By Senator Grimsley

	26-00513A-18 2018916_
1	A bill to be entitled
2	An act relating to ad valorem taxation; amending s.
3	192.001, F.S.; defining the terms "heavy equipment
4	rental property," "dealer of heavy equipment rental
5	property," and "short-term rental," and redefining the
6	term "inventory," for purposes of provisions relating
7	to the imposition of ad valorem taxes; amending ss.
8	112.312, 192.042, 212.08, 220.03, and 624.5105, F.S.;
9	conforming cross-references; providing an effective
10	date.
11	
12	Be It Enacted by the Legislature of the State of Florida:
13	
14	Section 1. Present subsections (8) through (19) of section
15	192.001, Florida Statutes, are redesignated as subsections (9)
16	through (20), respectively, a new subsection (8) is added to
17	that section, and paragraph (c) of present subsection (11) of
18	that section is amended, to read:
19	192.001 Definitions.—All definitions set out in chapters 1
20	and 200 that are applicable to this chapter are included herein.
21	In addition, the following definitions shall apply in the
22	imposition of ad valorem taxes:
23	(8) "Heavy equipment rental property" means any
24	construction, earthmoving, or industrial equipment that is
25	mobile and rented by a dealer of heavy equipment rental
26	property, including attachments for the equipment or other
27	ancillary equipment or tools. Qualified heavy equipment property
28	is mobile if it is not permanently affixed to real property and
29	is moved among worksites. For the purposes of this chapter and

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30	chapter 196, the term "dealer of heavy equipment rental
31	property" means a person or entity principally engaged in the
32	business of short-term rental of property as described under
33	North American Industrial Classification System code 532412, as
34	published by the Office of Management and Budget, Executive
35	Office of the President. As used in this subsection, the term
36	"short-term rental" means the rental of a dealer's heavy
37	equipment rental property for a period of less than 1 year, for
38	an undefined period, or under a contract with unlimited terms.
39	(12) (11) "Personal property," for the purposes of ad
40	valorem taxation, shall be divided into four categories as
41	follows:
42	(c)1. "Inventory" means only those chattels consisting of

items commonly referred to as goods, wares, and merchandise (as 43 44 well as inventory) which are held for sale or lease to customers in the ordinary course of business. Supplies and raw materials 45 46 shall be considered to be inventory only to the extent that they 47 are acquired for sale or lease to customers in the ordinary course of business or will physically become a part of 48 49 merchandise intended for sale or lease to customers in the ordinary course of business. Partially finished products which 50 51 when completed will be held for sale or lease to customers in the ordinary course of business shall be deemed items of 52 53 inventory. All livestock and heavy equipment rental property shall be considered inventory. Items of inventory held for lease 54 55 to customers in the ordinary course of business, rather than for sale, shall be deemed inventory only prior to the initial lease 56 57 of such items. For the purposes of this section, fuels used in the production of electricity shall be considered inventory. 58

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59	2. "Inventory" also means construction and agricultural
60	equipment weighing 1,000 pounds or more that is returned to a
61	dealership under a rent-to-purchase option and held for sale to
62	customers in the ordinary course of business. This subparagraph
63	may not be considered in determining whether property that is
64	not construction and agricultural equipment weighing 1,000
65	pounds or more that is returned under a rent-to-purchase option
66	is inventory under subparagraph 1.
67	Section 2. Paragraph (c) of subsection (12) of section
68	112.312, Florida Statutes, is amended to read:
69	112.312 Definitions.—As used in this part and for purposes
70	of the provisions of s. 8, Art. II of the State Constitution,
71	unless the context otherwise requires:
72	(12)
73	(c) For the purposes of paragraph (a), "intangible personal
74	property" means property as defined in <u>s. 192.001(12)(b)</u> <del>s.</del>
75	<del>192.001(11)(b)</del> .
76	Section 3. Subsection (2) of section 192.042, Florida
77	Statutes, is amended to read:
78	192.042 Date of assessment.—All property shall be assessed
79	according to its just value as follows:
80	(2) Tangible personal property, on January 1, except
81	construction work in progress shall have no value placed thereon
82	until substantially completed as defined in <u>s. 192.001(12)(d)</u> <del>s.</del>
83	<del>192.001(11)(d)</del> .
84	Section 4. Paragraphs (g) and (p) of subsection (5) of
85	section 212.08, Florida Statutes, are amended to read:
86	212.08 Sales, rental, use, consumption, distribution, and
87	storage tax; specified exemptionsThe sale at retail, the
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26-00513A-18 2018916 88 rental, the use, the consumption, the distribution, and the 89 storage to be used or consumed in this state of the following 90 are hereby specifically exempt from the tax imposed by this 91 chapter. 92 (5) EXEMPTIONS; ACCOUNT OF USE.-93 (g) Building materials used in the rehabilitation of real 94 property located in an enterprise zone.-95 1. Building materials used in the rehabilitation of real 96 property located in an enterprise zone are exempt from the tax 97 imposed by this chapter upon an affirmative showing to the 98 satisfaction of the department that the items have been used for 99 the rehabilitation of real property located in an enterprise 100 zone. Except as provided in subparagraph 2., this exemption 101 inures to the owner, lessee, or lessor at the time the real 102 property is rehabilitated, but only through a refund of 103 previously paid taxes. To receive a refund pursuant to this 104 paragraph, the owner, lessee, or lessor of the rehabilitated 105 real property must file an application under oath with the 106 governing body or enterprise zone development agency having 107 jurisdiction over the enterprise zone where the business is 108 located, as applicable. A single application for a refund may be 109 submitted for multiple, contiguous parcels that were part of a 110 single parcel that was divided as part of the rehabilitation of 111 the property. All other requirements of this paragraph apply to 112 each parcel on an individual basis. The application must 113 include: 114 a. The name and address of the person claiming the refund.

b. An address and assessment roll parcel number of the rehabilitated real property for which a refund of previously

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26-00513A-18 2018916 117 paid taxes is being sought. 118 c. A description of the improvements made to accomplish the 119 rehabilitation of the real property. 120 d. A copy of a valid building permit issued by the county 121 or municipal building department for the rehabilitation of the 122 real property. 123 e. A sworn statement, under penalty of perjury, from the 124 general contractor licensed in this state with whom the 125 applicant contracted to make the improvements necessary to 126 rehabilitate the real property, which lists the building materials used to rehabilitate the real property, the actual 127 128 cost of the building materials, and the amount of sales tax paid 129 in this state on the building materials. If a general contractor 130 was not used, the applicant, not a general contractor, shall 131 make the sworn statement required by this sub-subparagraph. 132 Copies of the invoices that evidence the purchase of the 133 building materials used in the rehabilitation and the payment of 134 sales tax on the building materials must be attached to the 135 sworn statement provided by the general contractor or by the 136 applicant. Unless the actual cost of building materials used in 137 the rehabilitation of real property and the payment of sales 138 taxes is documented by a general contractor or by the applicant in this manner, the cost of the building materials is deemed to 139 140 be an amount equal to 40 percent of the increase in assessed 141 value for ad valorem tax purposes. f. The identifying number assigned pursuant to s. 290.0065 142

to the enterprise zone in which the rehabilitated real property is located.

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g. A certification by the local building code inspector

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26-00513A-18 2018916 146 that the improvements necessary to rehabilitate the real 147 property are substantially completed. h. A statement of whether the business is a small business 148 149 as defined by s. 288.703. 150 i. If applicable, the name and address of each permanent employee of the business, including, for each employee who is a 151 152 resident of an enterprise zone, the identifying number assigned 153 pursuant to s. 290.0065 to the enterprise zone in which the 154 employee resides. 155 2. This exemption inures to a municipality, county, other 156 governmental unit or agency, or nonprofit community-based 157 organization through a refund of previously paid taxes if the 158 building materials used in the rehabilitation are paid for from 159 the funds of a community development block grant, State Housing Initiatives Partnership Program, or similar grant or loan 160 161 program. To receive a refund, a municipality, county, other 162 governmental unit or agency, or nonprofit community-based 163 organization must file an application that includes the same 164 information required in subparagraph 1. In addition, the 165 application must include a sworn statement signed by the chief 166 executive officer of the municipality, county, other 167 governmental unit or agency, or nonprofit community-based 168 organization seeking a refund which states that the building 169 materials for which a refund is sought were funded by a 170 community development block grant, State Housing Initiatives 171 Partnership Program, or similar grant or loan program.

3. Within 10 working days after receipt of an application,
the governing body or enterprise zone development agency shall
review the application to determine if it contains all the

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26-00513A-18 2018916 175 information required by subparagraph 1. or subparagraph 2. and 176 meets the criteria set out in this paragraph. The governing body 177 or agency shall certify all applications that contain the 178 required information and are eligible to receive a refund. If 179 applicable, the governing body or agency shall also certify if 20 percent of the employees of the business are residents of an 180 181 enterprise zone, excluding temporary and part-time employees. 182 The certification must be in writing, and a copy of the certification shall be transmitted to the executive director of 183 184 the department. The applicant is responsible for forwarding a 185 certified application to the department within the time 186 specified in subparagraph 4.

4. An application for a refund must be submitted to the
department within 6 months after the rehabilitation of the
property is deemed to be substantially completed by the local
building code inspector or by November 1 after the rehabilitated
property is first subject to assessment.

192 5. Only one exemption through a refund of previously paid 193 taxes for the rehabilitation of real property is permitted for 194 any single parcel of property unless there is a change in 195 ownership, a new lessor, or a new lessee of the real property. A 196 refund may not be granted unless the amount to be refunded 197 exceeds \$500. A refund may not exceed the lesser of 97 percent 198 of the Florida sales or use tax paid on the cost of the building materials used in the rehabilitation of the real property as 199 200 determined pursuant to sub-subparagraph 1.e. or \$5,000, or, if 201 at least 20 percent of the employees of the business are residents of an enterprise zone, excluding temporary and part-202 time employees, the amount of refund may not exceed the lesser 203

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26-00513A-18 2018916 204 of 97 percent of the sales tax paid on the cost of the building 205 materials or \$10,000. A refund shall be made within 30 days 206 after formal approval by the department of the application for 207 the refund. 208 6. The department shall adopt rules governing the manner 209 and form of refund applications and may establish guidelines as 210 to the requisites for an affirmative showing of qualification 211 for exemption under this paragraph. 7. The department shall deduct an amount equal to 10 212 213 percent of each refund granted under this paragraph from the 214 amount transferred into the Local Government Half-cent Sales Tax 215 Clearing Trust Fund pursuant to s. 212.20 for the county area in 216 which the rehabilitated real property is located and shall 217 transfer that amount to the General Revenue Fund. 218 8. For the purposes of the exemption provided in this 219 paragraph, the term: 220 a. "Building materials" means tangible personal property 221 that becomes a component part of improvements to real property. 222 b. "Real property" has the same meaning as provided in s. 223 192.001 s. 192.001(12), except that the term does not include a 224 condominium parcel or condominium property as defined in s. 225 718.103. 226 c. "Rehabilitation of real property" means the 227 reconstruction, renovation, restoration, rehabilitation, 228 construction, or expansion of improvements to real property. 229 d. "Substantially completed" has the same meaning as 230 provided in s. 192.042(1). 231 9. This paragraph expires on the date specified in s. 290.016 for the expiration of the Florida Enterprise Zone Act. 232

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          (p) Community contribution tax credit for donations.-
234
          1. Authorization.-Persons who are registered with the
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     department under s. 212.18 to collect or remit sales or use tax
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     and who make donations to eligible sponsors are eligible for tax
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     credits against their state sales and use tax liabilities as
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     provided in this paragraph:
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          a. The credit shall be computed as 50 percent of the
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     person's approved annual community contribution.
          b. The credit shall be granted as a refund against state
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     sales and use taxes reported on returns and remitted in the 12
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     months preceding the date of application to the department for
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     the credit as required in sub-subparagraph 3.c. If the annual
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     credit is not fully used through such refund because of
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     insufficient tax payments during the applicable 12-month period,
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     the unused amount may be included in an application for a refund
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     made pursuant to sub-subparagraph 3.c. in subsequent years
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     against the total tax payments made for such year. Carryover
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     credits may be applied for a 3-year period without regard to any
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     time limitation that would otherwise apply under s. 215.26.
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          c. A person may not receive more than $200,000 in annual
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     tax credits for all approved community contributions made in any
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     one year.
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          d. All proposals for the granting of the tax credit require
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     the prior approval of the Department of Economic Opportunity.
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          e. The total amount of tax credits which may be granted for
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     all programs approved under this paragraph, s. 220.183, and s.
259
     624.5105 is $21.4 million in the 2017-2018 fiscal year and $10.5
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259 624.5105 is \$21.4 million in the 2017-2018 fiscal year and \$10.5 260 million in each fiscal year thereafter for projects that provide 261 housing opportunities for persons with special needs or

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262	homeownership opportunities for low-income households or very-
263	low-income households and \$3.5 million each fiscal year for all
264	other projects. As used in this paragraph, the term "person with
265	special needs" has the same meaning as in s. 420.0004 and the
266	terms "low-income person," "low-income household," "very-low-
267	income person," and "very-low-income household" have the same
268	meanings as in s. 420.9071.
269	f. A person who is eligible to receive the credit provided
270	in this paragraph, s. 220.183, or s. 624.5105 may receive the
271	credit only under one section of the person's choice.
272	2. Eligibility requirements
273	a. A community contribution by a person must be in the
274	following form:
275	(I) Cash or other liquid assets;
276	(II) Real property, including 100 percent ownership of a
277	real property holding company;
278	(III) Goods or inventory; or
279	(IV) Other physical resources identified by the Department
280	of Economic Opportunity.
281	
282	For purposes of this sub-subparagraph, the term "real property
283	holding company" means a Florida entity, such as a Florida
284	limited liability company, that is wholly owned by the person;
285	is the sole owner of real property, as defined in <u>s. 192.001</u> <del>s.</del>
286	192.001(12), located in the state; is disregarded as an entity
287	for federal income tax purposes pursuant to 26 C.F.R. s.
288	301.7701-3(b)(1)(ii); and at the time of contribution to an
289	eligible sponsor, has no material assets other than the real
290	property and any other property that qualifies as a community

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291 contribution.

292 b. All community contributions must be reserved exclusively 293 for use in a project. As used in this sub-subparagraph, the term "project" means activity undertaken by an eligible sponsor which 294 295 is designed to construct, improve, or substantially rehabilitate 296 housing that is affordable to low-income households or very-low-297 income households; designed to provide housing opportunities for persons with special needs; designed to provide commercial, 298 299 industrial, or public resources and facilities; or designed to 300 improve entrepreneurial and job-development opportunities for 301 low-income persons. A project may be the investment necessary to 302 increase access to high-speed broadband capability in a rural 303 community that had an enterprise zone designated pursuant to 304 chapter 290 as of May 1, 2015, including projects that result in improvements to communications assets that are owned by a 305 306 business. A project may include the provision of museum 307 educational programs and materials that are directly related to 308 a project approved between January 1, 1996, and December 31, 309 1999, and located in an area which was in an enterprise zone 310 designated pursuant to s. 290.0065 as of May 1, 2015. This 311 paragraph does not preclude projects that propose to construct 312 or rehabilitate housing for low-income households or very-low-313 income households on scattered sites or housing opportunities 314 for persons with special needs. With respect to housing, contributions may be used to pay the following eligible special 315 needs, low-income, and very-low-income housing-related 316 317 activities:

318 (I) Project development impact and management fees for 319 special needs, low-income, or very-low-income housing projects;

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320	(II) Down payment and closing costs for persons with
321	special needs, low-income persons, and very-low-income persons;
322	(III) Administrative costs, including housing counseling
323	and marketing fees, not to exceed 10 percent of the community
324	contribution, directly related to special needs, low-income, or
325	very-low-income projects; and
326	(IV) Removal of liens recorded against residential property
327	by municipal, county, or special district local governments if
328	satisfaction of the lien is a necessary precedent to the
329	transfer of the property to a low-income person or very-low-
330	income person for the purpose of promoting home ownership.
331	Contributions for lien removal must be received from a
332	nonrelated third party.
333	c. The project must be undertaken by an "eligible sponsor,"
334	which includes:
335	(I) A community action program;
336	(II) A nonprofit community-based development organization
337	whose mission is the provision of housing for persons with
338	specials needs, low-income households, or very-low-income
339	households or increasing entrepreneurial and job-development
340	opportunities for low-income persons;
341	(III) A neighborhood housing services corporation;
342	(IV) A local housing authority created under chapter 421;
343	(V) A community redevelopment agency created under s.
344	163.356;
345	(VI) A historic preservation district agency or
346	organization;
347	(VII) A local workforce development board;
348	(VIII) A direct-support organization as provided in s.
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2018916 26-00513A-18 349 1009.983; 350 (IX) An enterprise zone development agency created under s. 351 290.0056; 352 (X) A community-based organization incorporated under 353 chapter 617 which is recognized as educational, charitable, or 354 scientific pursuant to s. 501(c)(3) of the Internal Revenue Code 355 and whose bylaws and articles of incorporation include 356 affordable housing, economic development, or community 357 development as the primary mission of the corporation; 358 (XI) Units of local government; 359 (XII) Units of state government; or 360 (XIII) Any other agency that the Department of Economic 361 Opportunity designates by rule. 362 363 A contributing person may not have a financial interest in the 364 eligible sponsor. 365 d. The project must be located in an area which was in an 366 enterprise zone designated pursuant to chapter 290 as of May 1, 367 2015, or a Front Porch Florida Community, unless the project 368 increases access to high-speed broadband capability in a rural 369 community that had an enterprise zone designated pursuant to 370 chapter 290 as of May 1, 2015, but is physically located outside 371 the designated rural zone boundaries. Any project designed to 372 construct or rehabilitate housing for low-income households or 373 very-low-income households or housing opportunities for persons 374 with special needs is exempt from the area requirement of this 375 sub-subparagraph. 376 e.(I) If, during the first 10 business days of the state 377 fiscal year, eligible tax credit applications for projects that

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(A) If tax credit applications submitted for approved
projects of an eligible sponsor do not exceed \$200,000 in total,
the credits shall be granted in full if the tax credit
applications are approved.

(B) If tax credit applications submitted for approved projects of an eligible sponsor exceed \$200,000 in total, the amount of tax credits granted pursuant to sub-sub-subsubparagraph (A) shall be subtracted from the amount of available tax credits, and the remaining credits shall be granted to each approved tax credit application on a pro rata basis.

(II) If, during the first 10 business days of the state
fiscal year, eligible tax credit applications for projects other
than those that provide housing opportunities for persons with

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422

3. Application requirements.-

423 a. An eligible sponsor seeking to participate in this 424 program must submit a proposal to the Department of Economic 425 Opportunity which sets forth the name of the sponsor, a 426 description of the project, and the area in which the project is 427 located, together with such supporting information as is 428 prescribed by rule. The proposal must also contain a resolution 429 from the local governmental unit in which the project is located 430 certifying that the project is consistent with local plans and 431 regulations.

b. A person seeking to participate in this program must
submit an application for tax credit to the Department of
Economic Opportunity which sets forth the name of the sponsor, a
description of the project, and the type, value, and purpose of

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26-00513A-18 2018916 436 the contribution. The sponsor shall verify, in writing, the 437 terms of the application and indicate its receipt of the 438 contribution, and such verification must accompany the 439 application for tax credit. The person must submit a separate 440 tax credit application to the Department of Economic Opportunity 441 for each individual contribution that it makes to each 442 individual project. 443 c. A person who has received notification from the 444 Department of Economic Opportunity that a tax credit has been 445 approved must apply to the department to receive the refund. 446 Application must be made on the form prescribed for claiming 447 refunds of sales and use taxes and be accompanied by a copy of 448 the notification. A person may submit only one application for 449 refund to the department within a 12-month period. 4. Administration.-450 451 a. The Department of Economic Opportunity may adopt rules 452 necessary to administer this paragraph, including rules for the 453 approval or disapproval of proposals by a person. 454 b. The decision of the Department of Economic Opportunity 455 must be in writing, and, if approved, the notification shall 456 state the maximum credit allowable to the person. Upon approval, 457 the Department of Economic Opportunity shall transmit a copy of 458 the decision to the department. 459 c. The Department of Economic Opportunity shall 460 periodically monitor all projects in a manner consistent with 461 available resources to ensure that resources are used in

462 accordance with this paragraph; however, each project must be 463 reviewed at least once every 2 years.

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d. The Department of Economic Opportunity shall, in

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465	consultation with the statewide and regional housing and
466	financial intermediaries, market the availability of the
467	community contribution tax credit program to community-based
468	organizations.
469	Section 5. Paragraph (d) of subsection (1) of section
470	220.03, Florida Statutes, is amended to read:
471	220.03 Definitions
472	(1) SPECIFIC TERMSWhen used in this code, and when not
473	otherwise distinctly expressed or manifestly incompatible with
474	the intent thereof, the following terms shall have the following
475	meanings:
476	(d) "Community Contribution" means the grant by a business
477	firm of any of the following items:
478	1. Cash or other liquid assets.
479	2. Real property, which for purposes of this subparagraph
480	includes 100 percent ownership of a real property holding
481	company. The term "real property holding company" means a
482	Florida entity, such as a Florida limited liability company,
483	that:
484	a. Is wholly owned by the business firm.
485	b. Is the sole owner of real property, as defined in <u>s.</u>
486	<u>192.001</u> <del>s. 192.001(12)</del> , located in the state.
487	c. Is disregarded as an entity for federal income tax
488	purposes pursuant to 26 C.F.R. s. 301.7701-3(b)(1)(ii).
489	d. At the time of contribution to an eligible sponsor, has
490	no material assets other than the real property and any other
491	property that qualifies as a community contribution.
492	3. Goods or inventory.
493	4. Other physical resources as identified by the
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494	department.
495	Section 6. Paragraph (a) of subsection (5) of section
496	624.5105, Florida Statutes, is amended to read:
497	624.5105 Community contribution tax credit; authorization;
498	limitations; eligibility and application requirements;
499	administration; definitions; expiration
500	(5) DEFINITIONSAs used in this section, the term:
501	(a) "Community contribution" means the grant by an insurer
502	of any of the following items:
503	1. Cash or other liquid assets.
504	2. Real property, including 100 percent ownership of a real
505	property holding company.
506	3. Goods or inventory.
507	4. Other physical resources which are identified by the
508	department.
509	
510	For purposes of this paragraph, the term "real property holding
511	company" means a Florida entity, such as a Florida limited
512	liability company, that is wholly owned by the insurer; is the
513	sole owner of real property, as defined in <u>s. 192.001</u> <del>s.</del>
514	192.001(12), located in the state; is disregarded as an entity
515	for federal income tax purposes pursuant to 26 C.F.R. s.
516	301.7701-3(b)(1)(ii); and at the time of contribution to an
517	eligible sponsor, has no material assets other than the real
518	property and any other property that qualifies as a community
519	contribution.
520	Section 7. This act shall take effect July 1, 2018.

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