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Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on Health and Human Services)

A bill to be entitled

An act relating to elder abuse fatality review teams; creating s. 415.1103, F.S.; authorizing the establishment of elder abuse fatality review teams in each judicial circuit housed, for administrative purposes only, in the Department of Elderly Affairs; providing conditions for team establishment and organization; specifying review team duties; providing review teams with access to and use of records; requiring each review team to submit an annual report by a certain date to the Department of Elderly Affairs containing specified information; requiring the department to prepare an annual report by a certain date with such information to the Governor, the Legislature, and the Department of Children and Families; exempting certain information and records from discovery; providing exceptions; prohibiting a member from testifying about information or records presented during meetings or activities of the team; providing immunity from monetary liability for members under certain conditions; prohibiting review teams and review team members from disclosing confidential information; amending s. 415.107, F.S.; requiring that elder abuse fatality review teams be granted access to certain records; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:



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29	Section 1. Section 415.1103, Florida Statutes, is created
30	to read:
31	415.1103 Elder abuse fatality review teams.—
32	(1)(a) An elder abuse fatality review team may be
33	established in each judicial circuit to review deaths of elderly
34	persons alleged or found to have been caused by, or related to,
35	abuse or neglect. The teams are housed, for administrative
36	purposes only, in the Department of Elderly Affairs.
37	(b) An elder abuse fatality review team may include, but is
38	not limited to, representatives from the following entities
39	within the review team's judicial circuit:
40	1. Law enforcement agencies;
41	2. The state attorney;
42	3. The medical examiner;
43	4. A county court judge;
44	5. Adult protective services;
45	6. The area agency on aging;
46	7. The State Long-Term Care Ombudsman Program;
47	8. The Agency for Health Care Administration;
48	9. The Office of the Attorney General;
49	10. The Office of the State Courts Administrator;
50	11. The clerk of the court;
51	12. A victim services program;
52	13. An elder law attorney;
53	14. Emergency services personnel;
54	15. A certified domestic violence center;
55	16. An advocacy organization for victims of sexual
56	violence;



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- 17. A funeral home director;
- 18. A forensic pathologist;
- 19. A geriatrician;
- 20. A geriatric nurse;
- 21. A geriatric psychiatrist or other individual licensed to offer behavioral health services;
 - 22. A hospital discharge planner;
 - 23. A public quardian; or
- 24. Any other persons who have knowledge regarding fatal incidents of elder abuse, domestic violence, or sexual violence, including knowledge of research, policy, law, and other matters connected with such incidents involving elders or who are recommended for inclusion by the review team.
- (c) A person eligible under paragraph (b) may initiate the establishment of a team in his or her judicial circuit and call the first organizational meeting of the team. At the initial meeting, members of the team shall choose two members to serve as co-chairs.
- (d) Participation in a review team is voluntary. Members of the review team shall serve without compensation and may not be reimbursed for per diem or travel expenses.
- (e) Members shall serve for terms of 2 years, to be staggered as determined by the co-chairs. Chairs may be reelected by a majority of the review team but not for more than 2 consecutive terms.
- (f) A review team shall determine the local operations of the team, including, but not limited to, the process for case selection, which must be limited to closed cases in which an elderly person's death is verified to have been caused by abuse



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or neglect, and the meeting schedule, to include at least one meeting in each fiscal year.

- (g) Administrative costs of operating the review team shall be borne by the team members or entities whom they represent.
- (2) An elder abuse fatality review team must do all of the following:
- (a) Review deaths of elderly persons in its judicial circuit alleged or found to have been caused by, or related to, abuse or neglect.
- (b) Consider the events leading up to a fatal incident, available community resources, current law and policies, and the actions taken by systems and individuals related to the fatal incident.
- (c) Identify gaps, deficiencies, or problems in the delivery of services to elderly persons by public and private agencies which may be related to deaths reviewed by the team.
- (d) Whenever possible, develop a communitywide approach to address causes of, and contributing factors to, deaths reviewed by the team.
- (e) Develop practice standards and recommend changes in law, rules, and policies to support the care of elderly persons and prevent elder abuse deaths.
- (3) (a) Upon written request from a co-chair of a review team, the following information or records pertaining to an elderly person whose death is being reviewed by the team shall be disclosed:
- 1. Information and records held by a criminal justice agency, as defined in s. 119.011(4), not including active criminal intelligence or investigative information, as defined



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115 in s. 119.011(3).

- 2. Information and records from Adult Protective Services pursuant to s. 415.107(3)(m).
- 3. An autopsy report from the Medical Examiner's Office, not including materials protected under s. 406.135.
- (b) Review teams may share with each other any relevant information that pertains to the review of the death of an elderly person.
- (c) A team member may not contact, interview, or obtain information by request directly from a member of the deceased elder's family as part of the review, unless a team member is authorized to do so in the course of his or her employment duties. A member of the deceased elder's family may voluntarily provide records or information to a review team.
- (4) (a) By September 1 of each year, each review team shall submit a report to the Department of Elderly Affairs, including, but not limited to:
- 1. Descriptive statistics regarding cases reviewed by the review team, including demographic information regarding victims and caregivers, and the causes and nature of deaths;
- 2. Current policies, procedures, rules, or statutes that the review team identified as contributing to the incidence of elder abuse and elder deaths, and recommendations for system improvement and needed resources, training, or information dissemination to address those identified issues;
- 3. Any other recommendations to prevent deaths from elder abuse, based on an analysis of the data and information presented in the report; and
 - 4. Any steps taken by the review team and public and



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private agencies to implement necessary changes and improve the coordination of services and reviews.

- (b) By November 1 of each year, the Department of Elderly Affairs shall prepare a summary report of the information required by paragraph (a), which shall be provided to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Department of Children and Families.
- (5) Information and records acquired by an elder abuse fatality review team are not subject to discovery or introduction into evidence in any civil or criminal action or administrative or disciplinary proceeding by any state or local government department or agency if the information or records arose out of the matters that are the subject of review by a review team, unless the information and records are not discoverable from any other source. Information and records that are available from other sources are not immune from discovery or introduction into evidence solely because the information, documents, or records were presented to or reviewed by a review team.
- (6) A person who has attended a meeting of the review team or who has otherwise participated in the activities authorized by this section may not be allowed or required to testify in any civil, criminal, administrative, or disciplinary proceeding as to any records or information produced or presented to a team during a meeting or other activity authorized by this section, unless such testimony is necessary to determine the records or information that was available to the fatality review team. However, this paragraph does not prevent any person who testifies before the team or who is a member of the team from



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testifying as to matters otherwise within his or her knowledge.

- (7) There is no monetary liability on the part of, and a cause of action for damages may not arise against, any member of an elder abuse fatality review team in the performance of his or her duties as a review team member in regard to any discussions by, or deliberations or recommendations of, the team or the member, unless such member acted in bad faith, with wanton and willful disregard of human rights, safety, or property.
- (8) Elder abuse fatality review teams and their members may not disclose any information that is confidential pursuant to law.
- Section 2. Paragraph (m) is added to subsection (3) of section 415.107, Florida Statutes, to read:
 - 415.107 Confidentiality of reports and records.-
- (3) Access to all records, excluding the name of the reporter which shall be released only as provided in subsection (6), shall be granted only to the following persons, officials, and agencies:
- (m) An elder abuse fatality review team established under s. 415.1103(1) that is reviewing the death of an elderly person. Section 3. This act shall take effect July 1, 2018.