

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 315 Transportation Facility Designations

SPONSOR(S): Commerce Committee, Williamson

TIED BILLS: **IDEN./SIM. BILLS:**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Tourism, Infrastructure & Energy Subcommittee	16 Y, 0 N	Walsh	Keating
2) Infrastructure & Tourism Appropriations Subcommittee	13 Y, 0 N	Hicks	Davis
3) Commerce Committee	22 Y, 0 N, As CS	Walsh	Hamon

SUMMARY ANALYSIS

Under current law, the Legislature may designate a transportation facility, such as a bridge, interchange, or portion of a road, for honorary or memorial purposes or to distinguish a particular facility. Legislative designations do not change the official names of the facilities. The Department of Transportation (DOT) erects markers for each designation, but may not do so until the appropriate city or county commission passes a resolution in support of the designation.

The bill creates 20 designations for various transportation facilities across the state and directs DOT to erect suitable markers for each designation.

The bill will have an insignificant negative fiscal impact to the State Transportation Trust Fund associated with erecting suitable markers for the above designations. The cost can be absorbed within DOT's existing resources.

The bill has an effective date of July 1, 2022.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Transportation Facility Designations

Under current law, the Legislature may designate a transportation facility, such as a bridge, interchange, or portion of a road, for honorary or memorial purposes or to distinguish a particular facility. Legislative designations do not change the official names of the designated facilities, and do not require local governments or private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings to account for the designations.¹

Current law sets standards for the naming of state buildings and other facilities. The law provides that, unless specifically provided otherwise by law, state buildings, roads, bridges, parks, recreational complexes, and other similar facilities may not be named for a living person.²

Road Markers

The Department of Transportation (DOT) must place a marker at each terminus or intersection of a designated road, bridge, or other transportation facility and erect other markers it deems appropriate for the facility.³ Road markers may not be erected until the appropriate city or county commission passes a resolution in support of a particular designation. Additionally, if a designated facility extends through multiple cities or counties, a resolution must be passed by each affected local government before the road markers can be erected by DOT.⁴

Effect of the Bill

The bill requires DOT to erect suitable markers for each of the following designations.

Reverend Murray Hamilton, Sr., Highway

Under the bill, that portion of U.S. 90 between Canal Street and Stewart Street in Santa Rosa County is designated as “Reverend Murray Hamilton, Sr., Highway.”

Reverend Murray Hamilton, Sr., served in the United States Navy and worked for Monsanto/Solutia for 37 years. His life's work revolved around building the community, and he was influential in developing many programs and organizations in Milton, Florida. Reverend Hamilton passed away on January 25, 2021.⁵

Ira Mae Wells-Bruce Memorial Highway

The bill designates that portion of S.R. 87 between E. Bay Boulevard and U.S. 98 in Santa Rosa County as “Ira Mae Wells-Bruce Memorial Highway.”

Ira Mae Wells-Bruce was Santa Rosa County's first female commissioner and presided over numerous business and civic organizations. Additionally, Ms. Bruce was co-broker/owner of Century 21 Island View Realty.⁶ Ms. Bruce passed away on December 1, 2020.⁷

¹ S. 334.071(1), F.S.

² S. 267.062(1), F.S.

³ S. 334.071(2), F.S.

⁴ S. 334.071(3), F.S.

⁵ Email from Sydney Fowler, Legislative Aide, Office of Representative Jayer Williamson, House Bill 315, (Oct. 27, 2021).

⁶ South Santa Rosa News (@SouthSRNews), Facebook (Dec. 1, 2020, 3:22 PM),

<https://www.facebook.com/1619922901599897/posts/santa-rosa-countys-first-female-county-commissioner-has-passed-away-it-is-with-i/2817435305181978/> (last visited Feb. 19, 2022).

⁷ *Celebration of life to be held for Ira Mae Bruce*, Navarre Press (May 1, 2021), <https://navarrepress.com/celebration-of-life-to-be-held-for-ira-mae-bruce/> (last visited Feb. 19, 2022).

Deputy Sheriff Donta Manuel and Deputy Sheriff Jonathan Wallace Highway

The bill designates that portion of S.R. 715, also known as Bacom Point Road, between W. Morgan Road and S.W. 14th Street in Palm Beach County as “Deputy Sheriff Donta Manuel and Deputy Sheriff Jonathan Wallace Highway.”

On November 28, 2007, while attempting to remove stop sticks that were deployed as part of an effort to slow a stolen vehicle, Deputy Donta Manuel and Deputy Jonathan Wallace were struck and killed by a patrol car pursuing the stolen vehicle.⁸ Deputy Manuel was 33 years old and had served with the Palm Beach County Sheriff’s Office for 13 years.⁹ Deputy Wallace was 23 years old and had served with the Palm Beach County Sheriff’s Office for 1 year and 6 months.¹⁰

Virginia Creighton Bridge

Under the bill, bridge number 100850 on S.R. 60/Courtney Campbell Causeway over Old Tampa Bay in Hillsborough County is designated as “Virginia Creighton Bridge.”

Virginia (Ginger) Creighton worked in the field of wetland science and was key to developing the Courtney Campbell Causeway – Old Tampa Bay Water Quality Improvement Project that provided environmental credit for other DOT projects in the Tampa Bay Area.¹¹ Ms. Creighton passed away on May 29, 2020.¹²

Arturo Diaz Ariles Plaza

The bill designates the intersection of S.W. 23rd Avenue and S.W. 8th Street in Miami-Dade County as “Arturo Diaz Ariles Plaza.”

Arturo Diaz Ariles was a Cuban exile, who immigrated to the City of Miami in 1962. In 1965, he opened the Santa Clara Pharmacy at the corner of Southwest 23rd Avenue and Southwest 8th Street in Miami. Mr. Ariles also received the United Way of Miami-Dade County Gold award for 30 years of service to his community, the Latin Real Estate Organization Board of Directors Award, and the City of Miami’s Certification of Appreciation. Mr. Ariles was a founding member of the Latin Chamber of Commerce, and the Miami-Dade County Commission declared February 25th as Arturo “Arturito” Diaz Ariles Day and presented him with a key to the county.¹³

Sergeant First Class Michael C. Aten Memorial Highway

Under the bill, that portion of S.R. 19 between C.R. 48 and Lane Park Cutoff Road in Lake County is designated as “Sergeant First Class Michael C. Aten Memorial Highway.”

Sergeant First Class Michael C. “Soldier Mike” Aten served in the U.S. Army, became an Army Ranger, and served his county for 26 years. During his service, Sergeant Aten earned numerous military awards, among them, the Bronze Star while serving in Iraq; the Army Commendation Medal with Combat “V,” denoting battlefield valor; the Armed Forces Expeditionary Medal; and the Global War on Terrorism Service Medal. Sergeant Aten passed away after a motorcycle accident on January 3, 2020.¹⁴

⁸ Officer Down Memorial Page, *Deputy Sheriff Donta J. Manuel*, <https://www.odmp.org/officer/19071-deputy-sheriff-donta-j-manuel> (last visited Feb. 19, 2022).

⁹ *Id.*

¹⁰ Officer Down Memorial Page, *Deputy Sheriff Jonathan D. Wallace*, <https://www.odmp.org/officer/19072-deputy-sheriff-jonathan-d-wallace> (last visited Feb. 19, 2022).

¹¹ Virginia (Ginger) Creighton Death Notice from the Florida Department of Transportation.

¹² *Virginia A. “Ginger” Creighton*, Legacy.com, <https://www.legacy.com/us/obituaries/staugustine/name/virginia-creighton-obituary?id=8236801> (last visited Feb. 19, 2022).

¹³ *Miami-Dade Legislative Item File Number: 211394*, Miami-Dade County, <https://www.miamidade.gov/govaction/matter.asp?matter=211394&file=true&fileAnalysis=false&yearFolder=Y2021> (last visited Feb. 19, 2022);

¹⁴ Daily Commercial, *Taps for Sgt. 1st Class “Soldier Mike” Aten*, January 11, 2020, <https://www.dailycommercial.com/story/news/local/2020/01/11/taps-for-sgt-1st-class-soldier-mike-aten/1918137007/> (last visited Feb. 19, 2022).

Warren Alvarez Memorial Bridge

The bill designates bridge number 720684 on I-95 over the Trout River in Duval County as "Warren Alvarez Memorial Bridge."

Former two-term Jacksonville City Council member Warren Alvarez was a native and lifelong resident of Jacksonville's Northside and lived all of his life on his family's dairy farm. Mr. Alvarez was active in agricultural and civic organizations and activities, serving on many boards, commissions, and organizations at the county and state levels. Known for his advocacy for his constituents, Mr. Alvarez worked successfully to have Interstate 95 widened as it crosses the Trout River Bridge. Mr. Alvarez passed away on March 6, 2021, at the age of 86.¹⁵

Deputy William J. Gentry, Jr., Highway

Under the bill, that portion of U.S. 98 between Haywood Taylor Boulevard and Lakeview Boulevard in Highlands County is designated as "Deputy William J. Gentry, Jr., Highway."

Deputy William J. Gentry, Jr., served with the Highlands County Sheriff's Office for 13 years in various capacities, including time on patrol, the K-9 Unit, the Special Investigations Unit, and as a field training deputy.¹⁶ On May 6, 2019, Deputy Gentry and the deputy he was training responded to an animal abuse call in Highlands County. Deputy Gentry attempted to make contact with the suspect, who opened fire on Deputy Gentry. On May 7, 2019, Deputy Gentry succumbed to his injuries at the age of 40.¹⁷

Sergeant Eric John Twisdale Memorial Interchange

The bill designates the interchange at S.R. 23/First Coast Expressway and Henley Road in Clay County as "Sergeant Eric John Twisdale Memorial Interchange."

Sergeant Eric John Twisdale served with the Clay County Sheriff's Office in various capacities for 22 years and previously served with the Jacksonville Sheriff's Office.¹⁸ Sergeant Twisdale received the Sheriff's Office's Lifesaving Award in 2014 after he saved someone from drowning, and he was recognized as Deputy of the Year in 2015 for "displaying exceptional valor."¹⁹ Sergeant Twisdale passed away on August 19, 2020, after contracting COVID-19 due to a presumed exposure at the Clay County Sheriff's Office.²⁰

Pio Ieraci Memorial Drive

The bill designates that portion of S.R. A1A between the northern terminus and southern terminus of Galt Ocean Drive in Broward County as "Pio Ieraci Memorial Drive."

After moving to Florida over 30 years ago, Pio Richard Ieraci became an active community leader in the Fort Lauderdale Community. Throughout Mr. Ieraci's time in Florida, he served as a member of the City of Fort Lauderdale Education Advisory Board, Chairman of South Florida Business Advisors, Inc., Chairman of the Broward Beach Coalition, President of the Galt Mile Community Association, and President of the Galt Ocean Club Condominium Association. Mr. Ieraci passed away on December 20, 2020, and is survived by his wife and two children.²¹

¹⁵ The Florida Times-Union, Warren Alvarez, <https://www.legacy.com/us/obituaries/timesunion/name/warren-alvarez-obituary?id=6685153> (last visited Feb. 19, 2022).

¹⁶ Legacy.Com, *William J Gentry, Jr.*, <https://www.legacy.com/obituaries/name/william-gentry-jr-obituary?pid=188976004> (last visited Feb. 19, 2022).

¹⁷ Officer Down Memorial Page, *Deputy Sheriff William Jackson Gentry, Jr.*, <https://www.odmp.org/officer/23672-deputy-sheriff-william-jackson-gentry-jr> (last visited Feb. 19, 2022).

¹⁸ Officer Down Memorial Page, *Sergeant Eric John Twisdale*, <https://www.odmp.org/officer/24909-sergeant-eric-john-twisdale> (last visited Feb. 19, 2022).

¹⁹ Dan Scanlan, *Remembered as 'a cop's cop,' Clay County sergeant laid to rest after COVID-19 death*, jacksonville.com (Sept. 24, 2020), <https://www.jacksonville.com/story/news/crime/2020/09/24/sgt-eric-twisdale-remembered-cops-cop-funeral/3515087001/> (last visited Feb. 19, 2022).

²⁰ Officer Down Memorial Page, *supra* note 18.

²¹ Dignity Memorial, *Pio Richard Ieraci*, <https://www.dignitymemorial.com/obituaries/fort-lauderdale-fl/pio-ieraci-9961464> (last visited Feb. 19, 2022).

Sgt. George Lee Taylor, Sr., Memorial Highway

The bill designates that portion of S.R. 520/W. King Street between S.R. 501/Clearlake Road and S.R. 519/Fiske Boulevard in Brevard County as "Sgt. George Lee Taylor, Sr., Memorial Highway."

Sgt. George Lee Taylor, Sr., served in the United States Army from 1967 to 1971. After returning from war, Sgt. Taylor founded National Veterans Homeless Support, which is estimated to have helped reduce the homeless veteran population in Brevard County by 90 percent. Sgt. Taylor passed away on May 17, 2020.²²

Dr. Martin Luther King, Jr., Memorial Highway

The bill designates that portion of S.R. 519/Fiske Boulevard between Rosa L. Jones Drive and I-95 in Brevard County as "Dr. Martin Luther King, Jr., Memorial Highway."

Dr. Martin Luther King, Jr., was a civil rights leader and the youngest man to have received the Nobel Peace Prize. Dr. King traveled over six million miles and spoke over twenty-five hundred times, with his most well-known speech being the famous "I Have a Dream" address. On the evening of April 4, 1968, Dr. King was assassinated.²³

Anthony Reznik Boulevard

The bill designates that portion of S.R. 826/Sunny Isles Boulevard between N.E. 35th Avenue and S.R. A1A in Miami-Dade County as "Anthony Reznik Boulevard."

Anthony Reznik was an 11-year-old boy from South Florida who was struck by a car while legally crossing the street in Sunny Isles Beach, Florida. After his death, Anthony's family decided to donate his organs to help others. Anthony is survived by his parents and sister.²⁴

Cheryl H. Cates Memorial Bridge

Under the bill, the Cow Key Channel Bridge located at mile marker 4.1 on Overseas Highway in Monroe County is designated as "Cheryl H. Cates Memorial Bridge."

Cheryl H. Cates was a long-time resident of Key West and an active member of the community. Mrs. Cates served as The First Lady of Key West for 9 years, and she was involved in many organizations and spearheaded numerous fundraisers for people and causes in her community. Mrs. Cates passed away on December 2, 2020, and is survived by her husband, daughters, and grandchildren.²⁵

Soul of Miami Avenue

The bill designates that portion of N.W. 12th Avenue/John Henry Peavy Jr. Avenue between N.W. 62nd Street and N.W. 71st Street in Miami-Dade County as "Soul of Miami Avenue."

Liberty City is one of Miami's most significant historically black neighborhoods. Liberty City played a significant role in Miami's unique black history. Some celebrities from Liberty City include rappers Trina and Trick Daddy, NBA player Udonis Haslem with the Miami Heat since 2003, and NFL players Chad

²² Legacy, *George Taylor Sr.*, <https://www.legacy.com/us/obituaries/floridatoday/name/george-taylor-obituary?id=8577009> (last visited Feb. 19, 2022).

²³ The Nobel Prize, *Martin Luther King Jr.*, <https://www.nobelprize.org/prizes/peace/1964/king/biographical/> (last visited Feb. 19, 2022).

²⁴ Gina Benitez & Brandon Beyer, *Family donates organs of 11-year-old boy struck, declared brain dead in Sunny Isles Beach*, 7 News Miami (Feb. 25, 2021), <https://wsvn.com/news/local/family-donates-organs-of-11-year-old-boy-struck-declared-brain-dead-in-sunny-isles-beach/> (last visited Feb. 19, 2022).

²⁵ Keys Weekly, *Obituary: In Loving Memory of Cheryl Cates*, Dec. 11, 2020, <https://keysweekly.com/42/obituary-in-loving-memory-of-cheryl-cates/> (last visited Feb. 19, 2022).

“Ochocinco” Johnson and Willis McGahee.²⁶ The City of Miami passed a resolution allowing for the creation of the Liberty City Soul District.²⁷

Veterans Honor Highway

The bill designates that portion of S.R. 100 in Clay County between the Bradford County line and the Putnam County line as “Veterans Honor Highway.”

The bill honors Florida veterans by designating the described section of road. More than 1.5 million veterans call Florida home, making it the state with the third largest population of veterans. According to the Florida Department of Veterans’ Affairs, Florida has earned the reputation of being the most veteran-friendly state in the nation.²⁸

Private Tillman R. Clark Memorial Bridge

Under the bill, bridge number 380097 on U.S. 27 over the Fenholloway River in Taylor County is designated as “Private Tillman R. Clark Memorial Bridge.”

Private Tillman R. Clark served in the United States Army from February 27, 1941, to September 7, 1945. During his service in Normandy he was captured as a prisoner of war. He was awarded the Purple Heart, American Defense Service Medal, and European and Middle East Theatre of Operations Medal.²⁹ Private Clark passed away in 1999.³⁰

Oswaldo Payá Way

The bill designates that portion of S.R. 953/N.W. 42nd Avenue between N.W. 11th Street and N.W. 14th Street in Miami-Dade County as “Oswaldo Payá Way.”

Oswaldo Payá was admired by many for his selfless dedication to protecting human rights, opposing Cuba’s one-party rule, and fighting for core human and political rights. Among his many recognitions, Mr. Payá received the Sakharov Prize for Freedom of Thought from the European Parliament in 2002. On July 22, 2012, in an incident many believe to have been orchestrated by the Cuban regime, Mr. Payá died in a car accident.³¹

Austin D. Gayne Memorial Highway

The bill designates that portion of S.R. 408/Holland East-West Expressway between the Mills Avenue Exit and the Rosalind Avenue Exit in Orange County as “Austin D. Gayne Memorial Highway.”

Austin D. Gayne was a tow truck driver operating out of Orlando, Florida. Mr. Gayne passed away on February 26, 2021, from injuries sustained while working on an Orlando Highway, due to a driver who failed to slow down and move over.³²

Pensacola Police Fallen Heroes Highway

The bill designates that portion of E. Main Street/Bayfront Parkway between S. Tarragona Street and the Pensacola Bay Bridge as “Pensacola Police Fallen Heroes Highway.”

²⁶ Shayne Benowitz, *The History of Liberty Square*, Greater Miami Convention & Visitors Bureau (Jul. 22, 2020), <https://www.miamiandbeaches.com/things-to-do/history-and-heritage/the-history-of-liberty-square> (last visited Feb. 19, 2022).

²⁷ See City of Miami, *Marked Agenda*, City Commission (Oct. 28, 2021), available at <http://miamifl.igmm2.com/Citizens/FileOpen.aspx?Type=15&ID=2501&Inline=True> (last visited Feb. 19, 2022).

²⁸ Florida Department of Veterans’ Affairs, *Our Veterans*, <https://floridavets.org/our-veterans/> (last visited Feb. 23, 2022).

²⁹ *Taylor County Resolution*, Jan. 19, 2021, <https://cms6.revize.com/revize/taylorcountyfl/TILLMAN%20CLARK%20RESOLUTION.pdf> (last visited Feb. 23, 2022).

³⁰ *Gloria Irene Clark*, <https://www.legacy.com/obituaries/name/gloria-clark-obituary?pid=177016694> (last visited Feb. 23, 2022).

³¹ International Republican Institute, *Remembering Oswaldo Payá: The Legacy of a Cuban Visionary*, July 21, 2020, <https://www.iri.org/news/remembering-oswaldo-paya-the-legacy-of-a-cuban-visionary/> (last visited Feb. 23, 2022).

³² *Austin Daniel Gayne*, Mar. 5, 2021, https://www.themountaineer.com/obituaries/austin-daniel-gayne/article_94012c92-7dd2-11eb-b96b-ff2d6f4dcdcb.html (last visited Feb. 23, 2022).

Pensacola Police Fallen Heroes Highway honors the 16 men who lost their lives in service to the City of Pensacola and will serve as a reminder that their sacrifice has not been forgotten.³³

B. SECTION DIRECTORY:

Section 1: Creates honorary transportation facility designations; directs DOT to erect suitable markers.

Section 2: Provides an effective date of July 1, 2022.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

DOT estimates a cost of \$1,040 for the appropriate markers for each designation, which provides for two signs at \$520 per sign. Therefore, the bill has an estimated negative fiscal impact of \$20,800 to the State Transportation Trust Fund. This cost can be absorbed within existing DOT resources.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to affect county or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does not require or authorize rulemaking.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

³³ City of Pensacola Resolution No. 2020-38.
STORAGE NAME: h0315d.COM
DATE: 2/24/2022

IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

On February 23, 2022, the Commerce Committee adopted a proposed committee substitute (PCS) for the bill with one amendment and reported the bill favorably as a committee substitute. The PCS as amended adds 19 designations to the bill, in total designating 20 transportation facilities, and directs DOT to erect suitable markers for each of the designations.