COMMITTEE/SUBCOMMI	ITTEE ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing bill: Judiciary Committee Representative Spano offered the following:

Amendment (with title amendment)

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Remove everything after the enacting clause and insert:

Section 1. This act may be cited as the "Civil Cause of
Action for Victims of Human Trafficking Act."

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Section 2. Section 787.061, Florida Statutes, is created to read:

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787.061 Civil actions by victims of human trafficking.—
(1) FINDINGS.-The Legislature finds that, to achieve the

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intent of the Legislature relating to human trafficking

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expressed in s. 787.06(1)(d), it is necessary to provide a civil

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cause of action for the recovery of compensatory and punitive damages, attorney's fees, and costs.

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(2) DEFINITIONS.—As used in this section, the term:

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<u>(a)</u>	"Facilit	ator" mean	s a pe	rson who	o knowi	ngly,	or in	
willful	blindness,	assists o	r prov	ides god	ods or	servi	ces to	a
traffick	er which a	ssist or e	nable	the traf	ficker	to ca	arry o	<u>ut</u>
human tr	afficking.	The term	does n	ot incl	ıde a p	erson	who	
facilita	tes human	traffickin	g as a	result	of for	ce, th	nreat,	or
coercion	l •							

- (b) "Human trafficking" has the same meaning as provided in s. 787.06.
- (c) "Trafficker" means any person who knowingly engages in human trafficking, attempts to engage in human trafficking, or benefits financially by receiving anything of value from participation in a venture that has subjected a person to human trafficking.
- (d) "Trust fund" means the Trust Fund for Victims of Human Trafficking and Prevention created in s. 787.0611.
- (e) "Venture" means any group of two or more individuals associated in fact, whether or not a legal entity.
- (f) "Victim of human trafficking" means a person subjected to coercion, as defined in s. 787.06, for the purpose of being used in human trafficking; a child under 18 years of age subjected to human trafficking; or an individual subjected to human trafficking as defined by federal law.
- (g) "Willful blindness" exists when a person has knowledge of information that would raise suspicions in a reasonable person and he or she deliberately refrains from obtaining

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confirmation of or acting on the information because he or she wants to remain in ignorance, such that knowledge of the facts avoided can reasonably and fairly be imputed to the person who avoided confirming it.

- (3) CIVIL CAUSE OF ACTION. -
- (a) A victim of human trafficking has a civil cause of action against the trafficker or facilitator who victimized her or him and may recover damages as provided in this section.
- (b) The action may be brought in any court of competent jurisdiction, and the standard of proof is greater weight of the evidence, but the standard of proof for punitive damages under this section is clear and convincing evidence.
- (c) A victim who prevails in any such action is entitled to recover economic and noneconomic damages, penalties, punitive damages, reasonable attorney fees, reasonable investigative expenses, and costs.
- 1. Economic damages include, but are not limited to, past and future medical and mental health expenses; repatriation expenses, when a victim elects repatriation; and all other reasonable costs and expenses incurred by the victim in the past or estimated to be incurred by the victim in the future as a result of the human trafficking.
- 2. Noneconomic damages are nonfinancial losses that would not have occurred but for the victimization, and include pain and suffering, inconvenience, physical impairment, mental

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anguish, disfigurement, loss of capacity for enjoyment of life, and other nonfinancial losses.

- (d) The remedies provided in this section are in addition to and cumulative with other legal and administrative remedies available to victims of human trafficking, except that a victim may not recover under both this section and s. 772.104(2). If a parent or legal guardian knowingly or through willful blindness trafficked the victim, facilitated such trafficking, or otherwise participated in the human trafficking of the victim, such parent or legal guardian is not entitled to damages or distributions under this section.
- (e) If a victim prevails in an action under this section, in addition to any other award imposed, the court shall assess a civil penalty against the defendant in the amount of \$50,000.

 This penalty is in addition to and not in lieu of any other damage award. The civil penalty must be assessed by the court and may not be disclosed to the jury. The entire \$50,000 civil penalty shall be deposited into the trust fund unless the proceeds become subject to equitable distribution under paragraph (g).
- (f) If a victim prevails in an action under this section, and if one or more law enforcement agencies rescued the victim or stopped the abuse or exploitation of a victim or victims on the property where it occurred, the court must assess a civil penalty against the defendant in the amount of \$50,000 and award

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the penalty to the law enforcement agencies to fund future efforts to combat human trafficking. This penalty is in addition to and not in lieu of any other damage award or civil penalty.

The court must equitably distribute this civil penalty among the law enforcement agencies. The entire \$50,000 civil penalty shall be distributed to the law enforcement agencies unless the proceeds become subject to equitable distribution under paragraph (g).

- g) If an action brought under this section is either settled prior to a jury verdict or the victim is unable to recover the full amount of the compensatory damages caused by the human trafficking, the court must determine the percentage of the victim's damages that were recovered, after deducting a victim's reasonable and necessary out-of-pocket expenses, but before attorney's fees, and that same percentage of \$50,000 must be paid from the recovery to the trust fund. If one or more law enforcement agencies are entitled to a civil penalty under paragraph (f), that same percentage of \$50,000 must be paid from the recovery to the law enforcement agencies to fund future efforts to combat human trafficking.
- (h) The court shall have specific authority to consolidate civil actions for the same trafficker or facilitator for the purpose of case resolution and aggregate jurisdiction.

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	<u>(i</u>)	Notwit	thst	tandir	ng a	ny	other	law	, to	the	CC	ntra	ry,	the	9
amoun	nt	of	puniti	ive	damaq	ges	awa	rded	unde	er tl	his	sec	ction	sha	all	be
equal	lly	d	ivided	bet	tween	the	vi	ctim	and	the	tru	st	fund			

- (4) STATUTE OF LIMITATIONS.—The statute of limitations as specified in ss. 95.11(7) and 95.11(9) is applicable to actions brought under this section.
- (5) AFFIRMATIVE DEFENSE.—(a) In any action brought under this section against the owner or operator of a public food service or lodging establishment based on a claim of vicarious liability for an employee's conduct, it is an affirmative defense to punitive damages recoverable under such claim if the owner or operator proves by greater weight of evidence that:
- 1. Its personnel have been trained to identify and report suspected human trafficking activity in accordance with s. 509.210 and rules adopted thereunder.
- 2. The owner or operator had in place an employee protocol or employee code of conduct to detect and report suspected human trafficking activity to appropriate law enforcement authorities, which may include the National Human Trafficking Hotline, the U.S. Department of Justice Hotline, the Florida Abuse Hotline, or local law enforcement authorities.
- 3. If the victim of human trafficking was a minor at the time of the trafficking, the owner or operator exercised reasonable care and diligence, commensurate with screening, training, overseeing, and supervising the employee, and made a

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140	reasonable attempt to ensure compliance with the anti-human
141	trafficking protocols and training required by this section.
142	(b) If the victim of human trafficking was an adult at the
143	time of the trafficking, the affirmative defense provided in
144	this subsection may be overcome with proof by clear and
145	convincing evidence that the officers, directors, or managers of
146	the owner or operator of the public food service or lodging
147	establishment knowingly, or in willful blindness, condoned,
148	ratified, permitted, caused, or consented to the conduct
149	constituting human trafficking or the facilitation of such
150	trafficking.
151	Section 3. Subsection (4) is added to section 772.104,
152	Florida Statutes, to read:
153	772.104 Civil cause of action
154	(4) This section does not apply to a cause of action that
155	may be brought under s. 787.061.
156	Section 4. Section 509.210, Florida Statutes, is created
157	to read:
158	509.210 Training of public food service and lodging
159	establishment personnel regarding human trafficking.—
160	(1) In consultation with the Attorney General, human
161	trafficking victim advocacy organizations and state and national
162	restaurant and lodging associations, the division shall adopt by
163	rule one or more educational programs designed to train
164	employees of public food service and lodging establishments in

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the identification and reporting of suspected human trafficking activity. The owner or operator of a public food service or lodging establishment may also adopt its own educational program for this purpose, which must be submitted to the division and approved for the owner's or operator's use. The division will approve such a program for the use of the owner or operator and its affiliated establishments if it is determined to be at least as comprehensive and effective as the other programs adopted by the division by rule. The rule will require the owner or operator of each public food service or lodging establishment to train those classes of employee reasonably expected to routinely interact with guests, using an approved educational program, within a reasonable period of time after hiring, and at appropriate intervals thereafter, and to maintain documentation of such training for routine inspection. If the owner or operator fails to comply with the rule's requirements, the division shall impose administrative sanctions pursuant to s. 509.261.

(2) All public food service and lodging establishments must provide the division with proof of employee training upon request, including, but not limited to, at the time of any division inspection of the establishment. Proof of training for each employee shall include the name, date of birth, and job title of the trained employee; the date the training occurred; and the approved educational program used.

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(3) The division may adopt emergency rules pursuant to s.
120.54 to implement this section. The Legislature finds
emergency rulemaking power necessary for the preservation of the
rights and welfare of the people of Florida and to address the
scourge of human trafficking in our state. The adoption of
emergency rules pursuant to this subsection is exempt from s.
120.54(4)(a).

Section 5. Subsections (7) and (9) of section 95.11, Florida Statutes, are amended to read:

- 95.11 Limitations other than for the recovery of real property.—Actions other than for recovery of real property shall be commenced as follows:
- (7) FOR INTENTIONAL TORTS BASED ON ABUSE.—An action founded on alleged abuse, as defined in s. 39.01, s. 415.102, or s. 984.03, or incest, as defined in s. 826.04, or human trafficking, as defined in s. 787.06, may be commenced at any time within 7 years after the age of majority, or within 4 years after the injured person leaves the dependency of the abuser, or within 4 years from the time of discovery by the injured party of both the injury and the causal relationship between the injury and the abuse, whichever occurs later.
- (9) SEXUAL BATTERY OFFENSES ON VICTIMS UNDER AGE 16.—An action related to an act constituting a violation of s. 794.011 or brought pursuant to s. 787.061 involving a victim who was under the age of 16 at the time of the act may be commenced at

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any time. This subsection applies to any such action other than one which would have been time barred on or before July 1, 2010.

Section 6. This act shall take effect October 1, 2018.

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TITLE AMENDMENT

Remove everything before the enacting clause and insert: An act relating to victims of human trafficking; providing a short title; creating s. 787.061, F.S.; providing legislative findings; defining terms; providing a civil cause of action for victims of human trafficking against a trafficker or facilitator; providing procedures and requirements for bringing a claim; providing for damages, penalties, punitive damages, attorney fees, expenses, and costs; requiring a court to impose civil penalties in certain circumstances; providing for the deposit or distribution of civil penalties; requiring the equal distribution of punitive damages between victims and the trust fund; providing that such actions are subject to specified statute of limitations; providing an affirmative defense for owners or operators of public lodging establishments under certain circumstances; amending s. 772.104, F.S.; specifying that certain provisions concerning civil actions for criminal practices do not apply to actions that may be brought under s. 787.061, F.S.; creating s. 509.210, F.S.; requiring educational programs for employees of public food service and lodging

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COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 167 (2018)

Amendment No.

establishment regarding human trafficking; providing proof of	
compliance requirements for establishments; providing rulemak	ing
authority and an exemption for the Division of Hotels and	
Restaurants; amending s. 95.11, F.S.; conforming provisions to	0
changes made by the act; providing an effective date.	

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