Bill No. HB 7013 (2024)

Amendment No. 1

COMMITTEE/SUBCOMMITTEE ACTIONADOPTED(Y/N)ADOPTED AS AMENDED(Y/N)ADOPTED W/O OBJECTION(Y/N)FAILED TO ADOPT(Y/N)WITHDRAWN(Y/N)OTHER

Committee/Subcommittee hearing bill: Ways & Means Committee Representative Persons-Mulicka offered the following:

Amendment (with title amendment)

Remove everything after the enacting clause and insert:

Section 1. <u>Section 163.3756</u>, Florida Statutes, is

repealed.

Section 2. Section 163.504, Florida Statutes, is amended to read:

163.504 Safe neighborhood improvement districts; formation authorized by ordinance; jurisdictional boundaries; prohibition <u>on future creation</u>.-

13 (1) The governing body of any municipality or county may 14 authorize the formation of safe neighborhood improvement 15 districts through the adoption of a planning ordinance which 16 specifies that such districts may be created by one or more of 114249 - HB 7013 Persons-Mulicka A1 - Strikeall.docx

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17	the methods established in ss. 163.506, 163.508, 163.511, and
18	163.512. No district may overlap the jurisdictional boundaries
19	of a municipality and the unincorporated area of a county,
20	except by interlocal agreement.
21	(2) A safe neighborhood improvement district may not be
22	created on or after July 1, 2024. A safe neighborhood
23	improvement district in existence before July 1, 2024, may
24	continue to operate as provided in this part.
25	Section 3. <u>Section 165.0615, Florida Statutes, is</u>
26	repealed.
27	Section 4. Section 189.0312, Florida Statutes, is created
28	to read:
29	189.0312 Independent special districts; term of office
30	(1) A member of an elected governing body of an
31	independent special district may not serve for more than 12
32	consecutive years, unless the district's charter provides for
33	more restrictive terms of office. Service of a term of office
34	that commenced before November 5, 2024, does not count toward
35	the limitation imposed by this subsection.
36	(2) This section does not apply to a community development
37	district established under chapter 190, or an independent
38	special district created pursuant to a special act that provides
39	that any amendment to chapter 190 to grant additional powers
40	constitutes a power of the district.

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41	(3) This section does not require an independent special
42	<u>district governed by an appointed governing body to convert to</u>
43	an elected governing body.
44	Section 5. Section 189.0313, Florida Statutes, is created
45	to read:
46	189.0313 Independent special districts; boundaries;
47	exceptionNotwithstanding any other special law or general law
48	of local application to the contrary, the boundaries of an
49	independent special district shall only be changed by general
50	law or special act. This section does not apply to a community
51	development district established pursuant to chapter 190.
52	Section 6. Subsections (1) and (2) of section 189.062,
53	Florida Statutes, are amended to read:
54	189.062 Special procedures for inactive districts
55	(1) The department shall declare inactive any special
56	district in this state by documenting that:
57	(a) The special district meets one of the following
58	criteria:
59	1. The registered agent of the district, the chair of the
60	governing body of the district, or the governing body of the
61	appropriate local general-purpose government notifies the
62	department in writing that the district has taken no action for
63	2 or more years;
64	2. The registered agent of the district, the chair of the
65	governing body of the district, or the governing body of the
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66 appropriate local general-purpose government notifies the 67 department in writing that the district has not had a governing 68 body or a sufficient number of governing body members to 69 constitute a quorum for 2 or more years;

70 3. The registered agent of the district, the chair of the 71 governing body of the district, or the governing body of the 72 appropriate local general-purpose government fails to respond to 73 an inquiry by the department within 21 days;

74 4. The department determines, pursuant to s. 189.067, that
75 the district has failed to file any of the reports listed in s.
76 189.066;

The district has not had a registered office and agent
on file with the department for 1 or more years; or

79 6. The governing body of a special district provides 80 documentation to the department that it has unanimously adopted 81 a resolution declaring the special district inactive. The 82 special district is responsible for payment of any expenses 83 associated with its dissolution;-

84 7. The district is an independent special district or a 85 community redevelopment district created under part III of chapter 163 that has reported no revenue, no expenditures, and 86 87 no debt under s. 189.016(9) or s. 218.32 for at least 5 88 consecutive fiscal years beginning no earlier than October 1, 2018. This subparagraph does not apply to a community 89 90 development district established under chapter 190 or to any 114249 - HB 7013 Persons-Mulicka A1 - Strikeall.docx Published On: 1/16/2024 2:34:49 PM

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91 independent special district operating pursuant to a special act 92 that provides that any amendment to chapter 190 to grant 93 additional powers constitutes a power of that district; or 94 8. For a mosquito control district created pursuant to 95 chapter 388, the department has received notice from the 96 Department of Agriculture and Consumer Services that the 97 district has failed to file a tentative work plan and tentative 98 detailed work plan budget as required by s. 388.271. 99 (b) The department, special district, or local general-100 purpose government has published a notice of proposed 101 declaration of inactive status in a newspaper of general 102 circulation in the county or municipality in which the territory 103 of the special district is located and has sent a copy of such 104 notice by certified mail to the registered agent or chair of the governing body, if any. If the special district is a dependent 105 106 special district with a governing body that is not identical to 107 the governing body of a single county or a single municipality, a copy of such notice must also be sent by certified mail to the 108 109 governing body of the county or municipality on which the district is dependent. Such notice must include the name of the 110 special district, the law under which it was organized and 111 operating, a general description of the territory included in 112 113 the special district, and a statement that any objections must 114 be filed pursuant to chapter 120 within 30 <del>21</del> days after the publication date. The objections may include that the special 115 114249 - HB 7013 Persons-Mulicka A1 - Strikeall.docx Published On: 1/16/2024 2:34:49 PM

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116 district has outstanding debt obligations that are not included 117 in reports required under s. 189.016(9) or s. 218.32. 118 (C) Thirty Twenty-one days have elapsed from the 119 publication date of the notice of proposed declaration of 120 inactive status and no administrative appeals were filed. 121 If any special district is declared inactive pursuant (2)122 to this section, the district may only expend funds as necessary 123 to service outstanding debt and to comply with existing bond 124 covenants and other contractual obligations. The property or 125 assets of the special district are subject to legal process for payment of any debts of the district. After the payment of all 126 127 the debts of said inactive special district, the remainder of 128 its property or assets shall escheat to the county or 129 municipality wherein located. If, however, it shall be 130 necessary, in order to pay any such debt, to levy any tax or 131 taxes on the property in the territory or limits of the inactive 132 special district, the same may be assessed and levied by order 133 of the local general-purpose government wherein the same is 134 situated and shall be assessed by the county property appraiser 135 and collected by the county tax collector. Section 7. Section 189.0694, Florida Statutes, is created 136 137 to read: 138 189.0694 Special districts; performance measures and 139 standards.-

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140	(1) Beginning October 1, 2024, or by the end of the first
141	full fiscal year after its creation, whichever is later, each
142	special district must establish goals and objectives for each
143	program and activity undertaken by the district, as well as
144	performance measures and standards to determine if the
145	district's goals and objectives are being achieved.
146	(2) By October 1 of each year thereafter, each special
147	district must publish an annual report on the district's website
148	describing:
149	(a) The goals and objectives achieved by the district, as
150	well as the performance measures and standards used by the
151	district to make this determination.
152	(b) Any goals or objectives the district failed to
153	achieve.
154	Section 8. Paragraph (c) is added to subsection (3) of
155	section 189.0695, Florida Statutes, to read:
156	189.0695 Independent special districts; performance
157	reviews
158	(3) The Office of Program Policy Analysis and Government
159	Accountability must conduct a performance review of all
160	independent special districts within the classifications
161	described in paragraphs (a) <u>,</u> and (b), and (c) and may contract
162	as needed to complete the requirements of this subsection. The
163	Office of Program Policy Analysis and Government Accountability
164	shall submit the final report of the performance review to the
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165 President of the Senate and the Speaker of the House of 166 Representatives as follows: 167 (c) For all safe neighborhood improvement districts as defined in s. 163.503(1), no later than September 30, 2025. 168 169 Section 9. Paragraph (a) of subsection (1) of section 170 190.005, Florida Statutes, is amended to read: 171 190.005 Establishment of district.-172 The exclusive and uniform method for the establishment (1)173 of a community development district with a size of 2,500 acres 174 or more shall be pursuant to a rule, adopted under chapter 120 by the Florida Land and Water Adjudicatory Commission, granting 175 176 a petition for the establishment of a community development 177 district. 178 (a) A petition for the establishment of a community 179 development district shall be filed by the petitioner with the 180 Florida Land and Water Adjudicatory Commission. The petition 181 shall contain: 1. A metes and bounds description of the external 182 183 boundaries of the district. Any real property within the 184 external boundaries of the district which is to be excluded from the district shall be specifically described, and the last known 185 address of all owners of such real property shall be listed. The 186 187 petition shall also address the impact of the proposed district 188 on any real property within the external boundaries of the district which is to be excluded from the district. 189 114249 - HB 7013 Persons-Mulicka A1 - Strikeall.docx Published On: 1/16/2024 2:34:49 PM

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190 2. The written consent to the establishment of the 191 district by all landowners whose real property is to be included 192 in the district or documentation demonstrating that the 193 petitioner has control by deed, trust agreement, contract, or 194 option of 100 percent of the real property to be included in the 195 district, and when real property to be included in the district 196 is owned by a governmental entity and subject to a ground lease 197 as described in s. 190.003(14), the written consent by such 198 governmental entity.

199 3. A designation of five persons to be the initial members
200 of the board of supervisors, who shall serve in that office
201 until replaced by elected members as provided in s. 190.006.

202

4. The proposed name of the district.

203 5. A map of the proposed district showing current major 204 trunk water mains and sewer interceptors and outfalls if in 205 existence.

6. Based upon available data, the proposed timetable for construction of the district services and the estimated cost of constructing the proposed services. These estimates shall be submitted in good faith but are not binding and may be subject to change.

211 7. A designation of the future general distribution, 212 location, and extent of public and private uses of land proposed 213 for the area within the district by the future land use plan 214 element of the effective local government comprehensive plan of 114249 - HB 7013 Persons-Mulicka A1 - Strikeall.docx Published On: 1/16/2024 2:34:49 PM

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215	which all mandatory elements have been adopted by the applicable
216	general-purpose local government in compliance with the
217	Community Planning Act.
218	8. A statement of estimated regulatory costs in accordance
219	with the requirements of s. 120.541.
220	9. A sworn affidavit, signed by the petitioner, attesting
221	that the planned development of the proposed district will
222	contain sufficient residential units for at least 250 qualified
223	electors within a proposed district of 5,000 acres or less, or
224	at least 500 qualified electors within a proposed district
225	exceeding 5,000 acres or a compact, urban, mixed-use district.
226	Section 10. Subsection (3) is added to section 191.013,
227	Florida Statutes, to read:
228	191.013 Intergovernmental coordination
229	(3) By October 1 of each year, each independent special
230	fire control district shall report to the Division of State Fire
231	Marshal whether each of the district's firefighters and
232	volunteer firefighters have completed the required trainings and
233	certifications established by the division pursuant to s.
234	<u>633.408.</u>
235	Section 11. Section 388.211, Florida Statutes, is amended
236	to read:
237	388.211 Change in district boundaries
238	<del>(1)</del> The boundaries of each district may only be changed by
239	<u>a special act of the Legislature</u> <del>The board of commissioners of</del>
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240 any district formed prior to July 1, 1980, may, for and on 241 behalf of the district or the qualified electors within or 242 without the district, request that the board of county 243 commissioners in each county having land within the district 244 approve a change in the boundaries of the district.

245 (2) If the board of county commissioners approves such 246 change, an amendment shall be made to the order creating the 247 district to conform with the boundary change.

248 Section 12. Subsection (1) of section 388.221, Florida 249 Statutes, is amended to read:

250

388.221 Tax levy.-

251 The board of commissioners of such district may levy (1)252 upon all of the real and personal taxable property in said 253 district a special tax not exceeding 1 mill 10 mills on the 254 dollar during each year as maintenance tax to be used solely for 255 the purposes authorized and prescribed by this chapter. Said 256 board shall by resolution certify to the property appraiser of 257 the county in which the property is situate, timely for the 258 preparation of the tax roll, the tax rate to be applied in determining the amount of the district's annual maintenance tax. 259 260 Certified copies of such resolution executed in the name of said 261 board by its chair and secretary and under its corporate seal 262 shall be made and delivered to the property appraiser and the 263 board of county commissioners of the county in which such 264 district is located, and to the Department of Revenue not later 114249 - HB 7013 Persons-Mulicka A1 - Strikeall.docx Published On: 1/16/2024 2:34:49 PM

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2.65 than September 30 of such year. The property appraiser of said 266 county shall assess and the tax collector of said county shall 267 collect the amount of taxes so assessed and levied by said board 268 of commissioners of said district upon all of the taxable real 269 and personal property in said district at the rate of taxation 270 adopted by said board for said year and included in said 271 resolution, and said levy shall be included in the warrants of 272 the property appraiser and attached to the assessment roll of 273 taxes for said county each year. The tax collector shall collect 274 such taxes so levied by said board in the same manner as other 275 taxes are collected and shall pay the same within the time and 276 in the manner prescribed by law to the treasurer of said board. 277 The Department of Revenue shall assess and levy on all the 278 railroad lines and railroad property and telegraph and telephone 279 lines and telegraph and telephone property situated in said 280 district in the amount of each such levy as in case of other 281 state and county taxes and shall collect said taxes thereon in 282 the same manner as it is required by law to assess and collect 283 taxes for state and county purposes and remit the same to the 284 treasurer of said board. All such taxes shall be held by said 285 treasurer for the credit of said board and paid out by him or her as ordered by said board. 286

287 Section 13. Subsection (1) of section 388.271, Florida 288 Statutes, is amended and subsection (3) of that section is 289 added, to read:

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290 388.271 Prerequisites to participation.-291 (1)When state funds are involved, it is the duty of the 292 department to guide, review, approve, and coordinate the 293 activities of all county governments and special districts 294 receiving state funds in furtherance of the goal of integrated 295 arthropod control. Each county or district eligible to 296 participate hereunder may, and each district must, begin 297 participation on October 1 of any year by filing with the 298 department not later than July 15 a tentative work plan and 299 tentative detailed work plan budget providing for the control of 300 arthropods. Following approval of the plan and budget by the 301 department, two copies of the county's or district's certified 302 budget based on the approved work plan and detailed work plan 303 budget shall be submitted to the department by September 30 304 following. State funds, supplies, and services shall be made 305 available to such county or district by and through the 306 department immediately upon release of funds by the Executive 307 Office of the Governor. 308 (3) If a special district fails to submit a tentative work 309 plan and tentative detailed work plan budget as required by subsection (1), the department shall send notice of such failure 310 311 to the Department of Commerce within 30 days. 312 Section 14. Paragraph (c) of subsection (2) of section 313 388.46, Florida Statutes, is amended to read:

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314	388.46 Florida Coordinating Council on Mosquito Control;
315	establishment; membership; organization; responsibilities
316	(2) MEMBERSHIP, ORGANIZATION, AND RESPONSIBILITIES
317	(c) ResponsibilitiesThe council shall:
318	1. Develop and implement guidelines to assist the
319	department in resolving disputes arising over the control of
320	arthropods on publicly owned lands.
321	2. Develop and recommend to the department a request for
322	proposal process for arthropod control research.
323	3. Identify potential funding sources for research or
324	implementation projects and evaluate and prioritize proposals
325	upon request by the funding source.
326	4. Prepare and present reports, as needed, on arthropod
327	control activities in the state to other governmental
328	organizations, as appropriate.
329	5. By August 30, 2024, develop model goals, objectives,
330	and performance measures and standards to assist mosquito
331	control districts in conducting performance monitoring pursuant
332	<u>to s. 189.0694.</u>
333	Section 15. This act shall take effect July 1, 2024.
334	
335	
336	TITLE AMENDMENT
337	Remove everything before the enacting clause and insert:
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338 An act relating to special districts; repealing s. 163.3756, 339 F.S., relating to inactive community redevelopment agencies; 340 amending s. 163.504, F.S.; prohibiting the creation of new 341 neighborhood improvement districts after a date certain; 342 repealing s. 165.0615 F.S., relating to municipal conversion of 343 independent special districts upon elector-initiated and 344 approved referendum; creating s. 189.0312, F.S.; providing term 345 limits for elected members of governing bodies of independent 346 special districts; providing an exception; providing 347 construction; creating s. 189.0313, F.S.; providing the method for changing boundaries of an independent special district; 348 349 providing an exception; amending s. 189.062, F.S.; providing 350 additional criteria for declaring a special district inactive; 351 requiring certain special districts to provide notice of a 352 proposed declaration of inactive status in the county or 353 municipality under certain circumstances; revising the time 354 period for filing an objection to a proposed declaration; 355 authorizing a specific objection; providing that a district 356 declared inactive may only expend funds as necessary to service outstanding debt and to comply with existing bond covenants and 357 contractual obligations; creating s. 189.0694, F.S.; requiring 358 359 special districts to establish performance measures to assess 360 performance; requiring special districts to publish an annual 361 report concerning performance measures; amending s. 189.0695, F.S.; requiring the Office of Program Policy Analysis and 362 114249 - HB 7013 Persons-Mulicka A1 - Strikeall.docx Published On: 1/16/2024 2:34:49 PM

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363 Governmental Accountability to conduct performance reviews; 364 amending s. 190.005, F.S.; requiring the petition for creation 365 of a community development district to contain specified 366 information; amending s. 191.013, F.S.; requiring independent 367 special fire control districts to annually report training 368 information to the Division of State Fire Marshal; amending s. 369 388.211, F.S.; providing the boundaries of a mosquito control 370 district may only be changed by special act; amending s. 371 388.221, F.S.; reducing the maximum millage rate for mosquito 372 control districts; amending s. 388.271, F.S.; requiring, instead 373 of authorizing, special districts to file tentative work plans 374 and work plan budgets at specified intervals; requiring the 375 Department of Agriculture and Consumer Services to report to the 376 Department of Commerce if certain special districts fail to 377 submit specified information; amending s. 388.46, F.S.; 378 requiring the Florida Coordinating Council on Mosquito Control 379 to establish model measures to assist districts in conducting 380 performance monitoring; providing an effective date.

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