

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Appropriations Subcommittee on Transportation, Tourism, and Economic Development

BILL: CS/SB 160

INTRODUCER: Transportation Committee and Senator Harrell

SUBJECT: Transportation-related Facility Designations

DATE: February 15, 2022

REVISED: _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Price	Vickers	TR	Fav/CS
2.	McAuliffe	Hrdlicka	ATD	Pre-meeting
3.			AP	

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 160 creates the following honorary or memorial road and bridge designations:

- The portion of S.R. 715/Bacom Point Road between W. Morgan Road and S.W. 14th Street in Palm Beach County as “Deputy Sheriff Donta Manuel and Deputy Sheriff Jonathan Wallace Highway.”
- The portion of S.R. 423/John Young Parkway between S.R. 408 and Orange Center Boulevard in Orange County as “Rep. Alzo Reddick Road.”
- Bridge number 100850 on S.R. 60/Courtney Campbell Causeway over Old Tampa Bay in Hillsborough County as “Virginia Creighton Bridge.”
- The intersection of S.W. 23rd Avenue and S.W. 8th Street in Miami-Dade County as “Arturo Diaz Artilles Plaza.”
- The portion of W. Columbus Drive between N. Himes Avenue and N. MacDill Avenue in Hillsborough County as “Maximino Capdevila and Coralia Capdevila Road.”
- The portion of S.R. 19 between C.R. 48 and Lane Park Cutoff Road in Lake County as “Sergeant First Class Michael C. Aten Memorial Highway.”
- Bridge number 720684 on I-95 over the Trout River in Jacksonville/Duval County as “Warren Alvarez Memorial Bridge.”
- The portion of U.S. 27/S.R. 25 between the Polk County line and the Glades County line in Highlands County as “Deputy William Gentry, Jr., Highway.”
- The portion of S.R. 100 in Clay County between the Bradford County line and the Putnam County line as “Veterans Honor Highway.”

- Upon completion of construction, the interchange at First Coast Expressway/S.R. 23 and Henley Road in Clay County as “Sergeant Eric John Twisdale Memorial Interchange.”
- The portion of S.R. A1A between the northern terminus and southern terminus of Galt Ocean Drive in Broward County as "Pio Ieraci Memorial Drive."
- The portion of S.R. 520/W. King Street between S.R. 501/Clearlake Road and S.R. 519/Fiske Boulevard in Brevard County as “Sgt. George Lee Taylor, Sr., Memorial Highway.”
- The portion of S.R. 519/Fiske Boulevard between Rosa L. Jones Drive and I-95 in Brevard County as “Dr. Martin Luther King, Jr., Boulevard.”
- The portion of U.S. 90 between Canal Street and Stewart Street in Santa Rosa County as "Reverend Murray Hamilton, Sr., Highway."
- The portion of S.R. 87 between E. Bay Boulevard and U.S. 98 in Santa Rosa County as "Ira Mae Wells-Bruce Memorial Highway."

The bill directs the Florida Department of Transportation (FDOT) to erect suitable markers.

The estimated cost to the FDOT to install the designation markers required under the bill is \$15,600. See the “Fiscal Impact Statement” below for details.

The bill takes effect July 1, 2022.

II. Present Situation:

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes or to distinguish a particular facility. Such designations are not to be construed as requiring any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.¹

When the Legislature establishes road or bridge designations, the FDOT is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation and to erect any other markers it deems appropriate for the transportation facility.²

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, each affected local government must pass resolutions supporting the designations before the installation of the markers.³

Deputy Sheriffs Donta Manuel and Jonathan Wallace

On November 28, 2007, as other deputies pursued a stolen vehicle that had just passed over “stop sticks” in the roadway on State Road 715 near Lake Okeechobee, Deputies Manuel and Wallace

¹ Section 334.071(1), F.S.

² Section 334.071(2), F.S.

³ Section 334.071(3), F.S.

ran into the roadway in an attempt to remove the stop sticks. Apparently, due to the darkness, Deputies Manuel and Wallace did not perceive the speed at which the pursuing patrol cars were following behind the suspect vehicle. One of the pursuing patrol cars struck and killed both deputies. The driver of that pursuing patrol car was seriously injured and flown to a local hospital. One of the suspects in the stolen vehicle was apprehended a short time later.⁴

Deputy Manuel served with the Palm Beach County Sheriff's Office (PBCSO) for 13 years. He was survived by his wife, Suzette Manuel, sons Donta and Diontray Manuel, and daughter Dashja Trawick. Deputy Wallace served with the PBCSO for 18 months. He was survived by his mother, Patricia Wallace.⁵

Representative Alzo Reddick

Dr. Alzo J. Reddick, Sr., was born in Alturas, Florida, on November 15, 1937. He graduated from Jones High School in 1956. After earning his Bachelor of Science degree from Paul Quinn University in 1960, he served in the U.S. Army from 1961 to 1964 and returned home to teach at Phyllis Wheatley and Winter Park High Schools. Dr. Reddick earned a Master of Education degree from FAMU in 1971 and a Doctorate of Education from Nova University in 1977.⁶

Dr. Reddick was the first black man from Orlando to be elected to the state legislature since the Reconstruction Era and to sponsor legislation that became law. Known for his community service and a lifetime of accomplishments in education and politics, Dr. Reddick served in the Florida House of Representatives from 1982 to 2000.⁷

Virginia Creighton

Virginia Creighton worked in the field of wetland science and regulation for almost three decades, with a combination of government policy, regulatory, and environmental consulting experience. Ms. Creighton was a certified Professional Wetland Scientist and specialized in formal jurisdictional determinations and wetland qualitative analyses. She acted as an environmental project manager on multiple FDOT and local-level projects, as well as for private developments, including small and large-scale developments of regional impact. She was directly involved in obtaining environmental resource permits for over fifty transportation projects. Ms. Creighton was essential to development of the Courtney Campbell Causeway – Old Tampa Bay Water Quality Improvement project, and she received an award for the Best Project

⁴ See the SunSentinel, *Stop Sticks help put the brakes on escaping criminals*, May 25, 2013, available at <http://www.sun-sentinel.com/news/fl-xpm-2013-05-25-fl-stop-stick-20130525-story.html> and the Palm Beach County Sheriff's Office, *Fallen Heroes*, available at <https://www.pbso.org/inside-pbso/general/fallen-heroes/> (last visited January 30, 2022).

⁵ *Id.*

⁶ See Community Steeple, *Community Builder – Dr. Alzo J. Reddick, Sr.*, August 9, 2015 available at <https://www.communitysteeple.com/lifestyles-people/692-community-builder-dr-alzo-j-reddick-sr.html> and the Orlando Sentinel, *Former state Rep. Alzo Reddick honored for historic career in education, politics*, July 8, 2021, available at <https://www.orlandosentinel.com/news/os-ne-alzo-reddick-honored-20210708-f3hzsk7hmzabhud34ummgrcfm-story.html> (last visited January 30, 2022).

⁷ *Id.*

in Florida from the FDOT in 2018. Ms. Creighton passed away on May 29, 2020, survived by her husband and two sons.⁸

Arturo Diaz Artiles

Arturo Diaz Artiles was a Cuban exile, born in Santa Clara Cuba in 1920 and immigrating to the City of Miami in 1962. In 1965, he opened the Santa Clara Pharmacy at the corner of Southwest 23rd Avenue and Southwest 8th Street in Miami, only the second Cuban-owned pharmacy in the city at the time. Mr. Artiles' pharmacy filled prescriptions, but it served as an important community gathering location for Cuban exiles, especially the elderly. Mr. Artiles operated the pharmacy for nearly 50 years until 2004. During that time, he also received the United Way of Miami-Dade County Gold award for 30 years of service to his community, the Latin Real Estate Organization Board of Directors Award, and the City of Miami's Certification of Appreciation. A founding member of the Latin Chamber of Commerce, the Miami-Dade County Commission issued a proclamation declaring February 25 as Arturo "Arturito" Diaz Artiles Day and presented him with a key to the county. Mr. Artiles passed away on November 11, 2013. He was survived by his three children, Arturo Diaz, Jr., Ana Cepero, and Aixa Schulte.⁹

Maximino Capdevila and Coralia Capdevila Road

In 1962, the Capdevila family emigrated from Cuba on Freedom Flights to Miami, settling in Tampa with their four boys. Mr. and Mrs. Capdevila opened their first business, La Teresita Grocery, in 1972, eventually expanding their efforts and finding success. Ultimately, in 1993, the Capdevilas opened a 14,000 square foot, two story building, La Teresita, housing a sit-down restaurant, a cafeteria, and a banquet hall. La Teresita continues in operation today, known for its service to the community and to people and cultures from all walks of life. Mr. Capdevila passed away on December 26, 2010, at the age of 82, survived by his wife, Coralia, two sons, grandchildren, great grandchildren, and extended family and friends.¹⁰

Sergeant First Class Michael C. Aten Memorial Highway

Born and raised in Eustis, Florida, and a graduate of Mount Dora High School, Sergeant First Class Michael C. "Soldier Mike" Aten served in the U.S. Army, became an Army Ranger, and served his county for 26 years. During his service, Sergeant Aten earned numerous military awards, among them, the Bronze Star while serving in Iraq; the Army Commendation Medal with Combat "V," denoting battlefield valor; the Armed Forces Expeditionary Medal; and the Global War on Terrorism Service Medal. He was active in community service and had a love for motorcycle riding. Sergeant Aten lost his life in a motorcycle accident on January 3, 2020, at the

⁸ See email to Senate Transportation Committee staff, December 7, 2020 (on file in the Senate Transportation Committee). See also Legacy, Virginia A. "Ginger" (Sinn) Creighton, available at <https://www.legacy.com/us/obituaries/staugustine/name/virginia-creighton-obituary?pid=196324025> (last visited January 30, 2021).

⁹ See the City of Miami Resolution R-21-0059, February 11, 2021 (on file in the Senate Transportation Committee), See also letter from the children of Arturo Diaz Artiles, January 20, 2021 (on file in the Senate Transportation Committee).

¹⁰ See Legacy.com, Maximino Capdevila, available at <https://www.legacy.com/obituaries/tbo/obituary.aspx?pid=147472539> and LaTeresita, *Our Story*, available at <https://www.lateresitarestaurant.com/the-story> (last visited January 30, 2022).

age of 54, and was survived by his wife, Diana, his parents, his step-father, and his extended family and friends.¹¹

Warren Alvarez

Former two-term Jacksonville City Council member Warren Alvarez was a native and lifelong resident of Jacksonville's Northside and lived all of his life on his family's dairy farm. He was active in agricultural and civic organizations and activities, serving on many boards, commissions, and organization at the county and state levels. Known for his advocacy for his constituents, Mr. Alvarez worked successfully to have Interstate 95 widened as it crosses the Trout River Bridge. Among many other community contributions, he was a founding member of EDEN (Economic Development and Enhancement of North Jacksonville), a member of the Northside Business Leaders Club, and a board member of the Jacksonville Zoo, the Jacksonville Fair Association, Methodist Hospice, the Duval County Cattlemen's Association, and Upper Florida Milk Producers. Mr. Alvarez passed away on March 6, 2021, at the age of 86. He was survived by his wife of 67 years, Mary; two daughters, two grandsons, a great granddaughter, three brothers, and a number of extended family and friends.¹²

Deputy William Gentry, Jr.

Deputy Gentry grew up in Fort Myers, joining the Highlands County Sheriff's Office (HCSO) in March of 2005 and joined the K-9 Unit as soon as he could. For four years, he and his K-9 partner, Roni, patrolled the county. When Roni retired from service in 2012, Deputy Gentry transferred back to road patrol and then to the Special Investigations Unit, targeting illegal drugs until 2013. After a brief period of time using his talents as an artist and woodworker to make custom pool cues, Deputy Gentry returned to the HCSO in 2017, becoming a field training deputy and mentoring young deputies beginning their law enforcement careers. Responding to an animal abuse call with a trainee, Deputy Gentry was shot by a 69 year-old suspect and succumbed to his wounds on May 7, 2018. He was survived by his parents, his younger brother, and his beloved dogs.¹³

¹¹ See the Daily Commercial, *Taps for Sgt. 1st Class "Soldier Mike" Aten*, January 11, 2020, available at <https://www.dailycommercial.com/story/news/local/2020/01/11/taps-for-1st-class-soldier-mike-aten/1918137007/>; Minutes of the December 8, 2020, Regular Meeting of the Board of County Commissioners of Lake County, at "Tab 3: PROCLAMATION 2020-215," available at https://www.lakecountyclerk.org/forms/board_minutes/2020/12/2020-12-08_Regular_Meeting.htm; and Echovita, *Michael C. Aten Obituary*, available at <https://www.echovita.com/us/obituaries/fl/umatilla/michael-c-aten-10215591> (last visited January 30, 2022).

¹² See Jacksonville City Council Resolution 2021-267-A, April 28, 2021 (on file in the Senate Transportation Committee) and Legacy.com, *Warren Alvarez*, available at <https://www.legacy.com/us/obituaries/timesunion/name/warren-alvarez-obituary?id=6685153> (last visited January 30, 2022).

¹³ See Officer Down Memorial Page, *Deputy Sheriff William Jackson Gentry, Jr.*, available at <https://www.odmp.org/officer/23672-deputy-sheriff-william-jackson-gentry-jr> and Legacy.com, *William J Gentry, Jr.*, available at <https://www.legacy.com/obituaries/name/william-gentry-jr-obituary?pid=188976004> (last visited January 30, 2022).

Florida's Veterans

The Florida Department of Veterans Affairs notes that:

Florida has earned a reputation as the most veteran-friendly state in the nation. Our state's veterans bring more than \$18.4 billion federal dollars annually into Florida's economy.

Florida has the third largest population of veterans in the nation after California and Texas with more than 1.5 million veterans – 12 percent of the Sunshine State's population 18 and over.¹⁴

The bill honors Florida's veterans in Clay County and throughout the state.

Sergeant Eric John Twisdale

Sergeant Twisdale served with the Clay County Sheriff's Office for 22 years, having previously served with the Jacksonville Sheriff's Office. One of thousands of law enforcement officers and other first responders throughout the county who contracted COVID-19 while selflessly serving the public, Sergeant Twisdale passed away on August 16, 2020, at the age of 49, after contracting the infection, presumably from exposure at the Sheriff's Office. Sergeant Twisdale was survived by his children, Katie, Thomas, and Stephanie; his grandchildren, Cain, Declan, Finola, Jameson, and Autumn (with a sixth grandchild on the way at the time of his death); his brothers, Norman and Tim; his sister, Debbie; and several aunts, uncles, nieces, nephews, and cousins.¹⁵

Pio Ieraci

Pio Ieraci was born in Windsor, Ontario, Canada and lived in Florida for over 30 years, finding professional success and becoming an active civic leader in Broward County. He was appointed to the City of Fort Lauderdale Education Advisory Board, served as the Chairman of the South Florida Business Advisors, Inc., and of the Broward Beach Coalition, and was instrumental in beach renourishment efforts. He also served as Chairman of the President's Council and the Galt Mile Community Association, and served the President of the Galt Ocean Club Condominium Association for over 20 years. Mr. Ieraci passed away at the age of 58 and was survived by his mother, Marcy; his wife, Lisa; his son and daughter, Daniel and Alessia, and other extended family and friends.¹⁶

¹⁴ See the Florida Department of Veterans' Affairs (FDVA), *Our Veterans*, available at <https://floridavets.org/our-veterans/> (last visited January 30, 2022).

¹⁵ See Officer Down Memorial Page, *Sergeant Eric John Twisdale*, available at <https://www.odmp.org/officer/24909-sergeant-eric-john-twisdale> and Dignity Memorial, *Sgt. Eric John Twisdale*, available at <https://www.dignitymemorial.com/obituaries/jacksonville-fl/eric-twisdale-9368207> (last visited January 30, 2022).

¹⁶ See Dignity Memorial, *Pio Richard Ieraci Obituary*, available at <https://www.dignitymemorial.com/obituaries/fort-lauderdale-fl/pio-ieraci-9961464> (last visited January 30, 2022).

Sgt. George Lee Taylor, Sr.

George Lee Taylor, Sr., was born in Oak Hill, West Virginia, in 1950 and moved to Florida around 1960. He served in the U.S. Army after high school, from 1967 to 1971, as a Paratrooper with the 173rd Airborne Brigade during the Vietnam War. He served honorably, earning a Purple Heart, Bronze Star, and Combat Infantry Badge. After returning home, he worked tirelessly to address the needs of veterans, with a specific focus on finding homeless camps and the homeless veterans in them to help veterans get the care and housing they deserve. He founded National Veterans Homeless Support in 2008 and he is said to have helped to reduce the homeless veteran population in Brevard County by 90 percent. Mr. Taylor passed away on May 17, 2020, at the age of 70. He was survived by his wife, Jan; two sons, three daughters, three brothers, three sisters, and ten grandchildren.¹⁷

Dr. Martin Luther King, Jr.

Dr. King was a Baptist minister and social activist who led the civil rights movement in the United States from the mid-1950s until his death by assassination in 1968. His leadership led to the ending legal segregation in the south and other parts of the United States. He rose to national prominence as head of the Southern Christian Leadership Conference, promoting nonviolent efforts to achieve civil rights. He was awarded the Nobel Peace Prize in 1964.¹⁸

Reverend Murray Hamilton, Sr., Highway

Recognized for his many contributions and numerous achievements for the benefit of Santa Rosa County, Murray Hamilton, Sr., was the owner of H&H BBQ and was a reverend for eight years. He contributed his time for positive community action to the following organizations: The Democratic Black Caucus, the NAACP, Men with Visions, and the Lions Club. He served as Chair of the MLK Committee, which developed the annual MLK prayer breakfast and parade. He was also a founding member of “The Over the Hill Gang,” which sponsored basketball tournaments and activities for youth and of “Citizens Moving Forward.” Reverend Hamilton passed away on January 25, 2021.¹⁹

Ira Mae Wells-Bruce

Born in Pensacola, Ira Mae Wells-Bruce was Santa Rosa County’s first female commissioner and the first female to serve as president of the board of directors for a local bank. She was known as a pioneer business, community, and political leader who contributed to the development and growth of Holley Navarre and Santa Rosa County. She operated Century 21 Island View Realty with her business partners for more than 40 years. She was a member of

¹⁷ See Legacy, *George Taylor, Sr.*, available at <https://www.legacy.com/us/obituaries/floridatoday/name/george-taylor-obituary?pid=196267261> (last visited January 30, 2022).

¹⁸ Britannica, *Martin Luther King, Jr.*, available at <https://www.britannica.com/biography/Martin-Luther-King-Jr> (last visited January 30, 2022).

¹⁹ See Minutes of the April 13, 2021, Regular Meeting of the Board of County Commissioners of Santa Rosa County, available at <https://santarosacofl.civicclerk.com/Web/Dialogs/AIDocs.aspx?id=427> (scroll down to “7) Administrative Committee” and click on “After Action – Executed Resolution – Murray Hamilton”); and Legacy.com, *Rev. Murray Hamilton Sr.*, available at <https://www.legacy.com/us/obituaries/pensacolanejournal/name/murray-hamilton-obituary?id=7279692> (last visited January 30, 2022).

many civic, community, and business boards. Ms. Wells-Bruce passed away on December 1, 2020, survived by her husband, Gaius Bruce, three children, three grandchildren, three great grandchildren, and extended family and friends.²⁰

III. Effect of Proposed Changes:

The bill creates the following honorary or memorial road and bridge designations:

- The portion of S.R. 715/Bacom Point Road between W. Morgan Road and S.W. 14th Street in Palm Beach County as “Deputy Sheriff Donta Manuel and Deputy Sheriff Jonathan Wallace Highway.”
- The portion of S.R. 423/John Young Parkway between S.R. 408 and Orange Center Boulevard in Orange County as “Rep. Alzo Reddick Road.”
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- The portion of S.R. A1A between the northern terminus and southern terminus of Galt Ocean Drive in Broward County as “Pio Ieraci Memorial Drive.”
- The portion of S.R. 520/W. King Street between S.R. 501/Clearlake Road and S.R. 519/Fiske Boulevard in Brevard County as “Sgt. George Lee Taylor, Sr., Memorial Highway.”
- The portion of S.R. 519/Fiske Boulevard between Rosa L. Jones Drive and I-95 in Brevard County as “Dr. Martin Luther King, Jr., Boulevard.”
- The portion of U.S. 90 between Canal Street and Stewart Street in Santa Rosa County as “Reverend Murray Hamilton, Sr., Highway.”
- The portion of S.R. 87 between E. Bay Boulevard and U.S. 98 in Santa Rosa County as “Ira Mae Wells-Bruce Memorial Highway.”

The bill directs the FDOT to erect suitable markers.

The bill takes effect July 1, 2022.

²⁰ See Navarre Press, *Celebration of life to be held for Ira Mae Bruce*, May 1, 2021, available at <https://navarrepress.com/celebration-of-life-to-be-held-for-ira-mae-bruce/> (last visited January 30, 2022).

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The estimated cost to erect the designation markers required under this bill is \$15,600, based on the assumption that a minimum of two markers are required for each designation at a cost to the FDOT of no less than \$520 each. The estimate includes sign fabrication, installation, and maintenance over time but does not include any additional expenses related to maintenance of traffic, dedication event costs, or replacement necessitated by damage, vandalism, or storm events. The FDOT is expected to absorb the estimated cost within existing resources.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

The bill creates an undesignated section of Florida law.

IX. Additional Information:

- A. **Committee Substitute – Statement of Substantial Changes:**
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by the Transportation Committee on January 25, 2022:

The committee substitute adds the following designations to the bill:

- “Rep. Alzo Reddick Road” in Orange County.
- “Virginia Creighton Bridge” in Hillsborough County.
- “Arturo Diaz Artiles Plaza” in Miami-Dade County.
- “Maximino Capdevila and Coralia Capdevila Road” in Hillsborough County.
- “Sergeant First Class Michael C. Aten Memorial Highway” in Lake County.
- “Warren Alvarez Memorial Bridge” in Jacksonville/Duval County.
- “Deputy William J. Gentry, Jr. Highway in Clay County.
- “Veterans Honor Highway” in Clay County.
- “Sergeant Eric John Twisdale Memorial Interchange” in Clay County.
- “Pio Ieraci Memorial Drive” in Broward County.
- “Sgt. George Lee Taylor, Sr., Memorial Highway” in Brevard County.
- “Dr. Martin Luther King, Jr., Boulevard in Brevard County.
- “Reverend Murray Hamilton, Sr., Highway” in Santa Rosa County.
- “Ira Mae Wells-Bruce Memorial Highway in Santa Rosa County.

- B. **Amendments:**

None.