The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	F	Prepared By:	The Profession	al Staff of the Comr	nittee on Rules	3				
BILL:	CS/CS/CS	S/SB 1066								
INTRODUCER:	Rules Committee; Judiciary Committee; Banking and Insurance Committee; and Senator Burton									
SUBJECT:	Consumer Protection									
DATE:	February 2	27, 2024	REVISED:							
ANALYST		STAFF DIRECTOR		REFERENCE	ACTION					
1. Thomas		Knudson		BI	Fav/CS					
2. Collazo		Cibula		JU	Fav/CS					
3. Thomas		Twogood		RC	Fav/CS					

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/CS/SB 1066 amends various statutes in the area of consumer protection. Specifically, the bill:

- Requires third party settlement organizations that conduct transactions involving a payee in Florida to create a mechanism for the sender of the payment to identify whether a transaction is for goods and services or personal transactions.
- Creates a right to cancel a contract with a contractor during a declaration of a state of emergency to replace or repair a roof of a residential property.
- Expands the definition of "depository institution" for purposes of the Florida Commercial Financing Disclosure Law.
- Provides that any certified public accountant who prepares the mandatory annual audit for an insurer must be licensed in Florida and have completed at least 4 hours of insurance-related continuing education within each 2-year continuing education cycle.
- Provides that each public adjuster contract relating to a property and casualty claim must contain the license number of the public adjusting firm.
- Provides that beginning January 1, 2025, the written notice of insurance policy changes required by s. 627.43141, F.S., must comply with certain formatting requirements.
- Provides that the disclosure requirements of contracts for short-term health insurance must be
 in writing and signed by the purchaser at the time of purchase; the disclosures must include
 the duration, any essential benefit not included, content of coverage, and exclusions within
 the contract.

Provides that a claim from a condominium unit owner resulting from a loss assessment may
not occur later than 3 years after the date of loss and must be made the later of one year after
the date of loss or 90 days after the date on which the condominium association votes to levy
the assessment.

- Amends the definition of "fireworks;" and
- Adopts the 2018 edition of the National Fire Protection Association Code for Fireworks Display.

The bill does not appear to have a fiscal impact on state or local government.

The bill has an effective date of July 1, 2024.

II. Present Situation:

Form 1099-K Reporting Requirement

Section 6050W of the Internal Revenue Code requires certain entities to file a return each year providing information about payments made by credit card or third party merchants. The return is Form 1099-K, and it must be filed for each calendar year on or before the last day of February of the year following the transactions. 2

Reportable transactions include any transaction where the payment method is a payment card (credit card, debit card, or similar) or a third party payment system (like PayPal, Venmo, or Apple Pay). The return is filed by the payment settlement entity (e.g., a bank, credit card company, or payment platform like PayPal) and a copy is provided to dealers who have payment card transactions (credit card sales) of any amount, or who have third-party payment transactions (e.g., PayPal) in excess of \$20,000 and comprising more than 200 transactions.³ These sales should be included in the payee's gross income on their tax returns for the year.

Some states require payment settlement entities to submit a copy of any Form 1099-K related to sales in that state or for residents of that state, if the IRS already requires them to file Form 1099-K. Examples include Alabama,⁴ Tennessee,⁵ North Carolina,⁶ and New York.⁷ Since 2020, entities required to file Form 1099-K with the federal government must also file a copy with the

² Internal Revenue Service (IRS), *About Form 1099-K, Payment Card and Third Party Network Transactions*, https://www.irs.gov/forms-pubs/about-form-1099-k (last visited January 29, 2024); IRS, *Form 1099-K frequently asked questions: Reporting*, https://www.irs.gov/newsroom/form-1099-k-frequently-asked-questions-reporting (last visited January 29, 2024).

¹ 26 U.S.C. s. 6050W.

³ IRS, *Understanding your Form 1099-K*, https://www.irs.gov/businesses/understanding-your-form-1099-k (last visited January 29, 2024).

⁴ Alabama Department of Revenue, *New 1099-K Filing Requirement*, https://www.revenue.alabama.gov/new-1099-k-filing-requirement/ (last visited January 29, 2024).

⁵ Tennessee Department of Revenue, *Sales and Use Tax Notice* (Jan. 2016), available at https://www.tn.gov/content/dam/tn/revenue/documents/notices/sales/sales16-01.pdf.

⁶ North Carolina Department of Revenue, *Guidance on Information Reporting*, https://www.ncdor.gov/file-pay/guidance-information-reporting#payment-settlement-entity-(1099k) (last visited January 29, 2024).

⁷ New York State Department of Taxation and Finance, *Reporting Requirements*, https://www.tax.ny.gov/bus/multi/reporting requiremts.htm (last visited January 29, 2024).

Florida Department of Revenue electronically within 30 days of filing the federal return. The copy can be either the exact information filed on the full federal return, or a copy of the information limited to participating payees with addresses in Florida.

Prohibited Property Insurance Practices by Contractors

Contractors are prohibited from making written or electronic communications that encourage or induce a consumer to contact a contractor or public adjuster for the purpose of making a property insurance claim for roof damage, unless such solicitation provides notice in a prescribed format that:

- The consumer is responsible for the payment of any deductible.
- It is insurance fraud punishable as a third-degree felony for a contractor to knowingly or willfully, and with intent to injure, defraud, or deceive, pay, waive, or rebate all or part of an insurance deductible applicable to payment to the contractor for repairs to a property covered by a property insurance policy.
- It is insurance fraud punishable as a third-degree felony to file intentionally an insurance claim containing false, fraudulent, or misleading information. ¹⁰

Contractors, and persons acting on behalf of contractors, are prohibited from engaging in the following practices:

- Offering the residential property owner consideration to perform a roof inspection or file an insurance claim.
- Offering or receiving consideration for referrals when property insurance proceeds are payable.
- Interpreting policy provisions or advising an insured regarding coverages or duties under the insured's property insurance policy or adjusting a property insurance claim on behalf of the insured, unless the contractor holds a license as a public adjuster.
- Providing an authorization agreement to the insured without providing a good faith estimate.¹¹

The above acts are subject to discipline by the Department of Business and Professional Regulation and a \$10,000 fine per violation. ¹² State law provides that the residential property owner may void the contract with the contractor within 10 days of its execution, if the contractor fails to provide notice to the residential property owner of these prohibited practices. ¹³

Florida Commercial Financing Disclosure Law

The Florida Commercial Financing Disclosure Law (Law) requires a provider that consummates a commercial financing transaction of \$500,000 or less to give the business certain written disclosures regarding the total cost of the transaction, and the manner, frequency, and amount of

⁸ Section 212.134, F.S.

⁹ Section 212.134(1), F.S.

¹⁰ Section 489.147(2), F.S.

¹¹ Id.

¹² Section 489.147(3), F.S.

¹³ Section 489.147(5), F.S.

each payment.¹⁴ The Law provides that a provider's characterization of an accounts receivable purchase transaction as a purchase is conclusive that the transaction is not a loan or a transaction for the use, forbearance, or detention of money.¹⁵ "Provider" means:

a person who consummates more than five commercial financing transactions with a business located in this state in any calendar year. The term also includes a person who enters into a written agreement with a depository institution to arrange a commercial financing transaction between the depository institution and a business via an online lending platform administered by the person. The fact that a provider extends a specific offer for a commercial financing transaction on behalf of a depository institution may not be construed to mean that the provider engaged in lending or financing or originated that loan or financing.¹⁶

"Depository institution" means a Florida state-chartered bank, savings bank, credit union, or trust company, or a federal savings or thrift association, bank, credit union, savings bank, or thrift.¹⁷

The Law does not apply to:

- A provider that is a federally insured depository institution, or an affiliate or holding company of such institution; or a subsidiary or service corporation that is owned and controlled by a federally insured depository institution or under common ownership with such institution.
- A provider that is a lender regulated under the Farm Credit Act of 1971, 12 U.S.C. ss. 2001 et seq.
- A commercial financing product transaction that is:
 - Secured by real property;
 - o A lease; or
 - A purchase money obligation that is incurred as all or part of the price of the collateral or for value given to enable the business to acquire rights in or the use of the collateral if the value is in fact so used.
- A commercial financing transaction in which the recipient is a motor vehicle dealer or an
 affiliate of such a dealer, or a vehicle rental company or an affiliate of such a company,
 pursuant to a commercial loan or commercial open-end credit plan of at least \$50,000; or a
 commercial financing transaction offered by a person in connection with the sale or lease of
 products or services that such person manufactures, licenses, or distributes, or whose parent
 company or any of its directly or indirectly owned and controlled subsidiaries manufactures,
 licenses, or distributes.
- A provider that is licensed as a money transmitter under chapter 560, F.S., or licensed as a money transmitter by any other state, district, territory, or commonwealth of the U.S.
- A provider that consummates no more than five commercial financing transactions in this state in a 12-month period.

¹⁴ Section 559.9613, F.S.; *see also* s. 559.9612(7), F.S. (providing that the Law does not apply to commercial financing transactions of more than \$500,000).

¹⁵ Section 559.9611(1), F.S.

¹⁶ Section 559.9611(10), F.S.

¹⁷ Section 559.9611(9), F.S.

• A commercial financing transaction of more than \$500,000.¹⁸

Disclosures

The provider must disclose in writing the following at or before consummation of a commercial financing product transaction:

- The total amount of funds provided to the business under the terms of the commercial financing transaction agreement.
- The total amount of funds disbursed to the business under the terms of the commercial
 financing transaction agreement, if less than the total amount of funds provided, as a result of
 any fees deducted or withheld at disbursement and any amount paid to a third party on behalf
 of the business.
- The total amount to be paid to the provider pursuant to terms of the commercial financing transaction agreement.
- The total dollar cost of the commercial financing transaction under the terms of the agreement, derived by subtracting the total amount of funds provided from the total of payments.
- The manner, frequency, and amount of each payment.
- A statement of whether there are any costs or discounts associated with prepayment of the commercial financing transaction including a reference to the provision in the agreement that creates the contractual rights of the parties related to prepayment.¹⁹

Prohibited Acts

The Law prohibits a broker from engaging in any of the following acts:

- Assessing, collecting, or soliciting an advance fee from a business to provide services to a
 broker. However, this prohibition would not preclude a broker from soliciting a business to
 pay for, or preclude a business from paying for, actual services necessary to apply for
 commercial financial products, such as a credit check or an appraisal of security, if certain
 conditions are met.
- Making or using any false or misleading representation or omitting any material fact in the
 offer or sale of the services of a broker, or engaging in any act that would operate as fraud or
 deception upon any person in connection with the offer or sale of the services of the broker,
 notwithstanding the absence of reliance by the business.
- Making or using any false or deceptive representation in its business dealings.
- Offering the services of a broker by any advertisement without disclosing the actual address and telephone number of the business of the broker.²⁰

Enforcement

The Law provides that violations are punishable by a fine of \$500 per incident, not to exceed \$20,000 for all aggregated violations arising from the use of the transaction documentation or materials found to be in violation.²¹ Any person who violates any provision of the Law after receiving written notice of a prior violation from the Attorney General may be subject to a fine

¹⁸ Section 559.9612, F.S.

¹⁹ Section 559.9613(2), F.S.

²⁰ Section 559.9614, F.S.

²¹ Section 559.9615(2)(a), F.S.

of \$1,000 per incident, not to exceed \$50,000 for all aggregated violations arising from the use of the transaction documentation or materials found to be in violation.²² The Attorney General has exclusive authority to impose fines for noncompliance with the disclosure requirements and prohibited acts.²³

Insurer Reporting of Property Insurance Data

All insurers with a Florida certificate of authority to transact insurance business must file quarterly and annual reports with the Office of Insurance Regulation (OIR) containing various financial data, including audited financial statements, actuarial opinions, and certain claims dates. ²⁴ Each year, insurers must file an annual statement covering the preceding calendar year on or before March 1. Quarterly statements covering each period ending on March 31, June 30, and September 30 must be filed within 45 days after each such date. ²⁵

In addition to each authorized insurer having to file with the OIR statements of its financial condition, transactions, and affairs, each authorized insurer must also hire a certified public accountant to prepare an audit.²⁶ The board of the insurer is required to establish an audit committee of three or more directors of the insurer or an affiliated company. The audit committee is responsible for discussing audit findings and interacting with the certified public accountant regarding his or her findings. The audit committee must be comprised solely of members who are free from any relationship that, in the opinion of its board of directors, would interfere with the exercise of independent judgment as a committee member. The audit committee must report to the board any findings of adverse financial conditions or significant deficiencies in internal controls that have been noted by the accountant. The insurer may request the OIR to waive this requirement of the audit committee membership based upon unusual hardship to the insurer.²⁷

Public Adjusters

A public adjuster is any person, except a duly licensed attorney-at-law as exempted under state law, ²⁸ who:

- For money, commission, or any other things of value, directly or indirectly prepares, completes, or files an insurance claim for an insured or third-party claimant;
- For money, commission, or any other thing of value, acts on behalf of, or aids an insured or third-party claimant in negotiating for, or effecting the settlement of, a claim or claims for loss or damage covered by an insurance contract; or
- Advertises for employment as an adjuster of such claims.²⁹

²² Section 559.9615(2)(b), F.S.

²³ Section 559.9615(1), F.S.

²⁴ Section 624.424, F.S.

²⁵ Section 624.424(1)(a), F.S.

²⁶ Section 624.424(8), F.S.

²⁷ Section 624.424(8)(c), F.S.

²⁸ Section 626.860, F.S.

²⁹ Section 626.854(1), F.S.

The term also includes any person who, for money, commission, or any other thing of value, directly or indirectly solicits, investigates, or adjusts such claims on behalf of the public adjuster, as insured, or a third-party claimant.³⁰

The substantive provisions within the definition of "public adjuster," found in certain subsections of the statute, ³¹ apply only to residential property insurance policies and condominium unit owner policies. ³² The definition excludes several categories of persons who do not fall within the definition, such as licensed health care providers or employees thereof who prepare or file health insurance claim forms on behalf of a patient. ³³

One subsection of the statute³⁴ limits the compensation a public adjuster may charge. These limits are:

- If a public adjuster enters into a contract with an insured or claimant to reopen a claim, or file a supplemental claim, that seeks additional payments for a claim that has been previously paid, the public adjuster may not charge based on a previous claim payment for the same cause of loss. The charge must be based only on the claim payments or settlements obtained through the work after entering into the contract. Compensation for the reopened or supplemental claim may not exceed 20 percent of the reopened or supplemental claim payment.³⁵
- A public adjuster may not charge in excess of:
 - Ten percent of the amount of insurance claim payments or settlements, exclusive of attorney fees and costs, paid to the insured by the insurer for claims based on events that are the subject of a declaration of a state of emergency by the Governor. This provision applies to claims made during the year after the declaration of emergency. After that year, the limitations in the following bullet points apply.³⁶
 - Twenty percent of the amount of insurance claim payments or settlements, exclusive of attorney fees and costs, paid to the insured by the insurer for claims that are not based on events that are the subject of a declaration of a state of emergency by the Governor.³⁷
 - One percent of the amount of insurance claim payments or settlements, paid to the insured by the insurer for any coverage part of the policy where the claim payment or agreement to pay is equal to or greater than the policy limit for that part of the policy, if the payment or written commitment to pay is provided within 14 days after the date of loss or within 10 days after the date on which the contract is executed, whichever is later.³⁸
 - Zero percent of the amount of insurance claim payments or settlements, paid to the insured by the insurer for any coverage part of the policy where the claim payment or agreement to pay occurs before the date on which the contract is executed.³⁹

³⁰ *Id*.

³¹ Section 626.854(5)-(18), F.S.

³² Section 626.854(19), F.S.

³³ Section 626.854(2)(a), F.S.

³⁴ Section 626.854(11), F.S.

³⁵ Section 626.854(11)(a), F.S.

³⁶ Section 626.854(11)(b)1., F.S.

³⁷ Section 626.854(11)(b)2., F.S.

³⁸ Section 626.854(11)(b)3., F.S.

³⁹ Section 626.854(11)(b)4., F.S.

• For purposes of calculating permissible compensation, compensation may not be based on the deductible portion of a claim. 40

- Compensation may not be based on amounts attributable to additional living expenses, unless such compensation is affirmatively agreed to in a separate agreement that includes a disclosure in substantially the following form: "I agree to retain and compensate the public adjuster for adjusting my additional living expenses and securing payment from my insurer for amounts attributable to additional living expenses payable under the policy issued on my (home/mobile home/condominium unit)."⁴¹
- The rate of compensation may not be increased based solely on the fact that the claim is litigated. 42
- Any maneuver, shift, or device through which the limits on compensation set forth in the subsection are exceeded is a violation of the chapter⁴³ and is punishable as provided under state law.⁴⁴

Contracts and Disclosures

All contracts for public adjuster services and proof-of-loss statements must be in at least 12-point font, be titled "Public Adjuster Contract," and prominently display a particular statement provided in the statute. ⁴⁵ Public adjuster contracts relating to property and casualty claims must include the public adjuster's and insured's phone number, e-mail addresses, and other information. ⁴⁶ The contract language must state the percentage of compensation in a minimum of 18-point bold type before the space reserved for the insured's signature. ⁴⁷ The insured is required to initial each page that does not have his or her signature. ⁴⁸ An unaltered copy of the contract must be remitted to the insured at the time of execution and to the insurer within seven days after execution, and an unaltered copy may be provided to the insurer's representative. ⁴⁹

Health Insurance Policies – Short Term Health Insurance

Section 627.6426, F.S., provides for short-term health insurance contracts. "Short term health insurance" is health insurance coverage provided by an issuer with an expiration date that is less than 12 months after the original effective date of the contract and, taking into account renewals or extensions, has a duration not to exceed 36 months. Such contracts must include the following disclosure:

⁴⁰ Section 626.854(11)(c), F.S.

⁴¹ Section 626.854(11)(d), F.S.

⁴² Section 626.854(11)(e), F.S.

⁴³ Section 626.854(11)(f), F.S.

⁴⁴ See s. 626.8698, F.S. (providing disciplinary guidelines for public adjusters and public adjuster apprentices).

⁴⁵ Section 626.8796(1), F.S.

⁴⁶ Section 626.8796(2), F.S. The statement provides: "Pursuant to s. 817.234, Florida Statutes, any person who, with the intent to injure, defraud, or deceive an insurer or insured, prepares, presents, or causes to be presented a proof of loss or estimate of cost or repair of damaged property in support of a claim under an insurance policy knowing that the proof of loss or estimate of claim or repairs contains false, incomplete, or misleading information concerning any fact or thing material to the claim commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, Florida Statutes."

⁴⁷ *Id*.

⁴⁸ *Id*.

⁴⁹ Id.

⁵⁰ Section 627.6426(1), F.S.

This coverage is not required to comply with certain federal market requirements for health insurance, principally those contained in the Patient Protection and Affordable Care Act. Be sure to check your policy carefully to make sure you are aware of any exclusions or limitations regarding coverage of preexisting conditions or health benefits (such as hospitalization, emergency services, maternity care, preventive care, prescription drugs, and mental health and substance use disorder services). Your policy might also have lifetime and/or annual dollar limits on health benefits. If this coverage expires or you lose eligibility for this coverage, you might have to wait until an open enrollment period to get other health insurance coverage. 51

Notice of Property Insurance Claim

Section 627.70132, F.S., requires insureds to notify an insurer of a claim or reopened claim,⁵² within 1 year after the date of loss.⁵³ Notice of a supplemental claim⁵⁴ must be given to the insurer within 18 months of the date of loss or such claim is barred. The time period is tolled for filing a property insurance claim during any term of deployment to a combat zone or combat support posting which materially affects the ability of a servicemember to file a claim, supplemental claim, or reopened claim.⁵⁵ Section 627.706(5), F.S., requires insureds to notify an insurer of a claim, supplemental claim, or reopened sinkhole claim within 2 years after the insured knew or reasonably should have known about the loss.

Minimum Fireworks Safety Standards

Chapter 791, F.S., sets forth the framework for the regulation of fireworks in Florida under the State Fire Marshal's office within the DFS. While chapter 791, F.S., applies uniformly throughout the state, enforcement of these statutes resides with local law enforcement agencies.⁵⁶ The statutes prohibit the retail sale and use of fireworks⁵⁷ by the public. However, provisions of chapter 791, F.S., exempt certain wholesale sales and commercial uses of fireworks from this general ban.⁵⁸

Section 791.02, F.S., allows counties and cities to adopt reasonable rules and regulations for the granting of permits for the supervised public display of fireworks within their boundaries. Display operators must apply for a permit at least 15 days in advance and obtain approval from municipal chiefs of police and fire departments. The outdoor display of fireworks is governed by the National Fire Protection Association (NFPA 1123) Code for Fireworks Display, 1995

⁵¹ Section 627.6426(2), F.S.

⁵² Section 627.70132(1)(a), F.S., defines "reopened claim" as a claim that an insurer has previously closed, but that has been reopened upon an insured's request for additional costs for loss or damage previously disclosed to the insurer.

⁵³ Section 627.70132(3), F.S., provides that the date of loss for claims resulting from specified and other weather-related events, such as hurricanes and tornadoes, is the date that the hurricane made landfall or the other weather-related event is verified by the National Oceanic and Atmospheric Administration.

⁵⁴ Section 627.70132(1)(b), F.S., defines "supplemental claim" as a claim for additional loss or damage from the same peril which the insured has previously adjusted or for which costs have been incurred while completing repairs or replacement pursuant to an open claim for which timely notice was previously provided to the insurer.

⁵⁵ Section 627.70132(2), F.S.

⁵⁶ Section 791.001, F.S.

⁵⁷ Florida Statutes provide specific definitions of what are and are not fireworks. See s. 791.01(4), F.S.

⁵⁸ See s. 791.04, F.S.

Edition, approved by the American National Standards Institute, which establishes minimum safety standards for outdoor public displays.⁵⁹ However, the most recent Florida Fire Prevention Code references the 2018 edition of the NFPA 1123 Code.⁶⁰

III. Effect of Proposed Changes:

Form 1099-K Reporting Requirement

Section 1 amends s. 212.134, F.S., regarding information returns relating to payment-card and third-party network transactions, to provide that:

- "Participating payee" has the same meaning as in s. 6050W of the Internal Revenue Code.
- "Return" or "information return" means IRS Form 1099-K required under s. 6050W of the Internal Revenue Code.
- "Third party network transaction" has the same meaning as in s. 6050W of the Internal Revenue Code.
- "Third party settlement organization" has the same meaning as in s. 6050W of the Internal Revenue Code.

The bill requires third party settlement organizations that conduct transactions involving a payee in Florida to create a mechanism for the sender of payments to identify whether a transaction is for goods and services or personal transactions. The mechanism must clearly indicate the sender's requirement to indicate the appropriate transaction type. The sender of the payment is responsible for indicating the appropriate transaction type. All third party settlement organizations must maintain records that clearly identify whether a transaction, as designated by the sender of the payment, is a transaction for goods and services or is personal. The information in the return submitted to the Department of Revenue for such entities must be limited to transactions for goods and services.

The bill provides that these requirements do not apply to a third party settlement organization if a contractual agreement or arrangement to provide a third party payment network to a participating payee requires the third party settlement organization solely to settle third party network transactions for the provision of goods and services.

Prohibited Property Insurance Practices by Contractors

Section 2 amends s. 489.147, F.S., to provide that a residential property owner may cancel a contract to replace or repair a roof without penalty or obligation within 10 days following the execution of the contract or the official start date, whichever comes first, if the contract was entered into based on events that are the subject of a declaration of a state of emergency by the Governor. For the purposes of this provision, the term "official start date" is the date on which work that includes the installation of materials that will be included in the final work on the roof commences, a final permit has been issued, or a temporary repair to the roof covering or roof has been made in compliance with the Florida Building Code.

⁵⁹ Section 791.012, F.S.

⁶⁰ FLORIDA FIRE PREVENTION CODE S. 65.2.1 (8th ed. 2023), available at https://www.myfloridacfo.com/division/sfm/bfp/florida-fire-prevention-code.

The bill defines "residential property owner" as the person who holds the legal title to the residential real property that is subject of and directly impacted by the action of a governmental entity. The term does not include a governmental entity.

The bill requires a contractor who executes a contract to replace or repair a roof of a residential property during the declaration of a state emergency to include in the contract the following language, in bold type of not less than 18 points, immediately before the space reserved for the signature of the residential property owner:

You, the residential property owner, may cancel this contract without penalty or obligation within 10 days after the execution of the contract or by the official start date, whichever comes first, because this contract was entered into during a declaration of a state of emergency by the Governor. The official start date is the date on which work that includes the installation of materials that will be included in the final work on the roof commences, a final permit has been issued, or a temporary repair to the roof covering or roof system has been made in compliance with the Florida Building Code.

The residential property owner must send the notice of cancellation to the contractor by certified mail, return receipt requested, or by another form of mailing that provides proof thereof, to the address specified in the contract.

Florida Commercial Financing Disclosure Law

Section 3 amends s. 559.9611, F.S., which provides the definitions for the Florida Commercial Financing Disclosure Law, to expand the definition of "depository institution" to include institutions chartered by another state, territory, or the federal government authorized to do business in Florida and whose deposits or share accounts are insured by the Federal Deposit Insurance Corporation or the National Credit Union Share Insurance Fund. Presently, the definition is limited to state-chartered institutions. The Florida Commercial Financing Disclosure Law requires "providers" to make certain disclosures of the terms of a commercial financing transaction. The definition of "provider" includes a person who enters into a written agreement with a "depository institution" to arrange a commercial financing transaction. Expanding the definition of "depository institution" expands the applicability of the disclosure requirements.

Insurer Reporting of Property Insurance Data

Section 4 amends s. 624.424, F.S., regarding insurer's annual statements and other information, to provide that the certified public accountant that prepares the mandatory annual audit must be Florida licensed and must have completed at least 4 hours of insurance-related continuing education during each 2-year continuing education cycle. This requirement becomes effective once the courses have been created.

Public Adjusters

Section 5 amends s. 626.8796(2), F.S., regarding public adjuster contracts and associated disclosure and fraud statements, to provide that each public adjuster contract relating to a property and casualty claim must contain the license number of the public adjusting firm.

Notice of Change in Policy Terms

Section 6 amends s. 627.43141, F.S., regarding notices of change in insurance policy terms, to require, beginning January 1, 2025, the "Notice of Change in Policy Terms" to be in bold type of not less than 14 points and included as a single page or consecutive pages, as necessary, within the written notice.

Health Insurance Policies – Short Term Health Insurance

Section 7 amends s. 627.6426, F.S., regarding short-term health insurance, to provide that the disclosure requirements of contracts for short-term health insurance must be in writing and signed by the purchaser at the time of purchase. The disclosures must include the duration of the contract, including any waiting period; any essential health benefit⁶¹ that the contract does not provide; the content of coverage; and any exclusion of preexisting conditions. The disclosures must be printed in at least 12-point type and in a color that is readable. A copy of the signed disclosures must be maintained by the issuer for a period of 5 years after the date of purchase. Disclosures provided by electronic means must include the content required by this provision.

Notice of Property Insurance Claim

Section 8 amends s. 627.70132, F.S., regarding notices of property insurance claims, to provide that a notice of claim from a condominium unit owner resulting from a loss assessment for loss assessment coverage under state law⁶² may not occur later than 3 years after the date of loss and must be made the later of one year after the date of loss or 90 days after the date on which the condominium association votes to levy the assessment. For purposes of this provision, the date of loss is the date of the covered loss event that created the need for an assessment.

Minimum Fireworks Safety Standards

Section 9 amends s. 791.01, F.S., to remove the term "dago bombs" from the definition of "fireworks."

Section 10 amends s. 791.012, F.S., regarding minimum fireworks safety standards, to replace the reference to the 1995 edition of the National Fire Protection Association Code for Fireworks Display with a reference to the 2018 edition of same.

Effective Date

Section 11 provides the bill is effective July 1, 2024.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

⁶¹ See 42 U.S.C. s. 18022(b).

⁶² Section 627.714, F.S.

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B.	Public	Records	s/Oben	Meetings	issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

According to the Department of Financial Services⁶³ the bill's amendments to s. 627.6426, F.S., may cause short-term limited duration health insurers to experience a decrease in sales of these policies with the additional information provided to consumers. However, consumers may experience fewer surprise bills for treatments they thought were covered, but were not.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 212.134, 489.147, 559.9611, 624.424, 626.8796, 627.43141, 627.6426, 627.70132, 791.01, and 791.012.

⁶³ Department of Financial Services, 2024 Legislative Bill Analysis for SB 1066, Jan. 29, 2024 (on file with the Senate Committee on Judiciary).

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS/CS/CS by Rules on February 26, 2024:

The committee substitute makes the following changes:

- Removes provisions relating to foreclosure surplus;
- Removes provision that prohibits an agency from contracting with an entity that advises the censorship or blacklisting of news sources;
- Defines "residential property owner" for purposes of the provision that creates a right to cancel a contract during a declaration of a state of emergency to replace or repair a roof of a residential property;
- Removes the provision that applied certain public adjuster requirements to coverages
 provided by condominium association, cooperative association, apartment building,
 and similar policies, including policies covering the common elements of a
 homeowners' association;
- Provides that a claim from a condominium unit owner resulting from a loss
 assessment may not occur later than 3 years after the date of loss and must be made
 the later of one year after the date of loss or 90 days after the date on which the
 condominium association votes to levy the assessment; and
- Amends the definition of "fireworks" to remove reference to "dago bombs."

CS/CS by Judiciary on February 5, 2024:

The committee substitute makes the following changes:

- Removes Section 1 from the bill, which prohibited the bringing of Qui Tam actions based on the provisions of the Florida Disposition of Unclaimed Property Act.
- Imposes a cap of 5 percent of the surplus or \$1,000, whichever is greater, on fees for mortgage and tax foreclosure surplus retrievals, and provides that only nonprofit companies can be assigned such surpluses.
- Replaces several references to "participating payee" with "sender of the payment" in Section 4 of the bill regarding third party settlement organizations.
- Removes Section 6 from the bill, which authorized the Department of Highway Safety and Motor Vehicles to retire the titles of mobile homes upon the recordation of mortgages containing certain information.
- Clarifies that an insured can cancel a contract for a roof replacement or repair during
 a declared state of emergency up to 10 days after execution or until the official start
 date, whichever comes first, and that the official start date is the date when work on
 the roof commences.
- Clarifies that certified public accountants must complete 4 hours of insurance-related continuing education during each 2-year continuing education cycle, and removes the requirement that the Department of Business and Professional Regulation has to approve the continuing education.
- Requires "Notice of Change in Policy Terms" notices to satisfy new formatting requirements beginning January 1, 2025.
- Removes Section 13 from the bill, which created a new statute prohibiting grant and contract fraud.

• Removes Sections 14 and 15 from the bill, which created a new statute prohibiting falsely representing that the origin of an advertisement or communication is a bank or lending institution, and which provided for penalties for violating the new statute.

CS by Banking and Insurance on January 16, 2024:

The committee substitute makes the following changes:

- Amends s. 212.134, F.S., to require third party settlement organizations that conduct transactions involving a payee in Florida to create a mechanism for the payee to identify whether a transaction is for goods and services or personal transactions;
- Removes the provision prohibiting state agencies from contracting with entities whose function is "fact checking" and places them in a newly created statute instead;
- Revises the proposed definition of "depository institution" for purposes of the Florida Commercial Financing Disclosure Law to remove certain terms and adds the requirement "authorized to transact business in this state and whose deposits or share accounts are insured by the Federal Deposit Insurance Corporation or the National Credit Union Share Insurance Fund";
- Revises the proposed continuing education requirement for CPAs by adding "Upon creation of the continuing education" to give the Department of Business and Professional Regulation time to create the courses;
- Revises the provision regarding the time for a condominium unit owner to file a notice of a property insurance claim resulting from a loss assessment; and
- Removes Section 12 from the bill that added commercial residential or commercial (business) insurance policies to the requirement that the insurer must clearly notify the applicant or policyholder of the availability of certain premium discounts.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.