By Senator Rodriguez

40-00058B-23 2023182

A bill to be entitled

An act relating to taxpayer delinquencies; amending s. 213.21, F.S.; requiring the Department of Revenue, if requested by a taxpayer, to convene an informal conference to discuss a compromise of the taxpayer's liability for any tax, interest, or penalty; authorizing the department to request to review certain records; requiring the department to take no action during the course of the informal conferencing; requiring the department to compromise a taxpayer's liability for certain taxes and interest under specified conditions; creating a rebuttable presumption if a taxpayer does not provide specified records requested by the department; authorizing the department to settle or compromise certain penalties under specified circumstances; amending s. 213.67, F.S.; requiring, rather than authorizing, the department's executive director or his or her designee to give a specified notice of a delinquency to attempt to informally resolve the delinquency; specifying that the taxpayer must receive assistance from the taxpayers' rights advocate; requiring the department to issue a notice of intent to garnish under specified circumstances; specifying requirements for the notice; providing construction; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (a) of subsection (3) of section

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213.21, Florida Statutes, is amended to read:
213.21 Informal conferences; compromises.—

(3) (a) If requested by a taxpayer, the department must convene an informal conference to discuss a compromise of the taxpayer's liability for any tax, interest, or penalty. The department may request to review the taxpayer's expenses, assets, and profit records for the period under dispute to determine the legitimacy of the taxpayer's financial status. From the time the taxpayer requests an informal conference until the informal conference is concluded, the department must place a hold on the account and may take no action, including issuing a writ of garnishment, freezing of bank accounts, or assessing additional penalties. A taxpayer's liability for any tax or interest specified in s. 72.011(1) in excess of 25 percent of the disputed tax amount shall may be compromised by the department upon the grounds of doubt as to liability for or collectibility of such tax or interest. A taxpayer's liability for interest under any of the chapters specified in s. 72.011(1) shall be settled or compromised in whole or in part whenever or to the extent that the department determines that the delay in the determination of the amount due is attributable to the action or inaction of the department. A taxpayer's liability for penalties under any of the chapters specified in s. 72.011(1) may be settled or compromised if it is determined by the department that the noncompliance is due to reasonable cause and not to willful negligence, willful neglect, or fraud. If the taxpayer does not provide adequate records as requested by the department, a rebuttable presumption is created that a taxpayer's noncompliance is due to willful negligence, willful

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neglect, or fraud. A taxpayer's liability for penalties under any of the chapters specified in s. 72.011(1), up to 25 percent of the tax, may be settled or compromised if the department determines that reasonable cause exists and that penalties in excess of 25 percent of the disputed tax amount were compromised because the noncompliance was not due to willful negligence, willful neglect, or fraud. The facts and circumstances are subject to de novo review to determine the existence of reasonable cause in any administrative proceeding or judicial action challenging an assessment of penalty under any of the chapters specified in s. 72.011(1). A taxpayer who establishes reasonable reliance on the written advice issued by the department to the taxpayer will be deemed to have shown reasonable cause for the noncompliance. In addition, a taxpayer's liability for penalties under any of the chapters specified in s. 72.011(1) in excess of 25 percent of the tax shall be settled or compromised if the department determines that the noncompliance is due to reasonable cause and not to willful negligence, willful neglect, or fraud. The department shall maintain records of all compromises, and the records shall state the basis for the compromise. The records of compromise under this paragraph shall not be subject to disclosure pursuant to s. 119.07(1) and shall be considered confidential information governed by the provisions of s. 213.053.

Section 2. Subsections (1), (2), and (3) of section 213.67, Florida Statutes, are amended to read:

213.67 Garnishment.-

(1) (a) If a person is delinquent in the payment of any taxes, penalties, and interest owed to the department, the

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executive director or his or her designee <u>must</u> <u>may</u> give notice of the amount of such delinquency by registered mail, by personal service, or by electronic means, including, but not limited to, facsimile transmissions, electronic data interchange, or use of the Internet, to <u>the taxpayer to attempt</u> to informally resolve the delinquency using the procedures in s. 213.21. The notice must inform the taxpayer of his or her option to resolve the delinquency using the procedures specified in s. 213.21. Upon request, the taxpayer must receive assistance from the taxpayers' rights advocate.

- (b) If the taxpayer fails to request an informal conference within 30 days after receiving the notice identifying the amount of the delinquency under paragraph (a) or if the taxpayer fails to pay the amount agreed upon in a closing agreement, and before the department may initiate a garnishment action, the department must issue to the delinquent taxpayer and all persons having in their possession or under their control any credits or personal property, exclusive of wages, belonging to the delinquent taxpayer, or owing any debts to such delinquent taxpayer at the time of receipt by them, a written notice of intent to garnish. The notice must:
 - 1. Be printed in a font size no smaller than 14 points;
 - 2. Be titled "Notice of Intent to Garnish";
- 3. Explain the process involved in a garnishment action; and
- 4. Provide a timeframe, which may not be sooner than 45 days after the date printed on the notice of intent to garnish, to grant the taxpayer time to respond to the of such notice.

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Notwithstanding this paragraph, the department may still consider an attempt to informally resolve the delinquency by the taxpayer using the procedures in s. 213.21.

(c) Thereafter, Any person who has received a notice of intent to garnish been notified may not transfer or make any other disposition of such credits, other personal property, or debts until the executive director or his or her designee consents to a transfer or disposition or until 60 days after the receipt of the such notice of intent to garnish. However, the credits, other personal property, or debts that exceed the delinquent amount stipulated in the notice are not subject to this section, wherever held, if the taxpayer does not have a prior history of tax delinquencies. If during the effective period of the notice of intent to garnish to withhold, any person so notified makes any transfer or disposition of the property or debts required to be withheld under this section, he or she is liable to the state for any indebtedness owed to the department by the person with respect to whose obligation the notice was given to the extent of the value of the property or the amount of the debts thus transferred or paid if, solely by reason of such transfer or disposition, the state is unable to recover the indebtedness of the person with respect to whose obligation the notice was given. If the delinquent taxpayer contests the intended levy in circuit court or under chapter 120, the notice under this section remains effective until that final resolution of the contest. Any financial institution receiving such notice will maintain a right of setoff for any transaction involving a debit card occurring on or before the date of receipt of such notice.

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(2) All persons who have received a notice of intent to garnish under paragraph (1)(b) been notified must, within 5 days after receipt of the notice, advise the executive director or his or her designee of the credits, other personal property, or debts in their possession, under their control, or owing them, and must advise the executive director or designee within 5 days after coming into possession or control of any subsequent credits, personal property, or debts owed during the time prescribed by the notice. Any such person coming into possession or control of such subsequent credits, personal property, or debts may not transfer or dispose of them during the time prescribed by the notice or before the department consents to a transfer.

(3) During the last 30 days of the 60-day period set forth in paragraph (1)(c) subsection (1), the executive director or his or her designee may levy upon such credits, other personal property, or debts. The levy must be accomplished by delivery of a notice of levy by registered mail, upon receipt of which the person possessing the credits, other personal property, or debts shall transfer them to the department or pay to the department the amount owed to the delinquent taxpayer.

Section 3. This act shall take effect July 1, 2023.