1	A bill to be entitled
2	An act relating to alternative mobility funding
3	systems; amending s. 163.3164, F.S.; providing
4	definitions; amending s. 163.3180, F.S.; revising
5	requirements related to agreements to pay for or
6	construct certain improvements; authorizing certain
7	local governments to adopt an alternative mobility
8	planning and fee system or an alternative system in
9	certain circumstances; providing requirements for the
10	application of an adopted alternative system;
11	prohibiting an alternative system from imposing
12	responsibility for funding an existing transportation
13	deficiency upon new development; amending s.
14	163.31801, F.S.; revising requirements for the
15	calculation of impact fees by certain local
16	governments and special districts; revising
17	requirements for local governments, school districts,
18	and special districts to impose impact fees in certain
19	instances; creating s. 163.31803, F.S.; providing
20	requirements for mobility fee-based funding systems;
21	prohibiting certain transportation impact fees and
22	fees that are not mobility-based fees; prohibiting
23	mobility fees, fee updates, or fee increases from
24	relying solely on motor vehicle capacity; requiring
25	certain mobility fees to be updated within a specified
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2.6 timeframe; specifying parameters that must or may be 27 included in a mobility fee; specifying criteria to be 28 used by a local government in adopting a mobility plan 29 and mobility fee for transportation mitigation improvements; requiring mobility fees to be expended 30 31 or committed within a specified time period; providing 32 criteria for use by local governments issuing building 33 permits related to mobility fees; encouraging local 34 governments to coordinate certain activities included in mobility plans with other affected local 35 governments for certain purposes; specifying that 36 37 local governments have the burden of proving that the 38 imposition or amount of a fee or exaction meets 39 certain criteria; prohibiting the courts from using a 40 deferential standard for a specified purpose; 41 providing for mobility fee credits in any mode that 42 creates equivalent capacity which is designated in a 43 local government capital improvements list; providing 44 that the holder of transportation or road impact fee credits is granted specified benefits; providing for 45 46 full mitigation of a development's transportation 47 impacts in certain instances; amending s. 212.055, 48 F.S.; conforming a cross-reference; providing an 49 effective date.

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51	Be It Enacted by the Legislature of the State of Florida:
52	
53	Section 1. Subsections (32) through (52) of section
54	163.3164, Florida Statutes, are renumbered as subsections (34)
55	through (54), respectively, and new subsections (32) and (33)
56	are added to that section, to read:
57	163.3164 Community Planning Act; definitionsAs used in
58	this act:
59	(32) "Mobility fee" means a local government fee schedule
60	established by ordinance and based on the projects included in
61	the local government's adopted mobility plan.
62	(33) "Mobility plan" means an integrated land use and
63	alternative mobility transportation plan adopted into a local
64	government comprehensive plan that promotes a compact, mixed-
65	use, and interconnected development served by a multimodal
66	transportation system in an area that is urban in character as
67	defined in s. 171.031.
68	Section 2. Paragraphs (h) and (i) of subsection (5) of
69	section 163.3180, Florida Statutes, are amended to read:
70	163.3180 Concurrency
71	(5)
72	(h)1. Local governments that continue to implement a
73	transportation concurrency system, whether in the form adopted
74	into the comprehensive plan before the effective date of the
75	Community Planning Act, chapter 2011-139, Laws of Florida, or as
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76 subsequently modified, must:

a. Consult with the Department of Transportation when
proposed plan amendments affect facilities on the strategic
intermodal system.

80 Exempt public transit facilities from concurrency. For b. the purposes of this sub-subparagraph, public transit facilities 81 82 include transit stations and terminals; transit station parking; park-and-ride lots; intermodal public transit connection or 83 84 transfer facilities; fixed bus, guideway, and rail stations; and 85 airport passenger terminals and concourses, air cargo 86 facilities, and hangars for the assembly, manufacture, 87 maintenance, or storage of aircraft. As used in this subsubparagraph, the terms "terminals" and "transit facilities" do 88 89 not include seaports or commercial or residential development constructed in conjunction with a public transit facility. 90

91 c. Allow an applicant for a development-of-regional-impact 92 development order, development agreement, rezoning, or other 93 land use development permit to satisfy the transportation 94 concurrency requirements of the local comprehensive plan, the 95 local government's concurrency management system, and s. 380.06, 96 when applicable, if:

97 (I) The applicant in good faith offers to enter into a
98 binding agreement to pay for or construct its proportionate
99 share of required improvements in a manner consistent with this
100 subsection. The agreement must provide that after an applicant

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101 makes its contribution or constructs its proportionate share 102 pursuant to this sub-sub-subparagraph, the project shall be 103 considered to have mitigated its transportation impacts and be 104 allowed to proceed.

105 The proportionate-share contribution or construction (II)106 is sufficient to accomplish one or more mobility improvements 107 that will benefit a regionally significant transportation 108 facility. A local government may accept contributions from 109 multiple applicants for a planned improvement if it maintains contributions in a separate account designated for that purpose. 110 111 A local government may not prevent a single applicant from 112 proceeding after the applicant has satisfied its proportionate-113 share contribution.

d. Provide the basis upon which the landowners will be assessed a proportionate share of the cost addressing the transportation impacts resulting from a proposed development.

117 2. An applicant shall not be held responsible for the 118 additional cost of reducing or eliminating deficiencies. When an 119 applicant contributes or constructs its proportionate share 120 pursuant to this paragraph, a local government may not require 121 payment or construction of transportation facilities whose costs 122 would be greater than a development's proportionate share of the 123 improvements necessary to mitigate the development's impacts.

124a. The proportionate-share contribution shall be125calculated based upon the number of trips from the proposed

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126 development expected to reach roadways during the peak hour from 127 the stage or phase being approved, divided by the change in the 128 peak hour maximum service volume of roadways resulting from 129 construction of an improvement necessary to maintain or achieve 130 the adopted level of service, multiplied by the construction cost, at the time of development payment, of the improvement 131 132 necessary to maintain or achieve the adopted level of service. In using the proportionate-share formula provided in 133 b. 134 this subparagraph, the applicant, in its traffic analysis, shall identify those roads or facilities that have a transportation 135 136 deficiency in accordance with the transportation deficiency as defined in subparagraph 4. The proportionate-share formula 137 138 provided in this subparagraph shall be applied only to those 139 facilities that are determined to be significantly impacted by 140 the project traffic under review. If any road is determined to

141 be transportation deficient without the project traffic under review, the costs of correcting that deficiency shall be removed 142 143 from the project's proportionate-share calculation and the necessary transportation improvements to correct that deficiency 144 145 shall be considered to be in place for purposes of the 146 proportionate-share calculation. The improvement necessary to 147 correct the transportation deficiency is the funding 148 responsibility of the entity that has maintenance responsibility for the facility. The development's proportionate share shall be 149 calculated only for the needed transportation improvements that 150

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151 are greater than the identified deficiency.

152 When the provisions of subparagraph 1. and this с. 153 subparagraph have been satisfied for a particular stage or phase of development, all transportation impacts from that stage or 154 155 phase for which mitigation was required and provided shall be 156 deemed fully mitigated in any transportation analysis for a 157 subsequent stage or phase of development. Trips from a previous 158 stage or phase that did not result in impacts for which 159 mitigation was required or provided may be cumulatively analyzed 160 with trips from a subsequent stage or phase to determine whether an impact requires mitigation for the subsequent stage or phase. 161

d. In projecting the number of trips to be generated by
the development under review, any trips assigned to a tollfinanced facility shall be eliminated from the analysis.

165 The applicant shall receive a credit on a dollar-fore. 166 dollar basis for impact fees, mobility fees, and other 167 transportation concurrency mitigation requirements paid or 168 payable in the future for the project. The credit shall be 169 reduced up to 20 percent by the percentage share that the 170 project's traffic represents of the added capacity of the selected improvement, or by the amount specified by local 171 ordinance, whichever yields the greater credit. 172

3. This subsection does not require a local government to
approve a development that, for reasons other than
transportation impacts, is not qualified for approval pursuant

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176 to the applicable local comprehensive plan and land development 177 regulations.

178 4. As used in this subsection, the term "transportation deficiency" means a facility or facilities on which the adopted 179 180 level-of-service standard is exceeded by the existing, committed, and vested trips, plus additional projected 181 182 background trips from any source other than the development project under review, and trips that are forecast by established 183 184 traffic standards, including traffic modeling, consistent with 185 the University of Florida's Bureau of Economic and Business Research medium population projections. Additional projected 186 background trips are to be coincident with the particular stage 187 188 or phase of development under review.

189 (i) If a local government elects to repeal transportation 190 concurrency, the local government may it is encouraged to adopt 191 an alternative mobility planning and fee funding system, as 192 provided in s. 163.31803, or an alternative system that is not 193 mobility plan and fee based. The local government that uses one 194 or more of the tools and techniques identified in paragraph (f). 195 Any alternative mobility funding system adopted may not use the 196 alternative system be used to deny, time, or phase an application for site plan approval, plat approval, final 197 198 subdivision approval, building permits, or the functional 199 equivalent of such approvals provided that the developer agrees to pay for the development's identified transportation impacts 200

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201 via the funding mechanism implemented by the local government. 202 The revenue from the funding mechanism used in the alternative 203 system must be used to implement the needs of the local 204 government's plan which serves as the basis for the fee imposed. 205 The alternative system A mobility fee-based funding system must 206 comply with s. 163.31801 governing impact fees. An alternative 207 system may not impose that is not mobility fee-based shall not 208 be applied in a manner that imposes upon new development any 209 responsibility for funding an existing transportation deficiency as defined in paragraph (h). 210

211 Section 3. Paragraph (h) of subsection (6) of section 212 163.31801, Florida Statutes, is redesignated as paragraph (g), 213 and paragraph (a) of subsection (4), paragraph (a) of subsection 214 (5), and paragraph (g) of subsection (6) of that section are 215 amended, to read:

216 163.31801 Impact fees; short title; intent; minimum 217 requirements; audits; challenges.-

(4) At a minimum, each local government that adopts and collects an impact fee by ordinance and each special district that adopts, collects, and administers an impact fee by resolution must:

(a) Ensure that the calculation of the impact fee is based
on the most recent and localized data <u>available within the</u>
previous 12 months before adoption.

225

(5)(a) Notwithstanding any charter provision,

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226 comprehensive plan policy, ordinance, development order, 227 development permit, or resolution, the local government or 228 special district that requires any improvement or contribution must credit against the collection of the impact fee any 229 230 contribution, whether identified in a <u>development order</u>, 231 proportionate share agreement, or any other form of exaction, 232 related to public facilities or infrastructure, including 233 monetary contributions, land dedication, site planning and 234 design, or construction. Any contribution must be applied on a 235 dollar-for-dollar basis at fair market value to reduce any 236 impact fee collected for the general category or class of public 237 facilities or infrastructure for which the contribution was 238 made.

(6) A local government, school district, or special district may increase an impact fee only as provided in this subsection.

(g) A local government, school district, or special district may increase an impact fee rate beyond the phase-in limitations established under paragraph (b), paragraph (c), paragraph (d), or paragraph (e) by establishing <u>extraordinary</u> <u>impacts showing</u> the need for such increase in full compliance with the requirements of subsection (4), provided the following criteria are met:

249 <u>1. For the purposes of this paragraph, "extraordinary</u>
 250 impacts" means effects of development that will require

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251	mitigation by the affected local government, school district, or
252	special district that will exceed the total of the current
253	impact fee amount, together with an increase as provided in
254	paragraphs (c), (d), and (e) in less than 4 years.
255	2.1. A demonstrated-need study justifying any increase in
256	excess of those authorized in paragraph (b), paragraph (c),
257	paragraph (d), or paragraph (e) has been completed within the 12
258	months before the adoption of the impact fee increase and
259	expressly demonstrates the extraordinary <u>impacts</u> circumstances
260	necessitating the need to exceed the phase-in limitations. <u>The</u>
261	demonstrated-need study must show projected growth within the
262	jurisdiction in population and in demand for the specific
263	services funded by the impact fee will exceed the projected
264	rates of growth for the state in population and in demand for
265	those specific services.
266	3.2. The local government jurisdiction has held not less
267	than two publicly noticed workshops and two properly noticed
268	public meetings dedicated solely to the extraordinary impacts
269	circumstances necessitating the need to exceed the phase-in
270	limitations set forth in paragraph (b), paragraph (c), paragraph
271	(d), or paragraph (e).
272	4.3. The impact fee increase ordinance is approved by at
273	least a two-thirds vote of the governing body.
274	5. In any administrative or judicial proceeding
275	challenging an impact fee increase adopted under this paragraph,
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276	the local government, school district, or special district has
277	the burden of proving all elements relied upon in the
278	demonstrated-need study by clear and convincing evidence.
279	Section 4. Section 163.31803, Florida Statutes, is created
280	to read:
281	163.31803 Mobility plans
282	(1) This section establishes the method for the adoption
283	and implementation of a mobility plan as an alternative to
284	transportation concurrency under s. 163.3180(5).
285	(2) A mobility fee-based funding system must comply with
286	this section and s. 163.31801 governing impact fees.
287	(3) A mobility plan:
288	(a) May include existing and emerging transportation
289	technologies that reduce dependence on motor vehicle travel
290	capacity.
291	(b) May not be based solely on adding motor vehicle
292	capacity.
293	(c) Must reflect modes of travel and emerging
294	transportation technologies reducing reliance on motor vehicle
295	capacity established in the local government's comprehensive
296	plan.
297	(d) Must identify multimodal projects consisting of
298	improvements, services, and programs which increase capacity
299	needed to meet future travel demands.
300	(4) A transportation impact fee or fee that is not a
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301	mobility-based fee may not be imposed within the area designated
302	for the imposition of a mobility fee by a local government
303	mobility plan.
304	(5) A mobility fee, fee update, or fee increase must be
305	based on the mobility plan, may not rely solely on motor vehicle
306	capacity, and must be used exclusively to implement the mobility
307	plan.
308	(6) A mobility fee must be updated at least once within 5
309	years after the date the fee is adopted or after it is updated.
310	A mobility fee that is not updated as provided in this
311	subsection is void. A local government considering a mobility
312	fee update may not consider annual inflation adjustments or any
313	phased-in fees to meet the requirements of this subsection.
314	(7) A local government adopting a mobility plan and
315	mobility fee system for transportation mitigation must comply
316	with all of the following:
317	(a) Beginning September 1, 2023, a new mobility fee, fee
318	update, or fee increase must be based on an adopted mobility
319	plan.
320	(b) In addition to meeting the requirements of s.
321	163.31801, mobility fees must be calculated using all of the
322	following criteria:
323	1. Projected increases in population, employment, and
324	motor vehicle travel demand and per person travel demand.
325	2. Areawide road levels of service or quality of service
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341

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326 standards and multimodal quality of service standards for modes 327 of travel included in the mobility plan. 328 3. Multimodal projects identified in the mobility plan 329 which are attributable to, and meet the travel demands of, new 330 development and redevelopment and which include capacities based 331 on service standards and projected costs. 332 4. An evaluation of current and future travel conditions 333 to ensure that new development and redevelopment are not charged 334 for backlog and associated capacity deficiencies. 335 5. An evaluation of the projected increases in per person 336 travel demand and system capacity to calculate the fair share of 337 multimodal capacity and the costs of multimodal projects which 338 are assignable and attributable to new development and 339 redevelopment. 340 6. Per person travel demand corresponding to the transportation impact assigned to uses included in the mobility 342 fee schedule based on trip generation, new trips, per person 343 travel demand, per person trip lengths, excluded travel on 344 limited access facilities, and adjustments for origin and destination of travel. 345 346 7. The mobility fee may not be based on recurring 347 transportation costs. 348 8. The mobility fee must fully mitigate the subject 349 development or redevelopment's full transportation impacts. (c) Per person travel demand data must be localized,

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351 reflecting differences in the need for multimodal projects and 352 travel within urban areas based on reduced trip lengths and the 353 availability of existing transportation infrastructure. 354 (d) A local government may recognize reductions in per 355 person travel demand for affordable housing and economic 356 development projects. 357 (e) Any calculation of per person travel demand must 358 ensure that new development and redevelopment are not assessed 359 twice for the same transportation impact. 360 (8) A mobility fee that is collected for a specific 361 transportation mitigation improvement must be expended or 362 committed for an identified project within 6 years after the 363 date of collection or must be returned to the applicant who paid 364 the fee. For purposes of this subsection, an expenditure is 365 deemed committed if the preliminary design, right-of-way, or 366 detailed design for the project is completed and construction 367 will commence within 2 years. 368 (9) A local government issuing a building permit for 369 development within its jurisdiction shall develop a mobility fee 370 based on the adopted mobility plan to ensure that the 371 transportation impacts of the new development or redevelopment project are fully mitigated. Another local government may not 372 373 charge new development or redevelopment for the same travel 374 demand, capacity, and improvements assessed by the governmental 375 entity that issued the building permit.

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376	(10) Local governments are encouraged to coordinate with
377	other affected local governments to identify multimodal
378	projects, capacity improvements, full costs, and timing of
379	improvements in mobility plans to address intrajurisdictional
380	and extrajurisdictional impacts. The coordination is encouraged
381	to identify measurable factors addressing all of the following:
382	(a) The share of per person travel demand which each local
383	government should assess.
384	(b) The proportion of costs of multimodal projects to be
385	included in the mobility fee calculations.
386	(c) Which entity will construct the multimodal projects.
387	(d) If necessary, whether the projected future ownership
388	of the multimodal project and underlying facility should be
389	transferred from the affected local government to the local
390	government adopting the mobility fee.
391	Any mobility fee, impact fee, or other transportation mitigation
392	exaction other than the one assessed by the local government
393	issuing the building permits must include the same benefit
394	reductions in per person travel demand for affordable housing,
395	economic development, urban areas, and mixed-use development.
396	(11) A local government adopting a mobility fee system and
397	a local government assessing a transportation exaction for
398	intrajurisdictional and extrajurisdictional impacts has the
399	burden of proving by a preponderance of the evidence that the
400	imposition or amount of the fee or exaction meets the
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401	requirements of this section. A court may not use a deferential
402	standard for the benefit of the local government.
403	(12) Mobility fee credits must comply with s. 163.31801 in
404	any mode that creates equivalent capacity which is designated in
405	<u>a local government capital improvements list.</u>
406	(13) The holder of any transportation or road impact fee
407	credits granted under s. 163.3180, s. 380.06, or other
408	provision, which were in existence before the adoption of the
409	mobility fee-based funding system, is entitled to the full
410	benefit of the intensity and density prepaid by the credit
411	balance as of the date it was first established.
412	(14) Payment by a development of the authorizing local
413	government's adopted mobility fee is deemed to fully mitigate
414	the development's full transportation impacts.
415	Section 5. Paragraph (d) of subsection (2) of section
416	212.055, Florida Statutes, is amended to read:
417	212.055 Discretionary sales surtaxes; legislative intent;
418	authorization and use of proceeds.—It is the legislative intent
419	that any authorization for imposition of a discretionary sales
420	surtax shall be published in the Florida Statutes as a
421	subsection of this section, irrespective of the duration of the
422	levy. Each enactment shall specify the types of counties
423	authorized to levy; the rate or rates which may be imposed; the
424	maximum length of time the surtax may be imposed, if any; the
425	procedure which must be followed to secure voter approval, if
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426 required; the purpose for which the proceeds may be expended; 427 and such other requirements as the Legislature may provide. 428 Taxable transactions and administrative procedures shall be as 429 provided in s. 212.054.

430

(2) LOCAL GOVERNMENT INFRASTRUCTURE SURTAX.-

The proceeds of the surtax authorized by this 431 (d) 432 subsection and any accrued interest shall be expended by the 433 school district, within the county and municipalities within the 434 county, or, in the case of a negotiated joint county agreement, 435 within another county, to finance, plan, and construct 436 infrastructure; to acquire any interest in land for public 437 recreation, conservation, or protection of natural resources or 438 to prevent or satisfy private property rights claims resulting 439 from limitations imposed by the designation of an area of 440 critical state concern; to provide loans, grants, or rebates to 441 residential or commercial property owners who make energy efficiency improvements to their residential or commercial 442 443 property, if a local government ordinance authorizing such use 444 is approved by referendum; or to finance the closure of county-445 owned or municipally owned solid waste landfills that have been 446 closed or are required to be closed by order of the Department 447 of Environmental Protection. Any use of the proceeds or interest 448 for purposes of landfill closure before July 1, 1993, is 449 ratified. The proceeds and any interest may not be used for the operational expenses of infrastructure, except that a county 450

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451 that has a population of fewer than 75,000 and that is required 452 to close a landfill may use the proceeds or interest for long-453 term maintenance costs associated with landfill closure. 454 Counties, as defined in s. 125.011, and charter counties may, in 455 addition, use the proceeds or interest to retire or service 456 indebtedness incurred for bonds issued before July 1, 1987, for 457 infrastructure purposes, and for bonds subsequently issued to 458 refund such bonds. Any use of the proceeds or interest for 459 purposes of retiring or servicing indebtedness incurred for refunding bonds before July 1, 1999, is ratified. 460

461 1. For the purposes of this paragraph, the term462 "infrastructure" means:

463 Any fixed capital expenditure or fixed capital outlay a. 464 associated with the construction, reconstruction, or improvement 465 of public facilities that have a life expectancy of 5 or more 466 years, any related land acquisition, land improvement, design, 467 and engineering costs, and all other professional and related 468 costs required to bring the public facilities into service. For 469 purposes of this sub-subparagraph, the term "public facilities" means facilities as defined in s. 163.3164(41) s. 163.3164(39), 470 471 s. 163.3221(13), or s. 189.012(5), and includes facilities that 472 are necessary to carry out governmental purposes, including, but 473 not limited to, fire stations, general governmental office 474 buildings, and animal shelters, regardless of whether the 475 facilities are owned by the local taxing authority or another

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476 governmental entity.

b. A fire department vehicle, an emergency medical service
vehicle, a sheriff's office vehicle, a police department
vehicle, or any other vehicle, and the equipment necessary to
outfit the vehicle for its official use or equipment that has a
life expectancy of at least 5 years.

c. Any expenditure for the construction, lease, or
maintenance of, or provision of utilities or security for,
facilities, as defined in s. 29.008.

485 Any fixed capital expenditure or fixed capital outlay d. associated with the improvement of private facilities that have 486 487 a life expectancy of 5 or more years and that the owner agrees 488 to make available for use on a temporary basis as needed by a 489 local government as a public emergency shelter or a staging area 490 for emergency response equipment during an emergency officially 491 declared by the state or by the local government under s. 492 252.38. Such improvements are limited to those necessary to 493 comply with current standards for public emergency evacuation 494 shelters. The owner must enter into a written contract with the 495 local government providing the improvement funding to make the 496 private facility available to the public for purposes of 497 emergency shelter at no cost to the local government for a 498 minimum of 10 years after completion of the improvement, with 499 the provision that the obligation will transfer to any subsequent owner until the end of the minimum period. 500

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501 Any land acquisition expenditure for a residential e. 502 housing project in which at least 30 percent of the units are 503 affordable to individuals or families whose total annual 504 household income does not exceed 120 percent of the area median 505 income adjusted for household size, if the land is owned by a 506 local government or by a special district that enters into a 507 written agreement with the local government to provide such 508 housing. The local government or special district may enter into 509 a ground lease with a public or private person or entity for 510 nominal or other consideration for the construction of the residential housing project on land acquired pursuant to this 511 512 sub-subparagraph.

513 Instructional technology used solely in a school f. 514 district's classrooms. As used in this sub-subparagraph, the 515 term "instructional technology" means an interactive device that 516 assists a teacher in instructing a class or a group of students 517 and includes the necessary hardware and software to operate the 518 interactive device. The term also includes support systems in 519 which an interactive device may mount and is not required to be 520 affixed to the facilities.

521 2. For the purposes of this paragraph, the term "energy 522 efficiency improvement" means any energy conservation and 523 efficiency improvement that reduces consumption through 524 conservation or a more efficient use of electricity, natural 525 gas, propane, or other forms of energy on the property,

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526 including, but not limited to, air sealing; installation of 527 insulation; installation of energy-efficient heating, cooling, 528 or ventilation systems; installation of solar panels; building 529 modifications to increase the use of daylight or shade; 530 replacement of windows; installation of energy controls or 531 energy recovery systems; installation of electric vehicle 532 charging equipment; installation of systems for natural gas fuel 533 as defined in s. 206.9951; and installation of efficient 534 lighting equipment.

535 3. Notwithstanding any other provision of this subsection, 536 a local government infrastructure surtax imposed or extended 537 after July 1, 1998, may allocate up to 15 percent of the surtax 538 proceeds for deposit into a trust fund within the county's 539 accounts created for the purpose of funding economic development 540 projects having a general public purpose of improving local 541 economies, including the funding of operational costs and 542 incentives related to economic development. The ballot statement 543 must indicate the intention to make an allocation under the 544 authority of this subparagraph.

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Section 6. This act shall take effect July 1, 2023.

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