Bill No. CS/HB 1173 (2018)

Amendment No.

COMMITTEE/SUBCOMMITTEE ACTIONADOPTED(Y/N)ADOPTED AS AMENDED(Y/N)ADOPTED W/O OBJECTION(Y/N)FAILED TO ADOPT(Y/N)WITHDRAWN(Y/N)OTHER

1 Committee/Subcommittee hearing bill: Government Accountability 2 Committee 3 Representative Raschein offered the following: 4 5 Amendment (with title amendment) 6 Remove everything after the enacting clause and insert: 7 Section 1. Subsections (21), (22), and (23) of section 8 253.025, Florida Statutes, are amended to read: 253.025 Acquisition of state lands.-9 10 (21) (a) The board of trustees may acquire, pursuant to s. 288.980(2)(b), nonconservation lands from the annual list 11 submitted by the Department of Economic Opportunity for the 12 13 purpose of buffering a military installation against encroachment. 14 (b) If federal partnership funds are available before the 15 military installation buffer land is acquired, the division 16

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17	shall apply yellow book appraisal standards and must disclose
18	the appraised value to the seller.
19	(c) Following acquisition of the military installation
20	buffer land, the board of trustees is authorized, in accordance
21	with the installation's procedures, the laws of this state, and
22	the terms of the management and monitoring agreement provided in
23	accordance s. 288.980(2)(b), to:
24	1. Convey the land at less than appraised value to the
25	military installation;
26	2. Lease the land at less than appraised or market value
27	to the military installation; or
28	3. Lease the land at rates determined by competitive bid,
29	which may be less than appraised or market value, to private
30	entities to conduct agricultural or silvicultural operations
31	under terms requiring approval of the military installation and
32	that must implement the best management practices applicable to
33	such operations as adopted by the Department of Agriculture and
34	Consumer Services.
35	(d) A conveyance at less than appraised value must state
36	that the land will revert to the board of trustees if the land
37	is not used for its intended purposes as a military installation
38	buffer or if the military installation closes.
39	(22) The board of trustees, by an affirmative vote of at
40	least three members, may direct the department to purchase lands
41	on an immediate basis using up to 15 percent of the funds
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42 allocated to the department pursuant to s. 259.105 for the acquisition of lands that: 43 44 Are listed or placed at auction by the Federal (a) 45 Government as part of the Resolution Trust Corporation sale of 46 lands from failed savings and loan associations; 47 (b) Are listed or placed at auction by the Federal 48 Government as part of the Federal Deposit Insurance Corporation 49 sale of lands from failed banks; or (C) Will be developed or otherwise lost to potential 50 51 public ownership, or for which federal matching funds will be 52 lost, by the time the land can be purchased under the program 53 within which the land is listed for acquisition; or 54 (d) Will prevent or satisfy private property rights claims 55 resulting from limitations imposed by the designation of an area 56 of critical state concern pursuant to chapter 380. 57 58 For such acquisitions, the board of trustees may waive or modify 59 all procedures required for land acquisition pursuant to this 60 chapter and all competitive bid procedures required pursuant to 61 chapters 255 and 287. Lands acquired pursuant to this subsection 62 must, at the time of purchase, be on one of the acquisition lists established pursuant to chapter 259, or be essential for 63 water resource development, protection, or restoration, or a 64 significant portion of the lands must contain natural 65 66 communities or plant or animal species that are listed by the 766465 - HB 1173 Amendment strike all.docx Published On: 2/12/2018 7:04:27 PM

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67	Florida Natural Areas Inventory as critically imperiled,
68	imperiled, or rare, or as excellent quality occurrences of
69	natural communities.
70	(23) The board of trustees, by an affirmative vote of at
71	least three members, may direct the division to purchase lands
72	on an immediate basis that will prevent or satisfy private
73	property rights claims resulting from limitations imposed by the
74	designation of an area of critical state concern pursuant to
75	chapter 380.
76	(24) For acquisitions directed pursuant to subsection (22)
77	or subsection (23):
78	(a) The board of trustees may waive or modify all
79	procedures required for land acquisition pursuant to this
80	chapter and all competitive bid procedures required pursuant to
81	chapters 255 and 287; and
82	(b) If a parcel is estimated to be worth \$500,000 or less
83	and the director of the division finds that the cost of an
84	outside appraisal is not justified, a comparable sales analysis,
85	an appraisal prepared by the division, or other reasonably
86	prudent procedure may be used by the division to estimate the
87	value of the land, provided the public interest is reasonably
88	protected.
89	<u>(25)</u> Title to lands to be held jointly by the board of
90	trustees and a water management district and acquired pursuant
91	to s. 373.139 may be deemed to meet the standards necessary for
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92 ownership by the board of trustees, notwithstanding this section 93 or related rules.

94 Section 2. Subsection (6) of section 259.045, Florida 95 Statutes, is amended to read:

96 259.045 Purchase of lands in areas of critical state 97 concern; recommendations by department and land authorities.-98 Within 45 days after the Administration Commission designates an 99 area as an area of critical state concern under s. 380.05, and annually thereafter, the Department of Environmental Protection 100 shall consider the recommendations of the state land planning 101 102 agency pursuant to s. 380.05(1)(a) relating to purchase of lands 103 within an area of critical state concern or lands outside an 104 area of critical state concern that directly impact an area of 105 critical state concern, which may include lands used to preserve 106 and protect water supply, and shall make recommendations to the 107 board with respect to the purchase of the fee or any lesser 108 interest in any such lands that are:

109 Lands used to prevent or satisfy private property (6) 110 rights claims resulting from limitations imposed by the 111 designation of an area of critical state concern if the acquisition of such lands fulfills a public purpose listed in s. 112 113 259.032(2) or if the parcel is wholly or partially, at the time of acquisition, on one of the board's approved acquisition lists 114 established pursuant to this chapter. For the purposes of this 115 subsection, if a parcel is estimated to be worth \$500,000 or 116

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117	less and the director of the division finds that the cost of an
118	outside appraisal is not justified, a comparable sales analysis,
119	an appraisal prepared by the division, or other reasonably
120	prudent procedures may be used by the division to estimate the
121	value of the parcel, provided the public's interest is
122	reasonably protected.
123	
124	The department, a local government, a special district, or a
125	land authority within an area of critical state concern may make
126	recommendations with respect to additional purchases which were
127	not included in the state land planning agency recommendations.
128	Section 3. Paragraph (i) is added to subsection (4) of
129	section 259.105, Florida Statutes, to read:
130	259.105 The Florida Forever Act
131	(4) It is the intent of the Legislature that projects or
132	acquisitions funded pursuant to paragraphs (3)(a) and (b)
133	contribute to the achievement of the following goals, which
134	shall be evaluated in accordance with specific criteria and
135	numeric performance measures developed pursuant to s.
136	259.035(4):
137	(i) Mitigate the effects of natural disasters and floods
138	in developed areas, as measured by:
139	1. The number of acres acquired within a 100-year
140	floodplain or a Coastal High Hazard Area;
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141	2. The number of acres acquired or developed to serve dual
142	functions as:
143	a. Flow ways or temporary water storage areas during
144	flooding or high water events, not including permanent
145	reservoirs; and
146	b. Greenways or open spaces open to the public for
147	recreation;
148	3. The number of acres that protect existing open spaces
149	and natural buffer areas within a floodplain that also serve as
150	natural flow ways or natural temporary water storage areas; and
151	4. The percentage of the land acquired within the project
152	boundary that creates additional open spaces, natural buffer
153	areas, and greenways within a floodplain, while precluding
154	rebuilding in areas that repeatedly flood.
155	
156	Florida Forever projects and acquisitions funded pursuant to
157	paragraph (3)(c) shall be measured by goals developed by rule by
158	the Florida Communities Trust Governing Board created in s.
159	380.504.
160	Section 4. Paragraphs (b) and (c) of subsection (2) of
161	section 288.980, Florida Statutes, are amended to read:
162	288.980 Military base retention; legislative intent;
163	grants program
164	(2)
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165	(b)1. The department shall annually request military
166	installations in the state to provide the department with a list
167	of base buffering encroachment lands for fee simple or less-
168	than-fee simple acquisitions before October 1.
169	2. The department shall submit the list of base buffering
170	encroachment lands to the Florida Defense Support Task Force,
171	created in s. 288.987.
172	3. The Florida Defense Support Task Force shall, annually
173	by December 1, review the list of base buffering encroachment
174	lands submitted by the military installations and provide its
175	recommendations for ranking the lands for acquisition to the
176	department.
177	4. The department shall annually submit the list of base
178	buffering encroachment lands provided by the Florida Defense
179	Support Task Force to the Board of Trustees of the Internal
180	Improvement Trust Fund, which may acquire the lands pursuant to
181	s. 253.025. At a minimum, the annual list must contain for each
182	recommended land acquisition:
183	a. A legal description of the land and its property
184	identification number;
185	b. A detailed map of the land; and
186	c. A management and monitoring agreement to ensure the
187	land serves a base buffering purpose. The department may
188	annually submit a list to the Board of Trustees of the Internal
189	Improvement Trust Fund of nonconservation lands to acquire,
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190 subject to a specific appropriation, through fee simple purchase 191 or through perpetual, less-than-fee interest purchase, for the 192 purpose of buffering a military installation against encroachment. The Board of Trustees of the Internal Improvement 193 Trust Fund shall also consider the recommendations of the 194 195 Florida Defense Support Task Force, created in s. 288.987, when selecting nonconservation lands to purchase for the purpose of 196 securing and protecting a military installation against 197 198 encroachment. This paragraph does not preclude the acquisition 199 of such lands by local governments through fee simple purchase 200 or through perpetual, less-than-fee interest purchase, for the 201 purpose of buffering a military installation against 202 encroachment. 203 (c) As used in this subsection, the term "nonconservation 204 lands" means lands acquired for uses other than conservation, 205 outdoor resource-based recreation, or archaeological or historic 206 preservation not subject to acquisition by the Florida Forever

207 Program.

208 Section 5. Subsections (3) and (4) of section 380.0666, 209 Florida Statutes, are amended to read:

210 380.0666 Powers of land authority.-The land authority 211 shall have all the powers necessary or convenient to carry out 212 and effectuate the purposes and provisions of this act, 213 including the following powers, which are in addition to all 214 other powers granted by other provisions of this act: 766465 - HB 1173 Amendment strike all.docx Published On: 2/12/2018 7:04:27 PM

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215 To acquire and dispose of real and personal property (3) or any interest therein when such acquisition is necessary or 216 217 appropriate to protect the natural environment, provide public access or public recreational facilities, preserve wildlife 218 219 habitat areas, provide affordable housing to families whose income does not exceed 160 percent of the median family income 220 for the area, prevent or satisfy private property rights claims 221 222 resulting from limitations imposed by the designation of an area of critical state concern, or provide access to management of 223 224 acquired lands; to acquire interests in land by means of land 225 exchanges; to contribute tourist impact tax revenues received 226 pursuant to s. 125.0108 to the county in which it is located and 227 its most populous municipality or the housing authority of such 228 county or municipality, at the request of the county commission 229 or the commission or council of such municipality, for the 230 construction, redevelopment, or preservation of affordable housing in an area of critical state concern within such 231 232 municipality or any other area of the county; to contribute funds to the Department of Environmental Protection for the 233 234 purchase of lands by the department; and to enter into all 235 alternatives to the acquisition of fee interests in land, 236 including, but not limited to, the acquisition of easements, development rights, life estates, leases, and leaseback 237 238 arrangements. However, the land authority shall make an acquisition or contribution only if: 239 766465 - HB 1173 Amendment strike all.docx Published On: 2/12/2018 7:04:27 PM

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(a) Such acquisition or contribution is consistent with
land development regulations and local comprehensive plans
adopted and approved pursuant to this chapter;

(b) The property acquired is within an area designated as an area of critical state concern at the time of acquisition or is within an area that was designated as an area of critical state concern for at least 20 consecutive years prior to removal of the designation;

The property to be acquired has not been selected for 248 (C) 249 purchase through another local, regional, state, or federal 250 public land acquisition program. Such restriction shall not 251 apply if the land authority cooperates with the other public 252 land acquisition programs which listed the lands for acquisition, to coordinate the acquisition and disposition of 253 254 such lands. In such cases, the land authority may enter into 255 contractual or other agreements to acquire lands jointly or for 256 eventual resale to other public land acquisition programs; and

(d) The acquisition or contribution is not used to improve
public transportation facilities or otherwise increase road
capacity to reduce hurricane evacuation clearance times.

260 (4) Land authority funds received pursuant to s. 125.0108 261 may be used to pay costs related to affordable housing projects, 262 including:

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263	(a) The cost of acquiring real property and any buildings	
264	thereon, including payments for contracts to purchase	
265	properties.	
266	(b) The cost of site preparation, demolition,	
267	environmental remediation that is not reimbursed by another	
268	governmental funding program, and development.	
269	(c) Professional fees in connection with the planning,	
270	design, and construction of the project, such as those of	
271	architects, engineers, attorneys, and accountants.	
272	(d) The cost of studies, surveys, and plans.	
273	(e) The cost of the construction, rehabilitation, and	
274	equipping of the project, excluding permit and impact fees and	
275	mitigation requirements.	
276	(f) The cost of on-site land improvements, such as	
277	landscaping, parking, and ingress and egress, excluding permit	
278	and impact fees and mitigation requirements.	
279	(g) The cost of offsite access roads, except those	
280	required to meet hurricane evacuation clearance times.	
281	(5)(4) To borrow money through the issuance of bonds for	
282	the purposes provided in this act, to provide for and secure the	
283	payment thereof, and to provide for the rights of the holders	
284	thereof.	
285	Section 6. Paragraph (e) of subsection (4) of section	
286	380.508, Florida Statutes, is amended to read:	
287	380.508 Projects; development, review, and approval	
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(4) Projects or activities which the trust undertakes,
coordinates, or funds in any manner shall comply with the
following guidelines:

(e) <u>The purposes of urban greenways and open space</u>
 projects are to provide recreational opportunities, promote
 community interaction, and connect communities. Urban greenways
 and open space projects may also serve dual functions as flow
 ways or temporary water storage areas, not including permanent
 reservoirs, to mitigate natural disasters and floods in
 developed areas.

298 (f) The purpose of working waterfront projects shall be to 299 restore and preserve working waterfronts as provided in s. 300 380.5105.

301

302 Project costs may include costs of providing parks, open space, 303 public access sites, scenic easements, and other areas and 304 facilities serving the public where such features are part of a project plan approved according to this part. In undertaking or 305 306 coordinating projects or activities authorized by this part, the 307 trust shall, when appropriate, use and promote the use of 308 creative land acquisition methods, including the acquisition of 309 less than fee interest through, among other methods, conservation easements, transfer of development rights, leases, 310 and leaseback arrangements. The trust shall assist local 311 governments in the use of sound alternative methods of financing 312 766465 - HB 1173 Amendment strike all.docx Published On: 2/12/2018 7:04:27 PM

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313 for funding projects and activities authorized under this part.
314 Any funds over and above eligible project costs, which remain
315 after completion of a project approved according to this part,
316 shall be transmitted to the state and deposited into the Florida
317 Forever Trust Fund.

318 319

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321

Section 7. This act shall take effect upon becoming a law.

# TITLE AMENDMENT

322 Remove everything before the enacting clause and insert: 323 An act relating to lands used for governmental purposes; 324 amending s. 253.025, F.S.; providing conditions under which 325 specified appraisal standards are required for acquisition of 326 military buffer lands; authorizing such lands to be leased or 327 conveyed for less than appraised value to military 328 installations; authorizing such lands to be leased for less than 329 appraised value to agricultural or silvicultural operations; 330 providing requirements for such leasing and conveyance; authorizing the use of certain funding sources for the immediate 331 332 acquisition of lands that prevent or satisfy private property 333 rights claims within areas of critical state concern; providing 334 procedures for estimating the value of such lands under certain conditions; amending s. 259.045, F.S.; authorizing the 335 Department of Environmental Protection to acquire conservation 336 337 and recreation lands to prevent or satisfy private property 766465 - HB 1173 Amendment strike all.docx Published On: 2/12/2018 7:04:27 PM

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338 rights claims within areas of critical state concern; providing 339 procedures for estimating the value of such lands under certain 340 conditions; amending s. 259.105, F.S.; including natural 341 disaster and flood mitigation as criteria for assessing certain 342 projects for land acquisition; amending s. 288.980, F.S.; 343 providing requirements for the Department of Economic 344 Opportunity to provide an annual acquisition list to the Board 345 of Trustees of the Internal Improvement Trust Fund for the purpose of buffering military installations against 346 347 encroachment; revising the definition of the term 348 "nonconservation lands"; amending s. 380.0666, F.S.; authorizing 349 land authorities to contribute tourist impact tax revenues to 350 counties for the construction, redevelopment, and preservation of certain affordable housing; amending s. 380.705, F.S.; adding 351 352 guidelines the Florida Communities Trust must follow when 353 undertaking, coordinating, or funding projects or activities; 354 providing an effective date.

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