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A bill to be entitled

An act relating to the Northeast Florida Regional Spaceport Authority; creating part IV of chapter 331, F.S., entitled "Northeast Florida Regional Spaceport Authority"; creating s. 331.601, F.S.; providing a short title; creating s. 331.6011, F.S.; providing legislative findings and intent; creating s. 331.602, F.S.; creating the Northeast Florida Regional Spaceport Authority; providing the purpose and responsibilities of the authority; prohibiting the authority from endorsing a candidate for public office; providing that the authority does not meet a specified definition of the term "agency"; providing applicability of certain provisions; creating s. 331.603, F.S.; defining terms; creating s. 331.604, F.S.; specifying authority territory; creating s. 331.605, F.S.; providing powers of the authority; creating s. 331.606, F.S.; requiring the authority to file a federal notification to activate certain airspace; creating s. 331.6081, F.S.; providing membership requirements and terms of the authority's board of directors; requiring members to file a statement of financial interests; creating s. 331.609, F.S.; requiring the board to designate a treasurer; authorizing the board to select depositories and employ a fiscal agent and providing requirements therefor; creating s. 331.610, F.S.; providing powers and duties of the board; creating s. 331.611, F.S.; providing requirements for the exercise of powers

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within municipalities and other political subdivisions; creating s. 331.612, F.S.; authorizing the authority to construct projects, furnish facilities and services, and establish and collect charges within the regional spaceport; creating s. 331.613, F.S.; providing powers of the authority relating to certain roads; creating s. 331.616, F.S.; providing for the recovery of certain costs by the authority through fees, rentals, tolls, fares, or other charges; authorizing the board to enter into certain contracts; creating s. 331.617, F.S.; authorizing the authority to recover delinquent charges through a civil action; creating s. 331.618, F.S.; authorizing the board to discontinue and shut off services and facilities under certain circumstances; authorizing the authority to recover certain charges and expenses by suit and enforce payments by any other lawful method; creating s. 331.621, F.S.; authorizing the authority to receive certain moneys and properties; requiring compliance with laws relating to the expenditure of federal moneys; creating s. 331.622, F.S.; authorizing the board to enter into contracts with municipalities for the performance of common powers, duties, and functions; creating s. 331.623, F.S.; authorizing the state and its political subdivisions to enter into certain cooperative agreements with the authority; providing the term of such agreements; creating s. 331.624, F.S.; providing powers of the authority

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relating to contracts, grants, and contributions; creating s. 331.625, F.S.; requiring the authority to comply with certain environmental provisions; creating s. 331.628, F.S.; providing for sovereign immunity; creating s. 331.630, F.S.; providing legal remedies for certain violations; creating s. 331.631, F.S.; providing construction relating to revenue bonds issued by the authority; specifying the security for such bonds; specifying powers of the authority relating to financing multiple projects through revenue bonds; creating s. 331.632, F.S.; authorizing the authority to issue additional bonds under certain circumstances; creating s. 331.633, F.S.; specifying the authority's powers to retire and refund bonds; creating s. 331.635, F.S.; providing construction relating to liens of pledged revenues; creating s. 331.638, F.S.; specifying requirements, restrictions, and authorized actions relating to trust agreements securing the issue of bonds; creating s. 331.639, F.S.; specifying authorized actions relating to the sale of bonds; creating s. 331.640, F.S.; specifying procedures and criteria for the authorization of bonds by the board; creating s. 331.641, F.S.; authorizing the board to issue interim or replacement bond certificates; creating s. 331.642, F.S.; specifying the negotiability of bonds; creating s. 331.643, F.S.; granting certain authority to the board regarding defeasance of the right, title, and interest of bondholders; creating s. 331.644, F.S.; specifying

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that bonds constitute legal investments or securities; creating s. 331.645, F.S.; providing that a resolution for the issuance of bonds may contain specified covenants; providing construction; creating s. 331.646, F.S.; providing construction relating to the validity of bonds issued by the authority; providing procedures for the validation of bonds; creating s. 331.647, F.S.; providing construction relating to the powers of the authority; providing that bonds are not secured by the full faith and credit of the state and do not constitute an obligation of the state; creating s. 331.648, F.S.; authorizing the board to make certain investments; creating s. 331.649, F.S.; establishing the fiscal year of the authority; creating s. 331.650, F.S.; providing insurance and safety program requirements; creating s. 331.651, F.S.; requiring the authority to involve women, minorities, and disadvantaged business enterprises in the development and operation of spaceports; creating s. 331.654, F.S.; exempting the authority, bonds issued by the authority, and specified instruments from certain taxes; providing applicability; creating s. 331.655, F.S.; prohibiting a person or business entity from using the name of the authority without written approval; authorizing the Department of State to dissolve an entity in violation of such prohibition; specifying the authority's ownership of intellectual property rights and the authority's rights to royalties; creating s. 331.660, F.S.;

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authorizing the Department of Transportation to enter into a joint participation agreement with the authority for certain purposes; requiring the authority to develop a spaceport master plan for submission to the department and metropolitan planning organizations; authorizing the department to participate in the capital cost of certain projects using available funds; creating s. 331.661, F.S.; providing construction; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Part IV of chapter 331, Florida Statutes, consisting of sections 331.601 through 331.661, is created to read:

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## PART IV

NORTHEAST FLORIDA REGIONAL SPACEPORT AUTHORITY 331.601 Short title.—This part may be cited as the "Northeast Florida Regional Spaceport Authority Act." 331.6011 Legislative findings and intent.-

- (1) The Legislature finds and declares that the commercial aerospace industry of this state is integral to the state's long-term success in diversifying its economy and building a knowledge-based economy that is able to support the creation of high-value-added businesses and jobs.
- (2) The Legislature finds that attaining this vision requires a strong public and private commitment to the commercial aerospace industry. It is the intent of the Legislature to improve the regulatory flexibility for commercial

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aerospace launches and the development of sites for commercial
aerospace launches and related research and development.

- (3) Clay, Duval, and Nassau Counties have ideal geographic spaceport attributes, including access to multiple orbits, proximity to water for launch activities, existing facilities and infrastructure for recovery activities, proximity to multiple channels of intermodal transportation infrastructure, access to multiple sources of fuel and power generation, and quality-of-life factors attractive to human capital.
- (4) It is the intent of the Legislature that commercial aerospace activities in Northeast Florida be coordinated by the Northeast Florida Regional Spaceport Authority and that, notwithstanding any other law, the Northeast Florida Regional Spaceport Authority be an independent point of contact for commercial aerospace activities with federal agencies, the military, state agencies, businesses, and the private sector.
- 331.602 Northeast Florida Regional Spaceport Authority; creation; purpose.—
- (1) There is created the Northeast Florida Regional
  Spaceport Authority, which is created as an independent special
  district, a body politic and corporate, and a subdivision of the
  state, to foster the growth and development of a sustainable
  commercial aerospace industry in Northeast Florida. The
  Northeast Florida Regional Spaceport Authority shall promote
  commercial aerospace business development by facilitating
  business financing, spaceport operations, research and
  development, local workforce development, and innovative local
  education programs. The Northeast Florida Regional Spaceport
  Authority has all the powers, rights, privileges, and authority

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as provided under the laws of this state.

- (2) In carrying out its duties and responsibilities, the
  Northeast Florida Regional Spaceport Authority shall advise,
  coordinate, cooperate, and, when necessary, enter into memoranda
  of agreement with municipalities, counties, regional
  authorities, state agencies and organizations both within and
  outside Florida, appropriate federal agencies and organizations,
  and other interested persons and groups.
- (3) The Northeast Florida Regional Spaceport Authority may not endorse any candidate for any elected public office or contribute money to the campaign of any candidate for public office.
- (4) The Northeast Florida Regional Spaceport Authority is not an agency as defined in s. 216.011(1)(qq) or s. 287.012.
- (5) The Northeast Florida Regional Spaceport Authority is subject to applicable provisions of chapter 189, including, but not limited to, s. 189.051. To the extent that any provisions of chapter 189 conflict with this part, this part shall prevail.
  - 331.603 Definitions.—As used in this part, the term:
- (1) "Aerospace" means the industry that designs and manufactures aircraft, rockets, missiles, spacecraft, satellites, space vehicles, space stations, space facilities or components thereof, and equipment, systems, facilities, simulators, programs, and related activities, including, but not limited to, the application of aerospace technologies in airbased, land-based, and sea-based platforms for commercial, civil, and defense purposes.
- (2) "Authority" means the Northeast Florida Regional Spaceport Authority.

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(3) "Board" or "board of directors" means the governing body of the Northeast Florida Regional Spaceport Authority.

- (4) "Bonds" means revenue bonds or other evidences of indebtedness, including bank loans, issued by the authority for the purpose of financing its projects.
- (5) "Financing agreement" means a lease; lease-purchase agreement; lease with option to purchase; sale or installment sale agreement, whether title passes in whole or in part at any time before, at, or after completion of the project; loan agreement; or other agreement forming the basis for the financing under this part, including any agreements, guarantees, or security instruments forming part of or related to providing assurance of payment of the obligations under the financing agreement.
- (6) "Landing area" means the geographical area designated by the authority for or intended for the landing and surface maneuvering of any launch vehicle or other space vehicle.
- (7) "Launch pad" means any launch pad, runway, airstrip, or similar facility used for launching space vehicles.
- (8) "Payload" means any property or cargo to be transported aboard any vehicle launched by or from a spaceport.
- (9) "Person" means any individual; community college; college; university; firm; association; joint venture; partnership; estate; trust; business trust; syndicate; fiduciary; corporation; nation; federal, state, or local government; governmental or nongovernmental agency; subdivision of the state; municipality; county; or business entity; or any other group or combination thereof.
  - (10) "Project" means any activity associated with any

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233 development, improvement, property, launch, utility, facility, 234 system, works, road, sidewalk, enterprise, service, or 235 convenience, which may include coordination with federal and 236 state partners or agencies; any rocket, capsule, module, launch 237 facility, assembly facility, operations or control facility, 238 tracking facility, or administrative facility, or any other type 239 of aerospace-related transportation vehicle, station, or 240 facility; any type of equipment or instrument to be used or 241 useful in connection with any of the foregoing; any type of 242 intellectual property and intellectual property protection in 243 connection with any of the foregoing, including, without 244 limitation, any patent, copyright, trademark, or service mark for, among other things, computer software; any water, 245 246 wastewater, gas, or electric utility system, plant, or 247 distribution or collection system; any small business incubator 248 initiative, including any startup aerospace company and any 249 aerospace business proposing to expand or locate its business in 250 this state; any research and development company, research and 251 development facility, education and workforce training facility, 252 storage facility, or consulting service; or any tourism 253 initiative, including any space experience attraction, 254 microgravity flight program, aerospace launch-related activity, 255 or space museum sponsored or promoted by the authority. 256 (11) "Range" means the geographical area designated by the 257 authority or another appropriate body as the area for the 258 launching of rockets, missiles, launch vehicles, and other 259 vehicles designed to reach high altitude. 260 (12) "Recovery" means the recovery of space vehicles and 261 payloads that have been launched from or by a spaceport.

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(13) "Region" means Clay, Duval, and Nassau Counties.

- (14) "Regional spaceport" means the geographical area designated in s. 331.604 as may be amended from time to time.
- (15) "Spaceport" means any area of land or water, or any manmade object or facility located therein, which area is intended for public use or for the launching, takeoff, and landing of spacecraft and aircraft, and includes any appurtenant areas that are used or intended for public use or for spaceport facilities, projects, or rights-of-way.
- (16) "Spaceport discretionary capacity improvement projects" means capacity improvements that enhance space transportation capacity at spaceports that have had one or more orbital or suborbital flights during the previous calendar year or have an agreement in writing for installation of one or more regularly scheduled orbital or suborbital flights upon the commitment of funds for stipulated spaceport capital improvements.
- (17) "Spaceport user" means any person who uses the facilities or services of any spaceport. For the purposes of any exemptions or rights granted under this part, a person shall be deemed a spaceport user only during the time period in which the person has in effect a contract, a memorandum of understanding, or an agreement with the spaceport, and such rights and exemptions shall be granted with respect to transactions relating only to spaceport projects.
- 331.604 Regional spaceport territory.—The following property shall constitute the authority's regional spaceport territory:
  - (1) Real property located in Duval County which is included

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within the boundaries of Cecil Airport and Cecil Commerce Center and any other real property designated by the Jacksonville City Council. Notwithstanding any other law, the spaceport facilities and projects owned and administered by the Jacksonville Airport Authority will become the property and responsibility of the authority on July 1, 2022.

- (2) Real property located in Nassau County, as designated by the Nassau County Board of County Commissioners.
- (3) Real property located in Clay County, as designated by the Clay County Board of County Commissioners.
- (4) Real property within Clay, Duval, and Nassau Counties which is licensed by the Federal Aviation Administration as a spaceport.
  - 331.605 Powers of authority.—The authority may:
- (1) Sue and be sued by its name in any court of law or in equity.
- (2) Adopt and use a corporate seal and alter the same at pleasure.
- (3) Conduct its affairs, carry on its operations, and have offices and exercise the powers granted by this part in any state, territory, district, or possession of the United States or any foreign country.
- (4) Acquire, enjoy, use, and dispose of patents, copyrights, and trademarks and any licenses and other rights or interests under or in such licenses.
- (5) Purchase, take, receive, subscribe for, or otherwise acquire, own, hold, vote on, use, employ, sell, mortgage, lend, pledge, or otherwise dispose of, use, and deal in:
  - (a) Shares and other interests in, or obligations of, other

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domestic or foreign corporations, whether for profit or not for profit; associations; partnerships; or individuals; or

- (b) Direct or indirect obligations of the United States or of any other government, state, territory, governmental district, or municipality, or of any instrumentality of such governmental units.
- (6) Lend money for its purposes, invest and reinvest its funds, and take and hold real and personal property as security for the payment of funds loaned.
- (7) Have and exercise all powers necessary or convenient to effect any or all of the purposes for which it is organized.
- (8) Acquire real, personal, intangible, tangible, or mixed property, within or outside its territorial limits, in fee simple or any lesser interest or estate, by purchase, gift, devise, or lease, on such terms and conditions as the board may deem necessary or desirable, and sell or otherwise dispose of the same and of any of the assets and properties of the authority.
- (9) Make and execute all contracts and other instruments necessary or convenient to the exercise of its powers, including financing agreements with persons or spaceport users to facilitate the financing, construction, leasing, or sale of any project.
- (10) Whenever deemed necessary by the board, lease as lessor or lessee to or from any person, public or private, any facilities or property for the use of the authority and to carry out any of the purposes of the authority.
- (11) Own, acquire, construct, develop, create, reconstruct, equip, operate, maintain, extend, and improve:

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(a) Launch pads, landing areas, ranges, payload assembly buildings, payload processing facilities, laboratories, aerospace business incubators, launch vehicles, payloads, space flight hardware, and facilities and equipment for the construction of payloads, space flight hardware, rockets, and other launch vehicles; and

- (b) Other spaceport facilities and other aerospace-related systems, including educational, cultural, and parking facilities and aerospace-related initiatives.
- (12) Own, acquire, construct, reconstruct, equip, operate, maintain, extend, or improve transportation facilities appropriate to meet the transportation requirements of the authority and activities conducted within the regional spaceport.
- (13) Own, acquire, construct, reconstruct, equip, operate, maintain, extend, or improve electric power plants, transmission lines and related facilities, gas mains and facilities of any nature for the production or distribution of natural gas, and transmission lines and related facilities for the generation and transmission of power through traditional, new, and experimental sources of power and energy; purchase electric power, natural gas, and other sources of power for distribution within any spaceport territory; develop and operate water and sewer systems and waste collection and disposal consistent with chapter 88-130, Laws of Florida; and develop and operate such new and experimental public utilities, including, but not limited to, centrally distributed heating and air-conditioning facilities and services, closed-circuit television systems, and computer services and facilities, as the board determines. However, the

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authority may not construct any system, work, project, or utility authorized to be constructed under this subsection if a system, work, project, or utility of a similar character is being actually operated by a municipality or private company in the municipality or territory adjacent thereto, unless such municipality or private company consents to such construction.

- appropriate water management district, own, acquire, construct, reconstruct, equip, maintain, operate, extend, and improve water and flood control facilities. The authority may receive moneys, disbursements, and assistance from the state available to flood control or water management districts and navigation districts or agencies.
- (15) Own, acquire, construct, reconstruct, equip, maintain, operate, extend, and improve public safety facilities for the regional spaceport, including security stations, security vehicles, fire stations, water mains and plugs, and fire trucks and other vehicles and equipment; hire employees, security officers, and firefighters; and undertake such works and construct such facilities determined by the board to be necessary or desirable to promote and ensure public safety within the regional spaceport.
- (16) Hire, through the chair of its board of directors, a safety officer with substantial experience in public safety procedures and programs for space vehicle launching and related hazardous operations. The safety officer shall monitor and report on the safety and hazards of ground-based space operations to the chair.
  - (17) Examine, develop, and use new concepts, designs, and

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ideas; own, acquire, construct, reconstruct, equip, operate, maintain, extend, and improve experimental spaceport facilities and services; and otherwise undertake, sponsor, finance, and maintain such research activities, experimentation, and development as the board determines, in connection with any of the projects that the authority is authorized to undertake pursuant to the powers and authority vested in it by this part, is necessary to promote the development and use of new concepts, designs, and ideas in the fields of space exploration, commercialization of the space industry, and spaceport facilities.

- (18) Issue revenue bonds or other evidences of indebtedness, including bank loans, authorized by this part or any other law and pay all or part of the cost of the acquisition, construction, reconstruction, extension, repair, improvement, or maintenance of any project or combination of projects, including environmental mitigation, payloads and space flight hardware, and equipment for research, development, and educational activities, to provide for any facility, service, or other activity of the authority, and provide for the retirement or refunding of any bonds or obligations of the authority, or for any combination of the foregoing purposes.
- (19) In connection with any financing agreement, fix and collect fees, loan payments, rental payments, and other charges for the use of any project in such amount as to provide sufficient moneys to pay the principal of and interest on bonds as they become due and payable, if so provided in the bond resolution or trust agreement, and to create reserves for such purposes. The fees, loan payments, rental payments, and other

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charges and all other revenues and proceeds derived from the project in connection with which the bonds are issued, except such part thereof necessary for reserves or any expenditures provided in the resolution authorizing the issuance of the bonds or in the trust agreement securing the bonds, shall be set aside, at the time specified in the resolution or trust agreement, in a sinking fund that may be pledged to and charged with the payment of the principal of, and the interest on, such bonds as they become due and the redemption price or the purchase price of bonds retired by call or purchase as provided therein. Such pledge is valid and binding from the time the pledge is made. The fees, loan payments, rental payments, other charges, and all other revenues and proceeds so pledged and thereafter received by or on behalf of the authority shall immediately be subject to the lien of any such pledge without any physical delivery thereof or further act, and the lien of any such pledge is valid and binding as against all parties having claims of any kind in tort, contract, or otherwise against the authority, regardless of whether such parties have notice thereof. The resolution or any trust agreement by which a pledge is created need not be filed or recorded, except in the records of the authority. The use and disposition of money to the credit of the sinking fund shall be subject to the provisions of the resolution authorizing the issuance of such bonds or the provisions of such trust agreement.

331.606 Federal airspace notification.—In accordance with Federal Aviation Administration procedures, the authority shall file the appropriate federal notification to activate special use airspace in support of its launch operations.

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331.6081 Board of directors.—The authority shall be governed by a nine-member independent board of directors that consists of three members appointed by the Governor and confirmed by the Senate, three members appointed by the Mayor of the City of Jacksonville and confirmed by the Jacksonville City Council, two members appointed by the Clay County Board of County Commissioners, and one member appointed by the Nassau County Board of County Commissioners. At least one of the three members appointed by the Governor must be a resident and qualified elector of Clay County, Duval County, or Nassau County. Each of the six members not appointed by the Governor must be a resident and qualified elector of the county from which he or she is appointed. Each member shall serve a term of 4 years beginning on June 1 of the year in which he or she is appointed and shall hold office until a successor has been appointed and has qualified. A vacancy on the board shall be filled for the remainder of the unexpired term in the same manner as the original appointment. Any member appointed to the board for two consecutive full terms is not eligible for appointment to the next succeeding term. The board shall annually designate one of its members as chair, one of its members as vice chair, and one of its members as secretary. The members of the board are not entitled to compensation but shall be reimbursed for travel expenses or other expenses actually incurred in their duties as provided by law. Five voting members of the board shall constitute a quorum, and a resolution adopted by the board may not become effective without the affirmative vote of at least five members. Each member of the board shall file as his or her mandatory financial disclosure a statement of

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financial interests with the Commission on Ethics as provided in s. 112.3145.

331.609 Treasurer; depositories; fiscal agent.—

- (1) The board shall designate an individual who is a resident of this state, or a qualified public depository as defined in s. 280.02, as treasurer of the authority, who shall have charge of the funds of the authority. Such funds shall be disbursed only upon the order of or pursuant to the resolution of the board by warrant, check, authorization, or direct deposit pursuant to s. 215.85, signed or authorized by the treasurer or his or her representative or by any other person authorized by the board. The board may give the treasurer such additional powers and duties as it deems appropriate and shall determine the treasurer's compensation. The board may require the treasurer to give a bond in such amount, on such terms, and with such sureties as are deemed satisfactory to the board to secure the performance by the treasurer of his or her powers and duties. The board shall audit or have audited the books of the treasurer at least once per year.
- (2) The board may select as depositories in which the funds of the board and of the authority shall be deposited a qualified public depository as defined in s. 280.02, upon such terms and conditions as to the payment of interest on such funds by such depository the board deems just and reasonable. The funds of the authority may be kept in or removed from the State Treasury upon written notification from the chair of the board to the Chief Financial Officer.
- (3) The board may employ a fiscal agent, who shall be a resident of this state or a corporation organized under the laws

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of this or any other state and authorized by such laws to act as such fiscal agent in such state.

- 331.610 Powers and duties of board of directors.-
- (1) The board of directors may:
- (a) Execute all contracts and other documents, adopt all proceedings, and perform all acts determined by the board to be necessary or desirable to carry out the purposes of this part.

  The board may authorize one or more of its members to execute contracts and other documents on behalf of the board or the authority.
- (b) Establish and create such departments, committees, or other entities as the board deems necessary or desirable in the performance of any acts or other things necessary to the exercise of the powers provided in this part, and delegate to such departments, committees, or other entities such administrative duties and other powers as the board deems necessary or desirable.
- (c) Provide financial services to support commercial aerospace-related business development within the region.

  Financial services may include, but are not limited to, insuring, coinsuring, or originating for sale direct aerospace-related loans; direct lending; guaranteeing and collateralizing loans; creating accounts; capitalizing, underwriting, leasing, selling, or securing funding for aerospace-related infrastructure; investing in permissible securities; organizing financial institutions and international bank syndicates; and acquiring, accepting, or administering grants, contracts, and fees from other organizations to perform activities that are consistent with the purposes of the authority's business plan.

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If the board determines that a financial services entity is necessary, the board may create, form, or contract with one or more such entities.

- (d) Execute intergovernmental agreements and development agreements consistent with prevailing statutory provisions, including, but not limited to, special benefits or tax increment financing initiatives.
  - (e) Establish reserve funds for future board operations.
  - (2) The board of directors shall:
- (a) Adopt rules and orders to conduct the business of the authority, the maintenance of records, and the form of all documents and records of the authority. The board may adopt rules with respect to any of the projects of the authority with notice and a public hearing.
- (b) Prepare an annual report of operations for the previous fiscal year and submit the report to the Governor, the President of the Senate, and the Speaker of the House of Representatives by November 30. The report must include, but not be limited to, a balance sheet, an income statement, a statement of changes in financial position, a reconciliation of changes in equity accounts, a summary of significant accounting principles, the auditor's report, a summary of the status of existing and proposed bonding projects, comments from management about the year's business, and prospects for the following year.
- 331.611 Exercise of powers within municipalities and other political subdivisions.—The authority may exercise any of its rights, powers, privileges, and authority in any portions of the regional spaceport lying within the boundaries of any municipal corporation or other political subdivision the boundaries of

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which lie wholly or partly within the geographical limits of the regional spaceport, to the same extent and in the same manner as in areas of the regional spaceport not incorporated as part of a municipality or other political subdivision. With respect to any municipal corporation or other political subdivision the boundaries of which lie partly within and partly outside the geographical limits of the regional spaceport, the authority may exercise its rights, powers, privileges, and authority only within the portion of the municipal corporation or other political subdivision lying within the boundaries of the regional spaceport.

331.612 Furnishing facilities and services within regional spaceport.—The authority may construct, develop, create, maintain, and operate its projects within the regional spaceport, including any portions of the regional spaceport located inside the boundaries of any incorporated municipality or other political subdivision, and offer, supply, and furnish the facilities and services provided for in this part to, and establish and collect fees, rentals, and other charges from, persons, public or private, within the geographical limits of the regional spaceport and for the use of the authority itself.

331.613 Power of authority; roads.—Within the geographical limits of the regional spaceport, the authority may acquire, through purchase or interagency agreement, or as otherwise provided by law, and construct, control, and maintain roads deemed necessary by the authority and connections thereto and extensions thereof acquired, constructed, or maintained in accordance with established highway safety standards. However, if a road being addressed by the authority is owned by another

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610 agency or jurisdiction, the authority, before proceeding with 611 the proposed project or work activity, must coordinate the desired work with the owning agency or jurisdiction or must 612 613 successfully execute an interagency agreement with the owning agency or jurisdiction.

- 331.616 Revenues; procedure for adoption and modification; minimum requirements.-
- (1) To recover the costs of a spaceport facility or system, the authority may prescribe, fix, establish, and collect rates, fees, rentals, tolls, fares, or other charges, hereinafter referred to as "revenues," and revise such revenues from time to time for the facilities and services furnished or to be furnished by the authority and the spaceport, including, but not limited to, launch pads, ranges, payload assembly and processing facilities, visitor and tourist facilities, transportation facilities, and parking and other related facilities. The authority may provide for reasonable penalties against any user or property for any such revenues that are delinquent.
- (2) The board may enter into contracts for the use of the projects of the authority and for the services and facilities furnished or to be furnished by the authority, including, but not limited to, launch services, payload assembly and processing, and other commercial sector launch and aerospacerelated services, for such consideration and on such other terms and conditions as the board approves. Such contracts, and revenues or service charges received or to be received by the authority thereunder, may be pledged as security for any of the bonds of the authority.
  - 331.617 Recovery of delinquent charges.—If any of the

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rates, fees, rentals, tolls, fares, other charges, or delinquent penalties are not paid when due and are in default for 30 days or more, the unpaid balance thereof and all interest accrued thereon, together with attorney fees and costs, may be recovered by the authority in a civil action.

as and charges for the shutting off, discontinuance, and restoration of such services and charges for the services and facilities, and charges, and facilities, and charges, or other charges, tolls, fares, or other charges, including interest, penalties, and charges for the shutting off, discontinuance, and restoration of such services and facilities, are fully paid. Such delinquent rates, fees, rentals, tolls, fares, or other charges, together with interest, penalties, and charges for the shutting off, discontinuance, and restoration of such services and facilities, and charges for the shutting off, discontinuance, and restoration of such services and facilities, and reasonable attorney fees and other expenses, may be recovered by the authority by suit in any court of competent jurisdiction. The authority may also enforce payment of such delinquent rates, fees, rentals, tolls, fares, or other charges by any other lawful method.

331.621 Federal and other funds and aid.—The authority may accept, receive, and receipt for federal moneys, property, and other moneys or properties, either public or private, for the acquisition, planning, operation, construction, enlargement, improvement, maintenance, equipment, or development of programs, facilities, and sites for the authority. The authority must comply with the laws of the United States and any rules and regulations adopted thereunder for the expenditure of federal moneys.

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331.622 Agreements with municipalities within region.—The board of directors and the governing body or bodies of one or more municipalities located wholly or partly within the region may enter into and execute contracts and agreements relating to the common powers, duties, and functions of the board and other officers, agents, and employees of the authority and the respective governing body or bodies of one or more such municipalities and their respective officers, agents, and employees for the purpose of effective cooperation between and coordination of the efforts of such municipality or municipalities and the authority in discharging their common functions, powers, and duties and in rendering services to the residents and property owners of such municipality or municipalities and the authority. The board and the governing body or bodies of one or more such municipalities may also enter into and execute contracts and agreements for the performance of any of their common powers, duties, and functions by a central agency or common agent of the contracting parties.

 $\underline{$ 331.623 Cooperative agreements with the state, counties, and municipalities.-

(1) The state and the counties, municipalities, and other political subdivisions, public bodies, and agencies thereof may aid and cooperate with the authority in carrying out any of the purposes and projects of the authority, enter into cooperative agreements with the authority, and provide in any such cooperative agreement for the making of loans, gifts, grants, or contributions to the authority and the granting and conveyance to the authority of real or personal property of any kind or nature, or any interest therein, for the carrying out of the

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purpose and projects of the authority; covenant in any such cooperative agreement to pay all or any part of the costs of acquisition, planning, development, construction, reconstruction, extension, improvement, operation, and maintenance of any projects of the authority; and pay all or any part of the principal and interest on any bonds of the authority.

- (2) The state and the counties, municipalities, and other political subdivisions, public bodies, and agencies thereof and the authority may enter into cooperative agreements to provide for the furnishing by the authority to the state or any county, municipality, or other political subdivision, public body, or agency thereof of any of the facilities and services of the authority, or by the state or any county, municipality, or other political subdivision, public body, or agency thereof to the authority and to persons within the spaceport territory of facilities and services of the type that the authority is authorized to furnish or undertake, or such other facilities and services determined necessary or desirable by the board for carrying out the purposes of this part. Without limitation of the foregoing, such cooperative agreements may provide for the furnishing by any county, municipality, or other political subdivision of fire and police protection for the authority and persons and property within the authority and for the provision to the authority of any services deemed necessary or desirable by the board for the proper functioning of the authority.
- (3) Without limitation of the foregoing, the board may undertake and finance any of the projects of the authority, in whole or in part, jointly with any municipality or

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municipalities or in any other manner combine the projects of the authority with the projects of such municipality or municipalities.

- (4) Any agreement of the type authorized by this section may be made and entered into under this part for up to 99 years.
- 331.624 Contracts, grants, and contributions.—The authority may make and enter into all contracts and agreements necessary or incidental to the performance of its functions and the execution of its powers; may contract with and accept and receive grants or loans of money, material, or property from any person, private or public, as the board determines is necessary or desirable to carry out the purposes of this part; and, in connection with any such contract, grant, or loan, may stipulate and agree to such covenants, terms, and conditions as the board deems appropriate.
- 331.625 Environmental permits.—The authority shall obtain required environmental permits in accordance with federal and state law and shall comply with chapter 380.
- 331.628 Sovereign immunity.—As an independent special district, the authority has sovereign immunity in the same manner as the state under the laws and Constitution of the State of Florida. The state, by this section, waives the sovereign immunity granted to the same extent as waived by the state under state law.
- 331.630 Enforcement and penalties.—The board or any aggrieved person may have recourse to such remedies in law and equity as may be necessary to ensure compliance with this part, including injunctive relief to enjoin or restrain any person violating this part and any bylaws, resolutions, regulations,

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rules, codes, or orders adopted under this part, and the court shall, upon proof of such violation, issue such temporary and permanent injunctions as are necessary to prevent further violation thereof. If any building or structure is erected, constructed, reconstructed, altered, repaired, converted, or maintained, or any building, structure, land, or water is used, in violation of this part or of any code, order, resolution, or other regulation made under authority conferred by this part or under law, the board may institute any appropriate action or proceeding to prevent such unlawful erection, construction, reconstruction, alteration, repair, conversion, maintenance, or use; to restrain, correct, or avoid such violation; to prevent the occupancy of such building, structure, land, or water; and to prevent any illegal act, conduct, business, or use in or about such premises, land, or water.

## 331.631 Revenue bonds.-

- (1) Revenue bonds issued by the authority shall not be deemed revenue bonds issued by the state or its agencies for purposes of s. 11, Art. VII of the State Constitution and ss. 215.57-215.83. The authority shall include in its annual report to the Governor and Legislature, as provided in s. 331.610, a summary of the status of existing and proposed bonding projects.
- (2) The issuance of revenue bonds may be secured by or payable from the gross or net pledge of the revenues to be derived from any project or combination of projects; from the rates, fees, rentals, tolls, fares, assessments, or other charges to be collected from the users of any project or projects; from any revenue-producing undertaking or activity of the authority; or from any source of pledged security other than

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state appropriations. Such bonds are not secured by the full faith and credit of the authority. Bonds issued by the authority are not secured by the full faith and credit of the authority and do not constitute an obligation, general or special, thereof.

(3) Any two or more projects may be combined and consolidated into a single project and may thereafter be operated and maintained as a single project. The revenue bonds authorized herein may be issued to finance any one or more such projects separately, or to finance two or more such projects regardless of whether such projects have been combined and consolidated into a single project. If the board deems it advisable, the proceedings authorizing such revenue bonds may provide that the authority may thereafter combine the projects then being financed or theretofore financed with other projects to be subsequently financed by the authority on a parity with the revenue bonds then being issued, all on such terms, conditions, and limitations as shall be provided, and may further provide that the revenues to be derived from the subsequent projects shall at the time of the issuance of such parity revenue bonds be also pledged to the holders of any revenue bonds theretofore issued to finance the revenue undertakings that are later combined with such subsequent projects. The authority may pledge for the security of the revenue bonds a fixed amount without regard to any fixed proportion of the gross revenues of any project.

331.632 Issuance of additional bonds.—If the proceeds of any bonds are less than the cost of completing the project in connection with which such bonds are issued, the board may

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authorize the issuance of additional bonds, upon such terms and conditions as the board may provide in the resolution authorizing such issuance, but only in compliance with the resolution or other proceedings authorizing the issuance of the original bonds.

331.633 Refunding bonds.—The authority, through its board, may issue bonds to provide for the retirement or refunding of any bonds or obligations of the authority that at the time of such issuance are, or subsequently thereto become, due and payable, or that at the time of issuance have been called, or are or will be subject to call, for redemption within 10 years thereafter, or the surrender of which can be procured from the holders thereof at prices satisfactory to the board. Refunding bonds may be issued at any time when, in the judgment of the board, such issuance will be advantageous to the authority. The provisions of this part pertaining to bonds of the authority shall, unless the context otherwise requires, govern the issuance of refunding bonds, the form and other details thereof, the rights of the holders thereof, and the duties of the board with respect thereto.

331.635 Lien of pledges.—All pledges of revenues made pursuant to this part shall be valid and binding from the time such pledges are made. All such revenues so pledged and thereafter collected shall immediately be subject to the lien of such pledges without any physical delivery thereof or further action, and the lien of such pledges shall be valid and binding as against all parties having claims of any kind in tort, contract, or otherwise against the authority, regardless of whether such parties have notice thereof.

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842 331.638 Trust agreements.—In the discretion of the board, 843 any issue of bonds may be secured by a trust agreement by and 844 between the authority and a corporate trustee, which may be any 845 trust company or bank having the powers of a trust company 846 within or outside this state. The resolution authorizing the 847 issuance of the bonds or such trust agreement may pledge the 848 revenues to be received from any projects of the authority and 849 any other authorized moneys to be used for the repayment of 850 bonds and may contain such provisions for protecting and 851 enforcing the rights and remedies of the bondholders as the 852 board may approve, including, without limitation, covenants 853 setting forth the duties of the authority in relation to the acquisition, planning, development, construction, 854 855 reconstruction, improvement, maintenance, repair, operation, and 856 insurance of any projects; the fixing and revision of the rates, 857 fees, rentals, tolls, fares, and charges; and the custody, 858 safeguarding, and application of all moneys, and for the 859 employment of consulting engineers in connection with such 860 acquisition, planning, development, construction, 861 reconstruction, improvement, maintenance, repair, or operation. 862 It shall be lawful for any bank or trust company incorporated 863 under the laws of the state or the United States which may act 864 as a depository of the proceeds of bonds or of revenues to 865 furnish such indemnifying bonds or to pledge such securities as 866 required by the authority. Such resolution or trust agreement 867 may set forth the rights and remedies of the bondholders and of 868 the trustee, if any, and may restrict the individual right of 869 action by bondholders. The board may provide for the payment of 870 the proceeds of the sale of the bonds and the revenues of any

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project to such officer, board, or depository as it may designate for the custody thereof and for the method of disbursement thereof, with such safeguards and restrictions as it may determine. All expenses incurred in carrying out such resolution or trust agreement may be treated as part of the cost of the project to which such trust agreement pertains.

installments at different times, or an entire issue or series may be sold at one time. Bonds may be sold at public sale only after being advertised and publicly noticed unless the authority has previously complied with s. 218.385. Bonds may be sold or exchanged for refunding bonds. Special assessment and revenue bonds may be delivered as payment by the authority of the purchase price or lease of any project or part thereof, or a combination of projects or parts thereof, or as the purchase price of, or exchange for, any property, real, personal, or mixed, including franchises, or services rendered by any contractor, engineer, or other person, all at one time or in blocks from time to time, in such manner and upon such terms as the board in its discretion determines. The price or prices for any bonds sold, exchanged, or delivered may be:

- (1) The money paid for the bonds.
- (2) The principal amount, plus accrued interest to date of redemption or exchange, of outstanding obligations exchanged for refunding bonds.
- (3) In the case of special assessment or revenue bonds, the amount of any indebtedness to contractors or other persons paid with such bonds, or the fair value of any properties exchanged for the bonds, as determined by the board.

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331.640 Authorization and form of bonds.—Bonds may be authorized by resolution or resolutions of the board which are adopted by a majority of all of the members thereof then in office and present at the meeting at which the resolution or resolutions are adopted and shall be approved as provided in s. 331.605. The resolution or resolutions of the board may be adopted at the same meeting at which they are introduced and shall be published and noticed. The board may by resolution authorize the issuance of bonds and determine the aggregate amount of bonds to be issued; the purpose or purposes for which the moneys derived therefrom shall be expended; the rate or rates of interest; the denomination of the bonds; whether the bonds are to be issued in one or more series; the date or dates thereof; the date or dates of maturity, which shall not exceed 30 years from their respective dates of issuance; the medium of payment; the place or places within or outside this state where payment shall be made; registration privileges; redemption terms and privileges, whether with or without premium; the manner of execution; the form of the bonds, including any interest coupons to be attached thereto; the manner of execution of bonds and coupons and all other terms, covenants, and conditions thereof; and the establishment of reserve or other funds. Such authorizing resolution may further provide that such bonds may be executed manually or by engraved, lithographed, or facsimile signature, provided that where signatures are engraved, lithographed, or reproduced in facsimile, a bond is not valid unless countersigned by a registrar or other officer designated by appropriate resolution of the board. The seal of the authority may be affixed, lithographed, engraved, or otherwise

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reproduced in facsimile on such bonds. If any officer whose signature or a facsimile of whose signature appears on any bonds or coupons ceases to be such officer before the delivery of such bonds, such signature or facsimile is nevertheless valid and sufficient for all purposes as if the officer had remained in office until such delivery.

Pending the preparation of definitive bonds, the board may issue interim certificates or receipts or temporary bonds, in such form and with such provisions as the board determines, exchangeable for definitive bonds when such bonds have been executed and are available for delivery. The board may also provide for the replacement of any bonds that are mutilated, lost, or destroyed.

331.642 Negotiability of bonds.—Any bond issued under this part and any interim certificate, receipt, or temporary bond shall, in the absence of an express recital on the face thereof that it is nonnegotiable, be fully negotiable and shall be and constitute negotiable instruments within the meaning and for all purposes of the law merchant and the laws of this state.

331.643 Defeasance.—The board may make such provision with respect to the defeasance of the right, title, and interest of the holders of any of the bonds and obligations of the authority in any revenues, funds, or other properties by which such bonds are secured as the board deems appropriate and, without limitation on the foregoing, may provide that when such bonds or obligations become due and payable or have been called for redemption, and the whole amount of the principal and the interest and premium, if any, due and payable upon the bonds or

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obligations when outstanding are paid, or sufficient moneys or direct obligations of the United States Government the principal of and the interest on which, when due, will provide sufficient moneys, are held or deposited in trust for such purpose, and provision shall also be made for paying all other sums payable in connection with such bonds or other obligations, then the right, title, and interest of the holders of the bonds in any revenues, funds, or other properties by which such bonds are secured shall thereupon cease, terminate, and become void. The board may apply any surplus in any sinking fund established in connection with such bonds or obligations and all balances remaining in all other funds or accounts other than money held for the redemption or payment of the bonds or other obligations to any lawful purpose of the authority as the board determines.

Notwithstanding any other law to the contrary, all bonds issued under this part shall constitute legal investments for savings banks, banks, trust companies, insurance companies, executors, administrators, trustees, guardians, and other fiduciaries and for any board, body, agency, instrumentality, county, municipality, or other political subdivision of the state, and shall constitute securities that may be deposited by banks or trust companies as security for deposits of state, county, municipal, or other public funds or by insurance companies as required or voluntary statutory deposits.

331.645 Covenants.—Any resolution authorizing the issuance of bonds may contain such covenants as the board deems advisable, and all such covenants shall constitute valid, legally binding, and enforceable contracts between the authority

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and the bondholders, regardless of the time of issuance thereof. Such covenants may include, without limitation, covenants concerning the disposition of the bond proceeds; the use and disposition of project revenues; the pledging of revenues and assessments; the obligations of the authority with respect to the operation of the project and the maintenance of adequate project revenues; the issuance of additional bonds; the appointment, powers, and duties of trustees and receivers; the acquisition of outstanding bonds and obligations; restrictions on the establishment of competing projects or facilities; restrictions on the sale or disposal of the assets and property of the authority; the priority of assessment liens; the priority of claims by bondholders on the taxing power of the authority; the maintenance of deposits to ensure the payment of revenues by users of spaceport facilities and services; the discontinuance of authority services by reason of delinquent payments; acceleration upon default; the execution of necessary instruments; the procedure for amending or abrogating covenants with the bondholders; and such other covenants as may be deemed necessary or desirable for the security of the bondholders.

331.646 Validity of bonds; validation proceedings.—Any bonds issued by the authority shall be incontestable in the hands of bona fide purchasers or holders for value and shall not be invalid because of any irregularity or defect in the proceedings for the issue and sale thereof. Before the issuance of any bonds, the authority shall publish a notice at least once in a newspaper or newspapers published or of general circulation in the appropriate county or counties in this state stating the date of adoption of the resolution authorizing such obligations;

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the amount, maximum rate of interest, and maturity of such obligations; and the purpose in general terms for which such obligations are to be issued, and further stating that any action or proceeding questioning the validity of such obligations or of the proceedings authorizing the issuance thereof, or of any covenants made therein, must be instituted within 20 days after the first publication of such notice or the validity of such obligations, proceedings, and covenants shall not be thereafter questioned in any court. If no such action or proceeding is instituted within such 20-day period, the validity of such obligations, proceedings, and covenants shall be conclusive and all persons or parties shall be forever barred from questioning the validity of such obligations, proceedings, or covenants in any court. Alternatively, the authority may validate its bonds pursuant to chapter 75.

331.647 Part furnishes full authority for issuance of bonds.—This part constitutes full and complete authority for the issuance of bonds and the exercise of the powers of the authority provided in this part. Any bond issued by the authority shall not be secured by the full faith and credit of the state and does not constitute an obligation, general or special, of the state.

331.648 Investment of funds.—The board may in its discretion invest funds of the authority through the Chief Financial Officer or in:

- (1) Direct obligations of or obligations guaranteed by the United States or for the payment of the principal and interest of which the faith and credit of the United States is pledged.
  - (2) Bonds or notes issued by any of the following federal

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20221814 4-00906-22 1045 agencies: 1046 (a) Bank for Cooperatives. 1047 (b) Federal intermediate credit banks. 1048 (c) Federal home loan bank system. 1049 (d) Federal land banks. 1050 (e) Federal National Mortgage Association, including 1051 debentures or participating certificates issued by such 1052 association. 1053 (3) Public housing bonds issued by public housing 1054 authorities and secured by a pledge or annual contributions 1055 under an annual contribution contract or contracts with the 1056 United States. 1057 (4) Bonds or other interest-bearing obligations of any 1058 county, district, city, or town located in this state for which 1059 the full faith and credit of such political subdivision is 1060 pledged. 1061 (5) Any investment authorized for insurers by ss. 625.306-1062 625.316 and any amendments thereto. 1063 (6) Any investment authorized under s. 17.57 and any 1064 amendments thereto. 1065 331.649 Fiscal year of authority.—The board may establish 1066 and from time to time redetermine the fiscal year of the authority. Unless the board otherwise provides, the authority's 1067 1068 fiscal year shall be July 1 through June 30. 1069 331.650 Insurance coverage of authority; safety program.-1070 (1) Notwithstanding any other law, the State Risk 1071 Management Trust Fund established under s. 284.30 may not insure

buildings and property owned or leased by the authority.

(2) Notwithstanding any other law, the State Risk

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1074 Management Trust Fund established under s. 284.30 may not insure
1075 against any liability of the authority.

- (3) The authority shall establish a safety program. The safety program shall include:
- (a) Development and implementation of a loss prevention program that shall consist of a comprehensive safety program for the authority, including a statement, established by the board, of safety policy and responsibility.
- (b) Provision for regular and periodic facility and equipment inspections.
- (c) Investigation of job-related employee accidents and other accidents occurring on the premises of the authority or within areas of its jurisdiction.
- (d) Establishment of a program to promote increased safety awareness among employees, agents, and subcontractors of the authority.
- (4) (a) The authority shall, if available, secure insurance coverage within reasonable limits for liability that may arise as a consequence of its responsibilities.
- (b) The authority shall, if available and cost-effective, secure reasonable levels of insurance coverage on its buildings, facilities, and property.
- (c) The authority, with respect to the purchase of insurance, shall be subject to the applicable provisions of chapter 287 and other applicable law.
- 331.651 Participation by women, minorities, and socially and economically disadvantaged business enterprises encouraged.—

  It is the intent of the Legislature and the public policy of this state that women, minorities, and socially and economically

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disadvantaged business enterprises be encouraged to participate fully in all phases of economic and community development.

Accordingly, to achieve such purpose, the authority shall, in accordance with applicable state and federal law, involve and utilize women, minorities, and socially and economically disadvantaged business enterprises in all phases of the design, development, construction, maintenance, and operation of spaceports developed under this part.

331.654 Tax exemption.—The exercise of the powers granted by this part in all respects shall be for the benefit of the people of this state, for the increase of their industry and prosperity, for the improvement of their health and living conditions, and for the provision of gainful employment and shall constitute the performance of essential public functions. The authority is not required to pay any taxes on any project or any other property owned by the authority under this part or on the income therefrom. The bonds issued under this part or on the income therefrom, including any profit made on the sale thereof, and all notes, mortgages, security agreements, letters of credit, or other instruments that arise out of or are given to secure the repayment of bonds issued in connection with a project financed under this part shall at all times be free from taxation by the state or any local unit, political subdivision, or other instrumentality of the state. However, this section does not exempt from taxation or assessments the leasehold interest of a lessee in any project or any other property or interest owned by the lessee. The exemption granted by this section is not applicable to any tax imposed by chapter 220 on interest, income, or profits on debt obligations owned by

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corporations.

1133 331.655 Use of name; ownership rights to intellectual property.—

- (1) (a) The corporate name of a corporation incorporated or authorized to transact business in this state, or the name of any person or business entity transacting business in this state, may not use the words "Northeast Florida Regional Spaceport Authority" in its name unless the board gives written approval for such use.
- (b) The Department of State may dissolve, pursuant to s. 607.1420, any corporation that violates paragraph (a).
- (2) Notwithstanding any provision of chapter 286, the legal title and every right, interest, claim, or demand of any kind in and to any patent, trademark, copyright, certification mark, or other right acquired under the patent and trademark laws of the United States or this state or any foreign country, or the application for the same, as is owned or held, acquired, or developed by the authority, under the authority and directions given it by this part, is vested in the authority for the use, benefit, and purposes provided in this part. The authority is vested with and may exercise all of the normal incidents of such ownership, including the receipt and disposition of royalties. Any sums received as royalties from any such rights are appropriated to the authority for any of the purposes and uses provided in this part.
- 331.660 Joint participation agreement or assistance; spaceport master plan.—
- (1) Notwithstanding any other law, the Department of Transportation may enter into a joint participation agreement

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with, or otherwise assist, the authority as necessary to effectuate this part and may allocate funds for such purposes in its 5-year work program. However, the department may not fund the administrative or operational costs of the authority.

- (2) The authority shall develop a spaceport master plan for expansion and modernization of space transportation facilities within the region. The plan shall contain recommended projects to meet current and future commercial, national, and state space transportation requirements. The authority shall submit the plan to any appropriate metropolitan planning organization for review of intermodal impacts. The authority shall submit the plan to the Department of Transportation, and such plan may be included within the department's 5-year work program of qualifying commercial sector launch and spaceport discretionary capacity improvement projects under subsection (3). The plan shall identify appropriate funding levels and include recommendations on appropriate sources of revenue that may be developed to contribute to the State Transportation Trust Fund.
- (3) Subject to the availability of appropriated funds, the department may participate in the capital cost of eligible spaceport discretionary capacity improvement projects. The annual legislative budget request shall be based on the proposed funding requested for approved spaceport discretionary capacity improvement projects.
- 331.661 Construction.—This part supersedes any general or special act that is inconsistent with this part to the extent of such inconsistency.
  - Section 2. This act shall take effect July 1, 2022.