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LEGISLATIVE ACTION

Senate Comm: RCS 01/14/2020 House

The Committee on Criminal Justice (Pizzo) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause

and insert:

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Section 1. Section 944.241, Florida Statutes, is amended to read:

944.241 Shackling of Incarcerated pregnant women.-

(1) SHORT TITLE.—This section may be cited as the "<u>Tammy</u>

Jackson Healthy Pregnancies for Incarcerated Women Act."

(2) DEFINITIONS.-As used in this section, the term:

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11 (a) "Correctional institution" means any facility under the 12 authority of the department or the Department of Juvenile Justice, a county or municipal detention facility, or a 13 14 detention facility operated by a private entity. (b) "Corrections official" means the official who is 15 16 responsible for oversight of a correctional institution, or his 17 or her designee. 18 (c) "Department" means the Department of Corrections. 19 (d) "Extraordinary circumstance" means a substantial flight risk or some other extraordinary medical or security 20 circumstance that dictates restraints or restrictive housing be 21 used to ensure the safety and security of the prisoner, the 22 23 staff of the correctional institution or medical facility, other 24 prisoners, or the public. 25 (e) "Invasive body cavity search" means a search that 26 involves a manual inspection using touch, insertion, or probing 27 of the openings, cavities, and orifices of the human body, 28 including, but not limited to the genitals, buttocks, anus, or 29 breasts that is not conducted for a medical purpose. 30 (f) (e) "Labor" means the period of time before a birth 31 during which contractions are of sufficient frequency, 32 intensity, and duration to bring about effacement and 33 progressive dilation of the cervix. (g) (f) "Postpartum recovery" means, as determined by her 34 35 physician, the period immediately following delivery, including 36 the recovery period when a woman is in the hospital or infirmary 37 following birth, up to 24 hours after delivery unless the 38 physician after consultation with the department or correctional 39 institution recommends a longer period of time.

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40 (h) (g) "Prisoner" means any person incarcerated or detained in any correctional institution who is accused of, convicted of, 41 42 sentenced for, or adjudicated delinquent for a violation of 43 criminal law or the terms and conditions of parole, probation, community control, pretrial release, or a diversionary program. 44 45 For purposes of this section, the term includes any woman detained under the immigration laws of the United States at any 46 47 correctional institution. (i) (h) "Restraints" means any physical restraint or 48 mechanical device used to control the movement of a prisoner's 49 50 body or limbs, including, but not limited to, flex cuffs, soft 51 restraints, hard metal handcuffs, a black box, chubb cuffs, leg 52 irons, belly chains, a security or tether chain, or a convex 53 shield. 54 (j) "Restrictive housing" means the placement of pregnant 55 prisoners separately from the general population of a 56 correctional institution and imposing restrictions on their movement, behavior, and privileges solely based on the condition 57 of being pregnant. The term includes placing the prisoner in 58 59 medical isolation or in the infirmary. 60 (3) RESTRAINT OF PRISONERS.-61 (a) Except as provided in paragraph (b), restraints may not 62 be used on a prisoner who is known to be pregnant: 1. If any doctor, nurse, or other health professional 63 64 treating the prisoner in labor, in delivery, or in postpartum 65 recovery requests that restraints not be used due to a 66 documentable medical purpose. If the doctor, nurse, or other 67 health professional makes such a request, the correctional officer or other law enforcement officer accompanying the 68

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69	prisoner must immediately remove all restraints.
70	<u>2.</u> During <u>transport,</u> labor, delivery, <u>or</u> and postpartum
71	recovery, unless the corrections official makes an
72	individualized determination that the prisoner presents an
73	extraordinary circumstance., except that:
74	1. The physician may request that restraints not be used
75	for documentable medical purposes. The correctional officer,
76	correctional institution employee, or other officer accompanying
77	the pregnant prisoner may consult with the medical staff;
78	however, If the corrections official officer determines there is
79	an extraordinary public safety risk, the official may officer is
80	authorized to apply restraints as limited by paragraph (b)
81	subparagraph 2.
82	(b) A restraint may be used on a prisoner who is known to
83	be pregnant or in postpartum recovery only if all of the
84	following apply:
85	1. The corrections official makes an individualized
86	determination that the prisoner presents an extraordinary
87	circumstance.
88	2. The restraints used are the least restrictive necessary.
89	3. If wrist restraints are used, the restraints are applied
90	in the front of the prisoner so that she may protect herself in
91	the event of a forward fall.
92	4.2. Under no circumstances shall Leg, ankle, or waist
93	restraints <u>are not</u> be used on any pregnant prisoner who is in
94	labor or delivery.
95	(b) If restraints are used on a pregnant prisoner pursuant
96	to paragraph (a):
97	1. The type of restraint applied and the application of the



98	restraint must be done in the least restrictive manner
99	necessary; and
100	<u>(c)</u> The corrections official shall make written findings
101	within 10 days after the use of restraints as to the
102	extraordinary circumstance that dictated the use of the
103	restraints. These findings shall be kept on file by the
104	department or correctional institution for at least 5 years.
105	(d) A pregnant prisoner who is transported by a
106	correctional institution must be transported using a restraint
107	that is the least restrictive necessary. A correctional
108	institution that uses restraints on a pregnant prisoner during
109	transport must comply with the written findings required in
110	paragraph (c).
111	(c) During the third trimester of pregnancy or when
112	requested by the physician treating a pregnant prisoner, unless
113	there are significant documentable security reasons noted by the
114	department or correctional institution to the contrary that
115	would threaten the safety of the prisoner, the unborn child, or
116	the public in general:
117	1. Leg, ankle, and waist restraints may not be used; and
118	2. If wrist restraints are used, they must be applied in
119	the front so the pregnant prisoner is able to protect herself in
120	the event of a forward fall.
121	(d) In addition to the specific requirements of paragraphs
122	(a)-(c), any restraint of a prisoner who is known to be pregnant
123	must be done in the least restrictive manner necessary in order
124	to mitigate the possibility of adverse clinical consequences.
125	(4) INVASIVE BODY CAVITY SEARCHES
126	(a) Except as provided under paragraph (b), an invasive

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127	body cavity search of a pregnant prisoner may be conducted only
128	by a medical professional.
129	(b) A correctional officer may conduct an invasive body
130	cavity search of a pregnant prisoner only if the officer has a
131	reasonable belief that the prisoner is concealing contraband. An
132	officer who conducts an invasive body cavity search must submit
133	a written report to the corrections official within 72 hours
134	after the search. The report must:
135	1. Explain the reasons for the search; and
136	2. Identify any contraband recovered in the search.
137	(5) RESTRICTIVE HOUSING
138	(a) Except as provided in paragraph (b), a pregnant
139	prisoner may not be involuntarily placed in restrictive housing.
140	This subsection does not prohibit a corrections official from
141	placing a pregnant prisoner in restrictive housing for
142	disciplinary violations or to address security risks to the
143	pregnant prisoner, other prisoners, or staff directly related to
144	the pregnant prisoner provided the corrections official complies
145	with the reporting requirements of sub-subparagraph (b)1.
146	(b) A pregnant prisoner may be involuntarily placed in
147	restrictive housing only if the corrections official of the
148	correctional institution, in consultation with the medical staff
149	overseeing prenatal care and medical treatment at the
150	correctional institution, determines that an extraordinary
151	circumstance exists such that restrictive housing is necessary
152	and that there are no less restrictive means available.
153	1. The corrections official shall, before placing a
154	prisoner in restrictive housing, write a report that states:
155	a. The extraordinary circumstance that is present; and

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156	b. The reason less restrictive means are not available.
157	2. The corrections official shall review the report at
158	least every 24 hours to confirm that the extraordinary
159	circumstance cited in the report still exist. A copy of the
160	report and each review must be provided to the pregnant
161	prisoner.
162	(c) A pregnant prisoner who is placed in restrictive
163	housing under this section shall be:
164	1. Examined at least every 8 hours by the medical staff
165	overseeing prenatal care and medical treatment in the facility;
166	2. Housed in the least restrictive setting consistent with
167	the health and safety of the pregnant prisoner; and
168	3. Given an intensive treatment plan developed and approved
169	by the medical staff overseeing prenatal care and medical
170	treatment at the facility.
171	(d) If a pregnant prisoner needs infirmary care, an
172	authorized medical staff must provide an order for the pregnant
173	prisoner to be admitted to the infirmary. If the pregnant
174	prisoner has passed her due date, she must be admitted to the
175	infirmary until labor begins or until other housing arrangements
176	are made. A pregnant prisoner who has been placed in the
177	infirmary shall be provided:
178	1. The same access to outdoor recreation, visitation, mail,
179	and telephone calls as other prisoners; and
180	2. The ability to continue to participate in other
181	privileges and classes granted to the general population.
182	(6) (4) ENFORCEMENT
183	(a) Notwithstanding any relief or claims afforded by
184	federal or state law, any prisoner who is restrained in

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185 violation of this section may file a grievance with the 186 correctional institution, and be granted a 45-day extension if requested in writing pursuant to rules promulgated by the 187 correctional institution. 188

(b) This section does not prevent a woman harmed through the use of restraints under this section from filing a complaint under any other relevant provision of federal or state law.

(7) (5) NOTICE TO PRISONERS.-

(a) By September 1, 2012, The department and the Department of Juvenile Justice shall adopt rules pursuant to ss. 120.536(1) and 120.54 to administer this section.

196 (b) Each correctional institution shall inform female prisoners of the rules developed pursuant to paragraph (a) upon admission to the correctional institution, including the policies and practices in the prisoner handbook, and post the policies and practices in locations in the correctional 201 institution where such notices are commonly posted and will be seen by female prisoners, including common housing areas and medical care facilities.

Section 2. This act shall take effect July 1, 2020. And the title is amended as follows:

Delete everything before the enacting clause and insert:

209 A bill to be entitled 210 An act relating to incarcerated pregnant women; 211 amending s. 944.241, F.S.; amending the short title; 212 redefining the term "extraordinary circumstance"; defining the terms "invasive body cavity search" and 213

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214 "restrictive housing"; revising the circumstances 215 under which a prisoner who is known to be pregnant may 216 not be restrained; specifying conditions under which 217 restraints may be used; requiring that invasive body 218 cavity searches on a pregnant prisoner be conducted by 219 a medical professional; providing an exception; 220 prohibiting the involuntary placement of pregnant 221 prisoners in restrictive housing; providing 2.2.2 exceptions; requiring corrections officials to write a 223 specified report if an extraordinary circumstance 224 necessitates placing a pregnant prisoner in 225 restrictive housing; providing requirements for the 226 report; requiring corrections officials to review such 227 reports at specified intervals; requiring a copy of 228 such reports and reviews to be provided to pregnant 229 prisoners in restrictive housing; providing 230 requirements for the treatment of pregnant prisoners 231 placed in restrictive housing; requiring pregnant 232 prisoners to be admitted to the infirmary under certain circumstances; providing certain rights for 233 234 pregnant prisoners admitted to the infirmary; 235 providing an effective date.