

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/CS/HB 73 Transportation Facility Designations

SPONSOR(S): Transportation & Tourism Appropriations Subcommittee, Transportation & Infrastructure Subcommittee, Beshears and others

TIED BILLS: **IDEN./SIM. BILLS:**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Transportation & Infrastructure Subcommittee	14 Y, 0 N, As CS	Johnson	Vickers
2) Transportation & Tourism Appropriations Subcommittee	15 Y, 0 N, As CS	Davis	Davis
3) Government Accountability Committee			

SUMMARY ANALYSIS

State law provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities, nor does the law require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone system listings.

The bill creates the following honorary designations for the state's transportation facilities:

- SP4 Clifford Millender Memorial Highway in Franklin County.
- Joe C. Peavy Memorial Highway in Madison County.
- Historic Suwannee River Scenic Parkway in Hamilton and Suwannee Counties.
- Deputy Sheriff Atticus Haygood Ellzey Memorial Highway in Levy County.
- Robert L. Shevin Memorial Highway in Miami-Dade County.
- Warren E. "Charley" and Shirley Brown Memorial Highway in Okaloosa and Santa Rosa Counties.
- Joe Anderson, Jr., Memorial Highway in Dixie County.
- Deputy First Class Norman Lewis Memorial Highway in Orange County.
- Lieutenant Debra Clayton Memorial Highway in Orange County.
- Brigadier General Thomas "Mark" Stogsdill Memorial Overpass in Okaloosa County.
- Reverend Kenneth C. Crossman Bridge in Orange County.
- Wilbur Barry Highway in Escambia County.

The bill directs the Department of Transportation (DOT) to erect suitable markers for each of the above designations.

DOT estimates a \$12,000 negative fiscal impact to the State Transportation Trust Fund associated with erecting the suitable markers for the above designations. The cost can be absorbed within existing department resources.

The bill has an effective date of July 1, 2017.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The statute requires DOT to place a marker at each termini or intersection of an identified road or bridge, and to erect other markers it deems appropriate for the transportation facility. The statute also provides that a city or county must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

Proposed Changes

The bill creates the following honorary transportation facility designations.

Subsection 1 designates that portion of U.S. 98/S.R.30 between Ryan Drive/W. 11th Street and N.E./S.E. 12th Street in Franklin County as “SP4 Clifford Millender Memorial Highway.”

Specialist Fourth Class Robert Clifford Millender was killed on active duty during the Vietnam War on February, 14 1970. He was a recipient of the National Defense Service Medal, Vietnam Campaign Medal, Vietnam Service Medal, and the Purple Heart.

Subsection 2 designates that portion of S.R. 53 between U.S. 90/S.R. 10 and the Georgia State Line in Madison County as “Joe C. Peavy Memorial Highway.”

Joe C. Peavy served as the Sheriff of Madison County from 1973 until his retirement in 2000. During his tenure, he was elected and served in various leadership positions in the Florida Sheriffs Association, rising to “Dean of Sheriffs” for the State of Florida in 1989. He was also involved in various community organizations. He passed away on November 19, 2016.

Subsection 3 designates that portion of U.S. 129/S.R. 51 between I-75 in Hamilton County and I-10 in Suwannee County as the “Historic Suwannee River Scenic Parkway.”

The designation of the Historic Suwannee River Scenic Parkway is intended to promote tourism of the area around the Historic Suwannee River.

Subsection 4 designates that portion of U.S. 19/98/S.R. 55 between N. Otter Creek Avenue and S.E. 1st Avenue in Levy County as “Deputy Sheriff Atticus Haygood Ellzey Memorial Highway.”

Deputy Sheriff Atticus Haygood Ellzey served with the Levy County Sheriff’s Department. He was killed in the line of duty on January 28, 1945.

Subsection 5 designates that portion of Miami Avenue, between N.E. 5th Street and S.E. 7th Street in Miami Dade County as Robert L. Shevin Memorial Highway.

Robert L. Shevin had an extensive record of public service in Florida. He is only one of two men in the twentieth century to serve in all three branches of Florida Government. He served in the Florida Senate, Florida House of Representatives, as Florida’s Attorney General and on the state’s Third District Court of Appeal. He passed away July 11, 2005.

Section 6 designates that portion of U.S. 98/S.R. 30 between Rosewood Drive in Okaloosa County and Sunrise Drive in Santa Rosa County as “Warren E. ‘Charlie’ and Shirley Brown Memorial Highway.”

Warren E. ‘Charlie’ and Shirley Brown were active in the Santa Rosa County Community. Their involvement included being boosters for the area’s military bases and missions, the Navarre Beach Area Chamber of Commerce as well as numerous other boards and commissions. Charlie Brown passed away on January 14, 2011 and Shirley Brown passed away on December 23, 2016.

This highway was previously designated only to Mr. Brown and the bill adds Mrs. Brown to the designation.

Section 7 designates that portion of S.R. 349 between the Lafayette County Line and U.S. 98/S.R. 55 in Dixie County as “Joe Anderson, Jr., Memorial Highway.”

Joe Anderson, Jr. founded what is now known as Anderson Columbia, Co., which is a major highway infrastructure construction company. In 1999, he was elected to the Florida Transportation Builders Hall of Fame. He passed away on November 29, 2016.

Section 8 designates that portion of C.R. 431/Pine Hills Road between Silver Star Road and S.R. 50 in Orange County as “Deputy First Class Norman Lewis Memorial Highway.”

Deputy First Class Norman Lewis played football at the University of Central Florida. Following graduation he became an Orange County Sheriff’s Deputy. He passed away in the line of duty on January 9, 2017.

Section 9 designates that portion of S.R. 438 between John Young Parkway and Pine Hills Road in Orange County as “Lieutenant Debra Clayton Memorial Highway.”

Lieutenant Debra Clayton attended Valencia Community College and the University of Central Florida. Beginning in 1999, she served with the Orlando Police Department. She was killed in the line of duty on January 9, 2017.

Subsection 10 designates Bridge number 570175 on State Road 85 over 77th Special Forces Way in Okaloosa County as “Brigadier General Thomas “Mark” Stogsdill Memorial Overpass.”

Brigadier General Thomas “Mark” Stogsdill was the former commander of the 919th Special Operations Wing at Duke Field. He was also involved in a variety of military-related charities in the Okaloosa County area. He passed away in July 2016.

Section 11 designates SunRail Bridge number 750255 over U.S. 17-92/S.R. 15 in Orange County as “Reverend Kenneth C. Crossman Bridge.”

Reverend Ken Crossman founded and served as executive director of Specialized Urban Ministries in Broward County and started many outreach programs before serving in churches in Orlando, Melbourne, West Palm Beach, Jacksonville, Casselberry and Deltona, Florida. After retiring he helped establish Bridge Builders in Winter Park, Florida. Ken Crossman passed away on September 4, 2004.

Section 12 designates that portion of U.S. 29/Pensacola Boulevard between W Street and Marcus Pointe Boulevard/Stumpfield Road as “Wilbur Barry Highway.”

Wilbur Barry was an All-State football player for Bradford County High School, a graduate of the University of Florida, and served as a member of the Army National Guard. He was a community supporter and restaurateur, opening Smokey’s Real Pit Bar-B-Que in 1978. He passed away on April 19, 2016.

The bill directs DOT to erect suitable markers for each of the above designations.

B. SECTION DIRECTORY:

Section 1 creates honorary transportation facility designations and directs DOT to erect suitable markers.

Section 2 provides an effective date of July 1, 2017.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

DOT estimates a cost of \$1,000 per designation for the appropriate markers, which provides for two signs per designation at \$500 per sign. Therefore, the bill has an estimate negative fiscal impact to DOT of \$12,000. This cost can be absorbed within existing DOT resources.¹

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to affect county or municipal government.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

¹ DOT HB 73 Bill Analysis.
STORAGE NAME: h0073c.TTA
DATE: 2/24/2017

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On February 8, 2017, the Transportation & Infrastructure Subcommittee adopted one amendment and reported the bill favorably as a committee substitute. The amendment:

- Changed the Joe C. Peavy designation to a memorial highway; and
- Created the following new designations:
 - Historic Suwannee River Scenic Parkway.
 - Deputy Sheriff Atticus Haygood Ellzey Memorial Highway.
 - Robert L. Shevin Memorial Highway.
 - Warren E. “Charlie” and Shirley Brown Memorial Highway.
 - Joe Anderson, Jr., Memorial Highway.
 - Deputy First Class Norman Lewis Memorial Highway.
 - Lieutenant Debra Clayton Memorial Highway.
 - Brigadier General Thomas “Mark” Stogsdill Memorial Highway.

On February 22, 2017, the Transportation & Tourism Appropriations Subcommittee adopted one amendment and reported the bill favorably as a committee substitute. The amendment created the following new designations:

- Reverend Kenneth C. Crossman Bridge.
- Wilbur Barry Highway.

This bill analysis is written to the committee substitute.