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Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on Transportation, Tourism, and Economic Development)

A bill to be entitled

An act relating to abandoned cemeteries; creating the Task Force on Abandoned African-American Cemeteries; specifying the purpose of the task force; requiring the Department of State to provide administrative and staff support; specifying the composition of the task force; providing meeting requirements; prescribing duties of the task force; requiring the task force to submit a report to the Governor and the Legislature by a specified date; providing for expiration of the task force; requiring the department to partner with specified entities to undertake an investigation of the former Zion Cemetery site; specifying custody of certain historical resources, records, archives, artifacts, research, and medical records; requiring the department to contract with the University of South Florida and the Florida Agricultural and Mechanical University for the identification and location of eligible next of kin; requiring the universities to provide certain information regarding descendants to the department by a specified date; directing the Division of Historical Resources of the department to ensure the listing of certain cemeteries in the Florida Master Site File; requiring the division to seek placement of historical markers at certain abandoned cemeteries, subject to certain



limitations; authorizing certain persons and organizations to assist the division in researching the history of such cemeteries; specifying that costs associated with the creation and placement of such historical markers be borne by the division; requiring the department to create, place, and maintain memorials at certain sites, subject to legislative appropriation; providing an effective date.

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WHEREAS, until the conclusion of the Civil War, millions of African Americans in the United States, including Florida, were enslaved, and

WHEREAS, following the end of slavery, African Americans continued to be subject to various discriminatory practices, including restrictions on burying the dead which resulted in segregated cemeteries and burial grounds, and

WHEREAS, unlike predominantly white cemeteries and burial grounds, African-American cemeteries and burial grounds were not subject to regulations and recordkeeping necessary to protect the dignity of the deceased, and

WHEREAS, as a result, many abandoned African-American cemeteries and burial grounds have been inadvertently discovered following years of disrepair and neglect when land is being redeveloped or has been sold, and

WHEREAS, to this day, abandoned African-American cemeteries throughout this state continue to be uncovered, as evidenced by recent reports regarding the former Zion Cemetery site in the Tampa Heights neighborhood and the former Ridgewood Cemetery on the grounds of C. Leon King High School, both in the City of



Tampa, and

WHEREAS, the State of Florida recognizes its obligation to identify and properly record abandoned African-American cemeteries and burial grounds in order to preserve history, better inform development decisions, and ensure dignity and respect for the deceased, NOW, THEREFORE,

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Be It Enacted by the Legislature of the State of Florida:

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- Section 1. (1) The Task Force on Abandoned African-American Cemeteries, a task force as defined in s. 20.03(8), Florida Statutes, is created adjunct to the Department of State for the express purpose of studying the extent to which unmarked or abandoned African-American cemeteries and burial grounds exist throughout the state and developing and recommending strategies for identifying and recording cemeteries and burial grounds while also preserving local history and ensuring dignity and respect for the deceased. Except as otherwise provided in this section, the task force shall operate in a manner consistent with s. 20.052, Florida Statutes. The department shall provide administrative and staff support relating to the functions of the task force.
 - (2) The task force is composed of the following members:
- (a) The Secretary of State, or his or her designee, who shall serve as chair.
- (b) A representative of the Bureau of Archaeological Research of the Division of Historical Resources, appointed by the Secretary of State.
 - (c) One person nominated by the President of the Florida



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112 113 State Conference of the National Association for the Advancement of Colored People and appointed by the Secretary of State.

- (d) One representative of the Florida Council of Churches, nominated by the executive director of the council and appointed by the Secretary of State.
- (e) One representative of the Florida African American Heritage Preservation Network, nominated by the executive director of the network and appointed by the Secretary of State.
- (f) One representative of the Florida Public Archaeology Network, appointed by the Secretary of State.
- (g) One representative of the cemetery industry, appointed by the Secretary of State.
- (h) One member of the Senate, appointed by the President of the Senate.
- (i) One member of the House of Representatives, appointed by the Speaker of the House of Representatives.
- (j) One elected official from a local government, appointed by the Secretary of State.
- (3) The task force shall hold its first meeting by August 1, 2020. The task force may meet as many times as it deems necessary to complete the duties prescribed in this section.
 - (4) The task force shall:
- (a) Review the findings and recommendations made by the Task Force on Abandoned and Neglected Cemeteries created pursuant to chapter 98-268, Laws of Florida, and any legislative or administrative action that was taken in response to the task force's findings and recommendations.
- (b) Examine the adequacy of current practices regarding the preservation of unmarked and abandoned African-American



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cemeteries and burial grounds and identify any challenges unique to African-American cemeteries and burial grounds.

- (c) Identify locations of unmarked and abandoned African-American cemeteries and burial grounds throughout the state and propose strategies, including any proposed legislation, for the preservation and evaluation of such sites.
- (d) Make recommendations regarding standards for the creation, placement, and maintenance of a memorial at any identified locations of unmarked and abandoned African-American cemetery or burial ground throughout the state.
- (5) By March 1, 2021, the task force shall submit a report detailing its findings and recommendations to the Governor, the President of the Senate, the Speaker of the House of Representatives, the Minority Leader of the Senate, and the Minority Leader of the House of Representatives.
 - (6) This section expires July 1, 2021.
- Section 2. (1)(a) Upon receiving consent of the property owners at the former Zion Cemetery site in Tampa, the Department of State shall partner with the University of South Florida, the Florida Agricultural and Mechanical University, and the Zion Cemetery Archaeological Committee formed under the auspices of the Tampa Housing Authority, to continue an investigation to determine how many graves remain at the site.
- (b) Any historical resource, record, archive, artifact, public research, or medical record that is recovered through the course of the investigation by the University of South Florida or the Florida Agricultural and Mechanical University shall remain in the custody of either university for archiving and preservation until the Department of State requests custody of



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such resource, record, archive, artifact, public research, or medical record.

- (2) (a) The Department of State shall contract with the University of South Florida and the Florida Agricultural and Mechanical University for the identification and location of eligible next of kin of those buried at the site.
- (b) No later than January 1, 2021, the universities shall provide the Department of State with a list of possible descendants of those buried at the site and, to the extent possible, their contact information.
- (c) For any identification of next of kin occurring on or after January 1, 2021, the universities must provide contact information of the next of kin to the Department of State.

Section 3. The Division of Historical Resources of the Department of State shall ensure that any abandoned African-American cemetery identified by the Task Force on Abandoned African-American Cemeteries is listed in the Florida Master Site File. Upon such a cemetery's listing in the Florida Master Site File and in lieu of the normal application process for historical markers, the division must seek placement of an Official Florida Historical Marker at a site so long as the approval of the owner of the property where the marker will be placed has been obtained. A person or an organization affiliated with an abandoned cemetery may assist the division in researching the history of such a site in the preparation of a historical marker's creation and placement. The costs for the creation and placement of a historical marker authorized pursuant to this section shall be borne by the division. Section 4. Subject to specific appropriation, the



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Department of State shall create, place, and maintain a memorial
at the site of the former Zion Cemetery in Tampa and at the site
of the former Ridgewood Cemetery at C. Leon King High School in
Tampa.

Section 5. This act shall take effect July 1, 2020.