By Senator Wright

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A bill to be entitled

An act relating to marine encroachment on spaceflight and military operations; amending s. 163.3175, F.S.; revising legislative findings; encouraging the sharing of information about certain community grants through specified federal programs to facilitate the compatibility and resiliency of community planning and the activities and mission of a military installation or range; amending s. 327.462, F.S.; requiring the head of a law enforcement agency or entity to report the establishment of a temporary protection zone to the appropriate port authority; requiring the port authority to direct a licensed state pilot or certificated deputy pilot to hand deliver written notice of such establishment and related penalties to operators of certain vessels; requiring such operators to sign and return such notice to the state pilot or deputy pilot; providing penalties; amending ss. 163.3177, 163.3184, and 380.0651, F.S.; conforming provisions to changes made by the act; making technical changes; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 163.3175, Florida Statutes, is amended to read:

163.3175 Legislative findings on compatibility of development with military installations <u>and ranges</u>; exchange of information between local governments and military installations 8-01435A-23 20231666

and ranges.-

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- (1) The Legislature finds that incompatible development on of land and in state-controlled waters close to military installations and ranges can adversely affect the ability of such an installation or range to carry out its mission. The Legislature further finds that such development also threatens the public safety because of the possibility of accidents occurring within the areas surrounding a military installation or range. In addition, the economic vitality of a community is affected when military operations and missions must relocate because of incompatible urban encroachment. Therefore, the Legislature finds it desirable for the local governments in the state to cooperate with military installations and ranges to encourage compatible land use and activities in state-controlled waters, help prevent incompatible encroachment, and facilitate the continued presence of major military installations and ranges in this state.
- (2) Certain major military installations and ranges, due to their mission and activities, have a greater potential for experiencing compatibility and coordination issues than others. Consequently, this section and the provisions in s.

 163.3177(6)(a), relating to compatibility of land development and activities in state-controlled waters with military installations and ranges, apply to specific affected local governments in proximity to and in association with specific military installations and ranges, as follows:
- (a) Avon Park Air Force Range, associated with Highlands, Okeechobee, Osceola, and Polk Counties and Avon Park, Sebring, and Frostproof.

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(b) Camp Blanding, associated with Clay, Bradford, and Putnam Counties.

- (c) Eglin Air Force Base and Hurlburt Field, associated with Gulf, Okaloosa, Santa Rosa, and Walton Counties and Cinco Bayou, Crestview, Destin, DeFuniak Springs, Fort Walton Beach, Freeport, Laurel Hill, Mary Esther, Niceville, Shalimar, and Valparaiso.
- (d) Homestead Air Reserve Base, associated with Miami-Dade County and Homestead.
- (e) Jacksonville Training Range Complex, associated with Lake, Marion, Putnam, and Volusia Counties.
- (f) MacDill Air Force Base, associated with <u>Hillsborough</u> County and Tampa.
- (g) Naval Air Station Jacksonville, Marine Corps Support Facility-Blount Island, and Outlying Landing Field Whitehouse, and the Florida Air National Guard associated with <u>Duval County</u> and Jacksonville.
- (h) Naval Air Station Key West, including various annexes across Boca Chica Key and Key West as well as the Fleming Bay/Patton Water Drop Zone training range used by the Army Special Forces Underwater Operations School, associated with Monroe County and Key West.
- (i) Naval Support Activity Orlando, including Bugg Spring and Naval Ordnance Test Unit, associated with Orange, Brevard, and Lake Counties, County and Orlando, Canaveral Port Authority, and Okahumpka.
- (j) Naval Support Activity Panama City, associated with Bay County, Panama City, and Panama City Beach.
 - (k) Naval Air Station Pensacola, associated with Escambia

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88 County.

(1) Naval Air Station Whiting Field and its outlying landing fields, associated with Santa Rosa and Escambia Counties.

- (m) Naval Station Mayport, associated with <u>Duval County</u>, Atlantic Beach, and Jacksonville.
- (n) Patrick Space Force Base and Cape Canaveral Space Force Station, associated with Brevard County, Canaveral Port Authority, and Satellite Beach.
- (o) Tyndall Air Force Base, associated with Bay County, and Mexico Beach, and Parker.
- (p) United States Southern Command, associated with Miami-Dade County and Doral.
- (q) South Florida Ocean Measurement Facility, associated with Broward County and Dania Beach.
- (r) United States Coast Guard Sector Jacksonville, including Station Mayport, Station Port Canaveral, Station Ponce

 De Leon Inlet, Aids to Navigation Team Jacksonville, and Helicopter Interdiction Tactical Squadron (HITRON), associated with Duval, Brevard, and Volusia Counties and Jacksonville, Jacksonville Beach, Atlantic Beach, Canaveral Port Authority, and New Smyrna Beach.
- (s) United States Coast Guard Sector Miami, including Base Miami Beach, Station Fort Lauderdale, Station Fort Pierce, Air Station Miami, Station Lake Worth Inlet, and Civil Engineering Unit Miami, associated with St. Lucie, Palm Beach, Broward, and Miami-Dade Counties and Fort Pierce, Riviera Beach, Dania Beach, Opa-locka, Miami, and Miami Beach.
 - (t) United States Coast Guard Sector Key West, including

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Station Key West, Station Islamorada, and Station Marathon, associated with Monroe County and Key West, Islamorada, and Marathon.

- (u) United States Coast Guard Sector St. Petersburg, including Station St. Petersburg, Air Station Clearwater, Station Cortez, Station Fort Myers Beach, Station Sand Key, and Station Yankeetown, associated with Pinellas, Manatee, Lee, and Levy Counties and St. Petersburg, Clearwater, Cortez, Fort Myers Beach, and Yankeetown.
- (v) United States Coast Guard Sector Mobile, including Station Panama City, Station Destin, and Station Pensacola, associated with Bay, Okaloosa, and Escambia Counties and Panama City, Destin, and Pensacola.
- (3) The Florida Defense Support Task Force may recommend to the Legislature changes to the military installations <u>and ranges</u> and local governments specified in subsection (2) based on a military base's <u>or range's</u> potential for impacts from encroachment, and incompatible land uses and development.
- (4) Each affected local government must transmit to the commanding officer of the relevant associated installation, or installations, or ranges information relating to proposed changes to comprehensive plans, plan amendments, and proposed changes to land development regulations which, if approved, would affect the intensity, density, or use of the land adjacent to or in close proximity to the military installation or range. At the request of the commanding officer, affected local governments must also transmit to the commanding officer copies of applications for development orders requesting a variance or waiver from height or lighting restrictions or noise attenuation

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reduction requirements within areas defined in the local government's comprehensive plan as being in a zone of influence of the military installation or range. Each affected local government shall provide the military installation or range control military authority an opportunity to review and comment on the proposed changes.

- (5) The commanding officer or his or her designee may provide advisory comments to the affected local government on the impact such proposed changes may have on the mission of the military installation or range. Such advisory comments <u>must shall</u> be based on appropriate data and analyses provided with the comments and may include:
- (a) If the installation has an airfield <u>or range</u>, whether such proposed changes will be incompatible with the safety and noise standards contained in the Air Installation Compatible Use Zone (AICUZ) <u>or the Range Air Installation Compatible Use Zone (RAICUZ)</u> adopted by the military installation for that airfield or range;
- (b) Whether such changes are incompatible with the Installation Environmental Noise Management Program (IENMP) of the United States Army;
- (c) Whether such changes are incompatible with the findings of a Joint Land Use Study (JLUS), Compatible Use Plan Study, or Military Installation Resilience Review (MIRR) for the area if one has been completed; and
- (d) Whether the military installation's <u>or range's</u> mission will be adversely affected by the proposed actions of the county, or affected local government, or controlling authority.

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The commanding officer's comments, underlying studies, and reports shall be considered by the local government in the same manner as the comments received from other reviewing agencies pursuant to s. 163.3184.

- (6) The affected local government shall take into consideration any comments and accompanying data and analyses provided by the commanding officer or his or her designee pursuant to subsection (4) as they relate to the strategic mission of the base, public safety, and the economic vitality associated with the base's operations, while also respecting private property rights and not being unduly restrictive on those rights. The affected local government shall forward a copy of any comments regarding comprehensive plan amendments to the state land planning agency.
- (7) To facilitate the exchange of information provided for in this section, a representative of a military installation or range acting on behalf of all military installations and ranges within that jurisdiction shall serve ex officio as a nonvoting member of the county's or affected local government's land planning or zoning board. The representative is not required to file a statement of financial interest pursuant to s. 112.3145 solely due to his or her service on the county's or affected local government's land planning or zoning board.
- (8) The commanding officer is encouraged to provide information about any community planning assistance grants that may be available to a county or affected local government through programs such as those of the federal Office of Local
 Defense Community Cooperation
 Economic Adjustment
 as an incentive for communities to participate in a joint planning

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process that would facilitate the compatibility <u>and resiliency</u> of community planning and the activities and mission of the military installation or range.

Section 2. Subsections (4) and (6) of section 327.462, Florida Statutes, are amended to read:

327.462 Temporary protection zones for spaceflight launches and recovery of spaceflight assets.—

- (4) (a) Upon the establishment of a protection zone under this section, the head of a law enforcement agency or entity establishing the a protection zone under this section, or his or her designee, must report the establishment of such protection zone via e-mail to the commission's Division of Law Enforcement, Boating and Waterways Section, and to the appropriate United States Coast Guard Sector Command having responsibility over the water body, and to the appropriate port authority at least 72 hours before establishment of the protection zone. Such report must include the reasons for the protection zone, the portion of the water body or water bodies which will be included in the protection zone, and the duration of the protection zone.
- (b) Upon receipt of the report required under paragraph (a), the port authority shall direct at least one state pilot licensed, or at least one deputy pilot certificated, under chapter 310 to board each cruise or civilian vessel escorted into or out of the applicable port and hand deliver to the operator of such vessel a written notice of the establishment of the protection zone and the penalties for violation provided in subsection (6). The operator must sign the notice as an indication that he or she acknowledges the information provided in the notice and must return the signed notice to the pilot

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before the pilot disembarks the vessel.

(c) No later than 72 hours after the end of the protection zone period, the head of the law enforcement agency or entity, or his or her designee, must report via e-mail to the commission's Division of Law Enforcement, Boating and Waterways Section, the details of all citations issued for violating the protection zone.

(6) A person who violates this section or any directive given by a law enforcement officer, a state pilot, or a deputy pilot relating to the establishment of a protection zone under this section after being advised of the establishment of the protection zone commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.

Section 3. Paragraph (a) of subsection (6) of section 163.3177, Florida Statutes, is amended to read:

163.3177 Required and optional elements of comprehensive plan; studies and surveys.—

- (6) In addition to the requirements of subsections (1)-(5), the comprehensive plan shall include the following elements:
- (a) A future land use plan element designating proposed future general distribution, location, and extent of the uses of land for residential uses, commercial uses, industry, agriculture, recreation, conservation, education, public facilities, and other categories of the public and private uses of land. The approximate acreage and the general range of density or intensity of use shall be provided for the gross land area included in each existing land use category. The element shall establish the long-term end toward which land use programs and activities are ultimately directed.

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1. Each future land use category must be defined in terms of uses included, and must include standards to be followed in the control and distribution of population densities and building and structure intensities. The proposed distribution, location, and extent of the various categories of land use shall be shown on a land use map or map series which shall be supplemented by goals, policies, and measurable objectives.

- 2. The future land use plan and plan amendments shall be based upon surveys, studies, and data regarding the area, as applicable, including:
- a. The amount of land required to accommodate anticipated growth.
- b. The projected permanent and seasonal population of the area.
 - c. The character of undeveloped land.
- d. The availability of water supplies, public facilities, and services.
- e. The need for redevelopment, including the renewal of blighted areas and the elimination of nonconforming uses which are inconsistent with the character of the community.
- f. The compatibility of uses on lands adjacent to or closely proximate to military installations and ranges.
- g. The compatibility of uses on lands adjacent to an airport as defined in s. 330.35 and consistent with s. 333.02.
 - h. The discouragement of urban sprawl.
- i. The need for job creation, capital investment, and economic development that will strengthen and diversify the community's economy.
 - j. The need to modify land uses and development patterns

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within antiquated subdivisions.

- 3. The future land use plan element shall include criteria to be used to:
- a. Achieve the compatibility of lands adjacent <u>to</u> or closely proximate to military installations <u>and ranges</u>, considering factors identified in s. 163.3175(5).
- b. Achieve the compatibility of lands adjacent to an airport as defined in s. 330.35 and consistent with s. 333.02.
- c. Encourage preservation of recreational and commercial working waterfronts for water-dependent uses in coastal communities.
- d. Encourage the location of schools proximate to urban residential areas to the extent possible.
- e. Coordinate future land uses with the topography and soil conditions, and the availability of facilities and services.
 - f. Ensure the protection of natural and historic resources.
 - g. Provide for the compatibility of adjacent land uses.
- h. Provide guidelines for the implementation of mixed-use development including the types of uses allowed, the percentage distribution among the mix of uses, or other standards, and the density and intensity of each use.
- 4. The amount of land designated for future planned uses shall provide a balance of uses that foster vibrant, viable communities and economic development opportunities and address outdated development patterns, such as antiquated subdivisions. The amount of land designated for future land uses should allow the operation of real estate markets to provide adequate choices for permanent and seasonal residents and business and may not be limited solely by the projected population. The element shall

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accommodate at least the minimum amount of land required to accommodate the medium projections as published by the Office of Economic and Demographic Research for at least a 10-year planning period unless otherwise limited under s. 380.05, including related rules of the Administration Commission.

- 5. The future land use plan of a county may designate areas for possible future municipal incorporation.
- 6. The land use maps or map series shall generally identify and depict historic district boundaries and shall designate historically significant properties meriting protection.
- 7. The future land use element must clearly identify the land use categories in which public schools are an allowable use. When delineating the land use categories in which public schools are an allowable use, a local government shall include in the categories sufficient land proximate to residential development to meet the projected needs for schools in coordination with public school boards and may establish differing criteria for schools of different type or size. Each local government shall include lands contiguous to existing school sites, to the maximum extent possible, within the land use categories in which public schools are an allowable use.
- 8. Future land use map amendments shall be based upon the following analyses:
- a. An analysis of the availability of facilities and services.
- b. An analysis of the suitability of the plan amendment for its proposed use considering the character of the undeveloped land, soils, topography, natural resources, and historic resources on site.

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c. An analysis of the minimum amount of land needed to achieve the goals and requirements of this section.

- 9. The future land use element and any amendment to the future land use element shall discourage the proliferation of urban sprawl.
- a. The primary indicators that a plan or plan amendment does not discourage the proliferation of urban sprawl are listed below. The evaluation of the presence of these indicators shall consist of an analysis of the plan or plan amendment within the context of features and characteristics unique to each locality in order to determine whether the plan or plan amendment:
- (I) Promotes, allows, or designates for development substantial areas of the jurisdiction to develop as low-intensity, low-density, or single-use development or uses.
- (II) Promotes, allows, or designates significant amounts of urban development to occur in rural areas at substantial distances from existing urban areas while not using undeveloped lands that are available and suitable for development.
- (III) Promotes, allows, or designates urban development in radial, strip, isolated, or ribbon patterns generally emanating from existing urban developments.
- (IV) Fails to adequately protect and conserve natural resources, such as wetlands, floodplains, native vegetation, environmentally sensitive areas, natural groundwater aquifer recharge areas, lakes, rivers, shorelines, beaches, bays, estuarine systems, and other significant natural systems.
- (V) Fails to adequately protect adjacent agricultural areas and activities, including silviculture, active agricultural and silvicultural activities, passive agricultural activities, and

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dormant, unique, and prime farmlands and soils.

- $\,$ (VI) Fails to maximize use of existing public facilities and services.
- (VII) Fails to maximize use of future public facilities and services.
- (VIII) Allows for land use patterns or timing which disproportionately increase the cost in time, money, and energy of providing and maintaining facilities and services, including roads, potable water, sanitary sewer, stormwater management, law enforcement, education, health care, fire and emergency response, and general government.
- (IX) Fails to provide a clear separation between rural and urban uses.
- (X) Discourages or inhibits infill development or the redevelopment of existing neighborhoods and communities.
 - (XI) Fails to encourage a functional mix of uses.
- (XII) Results in poor accessibility among linked or related land uses.
- (XIII) Results in the loss of significant amounts of functional open space.
- b. The future land use element or plan amendment shall be determined to discourage the proliferation of urban sprawl if it incorporates a development pattern or urban form that achieves four or more of the following:
- (I) Directs or locates economic growth and associated land development to geographic areas of the community in a manner that does not have an adverse impact on and protects natural resources and ecosystems.
 - (II) Promotes the efficient and cost-effective provision or

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extension of public infrastructure and services.

- (III) Promotes walkable and connected communities and provides for compact development and a mix of uses at densities and intensities that will support a range of housing choices and a multimodal transportation system, including pedestrian, bicycle, and transit, if available.
 - (IV) Promotes conservation of water and energy.
- (V) Preserves agricultural areas and activities, including silviculture, and dormant, unique, and prime farmlands and soils.
- (VI) Preserves open space and natural lands and provides for public open space and recreation needs.
- (VII) Creates a balance of land uses based upon demands of the residential population for the nonresidential needs of an area.
- (VIII) Provides uses, densities, and intensities of use and urban form that would remediate an existing or planned development pattern in the vicinity that constitutes sprawl or if it provides for an innovative development pattern such as transit-oriented developments or new towns as defined in s. 163.3164.
- 10. The future land use element shall include a future land use map or map series.
- a. The proposed distribution, extent, and location of the following uses shall be shown on the future land use map or map series:
 - (I) Residential.
 - (II) Commercial.
- 435 (III) Industrial.

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436 (IV) Agricultural. 437 (V) Recreational. 438 (VI) Conservation. 439 (VII) Educational. 440 (VIII) Public. 441 b. The following areas shall also be shown on the future 442 land use map or map series, if applicable: 443 (I) Historic district boundaries and designated historically significant properties. 444 445 (II) Transportation concurrency management area boundaries 446 or transportation concurrency exception area boundaries. 447 (III) Multimodal transportation district boundaries. 448 (IV) Mixed-use categories. c. The following natural resources or conditions shall be 449 450 shown on the future land use map or map series, if applicable: 451 (I) Existing and planned public potable waterwells, cones 452 of influence, and wellhead protection areas. 453 (II) Beaches and shores, including estuarine systems. 454 (III) Rivers, bays, lakes, floodplains, and harbors. 455 (IV) Wetlands. 456 (V) Minerals and soils. 457 (VI) Coastal high hazard areas. 458 Section 4. Paragraph (c) of subsection (1) and paragraph 459 (b) of subsection (3) of section 163.3184, Florida Statutes, are amended to read: 460 461 163.3184 Process for adoption of comprehensive plan or plan 462 amendment.-463 (1) DEFINITIONS.—As used in this section, the term: 464 (c) "Reviewing agencies" means:

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- 1. The state land planning agency;
- 2. The appropriate regional planning council;
- 3. The appropriate water management district;
- 4. The Department of Environmental Protection;
- 5. The Department of State;
- 6. The Department of Transportation;
- 7. In the case of plan amendments relating to public schools, the Department of Education;
- 8. In the case of plans or plan amendments that affect a military installation or range listed in s. 163.3175, the commanding officer of the affected military installation or range;
- 9. In the case of county plans and plan amendments, the Fish and Wildlife Conservation Commission and the Department of Agriculture and Consumer Services; and
- 10. In the case of municipal plans and plan amendments, the county in which the municipality is located.
- (3) EXPEDITED STATE REVIEW PROCESS FOR ADOPTION OF COMPREHENSIVE PLAN AMENDMENTS.—
- (b) 1. The local government, after the initial public hearing held pursuant to subsection (11), shall transmit within 10 working days the amendment or amendments and appropriate supporting data and analyses to the reviewing agencies. The local governing body shall also transmit a copy of the amendments and supporting data and analyses to any other local government or governmental agency that has filed a written request with the governing body.
- 2. The reviewing agencies and any other local government or governmental agency specified in subparagraph 1. may provide

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comments regarding the amendment or amendments to the local government. State agencies shall only comment on important state resources and facilities that will be adversely impacted by the amendment if adopted. Comments provided by state agencies shall state with specificity how the plan amendment will adversely impact an important state resource or facility and shall identify measures the local government may take to eliminate, reduce, or mitigate the adverse impacts. Such comments, if not resolved, may result in a challenge by the state land planning agency to the plan amendment. Agencies and local governments must transmit their comments to the affected local government such that they are received by the local government not later than 30 days after the date on which the agency or government received the amendment or amendments. Reviewing agencies shall also send a copy of their comments to the state land planning agency.

- 3. Comments to the local government from a regional planning council, county, or municipality shall be limited as follows:
- a. The regional planning council review and comments shall be limited to adverse effects on regional resources or facilities identified in the strategic regional policy plan and extrajurisdictional impacts that would be inconsistent with the comprehensive plan of any affected local government within the region. A regional planning council may not review and comment on a proposed comprehensive plan amendment prepared by such council unless the plan amendment has been changed by the local government subsequent to the preparation of the plan amendment by the regional planning council.

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b. County comments shall be in the context of the relationship and effect of the proposed plan amendments on the county plan.

- c. Municipal comments shall be in the context of the relationship and effect of the proposed plan amendments on the municipal plan.
- d. Military installation or range comments shall be provided in accordance with s. 163.3175.
- 4. Comments to the local government from state agencies shall be limited to the following subjects as they relate to important state resources and facilities that will be adversely impacted by the amendment if adopted:
- a. The Department of Environmental Protection shall limit its comments to the subjects of air and water pollution; wetlands and other surface waters of the state; federal and state-owned lands and interest in lands, including state parks, greenways and trails, and conservation easements; solid waste; water and wastewater treatment; and the Everglades ecosystem restoration.
- b. The Department of State shall limit its comments to the subjects of historic and archaeological resources.
- c. The Department of Transportation shall limit its comments to issues within the agency's jurisdiction as it relates to transportation resources and facilities of state importance.
- d. The Fish and Wildlife Conservation Commission shall limit its comments to subjects relating to fish and wildlife habitat and listed species and their habitat.
 - e. The Department of Agriculture and Consumer Services

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shall limit its comments to the subjects of agriculture, forestry, and aquaculture issues.

- f. The Department of Education shall limit its comments to the subject of public school facilities.
- g. The appropriate water management district shall limit its comments to flood protection and floodplain management, wetlands and other surface waters, and regional water supply.
- h. The state land planning agency shall limit its comments to important state resources and facilities outside the jurisdiction of other commenting state agencies and may include comments on countervailing planning policies and objectives served by the plan amendment that should be balanced against potential adverse impacts to important state resources and facilities.

Section 5. Paragraph (n) of subsection (2) of section 380.0651, Florida Statutes, is amended to read:

380.0651 Statewide guidelines, standards, and exemptions.-

- (2) STATUTORY EXEMPTIONS.—The following developments are exempt from s. 380.06:
- (n) The establishment, relocation, or expansion of any military installation or range as specified in s. 163.3175.

If a use is exempt from review pursuant to paragraphs (a)-(u), but will be part of a larger project that is subject to review pursuant to s. 380.06(12), the impact of the exempt use must be included in the review of the larger project, unless such exempt use involves a development that includes a landowner, tenant, or user that has entered into a funding agreement with the state land planning agency under the Innovation Incentive Program and

20231666___ 8-01435A-23 581 the agreement contemplates a state award of at least \$50 582 million. 583 Section 6. This act shall take effect July 1, 2023.