A bill to be entitled
An act relating to human trafficking; creating s. 16.618, F.S.; requiring the Department of Legal Affairs to establish a certain direct-support organization; providing requirements for the direct-support organization; requiring the direct-support organization to operate under written contract with the department; providing contractual requirements; providing for the membership of and the appointment of directors to the board of directors of the direct-support organization; requiring the direct-support organization, in conjunction with the Statewide Council on Human Trafficking, to form certain partnerships for specified purposes; authorizing the department to allow appropriate use of department property, facilities, and personnel by the direct-support organization; providing requirements and conditions for such use of department property, facilities, and personnel by the direct-support organization; authorizing the direct-support organization to engage in certain activities for the direct or indirect benefit of the council; providing for moneys received by the direct-support organization; prohibiting certain persons and employees from receiving specified benefits as they...
relate to the council or the direct-support
organization; authorizing the department to terminate
its agreement with the direct-support organization if
the department determines that the direct-support
organization does not meet specified objectives;
providing for future review and repeal by the
Legislature; amending s. 480.043, F.S.; requiring a
massage establishment to train certain employees and
create certain policies relating to human trafficking
by a specified date; providing requirements for such
training; requiring the Board of Massage Therapy to
take disciplinary action against a massage
establishment for failure to comply with such
requirements; providing that this section does not
establish a private cause of action against a massage
establishment under certain circumstances; creating s.
509.096, F.S.; requiring a public lodging
establishment to train certain employees and create
certain policies relating to human trafficking by a
specified date; providing requirements for such
training; requiring the Division of Hotels and
Restaurants of the Department of Business and
Professional Regulation to take disciplinary action
against a public lodging establishment for failure to
comply with such requirements; providing that this
section does not establish a private cause of action against a public lodging establishment under certain circumstances; creating s. 943.17297, F.S.; requiring each certified law enforcement officer to successfully complete training on identifying and investigating human trafficking before a certain date; requiring that the training be developed in consultation with specified entities; specifying that an officer's certification shall be inactive if he or she fails to complete the required training until the employing agency notifies the Criminal Justice Standards and Training Commission that the officer has completed the training; providing appropriations; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 16.618, Florida Statutes, is created to read:

16.618 Direct-support organization.—

(1) The Department of Legal Affairs shall establish a direct-support organization to provide assistance, funding, and support to the Statewide Council on Human Trafficking and to assist in the fulfillment of the council's purposes. The direct-support organization must be:
(a) A Florida corporation, not for profit, incorporated under chapter 617, and approved by the Secretary of State.

(b) Organized and operated exclusively to solicit funds; request and receive grants, gifts, and bequests of money; acquire, receive, hold, invest, and administer, in its own name, property and funds; and make expenditures in support of the purposes specified in this section.

(c) Certified by the department, after review, to be operating in a manner consistent with the purposes of the organization and in the best interests of this state.

(2) The direct-support organization shall operate under a written contract with the department that must provide for all of the following:

(a) Approval of the articles of incorporation and bylaws of the direct-support organization by the department.

(b) Submission of an annual budget for approval by the department.

(c) Annual certification by the department that the direct-support organization is complying with the terms of the contract and is operating in a manner consistent with the purposes of the organization and in the best interests of this state.

(d) Reversion to the Florida Council Against Sexual Violence of moneys and property held in trust by the direct-support organization if the direct-support organization is no
longer approved to operate or if it ceases to exist.

(e) Disclosure of the material provisions of the contract and the distinction between the board of directors and the direct-support organization to donors of gifts, contributions, or bequests, which disclosures must be included in all promotional and fundraising publications.

(f) An annual financial audit in accordance with s. 215.981.

(g) Establishment of the fiscal year of the direct-support organization as beginning on July 1 of each year and ending on June 30 of the following year.

(h) Appointment of the board of directors, pursuant to this section.

(i) Authority of the board of directors of the direct-support organization to hire an executive director.

(3) The board of directors of the direct-support organization shall consist of seven members. Each member of the board of directors shall be appointed to a 4-year term; however, for the purpose of providing staggered terms, the appointee of the President of the Senate and the appointee of the Speaker of the House of Representatives shall each initially be appointed to a 2-year term, and the Attorney General shall initially appoint two members to serve 2-year terms. All subsequent appointments shall be for 4-year terms. Any vacancy that occurs must be filled in the same manner as the original appointment.
and is for the unexpired term of that seat. The board of
directors shall be appointed as follows:

(a) Four members appointed by the Attorney General, one of
whom must be a survivor of human trafficking and one of whom
must be a mental health expert.

(b) One member appointed by the Governor.

(c) One member appointed by the President of the Senate.

(d) One member appointed by the Speaker of the House of
Representatives.

(4) In conjunction with the Statewide Council on Human
Trafficking, and funded exclusively by the direct-support
organization, the direct-support organization shall form
strategic partnerships to foster the development of community
and private sector resources to advance the goals of the
council.

(5) The direct-support organization shall consider the
participation of counties and municipalities in this state which
demonstrate a willingness to participate and an ability to be
successful in any programs funded by the direct-support
organization.

(6)(a) The department may authorize the appropriate use
without charge, of the department's property, facilities, and
personnel by the direct-support organization. The use must be
for the approved purposes of the direct-support organization and
may not be made at times or places that would unreasonably
interfere with opportunities for the general public to use
departmental facilities.

(b) The department shall prescribe by agreement conditions
with which the direct-support organization must comply in order
to use department property, facilities, or personnel. Such
conditions must provide for budget and audit review and
oversight by the department.

(c) The department may not authorize the use of property,
facilities, or personnel of the council, department, or
designated program by the direct-support organization which does
not provide equal employment opportunities to all persons
regardless of race, color, religion, sex, age, or national
origin.

(7)(a) The direct-support organization may conduct
programs and activities; raise funds; request and receive
grants, gifts, and bequests of money; acquire, receive, hold,
invest, and administer, in its own name, securities, funds,
objects of value, or other property, real or personal; and make
expenditures to or for the direct or indirect benefit of the
council or designated program.

(b) Notwithstanding s. 287.025(1)(e), the direct-support
organization may enter into contracts to insure the property of
the council or designated programs and may insure objects or
collections on loan from other entities in satisfying security
terms of the lender.
(8) A departmental employee, a direct-support organization or council employee, volunteer, director, or a designated program may not:

(a) Receive a commission, fee, or financial benefit in connection with serving on the council; or

(b) Be a business associate of any individual, firm, or organization involved in the sale or the exchange of real or personal property to the direct-support organization, the council, or a designated program.

(9) All moneys received by the direct-support organization shall be deposited into an account of the direct-support organization and shall be used in a manner consistent with the goals of the council or designated program.

(10) The department may terminate its agreement with the direct-support organization at any time if the department determines that the direct-support organization does not meet the objectives of this section.

(11) This section is repealed October 1, 2024, unless reviewed and saved from repeal by the Legislature.

Section 2. Subsection (13) of section 480.043, Florida Statutes, is renumbered as subsection (14), and a new subsection (13) is added to that section, to read:

480.043 Massage establishments; requisites; licensure; inspection; human trafficking awareness training and policies; enforcement.—
(13)(a) A massage establishment shall:

1. Provide training regarding human trafficking awareness to massage therapists and employees of the establishment who ordinarily interact with guests. Such training must be provided to such massage therapists and employees within 6 months after their employment in that role, or by January 1, 2021, whichever occurs later. Proof of such employee training must be provided to the board upon request.

2. By January 1, 2021, implement a procedure for the reporting of suspected human trafficking to the National Human Trafficking Hotline or to a local law enforcement agency.

3. By January 1, 2021, post in a conspicuous place in the establishment which is accessible to employees a sign with the relevant provisions of the reporting procedure provided for in subparagraph 2.

(b) The human trafficking awareness training required under subparagraph (a)1. must be submitted to and approved by the department before the training is provided to employees and must include the following:

1. The definition of human trafficking and the difference between sex trafficking and labor trafficking.

2. Guidance specific to the massage establishment sector concerning how to identify individuals who may be victims of human trafficking.

3. Guidance concerning the role of the employees of a
massage establishment in reporting and responding to suspected human trafficking.

(c) The board must take disciplinary action against a massage establishment that violates this section.

(d) This section does not establish a private cause of action. A massage establishment is not liable for any harm resulting from the failure of an employee to prevent, detect, or report suspected human trafficking if the massage establishment was in compliance with the requirements of this section at the time of such harm.

Section 3. Section 509.096, Florida Statutes, is created to read:

509.096 Human trafficking awareness training and policies for employees of public lodging establishment; penalties.—

(l) A public lodging establishment shall:

(a) Provide training regarding human trafficking awareness to employees of the establishment who perform housekeeping duties in the rental units or who work at the front desk or reception area where guests ordinarily check-in or check-out. Such training must be provided to such employees within 6 months after their employment in that role, or by January 1, 2021, whichever occurs later. Proof of such employee training must be provided to the division upon request.

(b) By January 1, 2021, implement a procedure for the reporting of suspected human trafficking to the National Human
(c) By January 1, 2021, post in a conspicuous place in the establishment which is accessible to employees a sign with the relevant provisions of the reporting procedure provided for in paragraph (b).

(2) The human trafficking awareness training required under paragraph (1)(a) must be submitted to and approved by the division before the training is provided to employees and must include all of the following:

(a) The definition of human trafficking and the difference between sex trafficking and labor trafficking.

(b) Guidance specific to the public lodging sector concerning how to identify individuals who may be victims of human trafficking.

(c) Guidance concerning the role of the employees of a public lodging establishment in reporting and responding to suspected human trafficking.

(3) Pursuant to s. 509.261, the division must take disciplinary action against a public lodging establishment that violates this section.

(4) This section does not establish a private cause of action. A public lodging establishment is not liable for any harm resulting from the failure of an employee to prevent, detect, or report suspected human trafficking if the public lodging establishment was in compliance with the requirements of
this section at the time of such harm.

Section 4. Section 943.17297, Florida Statutes, is created to read:

943.17297 Training in identifying and investigating human trafficking.—Each certified law enforcement officer must successfully complete 4 hours of training on identifying and investigating human trafficking as a part of the basic recruit training of the officer required in s. 943.13(9) or continuing education under s. 943.135(1) before July 1, 2022. The training must be developed by the commission in consultation with the Department of Children and Families and the Statewide Council on Human Trafficking. If an officer fails to complete the required training, his or her certification shall be inactive until the employing agency notifies the commission that the officer has completed the training.

Section 5. For the 2019-2020 fiscal year, the sums of $213,659 in recurring funds and $11,598 in nonrecurring funds from the General Revenue Fund are appropriated to the Department of Legal Affairs, and the nonrecurring sum of $19,910 from the General Revenue Fund is appropriated to the Department of Law Enforcement for the purpose of implementing ss. 16.618 and 943.17297, Florida Statutes.

Section 6. This act shall take effect July 1, 2019.