By Senator Perry

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A bill to be entitled

An act relating to motor vehicle rentals; amending s. 212.05, F.S.; specifying the applicable sales tax rate on motor vehicle leases and rentals by motor vehicle rental companies and peer-to-peer car-sharing programs; requiring peer-to-peer car-sharing programs to collect and remit the applicable sales tax; amending s. 212.0606, F.S.; defining terms; specifying the applicable rental car surcharge on motor vehicle leases and rentals by motor vehicle rental companies and peer-to-peer car-sharing programs; specifying applicability of the surcharge; requiring motor vehicle rental companies and peer-to-peer car-sharing programs to collect the surcharge; requiring carsharing services to collect a certain surcharge; making technical changes; creating s. 627.7483, F.S.; defining terms; specifying insurance requirements for shared vehicle owners and shared vehicle drivers under peer-to-peer car-sharing programs; providing that a peer-to-peer car-sharing program has an insurable interest in a shared vehicle during certain periods; providing construction; authorizing peer-to-peer carsharing programs to own and maintain certain motor vehicle insurance policies; requiring peer-to-peer car-sharing programs to assume certain liability; providing exceptions; requiring a shared vehicle owner's insurer to indemnify the peer-to-peer carsharing program under certain circumstances; providing an exemption from vicarious liability for peer-to-peer 8-00637-21 2021566

car-sharing programs and shared vehicle owners; authorizing motor vehicle insurers to exclude coverages and a duty to defend or indemnify claims under a shared vehicle owner's policy; providing construction relating to exclusions; providing a right of contribution to a shared vehicle owner's insurer for certain claims; requiring peer-to-peer car-sharing programs to provide certain information to shared vehicle owners regarding liens; specifying recordkeeping, record retention, and record-sharing requirements for peer-to-peer car-sharing programs; specifying disclosure requirements for peer-to-peer car-sharing program agreements; specifying driver license verification and data retention requirements for peer-to-peer car-sharing programs; providing that peer-to-peer car-sharing programs have sole responsibility for certain equipment in or on a shared vehicle; providing for indemnification regarding such equipment; specifying requirements for peer-to-peer car-sharing programs relating to safety recalls on a shared vehicle; providing construction; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (c) of subsection (1) of section 212.05, Florida Statutes, is amended to read:

212.05 Sales, storage, use tax.—It is hereby declared to be the legislative intent that every person is exercising a taxable

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privilege who engages in the business of selling tangible personal property at retail in this state, including the business of making mail order sales, or who rents or furnishes any of the things or services taxable under this chapter, or who stores for use or consumption in this state any item or article of tangible personal property as defined herein and who leases or rents such property within the state.

- (1) For the exercise of such privilege, a tax is levied on each taxable transaction or incident, which tax is due and payable as follows:
- (c) At the rate of 6 percent of the gross proceeds derived from the lease or rental of tangible personal property, as defined herein; however, the following special provisions apply to the lease or rental of motor vehicles:
- 1. When a motor vehicle is leased or rented <u>by a motor</u> vehicle rental company or a peer-to-peer car-sharing program, as those terms are defined in s. 212.0606(1), for a period of less than 12 months:
- a. If the motor vehicle is rented in Florida, the entire amount of such rental is taxable, even if the vehicle is dropped off in another state.
- b. If the motor vehicle is rented in another state and dropped off in Florida, the rental is exempt from Florida tax.
- c. If the motor vehicle is rented by a peer-to-peer carsharing program, the peer-to-peer car-sharing program must collect and remit the applicable tax due in connection with the rental.
- 2. Except as provided in subparagraph 3., for the lease or rental of a motor vehicle for a period of not less than 12

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months, sales tax is due on the lease or rental payments if the vehicle is registered in this state; provided, however, that no tax shall be due if the taxpayer documents use of the motor vehicle outside this state and tax is being paid on the lease or rental payments in another state.

3. The tax imposed by this chapter does not apply to the lease or rental of a commercial motor vehicle as defined in s. 316.003(13)(a) to one lessee or rentee for a period of not less than 12 months when tax was paid on the purchase price of such vehicle by the lessor. To the extent tax was paid with respect to the purchase of such vehicle in another state, territory of the United States, or the District of Columbia, the Florida tax payable shall be reduced in accordance with the provisions of s. 212.06(7). This subparagraph shall only be available when the lease or rental of such property is an established business or part of an established business or the same is incidental or germane to such business.

Section 2. Section 212.0606, Florida Statutes, is amended to read:

- 212.0606 Rental car surcharge.-
- (1) As used in this section, the term:
- (a) "Car-sharing service" means a membership-based organization or business, or division thereof, which requires the payment of an application fee or a membership fee and provides member access to motor vehicles:
- 1. Only at locations that are not staffed by car-sharing service personnel employed solely for the purpose of interacting with car-sharing service members;
 - 2. Twenty-four hours per day, 7 days per week;

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3. Only through automated means, including, but not limited to, a smartphone application or an electronic membership card;

- 4. On an hourly basis or for a shorter increment of time;
- 5. Without a separate fee for refueling the motor vehicle;
- 6. Without a separate fee for minimum financial responsibility liability insurance; and
- 7. Owned or controlled by the car-sharing service or its affiliates.
- (b) "Motor vehicle rental company" means an entity that is in the business of providing, for financial consideration, motor vehicles to the public under a rental agreement.
- (c) "Peer-to-peer car-sharing program" has the same meaning as in s. 627.7483(1).
- (2) Except as provided in subsection (3) (2), a surcharge of \$2 per day or any part of a day is imposed upon the lease or rental by a motor vehicle rental company or a peer-to-peer carsharing program of a motor vehicle that is licensed for hire and designed to carry fewer than nine passengers, regardless of whether the motor vehicle is licensed in this state, for financial consideration and without transfer of the title of the motor vehicle. The surcharge is imposed regardless of whether the lease or rental occurs in person or through digital means. The surcharge applies to only the first 30 days of the term of a lease or rental and must be collected by the motor vehicle rental company or the peer-to-peer car-sharing program. The surcharge is subject to all applicable taxes imposed by this chapter.
- (3) (2) A member of a car-sharing service who uses a motor vehicle as described in subsection (2) (1) for less than 24

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hours pursuant to an agreement with the car-sharing service shall pay a surcharge of \$1 per usage. A member of a car-sharing service who uses the same motor vehicle for 24 hours or more shall pay a surcharge of \$2 per day or any part of a day as provided in subsection (2) (1). The car-sharing service shall collect the surcharge For purposes of this subsection, the term "car-sharing service" means a membership-based organization or business, or division thereof, which requires the payment of an application or membership fee and provides member access to motor vehicles:

- (a) Only at locations that are not staffed by car-sharing service personnel employed solely for the purpose of interacting with car-sharing service members;
 - (b) Twenty-four hours per day, 7 days per week;
- (c) Only through automated means, including, but not limited to, smartphone applications or electronic membership eards;
 - (d) On an hourly basis or for a shorter increment of time;
 - (e) Without a separate fee for refueling the motor vehicle;
- (f) Without a separate fee for minimum financial
- 166 responsibility liability insurance; and
 - (g) Owned or controlled by the car-sharing service or its

The surcharge imposed under this subsection does not apply to the lease, rental, or use of a motor vehicle from a location owned, operated, or leased by or for the benefit of an airport or airport authority.

(4) (a) (3) (a) Notwithstanding s. 212.20, and less the costs

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of administration, 80 percent of the proceeds of this surcharge shall be deposited in the State Transportation Trust Fund, 15.75 percent of the proceeds of this surcharge shall be deposited in the Tourism Promotional Trust Fund created in s. 288.122, and 4.25 percent of the proceeds of this surcharge shall be deposited in the Florida International Trade and Promotion Trust Fund. For the purposes of this subsection, the term "proceeds of this surcharge" of the surcharge means all funds collected and received by the department under this section, including interest and penalties on delinquent surcharges. The department shall provide the Department of Transportation rental car surcharge revenue information for the previous state fiscal year by September 1 of each year.

- (b) Notwithstanding any other provision of law, the proceeds deposited in the State Transportation Trust Fund shall be allocated on an annual basis in the Department of Transportation's work program to each department district, except the Turnpike District. The amount allocated to each district shall be based on the amount of proceeds attributed to the counties within each respective district.
- (5) (a) (4) Except as provided in this section, the department shall administer, collect, and enforce the surcharge as provided in this chapter.
- (b) (a) The department shall require a dealer dealers to report surcharge collections according to the county to which the surcharge was attributed. For purposes of this section, the surcharge shall be attributed to the county where the rental agreement was entered into.
 - (c) (b) A dealer Dealers who collects collect the rental car

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surcharge shall report to the department all surcharge revenues attributed to the county where the rental agreement was entered into on a timely filed return for each required reporting period. The provisions of this chapter which apply to interest and penalties on delinquent taxes apply to the surcharge. The surcharge shall not be included in the calculation of estimated taxes pursuant to s. 212.11. The dealer's credit provided in s. 212.12 does not apply to any amount collected under this section.

(6)(5) The surcharge imposed by this section does not apply to a motor vehicle provided at no charge to a person whose motor vehicle is being repaired, adjusted, or serviced by the entity providing the replacement motor vehicle.

Section 3. Section 627.7483, Florida Statutes, is created to read:

- 627.7483 Peer-to-peer car sharing; insurance requirements.-
- (1) DEFINITIONS.—As used in this section, the term:
- (a) "Car-sharing delivery period" means the period of time during which a shared vehicle is being delivered to the location of the car-sharing start time, if applicable, as documented by the governing peer-to-peer car-sharing program agreement.
- (b) "Car-sharing period" means the period of time that commences either at the car-sharing delivery period or, if there is no car-sharing delivery period, at the car-sharing start time and that ends at the car-sharing termination time.
- (c) "Car-sharing start time" means the time when the shared vehicle is under the control of the shared vehicle driver, which time occurs at or after the time the reservation of the shared vehicle is scheduled to begin, as documented in the records of a

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peer-to-peer car-sharing program.

(d) "Car-sharing termination time" means the earliest of the following events:

- 1. The expiration of the agreed-upon period of time established for the use of a shared vehicle according to the terms of the peer-to-peer car-sharing program agreement, if the shared vehicle is delivered to the location agreed upon in the peer-to-peer car-sharing program agreement;
- 2. The time the shared vehicle is returned to a location as alternatively agreed upon by the shared vehicle owner and shared vehicle driver, as communicated through a peer-to-peer carsharing program; or
- 3. The time the shared vehicle owner or the shared vehicle owner's authorized designee takes possession and control of the shared vehicle.
- (e) "Peer-to-peer car sharing" or "car sharing" means the authorized use of a motor vehicle by an individual other than the vehicle's owner through a peer-to-peer car-sharing program. For the purposes of this section, the term does not include the renting of a motor vehicle through a rental car company, the use of a for-hire vehicle as defined in s. 320.01(15), ridesharing as defined in s. 341.031(9), carpool as defined in s. 450.28(3), or the use of a motor vehicle under an agreement for a car-sharing service as defined in s. 212.0606(1).
- (f) "Peer-to-peer car-sharing program" means a business platform that enables peer-to-peer car sharing by connecting motor vehicle owners with drivers for financial consideration. For the purposes of this section, the term does not include a rental car company, a car-sharing service as defined in s.

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262 212.0606(1), a taxicab association, or the owner of a for-hire vehicle as defined in s. 320.01(15).

- (g) "Peer-to-peer car-sharing program agreement" means the terms and conditions established by the peer-to-peer car-sharing program which are applicable to a shared vehicle owner and a shared vehicle driver and which govern the use of a shared vehicle through a peer-to-peer car-sharing program. For the purposes of this section, the term does not include a rental agreement or an agreement for a for-hire vehicle as defined in s. 320.01(15) or for a car-sharing service as defined in s.
- (h) "Shared vehicle" means a motor vehicle that is available for sharing through a peer-to-peer car-sharing program. For the purposes of this section, the term does not include a rental car, a for-hire vehicle as defined in s. 320.01(15), or a motor vehicle used for ridesharing as defined in s. 341.031(9), for carpool as defined in s. 450.28(3), or for car-sharing service as defined in s. 212.0606(1).
- (i) "Shared vehicle driver" means an individual who has been authorized by the shared vehicle owner to drive the shared vehicle under the peer-to-peer car-sharing program agreement.
- (j) "Shared vehicle owner" means the registered owner, or a natural person or an entity designated by the registered owner, of a motor vehicle made available for sharing to shared vehicle drivers through a peer-to-peer car-sharing program. For the purposes of this section, the term does not include an owner of a for-hire vehicle as defined in s. 320.01(15).
 - (2) INSURANCE COVERAGE REQUIREMENTS.—
 - (a) 1. A peer-to-peer car-sharing program shall ensure that,

8-00637-21 2021566 291 during each car-sharing period, the shared vehicle owner and the 292 shared vehicle driver are insured under a motor vehicle 293 insurance policy that provides all of the following: 294 a. Property damage liability coverage that meets the 295 minimum coverage amounts required under s. 324.022. 296 b. Bodily injury liability coverage limits as described in 297 s. 324.021(7)(a) and (b). 298 c. Personal injury protection benefits that meet the 299 minimum coverage amounts required under s. 627.736. 300 d. Uninsured and underinsured vehicle coverage as required 301 under s. 627.727. 302 2. The peer-to-peer car-sharing program shall also ensure 303 that the motor vehicle insurance policy under subparagraph 1.: a. Recognizes that the shared vehicle insured under the 304 305 policy is made available and used through a peer-to-peer car-306 sharing program; or 307 b. Does not exclude the use of a shared vehicle by a shared 308 vehicle driver. 309 (b) 1. The insurance described under paragraph (a) may be 310 satisfied by a motor vehicle insurance policy maintained by: 311 a. A shared vehicle owner; 312 b. A shared vehicle driver; 313 c. A peer-to-peer car-sharing program; or 314 d. A combination of a shared vehicle owner, a shared 315 vehicle driver, and a peer-to-peer car-sharing program. 316 2. The insurance policy maintained in subparagraph 1. which 317 satisfies the insurance requirements under paragraph (a) is primary during each car-sharing period. 318

3.a. If the insurance maintained by a shared vehicle owner

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or shared vehicle driver in accordance with subparagraph 1. has
lapsed or does not provide the coverage required under paragraph
(a), the insurance maintained by the peer-to-peer car-sharing
program must provide the coverage required under paragraph (a),
beginning with the first dollar of a claim, and must defend such
claim, except under circumstances as set forth in subparagraph
(3) (a) 2.

- b. Coverage under a motor vehicle insurance policy maintained by the peer-to-peer car-sharing program must not be dependent on another motor vehicle insurer first denying a claim, and another motor vehicle insurance policy is not required to first deny a claim.
- c. Notwithstanding any other law, statute, rule, or regulation to the contrary, a peer-to-peer car-sharing program has an insurable interest in a shared vehicle during the car-sharing period. This sub-subparagraph does not create liability for a peer-to-peer car-sharing program for maintaining the coverage required under paragraph (a) and under this paragraph, if applicable.
- d. A peer-to-peer car-sharing program may own and maintain as the named insured one or more policies of motor vehicle insurance which provide coverage for:
- (I) Liabilities assumed by the peer-to-peer car-sharing program under a peer-to-peer car-sharing program agreement;
 - (II) Liability of the shared vehicle owner;
 - (III) Liability of the shared vehicle driver;
 - (IV) Damage or loss to the shared motor vehicle; or
- 347 (V) Damage, loss, or injury to persons or property to
 348 satisfy the personal injury protection and uninsured and

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underinsured motorist coverage requirements of this section.

- e. Insurance required under paragraph (a), when maintained by a peer-to-peer car-sharing program, may be provided by an insurer authorized to do business in this state which is a member of the Florida Insurance Guaranty Association or an eligible surplus lines insurer that has a superior, excellent, exceptional, or equivalent financial strength rating by a rating agency acceptable to the office. A peer-to-peer car-sharing program is not transacting in insurance when it maintains the insurance required under this section.
 - (3) LIABILITIES AND INSURANCE EXCLUSIONS.—
- <u>(a) Liability.—</u>
- 1. A peer-to-peer car-sharing program shall assume liability, except as provided in subparagraph 2., of a shared vehicle owner for bodily injury or property damage to third parties or uninsured and underinsured motorist or personal injury protection losses during the car-sharing period in an amount stated in the peer-to-peer car-sharing program agreement, which amount may not be less than those set forth in ss.

 324.021(7)(a) and (b), 324.022, 627.727, and 627.736, respectively.
- 2. The assumption of liability under subparagraph 1. does not apply if a shared vehicle owner:
- a. Makes an intentional or fraudulent material misrepresentation or omission to the peer-to-peer car-sharing program before the car-sharing period in which the loss occurs; or
- b. Acts in concert with a shared vehicle driver who fails to return the shared vehicle pursuant to the terms of the peer-

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to-peer car-sharing program agreement.

- 3. A peer-to-peer car-sharing program shall assume primary liability for a claim when it is in whole or in part providing the insurance required under paragraph (2) (a) and:
- <u>a. A dispute exists as to who was in control of the shared</u> motor vehicle at the time of the loss; and
- <u>b. The peer-to-peer car-sharing program does not have</u>
 available, did not retain, or fails to provide the information
 required under subsection (5).

The shared vehicle owner's insurer shall indemnify the peer-to-peer car-sharing program to the extent of the insurer's obligation, if any, under the applicable insurance policy if it is determined that the shared vehicle owner was in control of the shared motor vehicle at the time of the loss.

- (b) Vicarious liability.—A peer-to-peer car-sharing program and a shared vehicle owner are exempt from vicarious liability consistent with 49 U.S.C. s. 30106 (2005) under any state or local law that imposes liability solely based on vehicle ownership.
- (c) Exclusions in motor vehicle insurance policies.—An authorized insurer that writes motor vehicle liability insurance in this state may exclude any and all coverage and the duty to defend or indemnify for any claim afforded under a shared vehicle owner's motor vehicle insurance policy, including, but not limited to:
- 1. Liability coverage for bodily injury and property damage;
 - 2. Personal injury protection coverage;

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3. Uninsured and underinsured motorist coverage;

- 4. Medical payments coverage;
- 5. Comprehensive physical damage coverage; and
- 6. Collision physical damage coverage.

This paragraph does not invalidate or limit any exclusion contained in a motor vehicle insurance policy, including any insurance policy in use or approved for use which excludes coverage for motor vehicles made available for rent, sharing, or hire or for any business use.

- (d) Contribution against indemnification.—A shared vehicle owner's motor vehicle insurer that defends or indemnifies a claim against a shared vehicle which is excluded under the terms of its policy has the right to seek contribution against the motor vehicle insurer of the peer-to-peer car-sharing program if the claim is:
- 1. Made against the shared vehicle owner or the shared vehicle driver for loss or injury that occurs during the carsharing period; and
 - 2. Excluded under the terms of its policy.
- (4) NOTIFICATION OF IMPLICATIONS OF LIEN.—At the time a motor vehicle owner registers as a shared vehicle owner on a peer-to-peer car-sharing program and before the shared vehicle owner may make a shared vehicle available for car sharing on the peer-to-peer car-sharing program, the peer-to-peer car-sharing program must notify the shared vehicle owner that, if the shared vehicle has a lien against it, the use of the shared vehicle through a peer-to-peer car-sharing program, including the use without physical damage coverage, may violate the terms of the

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contract with the lienholder.

- (5) RECORDKEEPING.—A peer-to-peer car-sharing program shall:
- (a) Collect and verify records pertaining to the use of a shared vehicle, including, but not limited to, the times used, fees paid by the shared vehicle driver, and revenues received by the shared vehicle owner.
- (b) Retain the records in paragraph (a) for a time period not less than the applicable personal injury statute of limitations.
- (c) Provide the information contained in the records in paragraph (a) upon request to the shared vehicle owner, the shared vehicle owner's insurer, or the shared vehicle driver's insurer to facilitate a claim coverage investigation.
 - (6) CONSUMER PROTECTIONS. -
- (a) Disclosures.—Each peer-to-peer car-sharing program agreement made in this state must disclose to the shared vehicle owner and the shared vehicle driver:
- 1. Any right of the peer-to-peer car-sharing program to seek indemnification from the shared vehicle owner or the shared vehicle driver for economic loss resulting from a breach of the terms and conditions of the peer-to-peer car-sharing program agreement.
- 2. That a motor vehicle insurance policy issued to the shared vehicle owner for the shared vehicle or to the shared vehicle driver does not provide a defense or indemnification for any claim asserted by the peer-to-peer car-sharing program.
- 3. That the peer-to-peer car-sharing program's insurance coverage on the shared vehicle owner and the shared vehicle

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465 driver is in effect only during each car-sharing period and 466 that, for any use of the shared vehicle by the shared vehicle 467 driver after the car-sharing termination time, the shared vehicle driver and the shared vehicle owner may not have insurance coverage.

- 4. The daily rate, fees, and, if applicable, any insurance or protection package costs that are charged to the shared vehicle owner or the shared vehicle driver.
- 5. That the shared vehicle owner's motor vehicle liability insurance may exclude coverage for a shared vehicle.
- 6. An emergency telephone number of the personnel capable of fielding calls for roadside assistance and other customer service inquiries.
- 7. Any conditions under which a shared vehicle driver must maintain a personal motor vehicle insurance policy with certain applicable coverage limits on a primary basis in order to book a shared vehicle.
 - (b) Driver license verification and data retention.-
- 1. A peer-to-peer car-sharing program may not enter into a peer-to-peer car-sharing program agreement with a driver unless the driver:
- a. Holds a driver license issued under chapter 322 which authorizes the driver to drive vehicles of the class of the shared vehicle;
 - b. Is a nonresident who:
- (I) Holds a driver license issued by the state or country of the driver's residence which authorizes the driver in that state or country to drive vehicles of the class of the shared vehicle; and

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(II) Is at least the same age as that required of a resident to drive; or

- c. Is otherwise specifically authorized by the Department of Highway Safety and Motor Vehicles to drive vehicles of the class of the shared vehicle.
- 2. A peer-to-peer car-sharing program shall keep a record of:
 - a. The name and address of the shared vehicle driver;
- b. The number of the driver license of the shared vehicle driver and each other person, if any, who will operate the shared vehicle; and
 - c. The place of issuance of the driver license.
- (c) Responsibility for equipment.—A peer-to-peer carsharing program has sole responsibility for any equipment that is put in or on the shared vehicle to monitor or facilitate the peer-to-peer car-sharing transaction, including a GPS system.

 The peer-to-peer car-sharing program shall indemnify and hold harmless the shared vehicle owner for any damage to or theft of such equipment during the car-sharing period which is not caused by the shared vehicle owner. The peer-to-peer car-sharing program may seek indemnity from the shared vehicle driver for any damage to or loss of such equipment which occurs during the car-sharing period.
- (d) Motor vehicle safety recalls.—At the time a motor vehicle owner registers as a shared vehicle owner on a peer-to-peer car-sharing program and before the shared vehicle owner may make a shared vehicle available for car sharing on the peer-to-peer car-sharing program, the peer-to-peer car-sharing program must:

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1. Verify that the shared vehicle does not have any safety recalls on the vehicle for which the repairs have not been made; and

- 2. Notify the shared vehicle owner that if the shared vehicle owner:
- a. Has received an actual notice of a safety recall on the vehicle, he or she may not make a vehicle available as a shared vehicle on the peer-to-peer car-sharing program until the safety recall repair has been made.
- b. Receives an actual notice of a safety recall on a shared vehicle while the shared vehicle is made available on the peer-to-peer car-sharing program, he or she shall remove the shared vehicle as available on the peer-to-peer car-sharing program as soon as practicably possible after receiving the notice of the safety recall and until the safety recall repair has been made.
- c. Receives an actual notice of a safety recall while the shared vehicle is in the possession of a shared vehicle driver, he or she shall notify the peer-to-peer car-sharing program about the safety recall as soon as practicably possible after receiving the notice of the safety recall, so that he or she may address the safety recall repair.
 - (7) CONSTRUCTION.—This section does not limit:
- (a) The liability of a peer-to-peer car-sharing program for any act or omission of the peer-to-peer car-sharing program which results in bodily injury to a person as a result of the use of a shared vehicle through peer-to-peer car sharing; or
- (b) The ability of a peer-to-peer car-sharing program to seek, by contract, indemnification from the shared vehicle owner or the shared vehicle driver for economic loss resulting from a

2021566___ 8-00637-21 552 breach of the terms and conditions of the peer-to-peer car-553 sharing program agreement. 554 Section 4. This act shall take effect January 1, 2022.