

LEGISLATIVE ACTION

Senate House . Comm: RCS 04/18/2019 The Committee on Appropriations (Bean) recommended the following: Senate Amendment (with title amendment) Delete everything after the enacting clause and insert: Section 1. Section 381.02035, Florida Statutes, is created to read:

381.02035 Canadian Prescription Drug Importation Program.-

(1) PROGRAM ESTABLISHED.—The Agency for Health Care

Administration shall establish the Canadian Prescription Drug

10 Importation Program for the importation of safe and effective

1

2 3

4

5

6

7

8

9

Florida Senate - 2019 Bill No. PCS (712656) for CS for SB 1528

858228

11	prescription drugs from Canada which have the highest potential
12	for cost savings to the state.
13	(2) DEFINITIONSAs used in this section, the term:
14	(a) "Agency" means the Agency for Health Care
15	Administration.
16	(b) "Canadian supplier" means a manufacturer, wholesale
17	distributor, or pharmacy appropriately licensed or permitted
18	under Canadian law to manufacture, distribute, or dispense
19	prescription drugs.
20	(c) "County health department" means a health care facility
21	established under part I of chapter 154.
22	(d) "Department" means the Department of Health.
23	(e) "Drug" or "prescription drug" has the same meaning as
24	"prescription drug" in s. 499.003, but is limited to drugs
25	intended for human use.
26	(f) "Federal act" means the Federal Food, Drug, and
27	Cosmetic Act, 21 U.S.C. ss. 301 et seq.; 52 Stat. 1040 et seq.
28	as amended by the Drug Quality and Security Act, 21 U.S.C. 351
29	et seq.
30	(g) "Free clinic" means a clinic that delivers only medical
31	diagnostic services or nonsurgical medical treatment free of
32	charge to low-income recipients.
33	(h) "Medicaid pharmacy" means a pharmacy licensed under
34	chapter 465 that has a Medicaid provider agreement in effect
35	with the agency and is in good standing with the agency.
36	(i) "Pharmacist" means a person who holds an active and
37	unencumbered license to practice pharmacy pursuant to chapter
38	<u>465.</u>
39	(j) "Program" means the Canadian Prescription Drug

Page 2 of 51

4.0	
40	Importation Program.
41	(k) "Track-and-trace" means the product-tracing process for
42	the components of the pharmaceutical distribution supply chain
43	as described in Title II of the Drug Quality and Security Act,
44	Drug Supply Chain Security Act, 21 U.S.C. 351 et seq.
45	(1) "Vendor" means the entity contracted by the agency to
46	manage specified functions of the program.
47	(3) IMPORTATION PROCESS.—
48	(a) The agency shall contract with a vendor to provide
49	services under the program.
50	(b) By December 1, 2019, and each year thereafter, the
51	vendor shall develop a Wholesale Prescription Drug Importation
52	List identifying the prescription drugs that have the highest
53	potential for cost savings to the state. In developing the list,
54	the vendor shall consider, at a minimum, which prescription
55	drugs will provide the greatest cost savings to state programs,
56	including prescriptions drugs for which there are shortages,
57	specialty prescription drugs, and high volume prescription
58	drugs. The agency, in consultation with the department, shall
59	review the Wholesale Prescription Drug Importation List every 3
60	months to ensure that it continues to meet the requirements of
61	the programs and may direct the vendor to revise the list, as
62	necessary.
63	(c) The vendor shall submit evidence of a surety bond with
64	any bid or initial contract negotiation documents and shall
65	maintain documentation of evidence of such a bond with the
66	agency throughout the contract term. The surety bond may be from
67	this state or any other state in the United States for at least
68	\$25,000. The surety bond or comparable security arrangement must

Florida Senate - 2019 Bill No. PCS (712656) for CS for SB 1528

858228

69	include the State of Florida as a beneficiary. In lieu of the
70	surety bond, the vendor may provide a comparable security
71	agreement, such as an irrevocable letter of credit or a deposit
72	into a trust account or financial institution, which includes
73	the State of Florida as a beneficiary, payable to the State of
74	Florida. The purposes of the bond or other security arrangement
75	for the program are to:
76	1. Ensure payment of any administrative penalties imposed
77	by the agency or any other state agency under the contract, if
78	the vendor fails to pay within 30 days after assessment;
79	2. Ensure that the vendor meets contractual and statutory
80	obligations through use of a surety bond or other comparable
81	security arrangements to pay any other costs or fees incurred by
82	the agency, the state, or other entities acting on behalf of the
83	state if the vendor fails to meet its contractual and statutory
84	obligations. If the vendor is assessed a penalty under the
85	program and fails to pay within 30 days after that assessment,
86	the agency, the state, or an entity acting on behalf of the
87	state may file a claim for reimbursement against the bond or
88	other comparable security arrangement; and
89	3. Allow for claims to be made against the bond or other
90	comparable security arrangements for up to 1 year after the
91	vendor's contract under the program has ended with the agency or
92	the state or the program has ended, whichever occurs last.
93	
94	A surety bond or comparable document is required, regardless of
95	the type of bid or negotiation process the agency used or the
96	type of final contract or agreement executed for services.
97	(d) The eligible vendor must submit evidence at the time of

Page 4 of 51

98 contract award and throughout the contract term of a surety bond 99 or comparable security arrangement from this state or any other 100 state in the United States in an amount no less than \$25,000. 101 The surety bond or comparable security arrangement must include 102 the State of Florida as a beneficiary. In lieu of the surety 103 bond, the vendor may provide a comparable security arrangement 104 such as an irrevocable letter of credit or a deposit into a 105 trust account or financial institution which names the State of 106 Florida as a beneficiary. The purposes of the bond or other 107 security arrangements for the program are to:

<u>1. Ensure participation of the vendor in any civil or</u> <u>criminal legal action by the state, the agency, any other state</u> <u>agency, or private individuals or entities against the vendor</u> <u>because of the vendor's failure to perform under the contract,</u> <u>including, but not limited to causes of actions for personal</u> <u>injury, negligence, and wrongful death;</u>

2. Ensure payment by the vendor through the use of a bond or other comparable security arrangements of legal judgements and claims that have been awarded to the agency, the state, other entities acting on behalf of the state, individuals, or organizations if the vendor is assessed a final judgement or other monetary penalty in a court of law for a civil or criminal action under the program. The bond or comparable security arrangement will be accessed if the vendor fails to pay any judgement or claim within 60 days after final judgement; and <u>3. Allow for civil and criminal litigation claims to be</u> made against the bond or other comparable security arrangements for up to 1 year after the vendor's contract under the program has ended with the agency or the state, the vendor's license is

Page 5 of 51

108

109

110

111

112

113

114

115

116

117

118

119

120

121

122

123

124

125

126

127	no longer valid, or the program has ended, whichever occurs
128	last.
129	(e) The vendor shall identify Canadian suppliers that are
130	in full compliance with relevant Canadian federal and provincial
131	laws and regulations and the federal act and who have agreed to
132	export drugs identified on the list at prices that will provide
133	cost savings to the state. The vendor must verify that such
134	Canadian suppliers meet all of the requirements of the program,
135	while meeting or exceeding the federal and state track-and-trace
136	laws and regulations.
137	(f) The vendor shall contract with such eligible Canadian
138	suppliers, or facilitate contracts between eligible importers
139	and Canadian suppliers, to import drugs under the program.
140	(g) The vendor shall maintain a list of all registered
141	importers that participate in the program.
142	(h) The vendor shall ensure compliance with Title II of the
143	federal Drug Quality and Security Act, Pub. L. No. 113-54, by
144	all suppliers, importers and other distributors, and
145	participants in the program.
146	(i) The vendor shall assist the agency in the preparation
147	of the annual report required by subsection (11), including the
148	timely provision of any information requested by the agency.
149	(j) The vendor shall provide an annual financial audit of
150	its operations to the agency as required by the agency. The
151	vendor shall also provide quarterly financial reports specific
152	to the program and shall include information on the performance
153	of its subcontractors and vendors. The agency shall determine
154	the format and contents of the reports.
155	(4) ELIGIBLE PRESCRIPTION DRUGSEligible importers may

Florida Senate - 2019 Bill No. PCS (712656) for CS for SB 1528

858228

156	import a drug from an eligible Canadian supplier if:
157	(a) The drug meets the United States Food and Drug
158	Administration's standards related to safety, effectiveness,
159	misbranding, and adulteration;
160	(b) Importing the drug would not violate federal patent
161	laws;
162	(c) Importing the drug is expected to generate cost
163	savings; and
164	(d) The drug is not:
165	1. A controlled substance as defined in 21 U.S.C. s. 802;
166	2. A biological product as defined in 42 U.S.C. s. 262;
167	3. An infused drug;
168	4. An intravenously injected drug;
169	5. A drug that is inhaled during surgery; or
170	6. A drug that is a parenteral drug, the importation of
171	which is determined by the United States Secretary of Health and
172	Human Services to pose a threat to the public health.
173	(5) ELIGIBLE CANADIAN SUPPLIERS.—A Canadian supplier may
174	export prescription drugs into the state under the program if
175	the supplier is:
176	(a) In full compliance with relevant Canadian federal and
177	provincial laws and regulations; and
178	(b) Identified by the vendor as eligible to participate in
179	the program.
180	(6) ELIGIBLE IMPORTERSThe following entities may import
181	prescription drugs from a Canadian supplier under the program:
182	(a) A pharmacist or wholesaler employed by or under
183	contract with the department's central pharmacy, for
184	distribution to a county health department or free clinic for

Page 7 of 51

105	
185	dispensing to clients treated in such department or clinic.
186	(b) A pharmacist or wholesaler employed by or under
187	contract with a Medicaid pharmacy, for dispensing to the
188	pharmacy's Medicaid recipients.
189	(c) A pharmacist or wholesaler employed by or under
190	contract with the Department of Corrections, for dispensing to
191	inmates in the custody of the Department of Corrections.
192	(d) A pharmacist or wholesaler employed by or under
193	contract with a developmental disabilities center, as defined in
194	s. 393.063, for dispensing to clients treated in such center.
195	(e) A pharmacist or wholesaler employed by or under
196	contract with a treatment facility, as defined in s. 394.455,
197	for dispensing to patients treated in such facility.
198	(7) DISTRIBUTION REQUIREMENTSEligible Canadian suppliers
199	and importers participating under the program:
200	(a) Must comply with the tracking and tracing requirements
201	of 21 U.S.C. ss. 360eee et seq.
202	(b) May not distribute, dispense, or sell prescription
203	drugs imported under the program outside of the state.
204	(8) FEDERAL APPROVALBy July 1, 2020, the agency shall
205	submit a request to the United States Secretary of Health and
206	Human Services for approval of the program under 21 U.S.C. s.
207	384(1). The agency shall begin operating the program within 6
208	months after receiving such approval. The request must, at a
209	minimum:
210	(a) Describe the agency's plan for operating the program.
211	(b) Demonstrate how the prescription drugs imported into
212	this state under the program will meet the applicable federal
213	and state standards for safety and effectiveness.
	I

Page 8 of 51

858228

214	(c) Demonstrate how the drugs imported into this state
215	under the program will comply with federal tracing procedures.
216	(d) Include a list of proposed prescription drugs that have
217	the highest potential for cost savings to the state through
218	importation at the time that the request is submitted.
219	(e) Estimate the total cost savings attributable to the
220	program.
221	(f) Provide the costs of program implementation to the
222	state.
223	(g) Include a list of potential Canadian suppliers from
224	which the state would import drugs and demonstrate that the
225	suppliers are in full compliance with relevant Canadian federal
226	and provincial laws and regulations as well as all applicable
227	federal and state laws and regulations.
228	(9) PRESCRIPTION DRUG SUPPLY CHAIN DOCUMENTATION
229	(a) The vendor shall ensure the safety and quality of drugs
230	imported under the program. The vendor shall:
231	1. For an initial imported shipment, ensure that each batch
232	of the drug in the shipment is statistically sampled and tested
233	for authenticity and degradation in a manner consistent with the
234	federal act.
235	2. For any subsequent imported shipment, ensure that a
236	statistically valid sample of the shipment was tested for
237	authenticity and degradation in a manner consistent with the
238	federal act.
239	3. Certify that the drug:
240	a. Is approved for marketing in the United States and is
241	not adulterated or misbranded; and
242	b. Meets all of the labeling requirements under 21 U.S.C.

Page 9 of 51

243	<u>s. 352.</u>
244	4. Maintain qualified laboratory records, including
245	complete data derived from all tests necessary to ensure that
246	the drug is in compliance with the requirements of this section.
247	5. Maintain documentation demonstrating that the testing
248	required by this section was conducted at a qualified laboratory
249	in accordance with the federal act and any other applicable
250	federal and state laws and regulations governing laboratory
251	qualifications.
252	(b) All testing required by this section must be conducted
253	in a qualified laboratory that meets the standards under the
254	federal act and any other applicable federal and state laws and
255	regulations governing laboratory qualifications for drug
256	testing.
257	(c) The vendor shall maintain information and documentation
258	submitted under this section for a period of at least 7 years.
259	(d) A participating importer must submit the all of
260	following information to the vendor:
261	1. The name and quantity of the active ingredient of the
262	drug.
263	2. A description of the dosage form of the drug.
264	3. The date on which the drug is received.
265	4. The quantity of the drug that is received.
266	5. The point of origin and destination of the drug.
267	6. The price paid by the importer for the drug.
268	(e) A participating Canadian supplier must submit the
269	following information and documentation to the vendor specifying
270	all of the following:
271	1. The original source of the drug, including:

Page 10 of 51



272	a. The name of the manufacturer of the drug.
273	b. The date on which the drug was manufactured.
274	c. The location (country, state or province, and city)
275	where the drug was manufactured.
276	2. The date on which the drug is shipped.
277	3. The quantity of the drug that is shipped.
278	4. The quantity of each lot of the drug originally received
279	and from which source.
280	5. The lot or control number and the batch number assigned
281	to the drug by the manufacturer.
282	(f) The agency may require that the vendor collect any
283	other information necessary to ensure the protection of the
284	public health.
285	(10) IMMEDIATE SUSPENSIONThe agency shall immediately
286	suspend the importation of a specific drug or the importation of
287	drugs by a specific importer if it discovers that any drug or
288	activity is in violation of this section or any federal or state
289	law or regulation. The agency may revoke the suspension if,
290	after conducting an investigation, it determines that the public
291	is adequately protected from counterfeit or unsafe drugs being
292	imported into this state.
293	(11) ANNUAL REPORTBy December 1 of each year, the agency
294	shall submit a report to the Governor, the President of the
295	Senate, and the Speaker of the House of Representatives on the
296	operation of the program during the previous fiscal year. The
297	report must include, at a minimum:
298	(a) A list of the prescription drugs that were imported
299	under the program;
300	(b) The number of participating entities;

Page 11 of 51

858228

301	(c) The number of prescriptions dispensed through the
302	program;
303	(d) The estimated cost savings during the previous fiscal
304	year and to date attributable the program;
305	(e) A description of the methodology used to determine
306	which drugs should be included on the Wholesale Prescription
307	Drug Importation List; and
308	(f) Documentation as to how the program ensures the
309	following:
310	1. That Canadian suppliers participating in the program are
311	of high quality, high performance, and in full compliance with
312	relevant Canadian federal and provincial laws and regulations as
313	well as all federal laws and regulations and state laws and
314	rules;
315	2. That prescription drugs imported under the program are
316	not shipped, sold, or dispensed outside of this state once in
317	the possession of the importer;
318	3. That prescription drugs imported under the program are
319	pure, unadulterated, potent, and safe;
320	4. That the program does not put consumers at a higher
321	health and safety risk than if the consumer did not participate;
322	and
323	5. That the program provides cost savings to the state on
324	imported prescription drugs.
325	(12) NOTIFICATION OF FEDERAL APPROVALUpon receipt of
326	federal approval of the program, the agency shall notify the
327	President of the Senate, the Speaker of the House of
328	Representatives, and the relevant committees of the Senate and
329	the House of Representatives. After approval is received and

Page 12 of 51

Florida Senate - 2019 Bill No. PCS (712656) for CS for SB 1528

858228

330	before the start of the next regular session of the Legislature
331	in which the proposal could be funded, the agency shall submit
332	to all parties a proposal for program implementation and program
333	funding.
334	(13) RULEMAKING.—The agency shall adopt rules necessary to
335	implement this section.
336	Section 2. Section 465.0157, Florida Statutes, is created
337	to read:
338	465.0157 International export pharmacy permit
339	(1) To participate as an exporter of prescription drugs
340	into the state under the International Prescription Drug
341	Importation Program established in s. 499.0285, a pharmacy
342	located outside of the United States must hold an international
343	export pharmacy permit.
344	(2) An international export pharmacy shall maintain at all
345	times an active and unencumbered license or permit to operate
346	the pharmacy in compliance with the laws of the jurisdiction in
347	which the dispensing facility is located and from which the
348	prescription drugs will be exported. Such jurisdiction must be
349	in a country with which the United States has a current mutual
350	recognition agreement, cooperation agreement, memorandum of
351	understanding, or other federal mechanism recognizing the
352	country's adherence to current good manufacturing practices for
353	pharmaceutical products.
354	(3) An application for an international export pharmacy
355	permit must be submitted on a form developed and provided by the
356	board. The board may require an applicant to provide any
357	information it deems reasonably necessary to carry out the
358	purposes of this section.

Page 13 of 51

858228

359 (4) An applicant shall submit the following to the board to 360 obtain an initial permit, or to the department to renew a 361 permit: 362 (a) Proof of an active and unencumbered license or permit 363 to operate the pharmacy in compliance with the laws of the 364 jurisdiction in which the dispensing facility is located and 365 from which the prescription drugs will be exported. 366 (b) Documentation demonstrating that the country in which 367 the pharmacy operates has a current mutual recognition 368 agreement, cooperation agreement, memorandum of understanding, or other federal mechanism recognizing the country's adherence 369 to current good manufacturing practices for pharmaceutical 370 371 products. 372 (c) Evidence of a surety bond with any application or 373 filing for pharmacy permit under this section and shall maintain 374 documentation of evidence of such a bond with the Department of 375 Business and Professional Regulation throughout the permit term. 376 The surety bond may be from this state or any other state in the 377 United States for no less than \$25,000. The surety bond or 378 comparable security arrangement must include the State of 379 Florida as a beneficiary. In lieu of the surety bond, the 380 pharmacy may provide a comparable security agreement, such as an 381 irrevocable letter of credit or a deposit into a trust account 382 or financial institution which includes the State of Florida as 383 a beneficiary, payable to the State of Florida. The purposes of 384 the bond or other security arrangement for the program are to: 385 1. Ensure payment of any administrative penalties imposed 386 by the department or any other state agency under the contract 387 when the pharmacy fails to pay within 30 days after assessment;

Page 14 of 51



388 2. Ensure that the pharmacy meets contractual and statutory obligations through use of a surety bond or other comparable 389 390 security arrangements to pay any other costs or fees incurred by 391 the Department of Business of Professional Regulation, the 392 state, or other entities acting on behalf of the state if the 393 pharmacy fails to meet its obligations. If the pharmacy is 394 assessed a penalty under the program and fails to pay within 30 days after that assessment, the Department of Business and 395 396 Professional Regulation, the state, or an entity acting on 397 behalf of the state may file a claim for reimbursement against 398 the bond or other comparable security arrangement; and

3. Allow for claims to be made against the bond or other comparable security arrangements for up to 1 year after the pharmacy's permit under the program has ended with this section or the program has ended, whichever occurs last.

(b) The eligible pharmacy must submit evidence at the time of application and throughout the permit term of a surety bond or comparable security arrangement from this state or any other state in the United States in an amount no less than \$25,000. The surety bond or comparable security arrangement must include the State of Florida as a beneficiary. In lieu of the surety bond, the pharmacy may provide a comparable security arrangement such as an irrevocable letter of credit or a deposit into a trust account or financial institution which names the State of Florida as a beneficiary. The purposes of the bond or other security arrangements for the program are to: 1. Ensure participation of the pharmacy in any civil or

414 <u>1. Ensure participation of the pharmacy in any civil or</u>
415 <u>criminal legal action by the state, the Department of Business</u>
416 <u>of Professional Regulation, any other state agency, or private</u>

Page 15 of 51

399

400

401

402

403

404 405

406

407

408

409

410

411

412

413

417	individuals or entities against the pharmacy or because of the
418	pharmacy's failure to perform under the contract, including, but
419	not limited to causes of actions for personal injury,
420	negligence, and wrongful death;
421	2. Ensure payment by the pharmacy through the use of a bond
422	or other comparable security arrangements of legal judgements
423	and claims that have been awarded to the Department of Business
424	and Professional Regulation, the state, other entities acting on
425	behalf of the state, individuals, or organizations if the
426	pharmacy is assessed a final judgement or other monetary penalty
427	in a court of law for a civil or criminal action under the
428	program. The bond or comparable security arrangement will be
429	accessed if the pharmacy fails to pay any judgement or claim
430	within 60 days after final judgement; and
431	3. Allow for civil and criminal litigation claims to be
432	made against the bond or other comparable security arrangements
433	for up to 1 year after the pharmacy's contract under the program
434	has ended with the agency or the state, the pharmacy's license
435	is no longer valid, or the program has ended, whichever occurs
436	last.
437	(c) The location, names, and titles of all principal
438	corporate officers and the pharmacist who serves as the
439	prescription department manager for prescription drugs exported
440	into this state under the International Prescription Drug
441	Importation Program.
442	(d) Written attestation by an owner or officer of the
443	applicant, and by the applicant's prescription department
444	manager, that:
445	1. The attestor has read and understands the laws and rules

Page 16 of 51

446	governing the manufacture, distribution, and dispensing of
447	prescription drugs in this state.
448	2. A prescription drug shipped, mailed, or delivered into
449	this state meets or exceeds this state's standards for safety
450	and efficacy.
451	3. A prescription drug product shipped, mailed, or
452	delivered into this state must not have been, and may not be,
453	manufactured or distributed in violation of the laws and rules
454	of the jurisdiction in which the applicant is located and from
455	which the prescription drugs shall be exported.
456	(e) A current inspection report from an inspection
457	conducted by the regulatory or licensing agency of the
458	jurisdiction in which the applicant is located. The inspection
459	report must reflect compliance with this section. An inspection
460	report is current if the inspection was conducted within 6
461	months before the date of submitting the application for the
462	initial permit or within 1 year before the date of submitting an
463	application for permit renewal. If the applicant is unable to
464	submit a current inspection report conducted by the regulatory
465	or licensing agency of the jurisdiction in which the applicant
466	is located and from which the prescription drugs will be
467	exported, due to acceptable circumstances, as established by
468	rule, or if an inspection has not been performed, the department
469	must:
470	1. Conduct, or contract with an entity to conduct, an
471	onsite inspection, with all related costs borne by the
472	applicant;
473	2. Accept a current and satisfactory inspection report, as
474	determined by rule, from an entity approved by the board; or

Page 17 of 51

858228

475	3. Accept a current inspection report from the United
476	States Food and Drug Administration conducted pursuant to the
477	federal Drug Quality and Security Act, Pub. L. No. 113-54.
478	Section 3. Subsection (2) of section 465.017, Florida
479	Statutes, is amended to read:
480	465.017 Authority to inspect; disposal
481	(2) Duly authorized agents and employees of the department
482	may inspect a nonresident pharmacy registered under s. 465.0156,
483	an international export pharmacy permittee under s. 465.0157, or
484	a nonresident sterile compounding permittee under s. 465.0158
485	pursuant to this section. The costs of such inspections shall be
486	borne by such pharmacy or permittee.
487	Section 4. Subsection (20) of section 499.005, Florida
488	Statutes, is amended to read:
489	499.005 Prohibited actsIt is unlawful for a person to
490	perform or cause the performance of any of the following acts in
491	this state:
492	(20) The importation of a prescription drug except as
493	provided by s. 801(d) of the Federal Food, Drug, and Cosmetic
494	Act <u>or s. 499.0285</u> .
495	Section 5. Paragraph (e) of subsection (12) of section
496	499.0051, Florida Statutes, is amended to read:
497	499.0051 Criminal acts
498	(12) REFUSAL TO ALLOW INSPECTION; SELLING, PURCHASING, OR
499	TRADING DRUG SAMPLES; FAILURE TO MAINTAIN RECORDS RELATING TO
500	PRESCRIPTION DRUGSAny person who violates any of the following
501	provisions commits a felony of the third degree, punishable as
502	provided in s. 775.082, s. 775.083, or s. 775.084, or as
503	otherwise provided in this part:

Florida Senate - 2019 Bill No. PCS (712656) for CS for SB 1528



504	(e) The importation of a prescription drug for wholesale
505	distribution, except as provided by s. 801(d) of the Federal
506	Food, Drug, and Cosmetic Act or s. 499.0285.
507	Section 6. Subsection (1) and paragraph (c) of subsection
508	(2) of section 499.01, Florida Statutes, are amended, and
509	paragraph (s) is added to subsection (2) of that section, to
510	read:
511	499.01 Permits
512	(1) Before operating, a permit is required for each person
513	and establishment that intends to operate as:
514	(a) A prescription drug manufacturer;
515	(b) A prescription drug repackager;
516	(c) A nonresident prescription drug manufacturer;
517	(d) A nonresident prescription drug repackager;
518	(e) A prescription drug wholesale distributor;
519	(f) An out-of-state prescription drug wholesale
520	distributor;
521	(g) A retail pharmacy drug wholesale distributor;
522	(h) A restricted prescription drug distributor;
523	(i) A complimentary drug distributor;
524	(j) A freight forwarder;
525	(k) A veterinary prescription drug retail establishment;
526	(1) A veterinary prescription drug wholesale distributor;
527	(m) A limited prescription drug veterinary wholesale
528	distributor;
529	(n) An over-the-counter drug manufacturer;
530	(o) A device manufacturer;
531	(p) A cosmetic manufacturer;
532	(q) A third party logistics provider; <del>or</del>

Page 19 of 51

533(r) A health care clinic establishment534(s) An international prescription drug wholesale

535 <u>distributor</u>.

536

(2) The following permits are established:

537 (c) Nonresident prescription drug manufacturer permit.-A 538 nonresident prescription drug manufacturer permit is required 539 for any person that is a manufacturer of prescription drugs, 540 unless permitted as a third party logistics provider, located outside of this state or outside the United States and that 541 542 engages in the distribution in this state of such prescription 543 drugs. Each such manufacturer must be permitted by the department and comply with all of the provisions required of a 544 545 prescription drug manufacturer under this part. The department 546 shall adopt rules for issuing a virtual nonresident prescription 547 drug manufacturer permit to a person who engages in the 548 manufacture of prescription drugs but does not make or take 549 physical possession of any prescription drugs. The rules adopted 550 by the department under this section may exempt virtual 551 nonresident manufacturers from certain establishment, security, 552 and storage requirements set forth in s. 499.0121.

553 1. A person that distributes prescription drugs for which 554 the person is not the manufacturer must also obtain an out-of-555 state prescription drug wholesale distributor permit, an 556 international prescription drug wholesale distributor permit, or 557 third party logistics provider permit pursuant to this section 558 to engage in the distribution of such prescription drugs when 559 required by this part. This subparagraph does not apply to a 560 manufacturer that distributes prescription drugs only for the 561 manufacturer of the prescription drugs where both manufacturers



562 are affiliates.

563 2. Any such person must comply with the licensing or 564 permitting requirements of the jurisdiction in which the 565 establishment is located and the federal act, and any 566 prescription drug distributed into this state must comply with 567 this part. If a person intends to import prescription drugs from 568 a foreign country into this state, the nonresident prescription 569 drug manufacturer must provide to the department a list 570 identifying each prescription drug it intends to import and 571 document approval by the United States Food and Drug 572 Administration for such importation.

3.a. A nonresident prescription drug manufacturer that has registered to participate in the International Prescription Drug Importation Program pursuant to this section is not required to provide the list and approval required by subparagraph 2. for prescription drugs imported under that program.

b. To participate as an exporter of prescription drugs into the state under the International Prescription Drug Importation Program established under s. 499.0285, a nonresident prescription drug manufacturer located outside of the United States must register with the Department of Business and Professional Regulation before engaging in any activities under that section. Such manufacturer must be licensed or permitted in a country with which the United States has a current mutual recognition agreement, cooperation agreement, memorandum of understanding, or other federal mechanism recognizing the country's adherence to current good manufacturing practices for pharmaceutical products.

589 590

573

574

575

576

577

578

579

580

581

582

583

584

585

586

587

588

c. The nonresident prescription drug manufacturer shall



591	submit evidence of a surety bond with any application or filing
592	for registration under this section and shall maintain
593	documentation of evidence of such a bond with the Department of
594	Business and Professional Regulation throughout the registration
595	term. The surety bond may be from this state or any other state
596	in the United States in an amount equal to 10 percent of the
597	manufacturer's annual sales or \$1 million, whichever is higher.
598	The surety bond or comparable security arrangement must include
599	the State of Florida as a beneficiary. In lieu of the surety
600	bond, the manufacturer may provide a comparable security
601	agreement, such as an irrevocable letter of credit or a deposit
602	into a trust account or financial institution which includes the
603	State of Florida as a beneficiary, payable to the State of
604	Florida. The purposes of the bond or other security arrangement
605	for the program are to:
606	(I) Ensure payment of any administrative penalties imposed
607	by the Department of Business and Professional Regulation or any
608	other state agency under the contract when the manufacturer
609	fails to pay within 30 days after assessment;
610	(II) Ensure that if the manufacturer fails to meets its
611	obligations through use of a surety bond or other comparable
612	security arrangements to pay any other costs or fees incurred by
613	the Department of Business of Professional Regulation, the
614	state, or other entities acting on behalf of the state if the
615	manufacturer fails to meet its obligations. If the manufacturer
616	is assessed a penalty under the program and fails to pay within
617	30 days after that assessment, the Department of Business and
618	Professional Regulation, the state, or an entity acting on
619	behalf of the state may file a claim for reimbursement against

Page 22 of 51

620 the bond or other comparable security arrangement; and 621 (III) Allow for claims to be made against the bond or other 622 comparable security arrangements for up to 1 year after the 623 manufacturer's permit under the program has ended with this 624 section or the program has ended, whichever occurs last. 625 (b) The eligible manufacturer must submit evidence at the 626 time of application and throughout the permit term of a surety 627 bond or comparable security arrangement from this state or any 628 other state in the United States in an amount equal to 10 629 percent of the manufacturer's annual sales or \$1 million, 630 whichever is greater. The surety bond or comparable security 631 arrangement must include the State of Florida as a beneficiary. 632 In lieu of the surety bond, the manufacturer may provide a 633 comparable security arrangement such as an irrevocable letter of 634 credit or a deposit into a trust account or financial 635 institution which names the State of Florida as a beneficiary. 636 The purposes of the bond or other security arrangements for the 637 program are to: 638 1. Ensure participation of the manufacturer in any civil or 639 criminal legal action by the state, the Department of Business of Professional Regulation, any other state agency, or private 640 641 individuals or entities against the manufacturer or because of 642 the manufacturer's failure to perform according to the contract, 643 permit, or federal or state law and regulations, including, but 644 not limited to causes of actions for personal injury, 645 negligence, and wrongful death; 646 2. Ensure payment by the manufacturer through the use of a 647 bond or other comparable security arrangements of legal judgements and claims that have been awarded to the Department 648

Page 23 of 51



649 of Business and Professional Regulation, the state, other 650 entities acting on behalf of the state, individuals, or 651 organizations if the pharmacy is assessed a final judgement or 652 other monetary penalty in a court of law for a civil or criminal 653 action under the program. The bond or comparable security 654 arrangement will be accessed if the manufacturer fails to pay 655 any judgement or claim within 60 days after final judgement; and 656 3. Allow for civil and criminal litigation claims to be 657 made against the bond or other comparable security arrangements 658 for up to 1 year after the manufacturer's permit under the 659 program has ended with the Department of Professional and 660 Business Regulation or the state, the manufacturer's permit or 661 comparable legal document is no longer valid, or the program has 662 ended, whichever occurs last. 663 (s) International prescription drug wholesale distributor.-664 1. A wholesale distributor located outside of the United 665 States must obtain an international prescription drug wholesale 666 distributor permit to engage in the wholesale exportation and 667 distribution of prescription drugs in the state under the 668 International Prescription Drug Importation Program established in s. 499.0285. The wholesale distributor must be licensed or 669 670 permitted to operate in a country with which the United States 671 has a mutual recognition agreement, cooperation agreement, 672 memorandum of understanding, or other federal mechanism 673 recognizing the country's adherence to current good 674 manufacturing practices for pharmaceutical products. The 675 wholesale distributor must maintain at all times a license or 676 permit to engage in the wholesale distribution of prescription 677 drugs in compliance with the laws of the jurisdiction in which

Page 24 of 51

678 it operates. An international prescription drug wholesale 679 distributor permit may not be issued to a wholesale distributor 680 if the jurisdiction in which the wholesale distributor operates 681 does not require a license to engage in the wholesale 682 distribution of prescription drugs. 683 2. In order to participate in the International 684 Prescription Drug Importation Program established under s. 685 499.0285, the international wholesale distributor shall submit 686 evidence of a surety bond with any application or filing for a 687 permit under this section and shall maintain documentation of 688 evidence of such a bond with the Department of Business and 689 Professional Regulation throughout the permit term. The surety 690 bond may be from this state or any other state in the United 691 States in an amount equal to 10 percent of the international 692 wholesale distributor's annual sales or \$1 million, whichever is 693 greater. The surety bond or comparable security arrangement must 694 include the State of Florida as a beneficiary. In lieu of the 695 surety bond, the wholesale distributor may provide a comparable 696 security agreement, such as an irrevocable letter of credit or a 697 deposit into a trust account or financial institution which 698 names the State of Florida as a beneficiary. The purposes of the 699 bond or other security arrangement for the program are to: 700 a. Ensure payment of any administrative penalties imposed 701 by the Department of Business and Professional Regulation or any 702 other state agency under the contract when the wholesale 703 distributor fails to pay within 30 days after assessment; 704 b. Ensure that the wholesale distributor meets contractual 705 and statutory obligations through use of a surety bond or other 706 comparable security arrangements to pay any other costs or fees

Page 25 of 51



707	incurred by the Department of Business of Professional
708	Regulation, the state, or other entities acting on behalf of the
709	state if the wholesale distributor fails to meet its
710	obligations. If the wholesale distributor is assessed a penalty
711	under the program and fails to pay within 30 days after that
712	assessment, the Department of Business and Professional
713	Regulation, the state, or an entity acting on behalf of the
714	state may file a claim for reimbursement against the bond or
715	other comparable security arrangement; and
716	c. Allow for claims to be made against the bond or other
717	comparable security arrangements for up to 1 year after the
718	wholesale distributor's permit under the program has ended with
719	this section or the program has ended, whichever occurs last.
720	3. The eligible wholesale distributor must submit evidence
721	at the time of application and throughout the permit term of a
722	surety bond or comparable security arrangement from this state
723	or any other state in the United States in an amount equal to 10
724	percent of the international wholesale distributor's annual
725	sales or \$1 million, whichever is greater. The surety bond or
726	comparable security arrangement must include the State of
727	Florida as a beneficiary. In lieu of the surety bond, the
728	wholesale distributor may provide a comparable security
729	arrangement such as an irrevocable letter of credit or a deposit
730	into a trust account or financial institution which names the
731	State of Florida as a beneficiary. The purposes of the bond or
732	other security arrangements for the program are to:
733	a. Ensure participation of the wholesale distributor in any
734	civil or criminal legal action by the state, the Department of
735	Business of Professional Regulation, any other state agency, or

Page 26 of 51

736 private individuals or entities against the wholesale 737 distributor or because of the wholesale distributor's failure to perform under the contract, including, but not limited to causes 738 739 of actions for personal injury, negligence, and wrongful death; 740 b. Ensure payment by the wholesale distributor through the 741 use of a bond or other comparable security arrangements of legal 742 judgements and claims that have been awarded to the Department 743 of Business and Professional Regulation, the state, other 744 entities acting on behalf of the state, individuals, or 745 organizations if the wholesale distributor is assessed a final 746 judgement or other monetary penalty in a court of law for a 747 civil or criminal action under the program. The bond or 748 comparable security arrangement will be accessed if the 749 wholesale distributor fails to pay any judgement or claim within 750 60 days after final judgement; and 751 c. Allow for civil and criminal litigation claims to be 752 made against the bond or other comparable security arrangements 753 for up to 1 year after the wholesale distributor's permit under 754 the program has ended with the agency or the state, the pharmacy's permit or comparable legal document is no longer 755 756 valid, or the program has ended, whichever occurs last. 757 Section 7. Subsection (2), paragraph (a) of subsection (4), 758 subsections (8), (10), (11), and (14), and paragraphs (a), (b), 759 and (f) of subsection (15) of section 499.012, Florida Statutes, 760 are amended to read: 761 499.012 Permit application requirements.-(2) Notwithstanding subsection (6), a permitted person in 762 763 good standing may change the type of permit issued to that 764 person by completing a new application for the requested permit,

Page 27 of 51



765 paying the amount of the difference in the permit fees if the 766 fee for the new permit is more than the fee for the original 767 permit, and meeting the applicable permitting conditions for the 768 new permit type. The new permit expires on the expiration date 769 of the original permit being changed; however, a new permit for 770 a prescription drug wholesale distributor, an out-of-state prescription drug wholesale distributor, an international 771 772 prescription drug wholesale distributor, or a retail pharmacy 773 drug wholesale distributor shall expire on the expiration date 774 of the original permit or 1 year after the date of issuance of 775 the new permit, whichever is earlier. A refund may not be issued 776 if the fee for the new permit is less than the fee that was paid 777 for the original permit.

(4) (a) Except for a permit for a prescription drug wholesale distributor, an international prescription drug wholesale distributor, or an out-of-state prescription drug wholesale distributor, an application for a permit must include:

1. The name, full business address, and telephone number of the applicant;

778

779

780 781

782

783

784

785

786

787

788

789

790

791

792

793

2. All trade or business names used by the applicant;

3. The address, telephone numbers, and the names of contact persons for each facility used by the applicant for the storage, handling, and distribution of prescription drugs;

4. The type of ownership or operation, such as a partnership, corporation, or sole proprietorship; and

5. The names of the owner and the operator of the establishment, including:

a. If an individual, the name of the individual; b. If a partnership, the name of each partner and the name

Page 28 of 51



794 of the partnership; 795 c. If a corporation, the name and title of each corporate 796 officer and director, the corporate names, and the name of the 797 state of incorporation; 798 d. If a sole proprietorship, the full name of the sole 799 proprietor and the name of the business entity; 800 e. If a limited liability company, the name of each member, 801 the name of each manager, the name of the limited liability 802 company, and the name of the state in which the limited 803 liability company was organized; and 804 f. Any other relevant information that the department 805 requires. 806 (8) An application for a permit or to renew a permit for a 807 prescription drug wholesale distributor, an international 808 prescription drug wholesale distributor, or an out-of-state 809 prescription drug wholesale distributor submitted to the 810 department must include: (a) The name, full business address, and telephone number 811 812 of the applicant. 813 (b) All trade or business names used by the applicant. 814 (c) The address, telephone numbers, and the names of 815 contact persons for each facility used by the applicant for the 816 storage, handling, and distribution of prescription drugs. 817 (d) The type of ownership or operation, such as a 818 partnership, corporation, or sole proprietorship. 819 (e) The names of the owner and the operator of the 820 establishment, including: 821 1. If an individual, the name of the individual. 822 2. If a partnership, the name of each partner and the name

Page 29 of 51



823	of the partnership.
824	3. If a corporation:
825	a. The name, address, and title of each corporate officer
826	and director.
827	b. The name and address of the corporation, resident agent
828	of the corporation, the resident agent's address, and the
829	corporation's state of incorporation.
830	c. The name and address of each shareholder of the
831	corporation that owns 5 percent or more of the outstanding stock
832	of the corporation.
833	4. If a sole proprietorship, the full name of the sole
834	proprietor and the name of the business entity.
835	5. If a limited liability company:
836	a. The name and address of each member.
837	b. The name and address of each manager.
838	c. The name and address of the limited liability company,
839	the resident agent of the limited liability company, and the
840	name of the state in which the limited liability company was
841	organized.
842	(f) If applicable, the name and address of each affiliate
843	of the applicant.
844	(g) The applicant's gross annual receipts attributable to
845	prescription drug wholesale distribution activities for the
846	previous tax year.
847	(h) The tax year of the applicant.
848	(i) A copy of the deed for the property on which
849	applicant's establishment is located, if the establishment is
850	owned by the applicant, or a copy of the applicant's lease for
851	the property on which applicant's establishment is located that

Florida Senate - 2019 Bill No. PCS (712656) for CS for SB 1528

854

855

856

857

864

865

866

867



852 has an original term of not less than 1 calendar year, if the 853 establishment is not owned by the applicant.

(j) A list of all licenses and permits issued to the applicant by any other state or jurisdiction which authorize the applicant to purchase or possess prescription drugs.

(k) The name of the manager of the establishment that is applying for the permit or to renew the permit, the next four 858 859 highest ranking employees responsible for prescription drug 860 wholesale operations for the establishment, and the name of all 861 affiliated parties for the establishment, together with the personal information statement and fingerprints required 862 863 pursuant to subsection (9) for each of such persons.

(1) The name of each of the applicant's designated representatives as required by subsection (15), together with the personal information statement and fingerprints required pursuant to subsection (9) for each such person.

868 (m) Evidence of a surety bond in this state or any other 869 state in the United States in the amount of \$100,000. If the 870 annual gross receipts of the applicant's previous tax year are 871 \$10 million or less, evidence of a surety bond in the amount of 872 \$25,000. The specific language of the surety bond must include 873 the State of Florida as a beneficiary, payable to the 874 Professional Regulation Trust Fund. In lieu of the surety bond, 875 the applicant may provide other equivalent security such as an 876 irrevocable letter of credit, or a deposit in a trust account or 877 financial institution, which includes the State of Florida as a 878 beneficiary, payable to the Professional Regulation Trust Fund. 879 The purpose of the bond or other security is to secure payment 880 of any administrative penalties imposed by the department and



881 any fees and costs incurred by the department regarding that 882 permit which are authorized under state law and which the 883 permittee fails to pay 30 days after the fine or costs become 884 final. The department may make a claim against such bond or 885 security until 1 year after the permittee's license ceases to be 886 valid or until 60 days after any administrative or legal 887 proceeding authorized in this part which involves the permittee 888 is concluded, including any appeal, whichever occurs later.

(n) For establishments used in wholesale distribution, 889 890 proof of an inspection conducted by the department, the United 891 States Food and Drug Administration, or another governmental 892 entity charged with the regulation of good manufacturing 893 practices related to wholesale distribution of prescription 894 drugs, within timeframes set forth by the department in 895 departmental rules, which demonstrates substantial compliance 896 with current good manufacturing practices applicable to 897 wholesale distribution of prescription drugs. The department may 898 recognize another state's or jurisdiction's inspection of a 899 wholesale distributor located in that state or jurisdiction if 900 such state's or jurisdiction's laws are deemed to be 901 substantially equivalent to the law of this state by the 902 department. The department may accept an inspection by a third-903 party accreditation or inspection service which meets the 904 criteria set forth in department rule.

905 (o) Any other relevant information that the department 906 requires.

907 (p) Documentation of the credentialing policies and 908 procedures required by s. 499.0121(15).

909

(q) For international prescription drug wholesale

Page 32 of 51



0.1.0	
910	distributors and nonresident prescription drug manufacturers to
911	participate in the International Prescription Drug Importation
912	Program established under s. 499.0285, documentation
913	demonstrating that the applicant is appropriately licensed or
914	permitted by a country with which the United States has a mutual
915	recognition agreement, cooperation agreement, memorandum of
916	understanding, or other mechanism recognizing the country's
917	adherence to current good manufacturing practices for
918	pharmaceutical products.
919	(10) The department may deny an application for a permit or
920	refuse to renew a permit for a prescription drug wholesale
921	distributor, an international prescription drug wholesale
922	distributor, or an out-of-state prescription drug wholesale
923	distributor if:
924	(a) The applicant has not met the requirements for the
925	permit.
926	(b) The management, officers, or directors of the applicant
927	or any affiliated party are found by the department to be
928	incompetent or untrustworthy.
929	(c) The applicant is so lacking in experience in managing a
930	wholesale distributor as to make the issuance of the proposed
931	permit hazardous to the public health.
932	(d) The applicant is so lacking in experience in managing a
933	wholesale distributor as to jeopardize the reasonable promise of
934	successful operation of the wholesale distributor.
935	(e) The applicant is lacking in experience in the
936	distribution of prescription drugs.
937	(f) The applicant's past experience in manufacturing or
938	distributing prescription drugs indicates that the applicant

Florida Senate - 2019 Bill No. PCS (712656) for CS for SB 1528



939 poses a public health risk.

944

945

946

947

948

949 950

951

952

953

954

955

956

957

960

961

940 (q) The applicant is affiliated directly or indirectly through ownership, control, or other business relations, with 941 942 any person or persons whose business operations are or have been 943 detrimental to the public health.

(h) The applicant, or any affiliated party, has been found guilty of or has pleaded guilty or nolo contendere to any felony or crime punishable by imprisonment for 1 year or more under the laws of the United States, any state, or any other country, regardless of whether adjudication of guilt was withheld.

(i) The applicant or any affiliated party has been charged with a felony in a state or federal court and the disposition of that charge is pending during the application review or renewal review period.

(j) The applicant has furnished false or fraudulent information or material in any application made in this state or any other state in connection with obtaining a permit or license to manufacture or distribute drugs, devices, or cosmetics.

(k) That a federal, state, or local government permit 958 currently or previously held by the applicant, or any affiliated 959 party, for the manufacture or distribution of any drugs, devices, or cosmetics has been disciplined, suspended, or revoked and has not been reinstated.

962 (1) The applicant does not possess the financial or 963 physical resources to operate in compliance with the permit 964 being sought, this chapter, and the rules adopted under this 965 chapter.

966 (m) The applicant or any affiliated party receives, 967 directly or indirectly, financial support and assistance from a

968 person who was an affiliated party of a permittee whose permit 969 was subject to discipline or was suspended or revoked, other 970 than through the ownership of stock in a publicly traded company 971 or a mutual fund.

972 (n) The applicant or any affiliated party receives, 973 directly or indirectly, financial support and assistance from a 974 person who has been found quilty of any violation of this part or chapter 465, chapter 501, or chapter 893, any rules adopted 975 976 under this part or those chapters, any federal or state drug 977 law, or any felony where the underlying facts related to drugs, 978 regardless of whether the person has been pardoned, had her or 979 his civil rights restored, or had adjudication withheld, other 980 than through the ownership of stock in a publicly traded company 981 or a mutual fund.

982 (o) The applicant for renewal of a permit under s. 983 499.01(2)(e) or (f) has not actively engaged in the wholesale 984 distribution of prescription drugs, as demonstrated by the 985 regular and systematic distribution of prescription drugs 986 throughout the year as evidenced by not fewer than 12 wholesale 987 distributions in the previous year and not fewer than three 988 wholesale distributions in the previous 6 months.

989 (p) Information obtained in response to s. 499.01(2)(e) or (f) demonstrates it would not be in the best interest of the public health, safety, and welfare to issue a permit.

992 (q) The applicant does not possess the financial standing 993 and business experience for the successful operation of the 994 applicant.

995 (r) The applicant or any affiliated party has failed to comply with the requirements for manufacturing or distributing 996

990

991

997 prescription drugs under this part, similar federal laws, 998 similar laws in other states, or the rules adopted under such 999 laws.

(11) Upon approval of the application by the department and payment of the required fee, the department shall issue or renew a prescription drug wholesale distributor, an international prescription drug wholesale distributor, or an out-of-state prescription drug wholesale distributor permit to the applicant.

(14) The name of a permittee or establishment on a prescription drug wholesale distributor permit, an international <u>prescription drug wholesale distributor permit</u>, or an out-ofstate prescription drug wholesale distributor permit may not include any indicia of attainment of any educational degree, any indicia that the permittee or establishment possesses a professional license, or any name or abbreviation that the department determines is likely to cause confusion or mistake or that the department determines is deceptive, including that of any other entity authorized to purchase prescription drugs.

(15) (a) Each establishment that is issued an initial or renewal permit as a prescription drug wholesale distributor, an <u>international prescription drug wholesale distributor</u>, or an out-of-state prescription drug wholesale distributor must designate in writing to the department at least one natural person to serve as the designated representative of the wholesale distributor. Such person must have an active certification as a designated representative from the department.

24 (b) To be certified as a designated representative, a 25 natural person must:
1026 1. Submit an application on a form furnished by the 1027 department and pay the appropriate fees. 1028 2. Be at least 18 years of age. 1029 3. Have at least 2 years of verifiable full-time: 1030 a. Work experience in a pharmacy licensed in this state or 1031 another state or jurisdiction, where the person's responsibilities included, but were not limited to, 1032 1033 recordkeeping for prescription drugs; 1034 b. Managerial experience with a prescription drug wholesale 1035 distributor licensed in this state or in another state or 1036 jurisdiction; or 1037 c. Managerial experience with the United States Armed 1038 Forces, where the person's responsibilities included, but were 1039 not limited to, recordkeeping, warehousing, distributing, or 1040 other logistics services pertaining to prescription drugs. 1041 4. Receive a passing score of at least 75 percent on an 1042 examination given by the department regarding federal laws 1043 governing distribution of prescription drugs and this part and 1044 the rules adopted by the department governing the wholesale 1045 distribution of prescription drugs. This requirement shall be 1046 effective 1 year after the results of the initial examination 1047 are mailed to the persons that took the examination. The 1048 department shall offer such examinations at least four times 1049 each calendar year.

5. Provide the department with a personal information statement and fingerprints pursuant to subsection (9).

(f) A wholesale distributor may not operate under a prescription drug wholesale distributor permit, an international prescription drug wholesale distributor permit, or an out-of-

Page 37 of 51

1050

1051

1052

1053

1054

Florida Senate - 2019 Bill No. PCS (712656) for CS for SB 1528



1055 state prescription drug wholesale distributor permit for more 1056 than 10 business days after the designated representative leaves 1057 the employ of the wholesale distributor, unless the wholesale 1058 distributor employs another designated representative and 1059 notifies the department within 10 business days of the identity 1060 of the new designated representative.

Section 8. Subsection (1) of section 499.015, Florida Statutes, is amended to read:

499.015 Registration of drugs and devices; issuance of certificates of free sale.-

(1) (a) Except for those persons exempted from the definition of manufacturer in s. 499.003, any person who manufactures, packages, repackages, labels, or relabels a drug or device in this state must register such drug or device biennially with the department; pay a fee in accordance with the fee schedule provided by s. 499.041; and comply with this section. The registrant must list each separate and distinct drug or device at the time of registration.

(b) The department may not register any product that does not comply with the Federal Food, Drug, and Cosmetic Act, as amended, or Title 21 C.F.R. Registration of a product by the department does not mean that the product does in fact comply with all provisions of the Federal Food, Drug, and Cosmetic Act, as amended.

(c) Registration under this section is not required for prescription drugs imported under the International Prescription Drug Importation Program established in s. 499.0285.

1082 Section 9. Subsections (1) and (3) of section 499.065, 1083 Florida Statutes, are amended to read:

Page 38 of 51

1061 1062

1063

1064

1065

1066 1067

1068

1069

1070 1071

1072

1073

1074

1075

1076

1077

1078 1079

1080

1081



499.065 Inspections; imminent danger.—

(1) Notwithstanding s. 499.051, the department shall inspect each prescription drug wholesale distributor establishment, <u>international prescription drug wholesale</u> <u>distributor establishment</u>, prescription drug repackager establishment, veterinary prescription drug wholesale distributor establishment, limited prescription drug veterinary wholesale distributor establishment, and retail pharmacy drug wholesale distributor establishment that is required to be permitted under this part as often as necessary to ensure compliance with applicable laws and rules. The department shall have the right of entry and access to these facilities at any reasonable time.

(3) The department may determine that a prescription drug wholesale distributor establishment, <u>international prescription</u> drug wholesale distributor establishment, prescription drug repackager establishment, veterinary prescription drug wholesale distributor establishment, limited prescription drug veterinary wholesale distributor establishment, or retail pharmacy drug wholesale distributor establishment that is required to be permitted under this part is an imminent danger to the public health and shall require its immediate closure if the establishment fails to comply with applicable laws and rules and, because of the failure, presents an imminent threat to the public's health, safety, or welfare. Any establishment so deemed and closed shall remain closed until allowed by the department or by judicial order to reopen.

1111 Section 10. Section 499.0285, Florida Statutes, is created 1112 to read:



1113 499.0285 International Prescription Drug Importation 1114 Program.-1115 (1) PROGRAM ESTABLISHED. - The department shall establish a 1116 program for the importation of safe and effective prescription 1117 drugs from foreign nations with which the United States has 1118 current mutual recognition agreements, cooperation agreements, 1119 memoranda of understanding, or other federal mechanisms 1120 recognizing their adherence to current good manufacturing practices for pharmaceutical products. The program shall be open 1121 1122 to individual Florida residents and to those participating in 1123 the Canadian Drug Importation Program under s. 381.02035. 1124 (2) DEFINITIONS.-As used in this section, the term: 1125 (a) "Exporter" means an international prescription drug 1126 wholesale distributor, a nonresident prescription drug 1127 manufacturer registered to participate in the program, or an 1128 international export pharmacy that exports prescription drugs 1129 into the state under the program. 1130 (b) "Federal Act" means the Federal Food, Drug, and 1131 Cosmetic Act, 21 U.S.C. ss. 301 et seq.; 52 Stat. 1040 et seq. 1132 as amended by the Drug Quality and Security Act, 21 U.S.C. 351 1133 et seq. 1134 (c) "Foreign recipient" means an entity other than the 1135 original prescription drug manufacturer which receives the 1136 prescription drug before its importation into the state under 1137 the program. 1138 (d) "Good manufacturing practice" refers to the good manufacturing practice regulations in 21 C.F.R. parts 210 and 1139 1140 211. (e) "Importer" means a wholesale distributor, pharmacy, or 1141

Page 40 of 51

1140	
1142	pharmacist importing prescription drugs into the state under the
1143	program.
1144	(f) "International export pharmacy" means a pharmacy
1145	located outside of the United States which holds an active and
1146	unencumbered permit under chapter 465 to export prescription
1147	drugs into the state under the program.
1148	(g) "International prescription drug wholesale distributor"
1149	means a prescription drug wholesale distributor located outside
1150	of the United States which holds an active and unencumbered
1151	permit under this part to export and distribute prescription
1152	drugs into the state under the program.
1153	(h) "Nonresident prescription drug manufacturer" means an
1154	entity located outside of the United States which holds an
1155	active and unencumbered permit under this part to manufacture
1156	prescription drugs and has registered with the department to
1157	export and distribute such prescription drugs into the state
1158	under the program.
1159	(i) "Pharmacist" means a person who holds an active and
1160	unencumbered license to practice pharmacy under chapter 465.
1161	(j) "Pharmacy" means an entity that holds an active and
1162	unencumbered permit under chapter 465.
1163	(k) "Prescription drug" has the same meaning as defined in
1164	this part, but is limited to drugs intended for human use.
1165	(1) "Program" means the International Prescription Drug
1166	Importation Program established under this section.
1167	(m) "Qualified laboratory" means a laboratory that has been
1168	approved by the department for the purposes of this section.
1169	(3) ELIGIBLE PRESCRIPTION DRUGS.—An eligible importer may
1170	import a prescription drug from an eligible exporter if:

Page 41 of 51

1171	(a) The drug meets the United States Food and Drug
1172	Administration's standards related to safety, effectiveness,
1173	misbranding, and adulteration;
1174	(b) Importing the drug would not violate the patent laws of
1175	the United States; and
1176	(c) The drug is not:
1177	1. A controlled substance as defined in 21 U.S.C. s. 802;
1178	2. A biological product as defined in 42 U.S.C. s. 262;
1179	3. An infused drug;
1180	4. An intravenously injected drug;
1181	5. A drug that is inhaled during surgery; or
1182	6. A drug that is a parenteral drug, the importation of
1183	which is determined by the United States Secretary of Health and
1184	Human Services to pose a threat to the public health.
1185	(4) EXPORTERS.—
1186	(a) The following entities may export prescription drugs
1187	into the state under the program:
1188	1. An international prescription drug wholesale
1189	distributor.
1190	2. A nonresident prescription drug manufacturer.
1191	3. An international export pharmacy.
1192	(b) An eligible exporter must register with the department
1193	before exporting prescription drugs into the state under the
1194	program.
1195	(c) An exporter may not distribute, sell, or dispense
1196	prescription drugs imported under the program to any person
1197	residing outside of the state.
1198	(5) IMPORTERS.—
1199	(a) The following entities may import prescription drugs
	1 A State of the second s

Page 42 of 51

Florida Senate - 2019 Bill No. PCS (712656) for CS for SB 1528

## 858228

1200	under the program:
1200	1. A wholesale distributor.
1201	2. A pharmacy.
1202	
	3. A pharmacist.
1204	(b) An eligible importer must register with the department
1205	before importing prescription drugs into the state under the
1206	program.
1207	(c) An importer may not distribute, sell, or dispense
1208	prescription drugs imported under the program to any person
1209	residing outside of the state.
1210	(6) PRESCRIPTION DRUG SUPPLY CHAIN DOCUMENTATION
1211	(a) A participating importer must submit the following
1212	information and documentation to the department:
1213	1. The name and quantity of the active ingredient of the
1214	prescription drug.
1215	2. A description of the dosage form of the prescription
1216	drug.
1217	3. The date on which the prescription drug is shipped.
1218	4. The quantity of the prescription drug that is shipped.
1219	5. The point of origin and destination of the prescription
1220	drug.
1221	6. The price paid by the importer for the prescription
1222	drug.
1223	7. Documentation from the exporter specifying:
1224	a. The original source of the prescription drug; and
1225	b. The quantity of each lot of the prescription drug
1226	originally received by the seller from that source.
1227	8. The lot or control number assigned to the prescription
1228	drug by the manufacturer.

Page 43 of 51

1229	9. The name, address, telephone number, and professional
1230	license or permit number of the importer.
1231	10. In the case of a prescription drug that is shipped
1232	directly by the first foreign recipient from the manufacturer:
1233	a. Documentation demonstrating that the prescription drug
1234	was received by the recipient from the manufacturer and
1235	subsequently shipped by the first foreign recipient to the
1236	importer.
1237	b. Documentation of the quantity of each lot of the
1238	prescription drug received by the first foreign recipient
1239	demonstrating that the quantity being imported into the state is
1240	not more than the quantity that was received by the first
1241	foreign recipient.
1242	c. For an initial imported shipment, documentation
1243	demonstrating that each batch of the prescription drug in the
1244	shipment was statistically sampled and tested for authenticity
1245	and degradation.
1246	11. In the case of a prescription drug that is not shipped
1247	directly from the first foreign recipient, documentation
1248	demonstrating that each batch in each shipment offered for
1249	importation into the state was statistically sampled and tested
1250	for authenticity and degradation.
1251	12. For an initial imported shipment, the agency shall
1252	ensure that each batch of the drug in the shipment is
1253	statistically sampled and tested for authenticity and
1254	degradation in a manner consistent with the federal act. The
1255	agency may contract with a vendor for these functions.
1256	13. For any subsequent imported shipment, the department
1257	shall ensure that a statistically valid sample of the shipment

Page 44 of 51

1258	was tested for authenticity and degradation in a manner
1259	consistent with the federal act.
1260	14. Certify that the drug:
1261	a. Is approved for marketing in the United States and is
1262	not adulterated or misbranded; and
1263	b. Meets all of the labeling requirements under 21 U.S.C.
1264	<u>s. 352.</u>
1265	15. Maintain qualified laboratory records, including
1266	complete data derived from all tests necessary to ensure that
1267	the drug is in compliance with the requirements of this section.
1268	16. Maintain documentation demonstrating that the testing
1269	required by this section was conducted at a qualified laboratory
1270	in accordance with the federal act and any other applicable
1271	federal and state laws and regulations governing laboratory
1272	qualifications.
1273	(b) All testing required by this section must be conducted
1274	in a qualified laboratory that meets the standards under the
1275	federal act and any other applicable federal and state laws and
1276	regulations governing laboratory qualifications for drug
1277	testing.
1278	(c) The vendor shall maintain information and documentation
1279	submitted under this section for a period of at least 7 years.
1280	(d) A participating importer must submit the all of
1281	following information to the department:
1282	1. The name and quantity of the active ingredient of the
1283	drug.
1284	2. A description of the dosage form of the drug.
1285	3. The date on which the drug is received.
1286	4. The quantity of the drug that is received.

Page 45 of 51

858228

1007	E The point of opinin and destination of the down
1287	5. The point of origin and destination of the drug.
1288	6. The price paid by the importer for the drug.
1289	(e) A participating International Importation Drug supplier
1290	must submit the following information and documentation to the
1291	agency or the agency's designated vendor specifying all of the
1292	following:
1293	1. The original source of the drug, including:
1294	a. The name of the manufacturer of the drug.
1295	b. The date on which the drug was manufactured.
1296	c. The location (country, state or province, and city)
1297	where the drug was manufactured.
1298	2. The date on which the drug is shipped.
1299	3. The quantity of the drug that is shipped.
1300	4. The quantity of each lot of the drug originally received
1301	and from which source.
1302	5. The lot or control number and the batch number assigned
1303	to the drug by the manufacturer.
1304	6. The name, address, and telephone number, and
1305	professional license or permit number of the importer.
1306	(f) The department may require any other information
1307	necessary to ensure the protection of the public health.
1308	(7) IMMEDIATE SUSPENSIONThe department shall immediately
1309	suspend the importation of a specific prescription drug or the
1310	importation of prescription drugs by a specific importer if it
1311	discovers that any prescription drug or activity is in violation
1312	of this section. The department may revoke the suspension if,
1313	after conducting an investigation, it determines that the public
1314	is adequately protected from counterfeit or unsafe prescription
1315	drugs being imported into the state.

Page 46 of 51

1316 (8) RULEMAKING AUTHORITY.-The department shall adopt rules 1317 necessary to implement this section. 1318 Section 11. Notwithstanding the Federal Food, Drug, and 1319 Cosmetic Act, the Department of Business and Professional 1320 Regulation, in collaboration with the Department of Health, 1321 shall negotiate a federal arrangement to operate a pilot program 1322 for importing prescription drugs into the state. The proposal to 1323 operate such a pilot program shall demonstrate that the program 1324 sets safety standards consistent with the current federal 1325 requirements for the manufacturing and distribution of 1326 prescription drugs; limits the importation of prescription drugs 1327 under the program to entities licensed or permitted by the state 1328 to manufacture, distribute, or dispense prescription drugs; and 1329 includes inspection and enforcement authority. Implementation of 1330 sections 2 through 11 of this act is contingent upon authority 1331 granted under federal law or rule. The department shall notify 1332 the President of the Senate, the Speaker of the House of 1333 Representatives, and the relevant committees of the Senate and 1334 the House of Representatives prior to implementation of the 1335 pilot program. The department shall submit to all parties a 1336 proposal for program implementation and program funding. 1337 Section 12. This act shall take effect July 1, 2019. 1338 1339 1340 And the title is amended as follows: 1341 Delete everything before the enacting clause 1342 and insert: 1343 A bill to be entitled 1344 An act relating to drug importation programs; creating

Page 47 of 51



1345 s. 381.02035, F.S.; requiring the Agency for Health Care Administration to establish the Canadian 1346 1347 Prescription Drug Importation Program; defining terms; 1348 requiring the agency to contract with a vendor to 1349 facilitate wholesale prescription drug importation 1350 under the program; providing responsibilities for the 1351 vendor; providing eligibility criteria for 1352 prescription drugs, Canadian suppliers, and importers 1353 under the program; authorizing a Canadian supplier to 1354 export drugs into this state under the program under 1355 certain circumstances; providing eligibility criteria 1356 and requirements for drug importers; requiring 1357 participating Canadian suppliers and importers to 1358 comply with specified federal requirements for 1359 distributing prescription drugs imported under the 1360 program; prohibiting Canadian suppliers and importers 1361 from distributing, dispensing, or selling prescription 1362 drugs imported under the program outside of this 1363 state; requiring the agency to request federal 1364 approval of the program; requiring the request to 1365 include certain information; requiring the agency to 1366 begin operating the program within a specified 1367 timeframe after receiving federal approval; providing certain documentation requirements; requiring the 1368 1369 agency to suspend the importation of drugs in 1370 violation of this section or any federal or state law 1371 or regulation; authorizing the agency to revoke the 1372 suspension under certain circumstances; requiring the 1373 agency to submit an annual report to the Governor and



1374 the Legislature by a specified date; providing 1375 requirements for such report; requiring the agency to 1376 notify the Legislature upon federal approval of the 1377 program and to submit a proposal to the Legislature 1378 for program implementation and funding before a 1379 certain date; requiring the agency to adopt rules; creating s. 465.0157, F.S.; establishing an 1380 1381 international export pharmacy permit for participation 1382 in the International Prescription Drug Importation 1383 Program; providing requirements for permit application 1384 and renewal; amending s. 465.017, F.S.; authorizing 1385 the Department of Health to inspect international 1386 export pharmacy permittees; amending s. 499.005, F.S.; 1387 providing that the importation of a prescription drug 1388 under the International Prescription Drug Importation 1389 Program is an exception from a prohibited act; amending s. 499.0051, F.S.; providing that the 1390 1391 importation of a prescription drug for wholesale 1392 distribution under the International Prescription Drug 1393 Importation Program is an exception from criminal 1394 offenses; amending s. 499.01, F.S.; requiring an 1395 international prescription drug wholesale distributor 1396 to be permitted before operating; requiring nonresident prescription drug manufacturers to 1397 1398 register with the Department of Business and 1399 Professional Regulation to participate in the program; 1400 providing an exception; establishing an international 1401 prescription drug wholesale distributor drug permit; 1402 providing permit requirements; amending s. 499.012,

Page 49 of 51

COMMITTEE AMENDMENT

Florida Senate - 2019 Bill No. PCS (712656) for CS for SB 1528



1403 F.S.; providing application requirements for international prescription drug wholesale distributors 1404 1405 and nonresident prescription drug manufacturers to 1406 participate in the program; amending s. 499.015, F.S.; 1407 establishing that prescription drugs imported under 1408 the International Prescription Drug Importation 1409 Program are not required to be registered under a 1410 specified provision; amending s. 499.065, F.S.; 1411 requiring the department to inspect international 1412 prescription drug wholesale distributor 1413 establishments; authorizing the department to 1414 determine that an international prescription drug 1415 wholesale distributor establishment is an imminent 1416 danger to the public and require its immediate closure 1417 under certain conditions; creating s. 499.0285, F.S.; 1418 requiring the Department of Business and Professional 1419 Regulation to establish the International Prescription 1420 Drug Importation Program for a specified purpose; 1421 providing definition; providing eligibility criteria 1422 for prescription drugs, exporters, and importers under 1423 the program; requiring participating importers to 1424 submit certain documentation to the department for 1425 prescription drugs imported under the program; 1426 requiring the department to immediately suspend the 1427 importation of specific prescription drug or importation by a specific importer if a violation has 1428 1429 occurred under the program; authorizing the department 1430 to revoke such suspension under certain suspension under certain circumstances; requiring the department 1431

Page 50 of 51

COMMITTEE AMENDMENT

Florida Senate - 2019 Bill No. PCS (712656) for CS for SB 1528



1432 to adopt rules; requiring the agency, in collaboration 1433 with the Department of Business and Professional 1434 Regulation and the Department of Health, to negotiate a federal arrangement to operate a pilot program for 1435 1436 importing prescription drugs into the state; providing 1437 that implementation of the act is contingent upon the 1438 authority of federal law or regulation; providing an 1439 effective date.