# LEGISLATIVE ACTION House Senate Comm: RCS 03/21/2023

The Committee on Regulated Industries (Collins) recommended the following:

## Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Section 455.2135, Florida Statutes, is created to read:

455.2135 Interstate-Mobility and Universal-Recognition Occupational Licensing Act.-

(1) SHORT TITLE.—This section may be cited as the "Interstate-Mobility and Universal-Recognition Occupational

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Licensing Act."

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- (2) DEFINITIONS.—As used in this section, the term:
- (a) "Board" means an agency, a board, a department, or another governmental entity that regulates a lawful occupation under this chapter or chapter 456 and issues an occupational license or a government certification to an individual. The term does not include any board that regulates an occupation listed under subsection (10).
- (b) "Government certification" means a voluntary, government-granted, and nontransferable recognition granted to an individual who meets personal qualifications related to a lawful occupation. The term includes a military certification for a lawful occupation.
- (c) "Lawful occupation" means a course of conduct, pursuit, or profession that includes the lawful sale of goods or services, regardless of whether the individual selling them is subject to an occupational license.
- (d) "Military" means the Armed Forces of the United States, including the Air Force, Army, Coast Guard, Marine Corps, Navy, Space Force, National Guard, and all reserve components and auxiliaries. The term also includes the military reserves and militia of any United States territory or state.
- (e) "Occupational license" means a nontransferable authorization in law for an individual to perform a lawful occupation based on meeting personal qualifications. The term includes a military occupational specialty.
- (f) "Other licensing entity" or "another licensing entity" means any United States territory, state other than this state, private certification organization, foreign province, foreign

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country, international organization, or other entity that issues occupational licenses or government certifications. The term includes the military.

- (g) "Private certification" means a voluntary program in which a private organization grants nontransferable recognition to an individual who meets personal qualifications and standards relevant to performing the occupation, as determined by the private organization.
- (h) "Scope of practice" means the procedures, actions, processes, and work that an individual may perform under an occupational license or a government certification issued in this state.
  - (3) OCCUPATIONAL LICENSE OR GOVERNMENT CERTIFICATION.
- (a) Notwithstanding any other law, a board must issue an occupational license or a government certification to an applicant for such license or certification if all of the following apply:
- 1. The applicant holds a current and valid occupational license or government certification issued by another licensing entity in a lawful occupation with a similar scope of practice, as determined by a board in this state.
- 2. The applicant has held the occupational license or government certification issued by another licensing entity for at least 1 year.
- 3. A board for the other licensing entity required the applicant to pass an examination or meet education, training, or experience standards.
- 4. A board for the other licensing entity holds the applicant in good standing.

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- 5. The applicant does not have a disqualifying criminal record as determined by a board in this state.
- 6. A board for another licensing entity has not revoked the applicant's occupational license or government certification because of negligence or intentional misconduct related to the applicant's work in the occupation.
- 7. The applicant did not surrender an occupational license or a government certification, or have such license or certification revoked, because of negligence or intentional misconduct related to the applicant's work in the occupation outside of this state or in the military.
- 8. The applicant does not have a complaint, an allegation, or an investigation formally pending before a board for another licensing entity which relates to unprofessional conduct or an alleged crime. If the applicant has such a complaint, allegation, or investigation pending, a board may not issue or deny an occupational license or a government certification to the applicant until the complaint, allegation, or investigation is resolved or the applicant otherwise meets the criteria for an occupational license or a government certification in this state to the satisfaction of a board in this state.
  - 9. The applicant pays all applicable fees in this state.
- (b) If another licensing entity issued the applicant a government certification but an occupational license is required in this state to perform a lawful occupation, the applicable board must issue an occupational license to the applicant if the applicant otherwise satisfies paragraph (a).
- (4) WORK EXPERIENCE. Notwithstanding any other law, a board must issue an occupational license or a government certification

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to an applicant for such license or certification based on work experience outside of this state or in the military if all of the following apply:

- (a) The applicant worked in a state that does not issue an occupational license or a government certification to regulate a lawful occupation or was a member of the military, but this state issues an occupational license or a government certification to regulate a lawful occupation with a similar scope of practice, as determined by the board.
- (b) The applicant worked for at least 3 years in the lawful occupation.
  - (c) The applicant satisfies subparagraphs (3)(a)5.-9.
- (5) PRIVATE CERTIFICATION.—Notwithstanding any other law, a board must issue an occupational license or a government certification to an applicant for such license or certification based on the applicant holding a private certification and the applicant's work experience outside of this state or in the military if all of the following apply:
- (a) The applicant holds a private certification and worked in a state that does not issue an occupational license or a government certification to regulate a lawful occupation or was a member of the military, but an occupational license is required in this state for such lawful occupation, as determined by the board.
- (b) The applicant worked for at least 2 years in the lawful occupation.
- (c) The applicant holds a current and valid private certification in the lawful occupation.
  - (d) The private certification organization holds the



127 applicant in good standing. (e) The applicant satisfies subparagraphs (3)(a)5.-9. 128 129 (6) REQUIRED EXAMINATIONS AND EDUCATION. -130 (a) A board may require an applicant to pass an examination 131 specific to relevant state laws that regulate the occupation if 132 an occupational license or a government certification under this 133 chapter or chapter 456 requires such examination. 134 (b) In addition to the examination described in paragraph 135 (a), a board must require an applicant seeking to be licensed as 136 a general contractor, building contractor, residential 137 contractor, roofing contractor, specialty structure contractor, 138 or glass and glazing contractor to: 139 1. Successfully complete the examination for licensure 140 described in s. 489.113(1); and 141 2. Before being issued a certificate or registration, 142 successfully complete the following continuing education 143 courses, either in person or online: a. The number of required hours, as determined by the 144 Construction Industry Licensing Board, relating to laws and 145 146 rules related to the construction industry in chapter 455 and part 1 of chapter 489 and the rules of the Construction Industry 147 Licensing Board, and relating to wind mitigation methodology and 148 149 techniques incorporated in the Florida Building Code; and 150 b. For applicants seeking to be licensed as a general 151 contractor, building contractor, residential contractor, or 152 roofing contractor, a 2-hour course on the Florida Building Code 153 which includes information on wind mitigation techniques. 154 (7) PRESUMPTION OF APPROVAL; DECISION.—Unless a board can

demonstrate a substantial difference between the licensure or



156 certification requirements of another licensing entity and this 157 state, there is a presumption that an applicant who holds a valid occupational license, government certification, or private 158 159 certification, or otherwise meets the requirements to be issued 160 an occupational license for a lawful occupation, and is in good 161 standing with another licensing entity is qualified for an 162 occupational license or a government certification in this state 163 and must be approved by the board. A board shall provide an 164 applicant with a written decision regarding his or her 165 application within 90 days after receipt of a completed 166 application. 167 (8) APPEAL.-168 (a) The applicant may appeal the board's decision to the 169 Division of Administrative Hearings. 170 (b) The applicant may appeal the board's: 171 1. Denial of an occupational license or a government 172 certification; 173

- 2. Determination of the validity of an occupational license or a government certification;
- 3. Determination of the similarity of the scope of practice of the occupational license or government certification held by the applicant; or
  - 4. Determination of a disqualifying criminal record.
- (9) STATE LAWS AND JURISDICTION.—An applicant who obtains an occupational license or a government certification pursuant to this section is subject to:
  - (a) The laws regulating the occupation in this state; and
- (b) The jurisdiction of the applicable board in this state.
  - (10) EXCEPTION.—This section does not apply to an

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185 occupation regulated by the Florida Supreme Court or any occupation regulated under chapter 473, relating to public 186 187 accountancy. 188 (11) CONSTRUCTION. 189 (a) This section may not be construed to prohibit an 190 individual from applying for an occupational license or a 191 government certification under another law or rule. 192 (b) An occupational license or a government certification 193 issued pursuant to this section is valid only in this state. 194 Such license or certification does not make the individual 195 eligible to work outside this state under an interstate compact 196 or a reciprocity agreement unless otherwise provided in law. 197 (c) This section may not be construed to prevent this state from entering into a licensing compact or reciprocity agreement 198 199 with another state, United States territory, foreign province, 200 foreign country, international organization, or other entity. 201 (d) This section may not be construed to prevent boards in 202 this state from recognizing occupational licenses or government 203 certifications issued by a private certification organization, 204 foreign province, foreign country, international organization, 205 or other entity. 206 (e) This section may not be construed to require a private 207 certification organization to grant or deny private 208 certification to any individual. 209 (12) EMERGENCY POWERS.— 210 (a) During a state of emergency declared by the Governor, 211 the Governor may order the recognition of occupational licenses 212 from other licensing entities.

(b) The Governor may expand any occupational license's



214 scope of practice and may authorize licensees to provide services in this state in person, telephonically, or by other 215 216 means for the duration of the emergency. 217 (13) ANNUAL REPORT.—Each board shall submit an annual 218 report to the President of the Senate and the Speaker of the 219 House of Representatives by December 31 of each year, detailing 220 the number of licenses or certifications issued pursuant to this 221 section, the number of completed applications submitted pursuant 222 to this section which were denied, and the reason for each 223 denial. 224 (14) RULEMAKING.—The Department of Business and 225 Professional Regulation and the Department of Health, for the 226 boards under their jurisdiction, shall adopt rules to administer 227 this section. 228 Section 2. Section 456.0365, Florida Statutes, is created 229 to read: 230 456.0365 Applicability of the Interstate-Mobility and 231 Universal-Recognition Occupational Licensing Act. - Except as 232 provided in s. 455.2135(10), s. 455.2135 applies to professions 233 regulated by the department under this chapter. 234 Section 3. This act shall take effect July 1, 2023. 235 236 ======== T I T L E A M E N D M E N T ========= 237 And the title is amended as follows: 238 Delete everything before the enacting clause 239 and insert: 240 A bill to be entitled 241 An act relating to the Interstate-Mobility and 242 Universal-Recognition Occupational Licensing Act;

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creating s. 455.2135, F.S.; providing a short title; defining terms; requiring certain agencies, boards, departments, and other governmental entities to issue an occupational license or a government certification to applicants under certain circumstances; authorizing such entities to require an applicant to pass a specified examination under certain circumstances; requiring such entities to require certain applicants to complete a specified examination and certain education requirements; providing a presumption that the applications of certain individuals will be approved; requiring licensing entities to provide a written decision to an applicant within a specified timeframe; authorizing an applicant to appeal a decision made under the act; specifying that an applicant licensed or certified under the act is still subject to specified laws and entities; providing exceptions; providing construction; authorizing the Governor to take certain actions relating to occupational licenses during declared states of emergency; requiring licensing entities to submit an annual report to the Legislature by a specified date; requiring the Department of Business and Professional Regulation and the Department of Health to adopt rules; creating s. 456.0365, F.S.; providing applicability; providing an effective date.