

# FLORIDA HOUSE OF REPRESENTATIVES

## BILL ANALYSIS

*This bill analysis was prepared by nonpartisan committee staff and does not constitute an official statement of legislative intent.*

**BILL #:** [CS/CS/CS/HB 1225](#)

**TITLE:** Employment of Minors

**SPONSOR(S):** Miller

**COMPANION BILL:** [SB 918](#) (Collins)

**LINKED BILLS:** None

**RELATED BILLS:** [SB 918](#) (Collins)

### Committee References

[Industries & Professional  
Activities](#)

12 Y, 6 N, As CS



[Education & Employment](#)

14 Y, 6 N, As CS



[Commerce](#)

15 Y, 7 N, As CS

## SUMMARY

### Effect of the Bill:

The bill revises provisions in Florida's Child Labor Law (Child Labor Law), as follows:

- Changes restrictions that govern the employment of minors 16 and 17 years-of-age relating to time of day, number of hours, and meal breaks.
- Exempts minors ages 14 through 17 from certain work restrictions under certain circumstances.

### Fiscal or Economic Impact:

Indeterminate. To the extent the bill will increase opportunities to generate income for certain individuals and employers, the bill may have an indeterminate positive economic impact on the private sector.

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## ANALYSIS

### EFFECT OF THE BILL:

The bill revises provisions in the [Child Labor Law](#), as follows:

- Strengthens the protection that prohibits minors 16 and 17 years of age from working on school nights after 11 p.m. to instead prohibit them from working after 10 p.m.; and
- Removes the following provisions related to hours of work for minors 16 and 17 years of age:
  - Working for more than 8 hours in a day, when school is scheduled the following day, except on a holiday or Sunday.
  - Working more than 30 hours in any one week when school is in session, and the associated waiver provisions that allow a minor's parent or custodian, school superintendent or a designee to waive this limitation.
  - On any school day, minors 16 and 17 years of age who are not enrolled in a career education program may not be gainfully employed during school hours.
  - Working eight hours or more in a day without a thirty minute break after 4 hours of work. (Section [4](#))

The bill adds minors 14 and 15 years of age to certain exceptions "except in accordance with [federal law](#)," so that minors ages 14 through 17 can work without Florida's current restrictions:

- If they have graduated from high school or received a high school equivalent diploma.
- If they are enrolled in a home education, or virtual instruction program in which the minor is separated from the teacher by time only. (Section [4](#))

The bill revises the exemption from employment restrictions for all minors who qualify on a hardship basis to specify they must be enrolled in a "public" education institution and removes DBPR's authority to grant waivers of the employment restrictions. (Section [4](#))

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**DATE:** 4/22/2025

The bill repeals section 2 and 3 of chapter 2024-80, Laws of Florida<sup>1</sup>, amending [s. 218.077, F.S.](#), relating to [wage and employment benefits law](#) by political subdivisions. However, it also adopts the same changes to [s. 218.077, F.S.](#), made in chapter law, while changing the effective date from 2026 to 2025. (Section [1](#))

Regarding Florida's wage and employment benefits law, effective September 30, 2025, the bill prohibits political subdivisions from:

- Seeking to control or affect the wages or employment benefits provided by its vendors, contractors, service providers, or other parties doing business with it through its purchasing or contracting procedures.
- Using evaluation factors, qualification of bidders, or otherwise awarding preferences on the basis of wages or employment benefits provided by its vendors, contractors, service providers, or other parties doing business with the political subdivision. (Section [2](#))

The bill removes the ability of local governments to require a minimum wage for certain employees under the terms of a contract. (Section [2](#))

It also provides that the bill's revisions to Florida's wage and employment benefits law do not impair any contract entered into before September 30, 2025. (Section [2](#))

Except as otherwise expressly provided, the effective date of the bill is July 1, 2025. (Section [5](#))

## **FISCAL OR ECONOMIC IMPACT:**

### **PRIVATE SECTOR:**

The bill may increase opportunities for certain minor children to work and generate income.

The bill may allow certain employers to employ certain minor children without having to comply with requirements in current law.

The bill may increase labor force participation among certain minor children, which may result in a reduction of obtaining higher skills, education, and healthcare for these individuals.

## **RELEVANT INFORMATION**

### **SUBJECT OVERVIEW:**

#### **[Employment Regulations](#)**

Regarding Florida's wage and employment benefits law, effective September 30, 2026, political subdivisions are prohibited from:<sup>2</sup>

- Seeking to control or affect the wages or employment benefits provided by its vendors, contractors, service providers, or other parties doing business with the political subdivision through its purchasing or contracting procedures.
- Using evaluation factors, qualification of bidders, or otherwise awarding preferences on the basis of wages or employment benefits provided by its vendors, contractors, service providers, or other parties doing business with the political subdivision.

The law removes the ability of local governments to require a minimum wage for certain employees under the terms of a contract, and provides that the revisions to Florida's wage and employment benefits law do not impair any contract entered into before September 30, 2026.<sup>3</sup>

#### **[Florida Child Labor Law](#)**

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<sup>1</sup> Contained in HB 433 (2024) Employment Relations by Esposito, which was passed by the Legislature and was signed by the Governor. The bill changes the effective date of these provisions from September 30, 2026 to September 30, 2025.

<sup>2</sup> Ch. 2024-80, s. 2, Laws of Fla.

<sup>3</sup> Ch. 2024-80, s. 3, Laws of Fla.

DBPR's, Division of Regulation, administers and enforces Florida's Child Labor Law<sup>4</sup> through its Child Labor Program.<sup>5</sup> The "mission of the Child Labor Program is to provide a program of education, enforcement, and administrative initiatives designed to achieve full compliance in the enforcement of Child Labor laws and ensure the health, education and welfare of Florida's working minors."<sup>6</sup>

Florida's Child Labor Law defines "child" or "minor" as any person 17 years of age or younger, unless:<sup>7</sup>

- The person is or has been married;
- The person's disability of nonage has been removed by a court of competent jurisdiction;
- The person is serving or has served in the Armed Forces of the United States;
- It has been found by a court having jurisdiction over the person that it is in the best interest of such minor to work and the court specifically approves any employment of such person, including the terms and conditions of such employment; or
- The person has graduated from an accredited high school or holds a high school equivalency diploma.

Florida's Child Labor Law restricts the employment of minors, sometimes more than federal law.

### ***Hours of Work in Certain Occupations***

Currently, Florida's Child Labor Law prohibits minors 16 and 17 years-of-age from being employed during school hours, unless they are enrolled in a career education program.<sup>8</sup> These minors may not be employed, permitted, or suffered to work:

- Between 11 p.m. and 6:30 a.m. when school is scheduled the following day.
- For more than 8 hours in any one day, when school is scheduled the following day, except for holidays and Sundays.
- For more than 30 hours each week when school is in session, except for certain circumstances through a waiver.
- For eight hours or more a day without at least a 30 minute break.<sup>9</sup>

Florida's Child Labor Law further prohibits minors 15 years-of-age and younger from working:

- Between 7 p.m. and 7 a.m. when school is scheduled the following day.
- For more than 15 hours in any week when school is in session.
- For more than 3 hours a day on a school day, unless they are enrolled in a career education program or there is no school the following day.
- For more than six days per week.
- For more than four hours continuously without at least a 30 minute break.<sup>10</sup>

During holiday and summer vacations, minors 15 years-of-age and younger may not work:

- Between 9 p.m. and 7 a.m.
- For more than 8 hours per day.
- For more than 40 hours per week.<sup>11</sup>

These restrictions do not apply to:

- Minors 16 and 17 years-of-age who have graduated from high school or received a high school equivalency diploma.

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<sup>4</sup> See ss. [450.001-450.165, F.S.](#)

<sup>5</sup> S. [450.155, F.S.](#), provides that Child Labor Law program appropriations made by the Legislature shall be used to carry out the proper responsibilities of administering the Child Labor Law, to protect the working youth of the state, and to provide education about the Child Labor Law to employers, public school employees, the general public, and working youth.

<sup>6</sup> Florida Department of Business and Professional Regulation, Child Labor, <http://www.myfloridalicense.com/DBPR/child-labor/> (last visited Apr. 10, 2025).

<sup>7</sup> S. [450.012\(3\), F.S.](#)

<sup>8</sup> S. [450.081, F.S.](#)

<sup>9</sup> *Id.*

<sup>10</sup> *Id.*

<sup>11</sup> *Id.*

- Minors who are within the compulsory school attendance age limit and who hold a valid certificate of exemption issued by the school superintendent or his or her designee pursuant to [s. 1003.21\(3\), F.S.](#)
- Minors enrolled in an educational institution who qualify on a hardship basis and receive a waiver as determined by the school superintendent.
- Minors 16 and 17 years-of-age who are in a home education program or are enrolled in an approved virtual instruction program in which the minor is separated from the teacher by time only.
- Minors in domestic service in private homes, minors employed by their parents, or pages in the Florida Legislature.<sup>12</sup>

Additionally, Florida's Child Labor Law provides that:

- DBPR may grant waivers of the restrictions laid out in [s. 450.081, F.S.](#)
- The presence of a minor in a place of employment during working hours is prima facie evidence of their employment at such place.
- An employer who violates [s. 450.081, F.S.](#), is subject to penalties in s.450.141, F.S.<sup>13</sup>

### ***Partial Waivers***

In extenuating circumstances when it clearly appears to be in the best interest of the child, DBPR is authorized to grant a waiver of the restrictions imposed by the Child Labor Law on the employment of a child. Such waivers are granted upon a case-by-case basis and based upon such factors as the department, by rule, establishes as determinative of whether such waiver is in the best interest of a child.<sup>14</sup>

DBPR, or the school district designee if the minor is enrolled in the public school system, is authorized to grant a waiver of any restriction imposed by the Child Labor Law, or by rule. In determining whether to grant a Partial Waiver, the Department shall consider all relevant information which may establish what is in the best interest of the minor, including:<sup>15</sup>

- **School Status:** DBPR, or the school district designee, is required to grant a partial waiver based on school status when:
  - The minor will receive instruction by a tutor at the place of employment;
  - The minor has been authorized by the District School Superintendent to complete his or her education through alternative methods such as home school;
  - The minor has been permanently expelled from the public school system;
  - The minor is enrolled in school in a foreign country and is visiting Florida during his or her home country's non-school period; or
  - The employment would provide an educational, vocational, or public service experience that would be beneficial to the minor.
    - Documentation shall consist of confirmation from the minor's school principal or the Superintendent of the School District and of copies of school records clearly defining the minor's school status.
- **Financial Hardship:** DBPR, or the school district designee, is required to grant a partial waiver based on financial hardship when compliance with the Child Labor Law or rule will result in undue financial hardship for the minor or the minor's immediate family. Documentation must include:
  - A notarized letter, explaining the particular circumstances creating a hardship, from a parent, guardian, or other adult, who knows and can attest to the minor's financial hardship; written confirmation from a school recently attended;
  - Documentation from a social service agency; or
  - Verification of participation in AFDC, Food Stamp, Project Independence, or other similar programs.
  - DBPR is authorized to require other documentation which proves financial hardship.
- **Medical Hardship:** DBPR, or the school district designee, must grant a partial waiver based on medical hardship when compliance with the Child Labor Law or rule will result in physical or mental hardship for the minor. Documentation may consist of written confirmation from the minor's physician stating

<sup>12</sup> *Id.*

<sup>13</sup> *Id.*

<sup>14</sup> S. 450.095, F.S.

<sup>15</sup> R. 61L-2.007, F.A.C.

the specific medical reasons that require the minor to be excused from mandatory school attendance and affirming that the minor to be excused from mandatory school attendance may be allowed to work the requested hours, or that the minor should be considered an adult for the purpose of work hours.

- **Other Hardship:** DBPR, or school district designee, must grant a partial waiver based on other hardship when compliance with the Child Labor Law or rule will result in unreasonable hardship to the minor in specific situations.
- **Court Order:** DBPR, or the school district designee, must grant a partial waiver based on a court order when compliance with the Child Labor Law or rule will result in the minor violating an order issued by a court mandating that the minor work specified hours or in a specified occupation.

According to DBPR, for the current fiscal year, the department has received 1,416 waiver applications. Of this amount, 639 have been approved and 777 have been found to be deficient.<sup>16</sup>

### ***Enforcement***

DBPR and local law enforcement are required to:<sup>17</sup>

- Enforce the provisions of the Child Labor Law;
- Make complaints against persons violating its provisions; and
- Prosecute violations.

DBPR is authorized to enter and inspect at any time any place or establishment covered by this law and to have access to age certificates kept on file by the employer and other records. Designated school representatives are required to report to DBPR all violations of the Child Labor Law.<sup>18</sup>

The Child Labor Law also provides that:

- Trial courts in the state have the duty to issue warrants and try cases within their jurisdiction in connection with violations of the Child Labor Law.
- Grand juries have inquisitorial powers to investigate violations, and trial court judges shall specially charge the grand jury to investigate violations of the Child Labor Law.

The Child Labor Law provides the following penalties for violations:<sup>19</sup>

- Second degree misdemeanor, punishable by up to 60 days in prison<sup>20</sup> and a \$500 fine.<sup>21</sup>
  - Each day during which any violation of this law continues, and the employment of any minor in violation of the law, constitutes a separate and distinct offense.
- Second degree felony, punishable by up to 15 years in prison,<sup>22</sup> a \$10,000 fine,<sup>23</sup> or up to 30 years in prison for habitual offenders<sup>24</sup> any person who:<sup>25</sup>
  - Takes, receives, hires, employs, uses, exhibits, or, in any manner or under any pretense, causes or permits any child less than 18 years of age to suffer;
  - Inflicts upon any such child unjustifiable physical pain or mental suffering;
  - Willfully causes or permits the life of any such child to be endangered or his or her health to be injured or such child to be placed in such situation that his or her life may be endangered or health injured; or
  - Has in custody any such child for any of these purposes.

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<sup>16</sup> Email from Derek Miller, Director of Legislative Affairs, Florida Department of Business and Professional Regulation, RE: Child Labor Partial Waivers, (Dec. 11, 2023).

<sup>17</sup> S. [450.121\(1\), F.S.](#)

<sup>18</sup> S. [450.121\(2\), F.S.](#)

<sup>19</sup> S. [450.141\(1\), F.S.](#)

<sup>20</sup> S. [775.082, F.S.](#)

<sup>21</sup> S. [775.083, F.S.](#)

<sup>22</sup> S. [775.082, F.S.](#)

<sup>23</sup> S. [775.083, F.S.](#)

<sup>24</sup> S. [775.084, F.S.](#)

<sup>25</sup> S. [450.151, F.S.](#)

The Child Labor Law authorizes DBPR to provide administrative fines not to exceed \$2,500 per offense.<sup>26</sup> Upon discovery by DBPR that an employer is in violation, it is required to give written notice to the employer specifying the violation, the facts alleged to constitute the violation, and the requirements and time limitations for remedial action. If the employer refuses or fails to comply, DBPR is authorized to seek assessment of the following schedule of fines:<sup>27</sup>

<b>Violation</b>	<b>1st Offense</b>	<b>2nd Offense</b>	<b>3<sup>rd</sup> and Subsequent Offenses</b>
Child Labor Poster	Up to \$500	Up to \$1,000	Up to \$1,500
Employment of Minor	Up to \$1,000	Up to \$1,500	Up to \$2,500
Proof of Age or Copy of Partial Waiver	Up to \$700	Up to \$1,200	Up to \$2,000
Employment of Minor in Violation of Beverage law.	Up to \$1,000	Up to \$1,500	Up to \$2,500
Work Hours or Consecutive Days	Up to \$1,000	Up to \$1,500	Up to \$2500
Hazardous Occupation	Up to \$1,500	Up to \$2,000	Up to \$2,500
Employment of minor in violation of any provision of Child Labor Law or this rule chapter which results in injury or death to minor.	Up to \$2,500	Up to \$2,500	Up to \$2,500
Violation of proof of age and identity requirements for Adult Theaters.	Up to \$1,000	Up to \$2,000	Up to \$2,500
Any other violation of the Child Labor Law or this rule chapter.	Up to \$1,000	Up to \$1,500	Up to \$2,500
Failure to provide records or documentation upon request.	Up to \$500	Up to \$1,200	Up to \$2,000

### ***Career Education Exemptions***

Florida's Child Labor Law specifies that it does not:

- Prevent minors of any age from receiving career education furnished by the U.S., this state, or any county or other political subdivision of this state and duly approved by the Department of Education or other duly constituted authority, nor any apprentice indentured under a plan approved by the Department of Economic Opportunity; or
- Prevent the employment of any minor 14 years of age or older when such employment is authorized as an integral part of, or supplement to, such a course in career education and is authorized by regulations of the district school board of the district in which such minor is employed, provided the employment is in compliance with the provisions of [s. 450.021\(4\), F.S.](#) and [450.061, F.S.](#)

Exemptions for the employment of student learners 16 to 18 years-of-age provided in [s. 450.061, F.S.](#), apply when:<sup>28</sup>

- The student learner is enrolled in a youth vocational training program under a recognized state or local educational authority.
- Such student learner is employed under a written agreement that provides:
  - That the work of the student learner in the occupation declared particularly hazardous shall be incidental to the training.
  - That such work shall be intermittent and for short periods of time and under the direct and close supervision of a qualified and experienced person.
  - That safety instructions shall be given by the school and correlated by the employer with on-the-job training.
  - That a schedule of organized and progressive work processes to be performed on the job shall have been prepared.

### ***Proof of Identity***

<sup>26</sup> S. [450.141\(2\), F.S.](#)

<sup>27</sup> R. 61L-2.009, F.A.C.

<sup>28</sup> S. [450.161, F.S.](#)



In order to hire a child to work, the law requires an employer to obtain and keep on record during the entire period of employment proof of the child's age.<sup>29</sup> Employers who hire minors are also required to post posters notifying minors of the Child Labor Law.<sup>30</sup>

### **Federal Fair Labor Standards Act**

The federal Fair Labor Standards Act (FLSA), enacted in 1938, provides covered workers with minimum wage, overtime pay, and child labor protections.<sup>31</sup> Congress adopted the FLSA to prevent substandard labor conditions from being used as an "unfair method of competition."<sup>32</sup> The FLSA covers employees and enterprises engaged in interstate commerce. An enterprise is covered if it has annual sales or business done of at least \$500,000.<sup>33</sup> Regardless of the dollar volume of business, the FLSA applies to hospitals; institutions primarily engaged in the care of the sick, aged, mentally ill, or disabled who reside on the premises; schools for children who are mentally or physically disabled or gifted; federal, state, and local governments; and preschools, elementary and secondary schools, and institutions of higher education.<sup>34</sup>

The FLSA was adopted as a minimum set of standards, which allowed states to provide more protections for employees. Under the FLSA, if states enact minimum wage, overtime, or child labor laws that are more protective than what is provided by the FLSA, the state law applies.<sup>35</sup> Because states may enact laws that are more protective than what is provided by the FLSA, minimum wage, overtime, and child labor standards vary state by state.

### ***Child Labor***

The FLSA prohibits the employment of "oppressive child labor" in the United States and the shipment of goods made in proximity to oppressive child labor.<sup>36</sup> The FLSA establishes a general minimum age of 16 years for employment in nonhazardous occupations, and a minimum age of 18 years for employment in any occupation determined by the Secretary of Labor to be hazardous to the health or well-being of minors. However, children younger than 16 may work if certain conditions are met, and rules for agricultural and nonagricultural employment vary significantly.<sup>37</sup>

### ***Nonagricultural Employment – Minimum Standards***

For nonexempt children, the minimum age for employment in nonagricultural occupations is:<sup>38</sup>

- 18 years-of-age for occupations determined by the Secretary of Labor to be hazardous to the health and well-being of children (i.e., "hazardous occupations");
- 16 years-of-age for employment in nonhazardous occupations; or
- 14 years-of-age for a limited set of occupations, with restrictions on hours and work conditions, as determined by the Secretary of Labor.

A child under the age of 14 may not be employed unless his or her employment is explicitly excluded from the definition of oppressive child labor (e.g., a parent is the child's sole employer in a nonhazardous occupation) or exempt from the FLSA child labor provisions (e.g., newspaper delivery).<sup>39</sup>

The hours and times of day that 14- and 15-year-olds are allowed to work and specific occupations that are permitted or prohibited for such minors in nonagricultural occupations are set by federal and state law.

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<sup>29</sup> S. [450.045\(1\), F.S.](#) Such proof must include photocopies of the child's birth certificate and driver license, an age certificate issued by the district school board of the district in which the child is employed, certifying the child's date of birth, or a photocopy of a passport or visa which lists the child's date of birth.

<sup>30</sup> S. [450.045\(2\), F.S.](#)

<sup>31</sup> 29 U.S.C. § 201-219 and 29 C.F.R. ch. V.

<sup>32</sup> *Brooklyn Savings Bank V. O'Neil*. 324 U.S. 697 (1945).

<sup>33</sup> 29 C.F.R. §§779.258-779.259.

<sup>34</sup> 29 U.S.C. §203(s)(1).

<sup>35</sup> 29 U.S.C. § 218.

<sup>36</sup> 29 U.S.C. §212.

<sup>37</sup> Congressional Research Service, The Fair Labor Standards Act (FLSA): An Overview, (Mar. 8, 2023), <https://crsreports.congress.gov/product/pdf/R/R42713> (last visited Apr. 10, 2025).

<sup>38</sup> 29 C.F.R. § 570.2.

<sup>39</sup> 29 C.F.R. § 570.119.

The FLSA allows the employment of minors 14 and 15 years-of-age during the following hours and times-of-day:<sup>40</sup>

- Outside of school hours;<sup>41</sup>
- Not more than 40 hours in any 1 week when school is not in session;
- Not more than 18 hours in any 1 week when school is in session;
- Not more than 8 hours in any 1 day when school is not in session;
- Not more than 3 hours in any 1 day when school is in session, including Fridays; and
- Between 7 a.m. and 7 p.m. in any 1 day, except during the summer (June 1 through Labor Day) when the evening hour will be 9 p.m.

### ***Oppressive Child Labor***

The following occupations constitute oppressive child labor within the meaning of the FLSA when performed by minors who are 14 and 15 years-of-age:<sup>42</sup>

- Manufacturing, mining, or processing occupations.
- Occupations that the Secretary of Labor may, pursuant to section 3(l) of the FLSA, find and declare to be hazardous for the employment of minors between 16 and 18 years of age or detrimental to their health or well-being.
- Occupations that involve operating, tending, setting up, adjusting, cleaning, oiling, or repairing hoisting apparatus.
- Work performed in or about boiler or engine rooms or in connection with the maintenance or repair of the establishment, machines, or equipment.
- Occupations that involve operating, tending, setting up, adjusting, cleaning, oiling, or repairing any power-driven machinery, including but not limited to lawn mowers, golf carts, all-terrain vehicles, trimmers, cutters, weed-eaters, edgers, food slicers, food grinders, food choppers, food processors, food cutters, and food mixers. Youth 14 and 15 years of age may, however, operate office equipment pursuant to § 570.34(a) and vacuum cleaners and floor waxers pursuant to § 570.34(h).
- The operation of motor vehicles.
- Outside window washing that involves working from window sills, and all work requiring the use of ladders, scaffolds, or their substitutes.
- All baking and cooking activities except that cooking which is permitted by § 570.34(c).
- Work in freezers and meat coolers and all work in the preparation of meats for sale except as permitted by § 570.34(j). This section, however, does not prohibit the employment of 14- and 15-year-olds whose duties require them to occasionally enter freezers only momentarily to retrieve items as permitted by § 570.34(i).
- Youth peddling, which entails the selling of goods or services to customers at locations other than the youth-employer's establishment, such as the customers' residences or places of business, or public places such as street corners and public transportation stations.
- Loading and unloading of goods or property onto or from motor vehicles, railroad cars, or conveyors, except the loading and unloading of personal non-power-driven hand tools, personal protective equipment, and personal items to and from motor vehicles as permitted by § 570.34(k).
- Catching and cooping of poultry in preparation for transport or for market.
- Public messenger service.
- Occupations in connection with transportation of persons or property, warehousing and storage, communications and public utilities, and construction (including demolition and repair).

### ***Authorized Occupations***

The FLSA allows the following occupations to be performed by minors 14 and 15 years-of-age when performed within the required timeframes:<sup>43</sup>

- Office and clerical work, including the operation of office machines.
- Work of an intellectual or artistically creative nature.
- Cooking with electric or gas grills which does not involve cooking over an open flame.

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<sup>40</sup> 75 C.F.R. § 28448 (2010).

<sup>41</sup> 29 C.F.R. § 570.35(b) defines "school hours" as the hours that the local public school district where the minor resides while employed is in session during the regularly scheduled school year.

<sup>42</sup> 29 C.F.R. § 570.33.

<sup>43</sup> 29 C.F.R. § 570.34.



- Cashiering, selling, modeling, art work, work in advertising departments, window trimming, and comparative shopping.
- Price marking and tagging by hand or machine, assembling orders, packing, and shelving.
- Bagging and carrying out customers' orders.
- Errand and delivery work by foot, bicycle, and public transportation.
- Clean up work, including the use of vacuum cleaners and floor waxers, and the maintenance of grounds, but not including the use of power-driven mowers, cutters, trimmers, edgers, or similar equipment.
- Kitchen work and other work involved in preparing and serving food and beverages.
- Cleaning vegetables and fruits, and the wrapping, sealing, labeling, weighing, pricing, and stocking of items.
- The loading onto motor vehicles and the unloading from motor vehicles of the light, non-power-driven, hand tools and personal protective equipment that the minor will use as part of his or her employment at the work site; and the loading onto motor vehicles and the unloading from motor vehicles of personal items such as a back pack, a lunch box, or a coat that the minor is permitted to take to the work site.
- The employment of 15-year-olds (but not 14-year-olds) to perform permitted lifeguard duties at traditional swimming pools and water amusement parks (including such water park facilities as wave pools, lazy rivers, specialized activity areas that may include water falls and sprinkler areas, and baby pools; but not including the elevated areas of power-driven water slides) when such youth have been trained and certified by the American Red Cross, or a similar certifying organization, in aquatics and water safety.
- Employment inside and outside of places of business where machinery is used to process wood products.
- Work in connection with cars and trucks if confined to dispensing gasoline and oil; courtesy service; car cleaning, washing and polishing by hand; and other occupations permitted by this section, but not including work involving the use of pits, racks, or lifting apparatus, or involving the inflation of any tire mounted on a rim equipped with a removable retaining ring.
- Work in connection with riding inside passenger compartments of motor vehicles.

### ***Agricultural Employment – Minimum Standards***

With some exceptions, the minimum age for employment in agricultural occupations is:

- 16 years-of-age for employment in any agricultural job, including those determined to be hazardous by the Secretary of Labor, with no restrictions on hours of work;<sup>44</sup>
- 14 years-of-age for employment in nonhazardous agricultural jobs, outside of school hours;<sup>45</sup>
- 12 years-of-age (up to 13 years) for employment in nonhazardous agricultural jobs, outside of school hours, with the written consent of a parent; written consent is not required if the work takes place on a farm that also employs the child's parent;<sup>46</sup>
- 10 years-of-age (and up to 11 years) for employment to hand-harvest select crops for up to eight weeks in nonhazardous agricultural jobs, outside of school hours, with the written consent of a parent, providing the employer has obtained a waiver permitting this employment from the Secretary of Labor;<sup>47</sup> or
- Any age (up to 12 years), for employment in nonhazardous agricultural jobs, outside of school hours on certain small farms, with a parent's written consent.<sup>48</sup>

<sup>44</sup> 29 C.F.R. § 570.2.

<sup>45</sup> 29 U.S.C. §213(c)(1)(C). DOL regulations identify the set of jobs and activities that—subject to hours-of-work restrictions—do not constitute oppressive child labor for children ages 14 and 15 years old; these are at 29 C.F.R. §570.33.

<sup>46</sup> 29 U.S.C. §213(c)(1)(B).

<sup>47</sup> The conditions under which the Secretary of Labor will grant a waiver permitting the employment of 10 and 11 year old children to harvest certain crops are in 29 U.S.C. 213(c)(4) and 29 C.F.R. § part 575. However, as DOL notes “the Department was enjoined from issuing such waivers in 1980 because of issues involving exposure, or potential exposure, to pesticides (see National Ass’n of Farmworkers Organizations v. Marshall, 628 F.2d 604 (DC Cir. 1980)). Therefore, no waivers have been granted under FLSA section 13(c)(4) for thirty years.” DOL-WHD, “Child Labor Regulations, Orders and Statements of Interpretation; Child Labor Violations-Civil Money Penalties - A Proposed Rule,” 75 Federal Register 54842, September 2, 2011.

<sup>48</sup> 29 U.S.C. §213(c)(1)(A). Applies to the employment of children on farms that are exempt from FLSA minimum wage provisions because they employed fewer than 500 “man-days of agricultural labor” during any calendar quarter in the previous calendar year. FLSA defines a man-day of agricultural labor as “any day during which an employee performs any agricultural labor for not less than one hour”; 29 U.S.C. §203(u).

A child of any age who is employed by a parent on a farm owned or operated by the parent may work without restriction.<sup>49</sup> DOL regulations also provide limited exemptions to child labor rules concerning hazardous agricultural occupations for student learners and graduates of vocational training programs that meet regulatory criteria.<sup>50</sup>

### ***FLSA Child Labor Exemptions***

The FLSA excludes the following occupations and work arrangements from coverage of its child labor provisions:

- **Children with a Parental Employer:** Children who work for a parent or a person standing in place of a parent<sup>51</sup> in an occupation other than manufacturing, mining, or hazardous work may be employed at any age and for any number of hours.<sup>52</sup>
- **Child Performers:** Children of any age may be employed as actors or performers in motion pictures or in theatrical, radio, or television productions.<sup>53</sup>
- **Newspaper Delivery Persons:** Children of any age may be employed to deliver newspapers to consumers.<sup>54</sup>
- **Evergreen Wreath Producers (Homebased):** Children of any age may be employed as homeworkers to make evergreen wreaths and to harvest forest products used in making such wreaths.<sup>55</sup>

### ***Hazardous Occupations***

Seventeen groups of nonagricultural occupations have been determined to be hazardous or detrimental to the health or well-being of children between the ages of 16 and 18 years.<sup>56</sup> Employment in these jobs is prohibited, with limited exemptions for registered apprentices and student learners.<sup>57</sup> In some instances, children's employment is banned in entire industries (e.g., coal mining) with some exceptions for office, sales, or maintenance work; others prohibit children's exposure to materials (e.g., radioactive substances) or equipment (e.g., power-driven hoisting apparatus).

Eleven types of agricultural occupations have been determined to be hazardous, in which—with few exceptions—a child below the age of 16 may not be employed.<sup>58</sup> These include, for example, handling or applying certain agricultural chemicals, and working on a farm in a pen occupied by a stud horse maintained for breeding purposes. The prohibition on employment in agricultural hazardous occupations does not apply to children employed by a parent on a farm owned or operated by the parent.<sup>59</sup> When certain requirements are met, student learners and graduates of tractor or machine operation programs that meet regulatory criteria may be employed in select hazardous occupations.

### ***FLSA Violations***

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<sup>49</sup> 29 U.S.C. §213(c)(2).

<sup>50</sup> 29 C.F.R. §570.72.

<sup>51</sup> Parent or person standing in place of a parent is defined in 29 C.F.R. §570.126 as including “natural parents, or any other person, where the relationship between that person and a child is such that the person may be said to stand in place of a parent. For example, one who takes a child into his home and treats it as a member of his own family, educating and supporting the child as if it were his own, is generally said to stand to the child in place of a parent.”

<sup>52</sup> This exemption stems from the FLSA definition of oppressive child labor at 29 U.S.C. §203(1), which excludes children employed by a parent in most nonhazardous occupations. For children employed in nonagricultural work, the parent must be the sole employer for the exemption to hold. The parent need not be the sole employer for children working in agriculture on a farm owned or operated by the parent.

<sup>53</sup> 29 U.S.C. §213(c)(3).

<sup>54</sup> 29 U.S.C. §213(d).

<sup>55</sup> 29 U.S.C. §213(d).

<sup>56</sup> 29 C.F.R. §§570.50-570.68.

<sup>57</sup> The prohibition on minors' employment in the nonagricultural hazardous occupations applies even if the child is employed by a parent. The conditions under which a registered apprentice or student learner may participate in hazardous occupation tasks are described in 29 C.F.R. §570.50 (b) and (c).

<sup>58</sup> Hazardous agricultural occupations are described in 29 C.F.R. §570.71; exemptions to the ban on children's employment in hazardous agricultural occupations are in 29 C.F.R. §570.72.

<sup>59</sup> 29 U.S.C. §213(c)(2).

Two remedies are available for violations of the FLSA child labor provisions. The Secretary of Labor may assess civil penalties or seek other relief, including injunctive relief. Employers who violate the FLSA child labor provisions may be assessed the following civil penalties:

- Up to \$15,138 for each employee who was the subject of a child labor violation; or
- Up to \$68,801 for each violation that causes the death or serious injury of a minor employee, a penalty may be doubled if the violation is a repeated or willful violation.<sup>60</sup>

U.S. district courts have jurisdiction to enjoin violations of the FLSA's child labor provisions.<sup>61</sup> For example, a federal court may order an employer to halt employment of a minor in a hazardous occupation or may enjoin a producer from shipping goods out of state from an establishment in or about which a child labor violation has occurred. Criminal penalties are also prescribed for willful violations of the FLSA's child labor provisions.<sup>62</sup>

#### RECENT LEGISLATION:

YEAR	BILL #	HOUSE SPONSOR(S)	SENATE SPONSOR	OTHER INFORMATION
2024	<a href="#">CS/CS/HB 49</a>	Chaney	Burgess	The bill became law on July 1, 2024.

#### OTHER RESOURCES:

[U.S. Department of Labor Wage and Hour Division, Child Labor](#)

[Florida Department of Business & Professional Regulation, Child Labor](#)

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<sup>60</sup> These civil money penalties took effect on January 16, 2023, and are as adjusted for inflation as provided by the Federal Civil Penalties Inflation Adjustment Act Improvements Act of 2015 (P.L. 114-74).

<sup>61</sup> 29 U.S.C. §217.

<sup>62</sup> Congressional Research Service, The Fair Labor Standards Act (FLSA): An Overview, Mar.8, 2023, at 17 <https://crsreports.congress.gov/product/pdf/R/R42713> (last visited Apr. 10, 2025).

## BILL HISTORY

COMMITTEE REFERENCE	ACTION	DATE	STAFF DIRECTOR/ POLICY CHIEF	ANALYSIS PREPARED BY
<a href="#">Industries &amp; Professional Activities Subcommittee</a>	12 Y, 6 N, As CS	4/1/2025	Anstead	Thompson
THE CHANGES ADOPTED BY THE COMMITTEE:	<ul style="list-style-type: none"> <li>Allowed minors to work beginning the summer vacation of the calendar year in which they turn 14 years of age.</li> <li>Restricted minors 16 and 17 years of age from working after 10 pm.</li> </ul>			
<a href="#">Education &amp; Employment Committee</a>	14 Y, 6 N, As CS	4/17/2025	Hassell	Blank
THE CHANGES ADOPTED BY THE COMMITTEE:	<ul style="list-style-type: none"> <li>Removed provision allowing minors to work beginning the summer vacation of the calendar year in which they turn 14 years of age.</li> <li>Clarified that exemptions to employment restrictions for minors apply to ages 14 through 17.</li> </ul>			
<a href="#">Commerce Committee</a>	15 Y, 7 N, As CS		Hamon	Thompson
THE CHANGES ADOPTED BY THE COMMITTEE:	<ul style="list-style-type: none"> <li>Revised certain dates relating to Florida's wage and employment benefits law. During the 2024 Legislative Session, Florida's wage and employment benefits law was amended, the effective date of the legislation was set for September 30, 2026, and the legislation specified that it does not impair contracts entered into before September 30, 2026. The committee substitute changed both the effective date of the 2024 legislation, and the impairment of contracts date, to September 30, 2025.</li> </ul>			

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**THIS BILL ANALYSIS HAS BEEN UPDATED TO INCORPORATE ALL OF THE CHANGES DESCRIBED ABOVE.**  
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