1	A bill to be entitled
2	An act relating to the Department of Management
3	Services; amending s. 110.205, F.S.; providing that
4	certain positions are exempt from the Career Service
5	System; requiring the department to establish the
6	salary and benefits for such positions; revising the
7	definition of the term "department"; amending s.
8	110.211, F.S.; providing an exception to certain open
9	competition requirements for positions filled by
10	specified apprentices; amending s. 217.07, F.S.;
11	providing that funds held in the Surplus Property
12	Revolving Trust Fund account may be used only for
13	certain operating expenses of the Federal Surplus
14	Personal Property Donation Program; creating s.
15	217.22, F.S.; providing that certain entities are
16	exempt from a specified sales tax on the transfer of
17	personal property through the Federal Surplus Personal
18	Property Donation Program; amending s. 287.012, F.S.;
19	defining the term "aircraft"; amending s. 287.057,
20	F.S.; exempting aircraft maintenance, repairs,
21	modifications, systems, parts, and other related
22	components from specified competitive-solicitation
23	requirements; revising the number of years of
24	experience managing specified contracts which are
25	required for certain contract managers; making a
	Desc 1 of 17

Page 1 of 17

CODING: Words stricken are deletions; words underlined are additions.

26 technical change; amending s. 287.084, F.S.; providing 27 that a vendor is deemed to have its principal place of 28 business in this state if it meets certain criteria; 29 requiring agencies to consider a specified price 30 preference for bids and proposals for certain 31 competitive solicitations from vendors whose principal 32 places of business are in this state; requiring 33 agencies to disclose such preference in the stated 34 goals of an invitation to negotiate to determine best value; providing an order of preference when two or 35 36 more bids, proposals, or replies for certain 37 competitive solicitations are submitted by such 38 vendors; prohibiting such vendors from substituting 39 end products that would otherwise not qualify for a 40 certain preference after the award of the contract or 41 during the contract term unless specified conditions 42 exist; requiring agencies to consider a specified 43 price preference for bids and proposals for certain 44 competitive solicitations from vendors whose principal 45 places of business are in the United States; requiring 46 agencies to disclose such preference in the stated 47 goals of an invitation to negotiate to determine best 48 value; providing construction; providing an order of 49 preference when two or more bids, proposals, or replies for certain competitive solicitations are 50

Page 2 of 17

CODING: Words stricken are deletions; words underlined are additions.

51 submitted by such vendors; prohibiting such vendors 52 from substituting end products that would otherwise 53 not qualify for a certain preference after the award 54 of the contract or during the contract term unless specified conditions exist; providing applicability; 55 56 authorizing agencies to apply a preference upon 57 receipt and review of documentation submitted by a 58 vendor establishing that its supply chain does not use 59 child or forced labor; revising applicability; creating s. 287.0841, F.S.; requiring agencies to 60 61 consider a price preference for bids and proposals from vendors that have obtained investments from the 62 63 Florida Venture Capital Program; providing an 64 effective date. 65 66 Be It Enacted by the Legislature of the State of Florida: 67 68 Section 1. Paragraph (n) of subsection (2) and subsection 69 (4) of section 110.205, Florida Statutes, are amended, and 70 paragraphs (y), (z), and (aa) are added to subsection (2) of that section, to read: 71 72 110.205 Career service; exemptions.-73 EXEMPT POSITIONS.-The exempt positions that are not (2) 74 covered by this part include the following: 75 (n)1.a. In addition to those positions exempted by other

Page 3 of 17

CODING: Words stricken are deletions; words underlined are additions.

2024

76 paragraphs of this subsection, each department head may 77 designate a maximum of 20 policymaking or managerial positions, 78 as defined by the department and approved by the Administration Commission, as being exempt from the Career Service System. 79 80 Career service employees who occupy a position designated as a position in the Selected Exempt Service under this paragraph 81 82 shall have the right to remain in the Career Service System by 83 opting to serve in a position not exempted by the employing 84 agency. Unless otherwise fixed by law, the department shall set 85 the salary and benefits of these positions in accordance with 86 the rules of the Selected Exempt Service; provided, however, 87 that if the agency head determines that the general counsel, 88 chief Cabinet aide, public information administrator or 89 comparable position for a Cabinet officer, inspector general, or 90 legislative affairs director has both policymaking and 91 managerial responsibilities and if the department determines 92 that any such position has both policymaking and managerial 93 responsibilities, the salary and benefits for each such position 94 shall established by the department in accordance ho 95 rules of the Senior Management Service. 96 b. In addition, each department may designate one 97 additional position in the Senior Management Service if that 98 position reports directly to the agency head or to a position in 99 the Senior Management Service and if any additional costs are

100

Page 4 of 17

absorbed from the existing budget of that department.

101 2. If otherwise exempt, employees of the Public Employees 102 Relations Commission, the Commission on Human Relations, and the 103 Reemployment Assistance Appeals Commission, upon the 104 certification of their respective commission heads, may be 105 provided for under this paragraph as members of the Senior 106 Management Service, if otherwise qualified. However, the deputy 107 general counsel of the Public Employees Relations Commission 108 shall be compensated as members of the Selected Exempt Service. 109 (y) The general counsel, chief or senior Cabinet aide, 110 public information administrator, communications director or comparable position, inspector general, chief information 111 112 officer, agency information security manager designated pursuant 113 to s. 282.318(4)(a), and legislative affairs director of each 114 department. The department shall establish the salary and 115 benefits for these positions in accordance with the rules of the 116 Senior Management Service. 117 (z) Personnel employed by or reporting to the inspector 118 general, general counsel, state chief information security 119 officer, state chief data officer, and agency information 120 security manager designated pursuant to s. 282.318(4)(a). Unless otherwise fixed by law, the department shall establish the 121 salary and benefits for these positions in accordance with the 122 123 rules of the Selected Exempt Service. 124 (aa) All actuaries at each department. Unless otherwise 125 fixed by law, the department shall establish the salaries and

Page 5 of 17

CODING: Words stricken are deletions; words underlined are additions.

2024

126 benefits for these positions in accordance with the rules of the 127 Selected Exempt Service. 128 (4) DEFINITION OF DEPARTMENT.-When used in this section, 129 the term "department" shall mean all departments and commissions 130 of the executive branch, whether created by the State Constitution or chapter 20; the office of the Governor; the 131 132 Office of Insurance Regulation of the Financial Services Commission; the Office of Financial Regulation of the Financial 133 134 Services Commission; the Florida Gaming Control Commission; the 135 Division of Administrative Hearings; the Commission on Offender Review; the Florida Commission on Human Relations; the Public 136 137 Employees Relations Commission; and the Public Service Commission; however, the term "department" shall mean the 138 139 Department of Management Services when used in the context of 140 the authority to establish pay bands and benefits. 141 Section 2. Subsection (1) of section 110.211, Florida 142 Statutes, is amended to read: 143 110.211 Recruitment.-Recruiting <u>must</u> shall be planned and carried out in a 144 (1)145 manner that assures open competition based upon current and 146 projected employing agency needs, taking into consideration the 147 number and types of positions to be filled and the labor market conditions, with special emphasis placed on recruiting efforts 148 149 to attract minorities, women, or other groups that are underrepresented in the workforce of the employing agency. 150

Page 6 of 17

151 However, open competition is not required when an employing 152 agency is filling a position with an apprentice participating in 153 an apprenticeship program as defined in s. 446.021(6) in a 154 related field. 155 Section 3. Section 217.07, Florida Statutes, is amended to 156 read: 157 217.07 Transfer of surplus property assets to department.-158 The Chief Financial Officer is authorized to transfer to the 159 department any funds unexpended in the Surplus Property 160 Revolving Trust Fund account in the State Treasury. This 161 revolving fund shall remain in existence as a separate trust 162 fund as long as the surplus property program exists. Upon 163 termination of the program, any remaining funds shall be 164 disposed of as provided by federal law. All funds held in the 165 Surplus Property Revolving Trust Fund account in the State 166 Treasury generated by the Federal Surplus Personal Property 167 Donation Program may be used only for the direct and indirect 168 operating expenses of the Federal Surplus Personal Property 169 Donation Program administered by the department. 170 Section 4. Section 217.22, Florida Statutes, is created to 171 read: 217.22 Exemption from sales tax on donated personal 172 173 property.-Notwithstanding chapter 212, regarding taxes on the 174 sale of personal property, eligible United States Small Business 175 Administration-approved veteran-owned small businesses, service-Page 7 of 17

CODING: Words stricken are deletions; words underlined are additions.

176 disabled veteran-owned small businesses or businesses which 177 participate in the United States Small Business Administration 178 business development program, and other entities eligible to 179 receive a distribution under the Federal Surplus Personal 180 Property Donation Program are exempt from sales tax otherwise 181 assessed pursuant to chapter 212 on any costs, charges, or fees 182 assessed in connection with the transfer of personal property 183 through the Federal Surplus Personal Property Donation Program. 184 Section 5. Present subsections (3) through (29) of section 287.012, Florida Statutes, are redesignated as subsections (4) 185 186 through (30), respectively, and a new subsection (3) is added to 187 that section, to read: 188 287.012 Definitions.-As used in this part, the term: 189 (3) "Aircraft" means an airplane, a helicopter, or other 190 machine capable of flight. The term does not include unmanned 191 aircraft systems as defined in s. 330.41(2) or drones as defined 192 in s. 934.50(2). 193 Section 6. Paragraph (e) of subsection (3) and paragraph 194 (d) of subsection (15) of section 287.057, Florida Statutes, are 195 amended to read: 287.057 Procurement of commodities or contractual 196 services.-197 198 (3) If the purchase price of commodities or contractual 199 services exceeds the threshold amount provided in s. 287.017 for CATEGORY TWO, purchase of commodities or contractual services 200 Page 8 of 17

CODING: Words stricken are deletions; words underlined are additions.

201 may not be made without receiving competitive sealed bids, 202 competitive sealed proposals, or competitive sealed replies 203 unless:

(e) The following contractual services and commodities are not subject to the competitive-solicitation requirements of this section:

1. Artistic services. As used in this subsection, the term "artistic services" does not include advertising or typesetting. As used in this subparagraph, the term "advertising" means the making of a representation in any form in connection with a trade, business, craft, or profession in order to promote the supply of commodities or services by the person promoting the commodities or contractual services.

214 2. Academic program reviews if the fee for such services215 does not exceed \$50,000.

216

3. Lectures by individuals.

4. Legal services, including attorney, paralegal, expert
witness, appraisal, or mediator services.

5. Health services involving examination, diagnosis, treatment, prevention, medical consultation, or administration. The term also includes, but is not limited to, substance abuse and mental health services involving examination, diagnosis, treatment, prevention, or medical consultation if such services are offered to eligible individuals participating in a specific program that qualifies multiple providers and uses a standard

Page 9 of 17

CODING: Words stricken are deletions; words underlined are additions.

226 payment methodology. Reimbursement of administrative costs for 227 providers of services purchased in this manner are also exempt. 228 For purposes of this subparagraph, the term "providers" means 229 health professionals and health facilities, or organizations 230 that deliver or arrange for the delivery of health services.

231 6. Services provided to persons with mental or physical 232 disabilities by not-for-profit corporations that have obtained 233 exemptions under s. 501(c)(3) of the United States Internal 234 Revenue Code or when such services are governed by Office of 235 Management and Budget Circular A-122. However, in acquiring such 236 services, the agency shall consider the ability of the vendor, 237 past performance, willingness to meet time requirements, and 238 price.

239 7. Medicaid services delivered to an eligible Medicaid240 recipient unless the agency is directed otherwise in law.

241

8. Family placement services.

9. Prevention services related to mental health, including drug abuse prevention programs, child abuse prevention programs, and shelters for runaways, operated by not-for-profit corporations. However, in acquiring such services, the agency shall consider the ability of the vendor, past performance, willingness to meet time requirements, and price.

248 10. Training and education services provided to injured 249 employees pursuant to s. 440.491(6).

250

11. Contracts entered into pursuant to s. 337.11.

Page 10 of 17

CODING: Words stricken are deletions; words underlined are additions.

251	12. Services or commodities provided by governmental
252	entities.
253	13. Statewide public service announcement programs
254	provided by a Florida statewide nonprofit corporation under s.
255	501(c)(6) of the Internal Revenue Code which have a guaranteed
256	documented match of at least \$3 to \$1.
257	14. Aircraft maintenance, repairs, modifications, systems,
258	parts, and other related components.
259	(15)
260	(d) Each contract manager who is responsible for contracts
261	in excess of \$10 million annually must, in addition to the
262	training required in paragraph (b) and the training and
263	certification required in paragraph (c), possess at least $3-5$
264	years of experience managing contracts <u>totaling at least</u> in
265	excess of \$5 million annually.
266	Section 7. Section 287.084, Florida Statutes, is amended
267	to read:
268	287.084 Preference to Florida businesses
269	(1) For the purposes of this section, a vendor is deemed
270	to have its principal place of business in this state if the
271	vendor meets all of the following criteria:
272	(a) Is incorporated in this state as a Florida business
273	entity, not a foreign business entity, excluding cases in which
274	incorporation is used to do business on behalf of a parent
275	company or to benefit an owner outside of this state.

Page 11 of 17

CODING: Words stricken are deletions; words underlined are additions.

2024

276	(b) Maintains a physical location in this state.
277	(c) More than 50 percent of its workforce is domiciled in
278	this state.
279	(2) For all competitive solicitations for contracts for
280	commodities and contractual services with an annual value in
281	excess of the threshold amount for CATEGORY TWO in s. 287.017,
282	an agency must consider a price preference for bids and
283	proposals from vendors whose principal places of business are in
284	this state. For competitive solicitations pursuant to s.
285	287.057(1)(c), an agency must consider a preference for vendors
286	whose principal places of business are in this state and must
287	disclose this preference in the stated goals of an invitation to
288	negotiate in order to determine best value.
289	(3) When two or more bids, proposals, or replies for
290	competitive solicitations for contracts for commodities and
291	contractual services are submitted by vendors whose principal
292	places of business are in this state, and when all things stated
293	in such bids, proposals, or replies are equal with respect to
294	price, quality, and service, the following preferences must be
295	granted in the following order:
296	(a) To a vendor whose goods are manufactured and assembled
297	in their entirety in this state. A vendor may not substitute end
298	products that would otherwise not qualify for this preference
299	after the award of the contract or during the contract term
300	unless pricing or availability of supply is affected by extreme

Page 12 of 17

2024

301	and unforeseen volatility in the marketplace.
302	(b) To a vendor that manufactures a larger percentage of
303	its goods in this state.
304	(c) To a vendor that employs the greater number of
305	individuals domiciled in this state.
306	(4) For all competitive solicitations for contracts for
307	commodities and contractual services with an annual value in
308	excess of the threshold amount for CATEGORY TWO in s. 287.017,
309	an agency must consider a price preference for bids and
310	proposals from vendors whose principal places of business are in
311	the United States. For competitive solicitations pursuant to s.
312	287.057(1)(c), an agency must consider a preference for vendors
313	whose principal places of business are in the United States and
314	must disclose this preference in the stated goals of an
315	invitation to negotiate in order to determine best value. For
316	vendors whose principal places of business are in this state,
317	this preference must be calculated after the preference provided
318	in subsection (2).
319	(5) When two or more bids, proposals, or replies for
320	competitive solicitations for contracts for commodities and
321	contractual services are submitted by vendors whose principal
322	places of business are in the United States, and when all things
323	stated in such bids, proposals, or replies are equal with
324	respect to price, quality, and service, the following
325	preferences must be granted in the following order:
	Page 13 of 17

Page 13 of 17

326 To a vendor whose goods are manufactured and assembled (a) 327 in their entirety in the United States. A vendor may not 328 substitute end products that would otherwise not qualify for 329 this preference after the award of the contract or during the 330 contract term unless pricing or availability of supply is 331 affected by extreme and unforeseen volatility in the 332 marketplace. 333 To a vendor that manufactures a larger percentage of (b) 334 its goods in the United States. 335 To a vendor that employs the greater number of (C) 336 individuals domiciled in the United States. 337 (6) Preferences applied under this section have precedence 338 over those applied pursuant to s. 287.092. 339 (7) An agency may also apply a preference upon receipt and 340 review of documentation submitted by a vendor establishing that 341 the vendor's supply chain does not produce commodities resulting 342 from the use of child or forced labor as those terms are defined 343 by the Bureau of International Labor Affairs of the United 344 States Department of Labor. 345 (1) (a) When an agency, university, college, school 346 district, or other political subdivision of the state is 347 required to make purchases of personal property through 348 competitive solicitation and the lowest responsible and 349 responsive bid, proposal, or reply is by a vendor whose 350 principal place of business is in a state or political

Page 14 of 17

CODING: Words stricken are deletions; words underlined are additions.

351 subdivision thereof which grants a preference for the purchase 352 of such personal property to a person whose principal place of 353 business is in such state, then the agency, university, college, 354 school district, or other political subdivision of this state 355 shall award a preference to the lowest responsible and 356 responsive vendor having a principal place of business within 357 this state, which preference is equal to the preference granted 358 by the state or political subdivision thereof in which the 359 lowest responsible and responsive vendor has its principal place 360 of business. In a competitive solicitation in which the lowest 361 bid is submitted by a vendor whose principal place of business 362 is located outside the state and that state does not grant a 363 preference in competitive solicitation to vendors having a 364 principal place of business in that state, the preference to the 365 lowest responsible and responsive vendor having a principal 366 place of business in this state shall be 5 percent. 367 (b) Paragraph (a) does not apply to transportation 368 projects for which federal aid funds are available. 369 in this section, the term "other heed 370 subdivision of this state" does not include counties or 371 municipalities. 372 (2) A vendor whose principal place of business is outside 373 this state must accompany any written bid, proposal, or reply 374 documents with a written opinion of an attorney at law licensed 375 to practice law in that foreign state, as to the preferences, if

Page 15 of 17

CODING: Words stricken are deletions; words underlined are additions.

376 any or none, granted by the law of that state to its own 377 business entities whose principal places of business are in that 378 foreign state in the letting of any or all public contracts. 379 (8) (3) (a) A vendor whose principal place of business is in 380 this state may not be precluded from being an authorized 381 reseller of information technology commodities of a state 382 contractor as long as the vendor demonstrates that it employs an internationally recognized quality management system, such as 383 384 ISO 9001 or its equivalent, and provides a warranty on the 385 information technology commodities which is, at a minimum, of 386 equal scope and length as that of the contract. 387 (9) (b) This section subsection applies to any solicitation 388 or renewal of any state contract executed on or after September 389 1, 2024 July 1, 2012. However, the preferences in this section 390 do not apply to transportation projects for which federal funds 391 are available. 392 Section 8. Section 287.0841, Florida Statutes, is created 393 to read: 394 287.0841 Florida Venture Capital Program preference.-In 395 addition to the preferences considered in s. 287.084, for all 396 competitive solicitations for contracts for commodities and 397 contractual services with an annual value in excess of the 398 threshold amount for CATEGORY TWO in s. 287.017, an agency must 399 consider a price preference for bids and proposals from vendors that have obtained investments from the Florida Venture Capital 400

Page 16 of 17

CODING: Words stricken are deletions; words underlined are additions.

FLORIDA	HOUSE	OF REPR	R E S E N T A T I V E S
---------	-------	---------	-------------------------

401	Program provided by the Florida Opportunity Fund pursuant to	s.
402	288.9624.	
403	Section 9. This act shall take effect July 1, 2024.	

Page 17 of 17