By Senator Ausley

	3-00880-22 2022866
1	A bill to be entitled
2	An act relating to pay-for-success contracts; creating
3	s. 287.05715, F.S.; defining terms; authorizing a
4	state agency to enter into a pay-for-success contract
5	with a private entity under certain conditions,
6	subject to an appropriation and specified language in
7	the General Appropriations Act; authorizing the
8	carryforward of certain unexpended appropriations;
9	specifying contract requirements; authorizing
10	cancellation of the contract under specified
11	circumstances; specifying services and programs
12	eligible for funding under the contract; prohibiting a
13	private entity from viewing or receiving personal
14	client information that is otherwise confidential and
15	exempt from public records requirements; requiring an
16	agency to provide an annual report containing certain
17	data to the chairs of the legislative appropriations
18	committees by a specified date; requiring the
19	Department of Management Services to prescribe certain
20	procedures by a specified date; providing an effective
21	date.
22	
23	Be It Enacted by the Legislature of the State of Florida:
24	
25	Section 1. Section 287.05715, Florida Statutes, is created
26	to read:
27	287.05715 Pay-for-success contracts
28	(1) As used in this section, the term:
29	(a) "Pay-for-success contract" or "contract" means a

Page 1 of 5

	3-00880-22 2022866
30	written agreement executed between an agency and a private
31	entity in which the agency agrees, contingent upon a specified
32	service or program meeting specified performance targets and
33	outcome measures, to reimburse the private entity for up-front
34	capital it will provide to fund a service or program identified
35	in subsection (4) which addresses a critical public problem.
36	(b) "Private entity" means a private, nonprofit
37	organization, or a subsidiary or an affiliate thereof, that is
38	exempt from federal income taxation pursuant to s. 501(c)(3) of
39	the Internal Revenue Code of 1986, as amended, and that enters
40	into a pay-for-success contract with an agency.
41	(c) "Service provider" means an entity that provides
42	services on behalf of a private entity under a pay-for-success
43	contract.
44	(d) "Success payment" means a single payment or schedule of
45	payments identified in a pay-for-success contract to be paid to
46	a private entity when specified performance targets and outcome
47	measures are met.
48	(2)(a) Contingent upon a specific appropriation in the
49	General Appropriations Act which includes funding for a service
50	or program identified in subsection (4) and contains a proviso,
51	as defined in s. 216.011(1), authorizing a pay-for-success
52	contract and specifying the term of the contract, an agency may
53	enter into a pay-for-success contract with a private entity to
54	receive up-front capital from the entity to fund the service or
55	program. The agency may not enter into a pay-for-success
56	contract until the state agency head determines with reasonable
57	certainty that the contract will result in quantifiable public
58	benefits and monetary savings to the state or a local government

## Page 2 of 5

by reducing or avoiding costs, increasing economic productivity, or improving client outcomes. (b) Notwithstanding s. 216.301 and pursuant to s. 216.351, the balance of any appropriation from the General Revenue Fund for a pay-for-success contract which is not disbursed but which is obligated pursuant to the contract or committed to be expended by June 30 of the fiscal year in which the funds are appropriated may be carried forward for up to 3 years after the effective date of the original appropriation. (a) Require a private entity to underwrite or secure up- front capital from private funding sources, including foundations, financial institutions, businesses, or individuals. (b) Identify the specific service or program, as set forth in subsection (4), to be funded under the contract. (c) Identify performance targets and outcome measures against which the service's or program has achieved guantifiable public benefits and monetary savings. (d) Require an independent third-party evaluator to review and issue a report in the middle and at the end of the contract term specifying the degree to which the service or program met the identified performance targets and outcome measures. (c) Identify the calculation or algorithm to be used by the agency in determining the amount and timing of success payments to reimburse the private entity. The amount of each success payment must correlate with the independent third-party evaluator's review under paragraph (d). (f) Contain a statement that the service provider will		3-00880-22 2022866
<ul> <li>(b) Notwithstanding s. 216.301 and pursuant to s. 216.351,</li> <li>(c) Notwithstanding s. 216.301 and pursuant to s. 216.351,</li> <li>(d) Each pay-for-success contract which is not disbursed but which</li> <li>(e) Identify the degree to which the service or program met</li> <li>(f) Require an independent third-party</li> <li>(g) Require an independent third-party</li> <li>(e) Identify the calculation or algorithm to be used by the</li> </ul>	59	by reducing or avoiding costs, increasing economic productivity,
the balance of any appropriation from the General Revenue Fund for a pay-for-success contract which is not disbursed but which is obligated pursuant to the contract or committed to be expended by June 30 of the fiscal year in which the funds are appropriated may be carried forward for up to 3 years after the effective date of the original appropriation. (3) Each pay-for-success contract must: (a) Require a private entity to underwrite or secure up- front capital from private funding sources, including foundations, financial institutions, businesses, or individuals. (b) Identify the specific service or program, as set forth in subsection (4), to be funded under the contract. (c) Identify performance targets and outcome measures against which the service's or program has achieved quantifiable public benefits and monetary savings. (d) Require an independent third-party evaluator to review and issue a report in the middle and at the end of the contract the identified performance targets and outcome measures. (e) Identify the calculation or algorithm to be used by the agency in determining the amount and timing of success payments to reimburse the private entity. The amount of each success payment must correlate with the independent third-party evaluator's review under paragraph (d).	60	or improving client outcomes.
for a pay-for-success contract which is not disbursed but which64is obligated pursuant to the contract or committed to be65expended by June 30 of the fiscal year in which the funds are66appropriated may be carried forward for up to 3 years after the67effective date of the original appropriation.68(3) Each pay-for-success contract must:69(a) Require a private entity to underwrite or secure up-70front capital from private funding sources, including71foundations, financial institutions, businesses, or individuals.72(b) Identify the specific service or program, as set forth73in subsection (4), to be funded under the contract.74(c) Identify performance targets and outcome measures75against which the service's or program's success can be measured76to determine whether the service or program has achieved77quantifiable public benefits and monetary savings.78(d) Require an independent third-party evaluator to review79and issue a report in the middle and at the end of the contract81the identified performance targets and outcome measures.82(e) Identify the calculation or algorithm to be used by the83agency in determining the amount and timing of success payments84to reimburse the private entity. The amount of each success85payment must correlate with the independent third-party86evaluator's review under paragraph (d).	61	(b) Notwithstanding s. 216.301 and pursuant to s. 216.351,
<ul> <li>is obligated pursuant to the contract or committed to be</li> <li>expended by June 30 of the fiscal year in which the funds are</li> <li>appropriated may be carried forward for up to 3 years after the</li> <li>effective date of the original appropriation.</li> <li>(3) Each pay-for-success contract must:</li> <li>(a) Require a private entity to underwrite or secure up-</li> <li>front capital from private funding sources, including</li> <li>foundations, financial institutions, businesses, or individuals.</li> <li>(b) Identify the specific service or program, as set forth</li> <li>in subsection (4), to be funded under the contract.</li> <li>(c) Identify performance targets and outcome measures</li> <li>against which the service's or program has achieved</li> <li>guantifiable public benefits and monetary savings.</li> <li>(d) Require an independent third-party evaluator to review</li> <li>and issue a report in the middle and at the end of the contract</li> <li>term specifying the degree to which the service or program met</li> <li>the identified performance targets and outcome measures.</li> <li>(e) Identify the calculation or algorithm to be used by the</li> <li>agency in determining the amount and timing of success payments</li> <li>to reimburse the private entity. The amount of each success</li> <li>payment must correlate with the independent third-party</li> <li>evaluator's review under paragraph (d).</li> </ul>	62	the balance of any appropriation from the General Revenue Fund
<ul> <li>expended by June 30 of the fiscal year in which the funds are</li> <li>appropriated may be carried forward for up to 3 years after the</li> <li>effective date of the original appropriation.</li> <li>(3) Each pay-for-success contract must:</li> <li>(a) Require a private entity to underwrite or secure up-</li> <li>front capital from private funding sources, including</li> <li>foundations, financial institutions, businesses, or individuals.</li> <li>(b) Identify the specific service or program, as set forth</li> <li>in subsection (4), to be funded under the contract.</li> <li>(c) Identify performance targets and outcome measures</li> <li>against which the service's or program has achieved</li> <li>quantifiable public benefits and monetary savings.</li> <li>(d) Require an independent third-party evaluator to review</li> <li>and issue a report in the middle and at the end of the contract</li> <li>term specifying the degree to which the service or program met</li> <li>the identify the calculation or algorithm to be used by the</li> <li>agency in determining the amount and timing of success payments</li> <li>to reimburse the private entity. The amount of each success</li> <li>payment must correlate with the independent third-party</li> <li>evaluator's review under paragraph (d).</li> </ul>	63	for a pay-for-success contract which is not disbursed but which
66appropriated may be carried forward for up to 3 years after the67effective date of the original appropriation.68(3) Each pay-for-success contract must:69(a) Require a private entity to underwrite or secure up-70front capital from private funding sources, including71foundations, financial institutions, businesses, or individuals.72(b) Identify the specific service or program, as set forth73in subsection (4), to be funded under the contract.74(c) Identify performance targets and outcome measures75against which the service's or program's success can be measured76to determine whether the service or program has achieved77quantifiable public benefits and monetary savings.78(d) Require an independent third-party evaluator to review79and issue a report in the middle and at the end of the contract81the identified performance targets and outcome measures.82(e) Identify the calculation or algorithm to be used by the83agency in determining the amount and timing of success payments84to reimburse the private entity. The amount of each success85payment must correlate with the independent third-party86evaluator's review under paragraph (d).	64	is obligated pursuant to the contract or committed to be
67effective date of the original appropriation.68(3) Each pay-for-success contract must:69(a) Require a private entity to underwrite or secure up-70front capital from private funding sources, including71foundations, financial institutions, businesses, or individuals.72(b) Identify the specific service or program, as set forth73in subsection (4), to be funded under the contract.74(c) Identify performance targets and outcome measures75against which the service's or program's success can be measured76to determine whether the service or program has achieved77quantifiable public benefits and monetary savings.78(d) Require an independent third-party evaluator to review79and issue a report in the middle and at the end of the contract80term specifying the degree to which the service or program met81the identified performance targets and outcome measures.82(e) Identify the calculation or algorithm to be used by the83agency in determining the amount and timing of success payments84to reimburse the private entity. The amount of each success85payment must correlate with the independent third-party86evaluator's review under paragraph (d).	65	expended by June 30 of the fiscal year in which the funds are
<ul> <li>(3) Each pay-for-success contract must:</li> <li>(a) Require a private entity to underwrite or secure up-</li> <li>front capital from private funding sources, including</li> <li>foundations, financial institutions, businesses, or individuals.</li> <li>(b) Identify the specific service or program, as set forth</li> <li>in subsection (4), to be funded under the contract.</li> <li>(c) Identify performance targets and outcome measures</li> <li>against which the service's or program has achieved</li> <li>quantifiable public benefits and monetary savings.</li> <li>(d) Require an independent third-party evaluator to review</li> <li>and issue a report in the middle and at the end of the contract</li> <li>term specifying the degree to which the service or program met</li> <li>the identified performance targets and outcome measures.</li> <li>(e) Identify the calculation or algorithm to be used by the</li> <li>agency in determining the amount and timing of success payments</li> <li>to reimburse the private entity. The amount of each success</li> <li>payment must correlate with the independent third-party</li> <li>evaluator's review under paragraph (d).</li> </ul>	66	appropriated may be carried forward for up to 3 years after the
<ul> <li>(a) Require a private entity to underwrite or secure up-</li> <li>front capital from private funding sources, including</li> <li>foundations, financial institutions, businesses, or individuals.</li> <li>(b) Identify the specific service or program, as set forth</li> <li>in subsection (4), to be funded under the contract.</li> <li>(c) Identify performance targets and outcome measures</li> <li>against which the service's or program's success can be measured</li> <li>to determine whether the service or program has achieved</li> <li>quantifiable public benefits and monetary savings.</li> <li>(d) Require an independent third-party evaluator to review</li> <li>and issue a report in the middle and at the end of the contract</li> <li>term specifying the degree to which the service or program met</li> <li>the identify the calculation or algorithm to be used by the</li> <li>agency in determining the amount and timing of success payments</li> <li>to reimburse the private entity. The amount of each success</li> <li>payment must correlate with the independent third-party</li> <li>evaluator's review under paragraph (d).</li> </ul>	67	effective date of the original appropriation.
front capital from private funding sources, including foundations, financial institutions, businesses, or individuals. (b) Identify the specific service or program, as set forth in subsection (4), to be funded under the contract. (c) Identify performance targets and outcome measures against which the service's or program's success can be measured to determine whether the service or program has achieved guantifiable public benefits and monetary savings. (d) Require an independent third-party evaluator to review and issue a report in the middle and at the end of the contract term specifying the degree to which the service or program met the identify the calculation or algorithm to be used by the agency in determining the amount and timing of success payments to reimburse the private entity. The amount of each success payment must correlate with the independent third-party	68	(3) Each pay-for-success contract must:
71foundations, financial institutions, businesses, or individuals.72(b) Identify the specific service or program, as set forth73in subsection (4), to be funded under the contract.74(c) Identify performance targets and outcome measures75against which the service's or program's success can be measured76to determine whether the service or program has achieved77quantifiable public benefits and monetary savings.78(d) Require an independent third-party evaluator to review79and issue a report in the middle and at the end of the contract80term specifying the degree to which the service or program met81the identified performance targets and outcome measures.82(e) Identify the calculation or algorithm to be used by the83agency in determining the amount and timing of success payments84to reimburse the private entity. The amount of each success85payment must correlate with the independent third-party86evaluator's review under paragraph (d).	69	(a) Require a private entity to underwrite or secure up-
<ul> <li>(b) Identify the specific service or program, as set forth</li> <li>in subsection (4), to be funded under the contract.</li> <li>(c) Identify performance targets and outcome measures</li> <li>against which the service's or program's success can be measured</li> <li>to determine whether the service or program has achieved</li> <li>quantifiable public benefits and monetary savings.</li> <li>(d) Require an independent third-party evaluator to review</li> <li>and issue a report in the middle and at the end of the contract</li> <li>the identified performance targets and outcome measures.</li> <li>(e) Identify the calculation or algorithm to be used by the</li> <li>agency in determining the amount and timing of success payments</li> <li>to reimburse the private entity. The amount of each success</li> <li>payment must correlate with the independent third-party</li> <li>evaluator's review under paragraph (d).</li> </ul>	70	front capital from private funding sources, including
in subsection (4), to be funded under the contract. (c) Identify performance targets and outcome measures against which the service's or program's success can be measured to determine whether the service or program has achieved quantifiable public benefits and monetary savings. (d) Require an independent third-party evaluator to review and issue a report in the middle and at the end of the contract term specifying the degree to which the service or program met the identified performance targets and outcome measures. (e) Identify the calculation or algorithm to be used by the agency in determining the amount and timing of success payments to reimburse the private entity. The amount of each success payment must correlate with the independent third-party	71	foundations, financial institutions, businesses, or individuals.
(c) Identify performance targets and outcome measures against which the service's or program's success can be measured to determine whether the service or program has achieved quantifiable public benefits and monetary savings. (d) Require an independent third-party evaluator to review and issue a report in the middle and at the end of the contract term specifying the degree to which the service or program met the identified performance targets and outcome measures. (e) Identify the calculation or algorithm to be used by the agency in determining the amount and timing of success payments to reimburse the private entity. The amount of each success payment must correlate with the independent third-party evaluator's review under paragraph (d).	72	(b) Identify the specific service or program, as set forth
75 against which the service's or program's success can be measured 76 to determine whether the service or program has achieved 77 quantifiable public benefits and monetary savings. 78 (d) Require an independent third-party evaluator to review 79 and issue a report in the middle and at the end of the contract 80 term specifying the degree to which the service or program met 81 the identified performance targets and outcome measures. 82 (e) Identify the calculation or algorithm to be used by the 83 agency in determining the amount and timing of success payments 84 to reimburse the private entity. The amount of each success 85 payment must correlate with the independent third-party 86 evaluator's review under paragraph (d).	73	in subsection (4), to be funded under the contract.
to determine whether the service or program has achieved quantifiable public benefits and monetary savings. (d) Require an independent third-party evaluator to review and issue a report in the middle and at the end of the contract term specifying the degree to which the service or program met the identified performance targets and outcome measures. (e) Identify the calculation or algorithm to be used by the agency in determining the amount and timing of success payments to reimburse the private entity. The amount of each success payment must correlate with the independent third-party evaluator's review under paragraph (d).	74	(c) Identify performance targets and outcome measures
77 quantifiable public benefits and monetary savings. (d) Require an independent third-party evaluator to review and issue a report in the middle and at the end of the contract term specifying the degree to which the service or program met the identified performance targets and outcome measures. (e) Identify the calculation or algorithm to be used by the agency in determining the amount and timing of success payments to reimburse the private entity. The amount of each success payment must correlate with the independent third-party evaluator's review under paragraph (d).	75	against which the service's or program's success can be measured
(d) Require an independent third-party evaluator to review and issue a report in the middle and at the end of the contract term specifying the degree to which the service or program met the identified performance targets and outcome measures. (e) Identify the calculation or algorithm to be used by the agency in determining the amount and timing of success payments to reimburse the private entity. The amount of each success payment must correlate with the independent third-party evaluator's review under paragraph (d).	76	to determine whether the service or program has achieved
79 and issue a report in the middle and at the end of the contract 80 term specifying the degree to which the service or program met 81 the identified performance targets and outcome measures. 82 (e) Identify the calculation or algorithm to be used by the 83 agency in determining the amount and timing of success payments 84 to reimburse the private entity. The amount of each success 85 payment must correlate with the independent third-party 86 evaluator's review under paragraph (d).	77	quantifiable public benefits and monetary savings.
80 <u>term specifying the degree to which the service or program met</u> 81 <u>the identified performance targets and outcome measures.</u> 82 <u>(e) Identify the calculation or algorithm to be used by the</u> 83 <u>agency in determining the amount and timing of success payments</u> 84 <u>to reimburse the private entity. The amount of each success</u> 85 <u>payment must correlate with the independent third-party</u> 86 <u>evaluator's review under paragraph (d).</u>	78	(d) Require an independent third-party evaluator to review
81 <u>the identified performance targets and outcome measures.</u> 82 <u>(e) Identify the calculation or algorithm to be used by the</u> 83 <u>agency in determining the amount and timing of success payments</u> 84 <u>to reimburse the private entity. The amount of each success</u> 85 <u>payment must correlate with the independent third-party</u> 86 <u>evaluator's review under paragraph (d).</u>	79	and issue a report in the middle and at the end of the contract
(e) Identify the calculation or algorithm to be used by the agency in determining the amount and timing of success payments to reimburse the private entity. The amount of each success payment must correlate with the independent third-party evaluator's review under paragraph (d).	80	term specifying the degree to which the service or program met
83 agency in determining the amount and timing of success payments 84 to reimburse the private entity. The amount of each success 85 payment must correlate with the independent third-party 86 evaluator's review under paragraph (d).	81	the identified performance targets and outcome measures.
<pre>84 to reimburse the private entity. The amount of each success 85 payment must correlate with the independent third-party 86 evaluator's review under paragraph (d).</pre>	82	(e) Identify the calculation or algorithm to be used by the
<pre>85 payment must correlate with the independent third-party 86 evaluator's review under paragraph (d).</pre>	83	agency in determining the amount and timing of success payments
86 <u>evaluator's review under paragraph (d).</u>	84	to reimburse the private entity. The amount of each success
	85	payment must correlate with the independent third-party
87 (f) Contain a statement that the service provider will	86	evaluator's review under paragraph (d).
	87	(f) Contain a statement that the service provider will

## Page 3 of 5

	3-00880-22 2022866
88	annually provide a report to the agency which includes data
89	deemed relevant by the agency.
90	(g) Contain a statement that the amount of funds to be
91	reimbursed to the private entity is contingent upon the degree
92	to which the service or program has met the performance targets
93	and outcome measures as evaluated by the independent third-party
94	evaluator.
95	(h) Require the agency to make the appropriate success
96	payment to the private entity within 60 days after receiving a
97	report from the independent third-party evaluator.
98	(i) Contain a provision authorizing cancellation of the
99	contract if the agency believes the degree to which the service
100	or program has met the identified performance targets and
101	outcome measures, as reported by the third-party evaluation, is
102	insufficient to warrant continuation of the service or program.
103	(4) Services or programs eligible for funding under a pay-
104	for-success contract are limited to:
105	(a) Early childhood care and education programs, including
106	prekindergarten and school readiness programs from birth to 5
107	years of age.
108	(b) Education, workforce preparedness, and employment
109	programs, including school-to-work programs and alternative
110	education services.
111	(c) Public safety programs, including programs that reduce
112	recidivism and address juvenile justice.
113	(d) Health and human services and programs, including those
114	addressing drug and alcohol addiction, mental health, chronic
115	homelessness, supportive housing, and child welfare.
116	(e) Long-term, home-based, and community-based care

## Page 4 of 5

	3-00880-22 2022866
117	services and programs.
118	(5) The private entity may not view or receive any personal
119	client information that is otherwise confidential and exempt
120	from public records disclosure requirements.
121	(6) By April 1 annually, the agency shall provide a report
122	to the chairs of the legislative appropriations committees which
123	contains the data provided by each service provider under
124	paragraph (3)(f) and, if available, the evaluations from each of
125	the independent third-party evaluators.
126	(7) By December 1, 2022, the department shall prescribe
127	procedures to be used by an agency when executing a pay-for-
128	success contract with a private entity, consistent with this
129	section.
130	Section 2. This act shall take effect July 1, 2022.

## Page 5 of 5