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Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on Pre-K - 12 Education)

A bill to be entitled

2 An act relating to the Florida Endowment for 3 Vocational Rehabilitation; amending s. 413.615, F.S.; 4 requiring the Florida Endowment Foundation for 5 Vocational Rehabilitation to maintain separate 6 accounts for certain funds received from state sources 7 and public or private sources; establishing 8 restrictions regarding administrative costs of the 9 foundation; requiring the foundation to publish 10 specified information on its website; requiring that 11 funds allocated for research, advertising, or consulting be subject to a competitive solicitation 12 13 process; prohibiting use of state funds to fund 14 certain events; extending the date for future review 15 and repeal of provisions governing the Florida 16 Endowment for Vocational Rehabilitation; providing an 17 effective date.

19 Be It Enacted by the Legislature of the State of Florida:

21 Section 1. Section 1. Section 413.615, Florida Statutes, 22 is amended to read:

413.615 Florida Endowment for Vocational Rehabilitation.(1) SHORT TITLE.-This section may be cited as the "Florida
Endowment for Vocational Rehabilitation Act."

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(2) DEFINITIONS.-For the purposes of this section:

(a) "Board" means the board of directors of the Florida

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28 Endowment Foundation for Vocational Rehabilitation.

(b) "Endowment fund" means an account established within the Florida Endowment Foundation for Vocational Rehabilitation to provide a continuing and growing source of revenue for vocational rehabilitation efforts.

33 (c) "Foundation" means the Florida Endowment Foundation for34 Vocational Rehabilitation.

35 (d) "Operating account" means an account established under 36 paragraph (4)(d) to carry out the purposes provided in 37 subsection (10).

(3) LEGISLATIVE INTENT.-The Legislature recognizes that it is in the best interest of the citizens of this state that citizens with disabilities be afforded a fair opportunity to become self-supporting, productive members of society. However, there is a critical need for significant additional funding to achieve this goal. Accordingly, the Legislature further finds and declares that:

(a) With skilled evaluation procedures and proper
rehabilitative treatment, plus employment, training, and
supportive services consistent with the needs of the individual,
persons who are disabled can assume the activities of daily
living and join their communities with dignity and independence.

50 (b) The purpose of this section is to broaden the 51 participation and funding potential for further significant 52 support for the rehabilitation of Florida citizens who are 53 disabled.

(c) It is appropriate to encourage individual and corporate
support and involvement, as well as state support and
involvement, to promote employment opportunities for disabled

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57 citizens.

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(4) REVENUE FOR THE ENDOWMENT FUND.-

(a) The endowment fund of the Florida Endowment for Vocational Rehabilitation is created as a long-term, stable, and growing source of revenue to be administered, in accordance with rules promulgated by the division, by the foundation as a direct-support organization of the division.

(b) The principal of the endowment fund shall derive from
the deposits made pursuant to s. 318.21(2)(e), together with any
legislative appropriations which may be made to the endowment,
and such bequests, gifts, grants, and donations as may be
solicited for such purpose by the foundation from public or
private sources.

70 (c) All funds remitted to the Department of Revenue 71 pursuant to s. 318.21(2)(e) and (5) shall be transmitted monthly 72 to the foundation for use as provided in subsection (10). All 73 remaining liquid balances of funds held for investment and 74 reinvestment by the State Board of Administration for the 75 endowment fund on the effective date of this act shall be 76 transmitted to the foundation within 60 days for use as provided 77 in subsection (10).

(d) The board of directors of the foundation shall establish the operating account and shall deposit therein the moneys transmitted pursuant to paragraph (c). Moneys in the operating account shall be available to carry out the purposes of subsection (10).

83 (e) Funds received from state sources shall be accounted 84 for separately from bequests, gifts, grants, and donations that 85 may be solicited for such purposes by the foundation from public

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86 <u>or private sources. Earnings on funds received from state</u> 87 <u>sources and funds received from public or private sources shall</u> 88 <u>be accounted for separately.</u>

89 (5) THE FLORIDA ENDOWMENT FOUNDATION FOR VOCATIONAL REHABILITATION.-The Florida Endowment Foundation for Vocational 90 91 Rehabilitation is hereby created as a direct-support 92 organization of the Division of Vocational Rehabilitation, to 93 encourage public and private support to enhance vocational 94 rehabilitation and employment of citizens who are disabled. As a 95 direct-support organization, the foundation shall operate under 96 contract with the division and shall:

97 (a) Be a Florida corporation not for profit incorporated
98 under the provisions of chapter 617 and approved by the
99 Department of State.

(b) Be organized and operated exclusively to raise funds; to submit requests and receive grants from the Federal Government, the state, private foundations, and individuals; to receive, hold, and administer property; and to make expenditures to or for the benefit of the rehabilitation programs approved by the board of directors of the foundation.

106 (c) Be approved by the division to be operating for the107 benefit and best interest of the state.

108 (6) DIRECT-SUPPORT ORGANIZATION CONTRACT.—The contract109 between the foundation and the division shall provide for:

(a) Approval of the articles of incorporation of thefoundation by the division.

(b) Governance of the foundation by a board of directors appointed by the Governor.

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(c) Submission of an annual budget of the foundation for

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115 approval by the division.

(d) Certification by the division, after an annual financial and performance review, that the foundation is operating in compliance with the terms of the contract and the rules of the division, and in a manner consistent with the goals of the Legislature in providing assistance to disabled citizens.

121 (e) The release and conditions of the expenditure of any122 state revenues.

(f) The reversion to the state of moneys in the foundation and in any other funds and accounts held in trust by the foundation if the contract is terminated.

(g) The fiscal year of the foundation, to begin on July 1and end on June 30 of each year.

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(7) CONFIDENTIALITY.-

129 (a) The identity of a donor or prospective donor to the 130 Florida Endowment Foundation for Vocational Rehabilitation who 131 desires to remain anonymous and all information identifying such donor or prospective donor are confidential and exempt from the 132 133 provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution. Portions of meetings of the Florida Endowment 134 135 Foundation for Vocational Rehabilitation during which the 136 identity of donors or prospective donors is discussed are exempt from the provisions of s. 286.011 and s. 24(b), Art. I of the 137 State Constitution. 138

(b) Records relating to clients of or applicants to the Division of Vocational Rehabilitation that come into the possession of the foundation and that are confidential by other provisions of law are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State

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144 Constitution, and may not be released by the foundation. 145 Portions of meetings of the Florida Endowment Foundation for 146 Vocational Rehabilitation during which the identities of such 147 clients of or applicants to the Division of Vocational 148 Rehabilitation are discussed are exempt from the provisions of 149 s. 286.011 and s. 24(b), Art. I of the State Constitution.

(8) BOARD OF DIRECTORS.—The foundation shall beadministered by a board of directors, as follows:

(a) Membership.—The board of directors shall consist of nine members who have an interest in service to persons with disabilities and who:

155 1. Have skills in foundation work or other fundraising 156 activities, financial consulting, or investment banking or other 157 related experience; or

158 2. Have experience in policymaking or management-level 159 positions or have otherwise distinguished themselves in the 160 field of business, industry, or rehabilitation.

162 Disabled individuals who meet the above criteria shall be given 163 special consideration for appointment.

164 (b) Appointment.—The board members shall be appointed by 165 the Governor.

166 (c) Terms.-Board members shall serve for 3-year terms or 167 until resignation or removal for cause.

(d) Filling of vacancies.—In the event of a vacancy on the board caused by other than the expiration of a term, a new member shall be appointed.

(e) Removal for cause.—Each member is accountable to the
Governor for the proper performance of the duties of office. The

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Governor may remove any member from office for malfeasance, misfeasance, neglect of duty, incompetence, or permanent inability to perform official duties or for pleading nolo contendere to, or being found guilty of, a crime.

(9) ORGANIZATION, POWERS, AND DUTIES.-Within the limits
 prescribed in this section or by rule of the division:

(a) Upon appointment, the board shall meet and organize.
Thereafter, the board shall hold such meetings as are necessary
to implement the provisions of this section and shall conduct
its business in accordance with rules promulgated by the
division.

(b) The board may solicit and receive bequests, gifts,
grants, donations, goods, and services. Where gifts are
restricted as to purpose, they may be used only for the purpose
or purposes stated by the donor. The board may transmit monetary
gifts to the State Board of Administration for deposit in the
endowment fund principal.

(c) The board may enter into contracts with the Federal
Government, state or local agencies, private entities, or
individuals to carry out the purposes of this section.

(d) The board may identify, initiate, and fund new and creative programs to carry out the purposes of this section, utilizing existing organizations, associations, and agencies to carry out such rehabilitation programs and purposes wherever possible.

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(e) The board may make gifts or grants:

To the State of Florida or any political subdivision
 thereof, or any public agency of state or local government.
 To a corporation, trust, association, or foundation



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202 organized and operated exclusively for charitable, educational, 203 or scientific purposes.

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3. To any citizen who has a documented disability.

4. To the division for purposes of program recognition and marketing, public relations and education, professional development, and technical assistance and workshops for grant applicants and recipients, the business community, and individuals with disabilities or recognized groups organized on their behalf.

(f) The board may advertise and solicit applications for funding and shall evaluate applications and program proposals submitted thereto. Funding shall be awarded only where the evaluation is positive and the proposal meets both the guidelines for use established in subsection (10) and such evaluation criteria as the division may prescribe by rule.

(g) The board shall monitor, review, and annually evaluate funded programs to determine whether funding should be continued, terminated, reduced, or increased.

(h) The board shall establish an operating account asprovided in paragraph (4)(d).

(i) The board may take such additional actions, including
the hiring of necessary staff, as are deemed necessary and
appropriate to administer this section, subject to rules of the
division.

(j) Administrative costs shall be kept to the minimum necessary for the efficient and effective administration of the foundation and are limited to 15 percent of total estimated expenditures in any calendar year. Administrative costs include nonprogram costs, officer salaries, audits, salaries or other

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231	costs for nonofficers or constractors providing services that
232	are not considered program costs, and costs for promoting the
233	purposes of the foundation, and other allowable administrative
234	costs. Administrative costs may not be paid from funds received
235	directly from the state.
236	(k) The foundation shall publish on its website:
237	1. The annual audit required by subsection (11) and the
238	annual report required by subsection (12).
239	2. For each position filled by an officer or employee, the
240	position's compensation level.
241	3. A copy of each contract into which the foundation
242	enters.
243	4. Information on each program, gift, or grant funded by
244	the foundation, including:
245	a. Projected economic benefits at the time of the initial
246	award date.
247	b. Information describing the program, gift, or grant
248	funded.
249	c. The geographic area impacted.
250	d. Any matching, in-kind support or other support.
251	e. The expected duration.
252	<u>f. Evaluation criteria.</u>
253	5. The foundation's contract with the division required by
254	subsection (6).
255	(10) DISTRIBUTION OF MONEYSThe board shall use the moneys
256	in the operating account, by whatever means, to provide for:
257	(a) Planning, research, and policy development for issues
258	related to the employment and training of disabled citizens, and
259	publication and dissemination of such information as may serve

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- 260 the objectives of this section.
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(b) Promotion of initiatives for disabled citizens.

(c) Funding of programs which engage in, contract for,
foster, finance, or aid in job training and counseling for
disabled citizens or research, education, demonstration, or
other activities related thereto.

(d) Funding of programs which engage in, contract for, foster, finance, or aid in activities designed to advance better public understanding and appreciation of the field of vocational rehabilitation.

(e) Funding of programs, property, or facilities which aid,
strengthen, and extend in any proper and useful manner the
objectives, work, services, and physical facilities of the
division, in accordance with the purposes of this section.

Any allocation of funds for research, advertising, or consulting shall be subject to a competitive solicitation process. State funds may not be used to fund events for private sector donors or potential donors or to honor supporters.

(11) ANNUAL AUDIT.—The board shall provide for an annual financial audit of the foundation in accordance with s. 215.981. The identities of donors and prospective donors who desire to remain anonymous shall be protected, and that anonymity shall be maintained in the auditor's report.

(12) ANNUAL REPORT.—The board shall issue a report to the
Governor, the President of the Senate, the Speaker of the House
of Representatives, and the Commissioner of Education by
February 1 each year, summarizing the performance of the
endowment fund for the previous fiscal year, summarizing the

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foundation's fundraising activities and performance, and detailing those activities and programs supported by the endowment principal or earnings on the endowment principal or by bequests, gifts, grants, donations, and other valued goods and services received.

294 (13) RULES.—The division shall promulgate rules for the 295 implementation of this section.

(14) REPEAL.-This section is repealed October 1, <u>2022</u> 2017,
 unless reviewed and saved from repeal by the Legislature.

Section 2. This act shall take effect July 1, 2017.