1	A bill to be entitled
2	An act relating to land development; amending s.
3	163.3167, F.S.; revising the scope of power and
4	responsibility of municipalities and counties under
5	the Community Planning Act; amending s. 163.3180,
6	F.S.; modifying requirements for local governments
7	implementing a transportation concurrency system;
8	amending s. 163.31801, F.S.; revising legislative
9	intent with respect to the adoption of impact fees by
10	special districts; clarifying circumstances under
11	which a local government or special district must
12	credit certain contributions toward the collection of
13	an impact fee; deleting a provision that exempts water
14	and sewer connection fees from the Florida Impact Fee
15	Act; amending s. 380.06, F.S.; revising exceptions
16	from provisions governing credits against local impact
17	fees; revising procedures regarding local government
18	review of changes to previously approved developments
19	of regional impact; specifying changes that are not
20	subject to local government review; authorizing
21	changes to multimodal pathways, or the substitution of
22	such pathways, in previously approved developments of
23	regional impact if certain conditions are met;
24	specifying that certain changes to comprehensive plan
25	policies and land development regulations do not apply
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26 to proposed changes to an approved development of 27 regional impact or to development orders required to 28 implement the approved development of regional impact; 29 revising acts that are deemed to constitute an act of reliance by a developer to vest rights; providing an 30 effective date. 31 32 Be It Enacted by the Legislature of the State of Florida: 33 34 Subsection (1) of section 163.3167, Florida 35 Section 1. 36 Statutes, is amended to read: 163.3167 Scope of act.-37 Notwithstanding any other provision of general law, 38 (1)39 the several incorporated municipalities and counties shall have exclusive power and responsibility: 40 41 (a) To plan for their future development and growth. To adopt and amend comprehensive plans, or elements or 42 (b) 43 portions thereof, to guide their future development and growth. 44 To implement adopted or amended comprehensive plans by (C) 45 the adoption of appropriate land development regulations or 46 elements thereof. To evaluate transportation impacts, apply concurrency, 47 (d) 48 or assess any fee related to transportation improvements. 49 To establish, support, and maintain administrative (e) instruments and procedures to carry out the provisions and 50 Page 2 of 14

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51 purposes of this act.

53 The powers and authority set out in this act may be employed by 54 municipalities and counties individually or jointly by mutual 55 agreement in accord with this act and in such combinations as 56 their common interests may dictate and require.

57 Section 2. Paragraph (h) of subsection (5) of section 58 163.3180, Florida Statutes, is amended to read:

- 163.3180 Concurrency.-

(5)

(h)1. <u>Notwithstanding any provision in a development</u> order, an agreement, a local comprehensive plan, or a local land development regulation, local governments that continue to implement a transportation concurrency system, whether in the form adopted into the comprehensive plan before the effective date of the Community Planning Act, chapter 2011-139, Laws of Florida, or as subsequently modified, must:

a. Consult with the Department of Transportation when
proposed plan amendments affect facilities on the strategic
intermodal system.

b. Exempt public transit facilities from concurrency. For the purposes of this sub-subparagraph, public transit facilities include transit stations and terminals; transit station parking; park-and-ride lots; intermodal public transit connection or transfer facilities; fixed bus, guideway, and rail stations; and

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76 airport passenger terminals and concourses, air cargo 77 facilities, and hangars for the assembly, manufacture, 78 maintenance, or storage of aircraft. As used in this sub-79 subparagraph, the terms "terminals" and "transit facilities" do 80 not include seaports or commercial or residential development 81 constructed in conjunction with a public transit facility.

c. Allow an applicant for a development-of-regional-impact development order, development agreement, rezoning, or other land use development permit to satisfy the transportation concurrency requirements of the local comprehensive plan, the local government's concurrency management system, and s. 380.06, when applicable, if:

(I) The applicant in good faith offers to enter into a binding agreement to pay for or construct its proportionate share of required improvements in a manner consistent with this subsection.

92 (II) The proportionate-share contribution or construction 93 is sufficient to accomplish one or more mobility improvements 94 that will benefit a regionally significant transportation 95 facility. A local government may accept contributions from 96 multiple applicants for a planned improvement if it maintains 97 contributions in a separate account designated for that purpose.

98 d. Provide the basis upon which the landowners will be 99 assessed a proportionate share of the cost addressing the 100 transportation impacts resulting from a proposed development.

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101 <u>e. Credit the fair market value of any land dedicated to a</u> 102 <u>governmental entity for transportation facilities against the</u> 103 <u>total proportionate share payments computed pursuant to this</u> 104 section.

2. An applicant <u>is shall</u> not <u>be held</u> responsible for the additional cost of reducing or eliminating deficiencies. When an applicant contributes or constructs its proportionate share pursuant to this paragraph, a local government may not require payment or construction of transportation facilities whose costs would be greater than a development's proportionate share of the improvements necessary to mitigate the development's impacts.

The proportionate-share contribution shall be 112 a. 113 calculated based upon the number of trips from the proposed 114 development expected to reach roadways during the peak hour from 115 the stage or phase being approved, divided by the change in the 116 peak hour maximum service volume of roadways resulting from 117 construction of an improvement necessary to maintain or achieve 118 the adopted level of service, multiplied by the construction 119 cost, at the time of development payment, of the improvement 120 necessary to maintain or achieve the adopted level of service.

b. In using the proportionate-share formula provided in this subparagraph, the applicant, in its traffic analysis, shall identify those roads or facilities that have a transportation deficiency in accordance with the transportation deficiency as defined in subparagraph 4. The proportionate-share formula

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126 provided in this subparagraph shall be applied only to those 127 facilities that are determined to be significantly impacted by 128 the project traffic under review. If any road is determined to 129 be transportation deficient without the project traffic under 130 review, the costs of correcting that deficiency shall be removed 131 from the project's proportionate-share calculation and the 132 necessary transportation improvements to correct that deficiency shall be considered to be in place for purposes of the 133 134 proportionate-share calculation. The improvement necessary to 135 correct the transportation deficiency is the funding 136 responsibility of the entity that has maintenance responsibility for the facility. The development's proportionate share shall be 137 calculated only for the needed transportation improvements that 138 139 are greater than the identified deficiency.

140 When the provisions of subparagraph 1. and this с. 141 subparagraph have been satisfied for a particular stage or phase 142 of development, all transportation impacts from that stage or 143 phase for which mitigation was required and provided shall be 144 deemed fully mitigated in any transportation analysis for a 145 subsequent stage or phase of development. Trips from a previous 146 stage or phase that did not result in impacts for which 147 mitigation was required or provided may be cumulatively analyzed 148 with trips from a subsequent stage or phase to determine whether 149 an impact requires mitigation for the subsequent stage or phase. In projecting the number of trips to be generated by 150 d.

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151 the development under review, any trips assigned to a toll-152 financed facility shall be eliminated from the analysis.

153 The applicant shall receive a credit on a dollar-fore. dollar basis for impact fees, mobility fees, and other 154 155 transportation concurrency mitigation requirements paid or 156 payable in the future for the project. The credit shall be 157 reduced up to 20 percent by the percentage share that the 158 project's traffic represents of the added capacity of the 159 selected improvement, or by the amount specified by local ordinance, whichever yields the greater credit. 160

3. This subsection does not require a local government to approve a development that, for reasons other than transportation impacts, is not qualified for approval pursuant to the applicable local comprehensive plan and land development regulations.

166 4. As used in this subsection, the term "transportation 167 deficiency" means a facility or facilities on which the adopted 168 level-of-service standard is exceeded by the existing, 169 committed, and vested trips, plus additional projected 170 background trips from any source other than the development 171 project under review, and trips that are forecast by established traffic standards, including traffic modeling, consistent with 172 173 the University of Florida's Bureau of Economic and Business 174 Research medium population projections. Additional projected 175 background trips are to be coincident with the particular stage

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176 or phase of development under review.

177 Section 3. Subsection (2), paragraph (a) of subsection 178 (5), and subsection (12) of section 163.31801, Florida Statutes, 179 are amended to read:

180 163.31801 Impact fees; short title; intent; minimum 181 requirements; audits; challenges.-

182 (2)The Legislature finds that impact fees are an important source of revenue for a local government to use in 183 184 funding the infrastructure necessitated by new growth. The 185 Legislature further finds that impact fees are an outgrowth of the home rule power of a local government to provide certain 186 services within its jurisdiction. Due to the growth of impact 187 fee collections and local governments' reliance on impact fees, 188 189 it is the intent of the Legislature to ensure that, when a 190 county or municipality adopts an impact fee by ordinance or a 191 special district, if authorized by its special act, adopts an 192 impact fee by resolution, the governing authority complies with 193 this section.

(5) (a) Notwithstanding any charter provision,
comprehensive plan policy, ordinance, development order,
development permit, <u>agreement</u>, or resolution <u>to the contrary</u>,
the local government or special district must credit against the
collection of the impact fee any contribution, whether
identified in <u>an a proportionate share</u> agreement or other form
of exaction, related to public facilities or infrastructure,

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201 including land dedication, site planning and design, or 202 construction. Any contribution must be applied on a dollar-for-203 dollar basis at fair market value to reduce any impact fee 204 collected for the general category or class of public facilities 205 or infrastructure for which the contribution was made.

206 (12) This section does not apply to water and sewer 207 connection fees.

208 Section 4. Paragraph (d) of subsection (5) and subsections 209 (7) and (8) of section 380.06, Florida Statutes, are amended to 210 read:

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218

380.06 Developments of regional impact.-

(5) CREDITS AGAINST LOCAL IMPACT FEES.-

(d) This subsection does not apply to internal, private onsite facilities required by local regulations or to any offsite facilities to the extent that such facilities are necessary to provide safe and adequate services <u>solely</u> to the development and not the general public.

(7) CHANGES.-

(a) Notwithstanding any provision to the contrary in any
development order, agreement, local comprehensive plan, or local
land development regulation, this section applies to all any
proposed changes change to a previously approved development of
regional impact. shall be reviewed by The local government must
base its review based on the standards and procedures in its
adopted local comprehensive plan and adopted local land

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226 development regulations, including, but not limited to, 227 procedures for notice to the applicant and the public regarding 228 the issuance of development orders. However, a change to a 229 development of regional impact that has the effect of reducing 230 the originally approved height, density, or intensity of the 231 development or that changes only the location or acreage of uses 232 and infrastructure or exchanges permitted uses must be 233 administratively approved and is not subject to review by the 234 local government. The local government review of any proposed 235 change to a previously approved development of regional impact 236 and of any development order required to construct the 237 development set forth in the development of regional impact must 238 be reviewed by the local government based on the standards in 239 the local comprehensive plan at the time the development was 240 originally approved, and if the development would have been 241 consistent with the comprehensive plan in effect when the 242 development was originally approved, the local government may 243 approve the change. If the revised development is approved, the 244 developer may proceed as provided in s. 163.3167(5) For 245 proposed change to a previously approved development of regional 246 impact, at least one public hearing must be held on the 247 application for change, and any change must be approved by the 248 local governing body before it becomes effective. The review 249 must abide by any prior agreements or other actions vesting the laws and policies governing the development. Development within 250

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the previously approved development of regional impact may continue, as approved, during the review in portions of the development which are not directly affected by the proposed change.

255 The local government shall either adopt an amendment (b) 256 to the development order that approves the application, with or 257 without conditions, or deny the application for the proposed 258 change. Any new conditions in the amendment to the development 259 order issued by the local government may address only those 260 impacts directly created by the proposed change, and must be 261 consistent with s. 163.3180(5), the adopted comprehensive plan, 262 and adopted land development regulations. Changes to a phase 263 date, buildout date, expiration date, or termination date may 264 also extend any required mitigation associated with a phased 265 construction project so that mitigation takes place in the same 266 timeframe relative to the impacts as approved.

267 This section is not intended to alter or otherwise (C) 268 limit the extension, previously granted by statute, of a 269 commencement, buildout, phase, termination, or expiration date 270 in any development order for an approved development of regional 271 impact and any corresponding modification of a related permit or agreement. Any such extension is not subject to review or 272 273 modification in any future amendment to a development order 274 pursuant to the adopted local comprehensive plan and adopted 275 local land development regulations.

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276	(d) Any proposed change to a previously approved
277	development of regional impact showing a dedicated multimodal
278	pathway suitable for bicycles, pedestrians, and low-speed
279	vehicles, as defined in s. 320.01, along any internal roadway
280	must be approved so long as the right-of-way remains sufficient
281	for the ultimate number of lanes of the internal road. Any
282	proposed change to a previously approved development of regional
283	impact which proposes to substitute a multimodal pathway
284	suitable for bicycles, pedestrians, and low-speed vehicles, as
285	defined in s. 320.01, in lieu of an internal road must be
286	approved if the change does not result in any road within or
287	adjacent to the development of regional impact falling below the
288	local government's adopted level of service and does not
289	increase the original distribution of trips on any road analyzed
290	as part of the approved development of regional impact by more
291	than 20 percent. If the developer has already dedicated right-
292	of-way to the local government for the proposed internal roadway
293	as part of the approval of the proposed change, the local
294	government must return any interest it may have in the right-of-
295	way to the developer.
296	(8) VESTED RIGHTSNothing in this section shall limit or
297	modify the rights of any person to complete any development that
298	was authorized by registration of a subdivision pursuant to
299	former chapter 498, by recordation pursuant to local subdivision
300	plat law, or by a building permit or other authorization to
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301 commence development on which there has been reliance and a 302 change of position and which registration or recordation was 303 accomplished, or which permit or authorization was issued, prior 304 to July 1, 1973. If a developer has, by his or her actions in 305 reliance on prior regulations, obtained vested or other legal 306 rights that in law would have prevented a local government from 307 changing those regulations in a way adverse to the developer's 308 interests, nothing in this chapter authorizes any governmental 309 agency to abridge those rights. Consistent with s. 163.3167(5), 310 comprehensive plan policies and land development regulations adopted after a development of regional impact has vested do not 311 312 apply to proposed changes to an approved development of regional impact or to development orders required to implement the 313 314 approved development of regional impact.

315 For the purpose of determining the vesting of rights (a) 316 under this subsection, approval pursuant to local subdivision 317 plat law, ordinances, or regulations of a subdivision plat by 318 formal vote of a county or municipal governmental body having jurisdiction after August 1, 1967, and prior to July 1, 1973, is 319 320 sufficient to vest all property rights for the purposes of this 321 subsection; and no action in reliance on, or change of position 322 concerning, such local governmental approval is required for 323 vesting to take place. Anyone claiming vested rights under this 324 paragraph must notify the department in writing by January 1, 325 1986. Such notification shall include information adequate to

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326 document the rights established by this subsection. When such 327 notification requirements are met, in order for the vested 328 rights authorized pursuant to this paragraph to remain valid after June 30, 1990, development of the vested plan must be 329 330 commenced prior to that date upon the property that the state 331 land planning agency has determined to have acquired vested 332 rights following the notification or in a binding letter of 333 interpretation. When the notification requirements have not been 334 met, the vested rights authorized by this paragraph shall expire 335 June 30, 1986, unless development commenced prior to that date.

(b) For the purpose of this act, the conveyance of
property or compensation, or the agreement to convey, property
or compensation, to the county, state, or local government as a
prerequisite to zoning change approval shall be construed as an
act of reliance to vest rights as determined under this
subsection, provided such zoning change is actually granted by
such government.

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Section 5. This act shall take effect upon becoming a law.

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