual 548 report submitted pursuant to s. 11.45(7)(h) to the Legislature 549 550 adjust such threshold amount consistent with the purposes of

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551	this section.
552	Section 11. Subsection (11) of section 215.985, Florida
553	Statutes, is amended to read:
554	215.985 Transparency in government spending
555	(11) Each water management district shall provide a
556	monthly financial statement in the form and manner prescribed by
557	the Department of Financial Services to the district's its
558	governing board and make such monthly financial statement
559	available for public access on its website.
560	Section 12. Paragraph (d) of subsection (1) and subsection
561	(2) of section 218.32, Florida Statutes, are amended to read:
562	218.32 Annual financial reports; local governmental
563	entities
564	(1)
565	(d) Each local governmental entity that is required to
566	provide for an audit under s. 218.39(1) must submit a copy of
567	the audit report and annual financial report to the department
568	within 45 days after the completion of the audit report but no
569	later than 9 months after the end of the fiscal year. In
570	conducting an audit of a local governmental entity pursuant to
571	s. 218.39, an independent certified public accountant shall
572	determine whether the entity's annual financial report is in
573	agreement with the audited financial statements. If the audited
574	financial statements are not in agreement with the annual
575	financial report, the accountant shall specify and explain the

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576 significant differences that exist between the audited financial 577 statements and the annual financial report. 578 The department shall annually by December 1 file a (2)579 verified report with the Governor, the Legislature, the Auditor 580 General, and the Special District Accountability Program of the 581 Department of Economic Opportunity showing the revenues, both 582 locally derived and derived from intergovernmental transfers, 583 and the expenditures of each local governmental entity, regional 584 planning council, local government finance commission, and municipal power corporation that is required to submit an annual 585 586 financial report. In preparing the verified report, the 587 department may request additional information from the local 588 governmental entity. The information requested must be provided 589 to the department within 45 days after the request. If the local 590 governmental entity does not comply with the request, the 591 department shall notify the Legislative Auditing Committee, 592 which may take action pursuant to s. 11.40(2). The report must 593 include, but is not limited to: 594 The total revenues and expenditures of each local (a)

595 governmental entity that is a component unit included in the 596 annual financial report of the reporting entity.

(b) The amount of outstanding long-term debt by each local governmental entity. For purposes of this paragraph, the term "long-term debt" means any agreement or series of agreements to pay money, which, at inception, contemplate terms of payment

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CS/CS/CS/HB479, Engrossed 1, CORRECTED 601 exceeding 1 year in duration. 602 Section 13. Subsection (3) of section 218.33, Florida 603 Statutes, is renumbered as subsection (4), and a new subsection 604 (3) is added to that section to read: 605 218.33 Local governmental entities; establishment of 606 uniform fiscal years and accounting practices and procedures.-607 (3) Each local governmental entity shall establish and 608 maintain internal controls designed to: 609 (a) Prevent and detect fraud, waste, and abuse as defined 610 in s. 11.45(1). (b) Promote and encourage compliance with applicable laws, 611 612 rules, contracts, grant agreements, and best practices. 613 (c) Support economical and efficient operations. 614 (d) Ensure reliability of financial records and reports. 615 (e) Safeguard assets. Section 14. Subsections (8) through (12) of section 616 218.39, Florida Statutes, are renumbered as subsections (9) 617 618 through (13), respectively, and a new subsection (8) is added to 619 that section to read: 218.39 Annual financial audit reports.-620 621 (8) If the audit report includes a recommendation that was 622 included in the preceding financial audit report but remains 623 unaddressed, the governing body of the audited entity, within 60 624 days after the delivery of the audit report to the governing 625 body, shall indicate during a regularly scheduled public meeting

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626 whether it intends to take corrective action, the intended 627 corrective action, and the timeframe for the corrective action. 628 If the governing body indicates that it does not intend to take 629 corrective action, it must explain its decision at the public 630 meeting. 631 Section 15. Subsection (2) of section 218.391, Florida 632 Statutes, is amended, and subsections (9) through (13) are added 633 to that section, to read: 634 218.391 Auditor selection procedures.-635 (2)The governing body of a charter county, municipality, special district, district school board, charter school, or 636 637 charter technical career center shall establish an audit 638 committee. 639 (a) The audit committee for a county Each noncharter 640 county shall establish an audit committee that, at a minimum, 641 shall consist of each of the county officers elected pursuant to 642 the county charter or s. 1(d), Art. VIII of the State 643 Constitution, or their respective designees  $\frac{1}{2}$  designee, and one 644 member of the board of county commissioners or its designee. 645 (b) The audit committee for a municipality, special district, district school board, charter school, or charter 646 647 technical career center shall consist of at least three members. One member of the audit committee must be a member of the 648 649 governing body of an entity specified in this paragraph, who 650 shall also serve as the chair of the committee.

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651	(c) An employee, chief executive officer, or chief
652	financial officer of the county, municipality, special district,
653	district school board, charter school, or charter technical
654	career center may not serve as a member of an audit committee
655	established under this subsection.
656	(d) The primary purpose of the audit committee is to
657	assist the governing body in selecting an auditor to conduct the
658	annual financial audit required in s. 218.39; however, the audit
659	committee may serve other audit oversight purposes as determined
660	by the entity's governing body. The public <u>may</u> shall not be
661	excluded from the proceedings under this section.
662	(9) For each audit required by s. 218.39, the auditor
663	shall include the following information in the management letter
664	prepared pursuant to s. 218.39(4):
665	(a) The date the entity's governing body approved the
666	selection of the auditor and the date the entity and the auditor
667	executed the most recent contract pursuant to subsection (7);
668	(b) The first fiscal year for which the auditor conducted
669	the audit under the most recently executed contract pursuant to
670	subsection (7); and
671	(c) The contract period, including renewals, and
672	conditions under which the contract may be terminated or
673	renewed.
674	(10) On each occasion that an entity contracts with an
675	auditor to conduct an audit pursuant to s. 218.39, an affidavit
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676	shall be executed by the chair of the entity's governing body in
677	a format prescribed in accordance with rules adopted by the
678	Auditor General, affirming that the auditor was selected in
679	compliance with the requirements of subsections (3)-(6). The
680	affidavit must accompany the entity's first audit report
681	prepared by the auditor under the most recently executed
682	contract pursuant to subsection (7). The affidavit shall include
683	the following information:
684	(a) The date the entity's governing body approved the
685	selection of the auditor;
686	(b) The first fiscal year for which the auditor conducted
687	the audit; and
688	(c) The contract period, including renewals, and
689	conditions under which the contract may be terminated or
690	renewed.
691	(11) If the entity fails to select the auditor in
692	accordance with the requirements of subsections (3)-(6), the
693	entity shall again perform the auditor selection process in
694	accordance with this section to select an auditor to conduct
695	audits for subsequent fiscal years if the original audit was
696	performed under a multiyear contract.
697	(a) If performing the auditor selection process again in
698	accordance with this section would preclude the entity from
699	timely completing the annual financial audit required by s.
700	218.39, the entity shall again perform the auditor selection
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701	process in accordance with this section for the subsequent
702	annual financial audit. A multiyear contract entered into
703	between an entity and an auditor after the effective date of
704	
	this act may not prohibit or restrict an entity from complying
705	with the section.
706	(b) If the entity fails to perform the auditor selection
707	process again, pursuant to this subsection, the Legislative
708	Auditing Committee shall determine whether the entity should be
709	subject to state action pursuant to s. 11.40(2).
710	(12) If the entity fails to provide the Auditor General
711	with the affidavit required by subsection (10), the Auditor
712	General shall request that the entity provide the affidavit. The
713	affidavit must be provided within 45 days after the date of the
714	request. If the entity does not comply with the Auditor
715	General's request, the Legislative Auditing Committee shall
716	determine whether the entity should be subject to state action
717	pursuant to s. 11.40(2).
718	(13) If the entity provides the Auditor General with the
719	affidavit required in subsection (10) but failed to select the
720	auditor in accordance with the requirements of subsections $(3)$ -
721	(6), the Legislative Auditing Committee shall determine whether
722	the entity should be subject to state action pursuant to s.
723	11.40(2).
724	Section 16. Subsection (2) of section 286.0114, Florida
725	Statutes, is amended to read:
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726 286.0114 Public meetings; reasonable opportunity to be 727 heard; attorney fees.-728 (2) Members of the public shall be given a reasonable 729 opportunity to be heard on a proposition before a board or 730 commission. The opportunity to be heard need not occur at the 731 same meeting at which the board or commission takes official 732 action on the proposition if the opportunity occurs at a meeting 733 that is during the decisionmaking process and is within 734 reasonable proximity in time before the meeting at which the 735 board or commission takes the official action. A board or 736 commission may not require a member of the public to provide an 737 advance written copy of his or her testimony or comments as a 738 condition of being given the opportunity to be heard at a 739 meeting. This section does not prohibit a board or commission 740 from maintaining orderly conduct or proper decorum in a public 741 meeting. The opportunity to be heard is subject to rules or 742 policies adopted by the board or commission, as provided in 743 subsection (4). 744 Section 17. Paragraph (e) of subsection (4), paragraph (d) 745 of subsection (5), and paragraph (d) of subsection (6) of 746 section 373.536, Florida Statutes, are amended to read: 747 373.536 District budget and hearing thereon.-BUDGET CONTROLS; FINANCIAL INFORMATION.-748 (4) 749 By September 1, 2012, Each district shall provide a (e) 750 monthly financial statement in the form and manner prescribed by Page 30 of 43

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751 the Department of Financial Services to the district's governing 752 board and make such monthly financial statement available for 753 public access on its website.

(5) TENTATIVE BUDGET CONTENTS AND SUBMISSION; REVIEW ANDAPPROVAL.-

756 Each district shall, by August 1 of each year, submit (d) 757 for review a tentative budget and a description of any 758 significant changes from the preliminary budget submitted to the Legislature pursuant to s. 373.535 to the Governor, the 759 760 President of the Senate, the Speaker of the House of 761 Representatives, the chairs of all legislative committees and 762 subcommittees having substantive or fiscal jurisdiction over 763 water management districts, as determined by the President of 764 the Senate or the Speaker of the House of Representatives, as 765 applicable, the secretary of the department, and the governing 766 body of each county in which the district has jurisdiction or 767 derives any funds for the operations of the district. The 768 tentative budget must be posted on the district's official 769 website at least 2 days before budget hearings held pursuant to 770 s. 200.065 or other law and must remain on the website for at 771 least 45 days.

(6) FINAL BUDGET; ANNUAL AUDIT; CAPITAL IMPROVEMENTS PLAN;
WATER RESOURCE DEVELOPMENT WORK PROGRAM.—

(d) The final adopted budget must be posted on the watermanagement district's official website within 30 days after

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776 adoption and must remain on the website for at least 2 years. 777 Section 18. Paragraph (1) of subsection (12) of section 778 1001.42, Florida Statutes, is amended to read: 779 1001.42 Powers and duties of district school board.-The 780 district school board, acting as a board, shall exercise all 781 powers and perform all duties listed below: 782 (12) FINANCE.-Take steps to assure students adequate 783 educational facilities through the financial procedure authorized in chapters 1010 and 1011 and as prescribed below: 784 785 (1) Internal auditor.-May employ an internal auditor to 786 perform ongoing financial verification of the financial records 787 of the school district and such other audits and reviews as the 788 district school board directs for the purpose of determining: 789 1. The adequacy of internal controls designed to prevent 790 and detect fraud, waste, and abuse as defined in s. 11.45(1). 791 2. Compliance with applicable laws, rules, contracts, 792 grant agreements, district school board-approved policies, and 793 best practices. 794 3. The efficiency of operations. 795 4. The reliability of financial records and reports. 796 5. The safeguarding of assets. 797 The internal auditor shall report directly to the district 798 school board or its designee. 799 800 Section 19. Paragraph (j) of subsection (9) of section

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801 1002.33, Florida Statutes, is amended to read: 802 1002.33 Charter schools.-803 (9) CHARTER SCHOOL REQUIREMENTS.-804 The governing body of the charter school shall be (j) 805 responsible for: 806 1. Establishing and maintaining internal controls designed 807 to: 808 a. Prevent and detect fraud, waste, and abuse as defined in s. 11.45(1). 809 810 b. Promote and encourage compliance with applicable laws, 811 rules, contracts, grant agreements, and best practices. 812 c. Support economical and efficient operations. 813 d. Ensure reliability of financial records and reports. 814 e. Safeguard assets. 815 2.1. Ensuring that the charter school has retained the 816 services of a certified public accountant or auditor for the 817 annual financial audit, pursuant to s. 1002.345(2), who shall 818 submit the report to the governing body. 819 3.2. Reviewing and approving the audit report, including 820 audit findings and recommendations for the financial recovery 821 plan. 822 4.a. 3.a. Performing the duties in s. 1002.345, including 823 monitoring a corrective action plan. 824 b. Monitoring a financial recovery plan in order to ensure 825 compliance.

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826	5.4. Participating in governance training approved by the
827	department which must include government in the sunshine,
828	conflicts of interest, ethics, and financial responsibility.
829	Section 20. Subsections (6) through (10) of section
830	1002.37, Florida Statutes, are renumbered as subsections (7)
831	through (11), respectively, a new subsection (6) is added to
832	that section, and present subsections (6) and (11) of that
833	section are amended, to read:
834	1002.37 The Florida Virtual School
835	(6) The Florida Virtual School shall have an annual
836	financial audit of its accounts and records conducted by an
837	independent auditor who is a certified public accountant
838	licensed under chapter 473. The independent auditor shall
839	conduct the audit in accordance with rules adopted by the
840	Auditor General pursuant to s. 11.45 and, upon completion of the
841	audit, shall prepare an audit report in accordance with such
842	rules. The audit report must include a written statement by the
843	board of trustees describing corrective action to be taken in
844	response to each of the recommendations of the independent
845	auditor included in the audit report. The independent auditor
846	shall submit the audit report to the board of trustees and the
847	Auditor General no later than 9 months after the end of the
848	preceding fiscal year.
849	(7) <del>(6)</del> The board of trustees shall annually submit to the
850	Governor, the Legislature, the Commissioner of Education, and
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851 the State Board of Education <u>the audit report prepared pursuant</u> 852 <u>to subsection (6) and</u> a complete and detailed report setting 853 forth:

(a) The operations and accomplishments of the Florida
Virtual School within the state and those occurring outside the
state as Florida Virtual School Global.

(b) The marketing and operational plan for the Florida
Virtual School and Florida Virtual School Global, including
recommendations regarding methods for improving the delivery of
education through the Internet and other distance learning
technology.

(c) The assets and liabilities of the Florida Virtual
School and Florida Virtual School Global at the end of the
fiscal year.

865 (d) A copy of an annual financial audit of the accounts 866 and records of the Florida Virtual School and Florida Virtual 867 School Global, conducted by an independent certified public 868 accountant and performed in accordance with rules adopted by the 869 Auditor General.

870 <u>(d) (e)</u> Recommendations regarding the unit cost of 871 providing services to students through the Florida Virtual 872 School and Florida Virtual School Global. In order to most 873 effectively develop public policy regarding any future funding 874 of the Florida Virtual School, it is imperative that the cost of 875 the program is accurately identified. The identified cost of the

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876 program must be based on reliable data. 877 (e) (f) Recommendations regarding an accountability 878 mechanism to assess the effectiveness of the services provided 879 by the Florida Virtual School and Florida Virtual School Global. 880 (11) The Auditor General shall conduct an operational 881 audit of the Florida Virtual School, including Florida Virtual 882 School Global. The scope of the audit shall include, but not be 883 limited to, the administration of responsibilities relating to 884 personnel; procurement and contracting; revenue production; 885 school funds, including internal funds; student enrollment 886 records; franchise agreements; information technology 887 utilization, assets, and security; performance measures and 888 standards; and accountability. The final report on the audit 889 shall be submitted to the President of the Senate and the 890 Speaker of the House of Representatives no later than January 891 31, 2014. 892 Section 21. Subsection (5) is added to section 1010.01, 893 Florida Statutes, to read: 894 1010.01 Uniform records and accounts.-895 (5) Each school district, Florida College System 896 institution, and state university shall establish and maintain internal controls designed to: 897 (a) Prevent and detect fraud, waste, and abuse as defined 898 899 in s. 11.45(1). 900 Promote and encourage compliance with applicable laws, (b)

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901 rules, contracts, grant agreements, and best practices. 902 Support economical and efficient operations. (C) 903 (d) Ensure reliability of financial records and reports. 904 (e) Safeguard assets. 905 Section 22. Subsection (2) of section 1010.30, Florida 906 Statutes, is amended to read: 907 1010.30 Audits required.-908 If a school district, Florida College System (2)909 institution, or university audit report includes a 910 recommendation that was included in the preceding financial audit report but remains unaddressed an audit contains a 911 912 significant finding, the district school board, the Florida 913 College System institution board of trustees, or the university 914 board of trustees, within 60 days after the delivery of the 915 audit report to the school district, Florida College System 916 institution, or university, shall indicate conduct an audit 917 overview during a regularly scheduled public meeting whether it 918 intends to take corrective action, the intended corrective action, and the timeframe for the corrective action. If the 919 920 district school board, Florida College System institution board 921 of trustees, or university board of trustees indicates that it 922 does not intend to take corrective action, it shall explain its 923 decision at the public meeting. Section 23. Subsection (3) of section 218.503, Florida 924 925 Statutes, is amended to read:

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926 218.503 Determination of financial emergency.-927 Upon notification that one or more of the conditions (3) 928 in subsection (1) have occurred or will occur if action is not 929 taken to assist the local governmental entity or district school 930 board, the Governor or his or her designee shall contact the 931 local governmental entity or the Commissioner of Education or 932 his or her designee shall contact the district school board, as 933 appropriate, to determine what actions have been taken by the 934 local governmental entity or the district school board to 935 resolve or prevent the condition. The information requested must 936 be provided within 45 days after the date of the request. If the 937 local governmental entity or the district school board does not 938 comply with the request, the Governor or his or her designee or 939 the Commissioner of Education or his or her designee shall 940 notify the members of the Legislative Auditing Committee, which 941 who may take action pursuant to s. 11.40(2) 11.40. The Governor 942 or the Commissioner of Education, as appropriate, shall 943 determine whether the local governmental entity or the district 944 school board needs state assistance to resolve or prevent the 945 condition. If state assistance is needed, the local governmental entity or district school board is considered to be in a state 946 947 of financial emergency. The Governor or the Commissioner of Education, as appropriate, has the authority to implement 948 measures as set forth in ss. 218.50-218.504 to assist the local 949 950 governmental entity or district school board in resolving the

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951 financial emergency. Such measures may include, but are not 952 limited to:

953 (a) Requiring approval of the local governmental entity's
954 budget by the Governor or approval of the district school
955 board's budget by the Commissioner of Education.

956 (b) Authorizing a state loan to a local governmental957 entity and providing for repayment of same.

958 (c) Prohibiting a local governmental entity or district 959 school board from issuing bonds, notes, certificates of 960 indebtedness, or any other form of debt until such time as it is 961 no longer subject to this section.

962 (d) Making such inspections and reviews of records,
963 information, reports, and assets of the local governmental
964 entity or district school board as are needed. The appropriate
965 local officials shall cooperate in such inspections and reviews.

966 (e) Consulting with officials and auditors of the local
967 governmental entity or the district school board and the
968 appropriate state officials regarding any steps necessary to
969 bring the books of account, accounting systems, financial
970 procedures, and reports into compliance with state requirements.

971 (f) Providing technical assistance to the local972 governmental entity or the district school board.

973 (g)1. Establishing a financial emergency board to oversee
974 the activities of the local governmental entity or the district
975 school board. If a financial emergency board is established for

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976 a local governmental entity, the Governor shall appoint board 977 members and select a chair. If a financial emergency board is 978 established for a district school board, the State Board of 979 Education shall appoint board members and select a chair. The 980 financial emergency board shall adopt such rules as are 981 necessary for conducting board business. The board may:

a. Make such reviews of records, reports, and assets of
the local governmental entity or the district school board as
are needed.

b. Consult with officials and auditors of the local
governmental entity or the district school board and the
appropriate state officials regarding any steps necessary to
bring the books of account, accounting systems, financial
procedures, and reports of the local governmental entity or the
district school board into compliance with state requirements.

991 c. Review the operations, management, efficiency,
992 productivity, and financing of functions and operations of the
993 local governmental entity or the district school board.

d. Consult with other governmental entities for the
consolidation of all administrative direction and support
services, including, but not limited to, services for asset
sales, economic and community development, building inspections,
parks and recreation, facilities management, engineering and
construction, insurance coverage, risk management, planning and
zoning, information systems, fleet management, and purchasing.

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2. The recommendations and reports made by the financial emergency board must be submitted to the Governor for local governmental entities or to the Commissioner of Education and the State Board of Education for district school boards for appropriate action.

(h) Requiring and approving a plan, to be prepared by officials of the local governmental entity or the district school board in consultation with the appropriate state officials, prescribing actions that will cause the local governmental entity or district school board to no longer be subject to this section. The plan must include, but need not be limited to:

1013 1. Provision for payment in full of obligations outlined 1014 in subsection (1), designated as priority items, which are 1015 currently due or will come due.

1016 2. Establishment of priority budgeting or zero-based1017 budgeting in order to eliminate items that are not affordable.

1018 3. The prohibition of a level of operations which can be 1019 sustained only with nonrecurring revenues.

1020 4. Provisions implementing the consolidation, sourcing, or 1021 discontinuance of all administrative direction and support 1022 services, including, but not limited to, services for asset 1023 sales, economic and community development, building inspections, 1024 parks and recreation, facilities management, engineering and 1025 construction, insurance coverage, risk management, planning and

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1026 zoning, information systems, fleet management, and purchasing. Subsection (2) of section 1002.455, Florida 1027 Section 24. 1028 Statutes, is amended to read: 1029 1002.455 Student eligibility for K-12 virtual 1030 instruction.-1031 (2) A student is eligible to participate in virtual 1032 instruction if: 1033 The student spent the prior school year in attendance (a) 1034 at a public school in the state and was enrolled and reported by 1035 the school district for funding during October and February for purposes of the Florida Education Finance Program surveys; 1036 1037 The student is a dependent child of a member of the (b) 1038 United States Armed Forces who was transferred within the last 1039 12 months to this state from another state or from a foreign country pursuant to a permanent change of station order; 1040 The student was enrolled during the prior school year 1041 (C) 1042 in a virtual instruction program under s. 1002.45 or a full-time 1043 Florida Virtual School program under s. 1002.37(9) (a) 1044 1002.37(8)(a); 1045 The student has a sibling who is currently enrolled in (d) 1046 a virtual instruction program and the sibling was enrolled in 1047 that program at the end of the prior school year; 1048 (e) The student is eligible to enter kindergarten or first 1049 grade; or The student is eligible to enter grades 2 through 5 1050 (f)

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1051	and is enrolled full-time in a school district virtual
1052	instruction program, virtual charter school, or the Florida
1053	Virtual School.
1054	Section 25. The Legislature finds that a proper and
1055	legitimate state purpose is served when internal controls are
1056	established to prevent and detect fraud, waste, and abuse and to
1057	safeguard and account for government funds and property.
1058	Therefore, the Legislature determines and declares that this act
1059	fulfills an important state interest.
1060	Section 26. This act shall take effect July 1, 2017.

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