By Senator Torres

15-00462-19 20191484

A bill to be entitled

An act relating to valuations of acquired water and wastewater systems; creating s. 367.0713, F.S.; authorizing a public water or wastewater utility to establish the rate base of an existing water or wastewater system it acquires using the fair market value of the utility; requiring the Public Service Commission to maintain a list of utility valuation experts; providing requirements for a determination of fair market value and rate base value of a selling utility; requiring an acquiring public utility to provide the commission with certain documentation; requiring the commission to make a determination within a specified timeframe under certain circumstances; requiring an order approving an application to contain certain information; specifying that the commission retains certain authority over the acquired utility; providing applicability; requiring the commission to adopt rules; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 367.0713, Florida Statutes, is created to read:

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 $\underline{367.0713}$  Valuation of acquired water and wastewater systems.—

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(1) ELECTION.—If a public water or wastewater utility acquires an existing water or wastewater utility, the acquiring

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public utility may establish a rate base by using the fair market value of the existing utility property instead of the original cost.

- (2) DETERMINATION OF FAIR MARKET VALUE.
- (a) The commission shall maintain a list of accredited, impartial utility valuation experts.
- (b) The fair market value of the selling utility must be based on two separate valuations conducted by utility valuation experts chosen from the list maintained pursuant to paragraph (a). From that list, one expert shall be selected to represent the acquiring public utility and one expert shall be selected to represent the selling utility. In determining the fair market value:
- 1. The utility valuation experts shall perform their duties in compliance with the most recent version of the Uniform Standards of Professional Appraisal Practice approved and adopted by the Appraisal Standards Board of The Appraisal Foundation, by employing cost, market, and income approaches to the assessment of value;
- 2. The utility valuation experts shall consider an assessment of the tangible assets of the selling utility which is provided by a licensed professional engineer retained by the acquiring public utility and the selling utility; and
- 3. The utility valuation experts may not consider the original source of funding for any portion of the assets being acquired.
- (c) For rate-making purposes of this section, the fair market value of a utility is the average of the two separate required valuations determined under paragraph (b).

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(3) RATE BASE VALUE.—The rate base value of the selling utility, which must be reflected in the acquiring public utility's next general rate case for rate—making purposes, is the lesser of the purchase price negotiated between the parties to the sale or the fair market value plus reasonable fees and costs. The fees and costs may include the fees of the utility valuation experts required under subsection (2) and any reasonable transaction and closing costs incurred by the acquiring public utility.

- (4) APPLICATION AND PROCEDURE.—The acquiring public utility must provide the commission with all of the following documentation in an application for a determination of the rate base value of the selling utility:
- (a) A copy of the valuations performed by the utility valuation experts required under subsection (2).
- (b) Any deficiencies identified by the engineering assessment conducted pursuant to subparagraph (2)(b)2. and a 3-year plan for prudent and necessary infrastructure improvements by the acquiring public utility.
- (c) The projected rate impact for the selling utility's customers for the next 5 years.
- (d) The fair market value according to the averaging of the utility valuation experts' valuations.
- (e) The assessment of tangible assets performed by a licensed professional engineer under subparagraph (2) (b) 2.
  - (f) The contract of sale.
- (g) The estimated valuation fees and transaction and closing costs incurred by the acquiring public utility.
  - (h) A tariff, including rates equal to the rates of the

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selling utility.

- (5) FINAL ORDER.—If an application meets all the requirements of subsection (4), the commission must issue a final order approving or denying the application within 6 months after the date the application was filed. An order approving an application must indicate the rate base value of the acquired utility for rate—making purposes in a manner consistent with this section.
- (6) COMMISSION'S AUTHORITY.—The commission retains its authority under this chapter to set rates for the acquired utility in future rate cases and has the discretion to classify the acquired utility as a separate entity for rate-making purposes, consistent with the public interest.
- (7) APPLICABILITY.—This section applies exclusively to utilities that regularly provide water and wastewater services to more than 30,000 customer connections in the voluntary and mutually agreeable acquisition of water or sewer utilities.
- (8) RULES.—The commission shall adopt rules to implement this section.
  - Section 2. This act shall take effect upon becoming a law.