2

3

4

5

6

7

8

9

1011

1213

1415

16

17

18

19

20

2122

23

24

25

2627

28 29 By the Committee on Children, Families, and Elder Affairs; and Senator Harrell

586-04036A-19 20191592c1

A bill to be entitled An act relating to assisted living facilities; amending s. 429.02, F.S.; defining and redefining terms; amending s. 429.11, F.S.; prohibiting a county or municipality from issuing a business tax receipt, rather than an occupational license, to an assisted living facility under certain circumstances; amending s. 429.176, F.S.; amending educational requirements for an administrator who is replacing another administrator; amending s. 429.23, F.S.; requiring a facility to initiate an investigation of an adverse incident within 24 hours and provide a report of such investigation to the Agency for Health Care Administration within 15 days; amending s. 429.255, F.S.; authorizing a facility resident or his or her representative to contract with a third party under certain circumstances; amending s. 429.256, F.S.; requiring a person assisting with a resident's selfadministration of medication to confirm that the medication is intended for that resident and to orally advise the resident of the medication name and purpose; amending s. 429.26, F.S.; including medical examinations within criteria used for admission to an assisted living facility; providing specified criteria for determinations of appropriateness for admission and continued residency at an assisted living facility; defining the term "bedridden"; requiring that a resident receive a medical examination within a specified timeframe after admission to a facility;

31

32

33 34

35

36

37

38 39

40

41

42

43 44

45 46

47

48 49

50

51

52

53 54

55

56

57

58

586-04036A-19 20191592c1

requiring that such examination be recorded on a specified form; providing minimum requirements for such form; revising provisions relating to the placement of residents by the Department of Elderly Affairs or the Department of Children and Families; requiring a facility to notify a resident's representative or designee of the need for health care services and to assist in making appointments for such care and services under certain circumstances; removing provisions relating to the retention of certain residents in a facility; amending s. 429.28, F.S.; revising residents' rights relating to a safe and secure living environment; amending s. 429.41, F.S.; removing provisions relating to firesafety requirements; removing an obsolete provision; requiring, rather than authorizing, the Agency for Health Care Administration to use an abbreviated biennial standard licensure inspection; revising the criteria under which a facility must be fully inspected; revising provisions requiring the agency to develop key quality-of-care standards; creating s. 429.435, F.S.; revising uniform firesafety standards for assisted living facilities, which are relocated to this section; amending s. 429.52, F.S.; revising provisions relating to facility staff training requirements; requiring the Department of Elderly Affairs to establish core training requirements for facility administrators; revising the training and continuing education requirements for facility staff

586-04036A-19 20191592c1

who assist residents with the self-administration of medications; revising provisions relating to the training responsibilities of the Department of Elderly Affairs and the Agency for Health Care Administration; requiring the Department of Elderly Affairs to contract with another entity to administer the competency test; requiring the department to adopt a curriculum outline to be used by core trainers; amending s. 429.07, F.S.; conforming a cross-reference; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Present subsections (6) through (27) of section 429.02, Florida Statutes, are redesignated as subsections (7) through (28), respectively, present subsections (13), (18), and (27) of that section are amended, and a new subsection (6) is added to that section, to read:

429.02 Definitions.—When used in this part, the term:

(6) "Assistive device" means any device designed or adapted to help a resident perform an action, a task, an activity of daily living, or a transfer; prevent a fall; or recover from a fall. The term does not include a total body lift or a motorized sit-to-stand lift, with the exception of a chair lift or recliner lift that a resident is able to operate independently.

(14) (13) "Limited nursing services" means acts that may be performed by a person licensed under part I of chapter 464. Limited nursing services shall be for persons who meet the admission criteria established by the department for assisted

586-04036A-19 20191592c1

living facilities and shall not be complex enough to require 24-hour nursing supervision and may include such services as the application and care of routine dressings, and care of casts, braces, and splints.

(19) (18) "Physical restraint" means a device that which physically limits, restricts, or deprives an individual of movement or mobility, including, but not limited to, a half-bed rail, a full-bed rail, a geriatric chair, and a posey restraint. The term "physical restraint" shall also include any device that is which was not specifically manufactured as a restraint but is which has been altered, arranged, or otherwise used for that this purpose. The term does shall not include any device that the resident chooses to use and is able to remove or avoid independently, or any bandage material used for the purpose of binding a wound or injury.

(27) "Twenty-four-hour nursing supervision" means services that are ordered by a physician for a resident whose condition requires the supervision of a physician and continued monitoring of vital signs and physical status. Such services shall be: medically complex enough to require constant supervision, assessment, planning, or intervention by a nurse; required to be performed by or under the direct supervision of licensed nursing personnel or other professional personnel for safe and effective performance; required on a daily basis; and consistent with the nature and severity of the resident's condition or the disease state or stage.

Section 2. Subsection (7) of section 429.11, Florida Statutes, is amended to read:

429.11 Initial application for license; provisional

586-04036A-19 20191592c1

license.-

(7) A county or municipality may not issue <u>a business tax</u> receipt an occupational license that is being obtained for the purpose of operating a facility regulated under this part without first ascertaining that the applicant has been licensed to operate such facility at the specified location or locations by the agency. The agency shall furnish to local agencies responsible for issuing <u>business</u> tax receipts occupational licenses sufficient instruction for making such determinations.

Section 3. Section 429.176, Florida Statutes, is amended to read:

429.176 Notice of change of administrator.—If, during the period for which a license is issued, the owner changes administrators, the owner must notify the agency of the change within 10 days and provide documentation within 90 days that the new administrator meets educational requirements and has completed the applicable core educational and core competency test requirements under s. 429.52. A facility may not be operated for more than 120 consecutive days without an administrator who has completed the core training and core competency test educational requirements.

Section 4. Subsections (3) through (9) of section 429.23, Florida Statutes, are amended to read:

- 429.23 Internal risk management and quality assurance program; adverse incidents and reporting requirements.—
- (3) Licensed facilities shall <u>initiate an investigation</u> provide within <u>24 hours after 1 business day after</u> the occurrence of an adverse incident, by electronic mail, facsimile, or United States mail, a preliminary report to the

586-04036A-19 20191592c1

agency on all adverse incidents specified under this section.

The facility must complete the investigation and submit a report to the agency within 15 days after the occurrence of the adverse incident. The report must include information regarding the identity of the affected resident, the type of adverse incident, and the result status of the facility's investigation of the incident.

- (4) Licensed facilities shall provide within 15 days, by electronic mail, facsimile, or United States mail, a full report to the agency on all adverse incidents specified in this section. The report must include the results of the facility's investigation into the adverse incident.
- (5) Each facility shall report monthly to the agency any liability claim filed against it. The report must include the name of the resident, the dates of the incident leading to the claim, if applicable, and the type of injury or violation of rights alleged to have occurred. This report is not discoverable in any civil or administrative action, except in such actions brought by the agency to enforce the provisions of this part.
- $\underline{(4)}$  (6) Abuse, neglect, or exploitation must be reported to the Department of Children and Families as required under chapter 415.
- (5) (7) The information reported to the agency pursuant to subsection (3) which relates to persons licensed under chapter 458, chapter 459, chapter 461, chapter 464, or chapter 465 shall be reviewed by the agency. The agency shall determine whether any of the incidents potentially involved conduct by a health care professional who is subject to disciplinary action, in which case the provisions of s. 456.073 apply. The agency may

586-04036A-19 20191592c1

investigate, as it deems appropriate, any such incident and prescribe measures that must or may be taken in response to the incident. The agency shall review each incident and determine whether it potentially involved conduct by a health care professional who is subject to disciplinary action, in which case the provisions of s. 456.073 apply.

- (6) (8) If the agency, through its receipt of the adverse incident report reports prescribed in this part or through any investigation, has reasonable belief that conduct by a staff member or employee of a licensed facility is grounds for disciplinary action by the appropriate board, the agency shall report this fact to such regulatory board.
- (7) (9) The adverse incident report reports and preliminary adverse incident reports required under this section is are confidential as provided by law and are not discoverable or admissible in any civil or administrative action, except in disciplinary proceedings by the agency or appropriate regulatory board.

Section 5. Paragraphs (a) and (b) of subsection (1) of section 429.255, Florida Statutes, are amended, and paragraph (d) is added to that subsection, to read:

429.255 Use of personnel; emergency care.

(1) (a) Persons under contract to the facility, facility staff, or volunteers, who are licensed according to part I of chapter 464, or those persons exempt under s. 464.022(1), and others as defined by rule, may administer medications to residents, take residents' vital signs, manage individual weekly pill organizers for residents who self-administer medication, give prepackaged enemas ordered by a physician, observe

586-04036A-19 20191592c1

residents, document observations on the appropriate resident's record, and report observations to the resident's physician, and contract or allow residents or a resident's representative, designee, surrogate, guardian, or attorney in fact to contract with a third party, provided residents meet the criteria for appropriate placement as defined in s. 429.26. Nursing assistants certified pursuant to part II of chapter 464 may take residents' vital signs as directed by a licensed nurse or physician.

- (b) All staff of in facilities licensed under this part shall exercise their professional responsibility to observe residents, to document observations on the appropriate resident's record, and to report the observations to the resident's physician. However, the owner or administrator of the facility shall be responsible for determining that the resident receiving services is appropriate for residence in the facility.
- (d) A resident or a resident's representative, designee, surrogate, guardian, or attorney in fact may contract for services with a third party, provided the resident meets the criteria for continued residency as provided in s. 429.26. The third party must communicate with the facility regarding the resident's condition and the services being provided. The facility must document that it received such communication.

Section 6. Subsection (2), paragraph (b) of subsection (3), and paragraphs (e), (f), and (g) of subsection (4) of section 429.256, Florida Statutes, are amended to read:

- 429.256 Assistance with self-administration of medication.-
- (2) Residents who are capable of self-administering their own medications without assistance shall be encouraged and

586-04036A-19 20191592c1

allowed to do so. However, an unlicensed person may, consistent with a dispensed prescription's label or the package directions of an over-the-counter medication, assist a resident whose condition is medically stable with the self-administration of routine, regularly scheduled medications that are intended to be self-administered. Assistance with self-medication by an unlicensed person may occur only upon a documented request by, and the written informed consent of, a resident or the resident's surrogate, guardian, or attorney in fact. For the purposes of this section, self-administered medications include both legend and over-the-counter oral dosage forms, topical dosage forms and topical <a href="mailto:skin,">skin,</a> ophthalmic, otic, and nasal dosage forms, including <a href="mailto:patches">patches</a>, solutions, suspensions, sprays, and inhalers.

- (3) Assistance with self-administration of medication includes:
- (b) In the presence of the resident, confirming that the medication is intended for that resident, orally advising the resident of the medication name and purpose reading the label, opening the container, removing a prescribed amount of medication from the container, and closing the container.
  - (4) Assistance with self-administration does not include:
- (e) The use of irrigations or debriding agents used in the treatment of a skin condition.
- (f) Assisting with rectal, urethral, or vaginal preparations.
- (g) Assisting with medications ordered by the physician or health care professional with prescriptive authority to be given "as needed," unless the order is written with specific

586-04036A-19 20191592c1

parameters that preclude independent judgment on the part of the unlicensed person, and the at the request of a competent resident requesting the medication is aware of his or her need for the medication and understands the purpose of taking the medication.

Section 7. Section 429.26, Florida Statutes, is amended to read:

- 429.26 Appropriateness of placements; examinations of residents.—
- (1) The owner or administrator of a facility is responsible for determining the appropriateness of admission of an individual to the facility and for determining the continued appropriateness of residence of an individual in the facility. A determination <u>must shall</u> be based upon an <u>evaluation assessment</u> of the strengths, needs, and preferences of the resident, <u>a</u> <u>medical examination</u>, the care and services offered or arranged for by the facility in accordance with facility policy, and any limitations in law or rule related to admission criteria or continued residency for the type of license held by the facility under this part. The following criteria apply to the determination of appropriateness for residency and continued residency of an individual in a facility:
- (a) A facility may admit or retain a resident who receives a health care service or treatment that is designed to be provided within a private residential setting if all requirements for providing that service or treatment are met by the facility or a third party.
- (b) A facility may admit or retain a resident who requires the use of assistive devices.

586-04036A-19 20191592c1

(c) A facility may admit or retain an individual receiving hospice services if the arrangement is agreed to by the facility and the resident, additional care is provided by a licensed hospice, and the resident is under the care of a physician who agrees that the physical needs of the resident can be met at the facility. A facility may not retain a resident who requires 24-hour nursing supervision, except for a resident who is enrolled in hospice services pursuant to part IV of chapter 400. The resident must have a plan of care that delineates how the facility and the hospice will meet the scheduled and unscheduled needs of the resident.

- (d)1. Except as provided in paragraph (c), a facility may not admit or retain a resident who is bedridden. For purposes of this paragraph, the term "bedridden" means that a resident is confined to bed because of the inability to:
- <u>a. Move, turn, or reposition without total physical</u> assistance;
- b. Transfer to a chair or wheelchair without total physical
  assistance;
- c. Sit safely in a chair or wheelchair without personal assistance or a physical restraint.
- 2. A resident may continue to reside in a facility if, during residency, he or she is bedridden for no more than 7 consecutive days.
- 3. If a facility is licensed to provide extended congregate care, a resident may continue to reside in a facility if, during residency, he or she is bedridden for no more than 14 consecutive days.
  - (2) A resident may not be moved from one facility to

586-04036A-19 20191592c1

another without consultation with and agreement from the resident or, if applicable, the resident's representative or designee or the resident's family, guardian, surrogate, or attorney in fact. In the case of a resident who has been placed by the department or the Department of Children and Families, the administrator must notify the appropriate contact person in the applicable department.

- (3)(2) A physician, physician assistant, or <u>advanced</u> practice registered nurse practitioner who is employed by an assisted living facility to provide an initial examination for admission purposes may not have financial interest in the facility.
- (4)(3) Persons licensed under part I of chapter 464 who are employed by or under contract with a facility shall, on a routine basis or at least monthly, perform a nursing assessment of the residents for whom they are providing nursing services ordered by a physician, except administration of medication, and shall document such assessment, including any substantial changes in a resident's status which may necessitate relocation to a nursing home, hospital, or specialized health care facility. Such records shall be maintained in the facility for inspection by the agency and shall be forwarded to the resident's case manager, if applicable.
- (5) (4) If possible, Each resident must shall have been examined by a licensed physician, a licensed physician assistant, or a licensed advanced practice registered nurse practitioner within 60 days before admission to the facility or within 30 days after admission to the facility, except as provided in s. 429.07. The information from the medical

586-04036A-19 20191592c1

examination must be recorded on the practitioner's form or on a form adopted by agency rule. The signed and completed medical examination form, signed by the practitioner, must report shall be submitted to the owner or administrator of the facility, who shall use the information contained therein to assist in the determination of the appropriateness of the resident's admission to or and continued stay in the facility. The medical examination form becomes report shall become a permanent part of the facility's record of the resident at the facility and must shall be made available to the agency during inspection or upon request. An assessment that has been completed through the Comprehensive Assessment and Review for Long-Term Care Services (CARES) Program fulfills the requirements for a medical examination under this subsection and s. 429.07(3)(b)6.

- (6) The medical examination form submitted under subsection (5) must include the following information relating to the resident:
  - (a) Height, weight, and known allergies.
  - (b) Significant medical history and diagnoses.
- (c) Physical or sensory limitations, including the need for fall precautions or recommended use of assistive devices.
- (d) Cognitive or behavioral status and a brief description of any behavioral issues known or ascertained by the examining practitioner, including any known history of wandering or elopement.
  - (e) Nursing, treatment, or therapy service requirements.
- (f) Whether assistance is needed for ambulating, eating, and transferring.
  - (g) Special dietary instructions.

586-04036A-19 20191592c1

(h) Whether he or she has any communicable diseases, including necessary precautions.

- (i) Whether he or she is bedridden and the status of any pressure sores that he or she has.
- (j) Whether the resident needs 24-hour nursing or psychiatric care.
- (k) A list of current prescribed medications as known or ascertained by the examining practitioner and whether the resident can self-administer medications, needs assistance, or needs medication administration.
- examination has not been completed within 60 days before the admission of the resident to the facility, a licensed physician, licensed physician assistant, or licensed nurse practitioner shall examine the resident and complete a medical examination form provided by the agency within 30 days following the admission to the facility to enable the facility owner or administrator to determine the appropriateness of the admission. The medical examination form shall become a permanent part of the record of the resident at the facility and shall be made available to the agency during inspection by the agency or upon request.
- (7)(6) Any resident accepted in a facility and placed by the department or the Department of Children and Families must shall have been examined by medical personnel within 30 days before placement in the facility. The examination must shall include an assessment of the appropriateness of placement in a facility. The findings of this examination must shall be recorded on the examination form provided by the agency. The

408

409

410

411

412

413

414

415

416

417

418

419

420

421

422

423

424

425

426

427

428

429

430

431

432

433

434

435

586-04036A-19 20191592c1

completed form must shall accompany the resident and shall be submitted to the facility owner or administrator. Additionally, in the case of a mental health resident, the Department of Children and Families must provide documentation that the individual has been assessed by a psychiatrist, clinical psychologist, clinical social worker, or psychiatric nurse, or an individual who is supervised by one of these professionals, and determined to be appropriate to reside in an assisted living facility. The documentation must be in the facility within 30 days after the mental health resident has been admitted to the facility. An evaluation completed upon discharge from a state mental hospital meets the requirements of this subsection related to appropriateness for placement as a mental health resident providing it was completed within 90 days prior to admission to the facility. The applicable Department of Children and Families shall provide to the facility administrator any information about the resident which that would help the administrator meet his or her responsibilities under subsection (1). Further, Department of Children and Families personnel shall explain to the facility operator any special needs of the resident and advise the operator whom to call should problems arise. The applicable Department of Children and Families shall advise and assist the facility administrator when where the special needs of residents who are recipients of optional state supplementation require such assistance.

(8) (7) The facility shall must notify a licensed physician in writing when a resident exhibits signs of dementia or cognitive impairment or has a change of condition in order to rule out the presence of an underlying physiological condition

586-04036A-19 20191592c1

that may be contributing to such dementia or impairment. The notification must occur within 30 days after the acknowledgment of such signs by facility staff. If an underlying condition is determined to exist, the facility must notify the resident's representative or designee in writing of the need for health care services and must assist in making appointments for shall arrange, with the appropriate health care provider, the necessary care and services to treat the condition.

- (9)-(8) The Department of Children and Families may require an examination for supplemental security income and optional state supplementation recipients residing in facilities at any time and shall provide the examination whenever a resident's condition requires it. Any facility administrator; personnel of the agency, the department, or the Department of Children and Families; or a representative of the State Long-Term Care Ombudsman Program who believes a resident needs to be evaluated shall notify the resident's case manager, who shall take appropriate action. A report of the examination findings must shall be provided to the resident's case manager and the facility administrator to help the administrator meet his or her responsibilities under subsection (1).
- (9) A terminally ill resident who no longer meets the criteria for continued residency may remain in the facility if the arrangement is mutually agreeable to the resident and the facility; additional care is rendered through a licensed hospice, and the resident is under the care of a physician who agrees that the physical needs of the resident are being met.
- (10) Facilities licensed to provide extended congregate care services shall promote aging in place by determining

586-04036A-19 20191592c1

appropriateness of continued residency based on a comprehensive review of the resident's physical and functional status; the ability of the facility, family members, friends, or any other pertinent individuals or agencies to provide the care and services required; and documentation that a written service plan consistent with facility policy has been developed and implemented to ensure that the resident's needs and preferences are addressed.

(11) No resident who requires 24-hour nursing supervision, except for a resident who is an enrolled hospice patient pursuant to part IV of chapter 400, shall be retained in a facility licensed under this part.

Section 8. Paragraphs (a) and (k) of subsection (1) and subsection (3) of section 429.28, Florida Statutes, are amended to read:

429.28 Resident bill of rights.-

- (1) No resident of a facility shall be deprived of any civil or legal rights, benefits, or privileges guaranteed by law, the Constitution of the State of Florida, or the Constitution of the United States as a resident of a facility. Every resident of a facility shall have the right to:
- (a) Live in a safe and decent living environment, free from abuse, exploitation, and neglect.
- (k) At least 45 days' notice of relocation or termination of residency from the facility unless, for medical reasons, the resident is certified by a physician to require an emergency relocation to a facility providing a more skilled level of care or the resident engages in a pattern of conduct that is harmful or offensive to other residents. In the case of a resident who

586-04036A-19 20191592c1

has been adjudicated mentally incapacitated, the guardian shall be given at least 45 days' notice of a nonemergency relocation or residency termination. Reasons for relocation <u>must shall</u> be set forth in writing <u>and provided to the resident or the resident's legal representative</u>. The written notice must contain the following disclosure in 12-point uppercase type:

THE STATE LONG-TERM CARE OMBUDSMAN PROGRAM PROVIDES

SERVICES THAT ASSIST IN PROTECTING THE HEALTH, SAFETY,

WELFARE, AND RIGHTS OF RESIDENTS. FOR ASSISTANCE,

CONTACT THE OMBUDSMAN PROGRAM TOLL-FREE AT 1-888-831
0404 OR VIA E-MAIL AT LTCOPInformer@elderaffairs.org.

In order for a facility to terminate the residency of an individual without notice as provided herein, the facility shall show good cause in a court of competent jurisdiction.

- (3) (a) The agency shall conduct a survey to determine general compliance with facility standards and compliance with residents' rights as a prerequisite to initial licensure or licensure renewal. The agency shall adopt rules for uniform standards and criteria that will be used to determine compliance with facility standards and compliance with residents' rights.
- (b) In order to determine whether the facility is adequately protecting residents' rights, the <u>licensure renewal</u> biennial survey <u>must shall</u> include private informal conversations with a sample of residents and consultation with the ombudsman council in the district in which the facility is located to discuss residents' experiences within the facility.

Section 9. Section 429.41, Florida Statutes, is amended to read:

429.41 Rules establishing standards.-

524

525

526

527

528

529

530

531

532

533

534

535

536

537

538

539

540

541

542

543

544

545

546

547

548

549

550

551

586-04036A-19 20191592c1

(1) It is the intent of the Legislature that rules published and enforced pursuant to this section shall include criteria by which a reasonable and consistent quality of resident care and quality of life may be ensured and the results of such resident care may be demonstrated. Such rules shall also promote ensure a safe and sanitary environment that is residential and noninstitutional in design or nature and may allow for technological advances in the provision of care, safety, and security, including the use of devices, equipment and other security measures related to wander management, emergency response, staff risk management, and the general safety and security of residents, staff, and the facility. It is further intended that reasonable efforts be made to accommodate the needs and preferences of residents to enhance the quality of life in a facility. Uniform firesafety standards for assisted living facilities shall be established by the State Fire Marshal pursuant to s. 633.206. The agency, in consultation with the department, may adopt rules to administer the requirements of part II of chapter 408. In order to provide safe and sanitary facilities and the highest quality of resident care accommodating the needs and preferences of residents, The department, in consultation with the agency, the Department of Children and Families, and the Department of Health, shall adopt rules, policies, and procedures to administer this part, which must include reasonable and fair minimum standards in relation to:

(a) The requirements for and maintenance and the sanitary condition of facilities, not in conflict with, or duplicative of, the requirements in chapter 553 or chapter 381, relating to

586-04036A-19 20191592c1

furnishings for resident bedrooms or sleeping areas, locking devices, linens, laundry services plumbing, heating, cooling, lighting, ventilation, living space, and similar physical plant standards other housing conditions, which will promote ensure the health, safety, and welfare comfort of residents suitable to the size of the structure. The rules must clearly delineate the respective responsibilities of the agency's licensure and survey staff and the county health departments and ensure that inspections are not duplicative. The agency may collect fees for food service inspections conducted by county health departments and may transfer such fees to the Department of Health.

- 1. Firesafety evacuation capability determination.—An evacuation capability evaluation for initial licensure shall be conducted within 6 months after the date of licensure.
  - 2. Firesafety requirements.-
- a. The National Fire Protection Association, Life Safety Code, NFPA 101 and 101A, current editions, shall be used in determining the uniform firesafety code adopted by the State Fire Marshal for assisted living facilities, pursuant to s. 633.206.
- b. A local government or a utility may charge fees only in an amount not to exceed the actual expenses incurred by the local government or the utility relating to the installation and maintenance of an automatic fire sprinkler system in a licensed assisted living facility structure.
- c. All licensed facilities must have an annual fire inspection conducted by the local fire marshal or authority having jurisdiction.
  - d. An assisted living facility that is issued a building

582

583

584

585

586

587

588589

590

591

592

593594

595

596

597

598

599

600

601

602

603

604

605 606

607

608609

586-04036A-19 20191592c1

permit or certificate of occupancy before July 1, 2016, may at its option and after notifying the authority having jurisdiction, remain under the provisions of the 1994 and 1995 editions of the National Fire Protection Association, Life Safety Code, NFPA 101, and NFPA 101A. The facility opting to remain under such provisions may make repairs, modernizations, renovations, or additions to, or rehabilitate, the facility in compliance with NFPA 101, 1994 edition, and may utilize the alternative approaches to life safety in compliance with NFPA 101A, 1995 edition. However, a facility for which a building permit or certificate of occupancy is issued before July 1, 2016, that undergoes Level III building alteration or rehabilitation, as defined in the Florida Building Code, or seeks to utilize features not authorized under the 1994 or 1995 editions of the Life Safety Code must thereafter comply with all aspects of the uniform firesafety standards established under s. 633.206, and the Florida Fire Prevention Code, in effect for assisted living facilities as adopted by the State Fire Marshal.

- 3. Resident elopement requirements.—Facilities are required to conduct a minimum of two resident elopement prevention and response drills per year. All administrators and direct care staff must participate in the drills which shall include a review of procedures to address resident elopement. Facilities must document the implementation of the drills and ensure that the drills are conducted in a manner consistent with the facility's resident elopement policies and procedures.
- (b) The preparation and annual update of a comprehensive emergency management plan. Such standards must be included in the rules adopted by the department after consultation with the

611

612

613

614

615

616

617

618

619620

621

622

623

624

625

626

627

628

629

630

631

632

633

634

635

636

637

638

586-04036A-19 20191592c1

Division of Emergency Management. At a minimum, the rules must provide for plan components that address emergency evacuation transportation; adequate sheltering arrangements; postdisaster activities, including provision of emergency power, food, and water; postdisaster transportation; supplies; staffing; emergency equipment; individual identification of residents and transfer of records; communication with families; and responses to family inquiries. The comprehensive emergency management plan is subject to review and approval by the local emergency management agency. During its review, the local emergency management agency shall ensure that the following agencies, at a minimum, are given the opportunity to review the plan: the Department of Elderly Affairs, the Department of Health, the Agency for Health Care Administration, and the Division of Emergency Management. Also, appropriate volunteer organizations must be given the opportunity to review the plan. The local emergency management agency shall complete its review within 60 days and either approve the plan or advise the facility of necessary revisions.

- (c) The number, training, and qualifications of all personnel having responsibility for the care of residents. The rules must require adequate staff to provide for the safety of all residents. Facilities licensed for 17 or more residents are required to maintain an alert staff for 24 hours per day.
- (d) All sanitary conditions within the facility and its surroundings which will ensure the health and comfort of residents. The rules must clearly delineate the responsibilities of the agency's licensure and survey staff, the county health departments, and the local authority having jurisdiction over

640

641642

643644

645

646647

648649

650

651

652653

654

655

656

657

658

659

660

661662

663

664

665

666

667

586-04036A-19 20191592c1

firesafety and ensure that inspections are not duplicative. The agency may collect fees for food service inspections conducted by the county health departments and transfer such fees to the Department of Health.

- (d) (e) License application and license renewal, transfer of ownership, proper management of resident funds and personal property, surety bonds, resident contracts, refund policies, financial ability to operate, and facility and staff records.
- (e) (f) Inspections, complaint investigations, moratoriums, classification of deficiencies, levying and enforcement of penalties, and use of income from fees and fines.
- $\underline{\text{(f)}}$  The enforcement of the resident bill of rights specified in s. 429.28.
- (g) (h) The care and maintenance of residents provided by the facility, which must include, but is not limited to:
  - 1. The supervision of residents;
  - 2. The provision of personal services;
- 3. The provision of, or arrangement for, social and leisure activities;
- 4. The <u>assistance in making arrangements</u> arrangement for appointments and transportation to appropriate medical, dental, nursing, or mental health services, as needed by residents;
- 5. The management of medication stored within the facility and as needed by residents;
  - 6. The dietary nutritional needs of residents;
  - 7. Resident records; and
  - 8. Internal risk management and quality assurance; and
- 9. The requirements for using medical diagnostic testing equipment that is designed for a residential setting and is used

586-04036A-19 20191592c1

at the point of care delivery, including equipment to test cholesterol, blood glucose level, and blood pressure.

- (h) (i) Facilities holding a limited nursing, extended congregate care, or limited mental health license.
- <u>(i) (j)</u> The establishment of specific criteria to define appropriateness of resident admission and continued residency in a facility holding a standard, limited nursing, extended congregate care, and limited mental health license.
- (j) (k) The use of physical or chemical restraints. The use of geriatric chairs or posey restraints is prohibited. Other physical restraints may be used in accordance with agency rules when ordered is limited to half bed rails as prescribed and documented by the resident's physician and consented to by with the consent of the resident or, if applicable, the resident's representative or designee or the resident's surrogate, guardian, or attorney in fact. Such rules must specify requirements for care planning, staff monitoring, and periodic review. The use of chemical restraints is limited to prescribed dosages of medications authorized by the resident's physician and must be consistent with the resident's diagnosis. Residents who are receiving medications that can serve as chemical restraints must be evaluated by their physician at least annually to assess:
  - 1. The continued need for the medication.
  - 2. The level of the medication in the resident's blood.
  - 3. The need for adjustments in the prescription.
- (k) (1) The establishment of specific resident elopement drill requirements policies and procedures on resident elopement. Facilities shall conduct a minimum of two resident

698

699

700

701

702

703

704

705

706

707

708

709

710

711

712

713

714

715

716

717

718

719

720

721

722

723

724

725

586-04036A-19 20191592c1

elopement drills each year. All administrators and direct care staff shall participate in the drills, which must include a review of the facility's procedures to address resident elopement. Facilities shall document participation in the drills.

(2) In adopting any rules pursuant to this part, the department, in conjunction with the agency, shall make distinct standards for facilities based upon facility size; the types of care provided; the physical and mental capabilities and needs of residents; the type, frequency, and amount of services and care offered; and the staffing characteristics of the facility. Rules developed pursuant to this section may not restrict the use of shared staffing and shared programming in facilities that are part of retirement communities that provide multiple levels of care and otherwise meet the requirements of law and rule. If a continuing care facility licensed under chapter 651 or a retirement community offering multiple levels of care licenses a building or part of a building designated for independent living for assisted living, staffing requirements established in rule apply only to residents who receive personal, limited nursing, or extended congregate care services under this part. Such facilities shall retain a log listing the names and unit number for residents receiving these services. The log must be available to surveyors upon request. Except for uniform firesafety standards, The department shall adopt by rule separate and distinct standards for facilities with 16 or fewer beds and for facilities with 17 or more beds. The standards for facilities with 16 or fewer beds must be appropriate for a noninstitutional residential environment; however, the structure

586-04036A-19 20191592c1

may not be more than two stories in height and all persons who cannot exit the facility unassisted in an emergency must reside on the first floor. The department, in conjunction with the agency, may make other distinctions among types of facilities as necessary to enforce this part. Where appropriate, the agency shall offer alternate solutions for complying with established standards, based on distinctions made by the department and the agency relative to the physical characteristics of facilities and the types of care offered.

- (3) The department shall submit a copy of proposed rules to the Speaker of the House of Representatives, the President of the Senate, and appropriate committees of substance for review and comment prior to the promulgation thereof. Rules promulgated by the department <u>must shall</u> encourage the development of homelike facilities which promote the dignity, individuality, personal strengths, and decisionmaking ability of residents.
- (4) The agency, in consultation with the department, may waive rules promulgated pursuant to this part in order to demonstrate and evaluate innovative or cost-effective congregate care alternatives which enable individuals to age in place. Such waivers may be granted only in instances where there is reasonable assurance that the health, safety, or welfare of residents will not be endangered. To apply for a waiver, the licensee shall submit to the agency a written description of the concept to be demonstrated, including goals, objectives, and anticipated benefits; the number and types of residents who will be affected, if applicable; a brief description of how the demonstration will be evaluated; and any other information deemed appropriate by the agency. Any facility granted a waiver

756

757

758

759 760

761

762

763

764

765

766

767

768769

770

771

772

773

774

775

776

777

778

779

780

781

782

783

586-04036A-19 20191592c1

shall submit a report of findings to the agency and the department within 12 months. At such time, the agency may renew or revoke the waiver or pursue any regulatory or statutory changes necessary to allow other facilities to adopt the same practices. The department may by rule clarify terms and establish waiver application procedures, criteria for reviewing waiver proposals, and procedures for reporting findings, as necessary to implement this subsection.

(5) The agency may use an abbreviated biennial standard licensure inspection that consists of a review of key qualityof-care standards in lieu of a full inspection in a facility that has a good record of past performance. However, a full inspection must be conducted in a facility that has a history of class I or class II violations, uncorrected class III violations, or a violation resulting from a complaint referred by the State Long-Term Care Ombudsman Program to a regulatory agency confirmed ombudsman council complaints, or confirmed licensure complaints, within the previous licensure period immediately preceding the inspection or if a potentially serious problem is identified during the abbreviated inspection. The agency, in consultation with the department, shall adopt by rule develop the key quality-of-care standards with input from the State Long-Term Care Ombudsman Council and representatives of provider groups for incorporation into its rules.

Section 10. Section 429.435, Florida Statutes, is created to read:

429.435 Uniform firesafety standards.-Uniform firesafety standards for assisted living facilities and a residential board and care occupancy shall be established by the State Fire

586-04036A-19 20191592c1

Marshal pursuant to s. 633.206.

- (1) EVACUATION CAPABILITY.—A firesafety evacuation capability determination shall be conducted within 6 months after the date of initial licensure, if required.
  - (2) FIRESAFETY REQUIREMENTS.-
- (a) The National Fire Protection Association, Life Safety Code, NFPA 101 and 101A, current editions, must be used in determining the uniform firesafety code adopted by the State Fire Marshal for assisted living facilities, pursuant to s. 633.206.
- (b) A local government or a utility may charge fees that do not exceed the actual costs incurred by the local government or the utility for the installation and maintenance of an automatic fire sprinkler system in a licensed assisted living facility structure.
- (c) All licensed facilities must have an annual fire inspection conducted by the local fire marshal or authority having jurisdiction.
- (d) An assisted living facility that was issued a building permit or certificate of occupancy before July 1, 2016, at its option and after notifying the authority having jurisdiction, may remain under the provisions of the 1994 and 1995 editions of the National Fire Protection Association, Life Safety Code, NFPA 101 and 101A. A facility opting to remain under such provisions may make repairs, modernizations, renovations, or additions to, or rehabilitate, the facility in compliance with NFPA 101, 1994 edition, and may utilize the alternative approaches to life safety in compliance with NFPA 101A, 1995 edition. However, a facility for which a building permit or certificate of occupancy

586-04036A-19 20191592c1

was issued before July 1, 2016, which undergoes Level III building alteration or rehabilitation, as defined in the Florida Building Code, or which seeks to utilize features not authorized under the 1994 or 1995 editions of the Life Safety Code shall thereafter comply with all aspects of the uniform firesafety standards established under s. 633.206, and the Florida Fire Prevention Code, in effect for assisted living facilities as adopted by the State Fire Marshal.

Section 11. Section 429.52, Florida Statutes, is amended to read:

429.52 Staff training and educational <u>requirements</u> programs; core educational requirement.

- (1) Effective October 1, 2015, Each new assisted living facility employee who has not previously completed core training must attend a preservice orientation provided by the facility before interacting with residents. The preservice orientation must be at least 2 hours in duration and cover topics that help the employee provide responsible care and respond to the needs of facility residents. Upon completion, the employee and the administrator of the facility must sign a statement that the employee completed the required preservice orientation. The facility must keep the signed statement in the employee's personnel record.
- (2) Administrators and other assisted living facility staff must meet minimum training and education requirements established by the Department of Elderly Affairs by rule. This training and education is intended to assist facilities to appropriately respond to the needs of residents, to maintain resident care and facility standards, and to meet licensure

586-04036A-19 20191592c1

requirements.

- requirements for administrators consisting of core training learning objectives, a competency test, and a minimum required score to indicate successful passage completion of the core competency test training and educational requirements. The competency test must be developed by the department in conjunction with the agency and providers. The required core competency test training and education must cover at least the following topics:
- (a) State law and rules relating to assisted living facilities.
- (b) Resident rights and identifying and reporting abuse, neglect, and exploitation.
- (c) Special needs of elderly persons, persons with mental illness, and persons with developmental disabilities and how to meet those needs.
- (d) Nutrition and food service, including acceptable sanitation practices for preparing, storing, and serving food.
- (e) Medication management, recordkeeping, and proper techniques for assisting residents with self-administered medication.
- (f) Firesafety requirements, including fire evacuation drill procedures and other emergency procedures.
- (g) Care of persons with Alzheimer's disease and related disorders.
- (4) A new facility administrator must complete the required <a href="mailto:core">core</a> training and education, including the competency test, within 90 days after the date of employment as an administrator.

586-04036A-19 20191592c1

Failure to do so is a violation of this part and subjects the violator to an administrative fine as prescribed in s. 429.19. Administrators licensed in accordance with part II of chapter 468 are exempt from this requirement. Other licensed professionals may be exempted, as determined by the department by rule.

- (5) Administrators are required to participate in continuing education for a minimum of 12 contact hours every 2 years.
- (6) Staff involved with the management of medications and assisting with the self-administration of medications under s. 429.256 must complete a minimum of 6 additional hours of training provided by a registered nurse or a licensed pharmacist before providing assistance or department staff. Two hours of continuing education is required annually thereafter. The department shall establish by rule the minimum requirements of this additional training.
- (7) Other Facility staff shall participate in in-service training relevant to their job duties as specified by department rule of the department. Topics covered during the preservice orientation are not required to be repeated during in-service training. A single certificate of completion that covers all required in-service training topics may be issued to a participating staff member if the training is provided in a single training course.
- (8) If the department or the agency determines that there are problems in a facility that could be reduced through specific staff training or education beyond that already required under this section, the department or the agency may

586-04036A-19 20191592c1

require, and provide, or cause to be provided, the training or education of any personal care staff in the facility.

- (9) The department shall adopt rules related to these training and education requirements, the competency test, necessary procedures, and competency test fees and shall adopt or contract with another entity to develop and administer the competency test. The department shall adopt a curriculum outline with learning objectives to be used by core trainers, which shall be used as the minimum core training content requirements. The department shall consult with representatives of stakeholder associations and agencies in the development of the curriculum outline.
- the preservice orientation must be conducted by persons registered with the department as having the requisite experience and credentials to conduct the training. A person seeking to register as a core trainer must provide the department with proof of completion of the minimum core training education requirements, successful passage of the competency test established under this section, and proof of compliance with the continuing education requirement in subsection (5).
- (11) A person seeking to register as a  $\underline{\text{core}}$  trainer  $\underline{\text{also}}$  must  $\underline{\text{also}}$ :
- (a) Provide proof of completion of a 4-year degree from an accredited college or university and must have worked in a management position in an assisted living facility for 3 years after being core certified;
- (b) Have worked in a management position in an assisted living facility for 5 years after being core certified and have

586-04036A-19 20191592c1

1 year of teaching experience as an educator or staff trainer for persons who work in assisted living facilities or other long-term care settings;

- (c) Have been previously employed as a core trainer for the department; or
- (d) Meet other qualification criteria as defined in rule, which the department is authorized to adopt.
- (12) The department shall adopt rules to establish <u>core</u> trainer registration <u>and removal</u> requirements.

Section 12. Paragraph (b) of subsection (3) of section 429.07, Florida Statutes, is amended to read

429.07 License required; fee.-

- (3) In addition to the requirements of s. 408.806, each license granted by the agency must state the type of care for which the license is granted. Licenses shall be issued for one or more of the following categories of care: standard, extended congregate care, limited nursing services, or limited mental health.
- (b) An extended congregate care license shall be issued to each facility that has been licensed as an assisted living facility for 2 or more years and that provides services, directly or through contract, beyond those authorized in paragraph (a), including services performed by persons licensed under part I of chapter 464 and supportive services, as defined by rule, to persons who would otherwise be disqualified from continued residence in a facility licensed under this part. An extended congregate care license may be issued to a facility that has a provisional extended congregate care license and meets the requirements for licensure under subparagraph 2. The

959

960

961

962

963

964

965

966

967

968

969

970

971

972

973

974

975

976

977

978

979

980

981

982983

984985

986

586-04036A-19 20191592c1

primary purpose of extended congregate care services is to allow residents the option of remaining in a familiar setting from which they would otherwise be disqualified for continued residency as they become more impaired. A facility licensed to provide extended congregate care services may also admit an individual who exceeds the admission criteria for a facility with a standard license, if he or she is determined appropriate for admission to the extended congregate care facility.

- 1. In order for extended congregate care services to be provided, the agency must first determine that all requirements established in law and rule are met and must specifically designate, on the facility's license, that such services may be provided and whether the designation applies to all or part of the facility. This designation may be made at the time of initial licensure or relicensure, or upon request in writing by a licensee under this part and part II of chapter 408. The notification of approval or the denial of the request shall be made in accordance with part II of chapter 408. Each existing facility that qualifies to provide extended congregate care services must have maintained a standard license and may not have been subject to administrative sanctions during the previous 2 years, or since initial licensure if the facility has been licensed for less than 2 years, for any of the following reasons:
  - a. A class I or class II violation;
- b. Three or more repeat or recurring class III violations of identical or similar resident care standards from which a pattern of noncompliance is found by the agency;
  - c. Three or more class III violations that were not

586-04036A-19 20191592c1

corrected in accordance with the corrective action plan approved by the agency;

- d. Violation of resident care standards which results in requiring the facility to employ the services of a consultant pharmacist or consultant dietitian;
- e. Denial, suspension, or revocation of a license for another facility licensed under this part in which the applicant for an extended congregate care license has at least 25 percent ownership interest; or
- f. Imposition of a moratorium pursuant to this part or part II of chapter 408 or initiation of injunctive proceedings.

The agency may deny or revoke a facility's extended congregate care license for not meeting the criteria for an extended congregate care license as provided in this subparagraph.

2. If an assisted living facility has been licensed for less than 2 years, the initial extended congregate care license must be provisional and may not exceed 6 months. The licensee shall notify the agency, in writing, when it has admitted at least one extended congregate care resident, after which an unannounced inspection shall be made to determine compliance with the requirements of an extended congregate care license. A licensee with a provisional extended congregate care license that demonstrates compliance with all the requirements of an extended congregate care license during the inspection shall be issued an extended congregate care license. In addition to sanctions authorized under this part, if violations are found during the inspection and the licensee fails to demonstrate compliance with all assisted living facility requirements during

1017

1018

1019

1020

1021

1022

1023

1024

1025

1026

1027

1028

1029

1030

1031

1032

1033

1034

1035

1036

1037

1038

1039

1040

1042

1043

1044

586-04036A-19 20191592c1

a followup inspection, the licensee shall immediately suspend extended congregate care services, and the provisional extended congregate care license expires. The agency may extend the provisional license for not more than 1 month in order to complete a followup visit.

- 3. A facility that is licensed to provide extended congregate care services shall maintain a written progress report on each person who receives services which describes the type, amount, duration, scope, and outcome of services that are rendered and the general status of the resident's health. A registered nurse, or appropriate designee, representing the agency shall visit the facility at least twice a year to monitor residents who are receiving extended congregate care services and to determine if the facility is in compliance with this part, part II of chapter 408, and relevant rules. One of the visits may be in conjunction with the regular survey. The monitoring visits may be provided through contractual arrangements with appropriate community agencies. A registered nurse shall serve as part of the team that inspects the facility. The agency may waive one of the required yearly monitoring visits for a facility that has:
- a. Held an extended congregate care license for at least 24 months;
- b. No class I or class II violations and no uncorrected class III violations; and
- c. No ombudsman council complaints that resulted in a citation for licensure.
- 4. A facility that is licensed to provide extended congregate care services must:

586-04036A-19 20191592c1

1045 a. Demonstrate the capability to meet unanticipated 1046 resident service needs.

- b. Offer a physical environment that promotes a homelike setting, provides for resident privacy, promotes resident independence, and allows sufficient congregate space as defined by rule.
- c. Have sufficient staff available, taking into account the physical plant and firesafety features of the building, to assist with the evacuation of residents in an emergency.
- d. Adopt and follow policies and procedures that maximize resident independence, dignity, choice, and decisionmaking to permit residents to age in place, so that moves due to changes in functional status are minimized or avoided.
- e. Allow residents or, if applicable, a resident's representative, designee, surrogate, guardian, or attorney in fact to make a variety of personal choices, participate in developing service plans, and share responsibility in decisionmaking.
  - f. Implement the concept of managed risk.
- g. Provide, directly or through contract, the services of a person licensed under part I of chapter 464.
- h. In addition to the training mandated in s. 429.52, provide specialized training as defined by rule for facility staff.
- 5. A facility that is licensed to provide extended congregate care services is exempt from the criteria for continued residency set forth in rules adopted under s. 429.41. A licensed facility must adopt its own requirements within guidelines for continued residency set forth by rule. However,

 586-04036A-19 20191592c1

the facility may not serve residents who require 24-hour nursing supervision. A licensed facility that provides extended congregate care services must also provide each resident with a written copy of facility policies governing admission and retention.

- 6. Before the admission of an individual to a facility licensed to provide extended congregate care services, the individual must undergo a medical examination as provided in  $\underline{s}$ .  $\underline{429.26(5)}$   $\underline{s}$ .  $\underline{429.26(4)}$  and the facility must develop a preliminary service plan for the individual.
- 7. If a facility can no longer provide or arrange for services in accordance with the resident's service plan and needs and the facility's policy, the facility must make arrangements for relocating the person in accordance with s. 429.28(1)(k).

Section 13. This act shall take effect July 1, 2019.