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COMMITTEE/SUBCOMMITTE	EE ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing bill: Education Committee Representative Donalds offered the following:

Amendment (with title amendment)

Between lines 717 and 718, insert: Section 6. Section 1002.421, Florida Statutes, is amended to read:

1002.421 Accountability of private schools participating in State school choice scholarship program accountability and oversight programs.—

(1) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.—A Florida private school participating in the Florida Tax Credit Scholarship Program established pursuant to s. 1002.395 or an educational scholarship program established pursuant to this chapter must be a Florida private school as defined in s. 1002.01(2), be registered, and be in compliance comply with all

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requirements of this section in addition to private school
requirements outlined in s. 1002.42, specific requirements
identified within respective scholarship program laws, and other
provisions of Florida law that apply to private schools, and
must:-

- (2) A private school participating in a scholarship program must be a Florida private school as defined in s. 1002.01(2), must be registered in accordance with s. 1002.42, and must:
- (a) Comply with the antidiscrimination provisions of 42 U.S.C. s. 2000d.
- (b) Notify the department of its intent to participate in a scholarship program.
- (c) Notify the department of any change in the school's name, school director, mailing address, or physical location within 15 days after the change.
- organization all documentation required for a student's participation, including the private school's and student's individual fee schedule, and Complete student enrollment and attendance verification requirements, including use of an online attendance verification as required by the department or scholarship-funding organization form, prior to scholarship payment.
- (e) Annually complete and submit to the department a 372449 h0001-line 717.docx

 notarized scholarship compliance statement certifying that all school employees and contracted personnel with direct student contact have undergone background screening pursuant to s. 943.0542 and have met the screening standards of s. 435.04.

- (f) Demonstrate fiscal soundness and accountability by:
- 1. Being in operation for at least 3 school years or obtaining a surety bond or letter of credit for the amount equal to the scholarship funds for any quarter and filing the surety bond or letter of credit with the department.
- 2. Requiring the parent of each scholarship student to personally restrictively endorse the scholarship warrant to the school or approve a funds transfer before any funds are deposited for a student. The school may not act as attorney in fact for the parent of a scholarship student under the authority of a power of attorney executed by such parent, or under any other authority, to endorse a scholarship warrant or approve a funds transfer warrants on behalf of such parent.
- (g) Meet applicable state and local health, safety, and welfare laws, codes, and rules, including:
 - 1. Firesafety.
 - 2. Building safety.
- (h) Employ or contract with teachers who hold baccalaureate or higher degrees, have at least 3 years of teaching experience in public or private schools, or have special skills, knowledge, or expertise that qualifies them to

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 provide instruction in subjects taught.

- (i) Maintain a physical location in the state at which each student has regular and direct contact with teachers.
- (j) Publish on the school's website, or in a written format, information for parents regarding the school, including, but not limited to, programs, services, and the qualifications of classroom teachers.
- (k) At a minimum, provide the parent of each scholarship student with a written explanation of the student's progress on a quarterly basis.
- (1) Cooperate with a student whose parent chooses to participate in the statewide assessments pursuant to s. 1008.22.
- (m)(i) Require each employee and contracted personnel with direct student contact, upon employment or engagement to provide services, to undergo a state and national background screening, pursuant to s. 943.0542, by electronically filing with the Department of Law Enforcement a complete set of fingerprints taken by an authorized law enforcement agency or an employee of the private school, a school district, or a private company who is trained to take fingerprints and deny employment to or terminate an employee if he or she fails to meet the screening standards under s. 435.04. Results of the screening shall be provided to the participating private school. For purposes of this paragraph:
 - 1. An "employee or contracted personnel with direct

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student contact" means any employee or contracted personnel who has unsupervised access to a scholarship student for whom the private school is responsible.

- 2. The costs of fingerprinting and the background check shall not be borne by the state.
- 3. Continued employment of an employee or contracted personnel after notification that he or she has failed the background screening under this paragraph shall cause a private school to be ineligible for participation in a scholarship program.
- 4. An employee or contracted personnel holding a valid Florida teaching certificate who has been fingerprinted pursuant to s. 1012.32 is not required to comply with the provisions of this paragraph.
- 5.(3) (a) All fingerprints submitted to the Department of Law Enforcement as required by this section shall be retained by the Department of Law Enforcement in a manner provided by rule and entered in the statewide automated biometric identification system authorized by s. 943.05(2)(b). Such fingerprints shall thereafter be available for all purposes and uses authorized for arrest fingerprints entered in the statewide automated biometric identification system pursuant to s. 943.051.
- $\underline{6.}$ (b) The Department of Law Enforcement shall search all arrest fingerprints received under s. 943.051 against the fingerprints retained in the statewide automated biometric

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identification system under <u>subparagraph 5</u> paragraph (a) . Any
arrest record that is identified with the retained fingerprints
of a person subject to the background screening under this
section shall be reported to the employing school with which the
person is affiliated. Each private school participating in a
scholarship program is required to participate in this search
process by informing the Department of Law Enforcement of any
change in the employment or contractual status of its personnel
whose fingerprints are retained under <u>subparagraph 5</u> paragraph
(a). The Department of Law Enforcement shall adopt a rule
setting the amount of the annual fee to be imposed upon each
private school for performing these searches and establishing
the procedures for the retention of private school employee and
contracted personnel fingerprints and the dissemination of
search results. The fee may be borne by the private school or
the person fingerprinted.

- 7.(c) Employees and contracted personnel whose fingerprints are not retained by the Department of Law Enforcement under subparagraphs 5. and 6. paragraphs (a) and (b) are required to be refingerprinted and must meet state and national background screening requirements upon reemployment or reengagement to provide services in order to comply with the requirements of this section.
- $\underline{8. \text{(d)}}$ Every 5 years following employment or engagement to provide services with a private school, employees or contracted

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personnel required to be screened under this section must meet
screening standards under s. 435.04, at which time the private
school shall request the Department of Law Enforcement to
forward the fingerprints to the Federal Bureau of Investigation
for national processing. If the fingerprints of employees or
contracted personnel are not retained by the Department of Law
Enforcement under subparagraph 5. paragraph (a), employees and
contracted personnel must electronically file a complete set of
fingerprints with the Department of Law Enforcement. Upon
submission of fingerprints for this purpose, the private school
shall request that the Department of Law Enforcement forward the
fingerprints to the Federal Bureau of Investigation for national
processing, and the fingerprints shall be retained by the
Department of Law Enforcement under <u>subparagraph 5</u> paragraph
(a) .

- (4) A private school that accepts scholarship students under s. 1002.39 or s. 1002.395 must:
- (a) Disqualify instructional personnel and school administrators, as defined in s. 1012.01, from employment in any position that requires direct contact with students if the personnel or administrators are ineligible for such employment under s. 1012.315.
- (n) (b) Adopt policies establishing standards of ethical conduct for instructional personnel and school administrators.
 The policies must require all instructional personnel and school

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administrators, as defined in s. 1012.01, to complete training on the standards; establish the duty of instructional personnel and school administrators to report, and procedures for reporting, alleged misconduct by other instructional personnel and school administrators which affects the health, safety, or welfare of a student; and include an explanation of the liability protections provided under ss. 39.203 and 768.095. A private school, or any of its employees, may not enter into a confidentiality agreement regarding terminated or dismissed instructional personnel or school administrators, or personnel or administrators who resign in lieu of termination, based in whole or in part on misconduct that affects the health, safety, or welfare of a student, and may not provide the instructional personnel or school administrators with employment references or discuss the personnel's or administrators' performance with prospective employers in another educational setting, without disclosing the personnel's or administrators' misconduct. Any part of an agreement or contract that has the purpose or effect of concealing misconduct by instructional personnel or school administrators which affects the health, safety, or welfare of a student is void, is contrary to public policy, and may not be enforced.

(o)(c) Before employing instructional personnel or school administrators in any position that requires direct contact with students, conduct employment history checks of each of the

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personnel's or administrators' previous employers, screen the personnel or administrators through use of the educator screening tools described in s. 1001.10(5), and document the findings. If unable to contact a previous employer, the private school must document efforts to contact the employer.

- (p) Require each owner or operator of the private school, prior to employment or engagement to provide services, to undergo level 2 background screening as provided under chapter 435. For purposes of this paragraph, the term "owner or operator" means an owner, operator, superintendent, or principal of, or a person with equivalent decisionmaking authority over, a private school participating in a scholarship program established pursuant to this chapter. The fingerprints for the background screening must be electronically submitted to the Department of Law Enforcement and may be taken by an authorized law enforcement agency or a private company who is trained to take fingerprints. However, the complete set of fingerprints of an owner or operator may not be taken by the owner or operator. The owner or operator shall provide a copy of the results of the state and national criminal history check to the Department of Education. The cost of the background screening may be borne by the owner or operator.
- 1. Every 5 years following employment or engagement to provide services, each owner or operator must meet level 2 screening standards as described in s. 435.04, at which time the

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owner or operator shall request the Department of Law
Enforcement to forward the fingerprints to the Federal Bureau of
Investigation for level 2 screening. If the fingerprints of an
owner or operator are not retained by the Department of Law
Enforcement under subparagraph 2., the owner or operator must
electronically file a complete set of fingerprints with the
Department of Law Enforcement. Upon submission of fingerprints
for this purpose, the owner or operator shall request that the
Department of Law Enforcement forward the fingerprints to the
Federal Bureau of Investigation for level 2 screening, and the
fingerprints shall be retained by the Department of Law
Enforcement under subparagraph 2.

- 2. Fingerprints submitted to the Department of Law Enforcement as required by this paragraph must be retained by the Department of Law Enforcement in a manner approved by rule and entered in the statewide automated biometric identification system authorized by s. 943.05(2)(b). The fingerprints must thereafter be available for all purposes and uses authorized for arrest fingerprints entered in the statewide automated biometric identification system pursuant to s. 943.051.
- 3. The Department of Law Enforcement shall search all arrest fingerprints received under s. 943.051 against the fingerprints retained in the statewide automated biometric identification system under subparagraph 2. Any arrest record that is identified with an owner's or operator's fingerprints

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242	must be reported to the owner or operator, who must report to
243	the Department of Education. Any costs associated with the
244	search shall be borne by the owner or operator.

- 4. An owner or operator who fails the level 2 background screening is not eligible to participate in a scholarship program under this chapter.
- 5. In addition to the offenses listed in s. 435.04, a person required to undergo background screening pursuant to this part or authorizing statutes must not have an arrest awaiting final disposition for, must not have been found guilty of, or entered a plea of nolo contendere to, regardless of adjudication, and must not have been adjudicated delinquent for, and the record must not have been sealed or expunged for, any of the following offenses or any similar offense of another jurisdiction:
 - a. Any authorizing statutes, if the offense was a felony.
 - b. This chapter, if the offense was a felony.
 - c. Section 409.920, relating to Medicaid provider fraud.
 - d. Section 409.9201, relating to Medicaid fraud.
 - e. Section 741.28, relating to domestic violence.
- f. Section 817.034, relating to fraudulent acts through mail, wire, radio, electromagnetic, photoelectronic, or photooptical systems.
- 265 g. Section 817.234, relating to false and fraudulent 266 insurance claims.

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267	h. Section 817.505, relating to patient brokering.
268	i. Section 817.568, relating to criminal use of personal
269	identification information.
270	j. Section 817.60, relating to obtaining a credit card
271	through fraudulent means.
272	k. Section 817.61, relating to fraudulent use of credit
273	cards, if the offense was a felony.
274	1. Section 831.01, relating to forgery.
275	m. Section 831.02, relating to uttering forged
276	instruments.
277	n. Section 831.07, relating to forging bank bills, checks,
278	drafts, or promissory notes.
279	o. Section 831.09, relating to uttering forged bank bills,
280	checks, drafts, or promissory notes.
281	p. Section 831.30, relating to fraud in obtaining
282	medicinal drugs.
283	q. Section 831.31, relating to the sale, manufacture,
284	delivery, or possession with the intent to sell, manufacture, or
285	deliver any counterfeit controlled substance, if the offense was
286	a felony.
287	6. At least 30 calendar days before a transfer of
288	ownership of a private school, the owner or operator shall
289	notify the parent of each scholarship student.
290	7. The owner or operator of a private school that has been
291	deemed ineligible to participate in a scholarship program

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pursuant to this chapter may not transfer ownership or management authority of the school to a relative in order to participate in a scholarship program as the same school or a new school. For purposes of this subparagraph, the term "relative" means father, mother, son, daughter, grandfather, grandmother, brother, sister, uncle, aunt, cousin, nephew, niece, husband, wife, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half-brother, or halfsister. (q) Provide a report from an independent certified public accountant who performs the agreed-upon procedures developed pursuant to s. 1002.395(6)(o) if the private school receives more than \$250,000 in funds from scholarships awarded under this chapter in a state fiscal year. A private school subject to this subsection must annually submit the report by September 15 to the scholarship-funding organization that awarded the majority of the school's scholarship funds. However, a school that receives more than \$250,000 in scholarship funds only through the John M. McKay Scholarship for Students with Disabilities Program pursuant to s. 1002.39 must submit the report by September 15 to the department. The agreed-upon procedures must be conducted in accordance with attestation standards established by the American Institute of Certified Public

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Accountants.

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The department shall suspend the payment of funds under ss. 1002.39 and 1002.395 to a private school that knowingly fails to comply with this subsection, and shall prohibit the school from enrolling new scholarship students, for 1 fiscal year and until the school complies.

323 (5) If The inability of a private school fails to meet the
324 requirements of this subsection or has consecutive years of
325 material exceptions listed in the report required under
326 paragraph (q), the commissioner may determine that the private
327 school is ineligible section shall constitute a basis for the
328 ineligibility of the private school to participate in a
329 scholarship program as determined by the department.

- (2) DEPARTMENT OF EDUCATION OBLIGATIONS.-
- (a) The Department of Education shall:
- 1. Annually verify the eligibility of private schools that meet the requirements of this section, specific requirements identified within respective scholarship program laws, and other provisions of state law that apply to private schools.
- 2. Establish a toll-free hotline that provides parents and private schools with information on participation in the scholarship programs.
- 3. Establish a process by which individuals may notify the department of any violation by a parent, private school, or school district of state laws relating to program participation.

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If the department has reasonable cause to believe that a
violation of this section or any rule adopted by the State Board
of Education has occurred, it shall conduct an inquiry or make a
referral to the appropriate agency for an investigation. A
department inquiry is not subject to the requirements of chapter
120.

- 4. Require an annual, notarized, sworn compliance statement from participating private schools certifying compliance with state laws, and retain such records.
- 5. Coordinate with the entities conducting the health inspection for a private school to obtain copies of the inspection reports.
- 6. Conduct site visits to private schools entering a scholarship program for the first time. Beginning with the 2019-2020 school year, a private school is not eligible to receive scholarship payments until a satisfactory site visit has been conducted and the school is in compliance with all other requirements of this section.
- 7. Coordinate with the State Fire Marshal to obtain access to fire inspection reports for private schools. The authority conducting the fire safety inspection shall certify to the State Fire Marshal that the annual inspection has been completed and that the school is in full compliance. The certification shall be made electronically or by such other means as directed by the State Fire Marshal.

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8. Upon the request of a participating private school
authorized to administer statewide assessments, provide at no
cost to the school the statewide assessments administered under
s. 1008.22 and any related materials for administering the
assessments. Students at a private school may be assessed using
the statewide assessments if the addition of those students and
the school does not cause the state to exceed its contractual
caps for the number of students tested and the number of testing
sites. The state shall provide the same materials and support to
a private school that it provides to a public school. A private
school that chooses to administer statewide assessments under s.
1008.22 shall follow the requirements set forth in ss. 1008.22
and 1008.24, rules adopted by the State Board of Education to
implement those sections, and district-level testing policies
established by the district school board.

- (b) The department may conduct site visits to any private school participating in a scholarship program pursuant to this chapter that has received a complaint about a violation of state law or state board rule pursuant to subparagraph (a)3. or has received a notice of noncompliance or a notice of proposed action within the previous 2 years.
- (c) Annually, by December 15, the department shall report to the Governor, the President of the Senate, and the Speaker of the House of Representatives its actions in implementing accountability in the scholarship programs under this section,

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any substantiated allegations or violations of law or rule by an eligible private school under this section, and the corrective action taken.

- (3) COMMISSIONER OF EDUCATION AUTHORITY AND OBLIGATIONS.—
 The Commissioner of Education:
- (a) Shall deny, suspend, or revoke a private school's participation in a scholarship program if it is determined that the private school has failed to comply with this section or exhibits a previous pattern of failure to comply. However, if the noncompliance is correctable within a reasonable amount of time, not to exceed 45 days, and if the health, safety, or welfare of the students is not threatened, the commissioner may issue a notice of noncompliance which provides the private school with a timeframe within which to provide evidence of compliance before taking action to suspend or revoke the private school's participation in the scholarship program.
- (b) May deny, suspend, or revoke a private school's participation in a scholarship program if the commissioner determines that an owner or operator of the private school is operating or has operated an educational institution in this state or in another state or jurisdiction in a manner contrary to the health, safety, or welfare of the public or if the owner or operator has exhibited a previous pattern of failure to comply with this section or specific requirements identified within respective scholarship program laws. For purposes of this

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subsection,	the term	"owner	or	operator"	has	the	same	meaning	as
provided in	paragraph	n (1) (p)							

- (c) 1. In making such a determination, may consider factors that include, but are not limited to, acts or omissions by an owner or operator which led to a previous denial, suspension, or revocation of participation in a state or federal education scholarship program; an owner's or operator's failure to reimburse the department or scholarship-funding organization for scholarship funds improperly received or retained by a school; the imposition of a prior criminal sanction related to an owner's or operator's management or operation of an educational institution; the imposition of a civil fine or administrative fine, license revocation or suspension, or program eligibility suspension, termination, or revocation related to an owner's or operator's management or operation of an educational institution; or other types of criminal proceedings in which an owner or operator was found guilty of, regardless of adjudication, or entered a plea of nolo contendere or quilty to, any offense involving fraud, deceit, dishonesty, or moral turpitude.
- 2. The commissioner's determination is subject to the
 following:
- a. If the commissioner intends to deny, suspend, or revoke

 a private school's participation in the scholarship program, the

 department shall notify the private school of such proposed

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action in writing by certified mail and regular mail to the private school's address of record with the department. The notification shall include the reasons for the proposed action and notice of the timelines and procedures set forth in this paragraph.

- b. The private school that is adversely affected by the proposed action shall have 15 days after receipt of the notice of proposed action to file with the department's agency clerk a request for a proceeding pursuant to ss. 120.569 and 120.57. If the private school is entitled to a hearing under s. 120.57(1), the department shall forward the request to the Division of Administrative Hearings.
- c. Upon receipt of a request referred pursuant to this subparagraph, the director of the Division of Administrative Hearings shall expedite the hearing and assign an administrative law judge who shall commence a hearing within 30 days after the receipt of the formal written request by the division and enter a recommended order within 30 days after the hearing or within 30 days after receipt of the hearing transcript, whichever is later. Each party shall be allowed 10 days in which to submit written exceptions to the recommended order. A final order shall be entered by the agency within 30 days after the entry of a recommended order. The provisions of this sub-subparagraph may be waived upon stipulation by all parties.
 - (d) May immediately suspend payment of scholarship funds

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467	<u>if</u>	it	is	determined	that	there	is	probable	cause	to	believe	that
468	the	ere	is	:								

- 1. An imminent threat to the health, safety, or welfare of the students;
- 2. A previous pattern of failure to comply with this section; or
- 3. Fraudulent activity on the part of the private school.

 Notwithstanding s. 1002.22, in incidents of alleged fraudulent
 activity pursuant to this section, the department's Office of
 Inspector General is authorized to release personally
 identifiable records or reports of students to the following
 persons or organizations:
- a. A court of competent jurisdiction in compliance with an order of that court or the attorney of record in accordance with a lawfully issued subpoena, consistent with the Family Educational Rights and Privacy Act, 20 U.S.C. s. 1232g.
- b. A person or entity authorized by a court of competent jurisdiction in compliance with an order of that court or the attorney of record pursuant to a lawfully issued subpoena, consistent with the Family Educational Rights and Privacy Act, 20 U.S.C. s. 1232g.
- c. Any person, entity, or authority issuing a subpoena for law enforcement purposes when the court or other issuing agency has ordered that the existence or the contents of the subpoena or the information furnished in response to the subpoena not be

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492	disclosed, consistent with the Family Educational Rights and
493	Privacy Act, 20 U.S.C. s. 1232g, and 34 C.F.R. s. 99.31.
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495	The commissioner's order suspending payment pursuant to this
496	paragraph may be appealed pursuant to the same procedures and
497	timelines as the notice of proposed action set forth in
498	subparagraph (c)2.
499	(4) (6) The inclusion of eligible private schools within
500	options available to Florida public school students does not
501	expand the regulatory authority of the state, its officers, or
502	any school district to impose any additional regulation of
503	private schools beyond those reasonably necessary to enforce
504	requirements expressly set forth in this section.
505	(5) (7) The State Board of Education shall adopt rules
506	pursuant to ss. $120.536(1)$ and 120.54 to administer this
507	section, including rules to establish a deadline for private
508	school applications for participation and timelines for the
509	department to conduct site visits.
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513	TITLE AMENDMENT
514	Remove lines 18-70 and insert:
515	program requirements; providing parent and student
516	responsibilities for initial and continued participation in the

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COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. CS/HB 1 (2018)

Amendment No. 2

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program; providing nonprofit scholarship-funding organization obligations; providing for the calculation of the scholarship amount; providing the scholarship amount for students transferred to certain public schools; requiring verification of specified information before a scholarship may be disbursed; providing requirements for the scholarship payments; providing funds for administrative expenses for certain nonprofit scholarship-funding organizations; providing requirements for administrative expenses; prohibiting a nonprofit scholarshipfunding organization from charging an application fee; providing Auditor General obligations; providing requirements for elections to contribute to the program; requiring the Department of Revenue to adopt forms to administer the program; providing reporting requirements for nonprofit scholarship-funding organizations relating to contributions; providing requirements for certain agents of the Department of Revenue and motor vehicle dealers; providing penalties; providing for the restitution of specified funds under certain circumstances; providing the state is not liable for the award or use of program funds; prohibiting additional regulations for private schools participating in the program beyond those necessary to enforce program requirements; requiring the State Board of Education to adopt rules to administer the program; creating s. 212.1832, F.S.; authorizing certain persons to elect to direct certain state sales and use tax revenue to be transferred to a

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nonprofit scholarship-funding organizations for the Hope Scholarship Program; providing requirements for motor vehicle dealers; requiring the Department of Revenue to disregard certain tax credits for specified purposes; amending s. 213.053, F.S.; requiring the Department of Revenue to share specified information with eligible nonprofit scholarship-funding organizations; providing that certain requirements apply to such organizations; authorizing the Department of Revenue to adopt emergency rules for specified purposes; providing a contingent appropriation; amending s. 1002.421, F.S.; providing private school requirements for participation in educational scholarship programs; providing background screening requirements and procedures for owners of private schools; providing that a private school is ineligible to participate in an educational scholarship program under certain circumstances; providing department obligations relating to educational scholarship programs; providing commissioner authority and responsibilities for educational scholarship programs; authorizing the commissioner to deny, suspend, or revoke a private school's participation in an educational scholarship program; providing an effective date.

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