Florida Senate - 2020 Bill No. CS for CS for CS for SB 512

House



LEGISLATIVE ACTION

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Senate

Floor: 1/AD/2R 03/04/2020 02:40 PM

Senator Hutson moved the following:
Senate Amendment (with title amendment)
Delete lines 31 - 346
and insert:
manufacturing, storing, dispensing, concentrating, and using
adult human nonembryonic stem cells and HCT/Ps
(1) DEFINITIONSAs used in this section, the term:
(a) "Adult human nonembryonic stem cells" means cells and
cellular material that are derived from autologous or allogeneic
human tissue intended for implantation, transplantation,
infusion, or transfer into a human recipient.

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12	(b) "Agency" means the Agency for Health Care
13	Administration.
14	(c) "Allogenic use" means the collection of human cells or
15	tissue from one person and the implantation, transplantation,
16	infusion, or transfer of those human cells or tissue into
17	another person.
18	(d) "Autologous use" means the implantation,
19	transplantation, infusion, or transfer of human cells or tissue
20	back into the individual from which they were collected.
21	(e) "Dispense" has the same meaning as in s. 465.003(6).
22	(f) "Establishment" means a place of business that is at
23	one general physical location and may extend to one or more
24	contiguous suites, units, floors, or buildings operated and
25	controlled exclusively by entities under common operation and
26	control. The term includes multiple buildings with an
27	intervening thoroughfare if the buildings are under common
28	exclusive ownership, operation, and control. For purposes of
29	permitting, each suite, unit, floor, or building must be
30	identified in the most recent permit application.
31	(g) "FD&C Act" means the Federal Food, Drug, and Cosmetic
32	Act, 21 U.S.C. ss. 301 et seq.; 52 Stat. 1040 et seq.
33	(h) "HCT/Ps" means human cells, tissues, or cellular or
34	tissue-based products that are intended for implantation,
35	transplantation, infusion, or transfer into a human recipient.
36	This term includes adult human nonembryonic stem cells, but does
37	not include any of the following:
38	1. Vascularized human organs for transplantation.
39	2. Whole blood, blood components, blood derivative
40	products, or platelet-rich plasma that are exempt under 21 C.F.R

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41	607.65.
42	3. Human secretions, including milk, collagen, and cell
43	factors, but not semen.
44	4. Minimally manipulated bone marrow that is for homologous
45	use only and that is not combined with any other article except
46	water, crystalloids, or sterilizing, preserving, or storage
47	agents.
48	5. Ancillary products used in the manufacture of
49	nonembryonic adult human allogenic or autologous HCT/Ps.
50	6. Cells, tissue, or organs derived from animals.
51	7. In vitro diagnostic products.
52	8. Blood vessels recovered with an organ for
53	transplantation.
54	(i) "Homologous use" means the repair, reconstruction, or
55	supplementation of a recipient's cells or tissues with adult
56	human nonembryonic stem cells or adult human nonembryonic HCT/Ps
57	that perform the same basic function or functions in the
58	recipient as in the donor.
59	(j) "Manufacture" means the preparing, deriving,
60	compounding, propagating, processing, producing, or fabricating
61	of any drug, device, or cosmetic.
62	(k) "Minimally manipulated" means:
63	1. For structural tissues, processing that does not alter
64	the original relevant characteristics of the tissue which relate
65	to the tissue's utility for reconstruction, repair, or
66	replacement.
67	2. For cells or nonstructural tissues, processing that does
68	not alter the relevant biological characteristics of the cells
69	<u>or tissues.</u>

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70	3. The washing, rinsing, cleaning, sizing, shaping, or
71	concentrating of adult human nonembryonic HCT/Ps which does not
72	alter the relevant characteristics or basic functions of the
73	tissue or cell.
74	(1) "Nonembryonic stem cell bank" means a publicly or
75	privately owned establishment that operates its own
76	laboratories, retains control over all aspects of processing and
77	storage, is managed by a single entity, and performs any of the
78	following activities in the course of its business:
79	1. Engages in the manufacture, use, implantation,
80	transplantation, infusion, dispensing, transfer, or storage of
81	adult human allogenic and autologous nonembryonic stem cells.
82	2. Accepts, receives, carries, or delivers human allogenic
83	and autologous nonembryonic stem cells, drugs, or products that
84	are approved by United States Food and Drug Administration and
85	regulated as drugs, devices, or biological products by the FD&C
86	Act, s. 351 of the PHS Act, or part I of chapter 499.
87	3. Recovers, collects, screens, and tests, in the facility,
88	adult human autologous nonembryonic HCT/Ps from a specific
89	patient for implantation, transplantation, infusion, or transfer
90	back into the same patient during a single surgery within the
91	facility.
92	4. Provides patient-specific health care services using
93	adult human autologous nonembryonic HCT/Ps in the facility
94	during a single procedure.
95	5. Advertises adult human nonembryonic stem cell services
96	or adult human autologous nonembryonic HCT/P services,
97	including, but not limited to, the collection, manufacture
98	implantation, transplantation, infusion, transfer, storage,

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99 dispensing, use, or purported use of United States Food and Drug Administration-approved adult human autologous nonembryonic stem 100 101 cells or adult human autologous nonembryonic HCT/Ps that are 102 intended to diagnose, cure, mitigate, treat, provide therapy 103 for, or prevent an injury or a disease. 104 6. Performs any procedure that is intended to: 105 a. Collect or store adult human autologous nonembryonic 106 HCT/Ps for autonomous homologous use; or 107 b. Diagnose, cure, mitigate, treat, provide therapy for, or 108 prevent an injury or a disease through the use or purported use 109 of adult human autologous nonembryonic HCT/Ps. 110 7. Compounds patient-specific adult human autologous 111 nonembryonic HCT/Ps into a drug product by combining or mixing 112 the patient-specific adult human nonembryonic HCT/Ps, at the 113 prescriptive direction of a licensed physician authorized within 114 the scope of his or her license to prescribe and administer 115 adult human autologous nonembryonic HCT/Ps with one or more 116 drugs or products to create a patient-specific drug or product. 117 8. Dispenses adult human autologous nonembryonic stem cells 118 or HCT/Ps to any of the following for a specific patient 119 pursuant to a valid order from a licensed physician authorized 120 within the scope of his or her license to prescribe and 121 administer adult human autologous nonembryonic HCT/Ps: 122 a. The specific patient's physician with privileges to 123 practice at the nonembryonic stem cell bank. 124 b. For office use, the specific patient's physician's 125 office or a health care facility or treatment setting where the 126 physician has privileges to administer adult human autologous 127 nonembryonic HCT/Ps.



128	(m) "Office use" includes the provision and administration
129	of any United States Food and Drug Administration-approved adult
130	human nonembryonic stem cell drug, compounded drug, or
131	compounded product regulated as a drug, device, or any
132	biological product under the FD&C Act, s. 351 of the PHS Act, or
133	part I of chapter 499, to a patient's physician in the
134	physician's office or in a health care facility or treatment
135	setting, including a hospital, an ambulatory surgical center, or
136	a health care clinic licensed under chapter 395 or chapter 400.
137	The term also includes the patient-specific dispensing,
138	provision, or administration of the patient's adult human
139	autologous nonembryonic HCT/Ps.
140	(n) "PHS Act" means the Public Health and Safety Act, 42
141	U.S.C. ss. 262 et seq., and applicable regulations, including 21
142	C.F.R. parts 1270 and 1271.
143	(o) "Physician" means a person who is licensed to practice
144	medicine under chapter 458 or osteopathic medicine under chapter
145	<u>459.</u>
146	(2) DUTIES AND REGISTRATION
147	(a) Establishments that manufacture adult human
148	nonembryonic HCT/Ps are regulated by either s. 351 or s. 361 of
149	the PHS Act and part I of chapter 499.
150	(b) Establishments that are regulated by s. 361 of the PHS
151	Act must register with and submit a list of all HCT/Ps
152	manufactured to the Food and Drug Administration and obtain a
153	permit from the Department of Business and Professional
154	Regulation if the HCT/P manufactured:
155	1. Is minimally manipulated;
156	2. Is intended only for homologous use;

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157	3. Is manufactured through a process that does not involve
158	the combination of the cells or tissue with another article,
159	except water, crystalloids, or a sterilizing, preserving, or
160	storing agent; and
161	4. For an adult human nonembryonic HCT/P, either:
162	a. Does not have a systemic effect and is not dependent
163	upon the metabolic activity of living cells for their primary
164	function; or
165	b. Has a systemic effect or is dependent upon the metabolic
166	activity of living cells for its primary function and is for
167	autologous use or for allogenic use in a first-degree or second-
168	degree blood relative.
169	(c) Establishments that are regulated by s. 351 of the PHS
170	Act must obtain approval from the United States Food and Drug
171	Administration in the form of an approved investigational new
172	drug application or a biological license application and must
173	obtain a prescription drug manufacturing permit pursuant to s.
174	<u>499.01(2)(a).</u>
175	(d) Establishments that manufacture adult human
176	nonembryonic HCT/Ps that do not meet the criteria described in
177	paragraph (a) are exempt from the registration and listing
178	requirements of s. 361 of the PHS Act, but must obtain a permit
179	from, and submit a list of all HCT/Ps manufactured to, the
180	Department of Business and Professional Regulation if the
181	establishment:
182	1. Uses the adult human nonembryonic HCT/Ps for
183	nonmedicinal scientific purposes; or
184	2. Removes human adult nonembryonic HCT/Ps from a patient,
185	through a surgical procedure performed by a physician on that

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patient, and implants the same HCT/Ps into the same patient 186 during that same surgical procedure, with the HCT/Ps being only 187 188 minimal manipulated through washing, rinsing, cleaning, sizing, 189 shaping, or concentrating that does not alter the original 190 structural or relevant biological characteristics of the cells 191 or tissues. (e) A nonembryonic stem cell bank that manufactures adult 192 193 human nonembryonic HCT/Ps may not perform enzymatic digestion on 194 or mechanical disruption of or similarly process any adult human 195 nonembryonic stem cell or HCT/P to alter the HCT/P's original 196 structural characteristics or relevant biological 197 characteristics or to isolate differentiated cells from 198 undifferentiated cells that have lost their original structural 199 function, so that the undifferentiated cells can be 200 differentiated into a specialized cell type, unless the 201 nonembryonic stem cell bank has first registered the HCT/P with 202 the United States Food and Drug Administration and registered 203 with the Department of Business and Professional Regulation as a 204 drug, device, or biological product manufacturer and complies 205 with all applicable regulations under the FD&C Act, s. 351 of the PHS Act, 21 C.F.R. parts 1-1299, and part I of chapter 499. 206 207 (d) A nonembryonic stem cell bank that advertises, collects, stores, manufactures, dispenses, compounds, uses, or 208 209 purports to use adult human nonembryonic stem cells or adult 210 human autologous nonembryonic HCT/Ps is deemed a clinic as 211 defined in s. 400.9905 and must comply with all of the following 212 requirements: 213 1. Adhere to the applicable current good tissue practices 214 for the collecting, removing, manufacturing, processing, using,

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215	concentrating, and implanting of adult human nonembryonic stem
216	cells or products containing adult human nonembryonic stem cells
217	pursuant to the FD&C Act, the PHS Act, 21 C.F.R. part 1271, and
218	part I of chapter 499.
219	2. Adhere to the applicable current good manufacturing
220	practices for the collecting, removing, manufacturing,
221	processing, using, concentrating, compounding, and implanting of
222	adult human autologous nonembryonic HCT/Ps so that it does not
223	alter the relevant tissue or cellular characteristics or basic
224	functions.
225	3. Obtain a health care clinic license from the agency
226	pursuant to s. 400.991 and part II of chapter 408 and register
227	each establishment separately, unless:
228	a. The clinic is a facility licensed under chapter 395; or
229	b. The clinic is affiliated with an accredited medical
230	school that provides training to medical students, residents, or
231	fellows.
232	4. Have a physician medical director who is responsible for
233	the establishment's compliance with all requirements related to
234	licensure, operation of a nonembryonic stem cell bank, and
235	current good manufacturing practices under this section, part X
236	of chapter 400, and the FD&C Act, the PHS Act, 21 C.F.R. parts
237	1-1299, and part I of chapter 499.
238	5. Notify the agency, in writing, on a form approved by the
239	agency, within 10 days after termination of a physician medical
240	director and notify the agency within 10 days after such
241	termination of the identity of the physician medical director
242	who has assumed responsibility for that nonembryonic stem cell
243	bank. Failure to have a physician medical director practicing at

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244the location of the licensed nonembryonic stem cell bank245basis for a summary suspension of the nonembryonic stem246bank's license pursuant to s. 120.60(6) or s. 400.607.2476. Require a physician medical director with a full248active, and unencumbered license to actively practice at249nonembryonic stem cell bank location for which he or she2503. Maintain commercial and professional liability in2517. Maintain commercial and professional liability in252in an amount not less than \$250,000 per claim.2538. Operate each establishment using the same name a254one used to obtain the health care clinic license from the255agency. All invoices, packing slips, and other business2569. Obtain a pharmacy permit for each person and258establishment before dispensing, offering office use of,259compounding adult human nonembryonic stem cells with any260(a) A pharmacist at a nonembryonic stem cell bank to263also permitted as a pharmacy under chapter 465 may disper264office use only any of the following to a stem cell bank to	the has nsurance
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255 agency. All invoices, packing slips, and other business 256 <u>must list the same name.</u> 257 <u>9. Obtain a pharmacy permit for each person and</u> 258 establishment before dispensing, offering office use of, 259 compounding adult human nonembryonic stem cells with any 260 <u>drug, compound, or product.</u> 261 <u>(3) DISPENSING OF DRUGS OR COMPOUNDED DRUGS OR PROD</u> 262 <u>(a) A pharmacist at a nonembryonic stem cell bank till 263 also permitted as a pharmacy under chapter 465 may dispendent 265 <u>also permitted as a pharmacy under chapter 465 may dispendent</u></u>	םר
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262 (a) A pharmacist at a nonembryonic stem cell bank to 263 also permitted as a pharmacy under chapter 465 may disper	
263 also permitted as a pharmacy under chapter 465 may disper	JCTS.—
	nat is
264 office use only any of the following to a stem cell bank	nse for
	within
265 this state:	
266 <u>1. Adult human nonembryonic stem cells.</u>	
267 2. A compounded drug containing adult human nonembr	yonic
268 stem cells.	
269 3. A compounded product containing adult human none	nbryonic
270 stem cells.	
271 (b) Adult human nonembryonic stem cells, compounded	
272 containing adult human nonembryonic stem cells, or produ-	drugs

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273 containing adult human nonembryonic stem cells may not be sold 274 or dispensed by any person or establishment other than the adult 275 human nonembryonic stem cell bank or a pharmacist at the 276 nonembryonic stem cell bank that dispenses or receives the adult 277 human nonembryonic stem cells or the compounded drug or product 278 containing adult human nonembryonic stem cells, except that: 279 1. A physician who requests the dispensing of adult human 280 nonembryonic stem cells, a compounded drug, or a compounded product from the manufacturing nonembryonic stem cell bank may 2.81 282 administer such items to his or her patient if the physician is 283 authorized within the scope of his or her license to prescribe 284 and administer adult human nonembryonic stem cells; or 285 2. A pharmacist, a pharmacy, or an establishment that 286 receives or carries adult human nonembryonic stem cells, a 287 compounded drug, or a compounded product that was manufactured 288 by a nonembryonic stem cell bank may sell or dispense such items 289 to a physician who is authorized within the scope of his or her 290 license to prescribe and administer adult human nonembryonic 291 stem cells to patients. 292 (4) HEALTH CARE PRACTITIONER RESPONSIBILITIES.-293 (a) A physician, an advanced practice registered nurse licensed under chapter 464, or a physician assistant licensed 294 295 under chapter 458 or chapter 459 may not practice in a 296 nonembryonic stem cell bank that is not licensed by the agency 297 as required by the rules adopted pursuant to s. 400.9925. The 298 license of a health care practitioner who violates this 299 paragraph is subject to disciplinary action by the appropriate 300 regulatory board.

301

(b) In the performance of any procedure collecting,

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302	storing, using, or purporting to use adult human nonembryonic
303	stem cells or products containing adult human nonembryonic stem
304	cells, a health care practitioner must adhere to the applicable
305	current good tissue practices for the collecting, removing,
306	manufacturing, processing, using, concentrating, compounding,
307	and implanting of stem cells or products containing stem cells
308	pursuant to the FD&C Act, the PHS Act, 21 C.F.R. part 1271, and
309	part I of chapter 499.
310	(5) RULEMAKINGThe agency, in consultation with the
311	Department of Health and the Department of Business and
312	Professional Regulation, shall adopt rules to administer the
313	licensure, inspection, and regulation of nonembryonic stem cell
314	banks, including, but not limited to, rules regarding all of the
315	following which must be consistent with the best practices
316	specified in the FD&C Act, the PHS Act, 21 C.F.R. parts 1270-
317	1271, and part I of chapter 499:
318	(a) Advertising.
319	(b) Nonembryonic stem cell bank procedures and protocols
320	for the collecting, removing, manufacturing, storing,
321	dispensing, concentrating, and using of adult human nonembryonic
322	stem cells, other drugs containing adult human nonembryonic stem
323	cells, and products containing adult human nonembryonic stem
324	cells, in accordance with applicable current best practices.
325	(c) Adverse incident reporting.
326	(d) Informed consent.
327	(e) Recordkeeping, record retention, and availability of
328	records for inspection.
329	Section 2. This act shall take effect July 1, 2020,
330	contingent on SB 7066 or similar legislation taking effect on

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331	that same date, if such legislation is adopted in the same
332	legislative session or an extension thereof and becomes a law.
333	
334	======================================
335	And the title is amended as follows:
336	Delete lines 4 - 24
337	and insert:
338	registration and permitting requirements for certain
339	establishments; prohibiting a nonembryonic stem cell
340	bank from performing certain processes on adult human
341	nonembryonic stem cells or HCT/Ps under certain
342	circumstances; providing that a nonembryonic stem cell
343	bank that performs certain functions is deemed a
344	clinic; requiring such nonembryonic stem cell banks to
345	comply with specified requirements; prohibiting an
346	entity other than certain nonembryonic stem cell banks
347	and pharmacists from dispensing certain compounded
348	drugs or products, with exceptions; prohibiting
349	certain health care practitioners from practicing in a
350	nonembryonic stem cell bank that is not licensed by
351	the agency; providing for disciplinary action;
352	requiring health care practitioners to adhere to
353	specified regulations in the performance of certain
354	procedures; requiring the Agency for Health Care
355	Administration, in consultation with the Department of
356	Health and the Department of Business and Professional
357	Regulation, to adopt specified rules; providing a
358	contingent effective date.