By Senator Mayfield

	17-00660A-18 20181534
1	A bill to be entitled
2	An act relating to government integrity; repealing s.
3	11.061, F.S., relating to state, state university, and
4	community college employee lobbyists; amending ss.
5	14.32 and 20.055, F.S.; requiring the Chief Inspector
6	General and each agency inspector general,
7	respectively, to determine within a specified
8	timeframe whether reasonable cause exists to believe
9	that fraud, waste, abuse, mismanagement, or misconduct
10	in government has occurred; requiring such findings to
11	be reported to the Legislature, the Commission on
12	Ethics, and certain law enforcement agencies; amending
13	s. 17.325, F.S.; requiring copies of certain records
14	to be provided monthly to the Legislature by a
15	specified date; creating s. 106.114, F.S.; providing
16	definitions; prohibiting certain public service
17	announcements by specified governmental entities,
18	persons acting on behalf of such entities, and elected
19	officials; providing applicability; amending s.
20	110.1245, F.S.; authorizing the Department of
21	Management Services to adopt certain rules relating to
22	individuals or groups of employees who initiate a
23	complaint under the Whistle-blower's Act; providing
24	for awards to employees for cost savings realized from
25	such complaints; requiring the appropriate agency
26	inspector general to take certain actions regarding an
27	award payment; providing limitations on such awards;
28	prohibiting certain employees who are at fault for
29	misspending or attempted misspending of public funds

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30	from receiving such awards at the department head's
31	discretion; amending s. 112.313, F.S.; revising
32	applicability of certain provisions relating to
33	contractual relationships; providing that contractual
34	relationships held by business entities are deemed
35	held by public officers or employees in certain
36	situations; prohibiting a public officer or an
37	employee of an agency from soliciting specified
38	employment or contractual relationships; requiring
39	certain offers and solicitations of employment or
40	contractual relationships to be disclosed to certain
41	persons; requiring such disclosures be made to the
42	Commission on Ethics under certain circumstances;
43	authorizing the commission to investigate such
44	disclosures; providing a definition; prohibiting
45	agency directors from receiving compensation for
46	certain representation for a specified period
47	following vacation of office; revising applicability;
48	amending s. 112.3142, F.S.; requiring certain ethics
49	training for governing board members of special
50	districts and water management districts; authorizing
51	certain continuing education courses to satisfy the
52	ethics training requirement; deleting a requirement
53	that the Commission on Ethics adopt certain rules
54	relating to ethics training class course content;
55	providing course content requirements; encouraging
56	training providers to seek accreditation; amending s.
57	112.3143, F.S.; prohibiting governing board members of
58	special districts or school districts from voting in

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59	an official capacity on specified matters; prohibiting
60	county, municipal, or other local public officers or
61	governing board members of special districts or school
62	districts from participating in specified matters;
63	amending s. 112.3144, F.S.; requiring certain mayors
64	and members of a governing body of a municipality to
65	file a full and public disclosure of financial
66	interests; providing disclosure requirements; amending
67	s. 112.3145, F.S.; providing disclosure requirements
68	regarding annual ethics training on a statement of
69	financial interests; providing applicability; amending
70	s. 112.31455, F.S.; applying provisions relating to
71	the collection of unpaid fines for failure to file
72	disclosures of financial interests to school
73	districts; amending s. 112.3148, F.S.; conforming
74	provisions to specified local government lobbyist
75	registration requirements; creating s. 112.3181, F.S.;
76	prohibiting statewide elected officers and legislators
77	from soliciting employment offers or investment advice
78	arising out of official or political activities;
79	providing exceptions; prohibiting such officers or
80	legislators from soliciting or accepting investment
81	advice from, or soliciting or entering into certain
82	profitmaking relationships with, a lobbyist or
83	principal; providing an exception; providing
84	definitions; requiring lobbyists and principals to
85	disclose certain prohibited solicitations to the
86	commission; authorizing the commission to investigate
87	such disclosures; requiring a statewide elected

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88	officer or legislator to disclose the acceptance of
89	new employment or increased compensation to the
90	commission; requiring the commission to publish such
91	disclosures on its website; authorizing the commission
92	to adopt certain forms and rules; amending s.
93	112.3185, F.S.; providing definitions; prohibiting
94	certain officers and employees from soliciting
95	employment or contractual relationships from or
96	negotiating employment or contractual relationships
97	with certain employers; providing exceptions;
98	requiring disclosure of certain offers of employment
99	or contractual relationships; revising applicability;
100	amending s. 112.3187, F.S.; replacing the term "gross
101	mismanagement" with the term "mismanagement";
102	conforming provisions to changes made by the act;
103	amending s. 112.3215, F.S., and reenacting subsection
104	(15); revising definitions; requiring an executive
105	branch lobbyist to electronically register with the
106	commission; revising lobbyist registration,
107	compensation report, principal designation
108	cancellation, and investigation requirements; revising
109	lobbyist registration fees; authorizing the commission
110	to dismiss certain complaints and investigations;
111	repealing s. 112.3261, F.S., relating to registration
112	and reporting for lobbying water management districts;
113	creating s. 112.3262, F.S.; providing definitions;
114	requiring the commission to create the Local
115	Government Lobbyist Registration System; providing for
116	the future removal of local government authority to

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117	enact a rule or ordinance requiring lobbyists to
118	register with the local government; requiring
119	lobbyists to register with the commission before
120	lobbying governmental entities as of a specified date;
121	providing registration requirements and fees;
122	providing responsibilities for lobbyists, governmental
123	entities, the commission, and the Governor; providing
124	civil penalties; authorizing the suspension of certain
125	lobbyists under certain circumstances; authorizing the
126	commission to adopt rules; requiring the commission to
127	provide advisory opinions for specified purposes;
128	amending s. 218.32, F.S.; requiring the Department of
129	Financial Services to file an annual report with the
130	Legislature and the commission by a specified date;
131	amending ss. 112.3188, 112.3189, and 112.31895, F.S.;
132	conforming provisions to changes made by the act;
133	declaring that the act fulfills an important state
134	interest; providing effective dates.
135	
136	Be It Enacted by the Legislature of the State of Florida:
137	
138	Section 1. Section 11.061, Florida Statutes, is repealed.
139	Section 2. Subsection (6) is added to section 14.32,
140	Florida Statutes, to read:
141	14.32 Office of Chief Inspector General
142	(6) Within 6 months after the Chief Inspector General
143	initiates any investigation of fraud, waste, abuse,
144	mismanagement, or misconduct in government, he or she shall
145	determine whether reasonable cause exists to believe that fraud,

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146	waste, abuse, mismanagement, or misconduct in government has
147	occurred. If such reasonable cause does not exist, the Chief
148	Inspector General must make a new determination every 3 months
149	until the investigation is closed or he or she determines that
150	such reasonable cause exists. If the Chief Inspector General
151	determines that such reasonable cause exists, he or she must
152	report such findings to the President of the Senate, the Speaker
153	of the House of Representatives, the Commission on Ethics, and
154	any law enforcement agency that has jurisdiction over the
155	subject matter.
156	Section 3. Present subsections (4) and (5) of section
157	17.325, Florida Statutes, are renumbered as subsections (5) and
158	(6), respectively, and a new subsection (4) is added to that
159	section, to read:
160	17.325 Governmental efficiency hotline; duties of Chief
161	Financial Officer
162	(4) Copies of records entered pursuant to subsection (3)
163	must be provided to the President of the Senate and the Speaker
164	of the House of Representatives by the 15th day of the following
165	month.
166	Section 4. Present paragraphs (e) and (f) of subsection (7)
167	of section 20.055, Florida Statutes, are redesignated as
168	paragraphs (f) and (g), respectively, and a new paragraph (e) is
169	added to that subsection, to read:
170	20.055 Agency inspectors general
171	(7) In carrying out the investigative duties and
172	responsibilities specified in this section, each inspector
173	general shall initiate, conduct, supervise, and coordinate
174	investigations designed to detect, deter, prevent, and eradicate
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175	fraud, waste, mismanagement, misconduct, and other abuses in
176	state government. For these purposes, each inspector general
177	shall:
178	(e) Within 6 months after initiating any investigation of
179	fraud, waste, abuse, mismanagement, or misconduct in government,
180	determine whether reasonable cause exists to believe that fraud,
181	waste, abuse, mismanagement, or misconduct in government has
182	occurred. If such reasonable cause does not exist, the inspector
183	general must make a new determination every 3 months until the
184	investigation is closed or he or she determines that such
185	reasonable cause exists. If an inspector general determines that
186	such reasonable cause exists, he or she must report such
187	findings to the President of the Senate, the Speaker of the
188	House of Representatives, the Commission on Ethics, and any law
189	enforcement agency that has jurisdiction over the subject
190	matter.
191	Section 5. Section 106.114, Florida Statutes, is created to
192	read:
193	106.114 Elected official advertising
194	(1) As used in this section, the term:
195	(a) "Governmental entity" means any executive, judicial, or
196	<pre>quasi-judicial department; state university; community college;</pre>
197	water management district; or political subdivision.
198	(b) "Public service announcement" means any message
199	communicated by radio, television, electronic communication, or
200	billboard that promotes or announces an issue of public
201	importance, concern, or welfare.
202	(2) A governmental entity, a person acting on behalf of a
203	governmental entity, or an elected official may not use or

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204	authorize the use of an elected official's name, image,
205	likeness, official uniform, badge, or other symbol of office in
206	a public service announcement beginning on the date that the
207	public official becomes a candidate for reelection or election
208	to public office and ending on the date of the general election
209	for which the candidate intends to qualify if such announcement
210	is paid for with public funds or if the time or space for such
211	announcement is donated by the media. This subsection does not
212	apply to bona fide news events, such as public debates broadcast
213	by a licensed broadcaster.
214	Section 6. Paragraphs (a) and (b) of subsection (1) and
215	paragraph (a) of subsection (2) of section 110.1245, Florida
216	Statutes, are amended, and subsection (6) is added to that
217	section, to read:
218	110.1245 Savings sharing program; bonus payments; other
219	awards
220	(1)(a) The Department of Management Services shall adopt
221	rules that prescribe procedures and promote a savings sharing
222	program for an individual or group of employees who propose
223	procedures or ideas that are adopted and that result in
224	eliminating or reducing state expenditures, <u>including procedures</u>
225	or ideas that are proposed by an individual or group of
226	employees who initiate a complaint under the Whistle-blower's
227	Act, if such proposals are placed in effect and may be
228	implemented under current statutory authority.
229	(b) Each agency head shall recommend employees individually
230	or by group to be awarded an amount of money, which amount shall
231	be directly related to the cost savings realized. <u>Each agency</u>
232	inspector general shall recommend employees individually or by

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233	group to be awarded an amount of money which shall be directly
234	related to the cost savings realized from the complaint
235	initiated under the Whistle-blower's Act. Each proposed award
236	and amount of money must be approved by the Legislative Budget
237	Commission, except as provided in subsection (6).
238	(2) In June of each year, bonuses shall be paid to
239	employees from funds authorized by the Legislature in an
240	appropriation specifically for bonuses. Each agency shall
241	develop a plan for awarding lump-sum bonuses, which plan shall
242	be submitted no later than September 15 of each year and
243	approved by the Office of Policy and Budget in the Executive
244	Office of the Governor. Such plan shall include, at a minimum,
245	but is not limited to:
246	(a) A statement that bonuses are subject to specific
247	appropriation by the Legislature, except as provided in
248	subsection (6).
249	(6) Whistle-blower's Act awards shall be awarded by each
250	agency, and each department head is authorized to incur
251	expenditures to provide an award to employees individually or by
252	group who initiated a complaint under the Whistle-blower Act if
253	such complaint results in cost savings in excess of \$1,000. The
254	award shall be paid from funds of the specific appropriation or
255	trust fund to which the benefits of the savings inure. The
256	agency inspector general to whom the whistle-blower's complaint
257	was made or referred shall certify the identity of the employee
258	or employees who initiated such complaint and, in coordination
259	with the department head or the department head's designee, the
260	amount of savings resulting from the complaint. If more than one
261	employee makes a relevant report, the award shall be distributed

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262	in proportion to the employee's contribution to the
263	investigation as certified by the agency inspector general.
264	Awards shall be in the following amounts:
265	(a) A career service employee shall be awarded the greater
266	of 10 percent of the savings or \$500, except that such an
267	employee may not be awarded more than \$50,000 in a year. If the
268	employee is partially or wholly at fault, as certified by the
269	agency inspector general, for any misspending or attempted
270	misspending of public funds identified in the complaint, the
271	employee is not eligible for an award or the employee's award is
272	limited to \$500, at the discretion of the department head.
273	(b) A Senior Management Service or Selected Exempt Service
274	employee shall be awarded 5 percent of the savings, except that
275	such an employee may not be awarded more than \$1,000 in a year.
276	If the employee is partially or wholly at fault, as certified by
277	the agency inspector general, for any misspending or attempted
278	misspending of public funds identified in the complaint, the
279	employee is not eligible for an award.
280	Section 7. Subsections (7), (9), and (15) of section
281	112.313, Florida Statutes, are amended to read:
282	112.313 Standards of conduct for public officers, employees
283	of agencies, and local government attorneys
284	(7) CONFLICTING EMPLOYMENT OR CONTRACTUAL RELATIONSHIP
285	(a) <u>A</u> No public officer or employee of an agency <u>may not</u>
286	shall have or hold any employment or contractual relationship
287	with any business entity or any agency that which is subject to
288	the regulation of, or is doing business with, the officer's or
289	employee's an agency. This paragraph does not apply to of which
290	he or she is an officer or employee, excluding those
1	

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291	organizations and their officers who, when acting in their
292	official capacity, enter into or negotiate a collective
293	bargaining contract with the state or any municipality, county,
294	or other political subdivision of the state. Such <del>; nor shall an</del>
295	officer or employee <u>may not</u> <del>of an agency</del> have or hold any
296	employment or contractual relationship that will create a
297	continuing or frequently recurring conflict between his or her
298	private interests and the performance of his or her public
299	duties or that would impede the full and faithful discharge of
300	his or her public duties. For purposes of this subsection, if a
301	public officer or employee of an agency holds a material
302	interest in a business entity other than a publicly traded
303	entity, or is an officer, director, or member who manages such
304	an entity, contractual relationships held by the business entity
305	are deemed to be held by the public officer or employee.
306	1. When the agency referred to is $\underline{a}$ that certain kind of

307 special tax district created by general or special law and is limited specifically to constructing, maintaining, managing, and 308 309 financing improvements in the land area over which the agency 310 has jurisdiction, or when the agency has been organized pursuant 311 to chapter 298, then employment with, or entering into a 312 contractual relationship with, such a business entity by a public officer or employee of such an agency  $\underline{is}$  shall not be 313 prohibited by this subsection or be deemed a conflict per se. 314 However, conduct by such officer or employee that is prohibited 315 316 by, or otherwise frustrates the intent of, this section must shall be deemed a conflict of interest in violation of the 317 standards of conduct set forth by this section. 318

319

2. When the agency referred to is a legislative body and

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320	the regulatory power over the business entity resides in another
321	agency, or when the regulatory power that which the legislative
321	body exercises over the business entity or agency is strictly
323	through the enactment of laws or ordinances, then employment
323	with, or entering into a contractual relationship with, such a
324	business entity by a public officer or employee of such a
325	
	legislative body <u>is shall</u> not be prohibited by this subsection
327	or be deemed a conflict based on the regulatory power of the
328	legislative body, unless prohibited or deemed a conflict by
329	another law.
330	(b) This subsection <u>does</u> shall not prohibit a public
331	officer or employee from practicing in a particular profession
332	or occupation when such practice by persons holding such public
333	office or employment is required or permitted by law or
334	ordinance.
335	(c) A public officer or an employee of an agency may not
336	solicit any employment or contractual relationship prohibited by
337	this subsection.
338	(d) A public officer or an employee of an agency must
339	disclose to the head of his or her agency, the general counsel
340	or inspector general of his or her agency, or any other officer
341	or attorney designated by the head of his or her agency any
342	offer of employment or contractual relationship that is
343	prohibited by this subsection.
344	(e) If a public officer or an employee of an agency, or a
345	person acting on his or her behalf, solicits employment with any
346	business entity or any agency that is subject to the regulation
347	of, or is doing business with, the officer's or employee's
348	agency in violation of paragraph (c), the solicited business

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349	entity or agency must disclose such solicitation to the head of
350	the officer's or employee's agency. If such solicitation is by
351	or on behalf of the head of the agency or a member of a body
352	that is the head of the agency, the solicited business entity or
353	agency must disclose such solicitation to the commission. The
354	commission may investigate such disclosure as if it were a valid
355	complaint under this part.
356	(9) POSTEMPLOYMENT RESTRICTIONS; STANDARDS OF CONDUCT FOR
357	LEGISLATORS AND LEGISLATIVE EMPLOYEES
358	(a)1. It is the intent of the Legislature to implement by
359	statute the provisions of s. 8(e), Art. II of the State
360	Constitution relating to legislators, statewide elected
361	officers, appointed state officers, and designated public
362	employees.
363	2. As used in this paragraph:
364	a. "Employee" means:
365	(I) Any person employed in the executive or legislative
366	branch of government holding a position in the Senior Management
367	Service as defined in s. 110.402 or any person holding a
368	position in the Selected Exempt Service as defined in s. 110.602
369	or any person having authority over policy or procurement
370	employed by the Department of the Lottery.
371	(II) The Auditor General, the director of the Office of
372	Program Policy Analysis and Government Accountability, the
373	Sergeant at Arms and Secretary of the Senate, and the Sergeant
374	at Arms and Clerk of the House of Representatives.
375	(III) The executive director and deputy executive director
376	of the Commission on Ethics.
377	(IV) An executive director, staff director, or deputy staff
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17-00660A-18 20181534 378 director of each joint committee, standing committee, or select 379 committee of the Legislature; an executive director, staff 380 director, executive assistant, analyst, or attorney of the 381 Office of the President of the Senate, the Office of the Speaker 382 of the House of Representatives, the Senate Majority Party 383 Office, Senate Minority Party Office, House Majority Party 384 Office, or House Minority Party Office; or any person, hired on 385 a contractual basis, having the power normally conferred upon 386 such persons, by whatever title. (V) The Chancellor and Vice Chancellors of the State 387 388 University System; the general counsel to the Board of Governors 389 of the State University System; and the president, provost, vice 390 presidents, and deans of each state university. 391 (VI) Any person, including an other-personal-services 392 employee, having the power normally conferred upon the positions 393 referenced in this sub-subparagraph. 394 b. "Appointed state officer" means any member of an 395 appointive board, commission, committee, council, or authority 396 of the executive or legislative branch of state government whose 397 powers, jurisdiction, and authority are not solely advisory and 398 include the final determination or adjudication of any personal 399 or property rights, duties, or obligations, other than those 400 relative to its internal operations. 401 c. "State agency" means an entity of the legislative, 402 executive, or judicial branch of state government over which the 403 Legislature exercises plenary budgetary and statutory control. 404 d. "Agency director" means a secretary, as that term is 405 defined in s. 20.03, the chief administrative employee or 406 officer of a department headed by the Governor and the Cabinet,

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17-00660A-18 20181534 407 or the chief administrative employee or officer of any body established or granted legislative or executive authority by the 408 409 State Constitution, including, but not limited to, the State 410 Board of Education, the Board of Governors of the State 411 University System, the State Board of Administration, and the 412 Fish and Wildlife Conservation Commission, but excluding the 413 Legislature, the judiciary, or any constituent component of either. "Agency director" also includes any person, including an 414 415 other-personal-services employee, having the power normally 416 conferred upon such secretary, employee, or officer.

417 3.a. No member of the Legislature, appointed state officer, 418 or statewide elected officer shall personally represent another 419 person or entity for compensation before the government body or 420 agency of which the individual was an officer or member for a 421 period of 2 years following vacation of office. No member of the 422 Legislature shall personally represent another person or entity 423 for compensation during his or her term of office before any 424 state agency other than judicial tribunals or in settlement 425 negotiations after the filing of a lawsuit.

b. For a period of 2 years following vacation of office, a
former member of the Legislature may not act as a lobbyist for
compensation before an executive branch agency, agency official,
or employee. The terms used in this sub-subparagraph have the
same meanings as provided in s. 112.3215.

4.a. An agency director who is so employed on or after
January 8, 2019, may not personally represent another person or
entity for compensation before any state agency other than the
Legislature or judicial tribunals or in settlement negotiations
after the filing of a lawsuit for a period of 2 years following

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436	vacation of position, except when employed by and representing
437	another state agency.
438	b. An agency employee, including an agency employee who was
439	employed on July 1, 2001, in a Career Service System position
440	that was transferred to the Selected Exempt Service System under
441	chapter 2001-43, Laws of Florida, may not personally represent
442	another person or entity for compensation before the agency with
443	which he or she was employed for a period of 2 years following
444	vacation of position, except when <del>unless</del> employed by and
445	representing another state agency of state government.
446	5. Any person violating this paragraph is <del>shall be</del> subject
447	to the penalties provided in s. $112.317$ and a civil penalty of
448	an amount equal to the compensation which the person receives
449	for the prohibited conduct.
450	6. This paragraph is not applicable to:
451	a. A person employed by the Legislature or other agency
452	prior to July 1, 1989;
453	b. A person who was employed by the Legislature or other
454	agency on July 1, 1989, whether or not the person was a defined
455	employee on July 1, 1989;
456	c. A person who was a defined employee of the State
457	University System or the Public Service Commission who held such
458	employment on December 31, 1994;
459	d. A person who has reached normal retirement age as
460	defined in s. 121.021(29), and who has retired under the
461	provisions of chapter 121 by July 1, 1991; or
462	e. Any appointed state officer whose term of office began
463	before January 1, 1995, unless reappointed to that office on or
464	<del>after January 1, 1995.</del>

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465	(b) In addition to the provisions of this part which are
466	applicable to legislators and legislative employees by virtue of
467	their being public officers or employees, the conduct of members
468	of the Legislature and legislative employees shall be governed
469	by the ethical standards provided in the respective rules of the
470	Senate or House of Representatives which are not in conflict
471	herewith.
472	(15) ADDITIONAL EXEMPTION
473	(a) An <del>No</del> elected public officer <u>may not</u> <del>shall</del> be held in
474	violation of subsection (7) if the officer maintains an
475	employment relationship with an entity which is currently a tax-
476	exempt organization under s. 501(c) of the Internal Revenue Code
477	and which contracts with or otherwise enters into a business
478	relationship with the officer's agency and:
479	1.(a) The officer's employment is not directly or
480	indirectly compensated as a result of such contract or business
481	relationship;
482	2.(b) The officer has in no way participated in the
483	agency's decision to contract or to enter into the business
484	relationship with his or her employer, whether by participating
485	in discussion at the meeting, by communicating with officers or
486	employees of the agency, or otherwise; and
487	<u>3.(c)</u> The officer abstains from voting on any matter which
488	may come before the agency involving the officer's employer,
489	publicly states to the assembly the nature of the officer's
490	interest in the matter from which he or she is abstaining, and
491	files a written memorandum as provided in s. 112.3143.
492	(b) This subsection does not apply to an officer who begins
493	his or her term of office on or after January 8, 2019.

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494	Section 8. Subsection (2) of section 112.3142, Florida
495	Statutes, is amended to read:
496	112.3142 Ethics training for specified constitutional
497	officers, and elected municipal officers, and members of a
498	governing board of a special district or water management
499	district
500	(2)(a) All constitutional officers must complete 4 hours of
501	ethics training each calendar year which addresses, at a
502	minimum, s. 8, Art. II of the State Constitution, the Code of
503	Ethics for Public Officers and Employees, and the public records
504	and public meetings laws of this state. <del>This requirement may be</del>
505	satisfied by completion of a continuing legal education class or
506	other continuing professional education class, seminar, or
507	presentation if the required subjects are covered.
508	(b) <del>Beginning January 1, 2015,</del> All elected municipal
509	officers must complete 4 hours of ethics training each calendar
510	year which addresses, at a minimum, s. 8, Art. II of the State
511	Constitution, the Code of Ethics for Public Officers and
512	Employees, and the public records and public meetings laws of
513	this state. This requirement may be satisfied by completion of a
514	continuing legal education class or other continuing
515	professional education class, seminar, or presentation if the
516	required subjects are covered.
517	(c) Beginning January 1, 2019, all members of the governing
518	board of a special district or water management district must
519	complete 4 hours of ethics training each calendar year which
520	addresses, at a minimum, s. 8, Art. II of the State
521	Constitution, the Code of Ethics for Public Officers and
522	Employees, and the public records and public meetings laws of

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523	this state.
524	(d) The requirements specified in paragraphs (a), (b), and
525	(c) may be satisfied by completion of a continuing legal
526	education class or other continuing professional education
527	class, seminar, or presentation, if the required subjects are
528	covered.
529	(e) The commission shall adopt rules establishing minimum
530	Course content for the portion of an ethics training class which
531	addresses s. 8, Art. II of the State Constitution and the Code
532	of Ethics for Public Officers and Employees <u>must include one or</u>
533	more of the following:
534	1. Doing business with one's own agency;
535	2. Conflicting employment or contractual relationships;
536	3. Misuse of position;
537	4. Disclosure or use of certain information;
538	5. Gifts and honoraria, including solicitation and
539	acceptance of gifts, and unauthorized compensation;
540	6. Post-officeholding restrictions;
541	7. Restrictions on the employment of relatives;
542	8. Voting conflicts if the officer is a member of a
543	collegial body and votes in his or her official capacity;
544	9. Financial disclosure requirements, including the
545	automatic fine and appeal process;
546	10. Commission procedures on ethics complaints and
547	referrals; and
548	11. The importance of and the process for obtaining
549	advisory opinions rendered by the commission.
550	(f) Training providers are encouraged to seek accreditation
551	from any applicable licensing body for courses offered pursuant

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CODING: Words stricken are deletions; words underlined are additions.

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566 <u>district</u> assuming a new office or new term of office after March 567 31 is not required to complete ethics training for the calendar 568 year in which the term of office began.

569 Section 9. Subsections (3) and (4) of section 112.3143, 570 Florida Statutes, are amended to read:

571

112.3143 Voting conflicts.-

572 (3) (a) A No county, municipal, or other local public 573 officer or governing board member of a special district or 574 school district may not shall vote in an official capacity upon any measure which would inure to his or her special private gain 575 576 or loss; which he or she knows would inure to the special 577 private gain or loss of any principal by whom he or she is 578 retained or to the parent organization or subsidiary of a 579 corporate principal by which he or she is retained, other than an agency as defined in s. 112.312(2); or which he or she knows 580

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CODING: Words stricken are deletions; words underlined are additions.

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17-00660A-18 20181534 581 would inure to the special private gain or loss of a relative or 582 business associate of the public officer or board member. Such public officer or board member shall, prior to the vote being 583 584 taken, publicly state to the assembly the nature of the 585 officer's or member's interest in the matter from which he or 586 she is abstaining from voting and, within 15 days after the vote 587 occurs, disclose the nature of his or her interest as a public 588 record in a memorandum filed with the person responsible for 589 recording the minutes of the meeting, who shall incorporate the 590 memorandum in the minutes. 591 (b) However, a commissioner of a community redevelopment 592 agency created or designated pursuant to s. 163.356 or s. 593 163.357, or an officer of an independent special tax district 594 elected on a one-acre, one-vote basis, is not prohibited from 595 voting, when voting in said capacity.

596 (4) A county, municipal, or other local public officer; governing board member of a special district or school district; 597 598 or No appointed public officer may not shall participate in any 599 matter which would inure to the officer's or member's special 600 private gain or loss; which the officer or member knows would 601 inure to the special private gain or loss of any principal by 602 whom he or she is retained or to the parent organization or 603 subsidiary of a corporate principal by which he or she is 604 retained; or which he or she knows would inure to the special private gain or loss of a relative or business associate of the 605 606 public officer or board member, without first disclosing the 607 nature of his or her interest in the matter.

(a) Such disclosure, indicating the nature of the conflict,shall be made in a written memorandum filed with the person

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17-00660A-18 20181534 610 responsible for recording the minutes of the meeting, prior to 611 the meeting in which consideration of the matter will take 612 place, and shall be incorporated into the minutes. Any such 613 memorandum shall become a public record upon filing, shall 614 immediately be provided to the other members of the agency, and 615 shall be read publicly at the next meeting held subsequent to 616 the filing of this written memorandum. 617 (b) In the event that disclosure has not been made prior to 618 the meeting or that any conflict is unknown prior to the 619 meeting, the disclosure shall be made orally at the meeting when 620 it becomes known that a conflict exists. A written memorandum 621 disclosing the nature of the conflict shall then be filed within 622 15 days after the oral disclosure with the person responsible 623 for recording the minutes of the meeting and shall be 624 incorporated into the minutes of the meeting at which the oral 625 disclosure was made. Any such memorandum shall become a public 626 record upon filing, shall immediately be provided to the other 627 members of the agency, and shall be read publicly at the next 628 meeting held subsequent to the filing of this written 629 memorandum. 630

(c) For purposes of this subsection, the term "participate" means any attempt to influence the decision by oral or written communication, whether made by the officer <u>or member</u> or at the officer's or member's direction.

634 Section 10. Subsections (1) and (2) and paragraph (c) of 635 subsection (8) of section 112.3144, Florida Statutes, are 636 amended to read:

637 112.3144 Full and public disclosure of financial638 interests.-

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639	(1) <u>(a)</u> An officer <u>or a member</u> who is required <del>by s. 8, Art.</del>
640	<del>II of the State Constitution</del> to file a full and public
641	disclosure of <del>his or her</del> financial interests for any calendar or
642	fiscal year shall file that disclosure with the <del>Florida</del>
643	Commission on Ethics. Additionally, beginning January 1, 2015,
644	an officer who is required to complete annual ethics training
645	pursuant to s. 112.3142 must certify on his or her full and
646	public disclosure of financial interests that he or she has
647	completed the required training.
648	(b) Each elected mayor and member of the governing body of
649	a municipality that had \$10 million or more in total revenue for
650	the 3 consecutive fiscal years ending prior to the year the
651	disclosure covers shall file a full and public disclosure of
652	financial interests with the Commission on Ethics. Each elected
653	mayor and member of the governing body of such municipality
654	shall continue to file a full and public disclosure until the
655	municipality has less than \$10 million in total revenue for 3
656	consecutive fiscal years. For purposes of this paragraph, the
657	verified report that the Department of Financial Services files
658	with the Commission on Ethics in accordance with s. 218.32(3)
659	shall be the sole basis for determining whether a municipality
660	has \$10 million or more in total revenue, except that a
661	municipality that has not had its annual financial report
662	certified in accordance with s. 218.32 on or before November 30
663	of the year in which it is due shall be considered to have \$10
664	million or more in total revenue for such year. If an
665	uncertified report is subsequently certified by the Department
666	of Financial Services, the certified report shall be used in any
667	disclosure period beginning after the report is certified.
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17-00660A-18 20181534 668 (c) An officer or a member who is required to complete 669 annual ethics training pursuant to s. 112.3142 must certify on 670 his or her full and public disclosure of financial interests 671 that he or she has completed the required training. 672 Additionally, beginning January 1, 2019, an officer or a member 673 who is required to complete annual ethics training pursuant to 674 s. 112.3142 must provide the name of the training provider on 675 his or her full and public disclosure of financial interests. 676 (2) An officer or a member  $\frac{1}{2}$  person who is required, 677 pursuant to s. 8, Art. II of the State Constitution, to file a 678 full and public disclosure of financial interests and who has 679 filed a full and public disclosure of financial interests for 680 any calendar or fiscal year is shall not be required to file a 681 statement of financial interests pursuant to s. 112.3145(2) and 682 (3) for the same year or for any part thereof notwithstanding 683 any requirement of this part. If an incumbent in an elective 684 office has filed the full and public disclosure of financial 685 interests to qualify for election to the same office or if a 686 candidate for office holds another office subject to the annual 687 filing requirement, the qualifying officer shall forward an 688 electronic copy of the full and public disclosure of financial 689 interests to the commission no later than July 1. The electronic 690 copy of the full and public disclosure of financial interests 691 satisfies the annual disclosure requirement of this section. A 692 candidate who does not qualify until after the annual full and

public disclosure of financial interests has been filed pursuant
to this section shall file a copy of his or her disclosure with
the officer before whom he or she qualifies.

696

(8)

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697	(c) For purposes of this section, an error or omission is
698	immaterial, inconsequential, or de minimis if the original
699	filing provided sufficient information for the public to
700	identify potential conflicts of interest. However, failure to
701	certify completion of annual ethics training required under s.
702	112.3142 or provide the name of the training provider does not
703	constitute an immaterial, inconsequential, or de minimis error
704	or omission.
705	Section 11. Subsection (4) and paragraph (c) of subsection
706	(10) of section 112.3145, Florida Statutes, are amended to read:
707	112.3145 Disclosure of financial interests and clients
708	represented before agencies
709	(4) Beginning January 1, 2015, An officer who is required
710	to complete annual ethics training pursuant to s. 112.3142 must
711	certify on his or her statement of financial interests that he
712	or she has completed the required training. <u>Beginning January 1,</u>
713	2019, an officer or a member who is required to complete annual
714	ethics training pursuant to s. 112.3142 must provide the name of
715	the training provider on his or her statement of financial
716	interests.
717	(10)
718	(c) For purposes of this section, an error or omission is
719	immaterial, inconsequential, or de minimis if the original
720	filing provided sufficient information for the public to
721	identify potential conflicts of interest. However, failure to
722	certify completion of annual ethics training required under s.
723	112.3142 or provide the name of the training provider does not
724	constitute an immaterial, inconsequential, or de minimis error
725	or omission.
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726	
727	and 112.3145, Florida Statutes, apply to disclosures filed for
728	the 2018 calendar year and all subsequent calendar years.
729	Section 13. Subsection (1) of section 112.31455, Florida
730	Statutes, is amended to read:
731	112.31455 Collection methods for unpaid automatic fines for
732	failure to timely file disclosure of financial interests
733	(1) Before referring any unpaid fine accrued pursuant to s.
734	112.3144(5) or s. 112.3145(7) to the Department of Financial
735	Services, the commission shall attempt to determine whether the
736	individual owing such a fine is a current public officer or
737	current public employee. If so, the commission may notify the
738	Chief Financial Officer or the governing body of the appropriate
739	county, municipality, <u>school district,</u> or special district of
740	the total amount of any fine owed to the commission by such
741	individual.
742	(a) After receipt and verification of the notice from the
743	commission, the Chief Financial Officer or the governing body of
744	the county, municipality, <u>school district,</u> or special district
745	shall begin withholding the lesser of 10 percent or the maximum
746	amount allowed under federal law from any salary-related
747	payment. The withheld payments shall be remitted to the
748	commission until the fine is satisfied.
749	(b) The Chief Financial Officer or the governing body of
750	the county, municipality, <u>school district,</u> or special district

751 may retain an amount of each withheld payment, as provided in s. 752 77.0305, to cover the administrative costs incurred under this 753 section.

754

Section 14. Effective October 1, 2019, paragraph (b) of

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755	subsection (2) of section 112.3148, Florida Statutes, is amended
756	to read:
757	112.3148 Reporting and prohibited receipt of gifts by
758	individuals filing full or limited public disclosure of
759	financial interests and by procurement employees
760	(2) As used in this section:
761	(b)1. "Lobbyist" means any natural person who, for
762	compensation, seeks, or sought during the preceding 12 months,
763	to influence the governmental decisionmaking of a reporting
764	individual or procurement employee or his or her agency or
765	seeks, or sought during the preceding 12 months, to encourage
766	the passage, defeat, or modification of any proposal or
767	recommendation by the reporting individual or procurement
768	employee or his or her agency.
769	2. With respect to an agency that is a governmental entity
770	as defined in s. 112.3262 has established by rule, ordinance, or
771	law a registration process for persons seeking to influence
772	decisionmaking or to encourage the passage, defeat, or
773	modification of any proposal or recommendation by such agency or
774	an employee or official of the agency, the term "lobbyist"
775	includes only a person who is required to be registered as a
776	lobbyist in accordance with <u>s. 112.3262</u> such rule, ordinance, or
777	<del>law</del> or who was during the preceding 12 months required to be
778	registered as a lobbyist in accordance with such <del>rule,</del>
779	ordinance, or law. At a minimum, such a registration system must
780	require the registration of, or must designate, persons as
781	"lobbyists" who engage in the same activities as require
782	registration to lobby the Legislature pursuant to s. 11.045.
783	Section 15. Section 112.3181, Florida Statutes, is created

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784	to read:
785	112.3181 Additional standards for statewide elected
786	officers and legislators
787	(1) A statewide elected officer or member of the
788	Legislature may not solicit an employment offer or investment
789	advice arising out of official or political activities engaged
790	in while he or she is an officer or a legislator or a candidate
791	for such office, except in the following circumstances:
792	(a) The officer or legislator may solicit or accept future
793	employment, including professional partnerships, in the last 180
794	days of his or her term of office if he or she is ineligible to
795	run for reelection or has publicly announced, and filed a letter
796	or other written notice with the qualifying officer with whom
797	reelection qualification papers are filed, that he or she is not
798	and does not intend to become a candidate for reelection.
799	(b) The officer or legislator may solicit or accept
800	employment from any prospective employer in a profession or
801	occupation in which he or she has formerly engaged, has been
802	formally educated or trained, or is licensed, unless such
803	employment is prohibited by other general law.
804	(2) A statewide elected officer or member of the
805	Legislature may not solicit or accept investment advice from or
806	solicit or enter into an investment, joint venture, or other
807	profitmaking relationship with a lobbyist or principal, as those
808	terms are defined in s. 11.045 or s. 112.3215. However, the
809	officer or legislator may buy or sell listed, publicly traded
810	securities of a principal without the advice of a lobbyist or
811	principal unless such action violates s. 112.313. For purposes
812	of this section, the term "investment, joint venture, or other

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813	profitmaking relationship" does not include an employment
814	relationship or any enterprise organized to employ or engage the
815	personal services of individuals including the officer or
816	legislator. For purposes of this section, the terms "investment
817	advice" and "profitmaking relationship" do not include a client
818	relationship with a licensed investment broker, licensed
819	investment advisor, or similarly licensed professional to whom
820	the officer or legislator pays ordinary and reasonable fees for
821	services, regardless of such broker's, advisor's, or
822	professional's status as a lobbyist's principal or a nonlobbyist
823	employee of such principal.
824	(3) A lobbyist or principal who receives a solicitation
825	prohibited by this section by or on behalf of a statewide
826	elected officer or member of the Legislature must disclose such
827	solicitation to the commission. Any other person who receives
828	such solicitation may disclose such solicitation to the
829	commission. The commission may investigate any disclosure under
830	this subsection as if it were a valid complaint under this part.
831	(4)(a) A statewide elected officer or a member of the
832	Legislature must file a written disclosure with the commission
833	upon acceptance of the following:
834	1. Any new employment with or increased compensation from
835	an entity that receives state funds directly by appropriation;
836	2. Any new employment with or increased compensation from
837	an agency;
838	3. Any new employment the offer of which arose out of
839	official or political activities engaged in while he or she was
840	a statewide elected officer, a member of the Legislature, or a
841	candidate for such office; or

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17-00660A-18 20181534 842 4. Any new employment with or increased compensation from a 843 lobbyist, a principal of a lobbyist, or a lobbying firm. 844 (b) The disclosure must identify the applicable subparagraph of paragraph (a), employer, position, salary or 845 846 other compensation, and effective date of employment or 847 increased compensation. Such disclosure must be filed within 30 848 days after he or she accepts the employment or increased 849 compensation or before the effective date of employment or 850 increased compensation, whichever date is earliest. With respect 851 to employment or increased compensation accepted or effective 852 between December 31, 2017, and July 1, 2018, the officer or 853 legislator must file such disclosure within 30 days after July 854 1, 2018. The commission shall publish such disclosures with the 855 officer's or legislator's full financial disclosure on its 856 website. The commission may adopt forms for disclosure and may 857 adopt rules requiring electronic submission of the disclosure 858 required by this subsection. 859 Section 16. Present subsections (7) and (8) of section 860 112.3185, Florida Statutes, are renumbered as subsections (8) 861 and (9), respectively, present subsections (1) and (8) are 862 amended, and a new subsection (7) is added to that section, to 863 read: 864 112.3185 Additional standards for state officers and agency 865 employees.-(1) For the purposes of this section: 866 867 (a) "Contractual services" shall be defined as set forth in 868 chapter 287. (b) "Agency" means any state officer, department, board, 869 commission, or council of the executive, legislative, or 870 Page 30 of 54

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871	judicial branch of state government and includes the Public
872	Service Commission.
873	(c) "Covered officer" means a state officer who is serving
874	in a position that is not an elective position. The term does
875	not include a person who is appointed to fill an unexpired term
876	of an elective office.
877	(d) "Negotiate" or "negotiation" means a response to an
878	offer or solicitation of offers of an employment or contractual
879	relationship, including the submission of a resume, an
880	application, or any other information demonstrating interest on
881	the part of a prospective employee and interviewing or engaging
882	in other communication intended to lead to an offer or
883	acceptance of an employment or contractual relationship.
884	(e) "Reporting employee" means any agency employee who is a
885	reporting individual or procurement employee, as those terms are
886	<u>defined in s. 112.3148.</u>
887	(f) "Restricted employer," with respect to any state
888	officer or agency employee, means any entity that does business
889	with or is subject to regulation by an agency employing the
890	covered officer or reporting employee and any person or entity
891	from whom the covered officer or reporting employee may not
892	solicit a gift under s. 112.3148(3).
893	(g) "Subject to regulation by an agency" means subject to
894	regulation by agency action as defined in s. 120.52(2) or its
895	substantial equivalent. The term does not include regulatory
896	power exercised strictly through the enactment of general laws.
897	(7) A covered officer or reporting employee who is employed
898	in such position on or after January 8, 2019, may not solicit an
899	employment or contractual relationship from or negotiate an

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900	employment or contractual relationship with a restricted
901	employer except as provided in this subsection.
902	(a) A covered officer or reporting employee may solicit a
903	future employment or contractual relationship from or negotiate
904	a future employment or contractual relationship with a
905	restricted employer within 90 days before the expiration of the
906	officer's term of office, if the officer does not seek
907	reappointment, or within 90 days before the officer's or
908	employee's termination or retirement date, if he or she provides
909	notice of termination or retirement to the head of his or her
910	agency, the general counsel or inspector general of his or her
911	agency, or any other officer or attorney designated by the head
912	of his or her agency.
913	(b) If a covered officer or reporting employee has been
914	notified by his or her appointing authority or employing agency
915	that he or she will be discharged from office or dismissed or
916	terminated from employment, he or she may solicit a future
917	employment or contractual relationship from or negotiate a
918	future employment or contractual relationship with a restricted
919	employer at any time after such notice but not sooner than 180
920	days before his or her employment is scheduled to end.
921	(c) A covered officer or reporting employee must disclose
922	to the head of his or her agency, the general counsel or
923	inspector general of his or her agency, or any other officer or
924	attorney designated by the head of his or her agency any offer
925	from a restricted employer of an employment or contractual
926	relationship. After such disclosure, a covered officer or
927	reporting employee may negotiate an employment or contractual
928	relationship with the restricted employer if expressly
•	

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929	authorized by the head of his or her agency or the agency head's
930	authorized designee. Permission may be withheld only if the
931	agency head or his or her authorized designee determines such
932	negotiation poses an actual or potential conflict with the
933	interests of the state or the agency.
934	(d) This subsection does not authorize any employment or
935	contractual relationship solicitation otherwise prohibited by
936	general law.
937	<u>(9)<del>(8)</del> Subsections (1) through (6) of</u> this section <u>do not</u>
938	apply is not applicable to any employee of the Public Service
939	Commission who was so employed on or before December 31, 1994 <u>,</u>
940	unless so employed on or after January 8, 2019.
941	Section 17. Subsection (2), paragraph (e) of subsection
942	(3), and paragraph (b) of subsection (5) of section 112.3187,
943	Florida Statutes, are amended to read:
944	112.3187 Adverse action against employee for disclosing
945	information of specified nature prohibited; employee remedy and
946	relief
947	(2) LEGISLATIVE INTENTIt is the intent of the Legislature
948	to prevent agencies or independent contractors from taking
949	retaliatory action against an employee who reports to an
950	appropriate agency violations of law on the part of a public
951	employer or independent contractor that create a substantial and
952	specific danger to the public's health, safety, or welfare. It
953	is further the intent of the Legislature to prevent agencies or
954	independent contractors from taking retaliatory action against
955	any person who discloses information to an appropriate agency
956	alleging improper use of governmental office, <del>gross</del> waste of
957	funds, or any other abuse or <del>gross</del> neglect of duty on the part

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958	of an agency, public officer, or employee.
959	(3) DEFINITIONS.—As used in this act, unless otherwise
960	specified, the following words or terms shall have the meanings
961	indicated:
962	(e) " <del>Gross</del> Mismanagement" means a continuous <u>or repeated</u>
963	pattern of <u>neglect of managerial duty,</u> managerial abuses,
964	wrongful or arbitrary and capricious actions, or <u>deceptive,</u>
965	fraudulent <u>,</u> or criminal conduct which may have a substantial
966	adverse economic impact.
967	(5) NATURE OF INFORMATION DISCLOSEDThe information
968	disclosed under this section must include:
969	(b) Any act or suspected act of <del>gross</del> mismanagement,
970	malfeasance, misfeasance, gross waste of public funds, suspected
971	or actual Medicaid fraud or abuse, or <del>gross</del> neglect of duty
972	committed by an employee or agent of an agency or independent
973	contractor.
974	Section 18. Paragraphs (a), (f), and (h) of subsection (1),
975	subsections (3) and (4), paragraph (a) of subsection (5), and
976	subsections (7) and (8) of section 112.3215, Florida Statutes,
977	are amended, and subsection (15) of that section is reenacted,
978	to read:
979	112.3215 Lobbying before the executive branch or the
980	Constitution Revision Commission; registration and reporting;
981	investigation by commission
982	(1) For the purposes of this section:
983	(a) "Agency" means the Governor; the $_{ au}$ Governor and
984	Cabinet <u>;, or</u> any department, division, bureau, board,
985	commission, or authority of the executive branch; the State
986	Board of Education; or the Board of Governors of the State
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17-00660A-18 20181534 987 University System. In addition, "agency" means shall mean the 988 Constitution Revision Commission as provided by s. 2, Art. XI of 989 the State Constitution. 990 (f) "Lobbying" "Lobbies" means seeking, on behalf of 991 another person, to influence an agency with respect to a 992 decision of the agency in the area of policy or procurement or 993 an attempt to obtain the goodwill of an agency official or employee. "Lobbying" "Lobbies" also means influencing or 994 995 attempting to influence, on behalf of another, the Constitution 996 Revision Commission's action or nonaction through oral or 997 written communication or an attempt to obtain the goodwill of a 998 member or employee of the Constitution Revision Commission. 999 (h) "Lobbyist" means a person who is employed and receives

1000 payment, or who contracts for economic consideration, for the 1001 purpose of lobbying, or a person who is principally employed for 1002 governmental affairs by another person or governmental entity to 1003 lobby on behalf of that other person or governmental entity. The 1004 term "principally employed for governmental affairs" means that 1005 one of the principal or most significant responsibilities of the 1006 employee to the employer is overseeing the employer's various 1007 relationships with government or representing the employer in 1008 its contacts with government. "Lobbyist" does not include a 1009 person who is:

1010 1. An attorney, or any person, who represents a client in a judicial proceeding or in a formal administrative proceeding 1011 1012 conducted pursuant to chapter 120 or any other formal hearing 1013 before an agency, board, commission, or authority of this state.

1014 2. An officer or employee of an agency, or of a legislative or judicial branch entity, or a political subdivision of this 1015

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17-00660A-18 20181534 state acting in the normal course of his or her office or 1016 1017 duties. 1018 3. A confidential informant who is providing, or wishes to 1019 provide, confidential information to be used for law enforcement 1020 purposes. 1021 4. A person who seeks lobbies to procure a contract 1022 pursuant to chapter 287 which contract is less than the 1023 threshold for CATEGORY ONE as provided in s. 287.017. 1024 (3) A person may not lobby an agency until such person has 1025 electronically registered as a lobbyist with the commission. 1026 Such registration shall be due upon initially being retained to lobby and is renewable on a calendar year basis thereafter. The 1027 1028 commission shall request authorization from the principal with 1029 the principal's name, business address, e-mail address, and 1030 telephone number to confirm that the registrant is authorized to 1031 represent the principal. Upon registration the person shall 1032 provide a statement signed by the principal or principal's 1033 representative that the registrant is authorized to represent 1034 the principal. The principal or principal's representative shall 1035 also identify and designate its main business pursuant to the 1036 North American Industry Classification System (NAICS) six-digit 1037 numerical code that most accurately describes the principal's 1038 main business. Registration is not complete until the commission 1039 receives the principal's authorization and the registration fee 1040 on the statement authorizing that lobbyist pursuant to a classification system approved by the commission. The 1041 1042 registration shall require each lobbyist to attest to disclose, 1043 under oath, the following information: (a) Full legal name, e-mail address, telephone number, Name 1044

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1045	and business address;
1046	(b) The full name, e-mail address, telephone number, and
1047	business address of each principal represented;
1048	(c) <del>His or her area of interest;</del>
1049	(d) The agencies before which he or she will appear; and
1050	(d) (e) The existence of any direct or indirect business
1051	association, partnership, or financial relationship with any
1052	employee of an agency with which he or she lobbies, or intends
1053	to lobby, as disclosed in the registration.
1054	(4) The annual lobbyist registration fee shall be set by
1055	the commission by rule, not to exceed $\frac{\$20}{\$40}$ for each principal
1056	represented plus, for each principal, a fee not to exceed \$5 for
1057	each agency after the first.
1058	(5)(a)1. Each lobbying firm shall file a compensation
1059	report with the commission for each calendar quarter during any
1060	portion of which one or more of the firm's lobbyists were
1061	registered to represent a principal. The report shall include
1062	the:
1063	a. Full name, <u>e-mail address,</u> business address, and
1064	telephone number of the lobbying firm;
1065	b. Name of each of the firm's lobbyists; and
1066	c. Total compensation provided or owed to the lobbying firm
1067	from all principals for the reporting period, reported in one of
1068	the following categories: \$0; \$1 to \$49,999; \$50,000 to \$99,999;
1069	\$100,000 to \$249,999; \$250,000 to \$499,999; \$500,000 to
1070	\$999,999; \$1 million or more.
1071	2. For each principal represented by one or more of the
1072	firm's lobbyists, the lobbying firm's compensation report shall
1073	also include the:

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17-00660A-18 20181534 1074 a. Full name, e-mail address, business address, and 1075 telephone number of the principal; and 1076 b. Total compensation provided or owed to the lobbying firm 1077 for the reporting period, reported in one of the following 1078 categories: \$0; \$1 to \$9,999; \$10,000 to \$19,999; \$20,000 to \$29,999; \$30,000 to \$39,999; \$40,000 to \$49,999; or \$50,000 or 1079 1080 more. If the category "\$50,000 or more" is selected, the 1081 specific dollar amount of compensation must be reported, rounded 1082 up or down to the nearest \$1,000. 1083 3. If the lobbying firm subcontracts work from another 1084 lobbying firm and not from the original principal: 1085 a. The lobbying firm providing the work to be subcontracted 1086 shall be treated as the reporting lobbying firm's principal for 1087 reporting purposes under this paragraph; and 1088 b. The reporting lobbying firm shall, for each lobbying 1089 firm identified under subparagraph 2., identify the name and 1090 address of the principal originating the lobbying work. 1091 4. The senior partner, officer, or owner of the lobbying 1092 firm shall certify to the veracity and completeness of the 1093 information submitted pursuant to this paragraph. 1094 (7) A lobbyist shall promptly send a written statement to the commission canceling the designation of  $\frac{1}{1}$  registration for a 1095 1096 principal in his or her registration upon termination of such 1097 the lobbyist's representation of that principal. The commission may cancel a lobbyist's designation of a principal upon the 1098 1099 principal's notification that the lobbyist is no longer 1100 authorized to represent the principal Notwithstanding this 1101 requirement, the commission may remove the name of a lobbyist from the list of registered lobbyists if the principal notifies 1102 Page 38 of 54

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17-00660A-1820181534_1103the office that a person is no longer authorized to represent1104that principal.
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(8) (a) The commission shall investigate every sworn complaint that is filed with it alleging that a person covered by this section has failed to register, has failed to submit a compensation report, has made a prohibited expenditure, or has knowingly submitted false information in any report or registration required in this section.

(b) All proceedings, the complaint, and other records 1111 1112 relating to the investigation are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State 1113 1114 Constitution, and any meetings held pursuant to an investigation 1115 are exempt from the provisions of s. 286.011(1) and s. 24(b), 1116 Art. I of the State Constitution either until the alleged 1117 violator requests in writing that such investigation and 1118 associated records and meetings be made public or until the 1119 commission determines, based on the investigation, whether 1120 probable cause exists to believe that a violation has occurred.

1121 (c) The commission shall investigate any lobbying firm, 1122 lobbyist, principal, agency, officer, or employee upon receipt of information from a sworn complaint or from a random audit of 1123 1124 lobbying reports indicating that the individual or entity has 1125 intentionally failed to disclose any material fact or has 1126 knowingly submitted false information in any report required by 1127 this section or by rules adopted pursuant to this section a 1128 possible violation other than a late-filed report.

(d) Notwithstanding paragraphs (a)-(c), the commission may dismiss any complaint or investigation resulting from a random audit of lobbying reports, at any stage of disposition, if it

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1132	determines that the public interest is not served by proceeding
1133	further, in which case the commission must issue a public report
1134	stating with particularity its reasons for the dismissal.
1135	(e)1. Records relating to an audit conducted pursuant to
1136	this section or an investigation conducted pursuant to this
1137	section or s. 112.32155 are confidential and exempt from s.
1138	119.07(1) and s. 24(a), Art. I of the State Constitution.
1139	2. Any portion of a meeting wherein such investigation or
1140	audit is discussed is exempt from s. 286.011 and s. 24(b), Art.
1141	I of the State Constitution.
1142	3. The exemptions no longer apply if the lobbying firm
1143	requests in writing that such investigation and associated
1144	records and meetings be made public or the commission determines
1145	there is probable cause that the audit reflects a violation of
1146	the reporting laws.
1147	(15) The commission shall adopt rules to administer this
1148	section, which shall prescribe forms for registration and
1149	compensation reports, procedures for registration, and
1150	procedures that will prevent disclosure of information that is
1151	confidential as provided in this section.
1152	Section 19. Effective October 1, 2019, section 112.3261,
1153	Florida Statutes, is repealed.
1154	Section 20. Section 112.3262, Florida Statutes, is created
1155	to read:
1156	112.3262 Lobbying before governmental entities
1157	(1) As used in this section, the term:
1158	(a) "Governmental entity" or "entity" means a water
1159	management district created in s. 373.069 and operating under
1160	the authority of chapter 373, a hospital district, a children's

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1161	services district, an authority as that term is defined in s.
1162	348.0002, a port authority as defined in s. 315.02, a county, a
1163	municipality, a school district, or a special district.
1164	(b) "Lobbying" means seeking, on behalf of another person,
1165	to influence a governmental entity with respect to a decision of
1166	the entity in an area of policy or procurement or an attempt to
1167	obtain the goodwill of an official or employee of a governmental
1168	entity. The term does not include representing a client in any
1169	stage of applying for or seeking approval of an application for
1170	a license, permit, or waiver of a regulation or other
1171	administrative action, or opposition to such action, provided
1172	such action does not require legislative discretion and is
1173	subject to judicial review by petitioning for writ of
1174	<u>certiorari.</u>
1175	(c) "Lobbyist" means a person who is employed and receives
1176	payment, or who contracts for economic consideration, for the
1177	purpose of lobbying, or a person who is principally employed for
1178	governmental affairs by another person or governmental entity to
1179	lobby on behalf of such person or governmental entity. The term
1180	does not include a person who:
1181	1. Represents a client in a judicial proceeding or in a
1182	formal administrative proceeding before a governmental entity.
1183	2. Is an officer or employee of an agency acting in the
1184	normal course of his or her duties.
1185	3. Consults under contract with the governmental entity and
1186	communicates with the entity's governing body, or an employee of
1187	the governing body, regarding issues related to the scope of
1188	services in his or her contract.
1189	4. Is an employee, officer, or board member of a

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1190	homeowners' association, condominium association, or
1191	neighborhood association when addressing, in his or her capacity
1192	as an employee, officer, or board member of such association, an
1193	issue impacting the association or its members.
1194	5. Is a confidential informant who is providing, or wishes
1195	to provide, confidential information to be used for law
1196	enforcement purposes.
1197	6. Is an expert witness who is retained or employed by an
1198	employer, principal, or client to provide only scientific,
1199	technical, or other specialized information provided in agenda
1200	materials or testimony only in public hearings, provided the
1201	expert identifies such employer, principal, or client at such
1202	hearing.
1203	7. Seeks to procure a contract the value of which is less
1204	than \$20,000 or a contract procured pursuant to s. 287.056.
1205	(d) "Principal" has the same meaning as in s. 112.3215.
1206	(e) "Principally employed for governmental affairs" means
1207	that one of the employee's principal or most significant
1208	responsibilities to the employer is overseeing the employer's
1209	various governmental relationships or representing the employer
1210	in its contacts made with an officer or employee of a
1211	governmental entity.
1212	(2) The Commission on Ethics shall create the Local
1213	Government Lobbyist Registration System to register lobbyists
1214	who wish to lobby governmental entities in accordance with this
1215	section. Beginning October 1, 2019, any governmental entity rule
1216	or ordinance that requires lobbyist registration is preempted
1217	and replaced by the registration system established by this
1218	subsection. However, in accordance with s. 112.326, a

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1219	governmental entity may adopt a rule or ordinance to regulate
1220	lobbyist conduct and may require compensation reporting,
1221	disclosure of contacts made with an officer or employee of a
1222	governmental entity, or any other activity related to lobbyist
1223	conduct, other than registration. A governmental entity may not
1224	charge a fee for registration of lobbyists and principals, and a
1225	fee may not be charged in the enforcement of lobbyist regulation
1226	except as may be reasonable and necessary to cover the cost of
1227	such enforcement.
1228	(3) Beginning October 1, 2019, a person may not lobby a
1229	governmental entity until such person has electronically
1230	registered as a lobbyist with the commission. Such initial
1231	registration shall be due upon being retained to lobby and is
1232	renewable annually on the anniversary of the lobbyist's
1233	registration or in the month of the lobbyist's birth as selected
1234	by the lobbyist at the time of registration. The commission
1235	shall request authorization from the principal using the
1236	principal's name, business address, e-mail address, and
1237	telephone number to confirm that the registrant is authorized to
1238	represent the principal. The principal or principal's
1239	representative shall identify and designate its main business
1240	using the North American Industry Classification System (NAICS)
1241	six-digit numerical code that most accurately describes its main
1242	business. Registration is incomplete until the commission
1243	receives the principal's authorization and the lobbyist's
1244	registration fee. Any change in the information required by this
1245	subsection must be disclosed within 15 days after such change
1246	occurs by the lobbyist updating his or her registration. The
1247	commission may require separate registration submissions for

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1248	each county and multi-county governmental entity, but each
1249	submission may include, without an additional fee, any
1250	governmental entity in the county for which the submission is
1251	made. A person required to register as a lobbyist under this
1252	subsection must register through the electronic system and must
1253	attest to the following:
1254	(a) His or her full legal name, birth month, e-mail
1255	address, telephone number, and business address.
1256	(b) The name, e-mail address, telephone number, and
1257	business address of each principal.
1258	(c) The name of each governmental entity lobbied or
1259	intended to be lobbied on behalf of the principal.
1260	(d) Any direct or indirect business association,
1261	partnership, or financial relationship with an official or
1262	employee of a governmental entity lobbied or intended to be
1263	lobbied on behalf of the principal.
1264	(4) The annual lobbyist registration fee shall be
1265	established by commission rule but may not exceed \$20 for each
1266	principal represented for one county and governmental entities
1267	therein or one multi-county governmental entity and may not
1268	exceed \$5 for each additional county and governmental entities
1269	therein or additional multi-county governmental entities.
1270	(5) The commission shall publish a lobbyist directory of
1271	all lobbyist registrations on the Internet.
1272	(6) A lobbyist shall promptly provide a written statement
1273	to the commission canceling the designation of a principal in
1274	his or her registration upon termination of such representation.
1275	The commission may cancel a lobbyist's designation of a
1276	principal upon the principal's notification that the lobbyist is

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1277	no longer authorized to represent such principal.
1278	(7) A governmental entity must use reasonable efforts to
1279	ascertain whether a lobbyist has registered pursuant to this
1280	section. A governmental entity may not knowingly authorize an
1281	unregistered lobbyist to lobby the entity.
1282	(8)(a) Except as provided in subsection (9), the commission
1283	shall investigate every sworn complaint that is filed with it
1284	alleging that a person covered by this section has failed to
1285	register or has knowingly submitted false information in any
1286	registration required in this section.
1287	(b) If the commission finds no probable cause to believe
1288	that a violation of this section occurred, it shall dismiss the
1289	complaint and send a copy of the complaint, findings, and
1290	summary to the complainant and the alleged violator. If the
1291	commission finds probable cause to believe that a violation of
1292	this section occurred, it shall report the results of its
1293	investigation to the Governor and send, by certified mail, a
1294	copy of the report to the alleged violator. Upon request
1295	submitted to the Governor in writing, a person whom the
1296	commission finds probable cause to believe has violated this
1297	section shall be entitled to a public hearing. Such person shall
1298	be deemed to have waived the right to a public hearing if the
1299	request is not received within 14 days after a copy of the
1300	report is mailed. However, the Governor may require a public
1301	hearing and may conduct such further investigation as he or she
1302	deems necessary.
1303	(c) If the Governor finds that a violation occurred, he or
1304	she may reprimand or censure the violator or assess a civil
1305	penalty against the violator in accordance with this section.

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1306	(d) Upon discovery of a violation of this section, a person
1307	or governmental entity may file a sworn complaint with the
1308	commission.
1309	(9)(a) Upon a first complaint to the commission alleging a
1310	violation of subsection (3) by a lobbyist, or upon any complaint
1311	against a lobbyist received before January 1, 2020, the
1312	commission shall, within 30 days after receipt of the complaint,
1313	issue a warning letter to the lobbyist directing him or her to
1314	consult the obligations of lobbyists under this section and
1315	dismiss the complaint.
1316	(b) On or after January 1, 2020, notwithstanding the civil
1317	penalties provided in s. 112.317, a lobbyist found by the
1318	commission to have violated subsection (3) is subject to:
1319	1. For a first violation, a civil penalty not to exceed
1320	<u>\$500.</u>
1321	2. For a second or subsequent violation committed within 12
1322	months after the Governor determines that a first violation has
1323	been committed, a civil penalty of at least \$200 but not more
1324	than \$1000 or a 1-year suspension from lobbying any governmental
1325	entity associated with the violation. A governmental entity may
1326	impose additional civil penalties not to exceed \$500 per
1327	violation, and notwithstanding paragraph (c), may suspend the
1328	lobbyist from lobbying the governmental entity and its agencies
1329	on behalf of any principal for up to 2 years.
1330	(c) The civil penalties and suspensions provided in this
1331	subsection shall be applied on a per-principal basis with
1332	suspensions affecting only those principals for whom
1333	unregistered lobbying occurred.
1334	(10) By January 1, 2019, a governmental entity's governing

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1335	body, or the entity's designee, shall notify the commission of
1336	any ordinance or rule that imposes additional or more stringent
1337	obligations with respect to lobbyist compensation reporting, or
1338	other conduct involving lobbying activities, and shall forward
1339	to the commission a copy of any associated form that has been
1340	established to facilitate compliance with such ordinance or
1341	rule. Beginning January 1, 2019, each governmental entity is
1342	encouraged to conform its lobbyist registration system, if any,
1343	to accommodate regular digital distribution of lobbyist
1344	registration data from the commission so that initial
1345	registration of a lobbyist pursuant to subsection (3) is
1346	accomplished without having to supply the lobbyist and principal
1347	information to more than one lobbyist registration system. The
1348	commission shall cooperate to the extent reasonably practicable
1349	to ensure such coordination of information.
1350	(11) The commission may adopt rules to establish procedures
1351	to administer the Local Government Lobbyist Registration System,
1352	including the staggering of registration renewal dates based on
1353	the anniversary of the lobbyist's registration or the month of
1354	the lobbyist's birth, as selected by the lobbyist at the time of
1355	registration, the adoption of forms, the method of registering
1356	specific entities lobbied, the exchange of information with
1357	local governmental entities, and the establishment of fees
1358	authorized in this section.
1359	(12) A person, when in doubt about the applicability and
1360	interpretation of this section, may submit in writing to the
1361	commission the facts of the situation with a request for an
1362	advisory opinion to establish a standard of duty. An advisory
1363	opinion shall be rendered by the commission and, until amended
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1364	or revoked, is binding on the conduct of the person who sought
1365	the opinion, unless material facts were omitted or misstated in
1366	the request.
1367	Section 21. Present subsection (3) of section 218.32,
1368	Florida Statutes, is renumbered as subsection (4), and a new
1369	subsection (3) is added to that section, to read:
1370	218.32 Annual financial reports; local governmental
1371	entities
1372	(3) The department shall annually by December 1 file a
1373	verified report with the Legislature and the Commission on
1374	Ethics showing the total revenues for each municipality in each
1375	of the 3 prior fiscal years and whether the municipality timely
1376	filed its annual financial report in accordance with this
1377	section. The report must also indicate each municipality that
1378	does not have a certified annual financial report in each such
1379	year.
1380	Section 22. Subsection (1) of section 112.3188, Florida
1381	Statutes, is amended to read:
1382	112.3188 Confidentiality of information given to the Chief
1383	Inspector General, internal auditors, inspectors general, local
1384	chief executive officers, or other appropriate local officials
1385	(1) The name or identity of any individual who discloses in
1386	good faith to the Chief Inspector General or an agency inspector
1387	general, a local chief executive officer, or other appropriate
1388	local official information that alleges that an employee or
1389	agent of an agency or independent contractor:
1390	(a) Has violated or is suspected of having violated any
1391	federal, state, or local law, rule, or regulation, thereby
1392	creating and presenting a substantial and specific danger to the
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1418

1419

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1393	public's health, safety, or welfare; or
1394	(b) Has committed an act of <del>gross</del> mismanagement,
1395	malfeasance, misfeasance, <del>gross</del> waste of public funds, or <del>gross</del>
1396	neglect of duty
1397	
1398	may not be disclosed to anyone other than a member of the Chief
1399	Inspector General's, agency inspector general's, internal
1400	auditor's, local chief executive officer's, or other appropriate
1401	local official's staff without the written consent of the
1402	individual, unless the Chief Inspector General, internal
1403	auditor, agency inspector general, local chief executive
1404	officer, or other appropriate local official determines that:
1405	the disclosure of the individual's identity is necessary to
1406	prevent a substantial and specific danger to the public's
1407	health, safety, or welfare or to prevent the imminent commission
1408	of a crime; or the disclosure is unavoidable and absolutely
1409	necessary during the course of the audit, evaluation, or
1410	investigation.
1411	Section 23. Paragraph (c) of subsection (3), subsection
1412	(4), and paragraph (a) of subsection (5) of section 112.3189,
1413	Florida Statutes, are amended to read:
1414	112.3189 Investigative procedures upon receipt of whistle-
1415	blower information from certain state employees
1416	(3) When a person alleges information described in s.
1417	112.3187(5), the Chief Inspector General or agency inspector

(c) Whether the information actually disclosed demonstratesreasonable cause to suspect that an employee or agent of an

of receiving such information determine:

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general actually receiving such information shall within 20 days

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17-00660A-18 20181534 1422 agency or independent contractor has violated any federal, 1423 state, or local law, rule, or regulation, thereby creating and 1424 presenting a substantial and specific danger to the public's 1425 health, safety, or welfare, or has committed an act of gross 1426 mismanagement, malfeasance, misfeasance, gross waste of public 1427 funds, or gross neglect of duty. 1428 (4) If the Chief Inspector General or agency inspector 1429 general under subsection (3) determines that the information disclosed is not the type of information described in s. 1430 1431 112.3187(5), or that the source of the information is not a 1432

person who is an employee or former employee of, or an applicant 1433 for employment with, a state agency, as defined in s. 216.011, 1434 or that the information disclosed does not demonstrate 1435 reasonable cause to suspect that an employee or agent of an 1436 agency or independent contractor has violated any federal, 1437 state, or local law, rule, or regulation, thereby creating and 1438 presenting a substantial and specific danger to the public's 1439 health, safety, or welfare, or has committed an act of gross 1440 mismanagement, malfeasance, misfeasance, gross waste of public 1441 funds, or <del>gross</del> neglect of duty, the Chief Inspector General or agency inspector general shall notify the complainant of such 1442 1443 fact and copy and return, upon request of the complainant, any documents and other materials that were provided by the 1444 1445 complainant.

(5) (a) If the Chief Inspector General or agency inspector general under subsection (3) determines that the information disclosed is the type of information described in s. 1449 112.3187(5), that the source of the information is from a person who is an employee or former employee of, or an applicant for

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17-00660A-18 20181534 1451 employment with, a state agency, as defined in s. 216.011, and 1452 that the information disclosed demonstrates reasonable cause to 1453 suspect that an employee or agent of an agency or independent 1454 contractor has violated any federal, state, or local law, rule, 1455 or regulation, thereby creating a substantial and specific danger to the public's health, safety, or welfare, or has 1456 1457 committed an act of gross mismanagement, malfeasance, misfeasance, gross waste of public funds, or gross neglect of 1458 1459 duty, the Chief Inspector General or agency inspector general 1460 making such determination shall then conduct an investigation, 1461 unless the Chief Inspector General or the agency inspector 1462 general determines, within 30 days after receiving the 1463 allegations from the complainant, that such investigation is 1464 unnecessary. For purposes of this subsection, the Chief 1465 Inspector General or the agency inspector general shall consider 1466 the following factors, but is not limited to only the following 1467 factors, when deciding whether the investigation is not 1468 necessary: 1469 1. The gravity of the disclosed information compared to the 1470 time and expense of an investigation. 1471 2. The potential for an investigation to yield 1472 recommendations that will make state government more efficient and effective. 1473

1474 3. The benefit to state government to have a final report 1475 on the disclosed information.

1476 4. Whether the alleged whistle-blower information primarily
1477 concerns personnel practices that may be investigated under
1478 chapter 110.

5. Whether another agency may be conducting an

1479

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1480	investigation and whether any investigation under this section
1481	could be duplicative.
1482	6. The time that has elapsed between the alleged event and
1483	the disclosure of the information.
1484	Section 24. Paragraph (a) of subsection (3) of section
1485	112.31895, Florida Statutes, is amended to read:
1486	112.31895 Investigative procedures in response to
1487	prohibited personnel actions
1488	(3) CORRECTIVE ACTION AND TERMINATION OF INVESTIGATION
1489	(a) The Florida Commission on Human Relations, in
1490	accordance with this act and for the sole purpose of this act,
1491	is empowered to:
1492	1. Receive and investigate complaints from employees
1493	alleging retaliation by state agencies, as the term "state
1494	agency" is defined in s. 216.011.
1495	2. Protect employees and applicants for employment with
1496	such agencies from prohibited personnel practices under s.
1497	112.3187.
1498	3. Petition for stays and petition for corrective actions,
1499	including, but not limited to, temporary reinstatement.
1500	4. Recommend disciplinary proceedings pursuant to
1501	investigation and appropriate agency rules and procedures.
1502	5. Coordinate with the Chief Inspector General in the
1503	Executive Office of the Governor and the Florida Commission on
1504	Human Relations to receive, review, and forward to appropriate
1505	agencies, legislative entities, or the Department of Law
1506	Enforcement disclosures of a violation of any law, rule, or
1507	regulation, or disclosures of <del>gross</del> mismanagement, malfeasance,
1508	misfeasance, nonfeasance, neglect of duty, or <del>gross</del> waste of
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public funds.

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6. Review rules pertaining to personnel matters issued or proposed by the Department of Management Services, the Public Employees Relations Commission, and other agencies, and, if the Florida Commission on Human Relations finds that any rule or proposed rule, on its face or as implemented, requires the commission of a prohibited personnel practice, provide a written comment to the appropriate agency.

7. Investigate, request assistance from other governmental
entities, and, if appropriate, bring actions concerning,
allegations of retaliation by state agencies under subparagraph
1.

8. Administer oaths, examine witnesses, take statements, issue subpoenas, order the taking of depositions, order responses to written interrogatories, and make appropriate motions to limit discovery, pursuant to investigations under subparagraph 1.

9. Intervene or otherwise participate, as a matter of right, in any appeal or other proceeding arising under this section before the Public Employees Relations Commission or any other appropriate agency, except that the Florida Commission on Human Relations must comply with the rules of the commission or other agency and may not seek corrective action or intervene in an appeal or other proceeding without the consent of the person protected under ss. 112.3187-112.31895.

1534 10. Conduct an investigation, in the absence of an 1535 allegation, to determine whether reasonable grounds exist to 1536 believe that a prohibited action or a pattern of prohibited 1537 action has occurred, is occurring, or is to be taken.

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1538	Section 25. The Legislature finds that a proper and
1539	legitimate state purpose is served when mechanisms are
1540	established to secure and sustain the public's trust in public
1541	officers and employees. Therefore, the Legislature determines
1542	and declares that this act fulfills an important state interest.
1543	Section 26. Except as otherwise expressly provided in this
1544	act, this act shall take effect July 1, 2018.
1542 1543	and declares that this act fulfills an important state interest Section 26. Except as otherwise expressly provided in this

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