1 A bill to be entitled 2 An act relating to Resiliency Energy Environment 3 Florida programs; amending s. 163.08, F.S.; defining terms; providing that a property owner may apply to a 4 5 Resiliency Energy Environment Florida (REEF) program 6 for funding to finance a qualifying improvement and 7 may enter into an assessment financing agreement with 8 a local government; providing that REEF program costs 9 may be collected as non-ad valorem assessments; authorizing a local government to enter into an 10 11 agreement with a program administrator to administer a 12 REEF program on the local government's behalf; 13 revising and specifying public recording requirements 14 for assessment financing agreements and notices of 15 lien; revising requirements that apply to local 16 governments or program administrators in determining 17 eligibility for assessment financing; revising 18 requirements for qualifying improvements; revising the 19 calculation of non-ad valorem assessment limits; providing construction; specifying underwriting, 20 21 financing estimate, disclosure, and confirmation 22 requirements for program administrators relating to 23 residential real property; authorizing a residential 24 real property owner, under certain circumstances and 25 within a certain timeframe, to cancel an assessment

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26 financing agreement without financial penalty; 27 specifying limitations on assessment financing 28 agreement terms for residential real property; 29 prohibiting certain financing terms for residential real property; specifying requirements for, and 30 certain prohibited acts by, program administrators 31 32 relating to assessment financing agreements and 33 contractors for qualifying improvements to residential 34 real property; specifying additional annual reporting requirements for program administrators; providing 35 36 construction and applicability; conforming provisions 37 to changes made by the act; providing an effective 38 date. 39 40 Be It Enacted by the Legislature of the State of Florida: 41 42 Subsection (16) of section 163.08, Florida Section 1. 43 Statutes, is renumbered as subsection (32), subsections (1), 44 (2), (4), (6) through (10), and (12) through (14) are amended, 45 and a new subsection (16) and subsections (17) through (31) are 46 added to that section, to read:

47 163.08 Supplemental authority for improvements to real48 property.-

49 (1)(a) In chapter 2008-227, Laws of Florida, the
50 Legislature amended the energy goal of the state comprehensive

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51 plan to provide, in part, that the state shall reduce its energy 52 requirements through enhanced conservation and efficiency 53 measures in all end-use sectors and reduce atmospheric carbon 54 dioxide by promoting an increased use of renewable energy 55 resources. That act also declared it the public policy of the 56 state to play a leading role in developing and instituting 57 energy management programs that promote energy conservation, 58 energy security, and the reduction of greenhouse gases. In 59 addition to establishing policies to promote the use of renewable energy, the Legislature provided for a schedule of 60 increases in energy performance of buildings subject to the 61 Florida Energy Efficiency Code for Building Construction. In 62 63 chapter 2008-191, Laws of Florida, the Legislature adopted new 64 energy conservation and greenhouse gas reduction comprehensive 65 planning requirements for local governments. In the 2008 general 66 election, the voters of this state approved a constitutional 67 amendment authorizing the Legislature, by general law, to 68 prohibit consideration of any change or improvement made for the 69 purpose of improving a property's resistance to wind damage or 70 the installation of a renewable energy source device in the 71 determination of the assessed value of residential real 72 property.

(b) The Legislature finds that all energy-consumingimproved properties that are not using energy conservation strategies contribute to the burden affecting all improved

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property resulting from fossil fuel energy production. Improved 76 77 property that has been retrofitted with energy-related 78 qualifying improvements receives the special benefit of 79 alleviating the property's burden from energy consumption. All 80 improved properties not protected from wind damage by wind resistance qualifying improvements contribute to the burden 81 82 affecting all improved property resulting from potential wind 83 damage. Improved property that has been retrofitted with wind 84 resistance qualifying improvements receives the special benefit 85 of reducing the property's burden from potential wind damage. 86 Further, the installation and operation of qualifying improvements not only benefit the affected properties for which 87 88 the improvements are made, but also assist in fulfilling the 89 goals of the state's energy and hurricane mitigation policies.

90 (c) In order to make qualifying improvements more 91 affordable and assist property owners who wish to undertake such 92 improvements, the Legislature finds that there is a compelling 93 state interest in enabling property owners to voluntarily 94 finance such improvements with local government assistance.

95 <u>(d)(c)</u> The Legislature determines that the actions 96 authorized under this section, including, but not limited to, 97 the financing of qualifying improvements through the execution 98 of <u>assessment</u> financing agreements and the related imposition of 99 voluntary assessments, are reasonable and necessary to serve and 100 achieve a compelling state interest and are necessary for the

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101 prosperity and welfare of the state and its property owners and 102 inhabitants. 103 (2) As used in this section, the term: 104 (a) "Assessment financing agreement" means the financing 105 agreement, under a REEF program, between a local government and a property owner for the acquisition or installation of 106 107 qualifying improvements. (b) (a) "Local government" means a county, a municipality, 108 109 a dependent special district as defined in s. 189.012, or a separate legal entity created pursuant to s. 163.01(7). 110 (c) "Non-ad valorem assessment" or "assessment" has the 111 same meaning as the term "non-ad valorem assessment" as defined 112 113 in s. 197.3632(1). (d) "Nonresidential real property" means any property not 114 defined as residential real property and which will be or has 115 116 been improved by a qualifying improvement. The term includes 117 multifamily residential property composed of five or more dwelling units. 118 119 (e) "Program administrator" means an entity, including, 120 but not limited to, a for-profit or not-for-profit entity, with 121 which a local government may contract to administer a REEF 122 program. 123 (f) (b) "Qualifying improvement" includes any: 124 Energy conservation and efficiency improvement, which 1. 125 is a measure to reduce consumption through conservation or a

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126 more efficient use of electricity, natural gas, propane, or 127 other forms of energy on the property, including, but not 128 limited to, air sealing; installation of insulation; 129 installation of energy-efficient heating, cooling, or 130 ventilation systems; building modifications to increase the use of daylight; replacement of windows; installation of energy 131 132 controls or energy recovery systems; installation of electric 133 vehicle charging equipment; and installation of efficient 134 lighting equipment. 135 Renewable energy improvement, which is the installation 2. 136 of any system in which the electrical, mechanical, or thermal 137 energy is produced from a method that uses one or more of the 138 following fuels or energy sources: hydrogen, solar energy, 139 geothermal energy, bioenergy, and wind energy. 140 3. Wind resistance improvement, which includes, but is not 141 limited to: Improving the strength of the roof deck attachment; 142 a. 143 b. Creating a secondary water barrier to prevent water intrusion; 144 145 Installing wind-resistant shingles; с. 146 d. Installing gable-end bracing; Reinforcing roof-to-wall connections; 147 e. 148 f. Installing storm shutters; or 149 Installing opening protections. g. "Residential real property" means a residential real 150 (g)

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151	property composed of four or fewer dwelling units which has been
152	or will be improved by a qualifying improvement.
153	(h) "Resiliency Energy Environment Florida (REEF) program"
154	means a program established by a local government, alone or in
155	partnership with other local governments or a program
156	administrator, to finance qualifying improvements on
157	nonresidential real property or residential real property.
158	(4) Subject to local government ordinance or resolution, a
159	property owner may apply to the <u>REEF program</u> local government
160	for funding to finance a qualifying improvement and enter into
161	an assessment a financing agreement with the local government.
162	Costs incurred by the <u>REEF program</u> local government for such
163	purpose may be collected as a non-ad valorem assessment. A non-
164	ad valorem assessment shall be collected pursuant to s. 197.3632
165	and, notwithstanding s. 197.3632(8)(a), shall not be subject to
166	discount for early payment. However, the notice and adoption
167	requirements of s. 197.3632(4) do not apply if this section is
168	used and complied with, and the intent resolution, publication
169	of notice, and mailed notices to the property appraiser, tax
170	collector, and Department of Revenue required by s.
171	197.3632(3)(a) may be provided on or before August 15 in
172	conjunction with any non-ad valorem assessment authorized by
173	this section, if the property appraiser, tax collector, and
174	local government agree.
175	(6) <u>A local government may enter into an agreement with a</u>

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176 program administrator to administer a REEF program on behalf of 177 the local government A qualifying improvement program may be administered by a for-profit entity or a not-for-profit 179 organization on behalf of and at the discretion of the local 180 government.

(7) A local government may incur debt for the purpose of
providing <u>financing for qualifying such</u> improvements, <u>which debt</u>
<u>is</u> payable from revenues received from the improved property, or
<u>from</u> any other available revenue source authorized <u>under this</u>
<u>section or</u> by <u>other</u> law.

(8) A local government may enter into an assessment a 186 187 financing agreement to finance or refinance a qualifying 188 improvement only with the record owner of the affected property. 189 Any assessment financing agreement entered into pursuant to this 190 section or a summary memorandum of such agreement shall be 191 submitted for recording recorded in the public records of the 192 county within which the property is located by the sponsoring 193 unit of local government within 5 days after execution of the 194 agreement. The recorded agreement shall provide constructive 195 notice that the assessment to be levied on the property 196 constitutes a lien of equal dignity to county taxes and 197 assessments from the date of recordation. A notice of lien for 198 the full amount of the financing may be recorded in the public 199 records of the county where the property is located. Such lien shall not be enforceable in a manner that results in the 200

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201 acceleration of the remaining nondelinquent unpaid balance under 202 the assessment financing agreement. 203 (9) Before entering into an assessment a financing 204 agreement, the local government, or the program administrator 205 acting on its behalf, shall reasonably determine that all of the 206 following conditions are met: 207 (a) All property taxes and any other assessments levied on 208 the same bill as property taxes are current paid and have not 209 been delinquent for more than 30 days for the preceding 3 years 210 or the property owner's period of ownership, whichever is less.; 211 (b) that There are no involuntary liens greater than 212 \$1,000, including, but not limited to, construction liens on the 213 property.; 214 (c) that No notices of default or other evidence of 215 property-based debt delinquency have been recorded and not 216 released during the preceding 3 years or the property owner's 217 period of ownership, whichever is less.+ 218 (d) The local government or program administrator has 219 asked the property owner whether any other assessments under 220 this section have been recorded or have been funded and not yet recorded on the property. The failure of a property owner to 221 disclose information set forth in this paragraph does not 222 223 invalidate an assessment financing agreement or any obligation 224 thereunder, even if the total financed amount of the qualifying 225 improvements exceeds the amount that would otherwise be Page 9 of 23

226 authorized under paragraph (12)(a). 227 (e) and that The property owner is current on all mortgage 228 debt on the property. 229 (f) The residential property is not subject to an existing 230 home equity conversion mortgage or reverse mortgage product. 231 This paragraph does not apply to nonresidential real property. 232 The property is not currently a residential property (q) 233 gifted to a homeowner for free by a nonprofit entity as may be 234 disclosed by the property owner. The failure of a property owner 235 to disclose information set forth in this paragraph does not 236 invalidate an assessment financing agreement or any obligation 237 thereunder. This paragraph does not apply to nonresidential real 238 property. 239 Before final funding may be provided, a qualifying (10)240 improvement must shall be affixed or planned to be affixed to a 241 nonresidential real property or residential real building or 242 facility that is part of the property and constitutes shall 243 constitute an improvement to that property the building or 244 facility or a fixture attached to the building or facility. An 245 assessment financing agreement may between a local government 246 and a qualifying property owner may not cover qualifying wind-247 resistance improvements on nonresidential real property under 248 new construction or residential real property in buildings or facilities under new construction or construction for which a 249

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certificate of occupancy or similar evidence of substantial

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252

251 completion of new construction or improvement has not been issued.

253 (12) (a) Without the consent of the holders or loan 254 servicers of any mortgage encumbering or otherwise secured by 255 the property, the total amount of any non-ad valorem assessment 256 for a property under this section may not exceed 20 percent of 257 the fair market just value of the real property as determined by 258 the county property appraiser. The combined mortgage-related 259 debt and total amount of any non-ad valorem assessments funded 260 under this section for residential real property may not exceed 261 100 percent of the fair market value of the residential real 262 property. However, the failure of a property owner to disclose 263 information set forth in paragraph (9)(d) does not invalidate an 264 assessment financing agreement or any obligation thereunder, 265 even if the total financed amount of the qualifying improvements 266 exceeds the amount that would otherwise be authorized under this 267 paragraph. For purposes of this paragraph, fair market value may 268 be determined using reputable third parties.

269 Notwithstanding paragraph (a), a non-ad valorem (b) 270 assessment for a qualifying improvement defined in subparagraph 271 272 is supported by an energy audit is not subject to the limits in 273 this subsection if the audit demonstrates that the annual energy 274 savings from the qualified improvement equals or exceeds the annual repayment amount of the non-ad valorem assessment. 275

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276 (13) At least 30 days before entering into an assessment a 277 financing agreement, the property owner shall provide to the 278 holders or loan servicers of any existing mortgages encumbering 279 or otherwise secured by the property a notice of the owner's 280 intent to enter into an assessment a financing agreement 281 together with the maximum principal amount to be financed and 282 the maximum annual assessment necessary to repay that amount. A 283 verified copy or other proof of such notice shall be provided to 284 the local government. A provision in any agreement between a 285 mortgagee or other lienholder and a property owner, or otherwise 286 now or hereafter binding upon a property owner, which allows for 287 acceleration of payment of the mortgage, note, or lien or other 288 unilateral modification solely as a result of entering into <u>an</u> 289 assessment a financing agreement as provided for in this section 290 is not enforceable. This subsection does not limit the authority 291 of the holder or loan servicer to increase the required monthly 292 escrow by an amount necessary to annually pay the annual 293 qualifying improvement assessment.

(14) At or before the time a <u>seller</u> purchaser executes a contract for the sale and purchase of any property for which a non-ad valorem assessment has been levied under this section and has an unpaid balance due, the seller <u>must</u> shall give the prospective purchaser a written disclosure statement in the following form, which shall be set forth in the contract or in a separate writing:

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301	
302	QUALIFYING IMPROVEMENTS FOR ENERGY EFFICIENCY,
303	RENEWABLE ENERGY, OR WIND RESISTANCE The property
304	being purchased is located within the jurisdiction of
305	a local government that has placed an assessment on
306	the property pursuant to s. 163.08, Florida Statutes.
307	The assessment is for a qualifying improvement to the
308	property relating to energy efficiency, renewable
309	energy, or wind resistance, and is not based on the
310	value of property. You are encouraged to contact the
311	county property appraiser's office to learn more about
312	this and other assessments that may be provided by
313	law.
314	
315	(16) Before final approval of an assessment financing
316	agreement for a qualifying improvement on a residential real
317	property, a program administrator shall reasonably determine
318	that the property owner has the ability to pay the estimated
319	annual assessment. To do so, the program administrator shall, at
320	a minimum, use the underwriting requirements in subsection (9),
321	confirm that the property owner is not in bankruptcy, and
322	determine that the total estimated annual payment amount for all
323	assessment financing agreements funded under this section on the
324	property does not exceed 10 percent of the property owner's
325	annual household income. Income may be confirmed using

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326	information gathered from reputable third parties that provide
327	reasonably reliable evidence of the property owner's household
328	income. Income may not be confirmed solely by a property owner's
329	statement. The failure of a property owner to disclose
330	information set forth in paragraph (9)(d) does not invalidate an
331	assessment financing agreement or any obligation thereunder,
332	even if the total estimated annual payment amount exceeds the
333	amount that would otherwise be authorized under this subsection.
334	(17) Before or contemporaneously with a property owner
335	signing an assessment financing agreement on a residential real
336	property, the program administrator shall provide a financing
337	estimate and disclosure to the residential real property owner
338	which includes all of the following:
339	(a) The total amount estimated to be funded, including the
340	cost of the qualifying improvements, program fees, and
341	capitalized interest, if any.
342	(b) The estimated annual assessment.
343	(c) The term of the assessment.
344	(d) The interest charged and estimated annual percentage
345	rate.
346	(e) A description of the qualifying improvement.
347	(f) A disclosure that if the property owner sells or
348	refinances the property, the property owner, as a condition of
349	the sale or the refinance, may be required by a mortgage lender
350	to pay off the full amount owed under each assessment financing
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351	agreement.
352	(g) A disclosure that the assessment will be collected
353	along with the property owner's property taxes and will result
354	in a lien on the property from the date the assessment financing
355	agreement is recorded.
356	(h) A disclosure that failure to pay the assessment may
357	result in penalties and fees, along with the issuance of a tax
358	certificate that could result in the property owner losing the
359	real property.
360	(18) Before a notice to proceed is issued on residential
361	real property, the program administrator shall conduct with the
362	residential real property owner or an authorized representative
363	an oral, recorded telephone call. The program administrator
364	shall ask the residential real property owner if he or she would
365	like to communicate primarily in a language other than English.
366	A program administrator may not leave a voicemail on the
367	residential real property owner's or authorized representative's
368	telephone to satisfy this requirement. A program administrator,
369	as part of such telephone call, shall confirm all of the
370	following with the residential real property owner:
371	(a) That at least one residential real property owner has
372	access to a copy of the assessment financing agreement and
373	financing estimates and disclosures.
374	(b) The qualifying improvements being financed.
375	(c) The total estimated annual costs that the residential
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376 real property owner will have to pay under the assessment 377 financing agreement, including applicable fees. 378 (d) The total estimated average monthly equivalent amount 379 of funds the residential real property owner would have to save 380 in order to pay the annual costs of the assessment, including 381 applicable fees. 382 (e) The estimated date the residential real property 383 owner's first property tax payment that includes the assessment 384 will be due. 385 The term of the assessment financing agreement. (f) 386 (q) That payments for the assessment financing agreement 387 will cause the residential real property <u>owner's annual property</u> 388 tax bill to increase, and that payments will be made through an 389 additional annual assessment on the property and either will be 390 paid directly to the county tax collector's office as part of 391 the total annual secured property tax bill or may be paid 392 through the residential real property owner's mortgage escrow 393 account. 394 (h) That the residential real property owner has disclosed 395 whether the property has received, or the owner is seeking, 396 additional assessments funded under this section and that the 397 owner has disclosed all other assessments funded under this 398 section which are or are about to be placed on the property. 399 (i) That the property will be subject to a lien during the 400 term of the assessment financing agreement and that the

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401	obligations under the agreement may be required to be paid in
402	full before the residential real property owner sells or
403	refinances the property.
404	(j) That any potential utility or insurance savings are
405	not guaranteed and will not reduce the assessment or total
406	assessment amount.
407	(k) That the program administrator does not provide tax
408	advice, and the residential real property owner should seek
409	professional tax advice if he or she has questions regarding tax
410	credits, tax deductibility, or other tax impacts of the
411	qualifying improvement or the assessment financing agreement.
412	(19) A residential real property owner may cancel an
413	assessment financing agreement within 3 business days after
414	signing the assessment financing agreement without any financial
415	penalty from the program administrator for doing so.
416	(20) The term of an assessment financing agreement on
417	residential real property may not exceed the lesser of:
418	(a) Thirty years; or
419	(b) The greater of either the weighted average estimated
420	useful life of all qualifying improvements being financed or the
421	estimated useful life of the qualifying improvements to which
422	the greatest portion of funds is disbursed.
423	(21) An assessment financing agreement authorized under
424	this section on residential real property may not include any of
425	the following financing terms:

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426	(a) A negative amortization schedule. Capitalized interest
427	included in the original balance of the assessment financing
428	agreement does not constitute negative amortization.
429	(b) A balloon payment.
430	(c) Prepayment fees, other than nominal administrative
431	costs.
432	(22) For residential real property, a program
433	administrator:
434	(a) May not enroll a contractor who contracts with
435	residential real property owners to install qualifying
436	improvements unless:
437	1. The program administrator makes a reasonable effort to
438	review that the contractor maintains in good standing an
439	appropriate license from the state, if applicable, as well as
440	any other permit, license, or registration required for engaging
441	in business in the jurisdiction in which he or she operates and
442	that the contractor maintains all state-required bond and
443	insurance coverage; and
444	2. The program administrator obtains the contractor's
445	written agreement that the contractor will act in accordance
446	with all applicable laws, including applicable advertising and
447	marketing laws and regulations.
448	(b) Shall maintain a process to enroll new contractors
449	which includes reasonable review of the following for each
450	<u>contractor:</u>
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FLORIDA	HOUSE	OF REPF	RESENTA	TIVES
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451	1. Relevant work or project history.
452	2. Financial and reputational background checks.
453	3. A criminal background check.
454	4. Status on the Better Business Bureau online platform or
455	another online platform that tracks contractor reviews.
456	(c) A program administrator may pay or reimburse
457	contractors for any expense allowable under applicable state law
458	and not otherwise prohibited under this section, including, but
459	not limited to, marketing, training, and promotions.
460	(23)(a) Before disbursing funds to a contractor for a
461	qualifying improvement on residential real property, a program
462	administrator must first confirm that the applicable work or
463	service has been completed through any of the following:
464	1. A written certification from the property owner;
465	2. A recorded telephone call with the property owner;
466	3. A review of geotagged and time-stamped photographs;
467	4. A review of a final permit; or
468	5. A site inspection through third-party means.
469	(b) A program administrator may not disclose to a
470	contractor or to a third party engaged in soliciting an
471	assessment financing agreement the maximum financing amount for
472	which a residential real property owner is eligible.
473	(24) A program administrator shall comply with the
474	following marketing and communications guidelines when
475	communicating with residential real property owners:
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FLORIDA	HOUSE	OF REPF	RESENTA	TIVES
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476	(a) A program administrator may not represent:
477	1. That the REEF program or assessment financing is a
478	government assistance program;
479	2. That qualifying improvements are free or that
480	assessment financing is a free program; or
481	3. That the financing of a qualifying improvement using
482	the REEF program does not require the property owner to repay
483	the financial obligation.
484	(b) A program administrator may not make any
485	representation as to the tax deductibility of an assessment
486	authorized under this section. A program administrator may
487	encourage a property owner to seek the advice of a tax
488	professional regarding tax matters related to assessments.
489	(25) A contractor may not present a higher price for a
490	qualifying improvement on residential real property financed by
491	an assessment financing agreement than the contractor would
492	otherwise reasonably present if the qualifying improvement was
493	not being financed through an assessment financing agreement.
494	(26) A program administrator shall use appropriate
495	methodologies or technologies to identify and verify the
496	identity of the residential real property owner who executes an
497	assessment financing agreement.
498	(27) A program administrator may not provide a contractor
499	with any payment, fee, or kickback in exchange for referring
500	assessment financing business relating to a specific assessment
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501	financing agreement on residential real property.
502	(28) A program administrator shall develop and implement
503	policies and procedures for responding to, tracking, and helping
504	to resolve questions and property owner complaints as soon as
505	reasonably practicable.
506	(29) A program administrator shall maintain a process for
507	monitoring enrolled contractors that contract with residential
508	real property owners to install qualifying improvements with
509	regard to performance and compliance with program policies and
510	shall implement policies for suspending and terminating enrolled
511	contractors based on violations of program policies or
512	unscrupulous behavior. A program administrator shall maintain a
513	policy for determining the conditions on which a contractor may
514	be reinstated to the program.
515	(30) A program administrator shall provide, at a
516	reasonable time following the end of the prior calendar year, an
517	annual report to the dependent special district as defined in s.
518	189.012 or a separate legal entity created pursuant to s.
519	163.01(7) which it has contracted with to administer a REEF
520	program and shall include information and data related to the
521	following:
522	(a) The total number of property owner complaints received
523	which are associated with project funding in the report year.
524	(b) Of the total number of property owner complaints
525	received which are associated with project funding in the report
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526 year: 527 The number and percentage of complaints that relate to 1. 528 the assessment financing. 529 2. The number and percentage of complaints that relate to 530 a contractor or the workmanship of a contractor and are not 531 related to assessment financing. 532 3. The number and percentage of complaints that relate to 533 both a contractor and the assessment financing. 534 4. The number and percentage of complaints received 535 pursuant to subparagraphs 1., 2., and 3. which were resolved and 536 the number and percentage of complaints received pursuant to 537 subparagraphs 1., 2., and 3. which were not resolved. 538 (c) The percentage of property owner complaints received 539 pursuant to subparagraphs (b)1., 2., and 3. expressed as a total 540 of all projects funded in the report year. 541 (31) (a) Subsections (16) through (30) do not apply to 542 residential real property if the program administrator 543 reasonably determines that: 544 1. The residential real property is owned by a business 545 entity that owns more than four residential real properties; and 546 2. The business entity's managing member, partner, or 547 beneficial owner does not reside in the residential real 548 property. 549 (b) Subsections (16) through (30) apply to a program 550 administrator only when administering a REEF program for Page 22 of 23

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FLORIDA	HOUSE	OF REP	RESENTA	ATIVES
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551	qualifying improvements on residential real property.
552	Subsections (16) through (30) do not apply with respect to a
553	local government, to residential property owned by a local
554	government, or to nonresidential real property.
555	Section 2. This act shall take effect July 1, 2023.

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