

HB 6003

2024

1 A bill to be entitled

2 An act for the relief of Sidney Holmes; providing an  
3 appropriation to compensate Mr. Holmes for being  
4 wrongfully incarcerated for 34 years; directing the  
5 Chief Financial Officer to draw a warrant payable  
6 directly to Mr. Holmes; requiring the Chief Financial  
7 Officer to pay the directed funds without requiring  
8 Mr. Holmes to sign a liability release; providing for  
9 the waiver of certain tuition and fees for Mr. Holmes;  
10 declaring that the Legislature does not waive certain  
11 defenses or increase the state's limits of liability  
12 with respect to the act; prohibiting funds awarded  
13 under the act to Mr. Holmes from being used or paid  
14 for attorney or lobbying fees; prohibiting Mr. Holmes  
15 from submitting a compensation application under  
16 certain provisions upon his receipt of payment under  
17 the act; requiring Mr. Holmes to reimburse the state  
18 under certain circumstances; requiring Mr. Holmes to  
19 notify the Department of Legal Affairs upon filing  
20 certain civil actions; requiring the department to  
21 file a specified notice under certain circumstances;  
22 providing that certain benefits are void upon  
23 specified findings; providing an effective date.

24  
25 WHEREAS, Sidney Holmes was arrested on October 6, 1988, for

HB 6003

2024

26 | a June 19, 1988, robbery outside of a convenience store in Fort  
27 | Lauderdale and was convicted on April 26, 1989, of armed robbery  
28 | with a firearm, and

29 |       WHEREAS, since the time of his arrest, Mr. Holmes has been  
30 | unwavering in maintaining his innocence in connection with the  
31 | crime, and

32 |       WHEREAS, Mr. Holmes, who had previous felony convictions,  
33 | was sentenced to 400 years in prison and served 34 years of that  
34 | sentence, and

35 |       WHEREAS, on February 23, 2023, the Conviction Review Unit  
36 | for the State Attorney's Office for the 17th Judicial Circuit  
37 | issued a 25-page "Conviction Review Unit Final Memorandum,"  
38 | reaching the conclusion that Mr. Holmes' judgment and sentence  
39 | should be vacated and that the State Attorney's Office should  
40 | enter a nolle prosequi, and

41 |       WHEREAS, the final memorandum was issued based on the  
42 | findings of the Independent Review Panel that the case against  
43 | Mr. Holmes gave rise to reasonable doubt as to his culpability  
44 | and noted that it was highly likely that Mr. Holmes is factually  
45 | innocent of the armed robbery and the Broward County State  
46 | Attorney's Office would not charge Mr. Holmes if the case were  
47 | presented today, and

48 |       WHEREAS, on March 13, 2023, the Circuit Court for the 17th  
49 | Judicial Circuit issued, with the concurrence of the state, an  
50 | Agreed Order Vacating Judgment and Sentence on the basis that

HB 6003

2024

51 | there is reasonable doubt as to Mr. Holmes' guilt in the case  
52 | and that it is highly likely that he was misidentified and is  
53 | factually innocent of the armed robbery, and

54 |       WHEREAS, that same day, the state filed a Notice of Nolle  
55 | Prosequi, and Mr. Holmes was exonerated, and

56 |       WHEREAS, the Legislature acknowledges that the state's  
57 | system of justice yielded an imperfect result that had tragic  
58 | consequences in this case, and

59 |       WHEREAS, the Legislature acknowledges that as a result of  
60 | his physical confinement Mr. Holmes suffered significant damages  
61 | that are unique to him, and that the damages are due to the fact  
62 | that he was physically restrained and prevented from exercising  
63 | the freedom to which all innocent citizens are entitled, and

64 |       WHEREAS, before his conviction for the aforementioned  
65 | crimes, Mr. Holmes had prior convictions for unrelated felonies,  
66 | and

67 |       WHEREAS, because of his prior felony convictions, Mr.  
68 | Holmes is ineligible for compensation under chapter 961, Florida  
69 | Statutes, and

70 |       WHEREAS, the Legislature apologizes to Mr. Holmes on behalf  
71 | of the state, NOW, THEREFORE,

72 |

73 | Be It Enacted by the Legislature of the State of Florida:

74 |

75 |       Section 1. The facts stated in the preamble to this act

76 | are found and declared to be true.

77 |       Section 2. The sum of \$1.722 million is appropriated from  
 78 | the General Revenue Fund to the Department of Financial Services  
 79 | for the relief of Sidney Holmes for his wrongful incarceration.  
 80 | The Chief Financial Officer is directed to draw a warrant in  
 81 | favor of Mr. Holmes in the sum of \$1.722 million, payable  
 82 | directly to Sidney Holmes.

83 |       Section 3. The Chief Financial Officer shall pay the funds  
 84 | directed by this act without requiring that Mr. Holmes sign a  
 85 | liability release.

86 |       Section 4. Tuition and fees for Mr. Holmes shall be waived  
 87 | for up to a total of 120 hours of instruction at any career  
 88 | center established under s. 1001.44, Florida Statutes, any  
 89 | Florida College System institution established under part III of  
 90 | chapter 1004, Florida Statutes, or any state university. For any  
 91 | educational benefit made, Mr. Holmes must meet and maintain the  
 92 | regular admission and registration requirements of such career  
 93 | center, institution, or state university and make satisfactory  
 94 | academic progress as defined by the educational institution in  
 95 | which he is enrolled.

96 |       Section 5. With respect to the relief for Mr. Holmes as  
 97 | described in this act, the Legislature does not waive any  
 98 | defense of sovereign immunity or increase the limits of  
 99 | liability on behalf of the state or any person or entity that is  
 100 | subject to s. 768.28, Florida Statutes, or any other law. Funds

HB 6003

2024

101 awarded under this act to Mr. Holmes may not be used or be paid  
102 for attorney fees or lobbying fees related to this claim.

103 Section 6. Upon his receipt of payment under this act, Mr.  
104 Holmes may not submit an application for compensation under  
105 chapter 961, Florida Statutes.

106 Section 7. If, after monetary compensation is paid under  
107 this act, a court enters a monetary judgment in favor of Mr.  
108 Holmes in a civil action related to his wrongful incarceration,  
109 or Mr. Holmes enters into a settlement agreement with the state  
110 or any political subdivision thereof related to his wrongful  
111 incarceration, Mr. Holmes must reimburse the state for the  
112 monetary compensation awarded under this act. Such reimbursement  
113 may not exceed the amount of monetary award Mr. Holmes receives  
114 for damages in such civil action or settlement agreement, less  
115 any sums paid for attorney fees or costs incurred in litigating  
116 the civil action or obtaining the settlement agreement. The  
117 court must include in the order of judgment an award to the  
118 state of any amount required to be deducted pursuant to this  
119 act. Claimant Sidney Holmes shall notify the Department of Legal  
120 Affairs immediately upon filing any such civil action, after  
121 receipt of which the Department of Legal Affairs shall file a  
122 notice of payment of monetary compensation in the civil action.  
123 Such notice constitutes a lien upon any judgment or settlement  
124 recovered under the civil action in an amount equal to the sum  
125 of monetary compensation paid to the claimant under this act,

HB 6003

2024

126 | less the specified attorney fees and costs.

127 |       Section 8. If any future judicial determination concludes  
128 | that Mr. Holmes, by DNA evidence or otherwise, participated in  
129 | any manner in the armed robbery for which he was incarcerated,  
130 | the unused benefits to which he is entitled under this act are  
131 | void.

132 |       Section 9. This act shall take effect upon becoming a law.