1 A bill to be entitled 2 An act relating to sports franchises and facilities; 3 amending s. 125.0104, F.S.; deleting provisions 4 authorizing a county to impose a specified tax for 5 debt service on bonds relating to sports franchise 6 facilities and professional sports franchises; 7 prohibiting revenues generated by specified county 8 taxes to be used for sports franchises after a certain 9 date; amending s. 125.35, F.S.; prohibiting a county 10 from leasing specified professional sports franchise 11 facilities; prohibiting revenues generated by 12 convention development taxes to be used for sports franchises after a certain date; s. 212.0305, F.S.; 13 14 prohibiting revenues collected after a specified date 15 to be used for sports franchise activities; amending 16 s. 212.205, F.S.; conforming a cross-reference; 17 amending s. 212.20, F.S.; conforming provisions to changes made by the act; removing a provision that 18 19 distributes specified sales tax revenues to certain applicants; amending s. 218.64, F.S.; conforming 20 21 provisions to changes made by the act; amending s. 288.0001, F.S.; deleting a provision requiring the 22 23 Office of Economic and Demographic Research and the Office of Program Policy Analysis and Government 24 25 Accountability to provide an analysis regarding a

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26 sports development program; repealing ss. 288.1162, 288.11621, 288.11625, 288.11631, and 288.1171, F.S., 27 28 relating to professional sports franchises and their 29 duties, spring training baseball franchises, sports 30 development, and the retention of Major League 31 Baseball spring training baseball franchises, 32 respectively; creating s. 288.11633, F.S.; prohibiting 33 the lease of public lands for certain purposes related to sports franchises and their facilities; requiring 34 35 the lease of a facility on public lands for certain purposes to be at fair market value; requiring a 36 37 sports franchise to repay specified debt incurred by a local government related to construction of 38 39 facilities; defining the terms "facility," "fair market value," and "sports franchise"; providing 40 applicability; providing an effective date. 41 42 43 Be It Enacted by the Legislature of the State of Florida: 44 45 Section 1. Paragraphs (1) and (n) of subsection (3) of 46 section 125.0104, Florida Statutes, are amended, and a new 47 paragraph (f) is added to subsection (5) of that section, to 48 read: Tourist development tax; procedure for levying; 49 125.0104 50 authorized uses; referendum; enforcement.-

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51 (3) TAXABLE PRIVILEGES; EXEMPTIONS; LEVY; RATE.-52 In addition to any other tax which is imposed pursuant (1) 53 to this section, a county may impose up to an additional 1-54 percent tax on the exercise of the privilege described in 55 paragraph (a) by majority vote of the governing board of the 56 county in order to: 57 1. Pay the debt service on bonds issued to finance the 58 construction, reconstruction, or renovation of a professional sports franchise facility, or the acquisition, construction, 59 60 reconstruction, or renovation of a retained spring training 61 franchise facility, either publicly owned and operated, or 62 publicly owned and operated by the owner of a professional 63 sports franchise or other lessee with sufficient expertise or 64 financial capability to operate such facility, and to pay the 65 planning and design costs incurred prior to the issuance of such 66 bonds. 67 1.2. Pay the debt service on bonds issued to finance the

68 construction, reconstruction, or renovation of a convention 69 center, and to pay the planning and design costs incurred prior 70 to the issuance of such bonds.

71 <u>2.3.</u> Pay the operation and maintenance costs of a 72 convention center for a period of up to 10 years. Only counties 73 that have elected to levy the tax for the purposes authorized in 74 <u>subparagraph 1.</u> subparagraph 2. may use the tax for the purposes 75 enumerated in this subparagraph. Any county that elects to levy

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76 the tax for the purposes authorized in <u>subparagraph 1.</u>
77 subparagraph 2. after July 1, 2000, may use the proceeds of the
78 tax to pay the operation and maintenance costs of a convention
79 center for the life of the bonds.

80 <u>3.4.</u> Promote and advertise tourism in the State of Florida 81 and nationally and internationally; however, if tax revenues are 82 expended for an activity, service, venue, or event, the 83 activity, service, venue, or event shall have as one of its main 84 purposes the attraction of tourists as evidenced by the 85 promotion of the activity, service, venue, or event to tourists. 86

87 The provision of paragraph (b) which prohibits any county 88 authorized to levy a convention development tax pursuant to s. 89 212.0305 from levying more than the 2-percent tax authorized by this section, and the provisions of paragraphs (4)(a)-(d), shall 90 not apply to the additional tax authorized in this paragraph. 91 92 The effective date of the levy and imposition of the tax 93 authorized under this paragraph shall be the first day of the 94 second month following approval of the ordinance by the 95 governing board or the first day of any subsequent month as may 96 be specified in the ordinance. A certified copy of such ordinance shall be furnished by the county to the Department of 97 Revenue within 10 days after approval of such ordinance. 98

99 (n) In addition to any other tax that is imposed under100 this section, a county that has imposed the tax under paragraph

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(1) may impose an additional tax that is no greater than 1 percent on the exercise of the privilege described in paragraph (a) by a majority plus one vote of the membership of the board of county commissioners in order to:

105

1. Pay the debt service on bonds issued to finance:

a. The construction, reconstruction, or renovation of a
 facility either publicly owned and operated, or publicly owned
 and operated by the owner of a professional sports franchise or
 other lessee with sufficient expertise or financial capability
 to operate such facility, and to pay the planning and design
 costs incurred prior to the issuance of such bonds for a new
 professional sports franchise as defined in s. 288.1162.

b. The acquisition, construction, reconstruction, or renovation of a facility either publicly owned and operated, or publicly owned and operated by the owner of a professional sports franchise or other lessee with sufficient expertise or financial capability to operate such facility, and to pay the planning and design costs incurred prior to the issuance of such bonds for a retained spring training franchise.

120 2. promote and advertise tourism in the State of Florida 121 and nationally and internationally; however, if tax revenues are 122 expended for an activity, service, venue, or event, the 123 activity, service, venue, or event shall have as one of its main 124 purposes the attraction of tourists as evidenced by the 125 promotion of the activity, service, venue, or event to tourists.

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127	A county that imposes the tax authorized in this paragraph may
128	not expend any ad valorem tax revenues for the acquisition,
129	construction, reconstruction, or renovation of a facility for
130	which tax revenues are used pursuant to subparagraph 1. The
131	provision of paragraph (b) which prohibits any county authorized
132	to levy a convention development tax pursuant to s. 212.0305
133	from levying more than the 2-percent tax authorized by this
134	section shall not apply to the additional tax authorized by this
135	paragraph in counties which levy convention development taxes
136	pursuant to s. 212.0305(4)(a). Subsection (4) does not apply to
137	the adoption of the additional tax authorized in this paragraph.
138	The effective date of the levy and imposition of the tax
139	authorized under this paragraph is the first day of the second
140	month following approval of the ordinance by the board of county
141	commissioners or the first day of any subsequent month specified
142	in the ordinance. A certified copy of such ordinance shall be
143	furnished by the county to the Department of Revenue within 10
144	days after approval of the ordinance.
145	(5) AUTHORIZED USES OF REVENUE
146	(f) Beginning July 1, 2019, revenues collected pursuant to
147	this section may not be used to acquire, construct, extend,
148	enlarge, remodel, repair, improve, maintain, operate, finance,
149	refinance, make debt service payments for, or be used as
150	collateral, pledge, or capital contribution for any project or
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151 business arrangement involving a facility that is or will be 152 used by a sports franchise as defined in s. 288.11633. Nothing 153 in this paragraph impairs or affects the obligations or terms of 154 any lawful contract entered into before July 1, 2019. 155 Section 2. Paragraph (b) of subsection (1) of section 156 125.35, Florida Statutes, is amended to read: 157 125.35 County authorized to sell real and personal 158 property and to lease real property.-159 (1)160 Notwithstanding paragraph (a), under terms and (b) conditions negotiated by the board, the board of county 161 162 commissioners may: 163 Negotiate the lease of an airport or seaport facility; 1. 164 or 165 Modify or extend an existing lease of real property for 2. 166 an additional term not to exceed 25 years, where the improved 167 value of the lease has an appraised value in excess of \$20 168 million.; or 169 3. Lease a professional sports franchise facility financed 170 by revenues received pursuant to s. 125.0104 or s. 212.20 which 171 may include commercial development that is ancillary to the 172 sports facility if the ancillary development property is part of or contiguous to the professional sports franchise facility. The 173 board's authority to lease the above described ancillary 174 175 commercial development in conjunction with a professional sports

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176	franchise facility lease applies only if at the time the board
177	leases the ancillary commercial development, the professional
178	sports franchise facility lease has been in effect for at least
179	10 years and such lease has at least an additional 10 years
180	remaining in the lease term.
181	Section 3. Subsection (6) is added to section 212.0305,
182	Florida Statutes, to read:
183	212.0305 Convention development taxes; intent;
184	administration; authorization; use of proceeds
185	(6) Beginning July 1, 2019, revenues collected pursuant to
186	this section may not be used to acquire, construct, extend,
187	enlarge, remodel, repair, improve, maintain, operate, finance,
188	refinance, make debt service payments for, or be used as
189	collateral, pledge, or capital contribution for any project or
190	business arrangement involving a facility that is or will be
191	used by a sports franchise as defined in s. 288.11633. Nothing
192	in this subsection impairs or affects the obligations or terms
193	of any lawful contract entered into before July 1, 2019.
194	Section 4. Section 212.205, Florida Statutes, is amended
195	to read:
196	212.205 Sales tax distribution reportingBy March 15 of
197	each year, each person who received a distribution pursuant to
198	<u>s. 212.20(6)(d)6.be.</u> <del>s. 212.20(6)(d)6.bf.</del> in the preceding
199	calendar year shall report to the Office of Economic and
200	Demographic Research the following information:
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(1) An itemized accounting of all expenditures of the
 funds distributed in the preceding calendar year, including
 amounts spent on debt service.

204 (2) A statement indicating what portion of the distributed205 funds have been pledged for debt service.

(3) The original principal amount and current debt service
schedule of any bonds or other borrowing for which the
distributed funds have been pledged for debt service.

209 Section 5. Paragraph (d) of subsection (6) of section 210 212.20, Florida Statutes, is amended to read:

211 212.20 Funds collected, disposition; additional powers of 212 department; operational expense; refund of taxes adjudicated 213 unconstitutionally collected.-

214 (6) Distribution of all proceeds under this chapter and
215 ss. 202.18(1)(b) and (2)(b) and 203.01(1)(a)3. is as follows:

(d) The proceeds of all other taxes and fees imposed pursuant to this chapter or remitted pursuant to s. 202.18(1)(b) and (2)(b) shall be distributed as follows:

1. In any fiscal year, the greater of \$500 million, minus an amount equal to 4.6 percent of the proceeds of the taxes collected pursuant to chapter 201, or 5.2 percent of all other taxes and fees imposed pursuant to this chapter or remitted pursuant to s. 202.18(1)(b) and (2)(b) shall be deposited in monthly installments into the General Revenue Fund.

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2. After the distribution under subparagraph 1., 8.9744

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226 percent of the amount remitted by a sales tax dealer located 227 within a participating county pursuant to s. 218.61 shall be 228 transferred into the Local Government Half-cent Sales Tax Clearing Trust Fund. Beginning July 1, 2003, the amount to be 229 230 transferred shall be reduced by 0.1 percent, and the department 231 shall distribute this amount to the Public Employees Relations 232 Commission Trust Fund less \$5,000 each month, which shall be 233 added to the amount calculated in subparagraph 3. and 234 distributed accordingly.

3. After the distribution under subparagraphs 1. and 2.,
0.0966 percent shall be transferred to the Local Government
Half-cent Sales Tax Clearing Trust Fund and distributed pursuant
to s. 218.65.

4. After the distributions under subparagraphs 1., 2., and
3., 2.0810 percent of the available proceeds shall be
transferred monthly to the Revenue Sharing Trust Fund for
Counties pursuant to s. 218.215.

243 5. After the distributions under subparagraphs 1., 2., and 244 3., 1.3653 percent of the available proceeds shall be 245 transferred monthly to the Revenue Sharing Trust Fund for 246 Municipalities pursuant to s. 218.215. If the total revenue to 247 be distributed pursuant to this subparagraph is at least as great as the amount due from the Revenue Sharing Trust Fund for 248 Municipalities and the former Municipal Financial Assistance 249 Trust Fund in state fiscal year 1999-2000, no municipality shall 250

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251 receive less than the amount due from the Revenue Sharing Trust 252 Fund for Municipalities and the former Municipal Financial 253 Assistance Trust Fund in state fiscal year 1999-2000. If the 254 total proceeds to be distributed are less than the amount 255 received in combination from the Revenue Sharing Trust Fund for 256 Municipalities and the former Municipal Financial Assistance 257 Trust Fund in state fiscal year 1999-2000, each municipality 258 shall receive an amount proportionate to the amount it was due in state fiscal year 1999-2000. 259

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6. Of the remaining proceeds:

In each fiscal year, the sum of \$29,915,500 shall be 261 a. 262 divided into as many equal parts as there are counties in the 263 state, and one part shall be distributed to each county. The 264 distribution among the several counties must begin each fiscal 265 year on or before January 5th and continue monthly for a total 266 of 4 months. If a local or special law required that any moneys 267 accruing to a county in fiscal year 1999-2000 under the then-268 existing provisions of s. 550.135 be paid directly to the 269 district school board, special district, or a municipal 270 government, such payment must continue until the local or 271 special law is amended or repealed. The state covenants with 272 holders of bonds or other instruments of indebtedness issued by local governments, special districts, or district school boards 273 274 before July 1, 2000, that it is not the intent of this 275 subparagraph to adversely affect the rights of those holders or

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276 relieve local governments, special districts, or district school 277 boards of the duty to meet their obligations as a result of 278 previous pledges or assignments or trusts entered into which 279 obligated funds received from the distribution to county 280 governments under then-existing s. 550.135. This distribution 281 specifically is in lieu of funds distributed under s. 550.135 282 before July 1, 2000.

283 The department shall distribute \$166,667 monthly to b. each applicant certified before July 1, 2019, as a facility for 284 a new or retained professional sports franchise pursuant to s. 285 286 288.1162, Florida Statutes 2018. Up to \$41,667 shall be 287 distributed monthly by the department to each applicant that was certified before July 1, 2019, as a certified applicant as 288 defined in s. 288.11621, Florida Statutes 2018 for a facility 289 290 for a spring training franchise. However, not more than \$416,670 291 may be distributed monthly in the aggregate to all certified 292 applicants for facilities for spring training franchises. 293 Distributions begin 60 days after such certification and 294 continue for not more than 30 years, except as otherwise provided in s. 288.11621, Florida Statutes 2018. A certified 295 applicant identified in this sub-subparagraph may not receive 296 297 more in distributions than expended by the applicant for the public purposes provided in s. 288.1162(5) or s. 288.11621(3), 298 299 Florida Statutes 2018.

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c. Beginning 30 days after notice by the Department of

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Economic Opportunity to the Department of Revenue that an applicant has been certified as the professional golf hall of fame pursuant to s. 288.1168 and is open to the public, \$166,667 shall be distributed monthly, for up to 300 months, to the applicant.

306 Beginning 30 days after notice by the Department of d. 307 Economic Opportunity to the Department of Revenue that the 308 applicant has been certified as the International Game Fish Association World Center facility pursuant to s. 288.1169, and 309 the facility is open to the public, \$83,333 shall be distributed 310 monthly, for up to 168 months, to the applicant. This 311 312 distribution is subject to reduction pursuant to s. 288.1169. A 313 lump sum payment of \$999,996 shall be made after certification 314 and before July 1, 2000.

315 The department shall distribute up to \$83,333 monthly e. 316 to each applicant that was certified before July 1, 2019, as a 317 certified applicant as defined in s. 288.11631, Florida Statutes 318 2018 for a facility used by a single spring training franchise, 319 or up to \$166,667 monthly to each applicant that was certified 320 before July 1, 2019, as a certified applicant as defined in s. 321 288.11631, Florida Statutes 2018 for a facility used by more 322 than one spring training franchise. Monthly distributions begin 60 days after such certification or July 1, 2016, whichever is 323 324 later, and continue for not more than 20 years to each applicant that was certified before July 1, 2019, as a certified applicant 325

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326 as defined in s. 288.11631, Florida Statutes 2018 for a facility 327 used by a single spring training franchise or not more than 25 328 years to each applicant that was certified before July 1, 2019, 329 as a certified applicant as defined in s. 288.11631, Florida 330 Statutes 2018 for a facility used by more than one spring 331 training franchise. A certified applicant identified in this 332 sub-subparagraph may not receive more in distributions than 333 expended by the applicant for the public purposes provided in s. 288.11631(3), Florida Statutes 2018. 334

Beginning 45 days after notice by the Department of 335 336 Economic Opportunity to the Department of Revenue that an 337 applicant has been approved by the Legislature and certified by 338 the Department of Economic Opportunity under s. 288.11625 or 339 upon a date specified by the Department of Economic Opportunity 340 as provided under s. 288.11625(6)(d), the department shall 341 distribute each month an amount equal to one-twelfth of the 342 annual distribution amount certified by the Department of 343 Economic Opportunity for the applicant. The department may not 344 distribute more than \$7 million in the 2014-2015 fiscal year or 345 more than \$13 million annually thereafter under this sub-346 subparagraph.

347 <u>f.g.</u> Beginning December 1, 2015, and ending June 30, 2016, 348 the department shall distribute \$26,286 monthly to the State 349 Transportation Trust Fund. Beginning July 1, 2016, the 350 department shall distribute \$15,333 monthly to the State

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351 Transportation Trust Fund.

352 7. All other proceeds must remain in the General Revenue353 Fund.

354 Section 6. Subsections (2) and (3) of section 218.64, 355 Florida Statutes, are amended to read:

356 218.64 Local government half-cent sales tax; uses; 357 limitations.-

(2) Municipalities shall expend their portions of the local government half-cent sales tax only for municipality-wide programs, for reimbursing the state as required pursuant to s. 288.11625, or for municipality-wide property tax or municipal utility tax relief. All utility tax rate reductions afforded by participation in the local government half-cent sales tax shall be applied uniformly across all types of taxed utility services.

(3) Subject to ordinances enacted by the majority of the members of the county governing authority and by the majority of the members of the governing authorities of municipalities representing at least 50 percent of the municipal population of such county, counties may use up to \$3 million annually of the local government half-cent sales tax allocated to that county <u>if</u> the money provides funds for any of the following purposes:

372 (a) Funding an a certified applicant that was certified
 373 before July 1, 2019, as a facility for a new or retained
 374 professional sports franchise under s. 288.1162, Florida
 375 Statutes 2018 or an applicant that was certified before July 1,

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2019, as a certified applicant as defined in s. 288.11621, Florida Statutes 2018 for a facility for a spring training franchise. It is the Legislature's intent that the provisions of s. 288.1162, Florida Statutes 2018, including, but not limited to, the evaluation process by the Department of Economic Opportunity except for the limitation on the number of certified applicants or facilities as provided in that section and the restrictions set forth in s. 288.1162(8), Florida Statutes 2018,

384 shall apply to an <u>application that was submitted for a facility</u> 385 <u>before July 1, 2019, applicant's facility</u> to be funded by local 386 government as provided in this subsection.

387 (b) Funding a certified applicant as a "motorsport 388 entertainment complex," as provided for in s. 288.1171. Funding 389 for each franchise or motorsport complex shall begin 60 days 390 after certification and shall continue for not more than 30 391 years.

392 (c) Reimbursing the state as required under s. 288.11625.
393 Section 7. Paragraphs (b) and (e) of subsection (2) of
394 section 288.0001, Florida Statutes, are amended to read:

395 288.0001 Economic Development Programs Evaluation.—The 396 Office of Economic and Demographic Research and the Office of 397 Program Policy Analysis and Government Accountability (OPPAGA) 398 shall develop and present to the Governor, the President of the 399 Senate, the Speaker of the House of Representatives, and the 400 chairs of the legislative appropriations committees the Economic

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401	Development Programs Evaluation.
402	(2) The Office of Economic and Demographic Research and
403	OPPAGA shall provide a detailed analysis of economic development
404	programs as provided in the following schedule:
405	(b) By January 1, 2015, and every 3 years thereafter, an
406	analysis of the following:
407	1. The entertainment industry financial incentive program
408	established under s. 288.1254.
409	2. The entertainment industry sales tax exemption program
410	established under s. 288.1258.
411	3. VISIT Florida and its programs established or funded
412	under ss. 288.122, 288.1226, 288.12265, and 288.124.
413	4. The Florida Sports Foundation and related programs
414	established under ss. <del>288.1162, 288.11621,</del> 288.1166, 288.1167,
415	288.1168, 288.1169, and under former ss. 288.1162 and 288.11621
416	and 288.1171.
417	(c) Beginning January 1, 2018, and every 3 years
418	thereafter, an analysis of the Sports Development Program
419	established under s. 288.11625.
420	Section 8. <u>Sections 288.1162, 288.11621, 288.11625,</u>
421	288.11631, and 288.1171, Florida Statutes, are repealed.
422	Section 9. Section 288.11633, Florida Statutes, is created
423	to read:
424	288.11633 Sports franchise facilities; lease or sale of
425	public land

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426	(1) Notwithstanding any other provision of law:
427	(a) A sports franchise may not construct, reconstruct,
428	renovate, or improve a facility on land leased from the state or
429	a political subdivision thereof.
430	(b) A lease of a facility on public land owned by the
431	state or a political subdivision to a sports franchise must be
432	at fair market value.
433	(c) A sale of public land owned by the state or a
434	political subdivision for a sports franchise to construct,
435	reconstruct, renovate, or improve a facility on such land must
436	be at fair market value.
437	(d) A facility that is owned, operated, or leased by a
438	sports franchise does not serve a tax-exempt purpose and is not
439	exempt from taxation.
440	(2) On or after July 1, 2019, a contract or agreement, or
441	a renewal of or an amendment to an existing contract or
442	agreement, entered into between the state or a political
442 443	agreement, entered into between the state or a political subdivision and a sports franchise to fund the construction,
443	subdivision and a sports franchise to fund the construction,
443 444	subdivision and a sports franchise to fund the construction, reconstruction, renovation, or improvement of a facility must
443 444 445	subdivision and a sports franchise to fund the construction, reconstruction, renovation, or improvement of a facility must include a provision that requires the sports franchise to pay
443 444 445 446	subdivision and a sports franchise to fund the construction, reconstruction, renovation, or improvement of a facility must include a provision that requires the sports franchise to pay any outstanding debt incurred by the state or political
443 444 445 446 447	subdivision and a sports franchise to fund the construction, reconstruction, renovation, or improvement of a facility must include a provision that requires the sports franchise to pay any outstanding debt incurred by the state or political subdivision to fund such construction, reconstruction,
443 444 445 446 447 448	subdivision and a sports franchise to fund the construction, reconstruction, renovation, or improvement of a facility must include a provision that requires the sports franchise to pay any outstanding debt incurred by the state or political subdivision to fund such construction, reconstruction, renovation, or improvement if the sports franchise permanently

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451 "Facility" means a stadium, arena, or other structure (a) 452 used by a sports franchise to host games or events, or any 453 directly related property or structure, including practice facilities, offices, restaurants, concessions, retail or lodging 454 455 facilities, onsite and offsite parking lots, garages, and other 456 properties. (b) "Fair market value" means a negotiated price of at 457 least the average of the values contained in two independent 458 459 appraisals, performed by appraisers approved pursuant to s. 460 253.025(8). (c) "Sports franchise" means a person or persons, sole 461 462 proprietorship, corporation, limited liability company, 463 partnership, or association that has been granted the 464 contractual right to own or operate a professional sports team, 465 or host a professional sporting event, in a specified location. 466 (4) Nothing in this section impairs any lawful contract 467 entered into before July 1, 2019, without the consent of the 468 parties. 469 Section 10. All applications for certification pending 470 pursuant to s. 288.1162, s. 288.11621, s. 288.11625, s. 288.11631, or 288.1171, Florida Statutes, on July 1, 2019, are 471 472 rescinded. Applicants or projects that were certified before July 1, 2019, and that continue to meet the criteria in effect 473 before July 1, 2019, remain in full force and effect. In 474 475 addition, any existing contracts or agreements authorized under

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476	any of these programs continue in full force and effect in
477	accordance with the statutory requirements in effect when the
478	contract or agreement was executed or last modified. However, no
479	further modifications, extensions, or waivers may be made or
480	granted relating to such contracts or agreements except
481	computations by the Department of Revenue of the income
482	generated by or arising out of any qualifying project.
483	Section 11. This act shall take effect July 1, 2019.

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