By Senator Book

32-00709C-19 20191680

A bill to be entitled

An act relating to the Marjory Stoneman Douglas High School Victim Family Compensation Fund Program; creating s. 1010.882, F.S.; creating the Marjory Stoneman Douglas High School Victim Family Compensation Fund Program within the Department of Education; defining terms; providing legislative intent; requiring the department to accept and process applications for certain payments; providing requirements for such applications; requiring the department to verify specified information before approving an application; prohibiting the department from paying an applicant until specified requirements are satisfied; providing for disbursal of funds; authorizing the department to adopt rules; providing construction; providing a contingent effective date.

WHEREAS, on February 14, 2018, a mass shooting occurred in the 1200 Building at Marjory Stoneman Douglas High School, killing 17 people and injuring 17 others, and

WHEREAS, multiple failures at various levels of government and private sector services tragically culminated in this mass shooting and contributed to its magnitude, and

WHEREAS, these failures were both personal and systemic and included deficiencies in the development and implementation of strategies and concepts required in this modern age to provide a safe and secure learning and working environment for the students and staff of public schools across Florida, and

WHEREAS, among other things, the shooting was caused by

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failures in mental and behavioral health services; on-campus security measures such as identification, ingress and egress, security personnel, communication, and surveillance systems; 911 and radio communication systems; training and equipping of law enforcement for active assailant scenarios; command and control strategies for active assailant scenarios; and information-sharing between law enforcement agencies, and

WHEREAS, the Legislature acknowledges that accountability for the failures that caused the massacre of February 14, 2018, is required to prevent a similar tragedy from occurring in the future, and that a necessary component of such accountability is compensation for the victims of this tragedy and their families, and

WHEREAS, the victims of the shooting who were killed or injured may assert or have already asserted claims against the State of Florida, its agencies or subdivisions for damages arising out of the shooting, and

WHEREAS, the Legislature recognizes that the victims or the survivors of those killed in the Marjory Stoneman Douglas High School shooting would be required to litigate such claims and obtain a judgment or settlement before any entitlement to recovery, and

WHEREAS, such claims would be subject to the limitations of section 768.28, Florida Statutes, including the limitation restricting liability for payment of claims or judgments, when totaled together, to \$300,000 per occurrence or incidence, and subjecting claims or judgments above that amount to the approval of the Legislature, and

WHEREAS, the Legislature is vested with the sole

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constitutional authority to approve claims that exceed the statutory waiver limits of sovereign immunity in section 768.28, Florida Statutes, and the sole constitutional authority to approve payment of claims, and

WHEREAS, it is the intent of the Legislature to provide an alternative to litigation and the claim bill process which would provide reasonable compensation for the victims killed or injured in the Marjory Stoneman Douglas High School shooting, as well as their survivors and family members, in exchange for a voluntary release of this state, its agencies, and subdivisions, as to claims arising out of the February 14, 2018, mass shooting at Marjory Stoneman Douglas High School, NOW, THEREFORE,

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 1010.882, Florida Statutes, is created to read:

1010.882 Marjory Stoneman Douglas High School Victim Family Compensation Fund Program.—

(1) There is created within the department the Marjory Stoneman Douglas High School Victim Family Compensation Fund Program for the family members of victims of the shooting at Marjory Stoneman Douglas High School on February 14, 2018.

(2) As used in this section, the term:

(a) "Claim" means all the causes of action that have been or may be asserted by a victim and any claim of wrongful death, loss of consortium, or any other claim for damages by a family member of a victim arising out of the victim's death or injury.

(b) "Department" means the Florida Department of Education.

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(c) "Event" means the mass shooting that occurred at Marjory Stoneman Douglas High School on February 14, 2018.

- (d) "Marjory Stoneman Douglas High School" means the high school located at 5901 Pine Island Road in the City of Parkland located in Broward County.
- (e) "Victim" means any individual who was killed during or as a direct result of the event.
- (3) It is the intent of the Legislature to provide a streamlined process for the presentation of and payment of each claim when the claimant agrees to forgo litigation and the claim bill process and to release the state and its political subdivisions from any and all claims arising out of the event.
- (4) The department shall accept and process applications for payment of claims pursuant to this section.
- (5) Applications must be on forms approved by the department and must include all of the following:
  - (a) The name of the victim.
- (b) The names of all family members who have or may have claims for wrongful death, loss of consortium, or any other claim for damages arising out of the victim's death or injury.
- (c) A statement agreeing to forgo litigation or dismiss pending litigation, to agree not to seek a claim bill from the Legislature, and to execute the release described in subsection (7) in exchange for payment of the claim as set forth in subsection (8).
- (d) The signature of all family members described in paragraph (b), or for such persons who are younger than 18 years of age, the signature of their parents or guardians.
  - (6) Before approving any application for payment, the

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department shall verify all of the following:

- (a) The identity of the victim.
- (b) The victim's entitlement to recovery under subsection (8).
- (c) The identity of each of the family members described in paragraph (5)(b), and that all persons have been disclosed who have or may have claims for damages arising out of the victim's death or injury.
- (7) The department may not pay an applicant until the person who may assert a claim on behalf of a victim and all persons who may assert a claim arising out of the death of a victim under this section, have signed an unqualified release of all claims for the damages, costs, and expenses, including attorney fees of any type, or relief of any other kind, resulting from the event. The release must be on a form approved by the department.
- (8) Funds from the Marjory Stoneman Douglas High School
  Victim Trust Fund pursuant to s. 1010.88 shall be disbursed in
  accordance with this section. Any such funds must be disbursed
  evenly among the family members of the victim.
- (9) The department may adopt rules to administer this section.
- (10) Payments made under this section are not subject to s. 744.387.
- (11) This section provides the exclusive means of compensation for families who opt to receive payments as authorized pursuant to this section. No compensation under this section is authorized for families who refuse to accept or fail to comply with the terms of this section.

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(12) Nothing in this section shall be deemed an admission of fact or an admission of liability on the part of the state or its political subdivisions.

(13) Notwithstanding the relief provided above the limits of sovereign immunity provided in s. 768.28, the state and its political subdivisions may not be deemed to have waived any defense of sovereign immunity or to have increased the limits of its liability as a result of passage of this act.

Section 2. This act shall take effect on the same date that SB \_\_\_\_ or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes a law.