House

Florida Senate - 2024 Bill No. CS/HB 1, 1st Eng.



LEGISLATIVE ACTION

Senate . Comm: FAV . 02/16/2024 . Floor: 1/RS/2R . 02/21/2024 03:57 PM .

The Committee on Fiscal Policy (Hutson) recommended the following:

Senate Substitute for Amendment (969436) (with title amendment)

Delete everything after the enacting clause

and insert:

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Section 1. Section 501.1736, Florida Statutes, is created to read:

501.1736 Social media use for minors.-

(1) As used in this section, the term:

(a) "Account holder" means a resident who opens an account

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| 11 | or creates a profile or is permitted to use or is identified by |
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| 12 | any other form of identification while using or accessing a |
| 13 | social media platform when the social media platform knows or |
| 14 | has reason to believe the resident is located in this state. |
| 15 | (b) "Addictive features" means features that are designed |
| 16 | to cause an account holder to have an excessive or compulsive |
| 17 | need to use or engage with the social media platform. |
| 18 | (c) "Daily active users" means the unique users in the |
| 19 | United States who used the social media platform at least 80 |
| 20 | percent of the days during the previous calendar year, or if the |
| 21 | social media platform did not exist during the previous calendar |
| 22 | year, the number of unique users in the United States who used |
| 23 | the social media platform at least 80 percent of the days during |
| 24 | the previous month. |
| 25 | (d) "Department" means the Department of Legal Affairs. |
| 26 | (e) "Reasonable age verification method" has the same |
| 27 | meaning as in s. 501.1738. |
| 28 | (f) "Resident" means a person who lives in this state for |
| 29 | more than 6 months of the year. |
| 30 | (g) "Social media platform" means an online forum, a |
| 31 | website, or an application offered by an entity which does all |
| 32 | of the following: |
| 33 | 1. Uses algorithms that analyze user data or information on |
| 34 | users whom the online forum, website, or application knows or |
| 35 | has reason to believe are younger than 16 years of age to: |
| 36 | a. Select content for users; or |
| 37 | b. Target advertising toward users. |
| 38 | 2. Has one or more of the following addictive features: |
| 39 | a. Infinite scrolling with continuous loading content, or |
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| 40 | content that loads as the user scrolls down the page without the |
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| 41 | need to open a separate page; or seamless content, or the use of |
| 42 | pages with no visible or apparent breaks. |
| 43 | b. Push notifications or alerts sent by the online forum, |
| 44 | website, or application to inform a user about specific |
| 45 | activities or events related to the user's account. |
| 46 | c. Display personal interactive metrics that indicate the |
| 47 | number of times other users have clicked a button to indicate |
| 48 | reaction to content or have shared or reposted the content. |
| 49 | d. Auto-play video or video that begins to play without the |
| 50 | user first clicking on the video or on a play button for that |
| 51 | video. |
| 52 | e. Live-streaming or a function that allows a user or |
| 53 | advertiser to broadcast live video content in real-time. |
| 54 | 3. Has 10 percent or more of daily active users younger |
| 55 | than 16 years of age spending, on average, 2 hours per day on |
| 56 | the online forum, website, or application. |
| 57 | 4. Allows a user to upload content or view the content or |
| 58 | activity of other users. |
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| 60 | The term does not include an online service, a website, or an |
| 61 | application where the exclusive function is e-mail or direct |
| 62 | messaging consisting of text, photographs, pictures, images, or |
| 63 | videos shared only between the sender and the recipients, |
| 64 | without displaying or posting publicly or to other users not |
| 65 | specifically identified as the recipients by the sender. |
| 66 | (2)(a) A social media platform shall do all of the |
| 67 | following: |
| 68 | 1. Prohibit a minor who is younger than 16 years of age |
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| 69 | from entering into a contract with a social media platform to |
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| 70 | become an account holder. |
| 71 | 2. Use reasonable age verification methods to verify the |
| 72 | age of each account holder on the social media platform at the |
| 73 | time a new account is created. If an account holder fails to |
| 74 | verify his or her age, the social media platform must deny the |
| 75 | account. |
| 76 | 3. Use a reasonable age verification method to perform age |
| 77 | verification that ensures that the requirements of s. 501.1738 |
| 78 | are met. |
| 79 | (b) For existing accounts, a social media platform shall do |
| 80 | the following: |
| 81 | 1. Terminate any account that the social media platform |
| 82 | knows or has reason to believe is held by an account holder |
| 83 | younger than 16 years of age, including accounts that the social |
| 84 | media platform treats or categorizes as belonging to an account |
| 85 | holder who is likely younger than 16 years of age for purposes |
| 86 | of targeting content or advertising, and provide a minimum of 90 |
| 87 | days for an account holder to dispute such termination by |
| 88 | verifying his or her age. |
| 89 | 2. Allow an account holder younger than 16 years of age to |
| 90 | request to terminate the account. Termination must be effective |
| 91 | within 5 business days after such request. |
| 92 | 3. Allow the confirmed parent or guardian of an account |
| 93 | holder younger than 16 years of age to request the minor's |
| 94 | account be terminated. Termination must be effective within 10 |
| 95 | business days after such request. |
| 96 | 4. Permanently delete all personal information held by the |
| 97 | social media platform relating to the terminated account, unless |
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98 there are legal requirements to maintain such information. 99 (3) (a) Any violation of subsection (2) is deemed an unfair 100 and deceptive trade practice actionable under part II of this 101 chapter solely by the department against a social media 102 platform. If the department has reason to believe that a social 103 media platform is in violation of subsection (2), the department, as the enforcing authority, may bring an action 104 105 against such platform for an unfair or deceptive act or 106 practice. For the purpose of bringing an action pursuant to this 107 section, ss. 501.211 and 501.212 do not apply. In addition to 108 other remedies under part II of this chapter, the department may 109 collect a civil penalty of up to \$50,000 per violation.

(b) A third party that performs age verification for a social media platform in violation of s. 501.1738 is deemed to have committed an unfair and deceptive trade practice actionable under part II of this chapter solely by the department against such third party. If the department has reason to believe that the third party is in violation of s. 501.1738, the department, as the enforcing authority, may bring an action against such third party for an unfair or deceptive act or practice. For the purpose of bringing an action pursuant to this section, ss. 501.211 and 501.212 do not apply. In addition to other remedies under part II of this chapter, the department may collect a civil penalty of up to \$50,000 per violation.

122 (4) (a) A social media platform that violates subparagraph 123 (2) (b) 2. or subparagraph (2) (b) 3. for failing to terminate an 124 account within the required time after being notified to do so 125 by the minor account holder or a confirmed parent or guardian is 126 liable to such minor account holder for such access, including

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| 127 | court costs and reasonable attorney fees as ordered by the |
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| 128 | court. Claimants may be awarded up to \$10,000 in damages. |
| 129 | (b) A civil action for a claim under this subsection must |
| 130 | be brought within 1 year after the violation. |
| 131 | (5) Any action brought under subsection (3) or subsection |
| 132 | (4) may only be brought on behalf of a minor account holder. |
| 133 | (6) For purposes of bringing an action in accordance with |
| 134 | subsection (3) or subsection (4), a social media platform that |
| 135 | allows a minor account holder younger than 16 years of age to |
| 136 | create an account on such platform is considered to be both |
| 137 | engaged in substantial and not isolated activities within this |
| 138 | state and operating, conducting, engaging in, or carrying on a |
| 139 | business and doing business in this state, and is therefore |
| 140 | subject to the jurisdiction of the courts of this state. |
| 141 | (7) If a social media platform allows an account holder to |
| 142 | use the social media platform, the parties have entered into a |
| 143 | contract. |
| 144 | (8) This section does not preclude any other available |
| 145 | remedy at law or equity. |
| 146 | (9) The department may adopt rules to implement this |
| 147 | section. |
| 148 | Section 2. Section 501.1737, Florida Statutes, is created |
| 149 | to read: |
| 150 | 501.1737 Age verification for online access to materials |
| 151 | harmful to minors |
| 152 | (1) As used in this section, the term: |
| 153 | (a) "Commercial entity" includes a corporation, a limited |
| 154 | liability company, a partnership, a limited partnership, a sole |
| 155 | proprietorship, and any other legally recognized entity. |

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| 156 | (b) "Department" means the Department of Legal Affairs. |
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| 157 | (c) "Distribute" means to issue, sell, give, provide, |
| 158 | deliver, transfer, transmit, circulate, or disseminate by any |
| 159 | means. |
| 160 | (d) "Material harmful to minors" means any material that: |
| 161 | 1. The average person applying contemporary community |
| 162 | standards would find, taken as a whole, appeals to the prurient |
| 163 | interest; |
| 164 | 2. Depicts or describes, in a patently offensive way, |
| 165 | sexual conduct as specifically defined in s. 847.001(19); and |
| 166 | 3. When taken as a whole, lacks serious literary, artistic, |
| 167 | political, or scientific value for minors. |
| 168 | (e) "News-gathering organization" means any of the |
| 169 | following: |
| 170 | 1. A newspaper, news publication, or news source, printed |
| 171 | or published online or on a mobile platform, engaged in |
| 172 | reporting current news and matters of public interest, and an |
| 173 | employee thereof who can provide documentation of such |
| 174 | employment. |
| 175 | 2. A radio broadcast station, television broadcast station, |
| 176 | cable television operator, or wire service, and an employee |
| 177 | thereof who can provide documentation of such employment. |
| 178 | (f) "Publish" means to communicate or make information |
| 179 | available to another person or entity on a publicly available |
| 180 | website or application. |
| 181 | (g) "Reasonable age verification methods" has the same |
| 182 | meaning as in s. 501.1738. |
| 183 | (h) "Resident" means a person who lives in this state for |
| 184 | more than 6 months of the year. |
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185 (i) "Substantial portion" means more than 33.3 percent of 186 total material on a website or application. 187 (2) A commercial entity that knowingly and intentionally 188 publishes or distributes material harmful to minors on a website 189 or application, if the website or application contains a 190 substantial portion of material harmful to minors, must perform 191 reasonable age verification methods to verify the age of a 192 person attempting to access the material is 18 years of age or 193 older and prevent access to the material by a person younger 194 than 18 years of age. 195 (3) A commercial entity or third party that performs 196 reasonable age verification methods may not retain any personal 197 identifying information of the person seeking online access to 198 material harmful to minors any longer than is reasonably 199 necessary to verify the age of the person. Any personal 200 identifying information collected for age verification may not 201 be used for any other purpose. (4) (a) This section does not apply to any bona fide news or 202 203 public interest broadcast, website video, report, or event and 204 does not affect the rights of a news-gathering organization. 205 (b) An Internet service provider or its affiliates or 206 subsidiaries, a search engine, or a cloud service provider does 207 not violate this section solely for providing access or 208 connection to or from a website or other information or content 209 on the Internet or a facility, system, or network not under the 210 provider's control, including transmission, downloading, 211 intermediate storage, or access software, to the extent the 212 provider is not responsible for the creation of the content of 213 the communication which constitutes material harmful to minors.

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214 (5) (a) Any violation of subsection (2) or subsection (3) is 215 deemed an unfair and deceptive trade practice actionable under 216 part II of this chapter solely by the department on behalf of a 217 resident minor against a commercial entity. If the department 218 has reason to believe that a commercial entity is in violation 219 of subsection (2) or subsection (3), the department, as the 220 enforcing authority, may bring an action against the commercial 221 entity for an unfair or deceptive act or practice. For the 222 purpose of bringing an action pursuant to this section, ss. 223 501.211 and 501.212 do not apply. In addition to any other 224 remedy under part II of this chapter, the department may collect 225 a civil penalty of up to \$50,000 per violation of this section. 226 (b) A commercial entity that violates subsection (2) for 227 failing to prohibit or block a minor from future access to 228 material harmful to minors after a report of unauthorized or 229 unlawful access is liable to the minor for such access, 230 including court costs and reasonable attorney fees as ordered by 231 the court. Claimants may be awarded up to \$10,000 in damages. A 232 civil action for a claim under this paragraph must be brought 233 within 1 year after the violation. 234 (c) Any action under this subsection may only be brought on 235 behalf of or by a resident minor. 236 (6) For purposes of bringing an action under subsection (5), a commercial entity that publishes or distributes material 237 238 harmful to minors on a website or application, if the website or 239 application contains a substantial portion of material harmful 240 to minors and such website or application is available to be accessed in this state, is considered to be both engaged in 241 242 substantial and not isolated activities within this state and

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| 243 | operating, conducting, engaging in, or carrying on a business |
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| 244 | and doing business in this state, and is therefore subject to |
| 245 | the jurisdiction of the courts of this state. |
| 246 | (7) This section does not preclude any other available |
| 247 | remedy at law or equity. |
| 248 | (8) The department may adopt rules to implement this |
| 249 | section. |
| 250 | Section 3. Section 501.1738, Florida Statutes, is created |
| 251 | to read: |
| 252 | 501.1738 Reasonable age verification |
| 253 | (1) As used in this section, the term "reasonable age |
| 254 | verification method" means a commercially reasonable method used |
| 255 | by a government agency or a business for the purpose of age |
| 256 | verification which is conducted by a nongovernmental, |
| 257 | independent, third-party organized under the laws of a state of |
| 258 | the United States which: |
| 259 | (a) Has its principal place of business in a state of the |
| 260 | United States; and |
| 261 | (b) Is not owned or controlled by a company formed in a |
| 262 | foreign country, a government of a foreign country, or any other |
| 263 | entity formed in a foreign country. |
| 264 | (2) A third party conducting age verification pursuant to |
| 265 | ss. 501.1736 and 501.1737: |
| 266 | (a) May not retain personal identifying information used to |
| 267 | verify age once the age of an account holder or a person seeking |
| 268 | an account has been verified. |
| 269 | (b) May not use personal identifying information used to |
| 270 | verify age for any other purpose. |
| 271 | (c) Must keep anonymous any personal identifying |
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| 272 | information used to verify age. Such information may not be |
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| 273 | shared or otherwise communicated to any person. |
| 274 | (d) Must protect personal identifying information used to |
| 275 | verify age from unauthorized or illegal access, destruction, |
| 276 | use, modification, or disclosure through reasonable security |
| 277 | procedures and practices appropriate to the nature of the |
| 278 | personal information. |
| 279 | Section 4. If any provision of this act or its application |
| 280 | to any person or circumstances is held invalid, the invalidity |
| 281 | does not affect other provisions or applications of this act |
| 282 | which can be given effect without the invalid provision or |
| 283 | application, and to this end the provisions of this act are |
| 284 | severable. |
| 285 | Section 5. This act shall take effect July 1, 2024. |
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| 287 | ========== T I T L E A M E N D M E N T ================ |
| 288 | And the title is amended as follows: |
| 289 | Delete everything before the enacting clause |
| 290 | and insert: |
| 291 | A bill to be entitled |
| 292 | An act relating to online protections for minors; |
| 293 | creating s. 501.1736, F.S.; defining terms; requiring |
| 294 | social media platforms to prohibit certain minors from |
| 295 | creating new accounts, to use reasonable age |
| 296 | verification methods to verify the ages of account |
| 297 | holders, and to terminate certain accounts and provide |
| 298 | additional options for termination of such accounts; |
| 299 | authorizing the Department of Legal Affairs to bring |
| 300 | actions for violations under the Florida Deceptive and |
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301 Unfair Trade Practices Act; providing penalties; 302 providing for private causes of actions; providing 303 that certain social media platforms are subject to the 304 jurisdiction of state courts; providing that if a 305 social media platform allows an account holder to use 306 such platform, the parties have entered into a 307 contract; providing construction; authorizing the 308 department to adopt rules; creating s. 501.1737, F.S.; 309 defining terms; requiring a commercial entity that 310 publishes or distributes material harmful to minors on 311 a website or application that contains a substantial 312 portion of such material to perform reasonable age 313 verification methods and prevent access to such 314 material by minors; prohibiting the retention of 315 certain personal identifying information; providing 316 applicability and construction; authorizing the 317 Department of Legal Affairs to bring an action for 318 violations under the Florida Deceptive and Unfair 319 Trade Practices Act; providing civil penalties; 320 providing for private causes of action; providing that 321 certain commercial entities are subject to the 322 jurisdiction of state courts; providing construction; 323 authorizing the department to adopt rules; creating s. 324 501.1738, F.S.; defining the term "reasonable age 325 verification method"; providing requirements for a 326 third party conducting age verification pursuant to 327 certain provisions; providing for severability; 328 providing an effective date.