House



LEGISLATIVE ACTION

Senate Comm: RS 01/30/2020

The Committee on Judiciary (Wright) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsection (26) of section 28.24, Florida Statutes, is amended to read:

28.24 Service charges.—The clerk of the circuit court shall charge for services rendered manually or electronically by the clerk's office in recording documents and instruments and in performing other specified duties. These charges may not exceed those specified in this section, except as provided in s.

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13 (26) (a) For receiving and disbursing all restitution payments, per payment: 3.50, from which the clerk shall remit 15 0.50 per payment to the Department of Revenue for deposit into 16 the General Revenue Fund.

(b) For receiving and disbursing all partial payments, other than restitution payments, for which an administrative processing service charge is not imposed pursuant to s. 28.246, 

(c) For setting up a payment plan, a one-time administrative processing charge in lieu of a per month charge 

(c) In lieu of the administrative processing charge in paragraph (b), a one-time administrative processing charge that covers all payment plans within a particular county for a person who is indigent pursuant to s. 27.52, is receiving public assistance as defined in s. 409.2554, or whose household income is below 200 percent of the federal poverty level, based on the 

Section 2. Section 28.246, Florida Statutes, is amended to read:

28.246 Payment of court-related fines or other monetary penalties, fees, charges, and costs; monthly partial payments; community service; distribution of funds.-

(1) The clerk of the circuit court shall report the following information to the Legislature and the Florida Clerks of Court Operations Corporation on a form, and using guidelines developed by the clerks of court, through their association and in consultation with the Office of the State Courts



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(a) The total amount of mandatory fees, service charges,and costs assessed; the total amount underassessed, if any,which is the amount less than the minimum amount required by lawto be assessed; and the total amount collected.

(b) The total amount of discretionary fees, service charges, and costs assessed and the total amount collected.

(c) The total amount of mandatory fines and other monetary penalties assessed; the total amount underassessed, if any, which is the amount less than the minimum amount required by law to be assessed; and the total amount collected.

(d) The total amount of discretionary fines and other monetary penalties assessed and the total amount collected.

55 The clerk, in reporting to the Legislature and corporation, 56 shall separately identify the monetary amount assessed and 57 subsequently discharged or converted to community service, to a 58 judgment or lien, or to time served. The form developed by the 59 clerks shall include separate entries for recording the amount 60 discharged and the amount converted. If a court waives, 61 suspends, or reduces an assessment as authorized by law, the 62 portion waived, suspended, or reduced may not be deemed assessed 63 or underassessed for purposes of the reporting requirements of 64 this section. The clerk also shall report a collection rate for 65 mandatory and discretionary assessments. In calculating the 66 rate, the clerk shall deduct amounts discharged or converted 67 from the amount assessed. The clerk shall submit the report on an annual basis 90 days after the end of the county fiscal year. 68 69 The clerks and the courts shall develop by October 1, 2012, the

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70 form and guidelines to govern the accurate and consistent 71 reporting statewide of assessments as provided in this section. 72 The clerk shall use the new reporting form and guidelines in 73 submitting the report for the county fiscal year ending 74 September 30, 2013, and for each year thereafter.

(2) The clerk of the circuit court shall establish and maintain a system of accounts receivable for court-related fees, charges, and costs.

(3) Court costs, fines, and other dispositional assessments shall be enforced by order of the courts, collected by the 79 80 clerks of the circuit and county courts, and disbursed in 81 accordance with authorizations and procedures as established by general law.

83 (4) The clerk of the circuit court shall accept monthly 84 partial payments for court-related fees, service charges, costs, and fines electronically, by mail, and in person in accordance 85 86 with the terms of an established payment plan and shall enroll 87 in a monthly payment plan, an individual seeking to defer 88 payment of fees, service charges, costs, or fines imposed by operation of law or order of the court under any provision of 89 90 general law shall apply to the clerk for enrollment in a payment 91 plan. The clerk may provide a discount or waive fees for 92 individuals who enroll in automatic monthly payment plan arrangements and shall encourage individuals to elect that 93 94 payment option. The shall enter into a payment plan with an 95 individual who the court determines is indigent for costs. A 96 monthly payment amount $_{\tau}$  shall be calculated based upon all 97 fines, fees, service charges, and all anticipated costs and must, is presumed to correspond to the person's ability to pay. 98

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99 The monthly payment plan shall be no less than \$10 per month, 100 provided such payment does not exceed if the amount does not exceed 2 percent of the person's annual net income, as defined 101 102 in s. 27.52(1), divided by 12. The court may review the 103 reasonableness of the payment plan. 104 (a) If a person is not in custody, he or she has 30 days to 105 notify the clerk of his or her intention to set up a payment 106 plan and shall have up to 30 days after establishing a payment 107 plan to make the first payment. If a person is in custody, he or 108 she has 30 days from the date of release to notify the clerk of 109 his or her intention to set up a payment plan and shall have up 110 to 30 days after establishing a payment plan to make the first 111 payment. The clerk shall send notice to the Department of 112 Highway Safety and Motor Vehicles in accordance with s. 318.15 113 if a person fails to pay the fines, fees, service charges, and 114 costs that have been assessed or enter into a payment plan. 115 (b) If a county has more than one case open for a person against whom fines, fees, service charges, and costs have been 116 117 assessed, the clerk shall notify the Department of Highway 118 Safety and Motor Vehicles to release all driver license suspensions for failure to pay, provided the individual is not 119 120 in default under such plans. 121 (c) The clerk shall send notice within 5 days to an 122 individual who fails to make timely payment under a payment 123 plan. Such notice may be made by mail or electronically. The 124 clerk shall transmit notice to the Department of Highway Safety 125 and Motor Vehicles if any payment due under a payment plan has 126 not been received within 45 days of the due date, unless the 127 individual makes alternate payment arrangements or enters into a

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128 revised payment plan with the clerk before such date. 129 (d) The court, on its own motion or by petition, may waive, modify, or convert the outstanding fees, services charges, 130 131 costs, or fines to community service if the court determines 132 that the individual is indigent or, due to compelling 133 circumstances, is unable to comply with the terms of the payment 134 plan. 135 (5) When receiving partial payment of fees, service charges, court costs, and fines, clerks shall distribute funds 136 137 according to the following order of priority: 138 (a) That portion of fees, service charges, court costs, and 139 fines to be remitted to the state for deposit into the General 140 Revenue Fund. 141 (b) That portion of fees, service charges, court costs, and 142 fines required to be retained by the clerk of the court or 143 deposited into the Clerks of the Court Trust Fund within the 144 Department of Revenue. 145 (c) That portion of fees, service charges, court costs, and 146 fines payable to state trust funds, allocated on a pro rata 147 basis among the various authorized funds if the total collection 148 amount is insufficient to fully fund all such funds as provided 149 by law. 150 (d) That portion of fees, service charges, court costs, and 151 fines payable to counties, municipalities, or other local 152 entities, allocated on a pro rata basis among the various 153 authorized recipients if the total collection amount is 154 insufficient to fully fund all such recipients as provided by 155 law. 156

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157 To offset processing costs, clerks may impose either a per-month 158 service charge pursuant to s. 28.24(26)(b) or a one-time 159 administrative processing service charge at the inception of the 160 payment plan pursuant to s. 28.24(26)(b) s. 28.24(26)(c).

161 (6) A clerk of court shall pursue the collection of any 162 fees, service charges, fines, court costs, and liens for the payment of attorney fees and costs pursuant to s. 938.29 which 163 164 remain unpaid after 90 days by referring the account to a 165 private attorney who is a member in good standing of The Florida 166 Bar or collection agent who is registered and in good standing 167 pursuant to chapter 559. In pursuing the collection of such 168 unpaid financial obligations through a private attorney or 169 collection agent, the clerk of the court must have attempted to 170 collect the unpaid amount through a collection court, 171 collections docket, or other collections process, if any, 172 established by the court, find this to be cost-effective and 173 follow any applicable procurement practices. The collection fee, 174 including any reasonable attorney's fee, paid to any attorney or 175 collection agent retained by the clerk may be added to the 176 balance owed in an amount not to exceed 40 percent of the amount 177 owed at the time the account is referred to the attorney or 178 agent for collection. The clerk shall give the private attorney 179 or collection agent the application for the appointment of 180 court-appointed counsel regardless of whether the court file is 181 otherwise confidential from disclosure.

182 Section 3. Section 28.42, Florida Statutes, is amended to 183 read

184 28.42 Manual of filing fees, charges, costs, and fines<u>;</u> 185 uniform payment plan forms and work plan.-

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(1) The clerks of court, through their association and in consultation with the Office of the State Courts Administrator, shall prepare and disseminate a manual of filing fees, service charges, costs, and fines imposed pursuant to state law, for each type of action and offense, and classified as mandatory or discretionary. The manual also shall classify the fee, charge, cost, or fine as court-related revenue or noncourt-related revenue. The clerks, through their association, shall disseminate this manual to the chief judge, state attorney, public defender, and court administrator in each circuit and to the clerk of the court in each county. The clerks, through their association and in consultation with the Office of the State Courts Administrator, shall at a minimum update and disseminate this manual on July 1 of each year.

(2) By October 1, 2020, the Office of the State Courts Administrator, in consultation with the clerks of court, through their association, shall develop a Uniform Payment Plan form and informational materials to be used for individuals seeking to establish a payment plan in accordance with s. 28.246. The form and informational materials must inform the individual about the minimum payment due each month, the term of the plan, available payment options for acceptance of payment by the clerk, the contact information for the applicable clerk's office, and the consequences for nonpayment of fines, fees, service charges, and costs, including driver license suspension and collections referral.

212 <u>(3) By January 1, 2021, the Office of the State Courts</u> 213 Administrator, the Department of Highway Safety and Motor 214 Vehicles, and the clerks of court, through their association,

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215 shall develop and submit a work plan to the Governor, the President of the Senate, and the Speaker of the House of 216 217 Representatives which identifies opportunities for increased 218 collaboration between the parties and other relevant 219 stakeholders, examines opportunities to work with nonprofit and 220 community-based groups to help increase awareness of payment 221 plans, and outlines best practices, including use of text 222 messaging or other technology, to help improve plan compliance, 223 improve collection rates, and reduce the number of individuals 224 who lose their driving privilege due to the nonpayment of fines, 225 fees, service charges, and costs.

Section 4. Section 322.245, Florida Statutes, is amended to read:

322.245 Suspension of license upon failure of person charged with specified offense under chapter 316, chapter 320, or this chapter to comply with directives ordered by traffic court or upon failure to pay child support in non-IV-D cases as provided in chapter 61 or failure to pay any financial obligation in any other criminal case.-

234 (1) If a person charged with a violation of any of the 235 criminal offenses enumerated in s. 318.17 or with the commission 236 of any offense constituting a misdemeanor under chapter 320 or 237 this chapter fails to comply with all of the directives of the 2.38 court, within the time allotted by the court, other than the 239 payment of fines, fees, costs, and service charges, the clerk of 240 the traffic court shall mail to the person, at the address 241 specified on the uniform traffic citation, a notice of such 242 failure, notifying him or her that, if he or she does not comply with the directives of the court within 30 days after the date 243



of the notice and pay a delinquency fee of up to \$25 to the clerk, from which the clerk shall remit \$10 to the Department of Revenue for deposit into the General Revenue Fund, his or her driver license will be suspended. The notice shall be mailed no later than 5 days after such failure. The delinquency fee may be retained by the office of the clerk to defray the operating costs of the office.

251 (2) In non-IV-D cases, if a person fails to pay child 252 support under chapter 61 and the obligee so requests, the 253 depository or the clerk of the court shall mail in accordance 254 with s. 61.13016 the notice specified in that section, notifying 255 him or her that if he or she does not comply with the 256 requirements of that section and pay a delinquency fee of \$25 to 257 the depository or the clerk, his or her driver license and motor 258 vehicle registration will be suspended. The delinquency fee may 259 be retained by the depository or the office of the clerk to 260 defray the operating costs of the office after the clerk remits 261 \$15 to the Department of Revenue for deposit into the General 262 Revenue Fund.

263 (3) If the person fails to comply with the directives of 264 the court within the 30-day period, or, in non-IV-D cases, fails 265 to comply with the requirements of s. 61.13016 within the period 266 specified in that statute, the depository or the clerk of the court shall electronically notify the department of such failure 2.67 268 within 10 days. Upon electronic receipt of the notice, the 269 department shall immediately issue an order suspending the 270 person's driver license and privilege to drive effective 20 days 271 after the date the order of suspension is mailed in accordance 272 with s. 322.251(1), (2), and (6).

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273 (4) After suspension of the driver license of a person 274 pursuant to subsection (1), subsection (2), or subsection (3), 275 the license may not be reinstated until the person complies with 276 all court directives imposed upon him or her, including payment 277 of the delinquency fee imposed by subsection (1), and presents 278 certification of such compliance to a driver licensing office 279 and complies with the requirements of this chapter or, in the 280 case of a license suspended for nonpayment of child support in non-IV-D cases, until the person complies with the reinstatement 2.81 282 provisions of s. 322.058 and makes payment of the delinquency 283 fee imposed by subsection (2).

284 (5) (a) A person whose driver license was suspended before 285 October 1, 2020, pursuant to this section solely for the 286 nonpayment of financial obligations in a criminal case may, 287 except when there was a court-ordered directive for payment 288 which remains unpaid or involves an offense listed under s. 289 318.17, and if otherwise eligible, apply to have his or her 290 license reinstated upon payment of a reinstatement fee When the 291 department receives notice from a clerk of the court that a 292 person licensed to operate a motor vehicle in this state under 293 the provisions of this chapter has failed to pay financial 294 obligations for any criminal offense other than those specified 295 in subsection (1), in full or in part under a payment plan pursuant to s. 28.246(4), the department shall suspend the 296 license of the person named in the notice. 297

(b) The department must reinstate the driving privilege when the clerk of the court provides an affidavit to the 299 300 department stating that:

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1. The person has satisfied the financial obligation in

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302	full or made all payments currently due under a payment plan;
303	2. The person has entered into a written agreement for
304	payment of the financial obligation if not presently enrolled in
305	a payment plan; or
306	3. A court has entered an order granting relief to the
307	person ordering the reinstatement of the license.
308	(6) (c) The department shall not be held liable for any
309	license suspension resulting from the discharge of its duties
310	under this section.
311	Section 5. This act shall take effect July 1, 2020.
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313	========== T I T L E A M E N D M E N T =================================
314	And the title is amended as follows:
315	Delete everything before the enacting clause
316	and insert:
317	A bill to be entitled
318	An act relating to fines and fees; amending s. 28.24,
319	F.S.; revising specified service charges for certain
320	one-time administrative processing by the clerk of the
321	circuit court; amending s. 28.246, F.S.; revising the
322	methods by which the clerk of the circuit court may
323	accept payments for certain fees, charges, costs, and
324	fines; requiring the court to enroll certain persons
325	in a monthly payment plan under certain circumstances;
326	authorizing the court to provide discounts or waive
327	fees for certain individuals; providing requirements
328	and court procedures for the payment plan; authorizing
329	a court to convert certain fees, services charges,
330	costs, or fines to community service under specified
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331 circumstances; conforming a cross-reference; amending 332 s. 28.42, F.S.; requiring the Office of the State 333 Courts Administrator, in consultation with the clerks 334 of court and by a specified date, to develop a Uniform 335 Payment Plan form and informational materials; 336 providing requirements for such form and materials; 337 requiring the office, the Department of Highway Safety 338 and Motor Vehicles, and the clerks of court to develop and submit a work plan to the Governor and the 339 340 Legislature by a specified date; specifying 341 requirements for the work plan; amending s. 322.245, 342 F.S.; conforming provisions to changes made by the 343 act; authorizing a person who meets specified criteria 344 to apply to have his or her driver license reinstated; 345 deleting provisions related to the department's duty 346 to suspend and reinstate driver licenses; providing an 347 effective date.