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28 29 By the Committee on Judiciary; and Senators Brandes, Hutson, Hooper, and Pizzo

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A bill to be entitled An act relating to clerks of the circuit court; amending s. 28.35, F.S.; providing that funds available for budgets of the clerks of the court include certain revenues from the previous year, budget amendments, and appropriated funds; revising the approval process for proposed budgets; expanding the duties of the Florida Clerks of Court Operations Corporation to include certifying certain variances, preparing and submitting budget requests to the Legislature, requesting certain amendments, requesting the Governor to order the transfer of certain moneys, and prescribing certain forms; adding certain costs to the list of court-related functions that clerks may fund; amending s. 28.36, F.S.; revising the requirements to which a proposed budget by the clerks of the court must conform; requiring the corporation to certify certain revenue needs to the Governor and the Legislature; revising when the corporation may approve increases or decreases to previously authorized budgets; amending s. 28.37, F.S.; requiring the Department of Revenue to deposit certain remitted funds in the Clerks of the Court Trust Fund rather than the General Revenue Fund; requiring the corporation to certify certain estimates for funds and certain unspent funds; requiring the department to review such certification of unspent funds; amending ss. 57.081, 57.082, 394.459, 394.463, 394.467, 394.917, 397.6814, and 790.401, F.S.; authorizing the

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clerks of the circuit court to submit certified requests for reimbursement to the corporation for certain waived costs or fees; requiring the corporation to certify the amounts of reimbursement to the department and request release authority for funds from the Clerks of the Court Trust Fund; amending ss. 741.30, 784.046, and 784.0485, F.S.; revising the reimbursement process for the clerks of the circuit court for petitions for protection against domestic violence, petitions for protection against repeat, sexual, or dating violence, and petitions for protection against stalking, respectively; requiring the corporation to certify the amounts of reimbursement to the department and request release authority for funds from the Clerks of the Court Trust Fund; providing an appropriation; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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- Section 1. Paragraph (f) of subsection (2) and paragraph (a) of subsection (3) of section 28.35, Florida Statutes, are amended, and paragraphs (i) through (m) are added to subsection (2) of that section, to read:
 - 28.35 Florida Clerks of Court Operations Corporation.-
- (2) The duties of the corporation shall include the following:
- (f) Approving the proposed budgets submitted by clerks of the court for the following county fiscal year pursuant to s.

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28.36. The corporation must ensure that the total combined budgets of the clerks of the court do not exceed the total of the estimated revenues available for court-related expenditures as determined by the most recent Revenue Estimating Conference, plus unspent revenues carried forward from the previous fiscal year, budget amendments, and appropriations made by law for the purpose of funding court-related functions. The corporation may amend any individual clerk of the court budget to ensure compliance with this paragraph and must consider performance measures, workload performance standards, workload measures, and expense data before modifying the budget. As part of this process, the corporation shall:

- 1. Calculate the minimum amount of revenue necessary for each clerk of the court to efficiently perform the list of court-related functions specified in paragraph (3)(a). The corporation shall apply the workload measures appropriate for determining the individual level of review required to fund the clerk's budget.
- 2. Prepare a cost comparison of similarly situated clerks of the court, based on county population and numbers of filings, using the standard list of court-related functions specified in paragraph (3)(a).
- 3. Conduct an annual base budget review and an annual budget exercise examining the total budget of each clerk of the court. The review shall examine revenues from all sources, expenses of court-related functions, and expenses of noncourt-related functions as necessary to determine that court-related revenues are not being used for noncourt-related purposes. The review and exercise shall identify potential targeted budget

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reductions in the percentage amount provided in Schedule VIII-B of the state's previous year's legislative budget instructions, as referenced in s. 216.023(3), or an equivalent schedule or instruction as may be adopted by the Legislature.

- 4. Identify those proposed budgets containing funding for items not included on the standard list of court-related functions specified in paragraph (3)(a).
- 5. Identify those clerks projected to have court-related revenues insufficient to fund their anticipated court-related expenditures.
- 6. Use revenue estimates based on the official estimate for funds accruing to the clerks of the court, as authorized by law, made by the Revenue Estimating Conference, as well as any unspent revenues carried forward from the previous fiscal year, budget amendments, and appropriations made for the purpose of funding court-related functions. However, the corporation must certify any budget needs determined pursuant to law which are in excess of the official estimate to ensure that such budget needs fund only the court-related functions specified in paragraph (3) (a). The total combined budgets of the clerks of the court may not exceed the revenue estimates established by the most recent Revenue Estimating Conference.
- 7. Identify pay and benefit increases in any proposed clerk budget, including, but not limited to, cost of living increases, merit increases, and bonuses.
- 8. Identify increases in anticipated expenditures in any clerk budget that exceeds the current year budget by more than 3 percent.
 - 9. Identify the budget of any clerk which exceeds the

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average budget of similarly situated clerks by more than 10 percent.

- 10. Estimate the additional budget authority necessary to pay the cost of performing new or additional functions required by changes in law or court rule, the cost of supporting increases in the number of judges or magistrates authorized by the Legislature, the cost of increases in the use of hearing officers and senior judges assigned by the courts, and the cost of supporting increases in the use of hearing officers and senior judges assigned by the courts.
- 11. Estimate the amount, if any, of total funds estimated to be available at the beginning of the fiscal year, up to 1 percent of the approved budget authority, to be reserved. Such estimate must be based on estimates of changes in budget authority that may be required during the fiscal year pursuant to s. 28.36(4). Midyear revenue increases may be reserved without limit. Quarterly, the corporation shall certify to the Department of Revenue the amount of total funds reserved.
- (i) Certifying to the Legislature, if the corporation determines that the cumulative budget for all clerks will vary by more than 5 percent from the approved cumulative budget for the previous year, the specific causes for the variance, the revenues or costs associated with each variance, and how each variance relates to the clerks' responsibilities in performing their court-related functions.
- (j) Preparing and submitting legislative budget requests to the Legislature, consistent with the requirements of s. 216.023.

 Such requests must be submitted for any fiscal year for which the corporation determines that new duties or financial

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obligations under s. 28.36(4), beyond those funded in prior fiscal years, have been imposed on the court-related functions of clerks of the court; and for any fiscal year for which the corporation determines that the total estimated revenues available for court-related expenditures as determined by the most recent Revenue Estimating Conference, unspent revenues carried forward from the previous fiscal year, and budget amendments and appropriations made by law for the purpose of funding court-related functions will be inadequate to provide funding for court-related functions of clerks of the court at the current level of operations.

- (k) Requesting amendments to the approved operating budget, pursuant to s. 216.181.
- (1) Requesting the Governor to order, pursuant to s.

 215.18(1), a temporary transfer of moneys from unobligated funds in the State Treasury to the Clerks of the Court Trust Fund in the Department of Revenue in order to meet temporary deficiencies in that fund.
- (m) Prescribing the form and manner for clerks to submit requests for reimbursement for actions that are exempt from fees and other costs, which are eligible for reimbursement from state funds, and for which the Legislature has appropriated funds.
- (3) (a) The list of court-related functions that clerks may fund from filing fees, service charges, costs, and fines is limited to those functions expressly authorized by law or court rule. Those functions include the following: case maintenance; records management; court preparation and attendance; processing the assignment, reopening, and reassignment of cases; processing of appeals; collection and distribution of fines, fees, service

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charges, and court costs; processing of bond forfeiture payments; data collection and reporting; determinations of indigent status; technology costs directly associated with court-related functions; due-process and jury-related costs not reimbursed pursuant to s. 40.29; and paying reasonable administrative support costs to enable the clerk of the court to carry out these court-related functions.

- Section 2. Paragraph (b) of subsection (2) and subsection (4) of section 28.36, Florida Statutes, are amended to read:
- 28.36 Budget procedure.—There is established a budget procedure for the court-related functions of the clerks of the court.
- (2) Each proposed budget shall further conform to the following requirements:
- (b) 1. The proposed budget must be balanced such that the total of the estimated revenues available equals or exceeds the total of the anticipated expenditures. Such revenues include revenue projected to be received from fees, service charges, costs, and fines for court-related functions during the fiscal period covered by the budget; unspent revenues carried forward from the previous fiscal year; budget amendments; and appropriations made for the purpose of funding court-related functions. The anticipated expenditures must be itemized as required by the corporation.
- 2. If the corporation determines that the clerks' total anticipated expenditures exceed the clerks' total estimated revenues established by the total of the most recent Revenue Estimating Conference plus unspent revenues carried forward from the previous fiscal year, budget amendments, and appropriations

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for the purpose of funding court-related functions, the corporation must certify the additional amount necessary to fund anticipated expenditures to the Governor, the President of the Senate, and the Speaker of the House of Representatives.

- (4) The corporation may approve increases or decreases to the previously authorized budgets approved for individual clerks of the court pursuant to s. 28.35 for court-related functions, if:
- (a) The additional budget authority is necessary to pay the cost of performing new or additional functions required by changes in law or court rule, by an impact resulting from financial obligations imposed on court-related functions by a county or by administrative order of a circuit court or the Supreme Court, or by order of a federal or state court; or
- (b) The additional budget authority is necessary to pay the cost of supporting increases in the number of judges or magistrates authorized by the Legislature, or by increases in the use of hearing officers and senior judges assigned by the courts.

Section 3. Subsection (3) of section 28.37, Florida Statutes, is amended to read:

- 28.37 Fines, fees, service charges, and costs remitted to the state.—
- (3) Each year, no later than January 25, 2015, and Each January 25 thereafter for the previous county fiscal year, the clerks of court, in consultation with the Florida Clerks of Court Operations Corporation, shall remit to the Department of Revenue for deposit in the Clerks of the Court Trust Fund General Revenue Fund the cumulative excess of all fines, fees,

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233 service charges, and costs retained by the clerks of the court, 234 plus any funds received by the clerks of the court from the 235 Clerks of the Court Trust Fund under s. 28.36(3), which exceed 236 the amount needed to meet their authorized budget amounts 237 established under s. 28.35. The Florida Clerks of Court 238 Operations Corporation shall certify whether The Department of 239 Revenue shall transfer from the Clerks of Court Trust Fund to 240 the General Revenue Fund the cumulative excess of all fines, fees, service charges, and costs submitted by the clerks of 241 242 court pursuant to subsection (2). However, if the most recent 243 official estimate for funds accruing to the clerks of court made 244 by the Revenue Estimating Conference for the current fiscal year 245 or the next fiscal year is less than the cumulative amount of 246 authorized budgets for the clerks of court for the current 247 fiscal year. The Florida Clerks of Court Operations Corporation 248 shall also certify, and the Department of Revenue shall review, 249 the amounts of unspent funds retained by clerks for the previous 250 county fiscal year, unspent funds remaining in the Clerks of the 251 Court Trust Fund for the previous county fiscal year, funds 252 certified pursuant to s. 28.36(2)(b), and deficits between 253 budgets and estimated revenues for the current fiscal year and 254 the next fiscal year, the Department of Revenue shall retain in 255 the Clerks of the Court Trust Fund the estimated amount needed 256 to fully fund the clerks of court for the current and next 257 fiscal year based upon the current budget established under s. 258 28.35. 259 Section 4. Subsection (1) of section 57.081, Florida 260 Statutes, is amended to read: 261 57.081 Costs; right to proceed where prepayment of costs

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and payment of filing fees waived .-

(1) Any indigent person, except a prisoner as defined in s. 57.085, who is a party or intervenor in any judicial or administrative agency proceeding or who initiates such proceeding shall receive the services of the courts, sheriffs, and clerks, with respect to such proceedings, despite his or her present inability to pay for these services. Such services are limited to filing fees; service of process; certified copies of orders or final judgments; a single photocopy of any court pleading, record, or instrument filed with the clerk; examining fees; mediation services and fees; private court-appointed counsel fees; subpoena fees and services; service charges for collecting and disbursing funds; and any other cost or service arising out of pending litigation. In any appeal from an administrative agency decision, for which the clerk is responsible for preparing the transcript, the clerk shall record the cost of preparing the transcripts and the cost for copies of any exhibits in the record. A party who has obtained a certification of indigence pursuant to s. 27.52 or s. 57.082 with respect to a proceeding is not required to prepay costs to a court, clerk, or sheriff and is not required to pay filing fees or charges for issuance of a summons. However, subject to legislative appropriation, the clerk of the circuit court may, on a quarterly basis, submit to the Florida Clerks of Court Operations Corporation a certified request for reimbursement for fees and costs waived under this subsection, at the rate of \$195 per case. Quarterly, the corporation shall certify the amount of the reimbursement to the Department of Revenue and request release authority for funds from the Clerks of the Court Trust

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Fund within the Department of Revenue.

Section 5. Subsection (8) is added to section 57.082, Florida Statutes, to read:

57.082 Determination of civil indigent status.-

(8) Subject to legislative appropriation, the clerk of the circuit court may, on a quarterly basis, submit to the Florida Clerks of Court Operations Corporation a certified request for reimbursement for filing fees and prepayment of costs, or portions thereof, which were not paid based on a determination of indigency pursuant to this section, at the rate of \$195 per case. Quarterly, the corporation shall certify the amount of the reimbursement to the Department of Revenue and request release authority for funds from the Clerks of the Court Trust Fund within the Department of Revenue.

Section 6. Paragraph (d) of subsection (8) of section 394.459, Florida Statutes, is amended to read:

394.459 Rights of patients.-

- (8) HABEAS CORPUS.-
- (d) No fee shall be charged for the filing of a petition under this subsection. However, subject to legislative appropriations, the clerk of the circuit court may, on a quarterly basis, submit to the Florida Clerks of Court Operations Corporation a certified request for reimbursement for petitions for writ of habeas corpus, at the rate of \$195 per petition. Quarterly, the corporation shall certify the amount of the reimbursement to the Department of Revenue and request release authority for funds from the Clerks of the Court Trust Fund within the Department of Revenue.

Section 7. Paragraph (a) of subsection (2) of section

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394.463, Florida Statutes, is amended to read:

- 394.463 Involuntary examination.
- (2) INVOLUNTARY EXAMINATION. -
- (a) An involuntary examination may be initiated by any one of the following means:
- 1. A circuit or county court may enter an ex parte order stating that a person appears to meet the criteria for involuntary examination and specifying the findings on which that conclusion is based. The ex parte order for involuntary examination must be based on written or oral sworn testimony that includes specific facts that support the findings. If other less restrictive means are not available, such as voluntary appearance for outpatient evaluation, a law enforcement officer, or other designated agent of the court, shall take the person into custody and deliver him or her to an appropriate, or the nearest, facility within the designated receiving system pursuant to s. 394.462 for involuntary examination. The order of the court shall be made a part of the patient's clinical record. A fee may not be charged for the filing of an order under this subsection. However, subject to legislative appropriations, the clerk of the circuit court may, on a quarterly basis, submit to the Florida Clerks of Court Operations Corporation a certified request for reimbursement for ex parte orders for involuntary examination filed pursuant to this subsection, at the rate of \$195 per petition. Quarterly, the corporation shall certify the amount of the reimbursement to the Department of Revenue and request release authority for funds from the Clerks of the Court Trust Fund within the Department of Revenue. A facility accepting the patient based on this order must send a copy of

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the order to the department the next working day. The order may be submitted electronically through existing data systems, if available. The order shall be valid only until the person is delivered to the facility or for the period specified in the order itself, whichever comes first. If no time limit is specified in the order, the order shall be valid for 7 days after the date that the order was signed.

- 2. A law enforcement officer shall take a person who appears to meet the criteria for involuntary examination into custody and deliver the person or have him or her delivered to an appropriate, or the nearest, facility within the designated receiving system pursuant to s. 394.462 for examination. The officer shall execute a written report detailing the circumstances under which the person was taken into custody, which must be made a part of the patient's clinical record. Any facility accepting the patient based on this report must send a copy of the report to the department the next working day.
- 3. A physician, clinical psychologist, psychiatric nurse, mental health counselor, marriage and family therapist, or clinical social worker may execute a certificate stating that he or she has examined a person within the preceding 48 hours and finds that the person appears to meet the criteria for involuntary examination and stating the observations upon which that conclusion is based. If other less restrictive means, such as voluntary appearance for outpatient evaluation, are not available, a law enforcement officer shall take into custody the person named in the certificate and deliver him or her to the appropriate, or nearest, facility within the designated receiving system pursuant to s. 394.462 for involuntary

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examination. The law enforcement officer shall execute a written report detailing the circumstances under which the person was taken into custody. The report and certificate shall be made a part of the patient's clinical record. Any facility accepting the patient based on this certificate must send a copy of the certificate to the department the next working day. The document may be submitted electronically through existing data systems, if applicable.

Section 8. Subsection (3) of section 394.467, Florida Statutes, is amended to read:

394.467 Involuntary inpatient placement.-

(3) PETITION FOR INVOLUNTARY INPATIENT PLACEMENT. - The administrator of the facility shall file a petition for involuntary inpatient placement in the court in the county where the patient is located. Upon filing, the clerk of the court shall provide copies to the department, the patient, the patient's guardian or representative, and the state attorney and public defender of the judicial circuit in which the patient is located. A fee may not be charged for the filing of a petition under this subsection. However, subject to legislative appropriations, the clerk of the circuit court may, on a quarterly basis, submit to the Florida Clerks of Court Operations Corporation a certified request for reimbursement for petitions for involuntary inpatient placement filed pursuant to this subsection, at the rate of \$195 per petition. Quarterly, the corporation shall certify the amount of the reimbursement to the Department of Revenue and request release authority for funds from the Clerks of the Court Trust Fund within the Department of Revenue.

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Section 9. Subsection (3) of section 394.917, Florida Statutes, is amended to read:

394.917 Determination; commitment procedure; mistrials; housing; counsel and costs in indigent appellate cases.—

(3) The public defender of the circuit in which a person was determined to be a sexually violent predator shall be appointed to represent the person on appeal. That public defender may request the public defender who handles criminal appeals for the circuit to represent the person on appeal in the manner provided in s. 27.51(4). If the public defender is unable to represent the person on appeal due to a conflict, the court shall appoint other counsel, who shall be compensated at a rate not less than that provided for appointed counsel in criminal cases. Filing fees for indigent appeals under this act are waived. Costs and fees related to such appeals, including the amounts paid for records, transcripts, and compensation of appointed counsel, shall be authorized by the trial court and paid from state funds that are appropriated for such purposes. However, subject to legislative appropriations, the clerk of the circuit court may, on a quarterly basis, submit to the Florida Clerks of Court Operations Corporation a certified request for reimbursement for filing fees for indigent appeals, at the rate of \$195 per appeal. Quarterly, the corporation shall certify the amount of the reimbursement to the Department of Revenue and request release authority for funds from the Clerks of the Court Trust Fund within the Department of Revenue.

Section 10. Section 397.6814, Florida Statutes, is amended to read:

397.6814 Involuntary assessment and stabilization; contents

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of petition.—A petition for involuntary assessment and stabilization must contain the name of the respondent, the name of the applicant or applicants, the relationship between the respondent and the applicant, and the name of the respondent's attorney, if known, and must state facts to support the need for involuntary assessment and stabilization, including:

- (1) The reason for the petitioner's belief that the respondent is substance abuse impaired;
- (2) The reason for the petitioner's belief that because of such impairment the respondent has lost the power of self-control with respect to substance abuse; and
- (3) (a) The reason the petitioner believes that the respondent has inflicted or is likely to inflict physical harm on himself or herself or others unless admitted; or
- (b) The reason the petitioner believes that the respondent's refusal to voluntarily receive care is based on judgment so impaired by reason of substance abuse that the respondent is incapable of appreciating his or her need for care and of making a rational decision regarding that need for care. If the respondent has refused to submit to an assessment, such refusal must be alleged in the petition.

A fee may not be charged for the filing of a petition pursuant to this section. However, subject to legislative appropriations, the clerk of the circuit court may, on a quarterly basis, submit to the Florida Clerks of Court Operations Corporation a certified request for reimbursement for petitions for involuntary assessment and stabilization filed pursuant to this section, at the rate of \$195 per petition. Quarterly, the

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corporation shall certify the amount of the reimbursement to the Department of Revenue and request release authority for funds from the Clerks of the Court Trust Fund within the Department of Revenue.

Section 11. Paragraph (h) of subsection (2) of section 790.401, Florida Statutes, is amended to read:

790.401 Risk protection orders.-

- (2) PETITION FOR A RISK PROTECTION ORDER.—There is created an action known as a petition for a risk protection order.
- (h) A court or a public agency may not charge fees for filing or for service of process to a petitioner seeking relief under this section and must provide the necessary number of certified copies, forms, and instructional brochures free of charge. However, subject to legislative appropriations, the clerk of the circuit court may, on a quarterly basis, submit to the Florida Clerks of Court Operations Corporation a certified request for reimbursement for petitions for risk protection orders, at the rate of \$195 per petition. Quarterly, the corporation shall certify the amount of the reimbursement to the Executive Office of the Governor and request release authority for funds from the Clerks of the Court Trust Fund within the Department of Revenue.

Section 12. Paragraph (a) of subsection (2) of section 741.30, Florida Statutes, is amended to read:

741.30 Domestic violence; injunction; powers and duties of court and clerk; petition; notice and hearing; temporary injunction; issuance of injunction; statewide verification system; enforcement; public records exemption.—

(2) (a) Notwithstanding any other provision of law, the

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assessment of a filing fee for a petition for protection against domestic violence is prohibited effective October 1, 2002. However, subject to legislative appropriation, the clerk of the circuit court may, on a quarterly basis, submit to the Florida Clerks of Court Operations Corporation Office of the State Courts Administrator a certified request for reimbursement for petitions for protection against domestic violence issued by the court, at the rate of \$195 \$40 per petition. The request for reimbursement shall be submitted in the form and manner prescribed by the Office of the State Courts Administrator. Quarterly, the corporation shall certify the amount of the reimbursement to the Department of Revenue and request release authority for funds from the Clerks of the Court Trust Fund within the Department of Revenue. From this reimbursement, the clerk shall pay any law enforcement agency serving the injunction the fee requested by the law enforcement agency; however, this fee shall not exceed \$20.

Section 13. Paragraph (b) of subsection (3) of section 784.046, Florida Statutes, is amended to read

784.046 Action by victim of repeat violence, sexual violence, or dating violence for protective injunction; dating violence investigations, notice to victims, and reporting; pretrial release violations; public records exemption.—

(3)

(b) Notwithstanding any other law, the clerk of the court may not assess a fee for filing a petition for protection against repeat violence, sexual violence, or dating violence. However, subject to legislative appropriation, the clerk of the court may, each quarter, submit to the <u>Florida Clerks of Court</u>

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Operations Corporation Office of the State Courts Administrator a certified request for reimbursement for petitions for protection issued by the court under this section at the rate of \$195 \$40 per petition. The request for reimbursement shall be submitted in the form and manner prescribed by the Office of the State Courts Administrator. Quarterly, the corporation shall certify the amount of the reimbursement to the Department of Revenue and request release authority for funds from the Clerks of the Court Trust Fund within the Department of Revenue. From this reimbursement, the clerk shall pay the law enforcement agency serving the injunction the fee requested by the law enforcement agency; however, this fee may not exceed \$20.

Section 14. Paragraph (a) of subsection (2) of section 784.0485, Florida Statutes, is amended to read:

784.0485 Stalking; injunction; powers and duties of court and clerk; petition; notice and hearing; temporary injunction; issuance of injunction; statewide verification system; enforcement.—

(2) (a) Notwithstanding any other law, the clerk of court may not assess a filing fee to file a petition for protection against stalking. However, subject to legislative appropriation, the clerk of the circuit court may, on a quarterly basis, submit to the Florida Clerks of Court Operations Corporation Office of the State Courts Administrator a certified request for reimbursement for petitions for protection against stalking issued by the court, at the rate of \$195 \$40 per petition. The request for reimbursement shall be submitted in the form and manner prescribed by the Office of the State Courts

Administrator. Quarterly, the corporation shall certify the

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amount of the reimbursement to the Department of Revenue and request release authority for funds from the Clerks of the Court Trust Fund within the Department of Revenue. From this reimbursement, the clerk shall pay any law enforcement agency serving the injunction the fee requested by the law enforcement agency; however, this fee may not exceed \$20.

Section 15. For the 2019-2020 fiscal year, the sum of \$39,220,115 in recurring funds from the General Revenue Fund is appropriated to the Clerks of the Court Trust Fund within the Department of Revenue for certified requests for reimbursement of fees and other costs as provided for in this act.

Section 16. This act shall take effect October 1, 2019.