1 A bill to be entitled 2 An act relating to dependent children; amending s. 3 39.202, F.S.; providing that certain records relating 4 to the death of a child may only be released after 5 receipt of the final report of the medical examiner; 6 providing an exception; creating s. 39.5035, F.S.; 7 authorizing certain persons to file a petition for 8 adjudication and permanent commitment or a petition 9 for permanent commitment under certain circumstances; specifying the timeframe to file such petitions; 10 11 providing requirements for such petitions; requiring 12 an adjudicatory hearing be held within a specified 13 time after a petition is filed; requiring that certain persons be served with notice of the adjudicatory 14 15 hearing; providing requirements for the adjudicatory 16 hearing; requiring a finding of clear and convincing 17 evidence; requiring the court to enter specified 18 orders within a certain amount of time after the 19 adjudicatory hearing; requiring certain hearings be held after the adjudicatory hearing under certain 20 circumstances; amending s. 39.522, F.S.; authorizing 21 22 certain persons to remove a child from a court-ordered 23 placement under certain circumstances; requiring the 24 Department of Children and Families to file a specified motion and the court to hold a hearing 25

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within a certain time period under certain circumstances; requiring the court to find probable cause for the removal of the child based on certain evidence; requiring the court to enter certain orders; requiring a specified hearing if the court modifies the child's placement; amending s. 39.6013, F.S.; removing standards for the evidence required for the court to amend a case plan; authorizing the court to base certain determinations on certain evidence; amending s. 39.6221, F.S.; revising and providing requirements for the court to place a child in a permanent quardianship with a relative or other adult; amending s. 39.701, F.S.; requiring the court and a citizen review panel to determine if certain relatives meet the eligibility requirements of the Guardianship Assistance Program; amending s. 39.801, F.S.; waiving service of process to certain persons under certain circumstances; amending s. 39.812, F.S.; authorizing the court to review the department's denial of an application to adopt a child; requiring the department to file written notification of its denial with the court and provide copies to certain persons within a specified time period; providing requirements to have a court review the department's denial of an application to adopt; requiring the court to hold a

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hearing within a specified time; providing standing to certain persons; authorizing certain persons to participate in the hearing under certain circumstances; requiring the court to enter an order within a specified amount of time; conforming provisions to changes made by the act; amending s. 63.062, F.S.; conforming provisions to changes made by the act; amending s. 409.167, F.S.; providing that the photo listing component of the statewide adoption exchange is only accessible to certain persons; amending s. 409.175, F.S.; authorizing the department to exempt certain persons or entities from licensure; providing requirements for such exemption; requiring the department to adopt rules; extending the number of days the department may extend a license expiration date; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (o) of subsection (2) of section 39.202, Florida Statutes, is amended to read:

39.202 Confidentiality of reports and records in cases of child abuse or neglect; exception.—

(2) Except as provided in subsection (4), access to such records, excluding the name of, or other identifying information

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with respect to, the reporter which shall be released only as provided in subsection (5), shall be granted only to the following persons, officials, and agencies:

(o) Any person in the event of the death of a child determined by the department after receipt of the final report of the medical examiner to be a result of abuse, abandonment, or neglect. Information identifying the person reporting abuse, abandonment, or neglect may shall not be released. Information may not be released if there is an active, concurrent criminal investigation and a law enforcement officer or the state attorney informs the department that the release of information may compromise a successful criminal prosecution in the child abuse, neglect, or abandonment case. Any information otherwise made confidential or exempt by law may shall not be released under pursuant to this paragraph.

Section 2. Section 39.5035, Florida Statutes, is created to read:

39.5035 Deceased parents; special procedures.-

(1)(a)1. If both parents of a child die or the last known living parent dies and a legal custodian has not been appointed for the child through a probate or guardianship proceeding, an attorney for the department or any other person who has knowledge of such facts or is informed of such facts and believes them to be true may initiate a proceeding by filing a petition for adjudication and permanent commitment. The petition

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must be filed within a reasonable time after the petitioner
first becomes aware of the facts that support the petition for
adjudication and permanent commitment.

- 2. If a child has been placed in shelter status by order of the court but has not yet been adjudicated, a petition for adjudication and permanent commitment must be filed within 21 days after the shelter hearing.
- dependent, both parents of the child die or the last known
 living parent dies and a legal custodian has not been appointed
 for the child through a probate or guardianship proceeding, an
 attorney for the department or any other person who has
 knowledge of the facts or is informed of the facts and believes
 them to be true may file a petition for permanent commitment.
 The petition must be filed within a reasonable time after the
 petitioner first becomes aware of the facts that support the
 petition for permanent commitment.
 - (2) The petition must:

- (a) Be in writing, identify the alleged deceased parent or parents, and provide facts that establish that both parents of the child are deceased or the last known living parent is deceased and that a legal custodian has not been appointed for the child through a probate or guardianship proceeding.
- (b) Be signed by the petitioner under oath stating the petitioner's good faith in filing the petition.

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	(3)	The	clerk	of	court	must	set	the	case	befor	e the	court
for	an ad	judio	catory	hea	aring	as so	on as	s pra	actica	able,	but n	<u>iot</u>
late	er tha	n 30	days	afte	er a p	etiti	on fo	or ac	djudi	cation	n and	
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file	ed.											

- (4) A copy of the petition and notice of the date, time, and place of the adjudicatory hearing must be served on all of the following persons:
 - (a) The person who has physical custody of the child.
- (b) A living relative of each parent of the child, unless a living relative of each parent cannot be found after a diligent search or inquiry.
- (c) The guardian ad litem for the child or a representative of the guardian ad litem program, if a guardian ad litem has been appointed for the child.
- without a jury in accordance with the Florida Rules of Civil
 Procedure. The hearings may be adjourned from time to time as
 necessary. At the hearing, the judge must determine whether the
 petitioner has established by clear and convincing evidence that
 both parents of the child are deceased or that one parent is
 deceased, the other parent cannot be found after a diligent
 search, and a legal custodian has not been appointed for the
 child through a probate or guardianship proceeding. A certified
 copy of a death certificate for a parent is clear and convincing

evidence of the parent's death.

- (6) Within 30 days after an adjudicatory hearing on a petition for adjudication and permanent commitment, the court must:
- (a) If the court finds that the petitioner met the clear and convincing standard:
- 1. Enter a written order adjudicating the child dependent and permanently committing the child to the custody of the department for the purpose of adoption.
- 2. Schedule a disposition hearing as provided in s. 39.521 within 30 days after the entry of the order in which the department must provide a case plan that identifies the permanency goal for the child to the court. Reasonable efforts must be made to place the child in a timely manner in accordance with the permanency plan and to complete all steps necessary to finalize the permanent placement of the child.
- 3. Hold hearings every 6 months to review the progress being made toward permanency for the child until the adoption of the child is finalized or the child reaches the age of 18 years, whichever occurs first.
- (b) Enter a written order adjudicating the child dependent if the court finds that the petitioner has not met the clear and convincing standard but that a preponderance of the evidence establishes that the child does not have a parent or legal custodian capable of providing supervision or care to the child.

The court must schedule a disposition hearing as provided in s. 39.521 within 30 days after the entry of the order in which the department must provide a case plan that identifies the permanency goal for the child to the court. Reasonable efforts must be made to place the child in a timely manner in accordance with the permanency plan and to complete all steps necessary to finalize the permanent placement of the child.

- (c) Enter a written order dismissing the petition if the court finds that the petitioner has not met the clear and convincing standard and that a preponderance of the evidence does not establish that the child does not have a parent or legal custodian capable of providing supervision or care to the child.
- (7) Within 30 days after an adjudicatory hearing on a petition for permanent commitment, the court must:
- (a) If the court finds that the petitioner met the clear and convincing standard:
- 1. Enter a written order permanently committing the child to the custody of the department for the purpose of adoption.
- 2. Schedule a disposition hearing as provided in s. 39.521 within 30 days after the entry of the order in which the department must provide an amended case plan that identifies the permanency goal for the child to the court. Reasonable efforts must be made to place the child in a timely manner in accordance with the permanency plan and to complete all steps necessary to

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finalize the permanent placement of the child.

- 3. Hold hearings every 6 months to review the progress being made toward permanency for the child until the adoption of the child is finalized or the child reaches the age of 18 years, whichever occurs first.
- (b) Enter an order dismissing the petition if the court finds that the petitioner has not met the clear and convincing standard. The order does not affect the child's prior adjudication of dependency. The order does not bar the petitioner from filing a subsequent petition for permanent commitment based on newly discovered evidence that establishes that both parents of the child are deceased or that the last living known parent is deceased and that a legal custodian has not been appointed for the child through a probate or guardianship proceeding.
- Section 3. Subsection (7) is added to section 39.522, Florida Statutes, to read:
 - 39.522 Postdisposition change of custody.-
- (7) Notwithstanding any other provision of this section, a child's case manager, an authorized agent of the department, or a law enforcement officer may, at any time, remove a child from a court-ordered placement and take the child into custody if the court-ordered caregiver of the child requests immediate removal of the child from the home. Additionally, an authorized agent of the department or a law enforcement officer may, at any time,

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remove a child from a court-ordered placement and take the child into custody if there is probable cause as required under s.

39.401(1)(b).

- (a) If the child is not placed in licensed care upon removal, the department must file a motion to modify placement within 1 business day after the child is taken into custody. The court must then set a hearing within 24 hours after the motion is filed unless all of the parties and the current caregiver agree to the change of placement. At the hearing, the court must determine if the department has established probable cause to support the immediate removal of the child from his or her current placement. The court may base its determination on a sworn petition or affidavit or on testimony and may hear all relevant and material evidence, including oral or written reports, to the extent of their probative value, even if such evidence would not be competent evidence at an adjudicatory hearing.
- (b) If the court finds that the department did not establish probable cause to support the removal of the child from his or her current placement, the court must enter an order that the child be returned to such placement. An order by the court to return the child to his or her current placement does not preclude a party from filing a subsequent motion pursuant to subsection (2).
 - (c) If the current caregiver admits that a change of

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placement is needed or the department establishes probable cause to support removal of the child, the court must enter an order changing the placement of the child. The new placement for the child must meet the home study criteria in chapter 39 if the child is not placed in foster care.

- (d) If the court finds probable cause and modifies the child's placement, the court must conduct a hearing pursuant to subsection (2) or subsection (3), unless such hearing is waived by all parties and the caregiver.
- Section 4. Subsections (4) and (5) of section 39.6013, Florida Statutes, are amended to read:
 - 39.6013 Case plan amendments.-

(4) At any hearing, the case plan may be amended by the court or upon motion of any party at any hearing to change the goal of the plan, employ the use of concurrent planning, or add or remove tasks the parent must complete in order to substantially comply with the plan if there is a prependerance of evidence demonstrating the need for the amendment. The court may base its determination to amend the case plan on testimony and may hear all relevant and material evidence, including oral or written reports, to the extent of their probative value, even if such evidence would not be competent evidence at an adjudicatory hearing. The need to amend the case plan may be based on information discovered or circumstances arising after the approval of the case plan for:

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(a) A previously unaddressed condition that, without services, may prevent the child from safely returning to the home or may prevent the child from safely remaining in the home;

(b) The child's need for permanency, taking into consideration the child's age and developmental needs;

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- (c) The failure of a party to substantially comply with a task in the original case plan, including the ineffectiveness of a previously offered service; or
 - (d) An error or oversight in the case plan.
- (5) At any hearing, the case plan may be amended by the court or upon motion of any party at any hearing to provide appropriate services to the child if there is competent evidence demonstrating the need for the amendment. The court may base its determination to amend the case plan on testimony and may hear all relevant and material evidence, including oral or written reports, to the extent of their probative value, even if such evidence would not be competent evidence at an adjudicatory hearing. The reason for amending the case plan may be based on information discovered or circumstances arising after the approval of the case plan regarding the provision of safe and proper care to the child.

Section 5. Paragraph (a) of subsection (1) of section 39.6221, Florida Statutes, is amended, and paragraph (g) is added to that subsection to read:

39.6221 Permanent guardianship of a dependent child.-

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(1) If a court determines that reunification or adoption
is not in the best interest of the child, the court may place
the child in a permanent guardianship with a relative or other
adult approved by the court if all of the following conditions
are met:

- (a) The child has been in the placement for not less than the preceding 6 months, or the preceding 3 months if the caregiver is named as the successor guardian on the child's guardianship assistance agreement pursuant to s. 39.6225.
- (g) The court determines if the prospective permanent guardian is eligible for the Guardianship Assistance Program under s. 39.6225.
- Section 6. Paragraph (c) of subsection (2) of section 39.701, Florida Statutes, is amended to read:
 - 39.701 Judicial review.

- (2) REVIEW HEARINGS FOR CHILDREN YOUNGER THAN 18 YEARS OF AGE.—
- (c) Review determinations.—The court and any citizen review panel shall take into consideration the information contained in the social services study and investigation and all medical, psychological, and educational records that support the terms of the case plan; testimony by the social services agency, the parent, the foster parent or caregiver, the guardian ad litem or surrogate parent for educational decisionmaking if one has been appointed for the child, and any other person deemed

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appropriate; and any relevant and material evidence submitted to the court, including written and oral reports to the extent of their probative value. These reports and evidence may be received by the court in its effort to determine the action to be taken with regard to the child and may be relied upon to the extent of their probative value, even though not competent in an adjudicatory hearing. In its deliberations, the court and any citizen review panel shall seek to determine:

1. If the parent was advised of the right to receive assistance from any person or social service agency in the preparation of the case plan.

- 2. If the parent has been advised of the right to have counsel present at the judicial review or citizen review hearings. If not so advised, the court or citizen review panel shall advise the parent of such right.
- 3. If a guardian ad litem needs to be appointed for the child in a case in which a guardian ad litem has not previously been appointed or if there is a need to continue a guardian ad litem in a case in which a guardian ad litem has been appointed.
- 4. Who holds the rights to make educational decisions for the child. If appropriate, the court may refer the child to the district school superintendent for appointment of a surrogate parent or may itself appoint a surrogate parent under the Individuals with Disabilities Education Act and s. 39.0016.
 - 5. The compliance or lack of compliance of all parties

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351 with applicable items of the case plan, including the parents' compliance with child support orders.

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- The compliance or lack of compliance with a visitation contract between the parent and the social service agency for contact with the child, including the frequency, duration, and results of the parent-child visitation and the reason for any noncompliance.
- The frequency, kind, and duration of contacts among 7. siblings who have been separated during placement, as well as any efforts undertaken to reunite separated siblings if doing so is in the best interests of the child.
- The compliance or lack of compliance of the parent in meeting specified financial obligations pertaining to the care of the child, including the reason for failure to comply, if applicable.
- Whether the child is receiving safe and proper care according to s. 39.6012, including, but not limited to, the appropriateness of the child's current placement, including whether the child is in a setting that is as family-like and as close to the parent's home as possible, consistent with the child's best interests and special needs, and including maintaining stability in the child's educational placement, as documented by assurances from the community-based care lead agency that:
 - The placement of the child takes into account the

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appropriateness of the current educational setting and the proximity to the school in which the child is enrolled at the time of placement.

- b. The community-based care lead agency has coordinated with appropriate local educational agencies to ensure that the child remains in the school in which the child is enrolled at the time of placement.
- 10. A projected date likely for the child's return home or other permanent placement.
- 11. When appropriate, the basis for the unwillingness or inability of the parent to become a party to a case plan. The court and the citizen review panel shall determine if the efforts of the social service agency to secure party participation in a case plan were sufficient.
- 12. For a child who has reached 13 years of age but is not yet 18 years of age, the adequacy of the child's preparation for adulthood and independent living. For a child who is 15 years of age or older, the court shall determine if appropriate steps are being taken for the child to obtain a driver license or learner's driver license.
- 13. If amendments to the case plan are required.

 Amendments to the case plan must be made under s. 39.6013.
- 14. If the parents and caregivers have developed a productive relationship that includes meaningful communication and mutual support.

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401	15. If there are any barriers to a relative meeting the				
402	eligibility requirements under s. 39.6225.				
403	Section 7. Paragraph (d) of subsection (3) of section				
404	39.801, Florida Statutes, is redesignated as paragraph (e), and				
405	a new paragraph (d) is added to that subsection, to read:				
406	39.801 Procedures and jurisdiction; notice; service of				
407	process.—				
408	(3) Before the court may terminate parental rights, in				
409	addition to the other requirements set forth in this part, the				
410	following requirements must be met:				
411	(d) If a person entitled to service under paragraph (a)				
412	personally appears at the advisory hearing, or any other hearing				
413	before the court that is held after the advisory hearing, the				
414	necessity of serving process is waived for that person.				
415	Section 8. Subsections (4) and (5) of section 39.812,				
416	Florida Statutes, are amended to read:				
417	39.812 Postdisposition relief; petition for adoption.—				
418	(4) The court shall retain jurisdiction over any child				
419	placed in the custody of the department until the child is				
420	adopted. After custody of a child for subsequent adoption has				
421	been given to the department, the court has jurisdiction for the				
422	purpose of reviewing the status of the child and the progress				

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(a) For good cause shown by the guardian ad litem for the

being made toward permanent adoptive placement. As part of this

CODING: Words stricken are deletions; words underlined are additions.

continuing jurisdiction, the court may:

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child, the court may review the appropriateness of the adoptive placement of the child.

- (b) Review the department's denial of an application to adopt a child. The department's decision to deny an application to adopt a child is only reviewable under this section and is not subject to chapter 120.
- 1. If the department denies an application to adopt a child, the department must file written notification of the denial with the court and provide copies to all parties within 10 business days after the department's decision.
- 2. A denied applicant may file a motion to review the department's denial within 30 business days after the issuance of the department's written notification of its decision to deny the application to adopt a child. The motion to review must allege that the department unreasonably denied the application to adopt and request that the court allow the denied applicant to file a petition to adopt the child under chapter 63 without the department's consent.
- 3. A denied applicant only has standing under chapter 39 to file the motion to review the department's denial and to present evidence in support of such motion. Such standing is terminated upon the entry of the court's order.
- 4. The court shall hold a hearing within 30 business days after the denied applicant files the motion to review. The court may only consider whether the department's denial of the

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application is consistent with its policies and if the department made such decision in an expeditious manner. The standard of review is whether the department's denial of the application is an abuse of discretion.

- 5. If the department selected a different applicant to adopt the child, the selected applicant may participate in the hearing as a participant, as defined in s. 39.01, and may be granted leave by the court to be heard without the need to file a motion to intervene.
- 6. Within 15 business days after the conclusion of the hearing, the court must enter a written order denying the motion to review or finding that the department unreasonably denied the application to adopt and authorizing the denied applicant to file a petition to adopt the child under chapter 63 without the department's consent.
- (5) When a licensed foster parent or court-ordered custodian has applied to adopt a child who has resided with the foster parent or custodian for at least 6 months and who has previously been permanently committed to the legal custody of the department and the department does not grant the application to adopt, the department may not, in the absence of a prior court order authorizing it to do so, remove the child from the foster home or custodian, except when:
- (a) There is probable cause to believe that the child is at imminent risk of abuse or neglect;

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(b) Thirty <u>business</u> days have expired following written notice to the foster parent or custodian of the denial of the application to adopt, within which period no formal challenge of the department's decision has been filed;

- (c) A motion to review the department's denial of an application to adopt a child under paragraph (4) (b) has been denied; or
- $\underline{\text{(d)}}$ (e) The foster parent or custodian agrees to the child's removal.

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(6)(5) The petition for adoption must be filed in the division of the circuit court which entered the judgment terminating parental rights, unless a motion for change of venue is granted pursuant to s. 47.122. A copy of the consent to adoption executed by the department must be attached to the petition, unless such consent is waived under paragraph (4)(b) pursuant to s. 63.062(7). The petition must be accompanied by a statement, signed by the prospective adoptive parents, acknowledging receipt of all information required to be disclosed under s. 63.085 and a form provided by the department which details the social and medical history of the child and each parent and includes the social security number and date of birth for each parent, if such information is available or readily obtainable. The prospective adoptive parents may not file a petition for adoption until the judgment terminating parental rights becomes final. An adoption proceeding under this

subsection is governed by chapter 63.

Section 9. Subsection (7) of section 63.062, Florida Statutes, is amended to read:

- 63.062 Persons required to consent to adoption; affidavit of nonpaternity; waiver of venue.—
- terminated, the adoption entity with which the minor has been placed for subsequent adoption may provide consent to the adoption. In such case, no other consent is required. If the minor has been permanently committed to the department for subsequent adoption, the department must consent to the adoption or the court order finding that the department unreasonably denied the application to adopt entered under s. 39.812(4) must be attached to the petition to adopt, and The consent of the department shall be waived upon a determination by the court that such consent is being unreasonably withheld and if the petitioner must file has filed with the court a favorable preliminary adoptive home study as required under s. 63.092.

 Section 10. Subsections (1) and (4) of section 409.167,
- Section 10. Subsections (1) and (4) of section 409.167, Florida Statutes, are amended to read:
- 409.167 Statewide adoption exchange; establishment; responsibilities; registration requirements; rules.—
- (1) The Department of Children and Families shall establish, either directly or through purchase, a statewide adoption exchange, with a photo listing component, which shall

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serve all authorized licensed child-placing agencies in the state as a means of recruiting adoptive families for children who have been legally freed for adoption and who have been permanently placed with the department or a licensed child-placing agency. The statewide adoption exchange must shall provide, in accordance with rules adopted by the department, descriptions and photographs of such children, as well as any other information deemed useful in the recruitment of adoptive families for each child. The photo listing component of the statewide adoption exchange must be updated monthly and may not be accessible to the public, except to persons who have completed or are in the process of completing an adoption home study.

children and prospective adoptive parents, the statewide adoption exchange must shall provide the photo listing component service to all licensed child-placing agencies and, in accordance with rules adopted established by the department, to all appropriate citizen groups and other organizations and associations interested in children's services. The photo listing component of the statewide adoption exchange may not be accessible to the public, except to persons who have completed or are in the process of completing an adoption home study.

Section 11. Paragraph (i) of subsection (6) and subsection (7) of section 409.175, Florida Statutes, are amended, and

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paragraph (m) is added to subsection (6) of that section to read:

409.175 Licensure of family foster homes, residential child-caring agencies, and child-placing agencies; public records exemption.—

(6)

- (i) Upon determination that the applicant meets the state minimum licensing requirements and has obtained a letter from a community-based care lead agency which indicates that the family foster home meets the criteria established by the lead agency, the department shall issue a license without charge to a specific person or agency at a specific location. A license may be issued if all the screening materials have been timely submitted; however, a license may not be issued or renewed if any person at the home or agency has failed the required screening. The license is nontransferable. A copy of the license must shall be displayed in a conspicuous place. Except as provided in paragraph (k), the license is valid for up to 1 year after from the date of issuance, unless the license is suspended or revoked by the department or is voluntarily surrendered by the licensee. The license is the property of the department.
- (m) The department may exempt from licensure any person or entity seeking to operate a home or facility that provides temporary care and supervision, at the same time, for 5 to 14 children who are not related to the primary caregiver and for a

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period of time not to exceed 10 hours per week or 6 hours per day for any individual child while the parents or other legal custodians of the child are engaged in short-term activities, not including the employment of the parents or other legal custodians of the child.

- 1. A person or entity operating a home or facility under this paragraph must register with the department regarding the person's or entity's intent to provide temporary care and supervision of children. The person or entity must maintain records and make such records available at any time to an authorized representative of the department. These records must include, at a minimum, all of the following information:
- a. The names, ages, and home addresses of the children under the care and supervision of the person or entity.
- b. The names, addresses, and telephone numbers of the parents or legal custodians of each child.
- c. The intended whereabouts of the parents or legal custodians of each child while the child is under the care and supervision of the person or entity.
- d. Attendance information, including the dates and times each child is under the care and supervision of the person or entity.
- e. Telephone numbers of persons to contact in case of emergency for each child.
 - 2. A person or entity seeking an exemption from licensure

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under this paragraph must undergo and require all employees to undergo a level 2 background screening pursuant to chapter 435.

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- 3. If a person or entity providing temporary care and supervision to children fails to comply with all requirements for an exemption from licensure, the person or entity will be subject to the licensure requirements of this section.
- 4. The department shall adopt rules for the establishment, registration, and exemption from licensure of temporary care programs.
- (7) The department may extend a license expiration date once for a period of up to 60 30 days. However, the department may not extend a license expiration date more than once during a licensure period.
 - Section 12. This act shall take effect July 1, 2023.

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