1 A bill to be entitled 2 An act relating to local government ethics reform; 3 amending s. 112.313, F.S.; providing that contractual 4 relationships held by business entities are deemed 5 held by public officers or employees in certain 6 situations; amending s. 112.3142, F.S.; requiring 7 certain ethics training for governing board members of 8 special districts and water management districts; 9 authorizing certain continuing education to satisfy 10 the ethics training requirement; deleting a 11 requirement that the Commission on Ethics adopt 12 certain rules relating to ethics training class course content; providing course content requirements; 13 14 encouraging training providers to seek accreditation; amending s. 112.3143, F.S.; prohibiting governing 15 board members of special districts or school districts 16 17 from voting in an official capacity on specified matters; prohibiting county, municipal, or other local 18 19 public officers or governing board members of special districts or school districts from participating in 20 21 specified matters; amending s. 112.3144, F.S.; requiring certain members of a municipality governing 22 23 body to file a full and public disclosure of financial 24 interests; providing disclosure requirements; amending 25 s. 112.3145, F.S.; providing disclosure requirements;

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providing applicability; amending s. 112.31455, F.S.; 26 applying provisions relating to collecting unpaid 27 28 fines for failing to file such disclosures to school 29 districts; amending s. 112.3148, F.S.; conforming 30 provisions to specified local government lobbyist 31 registration requirements effective October 1, 2018; 32 providing for the future removal of local government 33 authority to enact a rule or ordinance requiring lobbyists to register with the local government; 34 35 providing for the future repeal of s. 112.3261, F.S., relating to registration and reporting for lobbying 36 37 water management districts; creating s. 112.3262, F.S.; providing definitions; requiring the commission 38 39 to create the Local Government Lobbyist Registration System; requiring lobbyists to register with the 40 commission before lobbying governmental entities 41 42 effective a specified date; providing registration 43 requirements and fees; providing responsibilities of the lobbyist, governmental entity, commission, and 44 Governor; providing civil penalties; authorizing the 45 suspension of certain lobbyists; authorizing the 46 47 commission to adopt rules; requiring the commission to 48 provide advisory opinions for specified purposes; amending s. 218.32, F.S.; requiring the Department of 49 50 Financial Services to file an annual report with the

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Legislature and commission by a specified date; 51 52 declaring that the act fulfills an important state 53 interest; providing effective dates. 54 55 Be It Enacted by the Legislature of the State of Florida: 56 57 Section 1. Subsection (7) of section 112.313, Florida 58 Statutes, is amended to read: 112.313 Standards of conduct for public officers, 59 60 employees of agencies, and local government attorneys.-CONFLICTING EMPLOYMENT OR CONTRACTUAL RELATIONSHIP.-61 (7)62 A No public officer or employee of an agency may not (a) shall have or hold any employment or contractual relationship 63 64 with any business entity or any agency that which is subject to 65 the regulation of, or is doing business with, an agency of which 66 he or she is an officer or employee, excluding those 67 organizations and their officers who, when acting in their 68 official capacity, enter into or negotiate a collective 69 bargaining contract with the state or any municipality, county, 70 or other political subdivision of the state; and nor shall an 71 officer or employee of an agency may not have or hold any 72 employment or contractual relationship that will create a continuing or frequently recurring conflict between his or her 73 74 private interests and the performance of his or her public 75 duties or that would impede the full and faithful discharge of

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76 his or her public duties. For purposes of this subsection, if a 77 public officer or employee of an agency holds a material 78 interest in a business entity other than a publicly traded entity, or is an officer, a director, or a member who manages 79 80 such an entity, contractual relationships held by the business 81 entity are deemed to be held by the public officer or employee. 82 1. When the agency referred to is a that certain kind of 83 special tax district created by general or special law and is

limited specifically to constructing, maintaining, managing, and 84 85 financing improvements in the land area over which the agency has jurisdiction, or when the agency has been organized pursuant 86 87 to chapter 298, then employment with, or entering into a contractual relationship with, such a business entity by a 88 89 public officer or employee of such an agency is shall not be 90 prohibited by this subsection or be deemed a conflict per se. However, conduct by such officer or employee that is prohibited 91 92 by, or otherwise frustrates the intent of, this section must 93 shall be deemed a conflict of interest in violation of the 94 standards of conduct set forth by this section.

95 2. When the agency referred to is a legislative body and 96 the regulatory power over the business entity resides in another 97 agency, or when the regulatory power <u>that</u> which the legislative 98 body exercises over the business entity or agency is strictly 99 through the enactment of laws or ordinances, <del>then</del> employment or 100 a contractual relationship with such a business entity by a

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101 public officer or employee of a legislative body <u>is</u> shall not be 102 prohibited by this subsection or be deemed a conflict. 103 (b) This subsection <u>does</u> shall not prohibit a public 104 officer or employee from practicing in a particular profession 105 or occupation when such practice by persons holding such public 106 office or employment is required or permitted by law or 107 ordinance.

Section 2. Subsection (2) of section 112.3142, Florida
Statutes, is amended to read:

110 112.3142 Ethics training for specified constitutional 111 officers, and elected municipal officers, and members of a 112 governing board of a special district or water management 113 district.-

114 (2) (a) All constitutional officers must complete 4 hours 115 of ethics training each calendar year which addresses, at a minimum, s. 8, Art. II of the State Constitution, the Code of 116 117 Ethics for Public Officers and Employees, and the public records 118 and public meetings laws of this state. This requirement may be 119 satisfied by completion of a continuing legal education class or other continuing professional education class, seminar, or 120 121 presentation if the required subjects are covered.

(b) Beginning January 1, 2015, All elected municipal
officers must complete 4 hours of ethics training each calendar
year which addresses, at a minimum, s. 8, Art. II of the State
Constitution, the Code of Ethics for Public Officers and

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126	Employees, and the public records and public meetings laws of
127	this state. <del>This requirement may be satisfied by completion of a</del>
128	continuing legal education class or other continuing
129	professional education class, seminar, or presentation if the
130	required subjects are covered.
131	(c) Beginning January 1, 2018, all members of the
132	governing board of a special district or water management
133	district must complete 4 hours of ethics training each calendar
134	year which addresses, at a minimum, s. 8, Art. II of the State
135	Constitution, the Code of Ethics for Public Officers and
136	Employees, and the public records and public meetings laws of
137	this state.
138	(d) The requirements specified in paragraphs (a), (b), and
139	(c) may be satisfied by completion of a continuing legal
140	education class or other continuing professional education
141	class, seminar, or presentation if the required subjects are
142	covered.
143	(e) The commission shall adopt rules establishing minimum
144	Course content for the portion of an ethics training class which
145	addresses s. 8, Art. II of the State Constitution and the Code
146	of Ethics for Public Officers and Employees <u>must include one or</u>
147	more of the following:
148	1. Doing business with one's own agency;
149	2. Conflicting employment or contractual relationships;
150	3. Misuse of position;

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151	4. Disclosure or use of certain information;
152	5. Gifts and honoraria, including solicitation and
153	acceptance of gifts, and unauthorized compensation;
154	6. Post-officeholding restrictions;
155	7. Restrictions on the employment of relatives;
156	8. Voting conflicts if the officer is a member of a
157	collegial body and votes in his or her official capacity;
158	9. Financial disclosure requirements, including the
159	automatic fine and appeal process;
160	10. Commission procedures on ethics complaints and
161	referrals; and
162	11. The importance of and process for obtaining advisory
163	opinions rendered by the commission.
164	(f) Training providers are encouraged to seek
165	accreditation from any applicable licensing body for courses
166	offered pursuant to this subsection.
167	(g) (d) The Legislature intends that a constitutional
168	officer <u>,</u> <del>or</del> elected municipal officer <u>,</u> or member of the
169	governing board of a special district or water management
170	district who is required to complete ethics training pursuant to
171	this section receive the required training as close as possible
172	to the date that he or she assumes office. A constitutional
173	officer <u>,</u> <del>or</del> elected municipal officer <u>, or member of the</u>
174	governing board of a special district or water management
175	district assuming a new office or new term of office on or
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before March 31 must complete the annual training on or before December 31 of the year in which the term of office began. A constitutional officer, or elected municipal officer, or member of the governing board of a special district or water management district assuming a new office or new term of office after March 31 is not required to complete ethics training for the calendar year in which the term of office began.

Section 3. Subsections (3) and (4) of section 112.3143,Florida Statutes, are amended to read:

185

112.3143 Voting conflicts.-

(3) (a) A No county, municipal, or other local public 186 187 officer or governing board member of a special district or 188 school district may not shall vote in an official capacity upon 189 any measure which would inure to his or her special private gain 190 or loss; which he or she knows would inure to the special 191 private gain or loss of any principal by whom he or she is 192 retained or to the parent organization or subsidiary of a 193 corporate principal by which he or she is retained, other than 194 an agency as defined in s. 112.312(2); or which he or she knows 195 would inure to the special private gain or loss of a relative or 196 business associate of the public officer or board member. Such 197 public officer or board member shall, prior to the vote being taken, publicly state to the assembly the nature of the 198 officer's or member's interest in the matter from which he or 199 200 she is abstaining from voting and, within 15 days after the vote

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201 occurs, disclose the nature of his or her interest as a public 202 record in a memorandum filed with the person responsible for 203 recording the minutes of the meeting, who shall incorporate the 204 memorandum in the minutes.

(b) However, a commissioner of a community redevelopment agency created or designated pursuant to s. 163.356 or s. 163.357, or an officer of an independent special tax district elected on a one-acre, one-vote basis, is not prohibited from voting, when voting in said capacity.

210 (4) A county, municipal, other local public officer, governing board member of a special district or school district, 211 212 or No appointed public officer, may not shall participate in any matter which would inure to the officer's or member's special 213 214 private gain or loss; which the officer or member knows would 215 inure to the special private gain or loss of any principal by 216 whom he or she is retained or to the parent organization or 217 subsidiary of a corporate principal by which he or she is 218 retained; or which he or she knows would inure to the special 219 private gain or loss of a relative or business associate of the public officer or board member, without first disclosing the 220 221 nature of his or her interest in the matter.

(a) Such disclosure, indicating the nature of the
conflict, shall be made in a written memorandum filed with the
person responsible for recording the minutes of the meeting,
prior to the meeting in which consideration of the matter will

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take place, and shall be incorporated into the minutes. Any such memorandum shall become a public record upon filing, shall immediately be provided to the other members of the agency, and shall be read publicly at the next meeting held subsequent to the filing of this written memorandum.

231 In the event that disclosure has not been made prior (b) 232 to the meeting or that any conflict is unknown prior to the 233 meeting, the disclosure shall be made orally at the meeting when it becomes known that a conflict exists. A written memorandum 234 disclosing the nature of the conflict shall then be filed within 235 236 15 days after the oral disclosure with the person responsible 237 for recording the minutes of the meeting and shall be incorporated into the minutes of the meeting at which the oral 238 239 disclosure was made. Any such memorandum shall become a public 240 record upon filing, shall immediately be provided to the other 241 members of the agency, and shall be read publicly at the next 242 meeting held subsequent to the filing of this written 243 memorandum.

(c) For purposes of this subsection, the term
'participate'' means any attempt to influence the decision by
oral or written communication, whether made by the officer or
member or at the officer's or member's direction.

248 Section 4. Subsections (1) and (2) and paragraph (c) of 249 subsection (8) of section 112.3144, Florida Statutes, are 250 amended to read:

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251 112.3144 Full and public disclosure of financial 252 interests.-253 (1) (a) An officer or a member who is required by s. 8, 254 Art. II of the State Constitution to file a full and public 255 disclosure of his or her financial interests for any calendar or 256 fiscal year shall file that disclosure with the Florida 257 Commission on Ethics. Additionally, beginning January 1, 2015, 258 an officer who is required to complete annual ethics training pursuant to s. 112.3142 must certify on his or her full and 259 260 public disclosure of financial interests that he or she has 261 completed the required training. 262 (b) Each member of the governing body of a municipality 263 that had \$10 million or more in total revenue for the 3 264 consecutive fiscal years ending prior to the year the disclosure 265 covers shall file a full and public disclosure of financial 266 interests with the Commission on Ethics. Each member of the 267 governing body of such municipality shall continue to file a 268 full and public disclosure until the municipality has less than 269 \$10 million in total revenue for 3 consecutive fiscal years. For 270 purposes of this paragraph, the verified report that the 271 Department of Financial Services files with the Commission on 272 Ethics in accordance with s. 218.32(3) shall be the sole basis for determining whether a municipality has \$10 million or more 273 274 in total revenue, except that a municipality that has not had its annual financial report certified in accordance with s. 275

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276 218.32 on or before November 30 of the year in which it is due 277 shall be considered to have \$10 million or more in total revenue 278 for such year. If an uncertified report is subsequently 279 certified by the Department of Financial Services, the certified 280 report shall be used in any disclosure period beginning after 281 the report is certified. 282 (c) An officer or a member who is required to complete 283 annual ethics training pursuant to s. 112.3142 must certify on 284 his or her full and public disclosure of financial interests 285 that he or she has completed the required training. 286 Additionally, beginning January 1, 2018, an officer or a member 287 who is required to complete annual ethics training pursuant to 288 s. 112.3142 must provide the name of the training provider on 289 his or her full and public disclosure of financial interests. 290 An officer or a member  $\frac{1}{1}$  who is required, (2) 291 pursuant to s. 8, Art. II of the State Constitution, to file a 292 full and public disclosure of financial interests and who has filed a full and public disclosure of financial interests for 293 294 any calendar or fiscal year is shall not be required to file a 295 statement of financial interests pursuant to s. 112.3145(2) and 296 (3) for the same year or for any part thereof notwithstanding

297 any requirement of this part. If an incumbent in an elective 298 office has filed the full and public disclosure of financial 299 interests to qualify for election to the same office or if a 300 candidate for office holds another office subject to the annual

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filing requirement, the qualifying officer shall forward an 301 302 electronic copy of the full and public disclosure of financial 303 interests to the commission no later than July 1. The electronic 304 copy of the full and public disclosure of financial interests 305 satisfies the annual disclosure requirement of this section. A 306 candidate who does not qualify until after the annual full and public disclosure of financial interests has been filed pursuant 307 to this section shall file a copy of his or her disclosure with 308 309 the officer before whom he or she qualifies.

(8)

310

For purposes of this section, an error or omission is 311 (C) 312 immaterial, inconsequential, or de minimis if the original 313 filing provided sufficient information for the public to 314 identify potential conflicts of interest. However, failure to 315 certify completion of annual ethics training required under s. 316 112.3142 or provide the name of the training provider does not 317 constitute an immaterial, inconsequential, or de minimis error 318 or omission.

319 Section 5. Subsection (4) and paragraph (c) of subsection 320 (10) of section 112.3145, Florida Statutes, are amended to read:

321 112.3145 Disclosure of financial interests and clients
 322 represented before agencies.-

323 (4) Beginning January 1, 2015, an officer who is required
324 to complete annual ethics training pursuant to s. 112.3142 must
325 certify on his or her statement of financial interests that he

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326 or she has completed the required training. Beginning January 1, 2018, an officer or a member who is required to complete annual 327 328 ethics training pursuant to s. 112.3142 must provide the name of 329 the training provider on his or her statement of financial 330 interests. 331 (10)332 (c) For purposes of this section, an error or omission is 333 immaterial, inconsequential, or de minimis if the original filing provided sufficient information for the public to 334 identify potential conflicts of interest. However, failure to 335 336 certify completion of annual ethics training required under s. 337 112.3142 or provide the name of the training provider does not 338 constitute an immaterial, inconsequential, or de minimis error 339 or omission. 340 Section 6. The amendments made to ss. 112.3144 and 341 112.3145, Florida Statutes, by this act apply to disclosures 342 filed for the 2017 calendar year and all subsequent calendar 343 years. Section 7. Subsection (1) of section 112.31455, Florida 344 345 Statutes, is amended to read: 346 112.31455 Collection methods for unpaid automatic fines 347 for failure to timely file disclosure of financial interests.-Before referring any unpaid fine accrued pursuant to 348 (1)349 s. 112.3144(5) or s. 112.3145(7) to the Department of Financial Services, the commission shall attempt to determine whether the 350

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individual owing such a fine is a current public officer or current public employee. If so, the commission may notify the Chief Financial Officer or the governing body of the appropriate county, municipality, <u>school district</u>, or special district of the total amount of any fine owed to the commission by such individual.

(a) After receipt and verification of the notice from the
commission, the Chief Financial Officer or the governing body of
the county, municipality, <u>school district</u>, or special district
shall begin withholding the lesser of 10 percent or the maximum
amount allowed under federal law from any salary-related
payment. The withheld payments shall be remitted to the
commission until the fine is satisfied.

(b) The Chief Financial Officer or the governing body of
the county, municipality, <u>school district</u>, or special district
may retain an amount of each withheld payment, as provided in s.
77.0305, to cover the administrative costs incurred under this
section.

369 Section 8. Effective October 1, 2018, paragraph (b) of 370 subsection (2) of section 112.3148, Florida Statutes, is amended 371 to read:

372 112.3148 Reporting and prohibited receipt of gifts by 373 individuals filing full or limited public disclosure of 374 financial interests and by procurement employees.-

375 (2) As used in this section:

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376 (b)1. "Lobbyist" means any natural person who, for 377 compensation, seeks, or sought during the preceding 12 months, 378 to influence the governmental decisionmaking of a reporting 379 individual or procurement employee or his or her agency or 380 seeks, or sought during the preceding 12 months, to encourage 381 the passage, defeat, or modification of any proposal or 382 recommendation by the reporting individual or procurement 383 employee or his or her agency. 384 2. With respect to an agency that is a governmental entity 385 as defined in s. 112.3262 has established by rule, ordinance, or 386 law a registration process for persons seeking to influence 387 decisionmaking or to encourage the passage, defeat, or 388 modification of any proposal or recommendation by such agency or 389 an employee or official of the agency, the term "lobbyist" 390 includes only a person who is required to be registered as a 391 lobbyist in accordance with s. 112.3262 such rule, ordinance, or 392 law or who was during the preceding 12 months required to be registered as a lobbyist in accordance with such rule, 393 394 ordinance, or law. At a minimum, such a registration system must 395 require the registration of, or must designate, persons as 396 "lobbyists" who engage in the same activities as require registration to lobby the Legislature pursuant to s. 11.045. 397 Section 9. Effective October 1, 2018, section 112.3261, 398 Florida Statutes, is repealed. 399 400 Section 10. Section 112.3262, Florida Statutes, is created

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401 to read:

402 112.3262 Lobbying before governmental entities.-403 (1) As used in this section, the term: 404 "Governmental entity" or "entity" means a water (a) 405 management district created in s. 373.069 and operating under 406 the authority of chapter 373, a hospital district, a children's 407 services district, an expressway authority as the term "authority" is defined in s. 348.0002, a port authority as 408 409 defined in s. 315.02, a county, a municipality, a school 410 district, or a special district. 411 (b) "Lobbying" means seeking, on behalf of another person, 412 to influence a governmental entity with respect to a decision of 413 the entity in an area of policy or procurement or an attempt to 414 obtain the goodwill of an official or employee of a governmental 415 entity. The term does not include representing a client in any 416 stage of applying for or seeking approval of an application for 417 a license, permit, or waiver of a regulation or other 418 administrative action, or opposition to such action, provided 419 such action does not require legislative discretion and is 420 subject to judicial review by petitioning for writ of 421 certiorari. (c) "Lobbyist" means a person who is employed and receives 422 423 payment, or who contracts for economic consideration, for the 424 purpose of lobbying, or a person who is principally employed for 425 governmental affairs by another person or governmental entity to

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426	lobby on behalf of such person or governmental entity. The term
427	does not include a person who:
428	1. Represents a client in a judicial proceeding or in a
429	formal administrative proceeding before a governmental entity.
430	2. Is an officer or employee of an agency acting in the
431	normal course of his or her duties.
432	3. Consults under contract with the governmental entity
433	and communicates with the entity's governing body or governing
434	body employee regarding issues related to the scope of services
435	in his or her contract.
436	4. Is an employee, officer, or board member of a
437	homeowners' association, condominium association, or
438	neighborhood association when addressing, in his or her capacity
439	as an employee, officer, or board member of such association, an
440	issue impacting the association or its members.
441	5. Is a confidential informant who is providing, or wishes
442	to provide, confidential information to be used for law
443	enforcement purposes.
444	6. Is an expert witness who is retained or employed by an
445	employer, a principal, or a client to provide only scientific,
446	technical, or other specialized information provided in agenda
447	materials or testimony only in public hearings, provided the
448	expert identifies such employer, principal, or client at such
449	hearing.
450	7. Seeks to procure a contract which is less than \$20,000
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or a contract pursuant s. 287.056.

451

eaning as in s. 112

(d) "Principal" has the same meaning as in s. 112.3215.
(e) "Principally employed for governmental affairs" means
that one of the employee's principal or most significant
responsibilities to the employer is overseeing the employer's
various governmental relationships or representing the employer
in its contacts made with an officer or employee of a
governmental entity.
(2) The Commission on Ethics shall create the Local
Government Lobbyist Registration System to register lobbyists
who wish to lobby governmental entities in accordance with this
section. Beginning October 1, 2018, any governmental entity rule
or ordinance that requires lobbyist registration is preempted
and replaced by the registration system established by this
section. However, in accordance with s. 112.326, a governmental
entity may adopt a rule or ordinance to regulate lobbyist
conduct and may require compensation reporting, disclosure of
contacts made with an officer or employee of a governmental
entity, or any other activity related to lobbyist conduct, other
than registration. No governmental entity may charge any fee for
registration of lobbyists and principals and no other fee may be
charged in the enforcement of lobbyist regulation except as may
be reasonable and necessary to cover the cost of such
enforcement.
(3) Beginning October 1, 2018, a person may not lobby a
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476	governmental entity until such person has electronically
477	registered as a lobbyist with the commission. Such initial
478	registration shall be due upon being retained to lobby and is
479	renewable annually on the anniversary of the lobbyist's
480	registration or in the month of the lobbyist's birth as selected
481	by the lobbyist at the time of registration. The commission
482	shall request authorization from the principal using the
483	principal's name, business address, e-mail address, and
484	telephone number to confirm that the registrant is authorized to
485	represent the principal. The principal or principal's
486	representative shall identify and designate its main business
487	pursuant to the North American Industry Classification System
488	(NAICS) six digit numerical code that most accurately describes
489	its main business. Registration is incomplete until the
490	commission receives the principal's authorization and the
491	registration fee. Any changes to the information required by
492	this subsection must be disclosed within 15 days by the lobbyist
493	updating his or her registration. The commission may require
494	separate registration submissions for each county and multi-
495	county governmental entity, but each submission may include,
496	without an additional fee, any governmental entity in the county
497	for which the submission is made. A person required to register
498	as a lobbyist under this subsection must register through the
499	electronic system and must attest to the following:
500	(a) Full legal name, birth month, e-mail address,
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501 telephone number, and business address. 502 Name, e-mail address, telephone number, and business (b) 503 address of each principal. 504 (c) Name of each governmental entity lobbied or intended 505 to be lobbied on behalf of the principal. 506 (d) Any direct or indirect business association, 507 partnership, or financial relationship with an official or 508 employee of a governmental entity lobbied or intended to be 509 lobbied on behalf of the principal. (4) The annual lobbyist registration fee shall be 510 511 established by the commission by rule, not to exceed \$20 for 512 each principal represented for one county and governmental 513 entities therein or one multi-county governmental entity and not 514 to exceed \$5 for each additional county and governmental 515 entities therein or each multi-county governmental entity. 516 (5) The commission shall publish a lobbyist directory of 517 all lobbyist registrations on the Internet. 518 A lobbyist shall promptly provide a written statement (6) 519 to the commission canceling the designation of a principal in 520 his or her registration upon termination of such representation. 521 The commission may cancel a lobbyist's designation of a 522 principal upon the principal's notification that the lobbyist is 523 no longer authorized to represent the principal. A governmental entity must use reasonable efforts to 524 (7) 525 ascertain whether a lobbyist has registered pursuant to this

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526	section. A governmental entity may not knowingly authorize an
527	unregistered lobbyist to lobby the entity.
528	(8)(a) Except as provided in subsection (9), the
529	commission shall investigate every sworn complaint that is filed
530	with it alleging that a person covered by this section has
531	failed to register or has knowingly submitted false information
532	in any registration required in this section.
533	(b) If the commission finds no probable cause to believe
534	that a violation of this section occurred, it shall dismiss the
535	complaint and send a copy of the complaint, findings, and
536	summary to the complainant and the alleged violator. If the
537	commission finds probable cause to believe that a violation
538	occurred, it shall report the results of its investigation to
539	the Governor and send a copy of the report to the alleged
540	violator by certified mail. Upon request submitted to the
541	Governor in writing, any person whom the commission finds
542	probable cause to believe has violated any provision of this
543	section shall be entitled to a public hearing. Such person shall
544	be deemed to have waived the right to a public hearing if the
545	request is not received within 14 days following the mailing of
546	the copy of the report. However, the Governor may require a
547	public hearing and may conduct such further investigation as he
548	or she deems necessary.
549	(c) If the Governor finds that a violation occurred, he or
550	she may reprimand the violator, censure the violator, or asses a
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551	civil penalty against the violator in accordance with this
552	section.
553	(d) Upon discovery of a violation of this section, a
554	governmental entity or any person may file a sworn complaint
555	with the commission.
556	(9)(a) Upon a first complaint to the commission alleging a
557	violation of subsection (3) against a lobbyist, or upon any
558	complaint against a lobbyist received before January 1, 2020,
559	the commission shall, within 30 days after receipt of the
560	complaint, issue a warning letter to the lobbyist directing him
561	or her to consult the obligations of lobbyists under this
562	section and then dismiss the complaint.
563	(b) On or after January 1, 2020, notwithstanding the civil
564	penalties in s. 112.317, a lobbyist found by the commission to
565	have violated subsection (3) is subject to:
566	1. For a first violation, a civil penalty not to exceed
567	<u>\$500.</u>
568	2. For a second or subsequent violation committed within
569	12 months after the Governor determines that a first violation
570	has been committed, a civil penalty of at least \$200 but not
571	more than \$1000 or a 1-year suspension from lobbying any
572	governmental entity associated with the violation. A
573	governmental entity may impose additional civil penalties not to
574	exceed \$500 per violation, and, notwithstanding paragraph (c),
575	may suspend the lobbyist from lobbying the governmental entity

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576	and its agencies on behalf of any principal for up to 2 years.
577	(c) The civil penalties and suspensions provided in this
578	subsection shall be applied on a per principal basis with
579	suspensions affecting only those principals for whom
580	unregistered lobbying occurred.
581	(10) By January 1, 2018, a governmental entity's governing
582	body, or the entity's designee, shall notify the commission of
583	any ordinance or rule that imposes additional or more stringent
584	obligations with respect to lobbyist compensation reporting, or
585	other conduct, and shall forward to the commission a copy of any
586	associated form that has been established to facilitate
587	compliance with such ordinance or rule. Beginning January 1,
588	2019, each governmental entity is encouraged to conform its
589	registration system, if any, to accommodate regular digital
590	distribution of registration data from the commission so that
591	initial registration of a lobbyist pursuant to subsection (3) is
592	accomplished without having to supply the lobbyist and principal
593	information to more than one registration system. The commission
594	shall cooperate to the extent reasonably practicable to assure
595	such coordination of information.
596	(11) The commission may adopt rules to establish
597	procedures to administer the Local Government Lobbyist
598	Registration System, including the staggering of registration
599	renewal dates based on the anniversary of the lobbyist's
600	registration or the month of the lobbyist's birth as selected by
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601 the lobbyist at the time of registration, the adoption of forms, 602 the method of registering specific entities lobbied, the 603 exchange of information with local governmental entities, and 604 the establishment of fees authorized in this section. 605 (12) A person, when in doubt about the applicability and 606 interpretation of this section, may submit in writing to the 607 commission the facts of the situation with a request for an 608 advisory opinion to establish a standard of duty. An advisory 609 opinion shall be rendered by the commission and, until amended 610 or revoked, is binding on the conduct of the person who sought 611 the opinion, unless material facts were omitted or misstated in 612 the request. Section 11. Subsection (3) of section 218.32, Florida 613 614 Statutes, is renumbered as subsection (4), and a new subsection 615 (3) is added to that section to read: 616 218.32 Annual financial reports; local governmental 617 entities.-618 (3) The department shall annually by December 1 file a 619 verified report with the Legislature and the Commission on 620 Ethics showing the total revenues for each municipality in each 621 of the 3 prior fiscal years and whether the municipality timely 622 filed its annual financial report in accordance with this 623 section. The report shall also indicate each municipality that 624 does not have a certified annual financial report in each such 625 year.

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CODING: Words stricken are deletions; words underlined are additions.

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626	Section 12. The Legislature finds that a proper and
627	legitimate state purpose is served when mechanisms are
628	established to secure and sustain the public's trust in public
629	officers and employees. Therefore, the Legislature determines
630	and declares that this act fulfills an important state interest.
631	Section 13. Except as otherwise expressly provided in this
632	act, this act shall take effect July 1, 2017.

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