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By the Committee on Education; and Senator Bean

581-02932-17 2017668c1 A bill to be entitled

An act relating to postsecondary distance education; creating s. 1000.35, F.S.; authorizing this state to participate in the State Authorization Reciprocity Agreement (SARA) for delivery of postsecondary distance education; providing definitions; establishing the Postsecondary Reciprocal Distance Education Coordinating Council within the Department of Education; requiring the Commission for Independent Education to provide administrative support for the council; providing membership and duties of the council; requiring the council to propose an annual fee schedule and collect fees from Florida SARA institutions; requiring the proposed fee schedule to be submitted to the State Board of Education for approval; providing for deposit of such fees into a specified trust fund; authorizing the council to revoke a Florida SARA institution's participation for noncompliance; authorizing such institution to withdraw from participation in the SARA after providing notice; exempting council decisions from the Administrative Procedure Act; providing that provisions relating to the jurisdiction of the commission are not superseded; requiring the state board to adopt rules; amending s. 1005.06, F.S.; providing that the commission does not have jurisdiction over certain non-Florida institutions participating in the SARA; amending s. 1005.31, F.S.; authorizing the solicitation of prospective students

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for enrollment in certain postsecondary educational institutions; providing a directive to the Division of Law Revision and Information; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 1000.35, Florida Statutes, is created to read:

1000.35 State Authorization Reciprocity Agreement.-

- (1) The purpose of this section is to authorize this state's participation in the State Authorization Reciprocity Agreement (SARA) as established by the Southern Regional Education Board (SREB) and the National Council for State Authorization Reciprocity Agreements (NC-SARA) relative to postsecondary distance education as defined in the SARA. All parties to the SARA must be willing to accept each other's authorization of accredited institutions to operate in their state to offer distance educational services beyond state boundaries.
 - (2) For purposes of this section, the term:
- (a) "Commission" means the Commission for Independent Education.
- (b) "Complaint" means a formal assertion in writing that a person, institution, state, agency, or other entity operating under the SARA has violated the terms of the SARA or the laws, standards, or regulations incorporated therein.
- (c) "Council" means the Postsecondary Reciprocal Distance
 Education Coordinating Council, which serves as the single

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portal entity designated by the state to administer the SARA and serves as the interstate point of contact for SARA-related questions, complaints, and other matters related to the SARA.

- (d) "Department" means the Department of Education.
- (e) "Florida SARA institution" means a postsecondary institution in this state approved by the council to participate in the SARA.
- (f) "Institution" means a public or private postsecondary degree-granting college or university that is accredited by a federally recognized accrediting body and that awards, at a minimum, associate-level degrees requiring at least 2 years of full-time equivalent college work.
- (g) "Member state" means a state, territory, or district within the United States that has been approved to participate in the SARA.
- (h) "Non-Florida SARA institution" means an institution approved by a member state other than this state to participate in the SARA.
 - (i) "SREB" means the Southern Regional Education Board.
- (j) "State Authorization Reciprocity Agreement" or "SARA" means the agreement that establishes reciprocity between member states that accept other member states' authorization of accredited institutions to operate in their states to offer distance educational services beyond state boundaries pursuant to the terms and conditions set forth in the agreement.
 - (k) "State board" means the State Board of Education.
- (3) The council is created within the department for the purpose of administering the SARA. The council shall consist of the Chancellor of the State University System, the Chancellor of

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the Florida College System, the Chancellor of the Division of Career and Adult Education, the executive director of the commission, and the president of the Independent Colleges and Universities of Florida. The commission shall provide administrative support for the council. The council shall:

- (a) Within 60 days after the effective date of this act, apply for this state to participate as a member of the SARA pursuant to the procedures established by the SREB;
- (b) Serve as the single portal entity for administration of the SARA;
- (c) Review and approve applications from institutions in this state to participate in the SARA and establish an appeals process for institutions that are not approved to participate in the SARA;
- (d) Ensure compliance by Florida SARA institutions with the terms and provisions of the SARA, including, but not limited to, accreditation and institutional quality, consumer information and protection, disclosure and reporting requirements, complaint mechanisms, and financial responsibility;
- (e) Comply with the terms and provisions of the SARA relating to any member state, Florida SARA institution, or non-Florida SARA institution;
- (f) Comply with the reporting requirements in the SARA and post all such reports on the council's website;
- (g) Consistent with the complaint resolution processes in the SARA, develop and administer a complaint resolution process to resolve SARA-related complaints after all complaint processes in place at a Florida SARA institution have been exhausted by the complainant;

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(h) Delegate any responsibilities, obligations, or authorities necessary for the administration of this state's participation in the SARA to the commission's staff; and

- (i) Recommend rules necessary to administer this section for adoption by the state board.
- (4) The council shall propose an annual fee schedule and collect fees from each Florida SARA institution. The fees shall be commensurate with the costs incurred by the council and commission to administer the SARA and shall be based on a graduated scale of institutional enrollment. The council shall propose an annual fee schedule to generate the amount of revenue necessary for its operations. The proposed fee schedule shall be submitted to the state board for approval. The department shall include the approved fee schedule in its legislative budget request which takes effect unless revised by the Legislature in the General Appropriations Act. All fees collected pursuant to this subsection shall be submitted through the department to the Chief Financial Officer for deposit into a separate account within the Institutional Assessment Trust Fund. Any fee authorized by the council is nonrefundable unless paid in error.
- (5) The council may revoke a Florida SARA institution's approval to participate in the SARA if the council determines such institution is not in compliance with the terms and provisions of the SARA.
- (6) A Florida SARA institution may withdraw from participation as a Florida SARA institution by submitting notice of its intent to withdraw to the council, which shall become effective at the beginning of the next academic term after receipt of such notice.

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(7) Decisions of the council are not subject to chapter 120.

- (8) This section does not supersede the requirements in chapter 1005 relating to postsecondary educational institutions under the jurisdiction of the commission.
- $\underline{\mbox{(9)}}$ The state board shall adopt rules to implement this section.

Section 2. Paragraph (h) is added to subsection (1) of section 1005.06, Florida Statutes, to read:

1005.06 Institutions not under the jurisdiction or purview of the commission.—

- (1) Except as otherwise provided in law, the following institutions are not under the jurisdiction or purview of the commission and are not required to obtain licensure:
- (h) Any non-Florida institution that has been approved by a member state to participate in the State Authorization

 Reciprocity Agreement (SARA), as those terms are defined in s.

 1000.35(2), if the degree programs that may be offered and the activities that may be conducted by such institution in this state are limited to the distance education degree programs and activities provided in and consistent with the terms and provisions of the SARA.

Section 3. Subsection (11) of section 1005.31, Florida Statutes, is amended to read:

1005.31 Licensure of institutions.-

(11) The commission shall establish minimum standards for the approval of agents. The commission may adopt rules to ensure that licensed agents meet these standards and uphold the intent of this chapter. An agent may not solicit prospective students

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in this state for enrollment in any independent postsecondary educational institution under the commission's purview or in any out-of-state independent postsecondary educational institution unless the agent has received a license as prescribed by the commission or solicits for a postsecondary educational institution that is not under the jurisdiction of the commission pursuant to s. 1005.06(1)(h).

Section 4. The Division of Law Revision and Information is directed to replace the phrase "the effective date of this act" wherever it occurs in this act with the date this act becomes a law.

Section 5. This act shall take effect upon becoming a law.