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By the Committee on Governmental Oversight and Accountability; and Senators Rouson and Campbell

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A bill to be entitled An act relating to the Florida Commission on Human Relations; amending s. 112.31895, F.S.; revising the length of time by which receipt of the complaint must be acknowledged and copies thereof provided to named parties; revising the commission's duties with respect to the process of fact finding regarding an allegation of a prohibited personnel action; revising the timeframes by which the commission must terminate an investigation following the receipt of the factfinding report or the failure of an agency to implement corrective action recommendations; revising the length of time by which a complainant may file a complaint with the Public Employees Relations Commission following termination of the Florida Commission on Human Relations' investigation; amending s. 760.03, F.S.; revising what constitutes a quorum for commission meetings and panels thereof; amending s. 760.065, F.S.; revising the number of persons the commission must annually recommend to the Governor for inclusion in the Florida Civil Rights Hall of Fame; amending s. 760.11, F.S.; requiring the commission to provide notice to an aggrieved person under certain circumstances; providing notice requirements; requiring a certain civil action brought by an aggrieved person to commence within a specified timeframe; amending s. 760.29, F.S.; deleting provisions requiring a facility or community claiming an exemption under the Fair Housing Act to register

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with the commission; amending s. 760.31, F.S.; removing a requirement for commission rules, to conform to changes made by the act; amending s. 760.60, F.S.; removing the requirement that the commission or the Attorney General investigate alleged discriminatory practices of a club within a specified timeframe; revising the timeframe by which a complainant or the Attorney General may commence a civil action in response to discriminatory practices of a club; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsections (1) and (2), paragraphs (d) and (e) of subsection (3), and subsection (4) of section 112.31895, Florida Statutes, are amended to read:

112.31895 Investigative procedures in response to prohibited personnel actions.—

## (1) COMPLAINTS.-

(a) If a disclosure under s. 112.3187 includes or results in alleged retaliation by an employer, the employee or former employee of, or applicant for employment with, a state agency, as defined in s. 216.011, which that is so affected may file a complaint alleging a prohibited personnel action, which complaint must be made by filing a written complaint with the Office of the Chief Inspector General in the Executive Office of the Governor or the Florida Commission on Human Relations, no later than 60 days after the prohibited personnel action.

(b) Within  $\underline{5}$  three working days after receiving a complaint

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under this section, the office or officer receiving the complaint shall acknowledge receipt of the complaint and provide copies of the complaint and any other preliminary information available concerning the disclosure of information under s. 112.3187 to each of the other parties named in paragraph (a), which parties shall each acknowledge receipt of such copies to the complainant.

- (2) FACT FINDING.—The Florida Commission on Human Relations shall:
- (a) Receive any allegation of a personnel action prohibited by s. 112.3187, including a proposed or potential action, and conduct informal fact finding regarding any allegation under this section, to the extent necessary to determine whether there are reasonable grounds to believe that a prohibited personnel action under s. 112.3187 has occurred, is occurring, or is to be taken.
- (b) Notify the complainant, within 15 days after receiving a complaint, that the complaint has been received by the department.
- (b) (c) Within 180 90 days after receiving the complaint, provide the agency head and the complainant with a fact-finding report that may include recommendations to the parties or proposed resolution of the complaint. The fact-finding report shall be presumed admissible in any subsequent or related administrative or judicial review.
  - (3) CORRECTIVE ACTION AND TERMINATION OF INVESTIGATION.-
- (d) If the Florida Commission on Human Relations is unable to conciliate a complaint within  $\underline{35}$   $\underline{60}$  days after receipt of the fact-finding report, the Florida Commission on Human Relations

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shall terminate the investigation. Upon termination of any investigation, the Florida Commission on Human Relations shall notify the complainant and the agency head of the termination of the investigation, providing a summary of relevant facts found during the investigation and the reasons for terminating the investigation. A written statement under this paragraph is presumed admissible as evidence in any judicial or administrative proceeding but is not admissible without the consent of the complainant.

- (e)1. The Florida Commission on Human Relations may request an agency or circuit court to order a stay, on such terms as the court requires, of any personnel action for 45 days if the Florida Commission on Human Relations determines that reasonable grounds exist to believe that a prohibited personnel action has occurred, is occurring, or is to be taken. The Florida Commission on Human Relations may request that such stay be extended for appropriate periods of time.
- 2. If, in connection with any investigation, the Florida Commission on Human Relations determines that reasonable grounds exist to believe that a prohibited action has occurred, is occurring, or is to be taken which requires corrective action, the Florida Commission on Human Relations shall report the determination together with any findings or recommendations to the agency head and may report that determination and those findings and recommendations to the Governor and the Chief Financial Officer. The Florida Commission on Human Relations may include in the report recommendations for corrective action to be taken.
  - 3. If, after 35  $\frac{20}{10}$  days, the agency does not implement the

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recommended action, the Florida Commission on Human Relations shall terminate the investigation and notify the complainant of the right to appeal under subsection (4), or may petition the agency for corrective action under this subsection.

- 4. If the Florida Commission on Human Relations finds, in consultation with the individual subject to the prohibited action, that the agency has implemented the corrective action, the commission shall file such finding with the agency head, together with any written comments that the individual provides, and terminate the investigation.
  - (4) RIGHT TO APPEAL.—
- (a) Not more than  $\underline{21}$  60 days after receipt of a notice of termination of the investigation from the Florida Commission on Human Relations, the complainant may file, with the Public Employees Relations Commission, a complaint against the employer-agency regarding the alleged prohibited personnel action. The Public Employees Relations Commission shall have jurisdiction over such complaints under ss. 112.3187 and 447.503(4) and (5).
- (b) Judicial review of any final order of the commission shall be as provided in s. 120.68.
- Section 2. Subsection (5) of section 760.03, Florida Statutes, is amended to read:
  - 760.03 Commission on Human Relations; staff.-
- (5) A quorum is necessary for the conduct of official business. Unless otherwise provided by law, a quorum consists of a majority of the commissioners who are currently appointed.

  Seven members shall constitute a quorum for the conduct of business; however, The commission may establish panels of not

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less than three <u>commissioners</u> of its members to exercise its powers under the Florida Civil Rights Act of 1992, subject to such procedures and limitations as the commission may provide by rule. For such a panel, a quorum consists of three commissioners.

Section 3. Paragraph (a) of subsection (3) of section 760.065, Florida Statutes, is amended to read:

760.065 Florida Civil Rights Hall of Fame. -

(3)(a) The commission shall annually accept nominations for persons to be recommended as members of the Florida Civil Rights Hall of Fame. The commission shall recommend <u>up to</u> 10 persons from which the Governor shall select up to 3 hall-of-fame members.

Section 4. Subsection (8) of section 760.11, Florida Statutes, is amended to read:

760.11 Administrative and civil remedies; construction.-

- (8) If In the event that the commission fails to conciliate or determine whether there is reasonable cause on any complaint under this section within 180 days after of the filing of the complaint: $_{7}$
- (a) An aggrieved person may proceed under subsection (4) $\tau$  as if the commission determined that there was reasonable cause.
- (b) The commission shall promptly notify the aggrieved person of the failure to conciliate or to determine whether there is reasonable cause. The notice shall provide the options available to the aggrieved person under subsection (4) and inform the aggrieved person that a civil action is prohibited if not filed within 1 year after the date the commission certifies that the notice was mailed.

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(c) Any civil action brought by an aggrieved person under this subsection must be commenced within 1 year after the date the commission certifies that the notice was mailed pursuant to paragraph (b).

Section 5. Paragraph (e) of subsection (4) of section 760.29, Florida Statutes, is amended to read:

760.29 Exemptions.

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(e) A facility or community claiming an exemption under this subsection shall register with the commission and submit a letter to the commission stating that the facility or community complies with the requirements of subparagraph (b) 1., subparagraph (b) 2., or subparagraph (b) 3. The letter shall be submitted on the letterhead of the facility or community and shall be signed by the president of the facility or community. This registration and documentation shall be renewed biennially from the date of original filing. The information in the registry shall be made available to the public, and the commission shall include this information on an Internet website. The commission may establish a reasonable registration fee, not to exceed \$20, that shall be deposited into the commission's trust fund to defray the administrative costs associated with maintaining the registry. The commission may impose an administrative fine, not to exceed \$500, on a facility or community that knowingly submits false information in the documentation required by this paragraph. Such fines shall be deposited in the commission's trust fund. The registration and documentation required by this paragraph shall not substitute for proof of compliance with the requirements of this

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subsection. Failure to comply with the requirements of this paragraph shall not disqualify a facility or community that otherwise qualifies for the exemption provided in this subsection.

A county or municipal ordinance regarding housing for older persons may not contravene the provisions of this subsection.

Section 6. Subsection (5) of section 760.31, Florida Statutes, is amended to read:

760.31 Powers and duties of commission.—The commission shall:

(5) Adopt rules necessary to implement ss. 760.20-760.37 and govern the proceedings of the commission in accordance with chapter 120. Commission rules shall clarify terms used with regard to handicapped accessibility, exceptions from accessibility requirements based on terrain or site characteristics, and requirements related to housing for older persons. Commission rules shall specify the fee and the forms and procedures to be used for the registration required by s. 760.29(4)(e).

Section 7. Subsections (2) and (3) of section 760.60, Florida Statutes, are amended to read:

760.60 Discriminatory practices of certain clubs prohibited; remedies.—

(2) A person who has been discriminated against in violation of this act may file a complaint with the Commission on Human Relations or with the Attorney General's Office of Civil Rights. A complaint must be in writing and must contain such information and be in such form as the commission requires.

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Upon receipt of a complaint, the commission or the Attorney General shall provide a copy to the person who represents the club. Within 30 days after receiving a complaint, the commission or the Attorney General shall investigate the alleged discrimination and give notice in writing to the person who filed the complaint if it intends to resolve the complaint. If the commission or the Attorney General decides to resolve the complaint, it shall attempt to eliminate or correct the alleged discriminatory practices of a club by informal methods of conference, conciliation, and persuasion.

(3) If the commission or the Attorney General fails, within 30 days after receiving a complaint filed pursuant to subsection (2), to give notice of its intent to eliminate or correct the alleged discriminatory practices of a club, or if the commission or the Attorney General fails to resolve the complaint within  $\underline{45}$   $\underline{30}$  days after giving such notice, the person or the Attorney General on behalf of the person filing the complaint may commence a civil action in a court against the club, its officers, or its members to enforce this section. If the court finds that a discriminatory practice occurs at the club, the court may enjoin the club, its officers, or its members from engaging in such practice or may order other appropriate action.

Section 8. This act shall take effect July 1, 2018.