House

828252

LEGISLATIVE ACTION

Senate Comm: RCS 12/04/2017

The Committee on Children, Families, and Elder Affairs (Garcia) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause

and insert:

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Section 1. Effective January 1, 2019, section 39.4015, Florida Statutes, is created to read:

39.4015 Family finding.-

(1) LEGISLATIVE FINDINGS AND INTENT.-

(a) The Legislature finds that every child who is in outof-home care has the goal of finding a permanent home, whether

Page 1 of 38

8.	28252
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achieved by reunifying the child with his or her parents or
finding another permanent connection, such as adoption or legal
guardianship with a relative or nonrelative who has a
significant relationship with the child.
(b) The Legislature finds that while legal permanency is
important to a child in out-of-home care, emotional permanency
helps increase the likelihood that children will achieve
stability and well-being and successfully transition to
independent adulthood.
(c) The Legislature also finds that research has
consistently shown that placing a child within his or her own
family reduces the trauma of being removed from his or her home,
is less likely to result in placement disruptions, and enhances
prospects for finding a permanent family if the child cannot
return home.
(d) The Legislature further finds that the primary purpose
of family finding is to facilitate legal and emotional
permanency for children who are in out-of-home care by finding
and engaging their relatives.
(e) It is the intent of the Legislature that every child in
out-of-home care be afforded the advantages that can be gained
from the use of family finding to establish caring and long-term
or permanent connections and relationships for children and
youth in out-of-home care, as well as to establish a long-term
emotional support network with family members and other adults
who may not be able to take the child into their home but who
want to stay connected with the child.
(2) DEFINITIONSAs used in this section, the term:
(a) "Diligent efforts" means the use of methods and

828252

40	techniques including, but not limited to, interviews with
41	immediate and extended family and kin, genograms, eco-mapping,
42	case mining, cold calls, and specialized computer searches.
43	(b) "Family finding" means an intensive relative search and
44	engagement technique used in identifying family and other close
45	adults for children in out-of-home care and involving them in
46	developing and carrying out a plan for the emotional and legal
47	permanency of a child.
48	(c) "Family group decisionmaking" is a generic term that
49	includes a number of approaches in which family members and
50	fictive kin are brought together to make decisions about how to
51	care for their children and develop a plan for services. The
52	term includes family team conferencing, family team meetings,
53	family group conferencing, family team decisionmaking, family
54	unity meetings, and team decisionmaking, which may consist of
55	several phases and employ a trained facilitator or coordinator.
56	(d) "Fictive kin" means an individual who is unrelated to
57	the child by either birth or marriage, but has such a close
58	emotional relationship with the child that he or she may be
59	considered part of the family.
60	(3) FAMILY-FINDING PROGRAMThe department, in
61	collaboration with sheriffs' offices that conduct child
62	protective investigations and community-based care lead
63	agencies, shall develop a formal family-finding program to be
64	implemented statewide by child protective investigators and
65	community-based care lead agencies.
66	(a) Family finding is required as soon as a child comes to
67	the attention of the department and throughout the duration of
68	the case, and finding and engaging with as many family members

828252

69	and fictive kin as possible for each child who may help with
70	care or support for the child is considered a best practice. The
71	department or community-based care lead agency must specifically
72	document strategies taken to locate and engage relatives and
73	kin. Strategies of engagement may include, but are not limited
74	to, asking the relatives and kin to:
75	1. Participate in a family group decisionmaking conference,
76	family team conferencing, or other family meetings aimed at
77	developing or supporting the family service plan;
78	2. Attend visitations with the child;
79	3. Assist in transportation of the child;
80	4. Provide respite or child care services; or
81	5. Provide actual kinship care.
82	(b) The department and the community-based care lead
83	agencies must use diligent efforts in family finding, must
84	continue those efforts until multiple relatives and kin are
85	identified, and must go beyond basic searching tools by
86	exploring alternative tools and methodologies. Efforts by the
87	department and the community-based care lead agency may include,
88	but are not limited to:
89	1. Searching for and locating adult relatives and kin.
90	2. Identifying and building positive connections between
91	the child and the child's relatives and fictive kin.
92	3. Supporting the engagement of relatives and fictive kin
93	in social service planning and delivery of services and creating
94	a network of extended family support to assist in remedying the
95	concerns that led to the child becoming involved with the child
96	welfare system, when appropriate.
97	4. Maintaining family connections, when possible.

828252

98 5. Keeping siblings together in care, when in the best 99 interest of each child and when possible. (c) A basic computer search using the Internet or attempts 100 101 to contact known relatives at a last known address or telephone 102 number do not constitute effective family finding. 103 (d) The court's inquiry and determination regarding family 104 finding should be made at each stage of the case, including a 105 shelter hearing conducted pursuant to s. 39.402. The court shall 106 place its determinations on the record as to whether the 107 department or community-based care lead agency has reasonably 108 engaged in family finding. The level of reasonableness is to be 109 determined by the length of the case and the amount of time the 110 department or community-based care lead agency has had to begin 111 or continue the process. 112 (4) RULEMAKING.-The department shall adopt rules to 113 implement this section. Section 2. Paragraphs (c) and (d) of subsection (11) of 114 115 section 39.402, Florida Statutes, and subsection (17) of that 116 section are amended to read: 117 39.402 Placement in a shelter.-118 (11)119 (c) The court shall request that the parents consent to 120 provide access to the child's child care records, early 121 education program records, or other educational records and 122 provide information to the court, the department or its contract 123 agencies, and any guardian ad litem or attorney for the child. 124 If a parent is unavailable or unable to consent or withholds 125 consent and the court determines access to the records and 126 information is necessary to provide services to the child, the

COMMITTEE AMENDMENT

Florida Senate - 2018 Bill No. SB 590

828252

127 court shall issue an order granting access. 128 (d) The court may appoint a surrogate parent or may refer 129 the child to the district school superintendent for appointment 130 of a surrogate parent if the child has or is suspected of having 131 a disability and the parent is unavailable pursuant to s. 132 39.0016(3)(b). If the child is under the age of school entry, 133 the court must make the appointment. 134 (17) At the shelter hearing, the court shall inquire of the 135 parent whether the parent has relatives who might be considered 136 as a placement for the child. The parent shall provide to the 137 court and all parties identification and location information 138 regarding the relatives. The court shall advise the parent that 139 the parent has a continuing duty to inform the department of any 140 relative who should be considered for placement of the child. 141 The court shall place its determinations on the record as to 142 whether the department or community-based care lead agency has 143 reasonably engaged in family finding. The level of 144 reasonableness is to be determined by the length of the case and 145 amount of time the department or community-based care lead 146 agency has had to begin or continue the process. 147 Section 3. Present subsection (9) of section 39.506, Florida Statutes, is redesignated as subsection (10), and a new 148 149 subsection (9) is added to that section, to read: 39.506 Arraignment hearings.-150 151 (9) The court shall review whether the department or 152 community-based care lead agency has reasonably engaged in 153 family finding and make a written determination as to its 154 findings. The level of reasonableness is determined by the 155 length of the case and amount of time the department or

Page 6 of 38



156 community-based care lead agency has had to begin or continue 157 the process. 158 Section 4. Paragraphs (c) and (d) of subsection (7) of 159 section 39.507, Florida Statutes, are amended to read: 160 39.507 Adjudicatory hearings; orders of adjudication.-161 (7) 162 (c) If a court adjudicates a child dependent and the child 163 is in out-of-home care, the court shall inquire of the parent or 164 parents whether the parents have relatives who might be 165 considered as a placement for the child. The court shall advise 166 the parents that, if the parents fail to substantially comply 167 with the case plan, their parental rights may be terminated and 168 that the child's out-of-home placement may become permanent. The 169 parent or parents shall provide to the court and all parties 170 identification and location information of the relatives. The 171 court shall review whether the department or community-based 172 care lead agency has reasonably engaged in family finding and 173 make a written determination as to its findings. The level of 174 reasonableness is determined by the length of the case and 175 amount of time the department or community-based care lead 176 agency has had to begin or continue the process. 177 (d) The court shall advise the parents that, if they fail 178 to substantially comply with the case plan, their parental 179 rights may be terminated and that the child's out-of-home 180 placement may become permanent. Section 5. Effective January 1, 2019, section 39.5085, 181 182 Florida Statutes, is amended to read: 183 39.5085 Kinship Care Relative Caregiver Program.-184 (1) LEGISLATIVE FINDINGS AND INTENT.-

Page 7 of 38

828252

185	(a) The Legislature finds that an increasing number of
186	relatives and fictive kin are assuming the responsibility of
187	raising children because the parents of these children are
188	unable to care for them.
189	(b) The Legislature also finds that these kinship
190	caregivers perform a vital function by providing homes for
191	children who would otherwise be at risk of foster care placement
192	and that kinship care is a crucial option in the spectrum of
193	out-of-home care available to children in need.
194	(c) The Legislature finds that children living with kinship
195	caregivers experience increased placement stability, are less
196	likely to reenter care if they are reunified with their parents,
197	and have better behavioral and mental health outcomes.
198	(d) The Legislature further finds that these kinship
199	caregivers may face a number of difficulties and need assistance
200	to support the health and well-being of the children they care
201	for. These needs include, but are not limited to, financial
202	assistance, legal assistance, respite care, child care,
203	specialized training, and counseling.
204	(e) It is the intent of the Legislature to provide for the
205	establishment and implementation of procedures and protocols
206	that are likely to increase and adequately support appropriate
207	and safe kinship care placements.
208	(2) DEFINITIONSAs used this section, the term:
209	(a) "Fictive kin" means an individual who is unrelated to
210	the child by either birth or marriage, but has such a close
211	emotional relationship with the child that he or she may be
212	considered part of the family.
213	(b) "Kinship care" means the full-time care of a child

828252

214	placed in out-of-home care by the court in the home of a
215	relative or fictive kin.
216	(c) "Kinship navigator program" means a statewide program
217	designed to ensure that kinship caregivers are provided with
218	necessary resources for the preservation of the family.
219	(d) "Relative" means an individual who is caring full time
220	for a child placed in out-of-home care by the court and who:
221	1. Is related to the child within the fifth degree by blood
222	or marriage to the parent or stepparent of the child; or
223	2. Is related to a half-sibling of that child within the
224	fifth degree by blood or marriage to the parent or stepparent.
225	(3) FINANCIAL ASSISTANCEThe department shall provide
226	financial assistance to all caregivers who qualify under this
227	subsection.
228	(a) Relatives or fictive kin caring for a child who has
229	been placed with them by the court shall receive a monthly
230	caregiver benefit, beginning when the child is placed with them.
231	The amount of the benefit payment is based on the child's age
232	within a payment schedule established by rule of the department.
233	The cost of providing the assistance described in this section
234	to any caregiver may not exceed the cost of providing out-of-
235	home care in emergency shelter or foster care.
236	(b) Caregivers who receive assistance under this section
237	must be capable, as determined by a home study, of providing a
238	physically safe environment and a stable, supportive home for
239	the children under their care and must assure that the
240	children's well-being is met, including, but not limited to, the
241	provision of immunizations, education, and mental health
242	services, as needed.

	828252
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040	(a) Compaining who muchify for and provide contrations under
243	(c) Caregivers who qualify for and receive assistance under
244	this section are not required to meet foster care licensing
245	requirements under s. 409.175.
246	(d) Children receiving cash benefits under this section are
247	not eligible to simultaneously receive WAGES cash benefits under
248	chapter 414.
249	(d) A caregiver may not receive a benefit payment if the
250	parent or stepparent of the child resides in the home. However,
251	a caregiver may receive the benefit payment for a minor parent
252	who is in his or her care, as well as for the minor parent's
253	child, if both children have been adjudicated dependent and meet
254	all other eligibility requirements. If the caregiver is
255	receiving a benefit payment when a parent, other than an
256	eligible minor parent, or stepparent moves into the home, the
257	payment must be terminated no later than the first day of the
258	month following the move, allowing for 10-day notice of adverse
259	action.
260	(e) Children living with caregivers who are receiving
261	assistance under this section are eligible for Medicaid
262	coverage.
263	(4) ADDITIONAL ASSISTANCE AND SERVICES
264	(a) The purpose of a kinship navigator program is to help
265	relative caregivers and fictive kin in the child welfare system
266	to navigate the broad range of services available to them and
267	the children from public, private, community, and faith-based
268	organizations.
269	(b) By January 1, 2019, each community-based care lead
270	agency shall establish a kinship navigator program. In order to
271	meet the requirements of a kinship navigator program, the

828252

program must:
1. Be coordinated with other state or local agencies that
promote service coordination or provide information and referral
services, including any entities that participate in the Florida
211 Network, to avoid duplication or fragmentation of services
to kinship care families;
2. Be planned and operated in consultation with kinship
caregivers and organizations representing them, youth raised by
kinship caregivers, relevant governmental agencies, and relevant
community-based or faith-based organizations;
3. Establish a toll-free telephone hotline to provide
information to link kinship caregivers, kinship support group
facilitators, and kinship service providers to:
<u>a. One another;</u>
b. Eligibility and enrollment information for federal,
state, and local benefits;
c. Relevant training to assist kinship caregivers in
caregiving and in obtaining benefits and services; and
d. Relevant knowledge related to legal options available
for child custody, other legal assistance, and help in obtaining
legal services.
4. Provide outreach to kinship care families, including by
establishing, distributing, and updating a kinship care website,
or other relevant guides or outreach materials; and
5. Promote partnerships between public and private
agencies, including schools, community-based or faith-based
organizations, and relevant governmental agencies, to increase
their knowledge of the needs of kinship care families to promote
better services for those families.
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Page 11 of 38



301 (5) RULEMAKING.-The department shall adopt rules to 302 implement this section. 303 (1) It is the intent of the Legislature in enacting this 304 section to: 305 (a) Provide for the establishment of procedures and 306 protocols that serve to advance the continued safety of children 307 by acknowledging the valued resource uniquely available through 308 grandparents, relatives of children, and specified nonrelatives 309 of children pursuant to subparagraph (2) (a) 3. 310 (b) Recognize family relationships in which a grandparent 311 or other relative is the head of a household that includes a child otherwise at risk of foster care placement. 312 313 (c) Enhance family preservation and stability by 314 recognizing that most children in such placements with 315 grandparents and other relatives do not need intensive supervision of the placement by the courts or by the department. 316 317 (d) Recognize that permanency in the best interests of the 318 child can be achieved through a variety of permanency options, 319 including permanent guardianship under s. 39.6221 if the 320 guardian is a relative, by permanent placement with a fit and 321 willing relative under s. 39.6231, by a relative, guardianship under chapter 744, or adoption, by providing additional 322 323 placement options and incentives that will achieve permanency 324 and stability for many children who are otherwise at risk of 325 foster care placement because of abuse, abandonment, or neglect, 326 but who may successfully be able to be placed by the dependency court in the care of such relatives. 327 328 (e) Reserve the limited casework and supervisory resources

329 of the courts and the department for those cases in which



330	children do not have the option for safe, stable care within the
331	family.
332	- (f) Recognize that a child may have a close relationship
333	with a person who is not a blood relative or a relative by
334	marriage and that such person should be eligible for financial
335	assistance under this section if he or she is able and willing
336	to care for the child and provide a safe, stable home
337	environment.
338	(2)(a) The Department of Children and Families shall
339	establish, operate, and implement the Relative Caregiver Program
340	by rule of the department. The Relative Caregiver Program shall,
341	within the limits of available funding, provide financial
342	assistance to:
343	1. Relatives who are within the fifth degree by blood or
344	marriage to the parent or stepparent of a child and who are
345	caring full-time for that dependent child in the role of
346	substitute parent as a result of a court's determination of
347	child abuse, neglect, or abandonment and subsequent placement
348	with the relative under this chapter.
349	2. Relatives who are within the fifth degree by blood or
350	marriage to the parent or stepparent of a child and who are
351	caring full-time for that dependent child, and a dependent half-
352	brother or half-sister of that dependent child, in the role of
353	substitute parent as a result of a court's determination of
354	child abuse, neglect, or abandonment and subsequent placement
355	with the relative under this chapter.
356	3. Nonrelatives who are willing to assume custody and care
357	of a dependent child in the role of substitute parent as a
358	result of a court's determination of child abuse, neglect, or

828252

359	abandonment and subsequent placement with the nonrelative
360	caregiver under this chapter. The court must find that a
361	proposed placement under this subparagraph is in the best
362	interest of the child.
363	4. A relative or nonrelative caregiver, but the relative or
364	nonrelative caregiver may not receive a Relative Caregiver
365	Program payment if the parent or stepparent of the child resides
366	in the home. However, a relative or nonrelative may receive the
367	Relative Caregiver Program payment for a minor parent who is in
368	his or her care, as well as for the minor parent's child, if
369	both children have been adjudicated dependent and meet all other
370	eligibility requirements. If the caregiver is currently
371	receiving the payment, the Relative Caregiver Program payment
372	must be terminated no later than the first of the following
373	month after the parent or stepparent moves into the home,
374	allowing for 10-day notice of adverse action.
375	
376	The placement may be court-ordered temporary legal custody to
377	the relative or nonrelative under protective supervision of the
378	department pursuant to s. 39.521(1)(c)3., or court-ordered
379	placement in the home of a relative or nonrelative as a
380	permanency option under s. 39.6221 or s. 39.6231 or under former
381	s. 39.622 if the placement was made before July 1, 2006. The
382	Relative Caregiver Program shall offer financial assistance to
383	caregivers who would be unable to serve in that capacity without
384	the caregiver payment because of financial burden, thus exposing
385	the child to the trauma of placement in a shelter or in foster
386	care.
387	(b) Caregivers who receive assistance under this section

828252

388	must be capable, as determined by a home study, of providing a
389	physically safe environment and a stable, supportive home for
390	the children under their care and must assure that the
391	children's well-being is met, including, but not limited to, the
392	provision of immunizations, education, and mental health
393	services as needed.
394	(c) Relatives or nonrelatives who qualify for and
395	participate in the Relative Caregiver Program are not required
396	to meet foster care licensing requirements under s. 409.175.
397	(d) Relatives or nonrelatives who are caring for children
398	placed with them by the court pursuant to this chapter shall
399	receive a special monthly caregiver benefit established by rule
400	of the department. The amount of the special benefit payment
401	shall be based on the child's age within a payment schedule
402	established by rule of the department and subject to
403	availability of funding. The statewide average monthly rate for
404	children judicially placed with relatives or nonrelatives who
405	are not licensed as foster homes may not exceed 82 percent of
406	the statewide average foster care rate, and the cost of
407	providing the assistance described in this section to any
408	caregiver may not exceed the cost of providing out-of-home care
409	in emergency shelter or foster care.
410	(c) Children receiving cash benefits under this section are
411	not cligible to simultaneously receive WAGES cash benefits under
412	chapter 414.
413	(f) Within available funding, the Relative Caregiver
414	Program shall provide caregivers with family support and
415	preservation services, flexible funds in accordance with s.
416	409.165, school readiness, and other available services in order

828252

417 to support the child's safety, growth, and healthy development.
418 Children living with caregivers who are receiving assistance
419 under this section shall be eligible for Medicaid coverage.

420 (g) The department may use appropriate available state, 421 federal, and private funds to operate the Relative Caregiver 422 Program. The department may develop liaison functions to be 423 available to relatives or nonrelatives who care for children 424 pursuant to this chapter to ensure placement stability in 425 extended family settings.

Section 6. Paragraph (e) of subsection (1) of section 39.521, Florida Statutes, is amended to read:

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39.521 Disposition hearings; powers of disposition.-

429 (1) A disposition hearing shall be conducted by the court, 430 if the court finds that the facts alleged in the petition for 431 dependency were proven in the adjudicatory hearing, or if the 432 parents or legal custodians have consented to the finding of 433 dependency or admitted the allegations in the petition, have 434 failed to appear for the arraignment hearing after proper notice, or have not been located despite a diligent search 435 436 having been conducted.

437 (e) The court shall, in its written order of disposition,438 include all of the following:

439 440 1. The placement or custody of the child.

2. Special conditions of placement and visitation.

441 3. Evaluation, counseling, treatment activities, and other442 actions to be taken by the parties, if ordered.

443 4. The persons or entities responsible for supervising or444 monitoring services to the child and parent.

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5. Continuation or discharge of the guardian ad litem, as



446 appropriate.
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6. The date, time, and location of the next scheduled review hearing, which must occur within the earlier of:

a. Ninety days after the disposition hearing;

b. Ninety days after the court accepts the case plan;

c. Six months after the date of the last review hearing; or

d. Six months after the date of the child's removal from his or her home, if no review hearing has been held since the child's removal from the home.

455 7. If the child is in an out-of-home placement, child 456 support to be paid by the parents, or the guardian of the 457 child's estate if possessed of assets which under law may be 458 disbursed for the care, support, and maintenance of the child. 459 The court may exercise jurisdiction over all child support 460 matters, shall adjudicate the financial obligation, including 461 health insurance, of the child's parents or quardian, and shall 462 enforce the financial obligation as provided in chapter 61. The 463 state's child support enforcement agency shall enforce child 464 support orders under this section in the same manner as child 465 support orders under chapter 61. Placement of the child shall 466 not be contingent upon issuance of a support order.

467 8.a. If the court does not commit the child to the 468 temporary legal custody of an adult relative, legal custodian, 469 or other adult approved by the court, the disposition order must 470 shall include the reasons for such a decision and shall include 471 a written determination as to whether diligent efforts were made 472 by the department and the community-based care lead agency 473 reasonably engaged in family finding in attempting to locate an 474 adult relative, legal custodian, or other adult willing to care

COMMITTEE AMENDMENT

Florida Senate - 2018 Bill No. SB 590

828252

for the child in order to present that placement option to the court instead of placement with the department. <u>The level of</u> reasonableness is determined by the length of the case and amount of time the department or community-based care lead agency has had to begin or continue the process.

480 b. If no suitable relative is found and the child is placed 481 with the department or a legal custodian or other adult approved 482 by the court, both the department and the court shall consider 483 transferring temporary legal custody to an adult relative 484 approved by the court at a later date, but neither the 485 department nor the court is obligated to so place the child if 486 it is in the child's best interest to remain in the current 487 placement.

489 For the purposes of this section, "diligent efforts to locate an 490 adult relative" means a search similar to the diligent search 491 for a parent, but without the continuing obligation to search 492 after an initial adequate search is completed.

9. Other requirements necessary to protect the health, safety, and well-being of the child, to preserve the stability of the child's <u>child care, early education program, or any other</u> educational placement, and to promote family preservation or reunification whenever possible.

498 Section 7. Paragraph (b) of subsection (2) and paragraph 499 (a) of subsection (3) of section 39.6012, Florida Statutes, are 500 amended to read:

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39.6012 Case plan tasks; services.-

502 (2) The case plan must include all available information 503 that is relevant to the child's care including, at a minimum:

828252

504	(b) A description of the plan for ensuring that the child
505	receives safe and proper care and that services are provided to
506	the child in order to address the child's needs. To the extent
507	available and accessible, the following health, mental health,
508	and education information and records of the child must be
509	attached to the case plan and updated throughout the judicial
510	review process:
511	1. The names and addresses of the child's health, mental
512	health, and educational providers;
513	2. The child's grade level performance;
514	3. The child's school record or, if the child is under the
515	age of school entry, any records from a child care program,
516	early education program, or preschool program;
517	4. Documentation of compliance or noncompliance with the
518	attendance requirements under s. 39.604, if the child is
519	enrolled in a child care program, early education program, or
520	preschool program;
521	5.4. Assurances that the child's placement takes into
522	account proximity to the school in which the child is enrolled
523	at the time of placement;
524	6. 5. A record of The child's immunizations;
525	<u>7.6. The child's known medical history, including any known</u>
526	<pre>health problems;</pre>
527	8.7. The child's medications, if any; and
528	9.8. Any other relevant health, mental health, and
529	education information concerning the child.
530	(3) In addition to any other requirement, if the child is
531	in an out-of-home placement, the case plan must include:
532	(a) A description of the type of placement in which the

828252

533	child is to be living and, if the child has been placed with the
534	department, whether the department and the community-based care
535	lead agency have reasonably engaged in family finding to locate
536	an adult relative, legal custodian, or other adult willing to
537	care for the child in order to present that placement option to
538	the court instead of placement with the department.
539	Section 8. Section 39.604, Florida Statutes, is amended to
540	read:
541	39.604 Rilya Wilson Act; short title; legislative intent;
542	early intervention; child care; early education; preschool
543	requirements; attendance and reporting responsibilities
544	(1) SHORT TITLE.—This section may be cited as the "Rilya
545	Wilson Act."
546	(2) LEGISLATIVE FINDINGS AND INTENT
547	(a) The Legislature finds that children from birth to age 5
548	years are particularly vulnerable to maltreatment and that they
549	enter out-of-home care in disproportionately high numbers.
550	(b) The Legislature also finds that children who are abused
551	or neglected are at high risk of experiencing physical and
552	mental health problems and problems with language and
553	communication, cognitive development, and social and emotional
554	development.
555	(c) The Legislature also finds that providing early
556	intervention and services, as well as quality child care and
557	early education programs to support the healthy development of
558	these young children, can have positive effects that last
559	throughout childhood and into adulthood.
560	(d) The Legislature also finds that the needs of each of
561	these children are unique, and while some children may be best

828252

562 served by a quality child care or early education program, 563 others may need more attention and nurturing that can best be 564 provided by a stay-at-home caregiver The Legislature recognizes 565 that children who are in the care of the state due to abuse, 566 neglect, or abandonment are at increased risk of poor school 567 performance and other behavioral and social problems. 568 (e) It is the intent of the Legislature that children who 569 are currently in out-of-home the care of the state be provided 570 with an age-appropriate developmental child care or early 571 education arrangement that is in the best interest of the child 572 education program to help ameliorate the negative consequences 573 of abuse, neglect, or abandonment. 574 (3) EARLY INTERVENTION FOR CHILDREN UNDER THE AGE OF 575 THREE.-The Child Abuse Prevention and Treatment Act, 42 U.S.C. 576 ss. 5101, et seq., and federal the Individuals with Disabilities 577 Education Act requires states to have provisions and procedures 578 for referring to early intervention services children who are 579 under the age of 3 years and involved in substantiated cases of 580 child abuse or neglect, or who are affected by substance abuse 581 or withdrawal symptoms from prenatal drug exposure. 582 (a) Referral process.-A child from birth to age 36 months 583 who is determined to be a victim of any substantiated case of 584 child abuse or neglect or who is affected by substance abuse or 585 withdrawal symptoms from prenatal drug exposure, shall be 586 referred to the Early Steps Program under s. 391.301, according 587 to the following criteria: 588 1. Children who will remain in the home of their parents or 589 legal quardian without referral to a community-based care lead

590 agency for services shall be referred to the Early Steps Program

828252

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591	by the protective investigator handling the case within 48 hours
592	of verification of the abuse or neglect.
593	2. When there is an indication that they may have an
594	established condition or developmental delay, children who will
595	remain in the home of their parents or legal guardian and who
596	are referred to a community-based care lead agency for services
597	must be referred to the Early Steps Program by the community-
598	based care lead agency case worker during the case plan
599	development process within 7 days after the identification of an
600	established condition or possible developmental delay. The
601	community-based care lead agency shall follow up to determine
602	whether the child has been found eligible for Part C services
603	and shall support the participation of the eligible children's
604	families in the Early Steps Program. Support may include, but
605	need not be limited to:
606	a. Assistance with transportation, if necessary;
607	b. Providing written information about the Early Steps
608	Program; and
609	c. Followup with the family and encouraging the child's
610	participation in the Early Steps Program.
611	3. Children being placed into shelter care for referral to
612	a community-based care lead agency for out-of-home placement
613	must receive an initial assessment during the case plan
614	development process and may be referred to the Early Steps
615	Program according to the following criteria:
616	a. Children who are not referred for a comprehensive
617	behavioral health assessment under the Medicaid program must be
618	referred to the Early Steps Program by the case worker during
619	the case plan development process for the child. The referral

Page 22 of 38



620 must be documented in the case plan. 621 b. Children who are referred for a comprehensive behavioral 622 health assessment under the Medicaid program must be referred to 623 the Early Steps Program by the community-based care lead agency 624 case worker if their comprehensive behavioral health assessment 625 flags them as potentially having a developmental delay or an 626 established condition. The referral must be documented in the 627 case plan. The Early Steps Program referral form must be 62.8 accompanied by the comprehensive behavioral health assessment 629 that flaqged the child as potentially having a developmental 630 delay or an established condition. 631 (b) Screening and evaluation.-The local Early Steps Program 632 shall screen or evaluate all children referred by the department 633 or its contracted agencies. The information on the outcome of a 634 child's screening or evaluation, and any recommended services on 635 the child's individualized family support plan, shall be 636 forwarded by the Early Steps Program's service coordinator to 637 the department and the community-based care lead agency for 638 consideration in development of the child's case plan. 639 (c) Appointment of surrogate parent.-Federal law requires 640 parental consent and participation at every stage of the early intervention process after referral. A dependency court shall 641 642 appoint a surrogate parent under s. 39.0016 for a child from 643 birth to age 36 months whose parents are unavailable or 644 unwilling to provide consent for services when the child has 645 been determined to be a victim of any substantiated case of 646 child abuse or neglect or is affected by substance abuse or 647 withdrawal symptoms from prenatal drug exposure and has been 648 referred to the Early Steps Program under s. 391.301.

828252

649	(4) EARLY INTERVENTION FOR CHILDREN AGES THREE YEARS TO
650	FIVE YEARSThe federal Individuals with Disabilities Education
651	Act requires states to develop a comprehensive Child Find
652	program to locate children who are potentially eligible for
653	services, including children who are involved in substantiated
654	cases of child abuse or neglect, and link them to early
655	intervention services. If the department or a community-based
656	care lead agency suspects that a child is a victim of
657	substantiated child abuse or neglect, the child must be referred
658	to the Child Find program of the Florida Diagnostic and Learning
659	Resources System for assessment.
660	(5) CHILD CARE, EARLY EDUCATION PROGRAMS, PRESCHOOL
661	Research has found that the quality of child care, early
662	education programs, and preschool programs is important to the
663	cognitive, language, and social development of young children,
664	with consistent and emotionally supportive care being of great
665	benefit to children and their families. Children who receive
666	high-quality early childhood care and education have better
667	math, language, and social skills as they enter school, and, as
668	they grow older, require less remedial education, progress
669	further in school, and have fewer interactions with the justice
670	system. Significant involvement of parents in early childhood
671	care and education may help reduce the incidence of maltreatment
672	of children and may be beneficial to children and families who
673	are already involved in the child welfare system by virtue of
674	establishing caring relationships in a supportive learning
675	environment that assists parents in establishing social support
676	networks, accessing information about parenting and child
677	development, and receiving referrals to other services.

Page 24 of 38

828252

678	(a) Early child care and education preference.—Care for
679	children in out-of-home care shall be chosen by the caregiver
680	according to the following order:
681	1. Providers who receive a Gold Seal Quality Care
682	designation pursuant to s. 402.281, or providers participating
683	in a quality rating system;
684	2. Licensed child care providers;
685	3. Public school providers; and
686	4. License-exempt child care providers, including
687	religious-exempt and registered providers, and non-public
688	schools. These providers must be participating in the school
689	readiness program through the local early learning coalition.
690	(b) Enrollment
691	-(3) REQUIREMENTS
692	1. A child from birth to the age of school entry, who is
693	under court-ordered protective supervision or in out-of-home
694	care and is the custody of the Family Safety Program Office of
695	the Department of Children and Families or a community-based
696	lead agency, and enrolled in an a licensed early education or
697	child care program must attend the program 5 days a week <u>unless</u>
698	the court grants an exception due to the court determining it is
699	in the best interest of a child from birth to age 3 years:
700	a. With a stay-at-home caregiver to remain at home.
701	b. With a caregiver who works less than full time to attend
702	an early education or child care program fewer than 5 days a
703	week.
704	2. Notwithstanding s. 39.202, the department of Children
705	and Families must notify operators of an the licensed early
706	education or child care program, subject to the reporting



707 requirements of this act, of the enrollment of any child from 708 birth to the age of school entry, under court-ordered protective 709 supervision or in out-of-home care. If the custody of the Family 710 Safety Program Office of the Department of Children and Families 711 or a community-based lead agency. When a child is enrolled in an 712 early education or child care program regulated by the 713 department, the child's attendance in the program must be a 714 required task action in the safety plan or the case plan 715 developed for the child pursuant to this chapter. An exemption to participating in the licensed early education or child care 716 717 program 5 days a week may be granted by the court.

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(c) (4) Attendance ATTENDANCE AND REPORTING REQUIREMENTS. – 1. (a) A child enrolled in an a licensed early education or child care program who meets the requirements of paragraph (b) subsection (3) may not be withdrawn from the program without the prior written approval of the <u>department</u> Family Safety Program Office of the Department of Children and Families or the community-based care lead agency.

725 2.a. (b) 1. If a child covered by this section is absent from 726 the program on a day when he or she is supposed to be present, 727 the person with whom the child resides must report the absence 728 to the program by the end of the business day. If the person 729 with whom the child resides, whether the parent or caregiver, 730 fails to timely report the absence, the absence is considered to 731 be unexcused. The program shall report any unexcused absence or 732 seven consecutive excused absences of a child who is enrolled in 733 the program and covered by this act to the local designated 734 staff of the Family Safety Program Office of the department of 735 Children and Families or the community-based care lead agency by



736 the end of the business day following the unexcused absence or 737 seventh consecutive excused absence.

<u>b.2</u>. The department or community-based <u>care</u> lead agency shall conduct a site visit to the residence of the child upon receiving a report of two consecutive unexcused absences or seven consecutive excused absences.

<u>c.3.</u> If the site visit results in a determination that the child is missing, the department or community-based <u>care</u> lead agency shall <u>follow the procedure set forth in s. 39.0141</u> report the child as missing to a law enforcement agency and proceed with the necessary actions to locate the child pursuant to procedures for locating missing children.

<u>d.4.</u> If the site visit results in a determination that the child is not missing, the parent or caregiver shall be notified that failure to ensure that the child attends the licensed early education or child care program is a violation of the safety plan or the case plan. If more than two site visits are conducted pursuant to this <u>paragraph</u> subsection, staff shall initiate action to notify the court of the parent or caregiver's noncompliance with the case plan.

(6) EDUCATIONAL STABILITY.-Just as educational stability is important for school-age children, it is also important to minimize disruptions to secure attachments and stable relationships with supportive caregivers of children from birth to school age and to ensure that these attachments are not disrupted due to placement in out-of-home care or subsequent changes in out-of-home placement.

(a) A child must be allowed to remain in the child care or early educational setting that he or she attended before entry

Page 27 of 38

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828252

765 into out-of-home care, unless the program is not in the best 766 interest of the child. 767 (b) If it is not in the best interest of the child for him 768 or her to remain in his or her child care or early education 769 setting upon entry into out-of-home care, the caregiver must 770 work with the case manager, guardian ad litem, child care and 771 educational staff, and educational surrogate, if one has been 772 appointed, to determine the best setting for the child. Such 773 setting may be a child care provider that receives a Gold Seal 774 Quality Care designation pursuant to s. 402.281, a provider 775 participating in a quality rating system, a licensed child care 776 provider, a public school provider, or a license-exempt child 777 care provider, including religious-exempt and registered 778 providers, and non-public schools. 779 (c) The department and providers of early care and 780 education shall develop protocols to ensure continuity if 781 children are required to leave a program because of a change in 782 out-of-home placement. 783 (7) TRANSITIONS.-In the absence of an emergency, if a child 784 from birth to school age leaves a child care or early education 785 program, the transition must be pursuant to a plan that involves 786 cooperation and sharing of information among all persons 787 involved, that respects the child's developmental stage and 788 associated psychological needs, and that allows for a gradual 789 transition from one setting to another. 790 Section 9. Paragraph (c) of subsection (2) of section 791 39.701, Florida Statutes, is amended to read: 792 39.701 Judicial review.-793 (2) REVIEW HEARINGS FOR CHILDREN YOUNGER THAN 18 YEARS OF



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795 (c) Review determinations.-The court and any citizen review panel shall take into consideration the information contained in 796 797 the social services study and investigation and all medical, 798 psychological, and educational records that support the terms of 799 the case plan; testimony by the social services agency, the 800 parent, the foster parent or legal custodian, the guardian ad 801 litem or surrogate parent for educational decisionmaking if one 802 has been appointed for the child, and any other person deemed 803 appropriate; and any relevant and material evidence submitted to 804 the court, including written and oral reports to the extent of 805 their probative value. These reports and evidence may be 806 received by the court in its effort to determine the action to 807 be taken with regard to the child and may be relied upon to the 808 extent of their probative value, even though not competent in an adjudicatory hearing. In its deliberations, the court and any 809 810 citizen review panel shall seek to determine:

811 1. If the parent was advised of the right to receive
812 assistance from any person or social service agency in the
813 preparation of the case plan.

814 2. If the parent has been advised of the right to have 815 counsel present at the judicial review or citizen review 816 hearings. If not so advised, the court or citizen review panel 817 shall advise the parent of such right.

818 3. If a guardian ad litem needs to be appointed for the 819 child in a case in which a guardian ad litem has not previously 820 been appointed or if there is a need to continue a guardian ad 821 litem in a case in which a guardian ad litem has been appointed. 822 4. Who holds the rights to make educational decisions for

828252

823 the child. If appropriate, the court may refer the child to the 824 district school superintendent for appointment of a surrogate 825 parent or may itself appoint a surrogate parent under the 826 Individuals with Disabilities Education Act and s. 39.0016. <u>If</u> 827 <u>the child is under the age of school entry, the court must make</u> 828 the appointment.

5. The compliance or lack of compliance of all parties with
applicable items of the case plan, including the parents'
compliance with child support orders.

6. The compliance or lack of compliance with a visitation contract between the parent and the social service agency for contact with the child, including the frequency, duration, and results of the parent-child visitation and the reason for any noncompliance.

7. The frequency, kind, and duration of contacts among
siblings who have been separated during placement, as well as
any efforts undertaken to reunite separated siblings if doing so
is in the best interest of the child.

841 8. The compliance or lack of compliance of the parent in 842 meeting specified financial obligations pertaining to the care 843 of the child, including the reason for failure to comply, if 844 applicable.

9. Whether the child is receiving safe and proper care according to s. 39.6012, including, but not limited to, the appropriateness of the child's current placement, including whether the child is in a setting that is as family-like and as close to the parent's home as possible, consistent with the child's best interests and special needs, and including maintaining stability in the child's educational placement, as



852 documented by assurances from the community-based care provider 853 that:

a. The placement of the child takes into account the appropriateness of the current educational setting and the proximity to the school in which the child is enrolled at the time of placement.

b. The community-based care agency has coordinated with appropriate local educational agencies to ensure that the child remains in the school in which the child is enrolled at the time of placement.

10. Whether the department or community-based care lead agency continues to reasonably engage in family finding. The level of reasonableness is determined by the length of the case and amount of time the department or community-based care lead agency has had to continue the process.

<u>11.</u> 10. A projected date likely for the child's return home or other permanent placement.

<u>12.</u> 11. When appropriate, the basis for the unwillingness or inability of the parent to become a party to a case plan. The court and the citizen review panel shall determine if the efforts of the social service agency to secure party participation in a case plan were sufficient.

13. 12. For a child who has reached 13 years of age but is not yet 18 years of age, the adequacy of the child's preparation for adulthood and independent living. For a child who is 15 years of age or older, the court shall determine if appropriate steps are being taken for the child to obtain a driver license or learner's driver license.

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14. 13. If amendments to the case plan are required.

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881 Amendments to the case plan must be made <u>as provided in</u> under s. 882 39.6013.

883 Section 10. Effective January 1, 2019, paragraph (b) of 884 subsection (1) of section 414.045, Florida Statutes, is amended 885 to read:

886 414.045 Cash assistance program.-Cash assistance families 887 include any families receiving cash assistance payments from the 888 state program for temporary assistance for needy families as defined in federal law, whether such funds are from federal 889 890 funds, state funds, or commingled federal and state funds. Cash 891 assistance families may also include families receiving cash 892 assistance through a program defined as a separate state 893 program.

(1) For reporting purposes, families receiving cash assistance shall be grouped into the following categories. The department may develop additional groupings in order to comply with federal reporting requirements, to comply with the datareporting needs of the board of directors of CareerSource Florida, Inc., or to better inform the public of program progress.

901 (b) Child-only cases.—Child-only cases include cases that 902 do not have an adult or teen head of household as defined in 903 federal law. Such cases include:

904 1. Children in the care of caretaker relatives, if the 905 caretaker relatives choose to have their needs excluded in the 906 calculation of the amount of cash assistance.

907 2. Families in the <u>Kinship Care</u> Relative Caregiver Program
908 as provided in s. 39.5085.

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3. Families in which the only parent in a single-parent

828252

910 family or both parents in a two-parent family receive 911 supplemental security income (SSI) benefits under Title XVI of 912 the Social Security Act, as amended. To the extent permitted by 913 federal law, individuals receiving SSI shall be excluded as 914 household members in determining the amount of cash assistance, 915 and such cases shall not be considered families containing an 916 adult. Parents or caretaker relatives who are excluded from the 917 cash assistance group due to receipt of SSI may choose to participate in work activities. An individual whose ability to 918 919 participate in work activities is limited who volunteers to 920 participate in work activities shall be assigned to work 921 activities consistent with such limitations. An individual who 922 volunteers to participate in a work activity may receive child 923 care or support services consistent with such participation.

4. Families in which the only parent in a single-parent family or both parents in a two-parent family are not eligible for cash assistance due to immigration status or other limitation of federal law. To the extent required by federal law, such cases shall not be considered families containing an 929 adult.

930 5. To the extent permitted by federal law and subject to 931 appropriations, special needs children who have been adopted 932 pursuant to s. 409.166 and whose adopting family qualifies as a 933 needy family under the state program for temporary assistance 934 for needy families. Notwithstanding any provision to the 935 contrary in s. 414.075, s. 414.085, or s. 414.095, a family 936 shall be considered a needy family if:

937 a. The family is determined by the department to have an 938 income below 200 percent of the federal poverty level;

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939 b. The family meets the requirements of s. 414.095(2) and 940 (3) related to residence, citizenship, or eligible noncitizen 941 status; and 942 c. The family provides any information that may be 943 necessary to meet federal reporting requirements specified under 944 Part A of Title IV of the Social Security Act. 945 946 Families described in subparagraph 1., subparagraph 2., or 947 subparagraph 3. may receive child care assistance or other 948 supports or services so that the children may continue to be 949 cared for in their own homes or in the homes of relatives. Such 950 assistance or services may be funded from the temporary 951 assistance for needy families block grant to the extent 952 permitted under federal law and to the extent funds have been 953 provided in the General Appropriations Act. 954 Section 11. Paragraph (d) of subsection (1) of section 955 1009.25, Florida Statutes, is amended to read: 956 1009.25 Fee exemptions.-957 (1) The following students are exempt from the payment of 958 tuition and fees, including lab fees, at a school district that 959 provides workforce education programs, Florida College System 960 institution, or state university: 961 (d) A student who is or was at the time he or she reached 18 962 years of age in the custody of a kinship caregiver relative or 963 nonrelative under s. 39.5085 or who was adopted from the 964 Department of Children and Families after May 5, 1997. Such 965 exemption includes fees associated with enrollment in applied 966 academics for adult education instruction. The exemption remains 967 valid until the student reaches 28 years of age.

Page 34 of 38



968	Section 12. Except as otherwise expressly provided in this
969	act, this act shall take effect July 1, 2018.
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971	=========== T I T L E A M E N D M E N T =================================
972	And the title is amended as follows:
973	Delete everything before the enacting clause
974	and insert:
975	A bill to be entitled
976	An act relating to child welfare; creating s.
977	39.4015, F.S.; providing legislative findings and
978	intent; defining terms; requiring the Department of
979	Children and Families, in collaboration with sheriffs'
980	offices that conduct child protective investigations
981	and community-based care lead agencies, to develop a
982	statewide family-finding program; requiring the
983	implementation of family finding by a specified date;
984	requiring the department and community-based care lead
985	agencies to document strategies taken to engage
986	relatives and kin; providing strategies to engage
987	relatives and kin; requiring the department and
988	community-based care lead agencies to use diligent
989	efforts in family finding; providing that certain
990	actions do not constitute family finding; requiring
991	determinations by the court; requiring the department
992	to adopt rules; amending s. 39.402, F.S.; requiring
993	the court to request that parents consent to providing
994	access to additional records; requiring a judge to
995	appoint a surrogate parent for certain children;
996	requiring the court to place on the record its



997 determinations regarding the department's or the 998 community-based lead agency's reasonable engagement in 999 family finding; providing guidelines for determining 1000 reasonableness; amending ss. 39.506; requiring the 1001 court to make a determination regarding the 1002 department's or the community-based lead agency's reasonable engagement in family finding; providing 1003 1004 quidelines for determining reasonableness; amending s. 1005 39.507 F.S.; requiring the court to make a 1006 determination regarding the department's or the 1007 community-based lead agency's reasonable engagement in 1008 family finding; providing guidelines for determining 1009 reasonableness; requiring the court to advise parents 1010 that their parental rights may be terminated and the 1011 child's out-of-home placement may become permanent 1012 under certain circumstances; amending s. 39.5085, 1013 F.S.; providing legislative findings and intent; defining terms; requiring the department to provide 1014 1015 financial assistance to kinship caregivers who meet 1016 certain requirements; providing eligibility criteria 1017 for such financial assistance; providing that children 1018 living with caregivers who are receiving financial 1019 assistance are eligible for Medicaid coverage; 1020 providing the purpose of a kinship navigator program; 1021 requiring each community-based care lead agency to 1022 establish a kinship navigator program by a certain 1023 date; providing requirements for programs; requiring 1024 the department to adopt rules; deleting provisions 1025 related to the Relative Caregiver Program; amending s.



1026 39.521, F.S.; requiring the court to make a 1027 determination regarding the department's or the 1028 community-based lead agency's reasonable engagement in 1029 family finding ; providing guidelines for determining 1030 reasonableness; conforming provisions to changes made 1031 by the act; amending s. 39.6012, F.S.; revising the 1032 types of records that must be attached to a case plan 1033 and updated throughout the judicial review process; 1034 requiring that documentation of the family-finding 1035 efforts of the department and the community-based care 1036 lead agency be included in certain case plans; 1037 amending s. 39.604, F.S.; revising legislative 1038 findings and intent; providing requirements and 1039 procedures for referring certain children to the Early 1040 Steps Program; requiring the Early Steps Program to 1041 screen or evaluate all children referred to the program by the department or its contracted agencies; 1042 1043 requiring the service coordinator of the Early Steps 1044 Program to forward certain information to the 1045 department and the community-based care lead agency; 1046 requiring the dependency court to appoint a surrogate 1047 parent for certain children under certain 1048 circumstances; requiring the department or a 1049 community-based care lead agency to refer a child to 1050 the Child Find program of the Florida Diagnostic and 1051 Learning Resources System under certain circumstances; 1052 requiring a caregiver to choose certain providers to 1053 care for children in out-of-home care; revising 1054 enrollment and attendance requirements for children in



1055 an early education or child care program; conforming 1056 cross-references; providing requirements and procedures for maintaining the educational stability 1057 1058 of a child during the child's placement in out-of-home 1059 care, or subsequent changes in out-of-home placement; 1060 requiring that a child's transition from a child care 1061 or early education program be pursuant to a plan that 1062 meets certain requirements; amending s. 39.701, F.S.; 1063 requiring the court to appoint a surrogate parent if 1064 the child is under the age of school entry; requiring 1065 the court to determine if the department and 1066 community-based lead agency has continued to 1067 reasonably engaged in family finding; providing 1068 guidelines for determining the level of 1069 reasonableness; amending ss. 414.045 and 1009.25, 1070 F.S.; conforming provisions to changes made by the 1071 act; providing effective dates.